SECURITIES AND EXCHANGE COMMISSION (Release No. 34-82790; File No. SR-NASDAQ-2018-013)

February 28, 2018

Self-Regulatory Organizations; The Nasdaq Stock Market LLC; Notice of Filing and Immediate Effectiveness of Proposed Rule Change to Amend Rule 7018(a)

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹, and Rule

19b-4 thereunder,² notice is hereby given that on February 13, 2018, The Nasdaq Stock Market

LLC ("Nasdaq" or "Exchange") filed with the Securities and Exchange Commission

("Commission") the proposed rule change as described in Items I, II, and III below, which Items

have been prepared by the Exchange. The Commission is publishing this notice to solicit

comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed</u> <u>Rule Change</u>

The Exchange proposes to amend the Exchange's transaction fees to modify the credits

provided for displayed Designated Retail Orders under Rules 7018(a)(1)-(3).

While these amendments are effective upon filing, the Exchange has designated the proposed amendments to be operative on February 1, 2018.³

The text of the proposed rule change is available on the Exchange's Website at

http://nasdaq.cchwallstreet.com/, at the principal office of the Exchange, and at the

Commission's Public Reference Room.

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ The proposed fees were initially filed with the Commission as an immediately effective and operative rule change on February 1, 2018. <u>See SR-NASDAQ-2018-009</u>. The Exchange is withdrawing SR-NASDAQ-2018-009 and replacing it with this filing, which makes a technical correction and descriptive changes to the proposal.

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the</u> <u>Proposed Rule Change</u>

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

1. <u>Purpose</u>

The purpose of the proposed rule change is to amend the credits provided for displayed Designated Retail Orders⁴ under Rules 7018(a)(1)-(3) by: (1) reducing the \$0.0034 per share executed credit to \$0.0033 per share executed; (2) requiring members to have a ratio of at least 85% liquidity provided through one or more of its [sic] Nasdaq Market Center MPIDs to all volume (adding and removing liquidity) through one or more of its [sic] Nasdaq Market Center MPIDs to all adding a new \$0.00325 per share executed credit tier.

Rule 7018 sets forth the fees and credits for use of the order execution and routing services of Nasdaq for securities priced at \$1 or more. Rule 7018(a)(1) sets forth the fees and credits for the execution and routing of orders in Nasdaq-listed securities ("Tape C Securities"); Rule 7018(a)(2) sets forth the fees and credits for the execution and routing of securities listed on the New York Stock Exchange LLC ("NYSE")("Tape A Securities"), and Rule 7018(a)(3) sets

As defined by Rule 7018.

forth the fees and credits for the execution and routing of securities listed on exchanges other than Nasdaq and NYSE ("Tape B Securities").

A Designated Retail Order is an agency or riskless principal order that meets the criteria of FINRA Rule 5320.03 and that originates from a natural person and is submitted to Nasdaq by a member that designates it as such, provided that no change is made to the terms of the order with respect to price or side of market and the order does not originate from a trading algorithm or any other computerized methodology. An order from a "natural person" can include orders on behalf of accounts that are held in a corporate legal form -- such as an Individual Retirement Account, Corporation, or a Limited Liability Company -- that has been established for the benefit of an individual or group of related family members, provided that the order is submitted by an individual. Members must submit a signed written attestation, in a form prescribed by Nasdaq, that they have implemented policies and procedures that are reasonably designed to ensure that substantially all orders designated by the member as Designated Retail Orders comply with these requirements. Orders may be designated on an order-by-order basis, or by designating all orders on a particular order entry port as Designated Retail Orders.

Currently, under Rules 7018(a)(1)-(3) the Exchange provides a \$0.0034 per share executed credit to members for displayed Designated Retail Orders in securities of all three Tapes. There is no qualification criteria that must be met to receive the credit under Rules 7018(a)(1)-(3). The Exchange is proposing to lower the \$0.0034 per share executed credit to \$0.0033 per share executed for displayed Designated Retail Orders under Rules 7018(a)(1)-(3). The Exchange is also proposing to adopt new qualification criteria for each of the proposed \$0.0033 per share executed credits under Rules 7018(a)(1)-(3). Specifically, the Exchange is proposing to require a member to have a ratio of at least 85% liquidity provided through one or

more of its Nasdaq Market Center MPIDs to all volume (adding and removing liquidity) through one or more of its Nasdaq Market Center MPIDs during the month to qualify for the \$0.0033 per share executed credit under Rules 7018(a)(1)-(3). Last, the Exchange is proposing to add a new credit of \$0.00325 per share executed for displayed Designated Retail Orders in securities of all three Tapes under Rules 7018(a)(1)-(3). Like the current \$0.0034 per share executed credit, the Exchange is not proposing any qualification criteria that must be met to receive the proposed 0.00325 per share executed credit under Rules 7018(a)(1)-(3).

2. <u>Statutory Basis</u>

The Exchange believes that its proposal is consistent with Section 6(b) of the Act,⁵ in general, and furthers the objectives of Sections 6(b)(4) and 6(b)(5) of the Act,⁶ in particular, in that it provides for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility, and is not designed to permit unfair discrimination between customers, issuers, brokers, or dealers.

The Exchange believes that the proposed \$0.0033 per share executed credit is reasonable because it is competitive with the credits of other exchanges. For example, NYSE Arca provides a \$0.0033 per share credit for Retail Orders that provide liquidity to the NYSE Arca book.⁷

⁵ 15 U.S.C. 78f(b).

⁶ 15 U.S.C. 78f(b)(4) and (5).

⁷ The credit is available to ETP Holders, including Market Makers that execute an Average Daily Volume of Retail Orders that provide liquidity during the month that is 0.15% or more of the US CADV. US CADV is defined as "US CADV means United States Consolidated Average Daily Volume for transactions reported to the Consolidated Tape, excluding odd lots through January 31, 2014 (except for purposes of Lead Market Maker pricing), and excludes volume on days when the market closes early and on the date of the annual reconstitution of the Russell Investments Indexes. Transactions that are not reported to the Consolidated Tape are not included in US CADV." <u>See https://www.nyse.com/publicdocs/nyse/markets/nysearca/NYSE_Arca_Marketplace_Fees.pdf</u>.

Currently, members are provided a credit of \$0.0034 per share executed; under the proposal, the credit will be \$0.0033 per share executed.

The Exchange believes that the proposed \$0.0033 per share executed credit and the proposed qualification criteria required to receive the credit is [sic] an equitable allocation and is not unfairly discriminatory because the Exchange will apply the same credit to all similarly situated members that meet the qualification criteria. The proposed \$0.0033 per share executed credit and the proposed qualification criteria will reduce the cost of the incentive to the Exchange while also improving market quality by applying a qualification requirement that a member provide a significant share of its volume in providing liquidity on the Exchange, namely, a ratio of at least 85% liquidity provided through one or more of its Nasdaq Market Center MPIDs to all volume (adding and removing liquidity) through one or more of its Nasdaq Market Center MPIDs. The Exchange has limited funds to apply in the form of incentives, and thus must deploy those limited funds to incentives that it believes will be the most effective at improving market quality in areas that the Exchange determines are in need of improvement. In this instance, reducing the amount of credit provided and applying new qualification criteria, which not all members that currently qualify for the \$0.0034 per share executed credit will likely satisfy, should reduce the cost of providing credits for Designated Retail Orders. In turn, the Exchange would be able to apply any funds realized by the proposed changes to other incentives that may improve market quality.

The Exchange believes that the proposed \$0.00325 per share executed credit is reasonable because it is competitive with the credits of other exchanges. As noted above, NYSE Arca provides a \$0.0033 per share credit for Retail Orders that provide liquidity to the NYSE

Arca book.⁸ Like the Exchange's proposed \$0.0033 per share executed credit, NYSE Arca has qualification criteria required of its participants to receive its Retail Order credit. The proposed \$0.00325 per share executed credit will not have any such requirements. Thus, the lower credit reflects the absence of additional market-improving behavior required to receive the credit.

The Exchange believes that \$0.00325 per share executed credit is an equitable allocation and is not unfairly discriminatory because the Exchange will apply the same credit and criteria to all similarly situated members. Like the current credit, the Exchange will not require a member to meet any qualification criteria to receive the credit. As a consequence, members will continue to have the opportunity to receive a significant credit for such orders, which the Exchange believes will also continue to provide incentive to members to enter such beneficial orders. In this regard, the Exchange notes that displayed liquidity promotes price discovery and retail orders often represent investors with long-term investment horizons.

Last, the Exchange notes that the proposed credits, like the current credits provided for Designated Retail Orders, are available for orders that have originated from natural persons only. The Exchange believes that limiting the credit to Designated Retail Orders is an equitable allocation and is not unfairly discriminatory because the credit is designed to attract retail order flow to the Exchange, which also benefits other market participants (including non-natural persons) by providing additional liquidity to the Exchange with which such other market participants may interact. As noted above, displayed liquidity promotes price discovery and retail orders often represent investors with long-term investment horizons, both of which benefit all market participants by providing more liquid markets and a more diverse group of market participants.

Id.

B. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

The Exchange does not believe that the proposed rule change will impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Act. In terms of inter-market competition, the Exchange notes that it operates in a highly competitive market in which market participants can readily favor competing venues if they deem fee levels at a particular venue to be excessive, or credit opportunities available at other venues to be more favorable. In such an environment, the Exchange must continually adjust its fees and credits to remain competitive with other exchanges and with alternative trading systems that have been exempted from compliance with the statutory standards applicable to exchanges. Because competitors are free to modify their own fees and credits in response, and because market participants may readily adjust their order routing practices, the Exchange believes that the degree to which fee changes in this market may impose any burden on competition is extremely limited.

In this instance, the proposed changes to the credits available to members for execution of securities in securities of all three Tapes do not impose a burden on competition because the Exchange's execution services are completely voluntary and subject to extensive competition both from other exchanges and from off-exchange venues. The proposed credits are reflective of the Exchange's desire to allocate credits and rebates to their most efficient use. The Exchange does not believe that proposed changes will reduce the level of Designated Retail Orders provided to the Exchange, but may reduce costs incurred by the Exchange in supporting the incentive. Thus, the proposed changes reflect a balance of targeting the correct level of incentive for the behavior sought. As discussed above, the proposed credits are consistent [sic] the credits provided by other exchanges for retail orders. In sum, if the changes proposed herein are

unattractive to market participants, it is likely that the Exchange will lose market share as a result. Accordingly, the Exchange does not believe that the proposed changes will impair the ability of members or competing order execution venues to maintain their competitive standing in the financial markets.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule</u> Change Received from Members, Participants, or Others

No written comments were either solicited or received.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

The foregoing rule change has become effective pursuant to Section 19(b)(3)(A)(ii) of the Act.⁹

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is: (i) necessary or appropriate in the public interest; (ii) for the protection of investors; or (iii) otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic comments:

• Use the Commission's Internet comment form (<u>http://www.sec.gov/rules/sro.shtml</u>); or

¹⁵ U.S.C. 78s(b)(3)(A)(ii).

Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-NASDAQ-2018-013 on the subject line.

Paper comments:

 Send paper comments in triplicate to Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number SR-NASDAQ-2018-013. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet website (http://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549 on official business days between the hours of 10:00 a.m. and 3:00 p.m. Copies of the filing also will be available for inspection and copying at the principal office of the Exchange. All comments received will be posted without change. Persons submitting comments are cautioned that we do not redact or edit personal identifying information from comment submissions. You should submit only information that you wish to

make available publicly. All submissions should refer to File Number SR-NASDAQ-2018-013, and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.¹⁰

Eduardo A. Aleman Assistant Secretary

¹⁰ 17 CFR 200.30-3(a)(12).