

**BEFORE THE
SECURITIES AND EXCHANGE COMMISSION
WASHINGTON, DC**

In the Matter of the Application of

Alpine Securities Corporation

For Review of Action Taken by

FINRA

File No. 3-20818

**FINRA'S MOTION TO DISMISS ALPINE SECURITIES CORPORATION'S
APPLICATION FOR REVIEW AND TO STAY ISSUANCE OF A BRIEFING
SCHEDULE**

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April 22, 2022

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I. INTRODUCTION

Alpine Securities Corporation (“Alpine”) filed an application on April 8, 2022, requesting that the Commission review a FINRA decision suspending the firm from membership until such time as it provides a materially accurate audited report of the firm’s net capital computation. On April 13, 2022, however, FINRA terminated the suspension after Alpine provided to FINRA an audited report accurately calculating the firm’s net capital. Because there is no suspension or other disciplinary sanction currently in place, and no other basis exists for the Commission to exercise its review authority under Section 19(d) of the Securities Exchange Act of 1934 (“Exchange Act”), the Commission should dismiss Alpine’s appeal.¹

¹ Pursuant to Commission Rule of Practice 161, FINRA also requests that the Commission stay the issuance of a briefing schedule under Rule 450(a). *See* 17 C.F.R. § 201.161. The Commission should evaluate first FINRA’s dispositive argument that Alpine’s application for

II. BACKGROUND

FINRA issued notice on September 14, 2021, that it intended to suspend Alpine through action taken under FINRA Rule 9552 because the firm failed to comply with a request issued under FINRA Rule 4140 for an audited report of the firm's net capital computation.² Exhibit A at 1, 5-6. Although Alpine provided the report after FINRA commenced an expedited proceeding, the report materially overstated the firm's net capital. *Id.* at 5-7. FINRA notified Alpine of the error and advised the firm that it could avoid a suspension by filing a corrected report. *Id.* at 9. Alpine did not do so, and it instead requested a hearing under FINRA Rule 9552.³ Exhibit A at 9. After conducting a hearing, an Expedited Hearing Panel ("Hearing Panel") issued an April 7, 2022 decision finding that Alpine's audited report materially overstated the firm's net capital.⁴ Exhibit A at 11. The Hearing Panel therefore suspended Alpine until such time that the firm filed a corrected audited report with FINRA. *Id.* at 14. The Hearing Panel's decision specified that, after submitting such a report, Alpine should apply to

review should be dismissed because the Commission does not have jurisdiction to consider it under Section 19(d) of the Exchange Act.

² FINRA Rule 9552 authorizes FINRA staff to issue written notice of its intent to suspend a member within 21 days of service of the notice if the member fails to take corrective action by providing "any information, report, material, data, or testimony requested or required to be filed pursuant to the FINRA By-Laws or FINRA rules." FINRA Rule 9552(a). FINRA Rule 4140 provides that FINRA may at any time, due to concerns regarding the accuracy or integrity of a member's financial statements, books and records or prior audited financial statements, direct any member to cause an audit to be made by an independent public accountant of the member's accounts. FINRA Rule 4140(a).

³ A member served with notice under FINRA Rule 9552 may request a hearing pursuant to FINRA Rule 9559. FINRA Rule 9552(e). A request for a hearing stays the effective date of any suspension referenced in the FINRA Rule 9552 notice. FINRA Rule 9552(d).

⁴ Under FINRA Rule 9559, a Hearing Panel's written decision constitutes final FINRA action if not timely called for review by the National Adjudicatory Council. FINRA Rule 9559(o)(4)(B)(5).

FINRA's Department of Enforcement ("Enforcement") for termination of the firm's suspension. *Id.*

Alpine filed an application requesting that the Commission review the Hearing Panel's decision on April 8, 2022. Exhibit B. On April 11, 2022, however, Alpine submitted to FINRA an audited report with a revised net capital computation. Thereafter, on April 13, 2022, Enforcement notified Alpine that it had reviewed the firm's corrected audited report and concluded that the report contained a materially accurate computation of the firm's net capital. Exhibit C. Enforcement accordingly advised Alpine that it had granted the firm's request to terminate the suspension imposed by the Hearing Panel's April 7, 2022 decision. *Id.*

III. ARGUMENT

Exchange Act Section 19(d) establishes the Commission's jurisdiction to review FINRA action. 15 U.S.C. § 78s(d)(1). It authorizes the Commission to review a FINRA action only if the action imposes a final disciplinary sanction on a member or associated person, denies membership or participation to any applicant, prohibits or limits access to services offered by FINRA or a FINRA member, or bars a person from associating with a member. *Id.*; *see Allen Douglas Sec., Inc.*, 57 S.E.C. 950, 955 (2004) ("[W]e conclude that [the] appeal does not fall within the categories identified in Section 19(d)."). Absent one of these statutory bases for Commission jurisdiction, the Commission must dismiss the appeal. *Alpine Sec. Corp.*, Exchange Act Release No. 89685, 2020 SEC LEXIS 4008, at *5 (Aug. 26, 2020). Because there is no live disciplinary sanction for the Commission to review in this case, and no alternative basis of jurisdiction exists under Exchange Act Section 19(d), the Commission should dismiss Alpine's application for review.

A. There Is No Disciplinary Sanction for the Commission to Review

A suspension imposed on a FINRA member for its failure to take required action, such as the suspension imposed by the Hearing Panel here, is a disciplinary sanction. *Id.* Section 19(d) of the Exchange Act, however, requires that a sanction be “live,” or in existence at the time of the Commission’s review, for the Commission to exercise jurisdiction on this basis.⁵ *See Alpine*, 2020 SEC LEXIS 4008, at *5; *see also Sharemaster*, Exchange Act Release No. 83138, 2018 SEC LEXIS 1036, at *9 (Apr. 30, 2018) (“We construe Section 19(d) as requiring a ‘live’ sanction—that is, a sanction that exists at the time of review for us to potentially affirm, modify, or set aside.”).

In this case, there is no live sanction for the Commission to review under Exchange Act Section 19(d). FINRA terminated the suspension the Hearing Panel imposed on Alpine after the firm submitted a materially accurate audited report of the firm’s net capital computation.⁶ By choosing to submit a corrected audited report, and petitioning successfully to have its suspension terminated by FINRA, Alpine elected to forego the sanction the Hearing Panel conditionally imposed on the firm as an avenue to Commission review. *See Alpine*, 2020 SEC LEXIS 4008, at *6-7 (“Applicants chose not to pursue this pathway to review when they reverted their ownership to the previous structure, and we lack jurisdiction because the suspensions were lifted as a

⁵ As one court has explained, “if an SRO such as FINRA imposed a disciplinary sanction but then fully retracted the sanction by, for example, setting aside a suspension and returning any fine levied, it would make little sense for the Commission to proceed with review.” *Sharemaster v. SEC*, 847 F.3d 1059, 1068 (9th Cir. 2017).

⁶ The Hearing Panel’s decision did not impose a fine or any other sanction permitted under FINRA rules. Administrative fees or costs assessed by the Hearing Panel do not provide the Commission jurisdiction to review the Hearing Panel’s decision under Section 19(d) of the Exchange Act. *See Dakota Sec. Int’l, Inc.*, Exchange Act Release No. 85238, 2019 SEC LEXIS 288, at *10 (Mar. 1, 2019).

result.”). Consequently, the Commission should dismiss Alpine’s application for review.⁷ *See Alpine*, 2020 SEC LEXIS 4008, at *6 (“[T]his is not a situation in which a final disciplinary sanction has been stayed pending appeal; rather the suspensions have been lifted and there is no live sanction for us to review.”).

B. No Alternative Basis for Commission Jurisdiction Exists

The Commission should also dismiss Alpine’s application for review because the firm’s application does not raise any grounds for Commission jurisdiction on the remaining bases for review recognized under Section 19(d) of the Exchange Act.

First, the Hearing Panel’s decision did not deny Alpine membership or participation in FINRA. This statutory basis for Commission review is directed at FINRA decisions that deny applications for FINRA membership or impose restrictions on business activities as a condition of membership. *See id.* at *9. The Hearing Panel’s decision suspending Alpine did not deny any application for FINRA membership or impose any restrictions on the firm’s activities as a condition of membership. *See id.* (“The Decision did not deny any application for membership. . . Applicants do not challenge a restriction agreement or identify any restriction on their business activities that was imposed when they became FINRA members or as a result of the Decision.”).

⁷ The Commission has consistently dismissed as moot applications for review in cases similar to this one when a favorable decision by the Commission would not entitle the applicant to any relief under the Exchange Act. *See, e.g., Keath Allen Ward*, Exchange Act Release No. 66173, 2012 SEC LEXIS 160, at *2 (Jan. 18, 2012) (dismissing application for review as moot because FINRA terminated the suspension and vacated the bar imposed on the applicant); *Denise Lynn Gizankis*, Exchange Act Release No. 64391, 2011 SEC LEXIS 1576, at *2 (May 4, 2011) (dismissing appeal as moot where the applicant settled her dispute with FINRA and the bar imposed by FINRA was terminated); *Marshall Fin., Inc.*, 57 S.E.C. 869, 877 (2004) (dismissing appeal as moot and explaining the Commission “perceive[s] no relief that is available here” because “there is no suspension that we can lift”).

Second, the Hearing Panel’s decision did not limit or prohibit Alpine’s access to FINRA services. To establish jurisdiction under this prong of Exchange Act Section 19(d), Alpine must challenge a FINRA decision that limited or prohibited its access to “fundamentally important services” offered by FINRA that were “not merely important to the applicant but were central to” FINRA’s function. *See id.* at *11 (internal quotation marks omitted). The Hearing Panel’s decision, which conditionally suspended Alpine until it complied fully with FINRA’s request for a materially accurate audited report of the firm’s net capital computation, does not prohibit or limit Alpine’s access to any fundamentally important FINRA services. *See id.* (“Applicants do not identify any such services that they are prohibit or limited from accessing.”).

Because FINRA neither denied Alpine membership or participation in FINRA, nor prohibited or limited the firm’s access to any fundamentally important FINRA services, and absent any live sanction that the Commission is permitted to review, the Commission does not have any basis under Exchange Act Section 19(d) to exercise its review authority.⁸ It should therefore dismiss Alpine’s application for review.

IV. CONCLUSION

The Commission should dismiss Alpine’s application for review because the Commission lacks jurisdiction to review it under Section 19(d) of the Exchange Act. FINRA terminated the suspension the Hearing Panel conditionally imposed on Alpine, and there is therefore no live

⁸ As noted above, Exchange Act Section 19(d) authorizes the Commission to review FINRA action that bars any person from being associated with a FINRA member. Because Alpine is a FINRA member firm, not an associated person, this basis for jurisdiction is not implicated in this case. *See Alpine*, 2020 SEC LEXIS 4008, at *5 n.10 (“As FINRA member firms, Applicants do not argue that jurisdiction is available here on [this basis], nor do we find that it is.”).

disciplinary sanction for the Commission to review in this case. Alpine's application for review does not provide the Commission any grounds to review FINRA's action under any of the additional bases for jurisdiction established under Exchange Act Section 19(d). Because the Commission lacks jurisdiction to review the application, it should stay setting a briefing schedule until such time that it renders a decision on FINRA's dispositive motion to dismiss Alpine's appeal.

Respectfully submitted,

/s/ Gary Dernelle

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April 22, 2022

CERTIFICATE OF COMPLIANCE

I, Gary Dernelle, certify that FINRA's Motion to Dismiss Alpine Securities Corporation's Application for Review and to Stay Issuance of a Briefing Schedule, Administrative Proceeding No. 3-20818, complies with SEC Rule of Practice 151(e) because it omits or redacts any sensitive personal information.

Respectfully submitted,

/s/ Gary Dernelle

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Dated: April 22, 2022

CERTIFICATE OF SERVICE

I, Gary Dernelle, certify that on this 22nd day of April 2022, I caused FINRA's Motion to Dismiss Alpine Securities Corporation's Application for Review and to Stay Issuance of a Briefing Schedule, Administrative Proceeding No. 3-20818, to be filed through the SEC's eFAP system on:

Vanessa A. Countryman, Secretary
Securities and Exchange Commission
100 F Street, NE
Washington, DC 20549-1090

and served by electronic mail on:

Maranda E. Fritz
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Respectfully submitted,

/s/ Gary Dernelle

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FINRA

File No. 3-20818

FINRA'S INDEX TO EXHIBITS

EXHIBIT

Description

- | | |
|----------|---|
| A | FINRA's Office of Hearing Officers Expedited Hearing Panel Decision in <i>Alpine Securities Corporation</i> , Dated April 7, 2022 |
| B | Alpine Securities Corporation's Application for Review, Dated April 8, 2022 |
| C | FINRA's Letter Notifying the Commission of Alpine Securities Corporation's Terminated Suspension, Dated April 13, 2022 |

EXHIBIT A

**FINANCIAL INDUSTRY REGULATORY AUTHORITY
OFFICE OF HEARING OFFICERS**

DEPARTMENT OF ENFORCEMENT,

Complainant,

v.

ALPINE SECURITIES CORPORATION
(CRD No. 14952),

Respondent.

Expedited Proceeding
No. FPI210010

STAR No. 20210729963

Hearing Officer—RES

**EXPEDITED HEARING PANEL
DECISION**

April 7, 2022

Alpine Securities Corporation failed to file a materially accurate audit report as requested under FINRA Rule 4140. For this violation, Alpine is suspended from FINRA membership until the firm files a materially accurate audit report. Alpine is also assessed costs.

Appearances

For Complainant: Loyd Gattis, Esq., Michelle Galloway, Esq., Michael P. Manning, Esq., Jennifer L. Crawford, Esq., Department of Enforcement, Financial Industry Regulatory Authority

For Respondent: Maranda E. Fritz, Esq., Maranda E. Fritz, P.C.

DECISION

I. Introduction

On September 14, 2021, FINRA issued a Notice of Suspension (“Notice”) to Respondent Alpine Securities Corporation (“Alpine”) for the firm’s alleged failure to submit a materially accurate audit report under FINRA Rule 4140.¹ That Rule provides in pertinent part that FINRA may at any time, due to concerns about the accuracy or integrity of a member firm’s financial statements, books and records, direct the firm to cause an audit of its accounts to be made by an

¹ Joint Exhibit (“JX-”) 7. The Notice was revised and restated in a letter from FINRA to Alpine dated October 28, 2021. JX-12.

independent public accountant.² FINRA issued the Notice because it had concerns about the accuracy of Alpine's computation of net capital. The Notice informed Alpine that (1) under FINRA Rule 9552, the firm's membership with FINRA would be suspended unless it submitted a materially accurate audit report in accordance with the requirements of a July 23, 2021 FINRA Rule 4140 request, and (2) under FINRA Rule 9552, a timely written request for a hearing filed with the Office of Hearing Officers would stay the effectiveness of the suspension.³ On November 1, 2021, Alpine timely filed a Request for Hearing under FINRA Rules 9552 and 9559.⁴

On January 25-27, 2022, the Department of Enforcement and Alpine participated in a videoconference hearing before a FINRA Hearing Panel. After carefully considering the hearing testimony, the hearing exhibits, and the parties' pre-hearing and hearing briefs, the Hearing Panel finds, as explained below, that Alpine violated FINRA Rule 4140 because it failed to file a materially accurate audit report as requested by FINRA. Based on this finding, the Hearing Panel suspends Alpine from FINRA membership until Alpine files an audit report accurately calculating the firm's net capital.

II. Findings of Fact

A. The Net Capital Rule

FINRA's Notice and Alpine's Request for Hearing present this question: Was Alpine's computation of net capital, as set forth in the firm's audit report, materially inaccurate?

Under the net capital rule, promulgated by the Securities and Exchange Commission ("SEC") as Exchange Act Rule 15c3-1, broker-dealers are required to maintain, at all times, a minimum amount of net capital.⁵ The net capital standard in Rule 15c3-1 is a net liquid assets test. This standard is designed to allow a broker-dealer the flexibility to engage in activities that are part of conducting a securities business (e.g., taking securities into inventory) but in a manner that places the firm in the position of holding more than one dollar of highly liquid assets for each dollar of unsubordinated liabilities (e.g., money owed to customers, counterparties and creditors). For example, Rule 15c3-1 allows securities positions to count as allowable net capital, subject to standardized or model-based deductions ("haircuts"). The net capital rule, however, does not permit most unsecured receivables to count as allowable net capital. This aspect of the net capital rule severely limits the ability of broker-dealers to engage in activities that generate unsecured receivables (e.g., lending money without obtaining collateral). The rule also does not

² FINRA Rule 4140(a).

³ JX-7, at 1-2. Alpine is a member of FINRA. JX-1. FINRA sent the Notice to Alpine by overnight courier, and the Notice was properly delivered. JX-8; JX-9; *see* FINRA Rule 9134(a)(3) ("Service by courier may be accomplished by sending the papers through a courier service that generates a written confirmation of receipt or of attempts at delivery."). Alpine was properly served with the Notice. Stipulations ("Stip.") ¶ 12.

⁴ Stip. ¶ 24.

⁵ Rule 15c3-1 under the Securities Exchange Act of 1934, 17 C.F.R. § 240.15c3-1.

permit fixed assets or other illiquid assets to count as allowable net capital, which creates disincentives for broker-dealers to own real estate and other fixed assets that cannot be readily converted into cash.⁶

B. The Judgment

In 2019, the United States District Court for the Southern District of New York entered a judgment for \$12 million against Alpine in favor of the SEC (“Judgment”).⁷ The United States Court of Appeals for the Second Circuit affirmed the Judgment, and the United States Supreme Court denied Alpine’s petition for a writ of certiorari. At the time of the hearing in this proceeding, the unpaid amount of the Judgment was \$4 million.⁸ The Judgment arose from Alpine’s business practices and consisted of civil penalties against the firm for 2,720 violations of its statutory obligation to file suspicious activity reports, otherwise known as “SARs.”⁹

C. Alpine’s Net Capital Computation

Alpine did not accrue the liability represented by the Judgment on its Statement of Financial Condition.¹⁰ In an email sent to FINRA on April 13, 2021, Alpine stated, “By virtue of the assignment and transfer of the liability, and consistent with the relevant net cap provisions, Alpine will not be accruing the liability.”¹¹ The claimed assignment of the liability was effected through an Agreement for Assumption of Liability (“Assumption Agreement”) by which SC Advisors, LLC (“SCA”), a company related to Alpine, agreed to pay all liability arising from the Judgment.¹² The SEC did not agree that it would look to SCA to pay the Judgment, or release Alpine from the liability.¹³

Alpine also did not subtract the amount of the Judgment from its net capital computation.¹⁴ FINRA’s Department of Risk Monitoring was concerned that this non-subtraction overstated the firm’s net capital.¹⁵ Indeed, Alpine produced a table titled “Net Capital

⁶ *Financial Responsibility Rules for Broker-Dealers*, 78 Fed. Reg. 51824, 51849 (Aug. 21, 2013), 78 FR 51824, at *51849.

⁷ Stip. ¶ 2.

⁸ Hearing Transcript (“Tr.”) 472.

⁹ *SEC v. Alpine Sec. Corp.*, 413 F. Supp. 3d 235, 237 (S.D.N.Y. 2019), *aff’d*, 982 F.3d 68 (2d Cir. 2020).

¹⁰ Tr. 56, 527.

¹¹ JX-14, at 3.

¹² JX-13, at 2; Tr. 514.

¹³ Tr. 60-61, 242, 627.

¹⁴ Tr. 327.

¹⁵ Tr. 62-63. All departments and offices of FINRA are referred to in this Hearing Panel Decision as “FINRA.”

Treatment” showing the firm had added \$6 million to net capital in a line item designated as “15c3-1(c)(2)(i)(F) Third Party Assignment Treatment.”¹⁶

Section (F) of Rule 15c3-1(c)(2)(i) (hereafter “Section F”) pertains to certain liabilities that must be subtracted in a broker-dealer’s computation of net capital. That provision requires a broker-dealer to subtract from net worth a liability or expense for which a third party has assumed the responsibility, unless the broker-dealer can show that the third-party assignee has adequate resources independent of the firm to pay the liability or expense. Alpine’s view was that, if a third party has adequate resources, the broker-dealer should not subtract the liability.¹⁷ The “Net Capital Treatment” table, however, did not explain how Section (F) would permit a \$6-million addition to net capital.¹⁸

On April 13, 2021, FINRA emailed a letter asking Alpine to cite the basis in Generally Accepted Accounting Principles (“GAAP”) and regulatory authority for the firm’s determination that the Assumption Agreement eliminated its obligation to record the liability represented by the Judgment in its computation of net worth and net capital.¹⁹ Alpine responded by emailing a document titled “GAAP Analysis: Treatment of Assignment of Liability to Third Party Contract.”²⁰ While this document accrued a liability for the Judgment, it also recorded the Assumption Agreement as an asset in an equal amount.²¹ FINRA emailed a letter stating Alpine “[h]as failed to adequately demonstrate that there is an allowable asset which might offset the effect of the liability in reducing net capital under Rule 15c3-1.”²² The firm responded by reevaluating its net capital computation and treating the Assumption Agreement as a non-allowable asset, meaning the claimed value of the Agreement could not be counted in determining net capital.²³

On May 6, 2021, Alpine emailed FINRA an analysis of its accounting treatment of the Judgment and the Assumption Agreement.²⁴ In this analysis, Alpine partially accrued the Judgment, but only in the amount of \$6 million (50 percent of the Judgment) because the firm was still pursuing its appellate remedies.²⁵ In the net capital part of the analysis, the firm included the claimed \$6 million value of the Assumption Agreement in a \$7,253,497 line item

¹⁶ JX-17, at 3. Alpine added only \$6 million of the \$12 million Judgment because the firm’s management thought there was a substantial likelihood the Second Circuit would overturn the Judgment on appeal.

¹⁷ Tr. 458.

¹⁸ Tr. 66-67.

¹⁹ Tr. 109.

²⁰ Respondent’s Exhibit (“RX-”) 10; Tr. 519.

²¹ RX-10, at 3.

²² JX-16, at 2.

²³ Tr. 129-30.

²⁴ JX-17; Tr. 134-35.

²⁵ JX-17, at 2-3; Tr. 137, 445-46.

for non-allowable assets.²⁶ In a line item designated as “15c3-1(c)(2)(i)(F) Third Party Assignment Treatment,” Alpine added \$6 million back into the net capital computation.²⁷ FINRA emailed the firm asking for (1) the analysis it had used to determine that \$6 million was the appropriate amount to accrue for the Judgment, and (2) any opinion provided by its auditing firm about the accounting of the Judgment and the Assumption Agreement.²⁸ Alpine’s Chief Executive Officer replied to FINRA stating, “Regarding a written comment from the auditor, I haven’t received this yet but will discuss this with them next week.”²⁹

D. FINRA’s Request for an Audit Report

On July 23, 2021, FINRA issued to Alpine a FINRA Rule 4140 request for an audit report.³⁰ This request sought an audit of Alpine’s Statement of Financial Condition and computation of net capital under Rule 15c3-1 with associated disclosures, to be produced within 15 business days.³¹ FINRA made the request because the staff had earlier asked the firm to provide an audit opinion about its net capital, and it had failed to do so.³² In particular, FINRA staff was interested in learning Alpine’s basis for the application of Section (F).³³ The FINRA Rule 4140 request stated that the firm continued to account for the Judgment “in a way that FINRA staff believes materially overstates its net capital and raises concerns about the accuracy of the firm’s financial statements.”³⁴ The gist of FINRA’s disagreement with Alpine was that the firm had made a capital addition to its net capital computation, while Section (F) requires subtraction.³⁵

On August 16, 2021, Alpine’s auditing firm (“Auditing Firm”) provided an Independent Accountant’s Report on Applying Agreed Upon Procedures in connection with the Judgment and Alpine’s net capital computation.³⁶ In this report, the Auditing Firm found that Alpine should

²⁶ JX-17, at 3; Tr. 147.

²⁷ JX-17, at 3.

²⁸ JX-2, at 5; Tr. 150-51, 522, 524.

²⁹ JX-2, at 4.

³⁰ Stip. ¶ 3; JX-2; Tr. 68, 133, 222. FINRA Rule 4140 provides in pertinent part that FINRA may direct a member firm to cause an audit of its accounts to be made by an independent public accountant:

FINRA may at any time, due to concerns regarding the accuracy or integrity of a member’s financial statements, books and records . . . direct any member to cause an audit to be made by an independent public accountant of its accounts . . . Such audit or examination . . . shall be made in accordance with such requirements as FINRA may prescribe.

³¹ Stip. ¶ 4; Tr. 163, 223-24.

³² Tr. 68-69.

³³ Tr. 254-55.

³⁴ JX-2, at 1; Tr. 225.

³⁵ Tr. 226.

³⁶ RX-2; Tr. 180-81, 451-52, 523-24, 561-62.

have accrued the full \$12 million (not \$6 million) for the liability represented by the Judgment.³⁷ (FINRA had insisted that the accrual should have been \$12 million.³⁸) Alpine amended its Statement of Financial Condition to reflect the Auditing Firm's conclusion.³⁹ As for the firm's net capital, the Auditing Firm concurred with the computation proposed by Alpine:

Related to the Net Capital Computation, we obtained the computation prepared by management that reflects the proposed impact of both the liability and indemnification asset to net capital. We note that management has evaluated the ability SCA has to pay on the indemnification asset and has determined that they do have adequate resources independent of Alpine Securities Corporation to pay on the indemnification asset as payments are required. . . . We concur with the treatment of the Net Capital Computation proposed by management.⁴⁰

E. FINRA's Notice of Suspension

Alpine failed to provide the audit report that FINRA requested by the extended deadline of September 10, 2021.⁴¹ FINRA served the Notice notifying the firm of its imminent suspension.⁴² The Notice rested on the firm's failure to provide a report, information, and material as directed in FINRA's request for an audit report.⁴³ The Notice stated the suspension would take effect on October 8, 2021 unless Alpine produced the audit report on or before that date.⁴⁴

F. Alpine's Audit Report

Alpine produced an audit report on October 7, 2021.⁴⁵ The audit report contained an audit of Alpine's Statement of Financial Condition and net capital computation with associated footnote disclosures.⁴⁶ Alpine accrued the Judgment as a liability in its Statement of Financial

³⁷ RX-2, at 2; Tr. 183, 455, 565-66.

³⁸ Tr. 526, 528, 566.

³⁹ Tr. 455-56.

⁴⁰ RX-2, at 2; *accord* Tr. 185, 460, 572-73.

⁴¹ Stip. ¶ 8; Tr. 75. The Auditing Firm's Report on Applying Agreed Upon Procedures did not apply auditing standards and thus could not qualify as an audit report.

⁴² Stip. ¶ 9; Tr. 75; JX-7.

⁴³ Stip. ¶ 9.

⁴⁴ JX-7. FINRA issued the Notice under FINRA Rule 9552, which provides in pertinent part that FINRA may issue a Notice of Suspension if a member firm "fails to provide any information, report, material, data, or testimony requested or required to be filed pursuant to FINRA By-Laws or FINRA rules." FINRA Rule 9552(a).

⁴⁵ Stip. ¶ 13; Tr. 76, 200; JX-10.

⁴⁶ Stip. ¶ 13.

Condition, subtracting \$11 million from its net worth.⁴⁷ But the firm offset the negative effect of the Judgment by adding an \$11 million “Indemnification Asset,” referring to the Assumption Agreement, which increased net worth by \$11 million.⁴⁸

In Alpine’s net capital computation, the firm subtracted \$11,904,155 in “non-allowable assets,” including the \$11 million claimed value of the Assumption Agreement.⁴⁹ But Alpine added the \$11 million attributed to the Assumption Agreement back into net capital under a line item designated as “Other allowable credits.”⁵⁰ Thus, in the audit report, Alpine added the Assumption Agreement back into the net capital computation.⁵¹

The audit report also contained these highlights:

- The audit report stated, “In our [the Auditing Firm’s] opinion, the financial statements present fairly, in all material respects, the financial position of Alpine Securities Corporation at June 30, 2021 in conformity with accounting principles generally accepted in the United States of America.”⁵²
- The audit report stated, “In our opinion, the computation of net capital is fairly stated, in all material respects, in relation to the financial statements as a whole.”⁵³
- The audit report stated, “Alpine has accrued the entire amount of the judgment as a liability for GAAP purposes but has not applied the judgment amount against its net capital calculations because it has obtained an indemnification of the liability from a third party.”⁵⁴

On reviewing the audit report, FINRA staff was concerned about Alpine’s \$11 million addition for “other allowable credits” in the firm’s net capital computation.⁵⁵ FINRA staff

⁴⁷ JX-10, at 7; Tr. 230, 304-05, 341, 401-02. The unpaid amount of the Judgment was \$11 million as of the effective date of the audit report.

⁴⁸ JX-10, at 7.

⁴⁹ JX-10, at 17.

⁵⁰ Tr. 229.

⁵¹ Tr. 610.

⁵² JX-10, at 5; Tr. 588.

⁵³ JX-10, at 6; Tr. 590.

⁵⁴ JX-10, at 15.

⁵⁵ Tr. 231.

determined there was no basis for this addition.⁵⁶ The staff concluded that Alpine's computation of net capital was not made in compliance with the net capital rule.⁵⁷

G. The Auditing Firm's Audit Documentation

On October 20, 2021, FINRA requested that Alpine provide (1) the formal basis used by the Auditing Firm to add the \$11 million credit to the computation of net capital, (2) all audit documentation provided by the Auditing Firm in the substantiation of its audit opinion, and (3) a statement addressing whether SCA had paid, or reimbursed to Alpine, any amount of the Judgment.⁵⁸ The Auditing Firm provided the audit documentation within the timeframe set by FINRA.⁵⁹ The audit documentation included a memo written by the Auditing Firm to its audit files summarizing the Judgment, the legal liability, and the accounting for the Assumption Agreement.⁶⁰ FINRA staff found nothing in this audit memo that explained why there would be an \$11 million addition to the net capital computation.⁶¹ The audit documentation also included a net capital rule testing document showing the results of the Auditing Firm's testing of Alpine's controls in the net capital computation.⁶² According to this document, adding the claimed value of the Assumption Agreement was based on the presumption that the Assumption Agreement was a legally binding amount that would be received from SCA as payments were required by the SEC.⁶³ Yet in the audit memo, the Auditing Firm stated the liability represented by the Judgment would not be transferred to SCA until the SEC agreed.⁶⁴

FINRA staff found nothing in the audit documentation that explained how Section (F) permitted an addition to the net capital computation.⁶⁵ FINRA staff found the Auditing Firm did not determine whether Section (F) applied.⁶⁶ Instead, the Auditing Firm assumed Section (F) applied and conducted its analysis based on that assumption.⁶⁷ FINRA did not find the audit documentation to be a sufficient basis for the \$11 million added credit to net capital.⁶⁸

⁵⁶ Tr. 330.

⁵⁷ Tr. 346.

⁵⁸ Stip. ¶ 15; JX-11, at 1; Tr. 263, 591-92.

⁵⁹ Stip. ¶ 18; Tr. 593, 688.

⁶⁰ JX-22; Tr. 233.

⁶¹ Tr. 235.

⁶² JX-25; Tr. 237.

⁶³ JX-25, at 2-3; Tr. 238-39.

⁶⁴ JX-22, at 7; Tr. 242.

⁶⁵ Tr. 81, 243.

⁶⁶ Tr. 290.

⁶⁷ Tr. 296.

⁶⁸ Tr. 80.

H. FINRA's Rejection of the Audit Report

FINRA staff concluded that Alpine's net capital was materially inaccurate.⁶⁹ On October 28, 2021, FINRA sent Alpine a revised and restated Notice of Suspension.⁷⁰ Relying on FINRA By-Laws governing materially inaccurate reports, FINRA rejected Alpine's audit report and deemed it not to have been filed.⁷¹ The revised Notice stated FINRA staff had determined that the audit report was materially inaccurate because of the \$11 million added credit to net capital, which resulted in a material overstatement of the firm's net capital position.⁷² The revised Notice stated Alpine would be suspended unless the firm submitted

a corrected audited financial report that (i) corrects the inaccurate net capital addback in the firm's computation of net capital, and (ii) includes the reissuance of the auditor's opinion on the financial report inclusive of the revised computation of net capital.⁷³

Alpine did not submit a corrected audit report.⁷⁴ Instead, by letter dated November 1, 2021, Alpine made a timely request for a hearing.⁷⁵

III. Conclusions of Law

A. The Relevant Part of the Net Capital Rule

The net capital rule provides for the addition and subtraction of certain specified credits and debits in the computation of net capital. Thus, Rule 15c3-1(c)(2)(i) provides the following definition of net capital:

(2) The term net capital shall be deemed to mean the net worth of a broker or dealer, adjusted by:

. . . (A) Adding unrealized profits (or deducting losses) in the accounts of the broker or dealer; . . .

⁶⁹ Tr. 82, 247-48.

⁷⁰ Stip. ¶ 19; JX-12.

⁷¹ Stip. ¶ 19; Tr. 83. Section 4 of Schedule A of FINRA By-Laws provides in pertinent part that "[a]ny report . . . containing material inaccuracies or filed incompletely shall be deemed not to have been filed until a corrected copy of the report has been resubmitted." FINRA By-Laws, Schedule A, § 4(g)(2).

⁷² Stip. ¶ 20; JX-12, at 1; Tr. 354-55.

⁷³ JX-12, at 1; Tr. 84-85.

⁷⁴ Stip. ¶ 23.

⁷⁵ Stip. ¶ 24; RX-14.

(B)(1) In determining net worth, all long and all short positions in listed options shall be marked to their market value and all short securities and commodities positions shall be marked to their market value.

....

(C) Adding to net worth the lesser of any deferred tax liability; . . .

(D) Adding, in the case of future income tax benefits arising as a result of unrealized losses, the amount of such benefits not to exceed the amount of income tax liabilities accrued on the books and records of the broker or dealer; . . .

(E) Adding to net worth any actual tax liability related to income accrued which is directly related to an asset otherwise deducted pursuant to this section.

(F) Subtracting from net worth any liability or expense relating to the business of the broker or dealer for which a third party has assumed the responsibility, unless the broker or dealer can demonstrate that the third party has adequate resources independent of the broker or dealer to pay the liability or expense.⁷⁶

B. Alpine's Net Capital Computation

The audit report calculated Alpine's net capital as follows:

Total ownership equity from statement of financial condition	\$14,962,364
Deduct ownership equity not allowable for net capital	0
Total Ownership Equity Qualified for Net Capital	14,962,364
Deductions and/or charges	
Total non-allowable assets from Statement of Financial Condition	(11,904,155)
Add:	
Other allowable credits	11,000,000
Net capital before haircuts on securities positions	14,058,209

⁷⁶ Exchange Act Rule 15c3-1(c)(2)(i)(F), 17 C.F.R. § 240.15c3-1(c)(2)(i)(F).

Haircuts on securities (computed, where applicable,
pursuant to 15c3-1(f)) 0

Trading and investment securities stocks and warrants

Net Capital \$14,058,209⁷⁷

C. Discussion

For six reasons, Alpine’s computation of its net capital was materially inaccurate. These reasons are discussed below.

1. Alpine Added the Claimed Value of the Assumption Agreement, Which Is a Non-Allowable Asset

In Alpine’s net capital computation, the firm subtracted the claimed value of the Assumption Agreement, designating it as a non-allowable asset. Alpine acknowledged the Assumption Agreement was a non-allowable asset for net capital purposes.⁷⁸ The Assumption Agreement was not allowable because it was an unsecured receivable. But in the next line following the subtraction of the Assumption Agreement as a non-allowable asset, Alpine added the same non-allowable asset *back* as an “allowable credit[.]”⁷⁹ It makes no sense to add a non-allowable asset as an “allowable credit.” The net capital rule does not allow for such an anomaly.

2. Section (F) Does Not Apply to the Judgment

Section (F) does not apply to the liability represented by the Judgment. If a liability is accrued on the balance sheet, there is no need for the broker-dealer to subtract that liability under Section (F). The accrued liability has already been subtracted. In Alpine’s case, the firm accrued the Judgment to reduce net worth on the Statement of Financial Condition. Section (F) does not apply because the Judgment has already been subtracted. That Alpine found it necessary to add the Judgment as an “allowable credit”—with no warrant in the language of Rule 15c3-1—demonstrates that the situation at hand is not one Section (F) was intended to address.

3. Section (F) Does Not Countenance the Addition of Liabilities

Even if Section (F) were to apply, it does not countenance the addition of liabilities in the computation of net capital. There are two parts to Section (F). The first part requires that the broker-dealer subtract from net worth any liability relating to the firm’s business for which a third party has assumed the responsibility. The second part, which is an exception to the first

⁷⁷ JX-10, at 17 (emphasis added).

⁷⁸ Tr. 421.

⁷⁹ Alpine’s net capital computation did not make clear whether the “allowable credit” was the Assumption Agreement or the Judgment. Because the claimed value of the Assumption Agreement and the Judgment was the same (\$11 million), and because neither could properly be added to the net capital computation, this Discussion treats the two accounting items interchangeably.

part, allows the broker-dealer to forgo subtraction if it can show the third party has adequate resources independent of the firm to pay the liability. But if this condition is met, the broker-dealer *need not subtract the liability*. There is nothing in the exception in Section (F) that says the broker-dealer can *add* the liability.⁸⁰ This would lead to an improper form of double counting: first, when the liability is not subtracted; and second, when the liability is added.⁸¹

Section (F) does not use the word “add.” This lacuna is notable because Rule 15c3-1 uses “adding” in Sections (A), (C), (D), and (E).⁸² If the SEC had intended to allow broker-dealers to add third-party liabilities to their net capital computations, it would have said so.

4. Alpine’s Addition of the Judgment Is Inconsistent With the Net Capital Rule as a Whole

In the 2013 release adopting Section (F), the SEC provided guidance concerning the proper computation of net capital. In this release, the SEC stated that Rule 15c3-1 is designed to place a broker-dealer in the position of holding at all times more than one dollar of highly liquid assets for each dollar of unsubordinated liabilities.⁸³ But in the case of Alpine, the Assumption Agreement was not a highly liquid asset. If Alpine encountered financial stress, the firm could not readily transfer the Assumption Agreement to a third party for money to cover its liabilities and protect its customers. In addition, Rule 15c3-1 does not permit most unsecured receivables to count as allowable capital.⁸⁴ But that is what the Assumption Agreement was—an unsecured receivable. To find that the Assumption Agreement (or the Judgment) counts as allowable capital would be inconsistent with Rule 15c3-1 and would put customers at risk in the event Alpine experienced financial stress.

5. Alpine’s Addition of the Judgment Is Inconsistent With the SEC’s Third-Party Expense Letter and NASD Notice to Members 03-63

In 2003, the SEC issued a letter to NASD Regulation, Inc. (now FINRA) and the New York Stock Exchange, Inc. to provide guidance concerning the application of the financial responsibility rules when a third-party agrees to assume responsibility for payment of one or

⁸⁰ For example, the exception could have read, “. . . unless the broker or dealer can demonstrate that the third party has adequate resources independent of the broker or dealer to pay the liability or expense, *in which event the broker or dealer adds the liability to net worth.*”

⁸¹ The Hearing Panel need not make a determination whether SCA had adequate resources independent of Alpine to pay the Judgment. In its Pre-Hearing Brief, Enforcement argued there were three reasons why Alpine’s reliance on Section (F) was not well founded. SCA’s financial resources was not one of them. In addition, in the hearing Enforcement stated in its opening statement, “This is not a case about . . . whether Alpine’s affiliate has the financial wherewithal to pay Alpine’s SEC judgment . . .” Tr. 25. Alpine could reasonably infer from these words that it was unnecessary to present evidence of SCA’s financial wherewithal.

⁸² 17 C.F.R. § 240.15c3-1(c)(2)(i)(A), (C), (D), (E).

⁸³ 78 Fed. Reg. at 51849.

⁸⁴ *Id.*

more of a broker-dealer's liabilities.⁸⁵ This has come to be known as the "third-party expense letter." In this letter, the SEC stated that if a third party has agreed to assume responsibility for a liability relating to the business of a broker-dealer, the liability will still be considered a liability of the broker-dealer for net capital purposes unless the creditor of the liability has agreed in writing that the broker-dealer is not directly or indirectly liable to the creditor.⁸⁶ In the case of Alpine, the SEC did not agree in writing that Alpine was not directly or indirectly liable to the SEC for the Judgment.⁸⁷ In the third-party expense letter, the SEC also stated that the third-party liability will be considered a liability of the broker-dealer unless the liability is not a liability of the firm under GAAP.⁸⁸ In the case of Alpine, the Judgment was a liability of Alpine under GAAP.⁸⁹

These conditions for not subtracting third-party liabilities remain valid guidance for FINRA member firms computing their net capital. In 2003, NASD Notice to Members 03-63 adopted and incorporated elements of the third-party expense letter, including the requirement for the creditor's agreement in writing and that the liability is not a liability of the broker-dealer under GAAP.⁹⁰ In the SEC's 2013 release adopting Section (F), it stated it was not directing SEC staff to withdraw the third-party expense letter.⁹¹ Similarly, in the 2015 decision *Dep't of Enforcement v. Forest*, the National Adjudicatory Council applied NASD Notice to Members 03-63 to find that a broker-dealer's attempt to shift a liability to its parent company was ineffective for net capital purposes.⁹²

6. Alpine Does Not Provide a Persuasive Reason for Adding the Judgment

Alpine's explanation for why it added the \$11 million credit to the net capital computation does not make sense. Alpine's chief accountant testified that Section (F) supported the added credit because "[w]hen you subtract a liability, it's a double negative which turns into a positive."⁹³ Thus, "we subtracted a negative \$11 million."⁹⁴ But under this interpretation of Section (F), the exception in the second part would be superfluous. A broker-dealer could simply subtract its third-party liabilities as "double negatives," turning them into "positives." Indeed, the

⁸⁵ Complainant's Exhibit ("CX-") 9, at 9.

⁸⁶ CX-9, at 10.

⁸⁷ Tr. 60-61, 242.

⁸⁸ CX-9, at 10-11.

⁸⁹ JX-10, at 7; Tr. 230, 304-05, 341, 401-02.

⁹⁰ NASD Notice to Members 03-63 (Oct. 2003), 2003 NASD LEXIS 76, at *8 (Oct. 28, 2003).

⁹¹ 78 Fed. Reg. 51824, 51851.

⁹² *Dep't of Enforcement v. Forest*, No. 2009016159102, 2015 FINRA Discip. LEXIS 20, at *16 (NAC July 28, 2015) ("iTrade's attempt to shift its liability to its parent was ineffective").

⁹³ Tr. 493-94.

⁹⁴ Tr. 495.

broker-dealer could artificially add value to its net capital simply by subtracting all its “negative” liabilities.

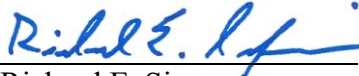
D. Conclusion

For the above reasons, the Hearing Panel concludes that the audit report submitted by Alpine on October 7, 2021 was materially inaccurate. Alpine’s failure to file an accurate audit report violated FINRA Rule 4140.⁹⁵ Alpine is subject to suspension for its violation.

IV. Order

Respondent Alpine Securities Corporation is suspended from FINRA membership for failure to file a materially accurate audit report, in violation of FINRA Rule 4140. The suspension will take effect upon the issuance of this Decision and will remain effective until Alpine files an audit report accurately calculating the firm’s net capital in compliance with Exchange Act Rule 15c3-1. If Alpine files such a report, it may apply to Enforcement for termination of the suspension.

Alpine is ordered to pay hearing costs of \$6,431.79, consisting of a \$750 administration fee and \$5,681.79 for the cost of the transcript. The costs shall be due on a date established by FINRA.


Richard E. Simpson
Hearing Officer
For the Hearing Panel

Copies to:

Alpine Securities Corporation (via overnight courier and first-class mail)
Maranda E. Fritz, Esq. (via email, overnight courier and first-class mail)
Loyd Gattis, Esq. (via email)
Michelle Galloway, Esq. (via email)
Michael P. Manning, Esq. (via email)
Jennifer L. Crawford, Esq. (via email)

⁹⁵ The Hearing Panel has considered and rejects without discussion all other arguments of the parties.

EXHIBIT B

UNITED STATES OF AMERICA
Before the
SECURITIES AND EXCHANGE COMMISSION

Application of

Alpine Securities Corporation
(CRD No. 14952),

For Review of Action Taken By

FINANCIAL INDUSTRY REGULATORY
AUTHORITY

**To: The Office of the Secretary
Securities and Exchange Commission
100 F Street NE
Washington DC 20549**

PLEASE TAKE NOTICE that ALPINE SECURITIES CORPORATION (“Alpine”) hereby applies for review, pursuant to Section 19(d) of the Securities Exchange Act of 1934, of the Hearing Panel Decision (“Decision”) issued April 7, 2022 in *Department of Enforcement v. Alpine Securities Corp.*, Expedited Proceeding No. FPI210010, Star No. 20210729963, a copy of which is attached.

Alpine seeks review of each and every aspect of the Decision including the conclusions that Alpine failed to provide a materially accurate audit report under FINRA Rule 4140, that Alpine failed accurately to calculate its net capital, that Rule 15c3-1(c)(2)(i)(F) does not permit Alpine to exclude from its net capital calculation a liability that has been assumed by a third party with adequate resources independent of the broker dealer to pay the liability, and that Alpine’s use of an add back of the amount of the liability was not the proper means by which to

effectuate the terms of that Rule.

Dated this 8th day of April 2022

MARANDA E. FRITZ PC

Maranda E. Fritz

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New York, NY 10175

646 584 8231

maranda@fritzpc.com

**FINANCIAL INDUSTRY REGULATORY AUTHORITY
OFFICE OF HEARING OFFICERS**

DEPARTMENT OF ENFORCEMENT,

Complainant,

v.

ALPINE SECURITIES CORPORATION
(CRD No. 14952),

Respondent.

Expedited Proceeding
No. FPI210010

STAR No. 20210729963

Hearing Officer—RES

**EXPEDITED HEARING PANEL
DECISION**

April 7, 2022

Alpine Securities Corporation failed to file a materially accurate audit report as requested under FINRA Rule 4140. For this violation, Alpine is suspended from FINRA membership until the firm files a materially accurate audit report. Alpine is also assessed costs.

Appearances

For Complainant: Loyd Gattis, Esq., Michelle Galloway, Esq., Michael P. Manning, Esq., Jennifer L. Crawford, Esq., Department of Enforcement, Financial Industry Regulatory Authority

For Respondent: Maranda E. Fritz, Esq., Maranda E. Fritz, P.C.

DECISION

I. Introduction

On September 14, 2021, FINRA issued a Notice of Suspension (“Notice”) to Respondent Alpine Securities Corporation (“Alpine”) for the firm’s alleged failure to submit a materially accurate audit report under FINRA Rule 4140.¹ That Rule provides in pertinent part that FINRA may at any time, due to concerns about the accuracy or integrity of a member firm’s financial statements, books and records, direct the firm to cause an audit of its accounts to be made by an

¹ Joint Exhibit (“JX-”) 7. The Notice was revised and restated in a letter from FINRA to Alpine dated October 28, 2021. JX-12.

independent public accountant.² FINRA issued the Notice because it had concerns about the accuracy of Alpine's computation of net capital. The Notice informed Alpine that (1) under FINRA Rule 9552, the firm's membership with FINRA would be suspended unless it submitted a materially accurate audit report in accordance with the requirements of a July 23, 2021 FINRA Rule 4140 request, and (2) under FINRA Rule 9552, a timely written request for a hearing filed with the Office of Hearing Officers would stay the effectiveness of the suspension.³ On November 1, 2021, Alpine timely filed a Request for Hearing under FINRA Rules 9552 and 9559.⁴

On January 25-27, 2022, the Department of Enforcement and Alpine participated in a videoconference hearing before a FINRA Hearing Panel. After carefully considering the hearing testimony, the hearing exhibits, and the parties' pre-hearing and hearing briefs, the Hearing Panel finds, as explained below, that Alpine violated FINRA Rule 4140 because it failed to file a materially accurate audit report as requested by FINRA. Based on this finding, the Hearing Panel suspends Alpine from FINRA membership until Alpine files an audit report accurately calculating the firm's net capital.

II. Findings of Fact

A. The Net Capital Rule

FINRA's Notice and Alpine's Request for Hearing present this question: Was Alpine's computation of net capital, as set forth in the firm's audit report, materially inaccurate?

Under the net capital rule, promulgated by the Securities and Exchange Commission ("SEC") as Exchange Act Rule 15c3-1, broker-dealers are required to maintain, at all times, a minimum amount of net capital.⁵ The net capital standard in Rule 15c3-1 is a net liquid assets test. This standard is designed to allow a broker-dealer the flexibility to engage in activities that are part of conducting a securities business (e.g., taking securities into inventory) but in a manner that places the firm in the position of holding more than one dollar of highly liquid assets for each dollar of unsubordinated liabilities (e.g., money owed to customers, counterparties and creditors). For example, Rule 15c3-1 allows securities positions to count as allowable net capital, subject to standardized or model-based deductions ("haircuts"). The net capital rule, however, does not permit most unsecured receivables to count as allowable net capital. This aspect of the net capital rule severely limits the ability of broker-dealers to engage in activities that generate unsecured receivables (e.g., lending money without obtaining collateral). The rule also does not

² FINRA Rule 4140(a).

³ JX-7, at 1-2. Alpine is a member of FINRA. JX-1. FINRA sent the Notice to Alpine by overnight courier, and the Notice was properly delivered. JX-8; JX-9; *see* FINRA Rule 9134(a)(3) ("Service by courier may be accomplished by sending the papers through a courier service that generates a written confirmation of receipt or of attempts at delivery."). Alpine was properly served with the Notice. Stipulations ("Stip.") ¶ 12.

⁴ Stip. ¶ 24.

⁵ Rule 15c3-1 under the Securities Exchange Act of 1934, 17 C.F.R. § 240.15c3-1.

permit fixed assets or other illiquid assets to count as allowable net capital, which creates disincentives for broker-dealers to own real estate and other fixed assets that cannot be readily converted into cash.⁶

B. The Judgment

In 2019, the United States District Court for the Southern District of New York entered a judgment for \$12 million against Alpine in favor of the SEC (“Judgment”).⁷ The United States Court of Appeals for the Second Circuit affirmed the Judgment, and the United States Supreme Court denied Alpine’s petition for a writ of certiorari. At the time of the hearing in this proceeding, the unpaid amount of the Judgment was \$4 million.⁸ The Judgment arose from Alpine’s business practices and consisted of civil penalties against the firm for 2,720 violations of its statutory obligation to file suspicious activity reports, otherwise known as “SARs.”⁹

C. Alpine’s Net Capital Computation

Alpine did not accrue the liability represented by the Judgment on its Statement of Financial Condition.¹⁰ In an email sent to FINRA on April 13, 2021, Alpine stated, “By virtue of the assignment and transfer of the liability, and consistent with the relevant net cap provisions, Alpine will not be accruing the liability.”¹¹ The claimed assignment of the liability was effected through an Agreement for Assumption of Liability (“Assumption Agreement”) by which SC Advisors, LLC (“SCA”), a company related to Alpine, agreed to pay all liability arising from the Judgment.¹² The SEC did not agree that it would look to SCA to pay the Judgment, or release Alpine from the liability.¹³

Alpine also did not subtract the amount of the Judgment from its net capital computation.¹⁴ FINRA’s Department of Risk Monitoring was concerned that this non-subtraction overstated the firm’s net capital.¹⁵ Indeed, Alpine produced a table titled “Net Capital

⁶ *Financial Responsibility Rules for Broker-Dealers*, 78 Fed. Reg. 51824, 51849 (Aug. 21, 2013), 78 FR 51824, at *51849.

⁷ Stip. ¶ 2.

⁸ Hearing Transcript (“Tr.”) 472.

⁹ *SEC v. Alpine Sec. Corp.*, 413 F. Supp. 3d 235, 237 (S.D.N.Y. 2019), *aff’d*, 982 F.3d 68 (2d Cir. 2020).

¹⁰ Tr. 56, 527.

¹¹ JX-14, at 3.

¹² JX-13, at 2; Tr. 514.

¹³ Tr. 60-61, 242, 627.

¹⁴ Tr. 327.

¹⁵ Tr. 62-63. All departments and offices of FINRA are referred to in this Hearing Panel Decision as “FINRA.”

Treatment” showing the firm had added \$6 million to net capital in a line item designated as “15c3-1(c)(2)(i)(F) Third Party Assignment Treatment.”¹⁶

Section (F) of Rule 15c3-1(c)(2)(i) (hereafter “Section F”) pertains to certain liabilities that must be subtracted in a broker-dealer’s computation of net capital. That provision requires a broker-dealer to subtract from net worth a liability or expense for which a third party has assumed the responsibility, unless the broker-dealer can show that the third-party assignee has adequate resources independent of the firm to pay the liability or expense. Alpine’s view was that, if a third party has adequate resources, the broker-dealer should not subtract the liability.¹⁷ The “Net Capital Treatment” table, however, did not explain how Section (F) would permit a \$6-million addition to net capital.¹⁸

On April 13, 2021, FINRA emailed a letter asking Alpine to cite the basis in Generally Accepted Accounting Principles (“GAAP”) and regulatory authority for the firm’s determination that the Assumption Agreement eliminated its obligation to record the liability represented by the Judgment in its computation of net worth and net capital.¹⁹ Alpine responded by emailing a document titled “GAAP Analysis: Treatment of Assignment of Liability to Third Party Contract.”²⁰ While this document accrued a liability for the Judgment, it also recorded the Assumption Agreement as an asset in an equal amount.²¹ FINRA emailed a letter stating Alpine “[h]as failed to adequately demonstrate that there is an allowable asset which might offset the effect of the liability in reducing net capital under Rule 15c3-1.”²² The firm responded by reevaluating its net capital computation and treating the Assumption Agreement as a non-allowable asset, meaning the claimed value of the Agreement could not be counted in determining net capital.²³

On May 6, 2021, Alpine emailed FINRA an analysis of its accounting treatment of the Judgment and the Assumption Agreement.²⁴ In this analysis, Alpine partially accrued the Judgment, but only in the amount of \$6 million (50 percent of the Judgment) because the firm was still pursuing its appellate remedies.²⁵ In the net capital part of the analysis, the firm included the claimed \$6 million value of the Assumption Agreement in a \$7,253,497 line item

¹⁶ JX-17, at 3. Alpine added only \$6 million of the \$12 million Judgment because the firm’s management thought there was a substantial likelihood the Second Circuit would overturn the Judgment on appeal.

¹⁷ Tr. 458.

¹⁸ Tr. 66-67.

¹⁹ Tr. 109.

²⁰ Respondent’s Exhibit (“RX-”) 10; Tr. 519.

²¹ RX-10, at 3.

²² JX-16, at 2.

²³ Tr. 129-30.

²⁴ JX-17; Tr. 134-35.

²⁵ JX-17, at 2-3; Tr. 137, 445-46.

for non-allowable assets.²⁶ In a line item designated as “15c3-1(c)(2)(i)(F) Third Party Assignment Treatment,” Alpine added \$6 million back into the net capital computation.²⁷ FINRA emailed the firm asking for (1) the analysis it had used to determine that \$6 million was the appropriate amount to accrue for the Judgment, and (2) any opinion provided by its auditing firm about the accounting of the Judgment and the Assumption Agreement.²⁸ Alpine’s Chief Executive Officer replied to FINRA stating, “Regarding a written comment from the auditor, I haven’t received this yet but will discuss this with them next week.”²⁹

D. FINRA’s Request for an Audit Report

On July 23, 2021, FINRA issued to Alpine a FINRA Rule 4140 request for an audit report.³⁰ This request sought an audit of Alpine’s Statement of Financial Condition and computation of net capital under Rule 15c3-1 with associated disclosures, to be produced within 15 business days.³¹ FINRA made the request because the staff had earlier asked the firm to provide an audit opinion about its net capital, and it had failed to do so.³² In particular, FINRA staff was interested in learning Alpine’s basis for the application of Section (F).³³ The FINRA Rule 4140 request stated that the firm continued to account for the Judgment “in a way that FINRA staff believes materially overstates its net capital and raises concerns about the accuracy of the firm’s financial statements.”³⁴ The gist of FINRA’s disagreement with Alpine was that the firm had made a capital addition to its net capital computation, while Section (F) requires subtraction.³⁵

On August 16, 2021, Alpine’s auditing firm (“Auditing Firm”) provided an Independent Accountant’s Report on Applying Agreed Upon Procedures in connection with the Judgment and Alpine’s net capital computation.³⁶ In this report, the Auditing Firm found that Alpine should

²⁶ JX-17, at 3; Tr. 147.

²⁷ JX-17, at 3.

²⁸ JX-2, at 5; Tr. 150-51, 522, 524.

²⁹ JX-2, at 4.

³⁰ Stip. ¶ 3; JX-2; Tr. 68, 133, 222. FINRA Rule 4140 provides in pertinent part that FINRA may direct a member firm to cause an audit of its accounts to be made by an independent public accountant:

FINRA may at any time, due to concerns regarding the accuracy or integrity of a member’s financial statements, books and records . . . direct any member to cause an audit to be made by an independent public accountant of its accounts . . . Such audit or examination . . . shall be made in accordance with such requirements as FINRA may prescribe.

³¹ Stip. ¶ 4; Tr. 163, 223-24.

³² Tr. 68-69.

³³ Tr. 254-55.

³⁴ JX-2, at 1; Tr. 225.

³⁵ Tr. 226.

³⁶ RX-2; Tr. 180-81, 451-52, 523-24, 561-62.

have accrued the full \$12 million (not \$6 million) for the liability represented by the Judgment.³⁷ (FINRA had insisted that the accrual should have been \$12 million.³⁸) Alpine amended its Statement of Financial Condition to reflect the Auditing Firm's conclusion.³⁹ As for the firm's net capital, the Auditing Firm concurred with the computation proposed by Alpine:

Related to the Net Capital Computation, we obtained the computation prepared by management that reflects the proposed impact of both the liability and indemnification asset to net capital. We note that management has evaluated the ability SCA has to pay on the indemnification asset and has determined that they do have adequate resources independent of Alpine Securities Corporation to pay on the indemnification asset as payments are required. . . . We concur with the treatment of the Net Capital Computation proposed by management.⁴⁰

E. FINRA's Notice of Suspension

Alpine failed to provide the audit report that FINRA requested by the extended deadline of September 10, 2021.⁴¹ FINRA served the Notice notifying the firm of its imminent suspension.⁴² The Notice rested on the firm's failure to provide a report, information, and material as directed in FINRA's request for an audit report.⁴³ The Notice stated the suspension would take effect on October 8, 2021 unless Alpine produced the audit report on or before that date.⁴⁴

F. Alpine's Audit Report

Alpine produced an audit report on October 7, 2021.⁴⁵ The audit report contained an audit of Alpine's Statement of Financial Condition and net capital computation with associated footnote disclosures.⁴⁶ Alpine accrued the Judgment as a liability in its Statement of Financial

³⁷ RX-2, at 2; Tr. 183, 455, 565-66.

³⁸ Tr. 526, 528, 566.

³⁹ Tr. 455-56.

⁴⁰ RX-2, at 2; *accord* Tr. 185, 460, 572-73.

⁴¹ Stip. ¶ 8; Tr. 75. The Auditing Firm's Report on Applying Agreed Upon Procedures did not apply auditing standards and thus could not qualify as an audit report.

⁴² Stip. ¶ 9; Tr. 75; JX-7.

⁴³ Stip. ¶ 9.

⁴⁴ JX-7. FINRA issued the Notice under FINRA Rule 9552, which provides in pertinent part that FINRA may issue a Notice of Suspension if a member firm "fails to provide any information, report, material, data, or testimony requested or required to be filed pursuant to FINRA By-Laws or FINRA rules." FINRA Rule 9552(a).

⁴⁵ Stip. ¶ 13; Tr. 76, 200; JX-10.

⁴⁶ Stip. ¶ 13.

Condition, subtracting \$11 million from its net worth.⁴⁷ But the firm offset the negative effect of the Judgment by adding an \$11 million “Indemnification Asset,” referring to the Assumption Agreement, which increased net worth by \$11 million.⁴⁸

In Alpine’s net capital computation, the firm subtracted \$11,904,155 in “non-allowable assets,” including the \$11 million claimed value of the Assumption Agreement.⁴⁹ But Alpine added the \$11 million attributed to the Assumption Agreement back into net capital under a line item designated as “Other allowable credits.”⁵⁰ Thus, in the audit report, Alpine added the Assumption Agreement back into the net capital computation.⁵¹

The audit report also contained these highlights:

- The audit report stated, “In our [the Auditing Firm’s] opinion, the financial statements present fairly, in all material respects, the financial position of Alpine Securities Corporation at June 30, 2021 in conformity with accounting principles generally accepted in the United States of America.”⁵²
- The audit report stated, “In our opinion, the computation of net capital is fairly stated, in all material respects, in relation to the financial statements as a whole.”⁵³
- The audit report stated, “Alpine has accrued the entire amount of the judgment as a liability for GAAP purposes but has not applied the judgment amount against its net capital calculations because it has obtained an indemnification of the liability from a third party.”⁵⁴

On reviewing the audit report, FINRA staff was concerned about Alpine’s \$11 million addition for “other allowable credits” in the firm’s net capital computation.⁵⁵ FINRA staff

⁴⁷ JX-10, at 7; Tr. 230, 304-05, 341, 401-02. The unpaid amount of the Judgment was \$11 million as of the effective date of the audit report.

⁴⁸ JX-10, at 7.

⁴⁹ JX-10, at 17.

⁵⁰ Tr. 229.

⁵¹ Tr. 610.

⁵² JX-10, at 5; Tr. 588.

⁵³ JX-10, at 6; Tr. 590.

⁵⁴ JX-10, at 15.

⁵⁵ Tr. 231.

determined there was no basis for this addition.⁵⁶ The staff concluded that Alpine's computation of net capital was not made in compliance with the net capital rule.⁵⁷

G. The Auditing Firm's Audit Documentation

On October 20, 2021, FINRA requested that Alpine provide (1) the formal basis used by the Auditing Firm to add the \$11 million credit to the computation of net capital, (2) all audit documentation provided by the Auditing Firm in the substantiation of its audit opinion, and (3) a statement addressing whether SCA had paid, or reimbursed to Alpine, any amount of the Judgment.⁵⁸ The Auditing Firm provided the audit documentation within the timeframe set by FINRA.⁵⁹ The audit documentation included a memo written by the Auditing Firm to its audit files summarizing the Judgment, the legal liability, and the accounting for the Assumption Agreement.⁶⁰ FINRA staff found nothing in this audit memo that explained why there would be an \$11 million addition to the net capital computation.⁶¹ The audit documentation also included a net capital rule testing document showing the results of the Auditing Firm's testing of Alpine's controls in the net capital computation.⁶² According to this document, adding the claimed value of the Assumption Agreement was based on the presumption that the Assumption Agreement was a legally binding amount that would be received from SCA as payments were required by the SEC.⁶³ Yet in the audit memo, the Auditing Firm stated the liability represented by the Judgment would not be transferred to SCA until the SEC agreed.⁶⁴

FINRA staff found nothing in the audit documentation that explained how Section (F) permitted an addition to the net capital computation.⁶⁵ FINRA staff found the Auditing Firm did not determine whether Section (F) applied.⁶⁶ Instead, the Auditing Firm assumed Section (F) applied and conducted its analysis based on that assumption.⁶⁷ FINRA did not find the audit documentation to be a sufficient basis for the \$11 million added credit to net capital.⁶⁸

⁵⁶ Tr. 330.

⁵⁷ Tr. 346.

⁵⁸ Stip. ¶ 15; JX-11, at 1; Tr. 263, 591-92.

⁵⁹ Stip. ¶ 18; Tr. 593, 688.

⁶⁰ JX-22; Tr. 233.

⁶¹ Tr. 235.

⁶² JX-25; Tr. 237.

⁶³ JX-25, at 2-3; Tr. 238-39.

⁶⁴ JX-22, at 7; Tr. 242.

⁶⁵ Tr. 81, 243.

⁶⁶ Tr. 290.

⁶⁷ Tr. 296.

⁶⁸ Tr. 80.

H. FINRA's Rejection of the Audit Report

FINRA staff concluded that Alpine's net capital was materially inaccurate.⁶⁹ On October 28, 2021, FINRA sent Alpine a revised and restated Notice of Suspension.⁷⁰ Relying on FINRA By-Laws governing materially inaccurate reports, FINRA rejected Alpine's audit report and deemed it not to have been filed.⁷¹ The revised Notice stated FINRA staff had determined that the audit report was materially inaccurate because of the \$11 million added credit to net capital, which resulted in a material overstatement of the firm's net capital position.⁷² The revised Notice stated Alpine would be suspended unless the firm submitted

a corrected audited financial report that (i) corrects the inaccurate net capital addback in the firm's computation of net capital, and (ii) includes the reissuance of the auditor's opinion on the financial report inclusive of the revised computation of net capital.⁷³

Alpine did not submit a corrected audit report.⁷⁴ Instead, by letter dated November 1, 2021, Alpine made a timely request for a hearing.⁷⁵

III. Conclusions of Law

A. The Relevant Part of the Net Capital Rule

The net capital rule provides for the addition and subtraction of certain specified credits and debits in the computation of net capital. Thus, Rule 15c3-1(c)(2)(i) provides the following definition of net capital:

(2) The term net capital shall be deemed to mean the net worth of a broker or dealer, adjusted by:

. . . (A) Adding unrealized profits (or deducting losses) in the accounts of the broker or dealer; . . .

⁶⁹ Tr. 82, 247-48.

⁷⁰ Stip. ¶ 19; JX-12.

⁷¹ Stip. ¶ 19; Tr. 83. Section 4 of Schedule A of FINRA By-Laws provides in pertinent part that "[a]ny report . . . containing material inaccuracies or filed incompletely shall be deemed not to have been filed until a corrected copy of the report has been resubmitted." FINRA By-Laws, Schedule A, § 4(g)(2).

⁷² Stip. ¶ 20; JX-12, at 1; Tr. 354-55.

⁷³ JX-12, at 1; Tr. 84-85.

⁷⁴ Stip. ¶ 23.

⁷⁵ Stip. ¶ 24; RX-14.

(B)(1) In determining net worth, all long and all short positions in listed options shall be marked to their market value and all short securities and commodities positions shall be marked to their market value.

....

(C) Adding to net worth the lesser of any deferred tax liability; . . .

(D) Adding, in the case of future income tax benefits arising as a result of unrealized losses, the amount of such benefits not to exceed the amount of income tax liabilities accrued on the books and records of the broker or dealer; . . .

(E) Adding to net worth any actual tax liability related to income accrued which is directly related to an asset otherwise deducted pursuant to this section.

(F) Subtracting from net worth any liability or expense relating to the business of the broker or dealer for which a third party has assumed the responsibility, unless the broker or dealer can demonstrate that the third party has adequate resources independent of the broker or dealer to pay the liability or expense.⁷⁶

B. Alpine's Net Capital Computation

The audit report calculated Alpine's net capital as follows:

Total ownership equity from statement of financial condition	\$14,962,364
Deduct ownership equity not allowable for net capital	0
Total Ownership Equity Qualified for Net Capital	14,962,364
Deductions and/or charges	
Total non-allowable assets from Statement of Financial Condition	(11,904,155)
Add:	
Other allowable credits	11,000,000
Net capital before haircuts on securities positions	14,058,209

⁷⁶ Exchange Act Rule 15c3-1(c)(2)(i)(F), 17 C.F.R. § 240.15c3-1(c)(2)(i)(F).

Haircuts on securities (computed, where applicable,
pursuant to 15c3-1(f)) 0

Trading and investment securities stocks and warrants

Net Capital \$14,058,209⁷⁷

C. Discussion

For six reasons, Alpine’s computation of its net capital was materially inaccurate. These reasons are discussed below.

1. Alpine Added the Claimed Value of the Assumption Agreement, Which Is a Non-Allowable Asset

In Alpine’s net capital computation, the firm subtracted the claimed value of the Assumption Agreement, designating it as a non-allowable asset. Alpine acknowledged the Assumption Agreement was a non-allowable asset for net capital purposes.⁷⁸ The Assumption Agreement was not allowable because it was an unsecured receivable. But in the next line following the subtraction of the Assumption Agreement as a non-allowable asset, Alpine added the same non-allowable asset *back* as an “allowable credit[.]”⁷⁹ It makes no sense to add a non-allowable asset as an “allowable credit.” The net capital rule does not allow for such an anomaly.

2. Section (F) Does Not Apply to the Judgment

Section (F) does not apply to the liability represented by the Judgment. If a liability is accrued on the balance sheet, there is no need for the broker-dealer to subtract that liability under Section (F). The accrued liability has already been subtracted. In Alpine’s case, the firm accrued the Judgment to reduce net worth on the Statement of Financial Condition. Section (F) does not apply because the Judgment has already been subtracted. That Alpine found it necessary to add the Judgment as an “allowable credit”—with no warrant in the language of Rule 15c3-1—demonstrates that the situation at hand is not one Section (F) was intended to address.

3. Section (F) Does Not Countenance the Addition of Liabilities

Even if Section (F) were to apply, it does not countenance the addition of liabilities in the computation of net capital. There are two parts to Section (F). The first part requires that the broker-dealer subtract from net worth any liability relating to the firm’s business for which a third party has assumed the responsibility. The second part, which is an exception to the first

⁷⁷ JX-10, at 17 (emphasis added).

⁷⁸ Tr. 421.

⁷⁹ Alpine’s net capital computation did not make clear whether the “allowable credit” was the Assumption Agreement or the Judgment. Because the claimed value of the Assumption Agreement and the Judgment was the same (\$11 million), and because neither could properly be added to the net capital computation, this Discussion treats the two accounting items interchangeably.

part, allows the broker-dealer to forgo subtraction if it can show the third party has adequate resources independent of the firm to pay the liability. But if this condition is met, the broker-dealer *need not subtract the liability*. There is nothing in the exception in Section (F) that says the broker-dealer can *add* the liability.⁸⁰ This would lead to an improper form of double counting: first, when the liability is not subtracted; and second, when the liability is added.⁸¹

Section (F) does not use the word “add.” This lacuna is notable because Rule 15c3-1 uses “adding” in Sections (A), (C), (D), and (E).⁸² If the SEC had intended to allow broker-dealers to add third-party liabilities to their net capital computations, it would have said so.

4. Alpine’s Addition of the Judgment Is Inconsistent With the Net Capital Rule as a Whole

In the 2013 release adopting Section (F), the SEC provided guidance concerning the proper computation of net capital. In this release, the SEC stated that Rule 15c3-1 is designed to place a broker-dealer in the position of holding at all times more than one dollar of highly liquid assets for each dollar of unsubordinated liabilities.⁸³ But in the case of Alpine, the Assumption Agreement was not a highly liquid asset. If Alpine encountered financial stress, the firm could not readily transfer the Assumption Agreement to a third party for money to cover its liabilities and protect its customers. In addition, Rule 15c3-1 does not permit most unsecured receivables to count as allowable capital.⁸⁴ But that is what the Assumption Agreement was—an unsecured receivable. To find that the Assumption Agreement (or the Judgment) counts as allowable capital would be inconsistent with Rule 15c3-1 and would put customers at risk in the event Alpine experienced financial stress.

5. Alpine’s Addition of the Judgment Is Inconsistent With the SEC’s Third-Party Expense Letter and NASD Notice to Members 03-63

In 2003, the SEC issued a letter to NASD Regulation, Inc. (now FINRA) and the New York Stock Exchange, Inc. to provide guidance concerning the application of the financial responsibility rules when a third-party agrees to assume responsibility for payment of one or

⁸⁰ For example, the exception could have read, “. . . unless the broker or dealer can demonstrate that the third party has adequate resources independent of the broker or dealer to pay the liability or expense, *in which event the broker or dealer adds the liability to net worth.*”

⁸¹ The Hearing Panel need not make a determination whether SCA had adequate resources independent of Alpine to pay the Judgment. In its Pre-Hearing Brief, Enforcement argued there were three reasons why Alpine’s reliance on Section (F) was not well founded. SCA’s financial resources was not one of them. In addition, in the hearing Enforcement stated in its opening statement, “This is not a case about . . . whether Alpine’s affiliate has the financial wherewithal to pay Alpine’s SEC judgment . . .” Tr. 25. Alpine could reasonably infer from these words that it was unnecessary to present evidence of SCA’s financial wherewithal.

⁸² 17 C.F.R. § 240.15c3-1(c)(2)(i)(A), (C), (D), (E).

⁸³ 78 Fed. Reg. at 51849.

⁸⁴ *Id.*

more of a broker-dealer's liabilities.⁸⁵ This has come to be known as the "third-party expense letter." In this letter, the SEC stated that if a third party has agreed to assume responsibility for a liability relating to the business of a broker-dealer, the liability will still be considered a liability of the broker-dealer for net capital purposes unless the creditor of the liability has agreed in writing that the broker-dealer is not directly or indirectly liable to the creditor.⁸⁶ In the case of Alpine, the SEC did not agree in writing that Alpine was not directly or indirectly liable to the SEC for the Judgment.⁸⁷ In the third-party expense letter, the SEC also stated that the third-party liability will be considered a liability of the broker-dealer unless the liability is not a liability of the firm under GAAP.⁸⁸ In the case of Alpine, the Judgment was a liability of Alpine under GAAP.⁸⁹

These conditions for not subtracting third-party liabilities remain valid guidance for FINRA member firms computing their net capital. In 2003, NASD Notice to Members 03-63 adopted and incorporated elements of the third-party expense letter, including the requirement for the creditor's agreement in writing and that the liability is not a liability of the broker-dealer under GAAP.⁹⁰ In the SEC's 2013 release adopting Section (F), it stated it was not directing SEC staff to withdraw the third-party expense letter.⁹¹ Similarly, in the 2015 decision *Dep't of Enforcement v. Forest*, the National Adjudicatory Council applied NASD Notice to Members 03-63 to find that a broker-dealer's attempt to shift a liability to its parent company was ineffective for net capital purposes.⁹²

6. Alpine Does Not Provide a Persuasive Reason for Adding the Judgment

Alpine's explanation for why it added the \$11 million credit to the net capital computation does not make sense. Alpine's chief accountant testified that Section (F) supported the added credit because "[w]hen you subtract a liability, it's a double negative which turns into a positive."⁹³ Thus, "we subtracted a negative \$11 million."⁹⁴ But under this interpretation of Section (F), the exception in the second part would be superfluous. A broker-dealer could simply subtract its third-party liabilities as "double negatives," turning them into "positives." Indeed, the

⁸⁵ Complainant's Exhibit ("CX-") 9, at 9.

⁸⁶ CX-9, at 10.

⁸⁷ Tr. 60-61, 242.

⁸⁸ CX-9, at 10-11.

⁸⁹ JX-10, at 7; Tr. 230, 304-05, 341, 401-02.

⁹⁰ NASD Notice to Members 03-63 (Oct. 2003), 2003 NASD LEXIS 76, at *8 (Oct. 28, 2003).

⁹¹ 78 Fed. Reg. 51824, 51851.

⁹² *Dep't of Enforcement v. Forest*, No. 2009016159102, 2015 FINRA Discip. LEXIS 20, at *16 (NAC July 28, 2015) ("iTrade's attempt to shift its liability to its parent was ineffective").

⁹³ Tr. 493-94.

⁹⁴ Tr. 495.

broker-dealer could artificially add value to its net capital simply by subtracting all its “negative” liabilities.

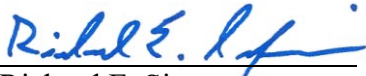
D. Conclusion

For the above reasons, the Hearing Panel concludes that the audit report submitted by Alpine on October 7, 2021 was materially inaccurate. Alpine’s failure to file an accurate audit report violated FINRA Rule 4140.⁹⁵ Alpine is subject to suspension for its violation.

IV. Order

Respondent Alpine Securities Corporation is suspended from FINRA membership for failure to file a materially accurate audit report, in violation of FINRA Rule 4140. The suspension will take effect upon the issuance of this Decision and will remain effective until Alpine files an audit report accurately calculating the firm’s net capital in compliance with Exchange Act Rule 15c3-1. If Alpine files such a report, it may apply to Enforcement for termination of the suspension.

Alpine is ordered to pay hearing costs of \$6,431.79, consisting of a \$750 administration fee and \$5,681.79 for the cost of the transcript. The costs shall be due on a date established by FINRA.


Richard E. Simpson
Hearing Officer
For the Hearing Panel

Copies to:

Alpine Securities Corporation (via overnight courier and first-class mail)
Maranda E. Fritz, Esq. (via email, overnight courier and first-class mail)
Lloyd Gattis, Esq. (via email)
Michelle Galloway, Esq. (via email)
Michael P. Manning, Esq. (via email)
Jennifer L. Crawford, Esq. (via email)

⁹⁵ The Hearing Panel has considered and rejects without discussion all other arguments of the parties.

EXHIBIT C



Ashley Martin
Assistant General Counsel

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April 13, 2022

Via Electronic Filing

Vanessa A. Countryman
Secretary
Securities and Exchange Commission
100 F Street, NE
Room 10915
Washington, D.C. 20549-1090

Re: Administrative Proceeding No. 3-20818 (Alpine Securities Corporation)

Dear Ms. Countryman:

This letter pertains to an April 7, 2022 Motion for an Emergency Stay filed with the Commission by Alpine Securities Corporation (“Alpine”). In its motion, Alpine asked the Commission to stay an April 7, 2022 FINRA Hearing Panel decision suspending the firm until such time as it submits to FINRA an audited report accurately calculating the firm’s net capital (as of June 30, 2021). The Hearing Panel specified that, after submitting such a report, Alpine should apply to FINRA’s Department of Enforcement (“Enforcement”) for termination of the suspension. FINRA opposed Alpine’s motion on April 8, 2022.

On April 11, 2022, Alpine submitted to FINRA an audited report with a revised net capital computation. On April 13, 2022, Enforcement notified Alpine’s counsel, by email, that it has reviewed the report and concluded that it “contains a materially accurate copy of the firm’s net capital computation as of June 30, 2021.” Accordingly, Enforcement advised Alpine’s counsel that it is “granting the firm’s request to terminate [the] suspension” imposed by the Hearing Panel’s April 7, 2022 decision.

Sincerely,

/s/ Ashley Martin

Ashley Martin

cc (via email): Maranda E. Fritz
Maranda E. Fritz, PC
maranda@fritzpc.com