

Celia L. Passaro Direct: (202) 728-8985 Assistant General Counsel Fax: (202) 7288264

February 23, 2021

VIA EMAIL Vanessa A. Countryman, Secretary Securities and Exchange Commission 100 F. St., NE Room 10915 Washington, D.C. 20549-1090 apfilings@sec.gov

RE: In the Matter of the Application for Review of Ryan William Mummert **Administrative Proceeding No. 3-20210**

Dear Ms. Countryman:

Enclosed please find a copy of FINRA's Motion to Adduce Additional Evidence in the above-referenced case.

Sincerely,

/s/Celia L. Passaro

Celia L. Passaro

Enclosures

Michael Bessette, Esq. (by email) cc:

BEFORE THE SECURITIES AND EXCHANGE COMMISSION WASHINGTON, DC

In the Matter of the Application for Review of

Ryan William Mummert

File No. 3-20210

FINRA'S MOTION TO ADDUCE ADDITIONAL EVIDENCE

Alan Lawhead Vice President and Director – Appellate Group

Celia Passaro Assistant General Counsel

FINRA Office of General Counsel 1735 K Street, NW Washington, DC 20006 (202) 728-8985

February 23, 2021

BEFORE THE SECURITIES AND EXCHANGE COMMISSION WASHINGTON, DC

In the Matter of the Application for Review of

Ryan William Mummert

File No. 3-20210

FINRA'S MOTION TO ADDUCE ADDITIONAL EVIDENCE

FINRA moves the Commission for leave to adduce additional evidence pursuant to SEC Rule of Practice 452. In this appeal, applicant Ryan William Mummert seeks Commission review of FINRA Dispute Resolution Services' ("DRS") denial of its arbitration forum to expunge a more than 22-year-old prior adverse arbitration award in a customer case. FINRA now requests to introduce the Declaration of Laura McNamire (attached as Exhibit 1) and the Declaration of David Carey (attached as Exhibit 2) (together the "Declarations"). The Declarations further explain the basis of DRS's decision to deny forum in this case. The Commission should permit the introduction of this evidence because it is material and there were reasonable grounds for failing to adduce the evidence previously.

I. BACKGROUND

From July 1996 to August 2000, Mummert was registered with Prudential Securities Incorporated. ("Prudential"), now known as Prudential Equity Group, LLC. (R. at 21, 53.)¹ In 1998, the customers filed an arbitration against Prudential and Mummert in the New York Stock

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[&]quot;R. at __" refers to the certified record in this matter filed on February 22, 2021.

Exchange's ("NYSE") arbitration forum alleging mismanagement, failure to follow instructions, and the unauthorized sale of a security. (R. at 33, 62-63). On June 4, 1998, an arbitrator issued an award, ordering respondents to deliver to the customers a security along with a cash payment. (R. at 33.)

More than 22 years later, Mummert filed a statement of claim with DRS seeking expungement of the 1998 adverse award. (R. at 1-7.) Because of the age of the customer arbitration and statements in Mummert's Statement of Claim, DRS initially allowed the expungement arbitration to proceed because it believed the request was to expunge a customer complaint that had been settled. On or about December 10, 2020, while an arbitration was underway, DRS discovered that the matter Mummert sought to expunge was in fact an adverse arbitration award. On December 24, 2020, DRS notified Mummert that his request for expungement was not eligible for arbitration because it involved a prior adverse arbitration award. (R. at 29.) DRS, accordingly, denied the arbitration forum pursuant to Industry Code Rule 13203(a).² (*Id.*)

On January 27, 2021, Mummert filed an application for review with the Commission, requesting that the Commission order FINRA to permit him to arbitrate his request to expunge the 1998 arbitration award. (R. at 37-39.) In his Application for Review, Mummert claims that the matter he seeks to expunge is not a prior arbitration award, but rather a customer claim that was settled. (R. at 37.)

Industry Code Rule 13203(a) provides, in relevant part, that the Director of DRS "may decline to permit the use of the FINRA arbitration forum if the Director determines that, given the purposes of FINRA and the intent of the Code, the subject matter of the dispute is inappropriate" for arbitration.

II. ARGUMENT

Under Rule of Practice 452, the Commission may permit the introduction of new evidence if the moving party shows that (a) "such evidence is material" and (b) "there was reasonable grounds for failure to adduce such evidence previously." 17 CFR § 201.452. The Declarations meet both criteria of Rule 452 and therefore should be admitted into evidence.

The Declarations are material because they explain two key issues on appeal: (1) whether the matter Mummert seeks to expunge is a prior adverse arbitration award or a case that was settled; and (2) the circumstances of how DRS learned that Mummert was seeking to expunge a prior adverse arbitration award. The McNamire Declaration addresses FINRA's discovery that Mummert sought to expunge a prior adverse arbitration award. The Carey Declaration addresses the format of NYSE arbitration awards like the award issued in the customer arbitration here. By admitting the Declarations into evidence, the parties will be able to address these key issues more fully.

FINRA seeks to introduce the Declarations now because the Declarations did not exist at the time that FINRA took the action which is the subject of the appeal.³ *See Citizens Capital Corp.*, Exchange Act Release No. 67313, 2012 SEC LEXIS 2024, at *38 (June 29, 2012) (granting the Division's motion to adduce two declarations where the evidence was material and there were reasonable grounds for failure to adduce the declarations previously because they were not available). Because this appeal arises in a matter for which there was no evidentiary hearing at which the declarants' information could have been introduced into evidence, FINRA

Commission Rule of Practice 420(e) provides that FINRA "shall certify and file . . . [with the Commission] one . . . copy of the record upon which the action complained of was taken." 17 C.F.R. § 201.420. The Declarations did not exist at the time the action complained of was taken. Accordingly, FINRA files this motion to adduce.

requests that the Commission allow it to present this evidence through declarations. *See Dennis A Pearson, Jr.*, Exchange Act Release No. 54913, 2006 SEC LEXIS 2871, at *11 n.15 (Dec. 11, 2006) (granting a motion to adduce, among other documents, declarations in a case in which the evidence was not previously adduced because there had been no hearing held). Moreover, FINRA has moved to adduce the declarations promptly, one day after it filed the certified record in this appeal. *See Kevin M. Murphy*, Exchange Act Release No. 79016, 2016 SEC LEXIS 3772, at *6 n.9 (Sept. 30, 2016) (granting a motion to adduce a declaration where FINRA acted quickly to supplement the record once the issue addressed by the declaration was raised).

In sum, FINRA's proposed evidence—the Declarations—are material and FINRA has reasonable grounds for not previously introducing this evidence. Accordingly, the Commission should grant FINRA's motion.

Respectfully submitted,

/s/Celía Passaro

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Celia Passaro Assistant General Counsel FINRA 1735 K Street, NW Washington, DC 20006 (202) 728-8985

February 23, 2021

Exhibit 1

DECLARATION OF LAURA MCNAMIRE

- I, Laura McNamire, declare as follows:
- 1. I am employed by the Financial Industry Regulatory Authority ("FINRA") as Regional Director in Dispute Resolution Services ("DRS"). I have worked at FINRA for 18 years and have personal knowledge of the matters contained in this Declaration. I submit this Declaration in support of FINRA's opposition to the application for review in the Matter of the Application for Review of Ryan William Mummert.
- 2. Code of Arbitration Procedure for Industry Disputes ("Industry Code") Rule 13203(a) provides that the Director of DRS may decline to permit the use of FINRA's arbitration forum where the Director determines that, given the purposes of FINRA and the intent of the Industry Code, the subject matter of the dispute is inappropriate. It has been DRS's policy to decline to permit the use of FINRA's arbitration forum where the claimant seeks expungement of a prior adverse arbitration award on a customer claim.
- 3. DRS attempts to identify claims seeking to expunge prior adverse arbitration awards when the statement of claim is initially filed. DRS has denied the forum, however, when DRS learns later in the arbitration proceedings that the claimant seeks to expunge a prior adverse award. In addition to the Mummert arbitration, DRS denied the forum in 12 other cases from 2020 to present because an expungement request concerned a prior adverse award.
- 4. On April 21, 2020, Mummert submitted a Statement of Claim with FINRA DRS against Prudential Securities, Inc. ("Prudential"), seeking expungement of a matter reported on Mummert's record in FINRA's Central Registration Depository ("CRD®") (the "expungement

arbitration"). In the Statement of Claim, Mummert represented that the matter for which he sought expungement was a settlement of a customer claim.

- 5. On June 10, 2020, Prudential submitted its Answer to the Statement of Claim. A list of potential arbitrators was sent to the parties and an arbitrator was appointed. An expungement hearing was held on December 10, 2020.
- 6. On December 10, 2020, during the expungement hearing and prior to the issuance of an award in the expungement arbitration, DRS learned that the matter for which Mummert sought expungement was not a settlement, but rather, a customer arbitration in which there had been an adverse award. The fact that the matter involved a customer award was not readily apparent to DRS because the customer claim was arbitrated in the New York Stock Exchange arbitration forum in 1998, more than 22 years ago.
- 7. On December 24, 2020, DRS notified Mummert that the Director had determined to deny the forum pursuant to Industry Code Rule 13203(a) because Mummert's claim was "not eligible for arbitration as it arises from a prior adverse award." DRS closed the case and refunded Mummert's filing fees.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on February 18, 2021, in Los Angeles, California.

Laura McNamire

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Exhibit 2

DECLARATION OF DAVID CAREY

- I, David Carey, declare as follows:
- 1. Until 2020, I was employed by the Financial Industry Regulatory Authority ("FINRA") as an Associate Director of Dispute Resolution ("DRS"). I retired from FINRA in 2020 after working for DRS for 12 and one-half years. I have personal knowledge of the matters contained in this Declaration. I submit this Declaration in support of FINRA's opposition to the application for review in the Matter of the Application for Review of Ryan William Mummer.
- 2. Prior to joining FINRA DRS, I worked for the New York Stock Exchange's ("NYSE") arbitration forum as a Chief Arbitration Counsel. I worked with the NYSE for 19 and one-half years and I am familiar with the format of NYSE arbitration awards.
- 3. When the parties in a NYSE arbitration settled a case or agreed to the entry of a stipulated award, the arbitration award would explicitly state that the dispute was resolved by settlement or stipulation.
- 4. The language "in full and final settlement of all claims" was embedded in the standard award form used by the NYSE in 1998. As shown by Exhibit A to this declaration, which consists of four publicly available arbitration awards from 1998, NYSE arbitrators regularly used this language when deciding cases, whether after an evidentiary hearing or on the papers.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on February 22, 2021, in New York, New York.

David Carey

Exhibit A

New York Stock Exchange In the Matter of Arbitration Retween

ase: William E.	Ehling v. Morgan Sta	nley & Co. Inc.		·			
torneys; or Claimant(s): avid B. Wechsle	r Esq New York, NY	,					
or Respondent(earnus Tuohey E	s): ēsq New York, NY						
ate Filed: 01/0	8/1997	First Scho	eduled: 07/30/1997	Decided: 3-4-1998			
		at the firm breached ar pay him a bonus in 19		was unjustly enriched by underpaying him bonus			
		Product:		Market:			
laim Data		Award Data	Award Data				
laim: \$475,000	.00		Award: \$180,000.0	Award: \$180,000.00			
ınitive: Uns			Punitive: \$0.00	Punitive: \$0.00			
y Fees: \$60,0	00.00		Atty Fees: \$0.00	Atty Fees: \$0.00			
posit: \$750.00	0		Costs: \$0.00				
	For	um Fees: \$14,700.	00				
organ Stanley & full within 30 da aid. No attorney	Co., Inc. shall pay to sys of the date of recei	William E. Ehling the s ipt of the award, intere nages are awarded. F	sum of \$180,000.00 as an aw st shall be payable on the aw	ment of all claims between the parties that: ward on the Statement of Claim. If the award is not pair ard at the rate of 9% from the date of the award until 14,700.00, payable to the New York Stock Exchange,			
				in. Telephone pre-hearings with Mr. Brainin on mber 11, 1997. Panel deliberation on Feb. 24, 1998.			
rbitrators: (D	= Dissents)		Signatures:				
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vid N. Brainin			<u>Chri</u>	à Momen			
adeion Rosenfel	ld			IN INDENLEUR			
atthew J. Tolan			- In	2 H hur Talan			
ity: New York	Stat	te: NY	Date: 3-4-199	Docket #: 1997-006273			
essions: 18	Hearing Dates:	01/22/1998(2)	01/29/1998(3) 02	V20/1998(2)			
	01/14/1998(1) 01/20/1998(2)	01/26/1998(2) 01/27/1998(2)	02/13/1998(2) 02/17/1998(2)				

New York Stock Exchange In the Matter of Arbitration Between

03/19/1998(2)

Case: Edward Gillen and Margare	t Gillen v Smith Barney, Inc. a	nd Dean Witter Reynolds, Inc.		
Attorneys: For Claimant(s): John E. Lawlor Esq Mineola, NY			vi	
For Respondent(s): Alejandro Schwed Esq New York James D. Yellen Esq New York,				
Date Filed: 08/15/1997	First Schedu	led: 03/19/1998	Decided: 03/19/1998	
Case Summary: Claimants alleg transfer.	ge that RespondentSmith Barn	ey falled to confirm transfer o	f his accounts that Respondent Dean Witter failed to	
	Product:		Market:	
Claim Date	Award Data			
Claim: \$81,200.00		Award: \$20,000.00		
Punitive: \$0.00		Punitive: \$0.00		
Atty Fees; \$0.00		Atty Fees: \$0.00		
Deposit: \$500.00		Costs: \$0.00		
	Forum Fees: \$1,000.00			
RespondentSmith Barney shall pa	y to Claimants \$10,000 in dam	ages. Respondent Dean Witte	nt of all claims between the parties that: or shall pay to Claimants \$10,000 in damages. Forum earing deposit. Each party shall pay its own fees and	
Remarks:				
Arbitrators: (D = Dissents)		Signatures:		
Arthur O. Birkenstock		<u> </u>	han a July as & top 1	
Roger M. Gerber			COS MESALVE	
Robin R. Henry		_ (T)	(NA) Henry	
City: New York	State: NY	Date: 03/19/1998	/ Docket #: 1997-006692	
Sessions: 2 Hearing Date	es:			
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New York Stock Exchange

In the Matter o	f Arbitration Between		
Case: Richard S. Thomps	on & Nancy J. Thompson v. Smith Ban	ney, Inc. (formerly Shearson Le	hman Brothers & Paine Webber, Inc.
Attorneys: For Claimant(s): Richard S Thompson - Cha Richard S, Thompson - Ho			
For Respondent(s): Linda R. Alpert Esq New Arny Bard Esq Weehawk			
Date Filed: 12/01/1997	First Schedu	led: 07/07/1998	Decided: 7/7/1998
Inc. filed cross-claim again		ed January 23, 1998 alleging en	ting in shares mising from account. PaineWebber, titlement to contribution. RespondentSmith Barney obtained by claimants.
	Product: EQU		Market:
Claim Data		Award Data	
Claim: \$50,500.00	CC/3rd Pty: \$50,500.00	Award: \$0.00	CC 3rd Pty: \$0.00
Punitive: \$0.00	Punitive: \$0.00	Punitive: \$0.00	Punitive: \$0.00
Atty Fees: \$0.00	Atty Fees: Uns	Atty Fees: \$0.00	Atty Fees: \$0.00
Deposit: \$500.00	Deposit: \$1,200,00	Costs: \$0.00	Costs: \$0.00
		Forum F	Fees: \$1,000.00
The claim of the PaineWebber be a	ınd hereby is dismissed : dismissed in all respe	is dismissed in a in all respects; the	of all claims between the parties that: 11 respects; that the cross-claim hat the cross-claim of Smith Barrs of this proceeding, \$1,000., ar
Remarks:			
Arbitrators: (D = Disse	ents)	Signatures:	
William F. Glaser			78/2
Richard D. Jordan		Bicho	Dordan
Amold M. Marrow		Und	el myarrow

City: Providence

State: R.I.

Date: 7/7/1998

Docket #: 1997-006851

Sessions: (2) Hearing Dates: 7/7/1998



New York Stock Exchange In the Matter of Arbitration Between

Case: Betty L. Comelius, inc	lividually and as the Personal	Representative of the Estate of Flore	ence M. Karl vs. Everen Securities, Inc.		
Attorneys: For Claimant(s): Philip J. Snyderburn Esq W	Inter Park, FL				
For Respondent(s): Bruce Lewitas Esq Chicago	o, IL				
Date Filed: 03/26/1998	First S	cheduled: 12/03/1998	Decided: 12/04/1998		
			ding, fraudulent inducement, breach of fiduciary duty, y of losses, interest, costs and punitive damages.		
	Produc	t: EQU	Market: Other		
Claim Data		Award Data			
Claim: Uns		Award: \$15,800.00			
Punitive: Uns		Punitive: \$0.00			
Atty Fees: \$0.00		Atty Fees: \$0.00			
Deposit: \$400.00		Costs: \$0.00			
	Forum Fees: \$1,60	00.00			
			t of all claims between the parties that: Dare to be split equally between the parties.		
Remarks:		······································			
The undersigned arbitrat	ors hereby affirm that th	ey have executed this instrume	ent which is their award:		
Arbitrators: (D = Dissent	s)	Signatures:	#2		
Ramona V. Larson ·		nou	or But		
William B. Ross		William	B. Kara		
Thomas H. Sutter		- ille			
City: Milwaukee	State: WI	Date: 12/04/1998	Docket #: 1998-007016		
Sessions: 4 Hearing	Dates:				
12/03/19 12/04/19					

CERTIFICATE OF SERVICE

I, Celia Passaro, certify that on this 23rd day of February 2021, I caused FINRA's Motion to Adduce Additional Evidence in the matter of the <u>Application for Review of Ryan William Mummert</u>, Administrative Proceeding No. 3-20210, to be served by electronic service on:

Vanessa A. Countryman, Secretary Securities and Exchange Commission 100 F St., NE Room 10915 Washington, DC 20549-1090 apfilings@sec.gov

I also caused a copy to be served by electronic service on:

Michael Bessette, Esq. HLBS Law, LLC 9737 Wadsworth Pkwy, Ste. G-100 Westminster, CO 80021 legal.bessette@hlbslaw.com

Respectfully submitted,

<u>/s/ Celía L. Passaro</u>

Celia L. Passaro Assistant General Counsel FINRA 1735 K Street, N.W. Washington, D.C. 20006 ersilia.passaro@finra.org