SECURITIES AND EXCHANGE COMMISSION (Release No. 34-68675, File No. SR-FINRA-2012-053)

January 16, 2013

Self-Regulatory Organizations; Financial Industry Regulatory Authority, Inc.; Order Approving Proposed Rule Change to Establish Optional TRACE Data Delivery Services and Related Fees

I. Introduction

On November 30, 2012, the Financial Industry Regulatory Authority, Inc. ("FINRA") filed with the Securities and Exchange Commission ("Commission"), pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² a proposed rule change to establish optional TRACE data delivery services and related fees. The proposed rule change was published for comment in the <u>Federal Register</u> on December 13, 2012.³ The Commission received no comments on the proposal. This order approves the proposed rule change.

II. Description of the Proposal

FINRA utilizes the Trade Reporting and Compliance Engine ("TRACE") to collect from its members and to publicly disseminate information on transactions in eligible fixed income securities. The FINRA Automated Data Delivery System ("FINRA ADDS") is a secure website that provides a firm, by market participant identifier ("MPID"), access to TRACE trade journal files. These files are available for Asset-Backed Securities transactions and separately for corporate bonds and Agency Debt Securities ("Corporate/Agency Debt Securities"). The FINRA

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

See Securities Exchange Act Release No. 68387 (December 7, 2012), 77 FR 74249 (December 13, 2012) (SR-FINRA-2012-053) (the "Notice").

ADDS service is free, and there are no limits on the number of reports that a firm may request or the number of firm personnel associated with a specified MPID that may submit such requests.

Currently, to access the transaction information in FINRA ADDS, entitled users of the MPID must submit a request for a trade journal file for a specified date, which must be within 30 calendar days prior to the date of the request. A single report is a trade journal file for one date listing all transactions to which the requesting MPID was a party that were reported on that date either in Asset-Backed Securities or Corporate/Agency Debt Securities. The FINRA ADDS report provides all of the transaction reports in which the MPID is a party to a transaction (whether the trade was reported by the firm or another member) on the specified date. If a firm uses multiple MPIDs, persons authorized to use the specified MPID must make the data request to FINRA ADDS and the data provided by FINRA ADDS is limited to transactions involving that MPID.

FINRA has proposed to establish two new optional TRACE data delivery services,

TRACE Data Delivery Plus and TRACE Data Delivery Secure File Transfer Protocol ("TRACE

Data Delivery SFTP"), and fees in connection with these services. Firms would have the option
to enroll in neither, one, or both of these services.

TRACE Data Delivery Plus would provide greater access to TRACE trade journal files by allowing an MPID subscriber to obtain reports for Asset-Backed Securities or Corporate/Agency Debt Securities data for transactions to which the MPID was a party that were reported more than 30 calendar days before the MPID's request (i.e., transaction data in trade

journal files no longer available through the free FINRA ADDS service).⁴ The subscriber would be able to download the requested report(s) on demand.⁵

To provide TRACE Data Delivery Plus, FINRA has proposed to amend Rule 7730 to charge an MPID subscriber a monthly fee. The proposed monthly fee is based on two factors:

(1) the average number of transactions per month to which the MPID was a party that was reported to TRACE in the prior calendar year, which number is used to categorize the MPID in one of four tiers; and (2) the number of FINRA ADDS reports received in a given month for transaction data that is no longer available through the free FINRA ADDS service (i.e., transaction data regarding transactions that were reported more than 30 calendar days prior to the date of the request) ("Plus reports"). The proposed monthly fees for Plus reports are:

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As with the free FINRA ADDS service, firms interested in TRACE Data Delivery Plus must subscribe per MPID. To access transaction information for multiple MPIDs, a firm must obtain a subscription for each MPID.

Subscribers to TRACE Data Delivery Plus also will have the option to obtain automated daily delivery of the subscriber's TRACE trade journal files to the FINRA ADDS website. The automated daily delivery of the subscriber's TRACE trade journal files to the website will not constitute a request for a report for purposes of calculating the monthly fee described below. In contrast, firms using the free FINRA ADDS service must submit a request for data (e.g., if an MPID wants daily delivery of the prior day's Asset-Backed Security trade journal file, the MPID must log in each day and submit a request).

Once assigned to a tier, a subscriber would remain in the tier for the remainder of the calendar year. For example, an MPID that subscribes in September 2012 would be assigned to a tier based upon the TRACE transactions reported in 2011 in which the MPID was a party, and would remain in that tier until December 31, 2012. In 2013, the MPID would be re-evaluated and assigned to a tier for 2013 fee purposes, based upon the MPID's trading in TRACE-Eligible Securities in 2012.

A subscriber's monthly fee would be assessed each month and could vary, depending on the number of reports FINRA provides in response to the subscriber's requests. The fee would not be charged for data requests that FINRA is unable to provide. For example, FINRA ADDS would be unable to provide a report for a Corporate/Agency Debt Securities trade journal file for a date prior to February 6, 2012, the date such securities were migrated from legacy TRACE technology to the Multi-Product Platform ("MPP").

Tier Based on Average Number	0 – 5 Plus	6 – 25 Plus	> 25 Plus
of Transactions per Month	Reports	Reports	Reports
MPID Subscriber Was a Party	Received per	Received per	Received per
to in Prior Calendar Year	Month	Month	Month
Tier 1: 10,000 +	\$60	\$80	\$100
Tier 2: 3,000 – 9,999	\$40	\$55	\$70
Tier 3: 500 – 2,999	\$20	\$30	\$40
Tier 4: < 500	\$10	\$15	\$20

TRACE Data Delivery SFTP is an optional service that would provide a subscribing firm with an automated interface to retrieve (without sending a request or query) its prior day's TRACE trade journal files from FINRA ADDS automatically via SFTP. FINRA has proposed to amend Rule 7730 to establish two fees to provide the TRACE Data Delivery SFTP: (1) a one-time set-up fee of \$250 per subscriber; and (2) a monthly fee of \$200 per subscriber.

FINRA has indicated that it would announce the effective date of the proposed rule change in a <u>Regulatory Notice</u> to be published no later than 60 days following Commission approval, and that the effective date would be no later than 120 days following publication of the <u>Regulatory Notice</u>.

III. Discussion

After carefully reviewing the proposal, the Commission finds that the proposed rule change is consistent with the requirements of the Act and the rules and regulations thereunder applicable to a national securities association. In particular, the Commission finds that the proposed rule change is consistent with Section 15A(b)(6) of the Act, which requires, among other things, that FINRA rules be designed to prevent fraudulent and manipulative acts and

In approving this proposed rule change, the Commission has considered the proposed rule's impact on efficiency, competition, and capital formation. See 15 U.S.C. 78c(f).

⁹ 15 U.S.C. 780-3(b)(6).

practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest, as well as with Section 15A(b)(5) of the Act, 10 which requires, among other things, that FINRA rules provide for the equitable allocation of reasonable dues, fees, and other charges among members and issuers and other persons using any facility or system which the association operates or controls.

FINRA stated that it proposed the described optional data services in response to feedback from firms requesting access to more of their TRACE transaction history and increased flexibility to access such data. 11 The Commission believes that the proposed rule change to establish these data delivery services is consistent with the Act because it will provide member firms with flexible access to more of their TRACE transaction history, thereby assisting them in overseeing their trading in fixed income securities. Further, the Commission believes that the proposed fees are consistent with the Act.

¹⁰ 15 U.S.C. 78o-3(b)(5).

¹¹ See Notice, 77 FR at 74250.

IV. <u>Conclusion</u>

It is therefore ordered, pursuant to Section 19(b)(2) of the Act, ¹² that the proposed rule change (SR-FINRA-2012-053) is approved.

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority. ¹³

Kevin M. O'Neill Deputy Secretary

¹⁵ U.S.C. 78s(b)(2).

¹³ 17 CFR 200.30-3(a)(12).