SECURITIES AND EXCHANGE COMMISSION (Release No. 34-63126; File No. SR-NSCC-2010-11)

October 18, 2010

Self-Regulatory Organizations; National Securities Clearing Corporation; Notice of Filing of Proposed Rule Change to Enhance the Reconfirmation and Pricing Service, Including the Creation of the Obligation Warehouse

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder² notice is hereby given that on October 5, 2010, the National Securities Clearing Corporation ("NSCC") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I and II below, which Items have been prepared primarily by NSCC.³ The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of the Substance of the Proposed</u>
Rule Change

The purpose of this proposed rule change is to enhance the Reconfirmation and Pricing Service ("RECAPS") process, to modify RECAPS to run on a more frequent basis, and to rename RECAPS as the Obligation Warehouse ("OW") service.

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change</u>

In its filing with the Commission, NSCC included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV

² 17 CFR 240.19b-4.

¹ 15 U.S.C. 78s(b)(1).

The text of the proposed rule change is attached as Exhibit 5 to NSCC's filing and is available at www.dtcc.com/downloads/legal/rule_filings/2010/nscc/2010-11.pdf.

below. NSCC has prepared summaries, set forth in sections (A), (B), and (C) below, of the most significant aspects of these statements.⁴

(A) <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

Background

RECAPS is NSCC's automated fail clearance system for eligible securities. Through RECAPS, members are provided with an opportunity on a quarterly basis to reconfirm and reprice compared transactions which remain unsettled (i.e., fail transactions). The rule change proposes to modify RECAPS to run on a more frequent basis, enhance the RECAPS process, and rename the RECAPS process the Obligation Warehouse ("OW" or "OW Service"). As more fully described below, the proposed enhanced service will provide: (1) comparison of transactions that are not otherwise submitted by the applicable marketplaces or members themselves for trade comparison or recording through other NSCC trade capture services; (2) tracking, storage, and maintenance of unsettled obligations either compared through the service or forwarded to it from other NSCC services in accordance with NSCC rules (including securities exited from NSCC's Continuous Net Settlement ("CNS") system, non-CNS Automated Customer Account Transfer Service ("ACATS") items, 5 NSCC Balance Order transactions and Special Trades) (collectively "OW Obligations"); 6 and (3) repricing and netting of fail obligations. The tracking, storage, and maintenance functionality of the OW will provide

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The Commission has modified the text of the summaries prepared by NSCC.

Only non-CNS eligible ACATS items and CNS-eligible ACATS items that have been designated as ex-CNS shall be forwarded to the OW. Non-CNS ACATS items for mutual funds, limited partnerships, and safekeeping items, however, will not be eligible for OW.

Balance Orders will be forwarded to the OW after netting and allotting has occurred in accordance with NSCC's Procedures.

transparency, will make information available to its users while serving as a central depository of open (<u>i.e.</u>, failed or unsettled) broker-to-broker obligations, and will allow users to manage and to resolve exceptions (<u>e.g.</u>, "don't know" or "DK" obligations) in an efficient and timely manner. As proposed, OW will simultaneously provide on-going maintenance and servicing of open OW Obligations, such as adjustments for corporate actions and regular scans of OW Obligations for CNS eligibility.⁷

Current RECAPS Service

RECAPS allows members to periodically reconfirm open, aged fails (<u>i.e.</u>, fails that are five days or older), reprice such fails to the current market value, and when possible, net the reconfirmed and repriced fails. All NSCC members that are also members of the Financial Industry Regulatory Authority ("FINRA") are required to participate in the RECAPS service; however, the service is available to all members. As part of the RECAPS process, those CNS-eligible recompared fails are forwarded to CNS for processing and settlement. Transactions in non-CNS eligible issues are repriced, netted, and allotted, when applicable, and Balance Orders generated for them or they are designated to settle trade-for-trade.

RECAPS provides reject and DK capabilities for advisories received and requires members to effectively respond to all open fails submitted by a contraparty through a batch overnight submission. Advisories that are either "unresponded to" or "DK'd" are subject to close-out action under the rules of the appropriate marketplace. RECAPS provides for a one-day

These functionalities will be made available at a date no less than ten business days following announcement of implementation by Important Notice.

⁸ FINRA Rule 11190(a).

settlement capability for all compared fails.

Currently, the RECAPS processing procedures are as follows:

- On a Friday evening at the time and in the manner established by NSCC, members submit RECAPS fail information ("RECAPS Input").
- 2. On the following Monday morning, NSCC produces RECAPS Contracts indicating compared, uncompared, and advisory items. Members: (i) must respond to all advisories that they receive as a result of the initial fail submission (either by submitting an advisory, a "DK," or a reject) and (ii) may submit an "as-of" trade if the member failed to timely submit a transaction to RECAPS. As-of trades are compared only if there is an exact match, and no trade resolution process is available. NSCC produces supplemental RECAPS Contracts showing items compared on Monday's input and CNS and non-CNS Compared Trade Summaries for those items that compared as a result of Monday's submission.
- 3. Fails that compared on the Friday submission will settle on Monday. Fails that compared on the Monday submission will settle on Tuesday.
- A RECAPS Activity Report is made available to members at the end of the RECAPS cycle.
- 5. The net cash adjustment (the difference between the aggregate value of the original fails and the aggregate value of the reconfirmed trades) will settle the day the underlying RECAPS Contract settles and is included as part of the

member's daily money settlement with NSCC.

6. Because RECAPS is not a guaranteed service of NSCC, if NSCC does not receive payment from a member, NSCC may, in its discretion, reverse in whole or part any credit previously given to a member that is the contra side to a trade reconfirmed and repriced through RECAPS.

Obligation Warehouse

Currently, many of the transactions submitted to RECAPS by members are subject to noncentralized, manual processes for purposes of comparison of fail details and fail confirmation. Under this proposed rule change, NSCC proposes to enhance and rename the RECAPS service as the OW to which members may submit and may subsequently maintain and manage their unsettled transactions. As part of these enhancements, NSCC proposes to provide a trade matching and confirmation process pursuant to which members may submit to NSCC information on certain obligations that are not otherwise submitted to NSCC by the applicable marketplaces or members themselves through NSCC's other trade comparison or recording services. Comparison of transactions submitted through the OW will occur in real-time.

Obligations will be tracked and maintained within the OW and will be made available for RECAPS processing (as described below) until settled or otherwise cancelled. In addition,

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See Procedure II (Trade Comparison and Recording Service) which sets forth the procedures for comparison of direct submissions by members and trade recording of locked-in transactions. In accordance with Municipal Securities Rulemaking Board ("MSRB") rules, NSCC reports transactions in municipal securities compared through its Real-time Trade Matching ("RTTM") service to the MSRB on behalf of members; however, transactions submitted through the OW will not be reported to the MSRB. In order to remain compliant with MSRB reporting requirements, members will have to continue to make submissions subject to MSRB rules through RTTM.

transactions exited from CNS, non-CNS-eligible ACATS items, and Balance Orders, and Special Trades will also be forwarded to the OW for storage and maintenance and RECAPS processing. 10 Compared items stored in the OW (whether compared by the OW or forwarded to it from other NSCC services or systems) will be referred to as "OW Obligations." As more fully described below, in order to further reduce manual processing by members, NSCC may automatically adjust any OW Obligations for certain mandatory reorganization events, which will initially be limited to adjustments for forward splits, name changes, redemptions, mergers (both cash and stock), and full calls with respect to bonds. 11

The proposed OW Service will forward to CNS on a daily basis (or such other time frame as NSCC determines from time to time) OW Obligations in CNS-eligible securities. 12 However, the OW will not be a guaranteed service, and an obligation forwarded to CNS will only be guaranteed to the extent that the member meets its settlement obligation on the date the item is originally scheduled to settle in CNS. Transactions eligible for submission will have to have a valid CUSIP or ISIN and be denominated in U.S. Dollars or such other currencies as NSCC may designate from time to time. NSCC may determine from time to time and shall announce by Important Notice which items are eligible for submission to OW. Initially, government, mortgage-backed, and foreign securities will all specifically not be eligible. Further, cash trades will be process by OW only after settlement failure of these trades.

¹⁰ Such items will be subject to the validation criteria of the systems/services that forwarded them to the OW; therefore, the matching/validation criteria (which are set forth in footnote 9 below) will not apply.

Adjustments for mandatory reorganization events are expected to be available shortly after February 4, 2011, or a date no less than 10 business days following announcement of its implementation by Important Notice.

¹² This functionality is anticipated to be rolled out in early March 2011.

OW Comparison and Trade Resolution Procedures

As proposed, once a party enters the required transaction information, ¹³ the contraparty will receive an advisory to which it must respond by submitting identical transaction details to facilitate a compared obligation or by submitting a DK. ¹⁴ If a member does not act on an advisory submitted against it by the close of business on the day after submission, NSCC may impose a fee upon the member. If the deliverer and receiver submit trade data that matches in all required respects, the trade will be deemed compared. ¹⁵ NSCC may permit uncompared trade details to be modified or cancelled by the submitter on the submission date through the use of the appropriate instruction. ¹⁶ Upon comparison, NSCC may permit obligations to be cancelled if both receiver and deliverer agree by submitting a cancel request or if one party accepts the other party's cancel request. Each OW Obligation will receive an "OW Control Number" to facilitate

Data required for a valid submission will include security identification, quantity to which party is deliverer or receiver, contra-broker, deliverer's final money, settlement date, market participation identification (MPID) (if applicable), Member's unique reference number ("x-ref"), whether a transaction should be excluded from CNS processing and other identifying details as NSCC may require or permit.

Obligations will be able to be submitted to the OW in real-time. Required matching criteria will include the specific criteria listed in the immediately preceding footnote (except for the x-ref), and other identifying details as NSCC may require or permit. Any submission of a DK must include the applicable reason code pertaining to the Member's disagreement with the transaction.

If the deliverer and receiver submit trade data that matches in all required respects, the trade will be deemed compared if it meets an initial money tolerance of \$5 per million. The amount of the money tolerance may change from time to time following the filing of a proposed rule change by NSCC.

Modification of transaction details will result in the cancellation of the existing entry and the opening of a new submission. Transaction details that have been DK'd by a contraparty will be deleted from processing in accordance with time frames specified by NSCC from time to time. Initially, such transaction details will be deleted on the fifth business day following submission of the DK by the contraparty.

tracking the obligation through its settlement, cancellation, or closure.

NSCC will have no responsibility for determining whether any trade submission is duplicative of an earlier trade submission, and any such input will be treated as a separate submission. NSCC may delete trade input which is not matched by such time frames as it determines from time to time.

Maintenance and Tracking

The proposed OW service will permit members to track each OW Obligation for the life of the obligation until it has been (i) settled, (ii) cancelled by members party to the obligation, or (iii) otherwise closed in the OW Service by NSCC pursuant to NSCC Rules (e.g., when the obligation becomes CNS-eligible and is sent to CNS for settlement).

NSCC may adjust any compared OW Obligation with respect to certain mandatory reorganization events, which will initially be limited to forward splits, name changes, redemptions, mergers (both cash and stock), and full calls with respect to bonds. In the case of such a mandatory reorganization, at such time on or after the effective date of the reorganization as NSCC shall determine and to the extent NSCC has the relevant information, the affected OW Obligation may be adjusted in accordance with the terms of the reorganization event. With respect to name changes and forward splits, OW positions in the subject security will be converted into the equivalent positions of the new securities and/or cash, and a new obligation will be created automatically as part of the processing in the OW. Any cash component associated with a mandatory reorganization will be included as part of the member's daily money

settlement with NSCC. 17

Unless otherwise excluded by a member, all CNS-eligible OW Obligations that reach the status of settlement date minus one ("SD-1") or that have reached or passed their scheduled settlement date, may be forwarded to CNS by NSCC on a daily basis. However, the settlement of any such item forwarded to CNS will be guaranteed only to the extent that the member pays its full settlement obligation on the date the item is scheduled to settle in CNS. An item forwarded to CNS from the OW may be exited from the CNS Accounting Operation to the extent the member fails to complete its settlement obligation. If NSCC exits an item, any credits received by a member arising from the corresponding payment obligation shall be reversed, and settlement of the item shall be effected between the receiving and delivering member outside the facilities of NSCC.

OW Obligations for which deliveries are made through The Depository Trust Company ("DTC") through either The New York Window ("NYW") or electronic book-entry deliver order that include the OW Control Number will be updated to indicate that they have settled in accordance with proper instructions from DTC or the member, respectively. In order to give effect to such an update, members must provide DTC with instructions in accordance with DTC's procedures and must include the OW Control Number. In the event of a partial delivery through DTC, NSCC will update the records for the respective OW Obligation accordingly based on information received either from DTC or the member's update to their own OW Obligation

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In the event that NSCC ceases to act for a member pursuant to Rule 18, NSCC will reverse credits and debits relating to such a cash adjustment.

This functionality is expected to be rolled out by March 2011 or on a date no less than 10 business days following announcement of its implementation by Important Notice.

records. Other items will be recorded as settled upon the submission of appropriate instructions by the counterparties. Obligations that have been reflected in the OW as settled may be reopened (either partially or fully) as a result of a delivery reclaim message sent by either party to the obligation to OW. Updates to reflect reclaims of settled transactions will be made once one party enters details of the original transaction and the original transaction's OW Control Number. Once these details are submitted, an advisory of the reclaim will be sent to the contraparty that must then submit either identical transaction details to facilitate the reclaim and reopening of the obligation in OW or notification that it does not accept the reclaim details entered by the initiating party. Updates for reclaims may only be submitted to the OW for a period of two business days following the actual settlement date of the relevant obligation. If the reclaim message is not accepted by the contraparty, it will be deleted from the OW, and the parties will need to generate a new reclaim message in OW. If the original obligation has been settled for longer than two business days, any reclaim message will be rejected.

Under the proposal, if NSCC ceases to act for a member, all open activity relating to that member will be deleted from the OW. However, the reports relating to such activity will be maintained in accordance with NSCC's record retention requirements.

Modified RECAPS Process

As proposed, the existing RECAPS process will continue to function in a modified form. NSCC proposes that upon implementation of OW, the RECAPS process will be

Transaction details required will be identical to those required when comparing an obligation, set out in note 9 above.

It is expected that the first RECAPS process in the OW will run in late March or early April 2011.

incorporated into OW and will require one day to complete. It is anticipated that the process will occur more frequently than the current quarterly schedule.²¹

On a day specified by NSCC, each OW Obligation eligible for RECAPS²² will be repriced, if appropriate, ²³ renetted and allotted, if appropriate, the settlement date will be updated to the next business date, and a new OW Obligation will be opened. Securities that are not CNS-eligible or are designated as trade-for-trade will not be netted and allotted. Obligations eligible for RECAPS in the OW can be excluded from the RECAPS process if so designated by the member.

All new obligations arising from the RECAPS process will be tracked and processed in accordance with the OW procedures described above. If a fail was open over an interest payment date, the parties to the trade will be required to settle that interest payment outside of the OW. Any net cash adjustments resulting from the RECAPS process will be sent to NSCC Settlement as they are under the current process.

Upon implementation of the changes described herein, NSCC anticipates operating the RECAPS process on a monthly cycle. Members will be notified of changes in the processing cycle, if any, by an NSCC Important Notice.

Obligations that are matched and have a settlement date of at least two days prior to the date on which the RECAPS process commences will be considered for inclusion in the RECAPS process, and therefore, fail items not already in the OW and eligible for RECAPS processing must be submitted by the Member prior to RECAPS processing.

In the event that the current market price for a security is not available, the obligation will be priced at the amount at which the obligation was previously matched.

Reporting

The rule change proposes that each member will receive real-time updates regarding its OW activity. In addition, NSCC proposes to make available to each member an end-of-day report that reflects all end-of-day positions of such member in OW, which may be accessed by members through NSCC's systems. Accordingly, NSCC will discontinue issuance of all RECAPS reports (e.g., RECAPS Contracts/Supplemental Contracts and RECAPS Compared Trade Summaries).

Proposed Rule Changes

The rule change also proposes that NSCC will create a new Rule 51 (Obligation Warehouse) and Procedure IIA (Obligation Warehouse) to reflect the changes and enhancements as described above. Rule 51 would provide: (i) a general description of the OW service, (ii) a provision relating to the settlement of OW Obligations and the non-guaranteed nature of the service, and (iii) a limitation of liability on the part of NSCC with respect to obligations processed through the OW. Furthermore, the provisions of Procedure IIA will supersede those set forth in Procedure II, Section F (RECAPS) and thus Section F will be deleted.

In addition, NSCC proposes to make conforming changes to:

- a. Rule 1 (Definitions) to add a definition for "Obligation Warehouse" and
 "OW Obligation";
- b. Rule 7 (Comparison and Trade Recording Operation) to remove language from the rule relating to submission of data to NSCC for reconfirmation and repricing of trade data with respect to transactions already compared

- through the facilities of NSCC or other facilities, as this service will now occur pursuant to Rule 51 and Procedure XVII;
- Rule 11 (CNS System) to provide that obligations arising from Special
 Trades will be automatically entered into the OW;
- d. Rule 18 (Procedures for When NSCC Ceases to Act) to reflect that (i) the OW Obligations that have been forwarded to CNS for settlement relating to a member for which NSCC has ceased to act will be removed from the CNS Accounting Operation and that any outstanding OW Obligations of the member will be removed from the OW service and (ii) NSCC will reverse any cash adjustments that were forwarded to settlement relating to the OW activity of a member for which NSCC has ceased to act;
- e. Rule 50 (Automated Customer Account Transfer Service) to reflect that non-CNS ACATS items (as well as CNS-eligible items designated to be delivered ex-CNS) will be automatically entered into the OW;
- e. Procedure V (Balance Order Accounting Operation) to reflect that Balance
 Orders will be automatically entered into the OW; and
- f. Procedure VII (CNS Accounting Operation) to reflect (i) the addition of CNS-eligible OW activity to the CNS Miscellaneous Activity Report and (ii) securities removed from CNS that result in a CNS Receive and Deliver Instructions will be entered into the Obligation Warehouse service.

Pilot and Participant Testing

NSCC implemented a pilot program of the OW process in early February 2010 for firms that had completed systems changes necessary to participate in the process. This pilot program ended at the beginning of June 2010, as additional discussions ensued between NSCC and its participant members regarding the additional functionalities sought to be included within the service, which are described in this filing. Prior to implementation of OW, NSCC proposes that a participant testing period will take place between November 2010 and January 2011. An industry-wide test of the OW RECAPS process would be scheduled for March 11, 2011.

Implementation Timeframe:

NSCC proposes to implement the changes set forth in this filing for all members during the first quarter of 2011 with the first settlement date expected to be on January 24, 2011.

Mandatory reorganization events are anticipated to be applied to OW Obligations shortly after February 4, 2011, on a date no less than 10 business days following announcement of its implementation by Important Notice. Similarly, at the request of the industry, the functionality providing for OW Obligations in CNS-eligible securities to be reviewed and sent to CNS will be implemented several weeks after the initial launch to give members time to familiarize themselves with the OW settlement tracking functionality. Accordingly, after March 4, 2011, or on a date no less than 10 business days following announcement of its implementation by Important Notice obligations in the OW will be reviewed for CNS-eligibility and if eligible, will be closed and sent to CNS. The first RECAPS process in the OW will be run in late March or early April 2011. Pending Commission approval, members will be advised of the implementation dates through issuance of NSCC's Important Notices.

The proposed rule change is consistent with the requirements of the Securities Exchange Act of 1934, as amended, ("Act") and the rules and regulations thereunder applicable to NSCC because it facilitates the prompt and accurate clearance and settlement of securities transactions by providing for greater efficiency and transparency with respect to securities transaction obligations processed through the OW. In addition, the proposal is consistent with the CPSS/IOSCO Recommendations for Central Counterparties in that it facilitates the prompt and automated confirmation and comparison of trades, and the tracking of fail transactions by the parties thereto through settlement.

- (B) <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

 NSCC does not believe that the proposed rule change would impose any burden on competition.
 - (C) <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule</u>
 <u>Change Received from Members, Participants or Others</u>

Written comments relating to the proposed rule change have not been solicited or received. NSCC will notify the Commission of any written comments received by NSCC.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>
Within forty-five days of the date of publication of this notice in the <u>Federal Register</u> or within such longer period (i) as the Commission may designate up to ninety days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the self-regulatory organization consents, the Commission will:

- (A) by order approve or disapprove the proposed rule change or
- (B) institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic Comments:

- Use the Commission's Internet comment form (http://www.sec.gov/rules/sro.shtml) or
- Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-NSCC-2010-11 on the subject line.

Paper Comments:

 Send paper comments in triplicate to Elizabeth M. Murphy, Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submission should refer to File Number SR-NSCC-2010-11. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (http://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed wit the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for Web site viewing and printing in the Commission's Public Reference Section, 100 F Street, N.E., Washington, D.C. 20549-1090, on official business days between the hours of 10:00 a.m. and 3:00 p.m. Copies of such filings will also be available for inspection and copying at the principal office of NSCC and on NSCC's Web site at

http://www.dtcc.com/downloads/legal/rule_filings/2010/nscc/2010-11.pdf. All comments

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received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number SR-NSCC-2010-11 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission by the Division of Trading and Markets, pursuant to delegated authority. 24

Florence E. Harmon Deputy Secretary

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