

UNITED STATES OF AMERICA
before the
SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934
Release No. 92717 / August 20, 2021

Admin. Proc. File No. 3-19524

In the Matter of

ROBERT GILLIAM

ORDER TO SHOW CAUSE

On September 26, 2019, the Securities and Exchange Commission issued an order instituting administrative proceedings (“OIP”) against Robert Gilliam pursuant to Section 15(b) of the Securities Exchange Act of 1934.¹ The Division of Enforcement subsequently filed three status reports regarding settlement negotiations. The Division’s most recent status report, filed February 25, 2021, states that the parties are at an impasse. It also attaches evidence that Gilliam was served with the OIP no later than November 1, 2019.²

As stated in the OIP, Gilliam’s answer to the OIP was required to be filed within 20 days of service of the OIP.³ As of the date of this order, Gilliam has not filed an answer. The prehearing conference and the hearing are thus continued indefinitely.

Accordingly, Gilliam is ORDERED to SHOW CAUSE by October 4, 2021, why he should not be deemed to be in default and why this proceeding should not be determined against him due to his failure to file an answer and to otherwise defend this proceeding. Gilliam’s submission shall address the reasons for their failure to timely file an answer, and include a proposed answer to be accepted in the event that the Commission does not enter a default against

¹ *Robert Gilliam*, Exchange Act Release No. 87121, 2019 WL 4693569 (Sept. 26, 2019); *see* 15 U.S.C. § 78o(b).

² *See* Commission Rule of Practice 141(a)(2)(i), 17 C.F.R. § 201.141(a)(2)(i) (service on individuals).

³ *Gilliam*, 2019 WL 4693569, at *3; *see* Rules of Practice 151(a), 160(b), 220(b), 17 C.F.R. §§ 201.151(a), .160(b), .220(b).

them. Gilliam shall deliver any response, including any answer, to the proper prison authorities no later than the due date, for forwarding to the Commission's Office of the Secretary.⁴

When a party defaults, the allegations in the OIP will be deemed to be true and the Commission may determine the proceeding against that party upon consideration of the record without holding a public hearing.⁵ The OIP informed Gilliam that a failure to file an answer could result in his being deemed in default and the proceedings determined against him.⁶

If Gilliam files a response to this order to show cause, the Division may file a reply within 28 days after its service. If Gilliam does not file a response, the Division shall file a motion for entry of an order of default and the imposition of remedial sanctions by November 1, 2021. The motion for sanctions should address each statutory element of the relevant provisions of Section 15(b) of the Exchange Act.⁷ The motion should discuss relevant authority relating to the legal basis for, and the appropriateness of, the requested sanctions and include evidentiary support sufficient to make an individualized assessment of whether those sanctions are in the public interest.⁸ The parties may file opposition and reply briefs within the deadlines provided by the Rules of Practice.⁹ The failure to timely oppose a dispositive motion is itself a basis for a

⁴ See *Houston v. Lack*, 487 U.S. 266, 276 (1988) (holding that, under federal prison mailbox rule, *pro se* prisoners' notices of appeal are "filed" at moment of delivery to prison authorities for forwarding to the district court); *Adams v. United States*, 173 F.3d 1339, 1341 (11th Cir. 1999) (per curiam) (noting that this "mailbox rule [applies] to other filings by *pro se* prisoners").

⁵ Rules of Practice 155, 180, 17 C.F.R. § 201.155, .180.

⁶ See *Gilliam*, 2019 WL 4693569, at *3.

⁷ See, e.g., *Shawn K. Dicken*, Exchange Act Release No. 89526, 2020 WL 4678066, at *2 (Aug. 12, 2020) (requesting additional information from the Division "regarding the factual predicate for Dicken's convictions" and "why these facts establish" the need for remedial sanctions); see also *Shawn K. Dicken*, Exchange Act Release No. 90215, 2020 WL 6117716, at *1 (Oct. 16, 2020) (clarifying the additional information needed from the Division).

⁸ See generally *Rapoport v. SEC*, 682 F.3d 98, 108 (D.C. Cir. 2012) (requiring "meaningful explanation for imposing sanctions"); *McCarthy v. SEC*, 406 F.3d 179, 190 (2d Cir. 2005) (stating that "each case must be considered on its own facts"); *Gary L. McDuff*, Exchange Act Release No. 74803, 2015 WL 1873119, at *1, *3 (Apr. 23, 2015); *Ross Mandell*, Exchange Act Release No. 71668, 2014 WL 907416, at *2 (Mar. 7, 2014), *vacated in part on other grounds*, Exchange Act Release No. 77935, 2016 WL 3030883 (May 26, 2016); *Don Warner Reinhard*, Exchange Act Release No. 61506, 2010 WL 421305, at *3-4 (Feb. 4, 2010), *appeal after remand*, Exchange Act Release No. 63720, 2011 WL 121451, at *5-8 (Jan. 14, 2011).

⁹ See Rules of Practice 154, 160, 17 C.F.R. §§ 201.154, .160.

finding of default;¹⁰ it may result in the determination of particular claims, or the proceeding as a whole, adversely to the non-moving party and may be deemed a forfeiture of arguments that could have been raised at that time.¹¹

The parties' attention is directed to the most recent amendments to the Commission's Rules of Practice, which took effect on April 12, 2021, and which include new e-filing requirements.¹²

Upon review of the filings in response to this order, the Commission will either direct further proceedings by subsequent order or issue a final opinion and order resolving the matter.

For the Commission, by the Office of the General Counsel, pursuant to delegated authority.

Vanessa A. Countryman
Secretary

¹⁰ See Rules of Practice 155(a)(2), 180(c), 17 C.F.R. §§ 201.155(a)(2), .180(c); see, e.g., *Behnam Halali*, Exchange Act Release No. 79722, 2017 WL 24498, at *3 n.12 (Jan. 3, 2017).

¹¹ See, e.g., *McBarron Capital LLC*, Exchange Act Release No. 81789, 2017 WL 4350655, at *3-5 (Sept. 29, 2017); *Bennett Grp. Fin. Servs., LLC*, Exchange Act Release No. 80347, 2017 WL 1176053, at *2-3 (Mar. 30, 2017), *abrogated in part on other grounds by Lucia v. SEC*, 138 S. Ct. 2044 (2018); *Apollo Publ'n Corp.*, Securities Act Release No. 8678, 2006 WL 985307, at *1 n.6 (Apr. 13, 2006).

¹² *Amendments to the Commission's Rules of Practice*, Exchange Act Release No. 90442, 2020 WL 7013370 (Nov. 17, 2020), 85 Fed. Reg. 86,464, 86,474 (Dec. 30, 2020), <https://www.sec.gov/rules/final/2020/34-90442a.pdf>; *Instructions for Electronic Filing and Service of Documents in SEC Administrative Proceedings and Technical Specifications*, <https://www.sec.gov/efapdocs/instructions.pdf>. The amendments impose other obligations such as a new redaction and omission of sensitive personal information requirement. *Amendments to the Commission's Rules of Practice*, 85 Fed. Reg. at 86,465-81. And the amendments provide further requirements if a person cannot reasonably comply with the electronic filing requirements due to lack of access to electronic transmission devices. *Id.* at 86,478-79.