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# UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

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<b>ADMINISTRATI</b>	<b>VE PROCEEDING</b>
File No. 3-17902	

In the Matter of

JOHN T. LYNCH, JR.,

Respondent.

# **DIVISION OF ENFORCEMENT'S MOTION FOR SUMMARY DISPOSITION**

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# **TABLE OF CONTENTS**

I. PROCEDURAL AND FACTUAL HISTORY	1
A. Procedural History	1
B. Allegations in the Order	3
Lynch Misrepresented to Investors that He Was Qualified and Permitted to Serve as LFC's Underwriter's Counsel.	4
Lynch Failed to Conduct Reasonable Due Diligence in Connection with the Brogdon Bond Offerings	6
3. Lynch Willfully Aided and Abetted and Caused LFC's Violation of Section 15(c) of the Exchange Act and Rule 15c2-12 in Connection with an April 2013 Offering	
II. LEGAL ARGUMENT	11
A. Applicable Legal Standard	11
B. Legal Analysis	12
III. CONCLUSION	17

# **TABLE OF AUTHORITIES**

# Cases

Aaron v. SEC, 446 U.S. 680 (1980)	14
Bartko v. SEC, 845 F.3d 1217 (D.C. Cir. 2017)	14
Dolphin & Bradbury, Inc. v. SEC, 512 F.3d 634 (D.C. Cir. 2008)	13, 14
In re Bugarski, et al., A.P. File No. 3-14496, 2012 WL 1377357 (Apr. 20, 2012)	17
In re Fang, A.P. File No. 3-16486, 2015 WL 1599668 (Apr. 10, 2015)	17
In re Gonnella, A.P. File No. 3-15737, 2016 WL 4233837(Aug. 10, 2016)	16
In re Korem, A.P. File No. 3-14208, 2013 WL 3864511 (July 26, 2013)	17
In re Lawton, A.P. File No. 3-14162, 2012 WL 6208750 (Dec. 13, 2012)	13
In re Mandell, A.P. File No. 3-14981, 2014 WL 907416 (Mar. 7, 2014)	16
In re Scammell, A.P. File No. 3-15271, 2014 WL 5493265 (Oct. 29, 2014)	12
In re Tagliaferri, A.P. File No. 3-15215, 2017 WL 632134 (Feb. 15, 2017)	13, 16, 17
Koch v. SEC, 793 F.3d 147 (D.C. Cir. 2015)	14
Steadman v. SEC, 603 F.2d 1126 (5th Cir. 1979)	12
<u>Statutes</u>	
Section 10(b) of the Exchange Act.	13, 14
Section 15(b)(6) of the Exchange Act	11
Section 15(B)(c) of the Exchange Act	11
Section 9(b) of the Investment Company Act	11
Sections 17(a)(2) and (3) of the Securities Act	13
Other Authorities	
Exchange Act Rule 10b-5	13, 14
Exchange Act Rule 15c2-12	10
Municipal Securities Disclosure, Exchange Act Release No. 34961 (Nov. 10, 1994),	59 Fed. Reg.

## MOTION FOR SUMMARY DISPOSITION

The Division of Enforcement ("Division"), by counsel, pursuant to Rules 154 and 250 of the Commission's Rules of Practice, respectfully moves for an order of summary disposition against respondent John T. Lynch, Jr. ("Lynch" or "Respondent"). This motion addresses whether, as a result of Lynch's willful violation of Sections 17(a)(2) and (3) of the Securities Act of 1933 (the "Securities Act") and Section 10(b) of the Exchange Act of 1934 (the "Exchange Act") and Rule 10b-5(b) thereunder, and Lynch's willful aiding and abetting and causing of his former employer's violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder, it is appropriate in the public interest to bar Lynch from association with any broker, dealer, investment adviser, municipal securities dealer, municipal advisor, transfer agent, or nationally recognized statistical rating organization (a "collateral bar"), and to prohibit Lynch from serving or acting as an employee, officer, director, member of an advisory board, investment adviser or depositor of, or principal underwriter for, a registered investment company or affiliated person of such investment adviser, depositor, or principal underwriter (an "Investment Company Act prohibition"). For the reasons stated below, a permanent collateral bar and Investment Company Act prohibition should be imposed against Lynch.

# I. PROCEDURAL AND FACTUAL HISTORY

### A. Procedural History

On April 5, 2017, the Securities and Exchange Commission (the "Commission"), having accepted Lynch's Offer of Settlement executed on February 14, 2017, issued its Order Instituting Administrative and Cease-and-Desist Proceedings Pursuant to Section 8A of the Securities Act, Sections 4C, 15(b), 15B(c)(4), and 21C of the Exchange Act, Section 9(b) of the Investment Company Act of 1940 ("Investment Company Act"), and Rule 102(e) of the Commission's Rules

of Practice, Making Findings, and Imposing Remedial Sanctions and a Cease-and-Desist Order, and Notice of Hearing against Respondent (the "Order" or "OIP"). 1

In the Order, the Commission: (a) found that Lynch willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder; (b) found that Lynch willfully aided and abetted and caused LFC's violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder; (c) ordered that Lynch cease and desist from committing or causing any violations and any future violations of Sections 17(a)(2) and (3) of the Securities Act and Sections 10(b) and 15(c) of the Exchange Act and Rules 10b-5 and 15c2-12 thereunder; (d) ordered that Lynch be denied the privilege of appearing or practicing before the Commission as an attorney; (e) ordered that Lynch pay disgorgement of \$20,000, prejudgment interest of \$2,338, and a civil money penalty of \$22,338 pursuant to a 12-month payment plan; and (f) ordered that the hearing officer hold additional proceedings to determine whether, pursuant to Sections 15(b) and 15B(c) of the Exchange Act and Section 9(b) of the Investment Company Act, it is appropriate in the public interest to bar Respondent from association with any broker, dealer, investment adviser, municipal securities dealer, municipal advisor, transfer agent, or nationally recognized statistical rating organization, and to prohibit Respondent from serving or acting as an

<sup>&</sup>lt;sup>1</sup> Also on April 5, 2017, the Commission issued a settled order against Lawson Financial Corporation ("LFC"), Respondent's former employer, and Robert Lawson ("Lawson"), LFC's founder and CEO, also in connection with the same offerings at issue in the Order as well as one additional offering (the "Lawson Order"). See In re Lawson Financial Corporation and Robert Lawson, A.P. File No. 3-17901, 2017 WL 1245083 (Apr. 5, 2017). In the Lawson Order, the Commission found that LFC willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 15(c)(2) of the Exchange Act and Rule 15c2-12 thereunder. The Lawson Order also found that Lawson willfully violated Sections 17(a)(2) and (3) of the Securities Act and willfully aided and abetted and caused LFC's violations of Section 15(c)(2) of the Exchange Act and Rule 15c2-12 thereunder. Pursuant to Offers of Settlement, LFC and Lawson agreed, among other things, to pay disgorgement plus prejudgment interest and a civil money penalty, and Lawson received a collateral bar and Investment Company Act prohibition with a right to apply for reentry after three years.

employee, officer, director, member of an advisory board, investment adviser or depositor of, or principal underwriter for, a registered investment company or affiliated person of such investment adviser, depositor, or principal underwriter.

In connection with such additional proceedings, the Order provides, and Lynch agrees, that:

- (a) Lynch will be precluded from arguing that he did not violate the federal securities laws described in the Order;
  - (b) Lynch may not challenge the validity of the Order; and
- (c) Solely for the purposes of such additional proceedings, the allegations of the Order shall be accepted as and deemed true by the hearing officer.

On April 10, 2017, the Division produced its investigative file to Lynch pursuant to Rule 230 of the Commission's Rule of Practice.<sup>2</sup> In response to Lynch's subsequent requests, the Division has also: (1) provided Lynch with an index of the documents contained in its April 10 production; and (2) reproduced to Lynch copies of certain investigative testimony transcripts as well as the exhibits used during those testimonies.

Lynch's first payment of disgorgement, prejudgment interest thereon, and the civil money penalty pursuant to the 12-month payment plan contained in the Order was due on April 20, 2017. Lynch's second payment was due on May 20, 2017, and Lynch's third payment was due on June 20, 2017. As of June 23, 2017, Lynch has made no payments to the Commission as required by the Order.

## B. Allegations in the Order

From at least June 2010 to December 2013, Lynch served as LFC's investment banker and

<sup>&</sup>lt;sup>2</sup> The Division previously provided Lynch with a copy of the transcript of his April 15, 2016, investigative testimony on August 19, 2016. A copy of Lynch's April 15, 2016, investigative testimony transcript is attached as Exhibit 1 to the Declaration of David H. Tutor, dated June 26, 2017 ("Tutor Decl.").

counsel in connection with the underwriting of 12 fraudulent conduit municipal bond offerings for the benefit of Christopher Brogdon ("Brogdon"), which raised millions of dollars for Brogdon's healthcare-related projects throughout the Southeastern and Midwestern United States (collectively, the "Brogdon Bond Offerings"). (OIP at ¶ 1.) Lynch and Lawson, LFC's founder and CEO, were responsible for underwriting due diligence at LFC for the Brogdon Bond Offerings. (*Id.* at ¶ 11.) Lynch knew that Brogdon was behind each borrowing entity and was the borrower-in-fact for each offering. (*Id.* at ¶ 12.)

The Order alleges three principal areas of willful misconduct by Lynch: (1) Lynch misrepresented to investors that he was qualified and permitted to serve as LFC's underwriter's counsel in the bond offering documents he helped prepare; (2) Lynch failed to conduct reasonable due diligence on the Brogdon Bond Offerings; and (3) Lynch aided and abetted and caused LFC to fail to obtain a continuing disclosure agreement as required by Exchange Act Rule 15c2-12 for an April 2013 offering. According to the Order, these allegations are to be accepted as true for the purposes of these proceedings. (*Id.* at § IV.)

# 1. Lynch Misrepresented to Investors that He Was Qualified and Permitted to Serve as LFC's Underwriter's Counsel.

An official statement is a disclosure document for municipal bond offerings that, like a prospectus, contains information about the key terms of an offering. (See Tutor Decl. Ex. 3.)

Official statements are publicly available on the Municipal Securities Rulemaking Board's Electronic Municipal Market Access website ("EMMA"). (Id. at 3)

For each Brogdon Bond Offering, an official statement was prepared, provided to investors

<sup>&</sup>lt;sup>3</sup> Pursuant to his settlement with the Commission and the judgment entered in SEC v. Christopher Freeman Brogdon, et al., No. 15 Civ. 8173 (KM) (D.N.J.), Brogdon is in the process of repaying more than \$86 million to investors, including the investors in the Brogdon Bond Offerings that remain outstanding.

in connection with their purchases of the bonds, and posted on EMMA. (OIP at ¶ 38.) As LFC's underwriter's counsel, Lynch was responsible for helping to draft the official statements. (*Id.* at ¶ 37.) For this work as underwriter's counsel, Lynch received a total of \$290,000 in underwriter's counsel fees from the proceeds of the Brogdon Bond Offerings, in addition to his salary from LFC. (*Id.* at ¶ 36.) Accordingly, the official statements list, "John T. Lynch, Jr., Esquire, Phoenix, Arizona," as underwriter's counsel for LFC. (*Id.* at ¶ 38.) The official statements further represent that "[c]ertain legal matters will be passed upon . . . [for LFC] by its counsel, John T. Lynch, Jr., Esquire, Phoenix, Arizona." (*Id.*)

This representation was materially misleading to investors in the Brogdon Bond Offerings. Lynch was not permitted to serve as LFC's underwriter's counsel because he was not authorized to practice law in any state. (*Id.* at ¶ 6.) Lynch has been an inactive member of the Pennsylvania state bar since 1983. (*Id.* at ¶ 7, 40.) According to Rule 217 of the Pennsylvania Rules of Disciplinary Enforcement, an inactive attorney is prohibited from, among other things, "representing himself or herself as a lawyer or person of similar status." (*Id.* at ¶ 41.) Lynch has never been a member of the Arizona state bar. (*Id.* at ¶ 39.)

Lynch was also not qualified to serve as LFC's underwriter's counsel. (*Id.* at ¶ 6.) Lynch left the practice of law in approximately 1980. (*Id.* at ¶ 39.) Though he had experience as an investment banker, Lynch did not practice as an attorney in any capacity in the intervening period before serving as underwriter's counsel to LFC. (*Id.*)

Lynch testified that the reason he became LFC's underwriter's counsel, while also serving as LFC's investment banker, was so that he could receive a raise for his work at LFC without LFC having to pay him directly—as underwriter's counsel, Lynch received an additional fee of \$20,000

<sup>&</sup>lt;sup>4</sup> Lynch also testified that he was an inactive member of the Pennsylvania state bar and never sought admission to the Arizona state bar. (Tutor Decl. Ex. 1 at 51:17-52-23.)

to \$30,000 per transaction directly from the proceeds of the Brogdon Bond Offerings in addition to his salary from LFC of approximately \$100,000. (Tutor Decl. Ex. 1 at 45:15-48:01; 60:01-07; 106:15-107:12; 118:03-119:25.) Lynch testified that he approached Lawson and told him that, "I wasn't satisfied with the amount of income that I was receiving for the amount of work I was doing." (*Id.* at 48:07-24.) Lynch understood from Lawson that serving as underwriter's counsel was the "only way" that Lynch would be able to receive additional compensation in connection with his work at LFC on the Brogdon Bond Offerings. (*Id.* at 118:03-119:06.) Accordingly, Lynch testified that he took on the role of underwriter's counsel "somewhat reluctantly," and Lynch testified that he told Lawson that he "felt generally uncomfortable with the situation." (*Id.* at 45:15-46:10; 50:20-51:11.)

# 2. Lynch Failed to Conduct Reasonable Due Diligence in Connection with the Brogdon Bond Offerings.

Lynch failed to conduct reasonable due diligence in connection with his role as LFC's underwriter's counsel and investment banker in underwriting the 12 fraudulent Brogdon Bond Offerings. (OIP at ¶ 1, 4.) The fraudulent nature of these offerings could and should have been detected by Lynch in the underwriting due diligence process. For example, after each offering closed, Brogdon rarely caused the borrowers to provide the required annual financial information to EMMA as required by the continuing disclosure undertakings that Brogdon entered into on behalf of those borrowers. (*Id.* at ¶ 3, 26.) Despite serving in his dual role as LFC's underwriter's counsel and investment banker, 5 Lynch did not detect Brogdon's repeated failure to comply with his prior continuing disclosure undertakings. (*Id.* at ¶ 15, 18, 23.)

Lynch's inadequate due diligence consisted of only a cursory inquiry into the information

<sup>&</sup>lt;sup>5</sup> Lynch also did not disclose these dual roles in the official statements. (OIP at ¶ 36.)

provided by Brogdon, his representatives, and other parties to the Brogdon Bond Offerings. (*Id.* at ¶4.) Though LFC's written supervisory procedures required that LFC's Underwriting Department "[r]eview the public record of filings with EMMA," Lynch conducted no such review of any of the prior Brogdon-controlled borrowers in connection with subsequent underwritings. (*Id.* at ¶¶ 24-25.) Lynch testified that he "did not personally" check the EMMA filings of prior Brogdon Bond Offerings to determine whether they were complying with their continuing disclosure obligations and did not know if anyone at LFC performed EMMA checks. (Tutor Decl. Ex. 1 at 84:01-23; 91:03-91:11, 161:25-162:24.) Rather, Lynch testified that he "verbally checked [EMMA] in the sense of asking questions of . . . either Brogdon himself or counsel to Brogdon as to whether or not all the filings had been made." (*Id.* at 89:21-90:14.)

As a result of Lynch's failure to conduct reasonable due diligence, Brogdon was able to falsely and misleadingly represent in the official statements for the Brogdon Bond Offerings that the borrowers he controlled had not failed to comply with any prior continuing disclosure undertakings, when, in fact, his borrowers were not in compliance. (*Id.* at ¶¶ 3, 18, 23.) For example, when LFC underwrote five Brogdon Bond Offerings in 2012, Brogdon had not filed on EMMA all of the required annual financial information for the two 2010 Brogdon Bond Offerings that Lynch had previously worked on. (*Id.* at ¶ 18.) Similarly, when LFC underwrote an additional five Brogdon Bond Offerings in 2013, Brogdon had not filed on EMMA all of the required annual financial information for certain of the 2010 and 2012 Brogdon Bond Offerings. (*Id.* at ¶ 23.) Accordingly, a simple check of the EMMA website would have revealed that the Brogdon-controlled borrowers were not in compliance because they had failed to provide to EMMA all of the required annual financial information for these Brogdon Bond Offerings. (*See id.* at ¶ 18, 23, 26.)

Lynch also continued to serve as the investment banker and underwriter's counsel for LFC on new Brogdon Bond Offerings in 2013 even after becoming aware of red flags from multiple sources that indicated Brogdon was causing his borrowers to fail to comply with their continuing disclosure undertakings. (*Id.* at ¶ 25.) For example, in July 2013, Lynch received an email from the issuer's counsel from a prior Brogdon Bond Offering that indicated Brogdon was not in compliance with his continuing disclosure obligations for that offering. (*Id.* at ¶ 19.) In October 2013, Lynch received two additional emails from LFC's Trading Department, which similarly indicated that Brogdon was not in compliance with his continuing disclosure obligations for other Brogdon Bond Offerings that Lynch had worked on at LFC. (*Id.*) Nevertheless, Lynch did not conduct or cause to be conducted a review of EMMA of any of the Brogdon-controlled borrowers, and Lynch continued to serve as LFC's investment banker and underwriter's counsel for subsequent Brogdon Bond Offerings through December 2013. (*Id.* at ¶ 1, 21, 25.)

During his investigative testimony, Lynch admitted that "[i]t was not that unusual with Chris Brogdon that things were . . . produced late but on an untimely basis." (Tutor Decl. Ex. 1 at 215:10-14.) Lynch testified that when he became alerted to Brogdon's failure to file continuing disclosure materials, Lynch did not "get[] overly excited or agitated about it" or even "look into it" because Brogdon "almost always, to my knowledge, when prompted would deliver information or documentation." (*Id.* at 187:21-188:19.) According to Lynch, "it was not unusual to have to prompt Chris Brogdon to produce documents that were needed," and "[t]he attitude of everybody that I was exposed to was that . . . Brogdon was a client that didn't produce everything on a timely basis. But it seemed that everything always came in when we asked for it. It may take a little bit longer than it should have and that the notices were not filed, but that he always seemed to produce in the end what was needed." (*Id.* at 218:22-219:23.) Lynch further acknowledged that Brogdon

was "[s]loppy" and "didn't file things on a timely basis," but, according to Lynch, he "never had a conversation" with other members of the financing team where these issues "rose to the level of concern that there was something fraudulent or inappropriate with Brogdon in terms of his business practices." (*Id.* at 219:24-221:01.)

Rather than look into Brogdon's failure to file timely continuing disclosure information, as was Lynch's duty as LFC's underwriter's counsel and investment banker, Lynch testified that he relied on other members of the Brogdon deal team to raise any disclosure issues with him. (*Id.* at 222:22-225:06.) By late 2013, Lynch testified that he still did not feel the need to conduct EMMA checks for all of the prior Brogdon Bond Offerings because "Brogdon always came through with the documents that we asked for." (*Id.* at 221:21-222:08.) However, when reviewing certain red flag emails during his investigative testimony, Lynch admitted that it was "disturbing" that the failure to file financials in connection with prior offerings had not been resolved or disclosed to investors in subsequent Brogdon Bond Offerings. (*Id.* at 183:20-186:08; *see* OIP at ¶ 19.)

This lack of due diligence by Lynch in connection with LFC's underwriting of the Brogdon Bond Offerings deprived both initial purchasers and buyers and sellers in secondary market transactions of material information related to the offerings, namely, Brogdon's failure to comply with his prior continuing disclosure agreement obligations, and allowed Brogdon to perpetuate his fraud. (OIP at ¶ 4.)

3. Lynch Willfully Aided and Abetted and Caused LFC's Violation of Section 15(c) of the Exchange Act and Rule 15c2-12 in Connection with an April 2013 Offering.

In April 2013, LFC underwrote a Brogdon Bond Offering that consisted of \$2,750,000 of certificates of participation in previously issued revenue bonds by Clayton County, Georgia, and the Savannah Economic Development Authority (the "Clayton V Offering"). (OIP at ¶ 27.)

Lynch again served as investment banker and as underwriter's counsel for LFC in connection with

the Clayton V Offering. (*Id.* at ¶ 28.) During the drafting process of the official statement for the Clayton V Offering, the parties to the transaction provided written comments and the draft was discussed with Brogdon and other members of the financing team on numerous conference calls in which Lynch participated.<sup>6</sup> (*Id.*)

According to the official statement for the Clayton V Offering, the two Brogdon-controlled entities that served as the obligated parties for the Clayton V Offering had "covenanted in the Continuing Disclosure Agreement to provide certain financial information and other operating data" to EMMA.<sup>7</sup> (*Id.* at ¶ 31.)

The representation that a Continuing Disclosure Agreement had been executed for the Clayton V Offering was false. (*Id.* at ¶ 32.) In fact, no such agreement was executed. (*Id.*) Lynch failed to detect that neither Brogdon-controlled entity had covenanted to file annual financial information and other operating data on EMMA or to file material event notices on EMMA upon the occurrence of a material event in connection with the Clayton V Offering. (*Id.*)

The official statement for the Clayton V Offering also contains a section that describes the Brogdon-controlled National Assistance Bureau, Inc. ("NAB"), one of the two obligated parties for

<sup>&</sup>lt;sup>6</sup> Though the official statement for the Clayton V Offering represents that "[c]ertain legal matters will be passed upon" for LFC by Lynch in his capacity as underwriter's counsel, Lynch did not prepare or deliver an underwriter's counsel legal opinion letter for the Clayton V Offering like he had done for the other Brogdon Bond Offerings. (OIP at ¶ 29.)

<sup>&</sup>lt;sup>7</sup> Exchange Act Rule 15c2-12 provides that, before purchasing or selling municipal securities in connection with an underwriting, an underwriter is required to reasonably determine that an issuer or obligated person has undertaken in a written agreement for the benefit of the holders of the securities to provide continuing disclosure of certain annual financial information and event notices to the Municipal Securities Rulemaking Board. See 17 C.F.R. § 240.15c2-12(b)(5)(i). Exchange Act Rule 15c2-12 and subsequent amendments were adopted in an effort to improve the quality and timeliness of disclosures to investors in municipal securities, and this requirement of the underwriter reflects the fact that the disclosure of sound financial information is critical to the integrity of not just the primary market, but also the secondary markets for municipal securities. See Municipal Securities Disclosure, Exchange Act Release No. 34961 (Nov. 10, 1994), 59 Fed. Reg. 59590 (Nov. 17, 1994).

the offering. (*Id.* at ¶ 33.) The official statement provides information about NAB's operations and represents that NAB "currently owns nursing homes of 82 beds and 68 beds in Sumner, Illinois." (*Id.*) This representation was also false. (*Id.* at ¶ 34.) Lynch failed to detect that, in fact, the 82-bed and 68-bed nursing home facilities in Sumner, Illinois, which had served as collateral for another fraudulent bond offering from 2002 involving Brogdon, had closed and were no longer generating revenue to pay bondholders by 2006, and were sold at a tax sale in December 2008. (*Id.*) Had Lynch actually conducted due diligence on the material representations contained in the official statement for the Clayton V Offering, including by conducting EMMA checks, Lynch would have detected that no required annual financial information had been filed for the facilities in Sumner, Illinois, since the inception of EMMA in 2009. (*Id.* at ¶ 35.)

### II. LEGAL ARGUMENT

# A. Applicable Legal Standard

Section 15(b)(6) and Section 15(B)(c) of the Exchange Act authorize the Court to impose a collateral bar against a respondent who willfully violated the federal securities laws and who at the time of the misconduct was associated with a broker-dealer or a municipal securities dealer, if the Court finds such a bar in the public interest. See 15 U.S.C. §§ 780(b)(6), 780-4(c). Section 9(b) of the Investment Company Act further authorizes the Court to permanently prohibit a respondent from association with an investment adviser or investment company if the Court finds that the respondent willfully violated the Securities Act or the Exchange Act and such a bar is in the public interest. See 15 U.S.C. § 80a-9(b).

Pursuant to Lynch's Offer of Settlement and the Order, there is no dispute that Lynch willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder, and that Lynch willfully aided and abetted and caused LFC's

violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder. (See OIP at ¶ 43.)

There is also no dispute that Lynch was associated with LFC, a broker-dealer and a former municipal securities dealer, at the time of his misconduct. (See id. at ¶¶ 7-8.) Accordingly, as set forth in the Order, these proceedings concern only whether it is appropriate in the public interest to impose a collateral bar and Investment Company Act prohibition against Lynch. (See id. at § IV.)

To determine whether the imposition of a collateral bar or Investment Company Act prohibition is in the public interest, the Court must consider the *Steadman* factors, which are: (1) the egregiousness of the respondent's actions; (2) whether the violations were isolated or recurrent; (3) the degree of scienter; (4) the sincerity of the respondent's assurances against future violations; (5) the respondent's recognition of the wrongful nature of his or her conduct; and (6) the likelihood that the respondent's occupation will present opportunities for future violations. *See Steadman v. SEC*, 603 F.2d 1126, 1140 (5th Cir. 1979), *aff'd on other grounds*, 450 U.S. 91 (1981). No single factor is dispositive, and the Commission must also consider "the extent to which sanctions will have a deterrent effect." *See In re Scammell*, A.P. File No. 3-15271, 2014 WL 5493265, at \*5 (Oct. 29, 2014) (Commission Opinion) (imposing permanent collateral bar based on *Steadman* factors).

### B. Legal Analysis

The *Steadman* factors strongly favor the imposition of a permanent collateral bar and Investment Company Act prohibition against Lynch. As described in the Order, the allegations of which shall be accepted as true for the purposes of these proceedings, Lynch's conduct was egregious, recurrent, and involved a high degree of scienter. Lynch has provided little assurance against future violations, continues to minimize the wrongfulness of his conduct, and desires to remain in the securities industry despite admitting to antifraud violations in connection with

Brogdon's scheme. The Commission has "long treated antifraud violations as being particularly serious and subject to the severest of sanctions." *In re Tagliaferri*, A.P. File No. 3-15215, 2017 WL 632134, at \*6 (Feb. 15, 2017) (Commission Opinion). That is because "[t]he proper functioning of the securities industry and markets depends on the integrity of industry participants and their commitment to transparent disclosure," and "[s]ecurities industry participation by persons with a history of fraudulent conduct is antithetical to the protection of investors." *In re Lawton*, A.P. File No. 3-14162, 2012 WL 6208750, at \*11 (Dec. 13, 2012) (Commission Opinion). Accordingly, a permanent collateral bar and Investment Company Act prohibition of Lynch is warranted.

Lynch's conduct was egregious. Lynch violated the antifraud provisions of the securities laws—Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder and Sections 17(a)(2) and (3) of the Securities Act. He did so by falsely representing to investors on the cover page of each official statement that he was an attorney who was authorized to practice law in Arizona and capable to serve as LFC's underwriter's counsel in connection with the Brogdon Bond Offerings.

Lynch also violated the antifraud provisions of the federal securities laws by failing to conduct reasonable due diligence in connection with the Brogdon Bond Offerings. An underwriter must have a reasonable basis for believing the truthfulness of material statements in the official statements used in an offering. *See Dolphin & Bradbury, Inc. v. SEC*, 512 F.3d 634, 641 (D.C. Cir. 2008) ("By participating in an offering, an underwriter makes an implied recommendation about the securities [that it] . . . has a reasonable basis for belief in the truthfulness and completeness of the key representations made in any disclosure documents used in the offerings." (quoting Municipal Securities Disclosure, Exchange Act Release No. 26100, 53 Fed. Reg. 37778, 37787 (Sept. 22, 1988) ("1988 Proposing Release"))). As LFC's investment banker and

underwriter's counsel, Lynch was a key gatekeeper, who was uniquely situated to detect and put a stop to Brogdon's ongoing fraud. *See Dolphin*, 512 F.3d at 641 ("An underwriter 'occupies a vital position' in a securities offering because investors rely on its reputation, integrity, independence, and expertise." (*quoting* 1988 Proposing Release, 53 Fed. Reg. at 37787)). Nevertheless, Lynch conducted little, if any, due diligence on Brogdon's fraudulent bond offerings, including entirely failing to check EMMA in connection with underwriting the Brogdon Bond Offerings and entirely failing to cause LFC to obtain a continuing disclosure agreement for the Clayton V Offering.

Lynch's conduct was recurrent. Lynch served as LFC's underwriter's counsel and investment banker on the 12 Brogdon Bond Offerings over a span of more than three years, beginning in June 2010 and lasting through December 2013. From the first to the last offering, Lynch misrepresented his qualifications as an attorney and failed to conduct reasonable due diligence on prior offerings involving Brogdon.<sup>8</sup>

Lynch acted with scienter. Lynch willfully violated the federal securities laws, including Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder. (See OIP at ¶ 43.) Scienter is a required element of a violation of Section 10(b) of the Exchange Act and Rule 10b-5. See Aaron v. SEC, 446 U.S. 680, 695 (1980). Lynch knew that he had not practiced law in approximately 30 years, Lynch knew that he was an inactive member of the Pennsylvania bar, and Lynch knew that he had not sought admission to any other state bar. Nevertheless, Lynch represented to Lawson, to

<sup>&</sup>lt;sup>8</sup> Lynch's conduct that post-dates the July 2010 effective date of the Dodd-Frank Wall Street Reform and Consumer Protection Act ("Dodd-Frank"), which principally involves his work on the ten Brogdon Bond Offerings that closed in 2012 and 2013, including the Clayton V Offering, by itself warrants the permanent collateral bar and Investment Company Act prohibition. *Cf. Bartko v. SEC*, 845 F.3d 1217, 1222-24 (D.C. Cir. 2017) (finding collateral bar based exclusively on violative conduct that pre-dated Dodd-Frank to be impermissibly retroactive); *Koch v. SEC*, 793 F.3d 147, 158 (D.C. Cir. 2015) (finding municipal advisor and NRSRO bar based exclusively on violative conduct that pre-dated Dodd-Frank impermissibly retroactive).

other members of the financing team, and to investors that he was a qualified attorney in order to receive additional compensation (\$20,000 to \$30,000 per offering) directly from the proceeds of the offerings. Further, despite his experience in the industry, Lynch conducted minimal due diligence on Brogdon's compliance with continuing disclosure agreement undertakings in prior offerings, at most only obtaining oral representations from the other parties to the transaction that nothing was amiss. Moreover, Lynch continued to work as LFC's investment banker and underwriter's counsel for Brogdon Bond Offerings even though he was alerted to red flags by at least July 2013. Had Lynch simply checked the EMMA website for the prior Brogdon Bond Offerings, which only requires entering a bond's CUSIP or name into a publicly accessible website, he would have known that these entities were not filing their required annual financial information and that further inquiry into the viability of Brogdon's projects was required.

Lynch has not provided assurances against future violations or acknowledged his wrongful conduct; therefore, the likelihood of future violations is high. During his investigative testimony and even during the prehearing conference in this matter, Lynch continued to minimize his wrongdoing while attempting to shift blame to other members of the financing team, all despite his key gatekeeping role at LFC. For example, Lynch acknowledged during his investigative testimony that Brogdon was "[s]loppy" and "didn't file things on a timely basis," but claimed that "Brogdon always came through with the documents that we asked for." (Tutor Decl. Ex. 1 at 219:24-222:08.) Lynch further testified that none of the other members of the financing team "expressed privately, or in any other way, that they had concerns about Chris Brogdon as either an operator or as somebody that was not coming through with what was needed," which Lynch claimed to have "relied on." (Id. at 222:22-225:06.) During the pre-hearing conference, Lynch continued to minimize his wrongdoing and place blame on the other members of the financing

team, stating "[t]here were many parties involved in this. This is a much bigger situation than just me. I know there were two, I would call significant settlements, that have been reached with other parties in this. I don't think my situation in any way compares to those two gentlemen..."

(Tutor Decl. Ex. 2 at 8:08-18.) These attempts to minimize his wrongdoing and shift responsibility to other members of the financing team demonstrate that Lynch continues to refuse to recognize the wrongful nature of his conduct. *See In re Mandell*, A.P. File No. 3-14981, 2014 WL 907416, at \*5 (Mar. 7, 2014) (Commission Summary Order) (finding that respondent's "attempts to deflect responsibility... reveal a serious risk he would commit further misconduct if permitted in any area of the industry" (internal quotation marks and citation omitted)).

Moreover, during the pre-hearing conference, Lynch indicated he wants to continue to work as an investment banker in the municipal bond underwriting industry, stating, "my ability at 68 years old to continue practicing in the securities field is of paramount importance to me at this point." (Tutor Decl. Ex. 2 at 8:13-18.) Lynch's apparent failure to appreciate the seriousness of his misconduct and his stated intent to remain in the industry indicates that there is a significant risk that, given the opportunity, he would commit misconduct in the future. *See, e.g., In re Gonnella*, A.P. File No. 3-15737, 2016 WL 4233837, at \*12 (Aug. 10, 2016) (Commission Opinion) (finding respondent's "cavalier attitude raises serious concerns about the likelihood of future misconduct," and noting respondent's "occupation presents opportunities for future violations").

Accordingly, this Court should impose a permanent collateral bar and Investment Company Act prohibition against Lynch to protect the public, deter him from further misconduct, and deter others from engaging in similar misconduct. *See Tagliaferri*, 2017 WL 632134, at \*6 (imposing permanent collateral bar and Investment Company Act prohibition in connection with violations of

Section 10(b) and Rule 10b-5); In re Korem, A.P. File No. 3-14208, 2013 WL 3864511, at \*4-10 (July 26, 2013) (Commission Opinion) (imposing permanent collateral bar in connection with violations of Section 10(b) and Rule 10b-5); In re Bugarski, et al., A.P. File No. 3-14496, 2012 WL 1377357, at \*3-6 (Apr. 20, 2012) (Commission Opinion) (imposing permanent collateral bar in connection with violations of Section 10(b) and Rule 10b-5); see also In re Fang, A.P. File No. 3-16486, 2015 WL 1599668 (Apr. 10, 2015) (settled order imposing collateral bar with right to apply for reentry after five years on underwriting investment banker for violations of Sections 17(a)(2) and (3) of the Securities Act in connection with a single offering).

#### III. **CONCLUSION**

The Division respectfully requests that the Court grant the Division's Motion for Summary Disposition and impose a permanent collateral bar and Investment Company Act prohibition against Respondent.

Lee A. Greenwood

Securities and Exchange Commission

Division of Enforcement

New York Regional Office

**Brookfield Place** 

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Counsel for the Division

# UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION



<b>ADMIN</b>	ISTRATIV	Æ PRO	CEEDING
File No.	3-17902		

In the Matter of

JOHN T. LYNCH, JR.,

Respondent.

# DECLARATION OF DAVID H. TUTOR IN SUPPORT OF DIVISION OF ENFORCEMENT'S MOTION FOR SUMMARY DISPOSITION

DAVID H. TUTOR, pursuant to 28 U.S.C. § 1746, declares:

- 1. I am a Counsel with the Division of Enforcement ("Division") of the Securities and Exchange Commission ("Commission"), and co-counsel for the Division in the above-captioned administrative proceeding. I submit this Declaration in support of the Division's Motion for Summary Disposition.
- 2. Attached hereto as Exhibit 1 is a true copy of the April 15, 2016, investigative testimony transcript of John T. Lynch, Jr.
- 3. Attached hereto as Exhibit 2 is a true copy of the transcript from the May 1, 2017, prehearing conference in this matter.

4. Attached hereto as Exhibit 3 is a true copy of an Investor Bulletin issued by the Commission's Office of Investor Education and Advocacy on December 1, 2012, entitled *Municipal Bonds: Understanding Credit Risk*, and which is available at <a href="https://www.sec.gov/investor/alerts/municipalbondsbulletin.pdf">https://www.sec.gov/investor/alerts/municipalbondsbulletin.pdf</a>.

I declare under penalty of perjury that the foregoing is true and correct. Executed on June 26, 2017.

David H. Tutor

Page 1

THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION

In the Matter of: )

File No. NY-09158-A

CANTONE RESEARCH, INC.

RECEIVED JUN 27 2017

WITNESS: John Thomas Lynch, Jr.

OFFICE OF THE SECRETARY

PAGES: 1 through 303

PLACE:

Securities and Exchange Commission

200 Vesey Street, Suite 400, Room 423

New York, New York

DATE:

Friday, April 15, 2016

The above-entitled matter came on for hearing, pursuant to notice, at 10:01 a.m.

Diversified Reporting Services, Inc.

(202) 467-9200

	Page 2	Page 4
1	APPEARANCES:	1 PROCEEDINGS
2	THE LEMONICOLD.	2 MR. TUTOR: Okay. We are on the record at
3	On behalf of the Securities and Exchange Commission:	3 10:01 a.m., on Friday, April 15th, 2016.
4	DAVID TUTOR, ESQ.	4 Mr. Lynch, before we get started, I will need
5	LEE GREENWOOD, ESQ.	5 to swear you in. Please raise your right hand.
6	RANAH ESMAILI, ESQ.	6 Whereupon,
7	SANDEEP SATWALEKAR,	7 JOHN THOMAS LYNCH, JR.
8	Assistant Regional Director	
9	JOSEPH CHIMIENTI,	8 was called as a witness and, having been first duly 9 sworn, was examined and testified as follows:
10	Senior Specialized Examiner	
11	Securities and Exchange Commission	10 EXAMINATION
12	200 Vesey Street, Suite 400	11 BY MR. TUTOR:
13	New York, New York	12 Q Will you state your full name and spell your
14	(212) 336-0024	13 name for the record?
15	(212) 550-0024	14 A John Thomas Lynch, L-y-n-c-h, Jr.
16	On behalf of the Witness:	Q And could you spell your name for the record,
17	JOHN LYNCH, PRO SE	16 please?
18	SOUTH DITTOUS I NO OF	17 A J-o-h-n. Thomas is T-h-o-m-a-s. Junior is J-
19		18 r, and Lynch is L-y-n-c-h.
20		19 Q And are you known by any other names?
21		20 A No, I am not.
22		Q Mr. Lynch, my name is David Tutor, and with me
23	•	is Lee Greenwood, counsel, and Ranah Esmaili, counsel.
24		23 Joining us will be Sandeep Satwalekar, an Assistant
25		24 Regional Director, and on the phone is Joe Chimienti,
		25 Senior Specialized Examiner.
	Page 3	Page 5
1	CONTENTS	1 We are officers of the United States Securities
2		2 and Exchange Commission for the purposes of this
3	WITNESSES: EXAMINATION	3 proceeding.
4	John Thomas Lynch, Jr. 4	4 This is an investigation by the U.S. Securities
5		5 and Exchange Commission in the matter of Cantone
6	EXHIBITS: DESCRIPTION IDENTIFIED	6 Research, Inc., File No. NY-9158, to determine whether
7	214 Subpoena 9	7 there have been violations of certain provisions of the
8	215 Background Questionnaire	8 federal securities laws. However, the facts developed in
9	with attachments 24	9 this investigation might constitute a violation of other
10	216 Policies and Procedures 122	10 federal or state civil or criminal laws.
11	217 Letter 180	11 Now, prior to the opening of the record, you
12	218 Email 181	12 were provided with a copy of the formal Order of
13	219 Email 190	13 Investigation, as supplemented in this matter. It will
14	220 Email 199	14 be available for your examination during the course of
15	221 Email 212	15 this proceeding.
16	222 Email 226	16 Have you had an opportunity to review the
17	223 Email 262	17 formal order?
18	224 Email 275	18 A Yes, I have.
	225 Email 279	19 Q Prior to the opening of the record, you were
19		20 also provided with a copy of the Commission's
19 20		<b>∮</b>
20	. ;	1 21 Simplemental Form 1662, which was previously marked as
20 21		21 Supplemental Form 1662, which was previously marked as 22 Exhibit 1.
20 21 22		22 Exhibit 1.
20 21 22 23		22 Exhibit 1. 23 Have you had the opportunity to read Exhibit 1?
20 21 22 23 24		22 Exhibit 1. 23 Have you had the opportunity to read Exhibit 1? 24 A 1 looked it over generally, yes.
20 21 22 23		22 Exhibit 1. 23 Have you had the opportunity to read Exhibit 1?

	Page 6		Page 8
1	1?	1	that you understand each question was asked. Agreed?
2	A Not at this time.	2	A Fair enough.
3	MR. TUTOR: I'd note Sandeep Satwalekar, our	3	Q And there's a court reporter here who's taking
4	Assistant Regional Director, has joined.	4	down everything we say. So it's important that you give
5	MR. SATWALEKAR: Good morning.	5	verbal responses to my questions and that we both speak
6	THE WITNESS: Good morning.	6	loudly and clearly. If you nod your head, I'll ask you
7	BY MR. TUTOR:	7	to give me a verbal response. Okay?
8	Q Mr. Lynch, are you represented by counsel?	8	A Yes.
9	A I am not.	9	Q The Commission staff controls when we go on the
10	Q You have the right to be accompanied,	10	record and when we go off. If you want to go off the
11	represented and advised by counsel. This means that you	11	record, please let me know and we'll take the next
12	-	12	, •
	may have an attorney present and that your attorney can	13	opportunity to go off the record. Agreed?
13	advise you before, during and after your examination	l	A Okay Agreed.
14	today.	14	Q And whenever we go off the record, all
15	Do you understand this?	15	conversations which occur off the record will be
16	A I do.	16	summarized by the staff when the record is reopened. At
17	Q And since you are not represented by counsel,	17	that time the staff will request that you confirm the
18	there are certain matters discussed in Exhibit 1 that I	18	accuracy of our summary of the conversations. Agreed?
19	want to highlight for you.	19	A Understood, yeah.
20	Do you understand that upon your request, these	20	Q And do you understand that you're under oath
21	proceedings will be adjourned so that you may obtain	21	here today?
22	counsel?	22	A I do.
23	A Yes	23	Q And are you taking any medications or do you
24	Q And do you understand that the statutes set	24	have any medical condition that might impair your ability
25	forth in Exhibit 1 provide criminal penalties for	25	to give truthful answers to the questions asked of you
	Page 7		Page 9
- 1	knowingly providing false testimony or knowingly using	1	today?
2	false documents in connection with this investigation?	2	A No.
3	A Yes.	3	Q Is there -
4	Q And do you understand that you may assert your	4	A No. Sorry.
5	rights under the Fifth Amendment of the Constitution and	5	Q Is there anything at all preventing you from
6	refuse to answer any questions which may tend to	6	giving full, complete, and truthful answers to the
7	incriminate you?	7	questions today?
8	A I do.	8	A No.
9	Q Please read the first paragraph of Section H,	9	(SEC Exhibit No. 214 was marked for
10	Routine Uses. Section H; it's on page 3, Routine Uses of	10	identification.)
11	Information.	11	MR. TUTOR: We have marked as Exhibit 214 the
12	It states, quote, "The Commission often makes	12	subpoena issued to you on March 10, 2016, pursuant to
13	its files available to other governmental agencies,	13	which you are appearing for testimony here today.
14	particularly United States and state prosecutors. There	14	BY MR. TUTOR:
15	is a likelihood that information supplied by you will be	15	Q Do you recognize this document?
16	made available to such agencies where appropriate.	16	A Yes.
17	"Whether or not the Commission makes its files	17	Q And is this the subpoena pursuant to which you
18	available to other governmental agencies is, in general,	18	are appearing for testimony today?
19	a confidential matter between the Commission and such	19	A Yes, it is.
	other governmental agencies," period, close quote.	20	Q Directing your attention to the subpoena
20	Do you understand that provision, Mr. Lynch?	21	attachment, do you recognize the request for documents?
21	• • •		A Yes.
21 22	A Yes, I do.	22	
21 22 23	A Yes, I do.  Q Okay. So if at any time you do not understand	23	Q And did you conduct a search for any of the
21 22	A Yes, I do.		

25

Q Okay. You mentioned that sort of some of the

digital copies of the responsive files -

Q And for the ones that you were involved with,

was Mr. Brogdon also involved in some way?

24

25

A Right.

Q — were contained in sort of separate folders; is that right?

A Right.

Q Describe that storage process.

A Well, files — files are a digital copy of something that you would then put into a folder. The folder would represent the — say, the transaction where the files in that folder would be the documents pertaining to that particular transaction that were then stored individually until you got the full folder, is what you're looking at there.

# Q And where do you maintain the electronic folders you're describing?

A On a system which is, I think, fairly common called Box, dot, com, and it's a digital third party storage mechanism that I've used for years.

### Q Okay. And describe the electronic folder system you have on Box, dot, com.

A Well, it's — Box, dot, com and Dropbox are similar in many, many ways. It's — I think the company is called Box — I think it's called Box, dot, com. In any event what they provide is an ability to store and transmit documents of substantial size, small or large, but mostly large, which is the reason for using it, and

counsel, which is the one giving the final bond opinion, would often, in almost all cases, provide you with either a transcript or a CD of the transaction.

So what I have in the folders is a number of those documents and then anything else that was not in the official record, things like appraisals or phase one environmental reports, some of the due diligence documents that we used to reach the conclusion that we could finance the transaction.

# Q Okay. Did you store electronic documents related to any of these Brogdon offerings anywhere else beside the Box, dot, com system?

A No, the only other – well, you mentioned the distinction was Box does not – I don't load into that emails. So I had to search my emails as well for you.

Q Putting aside the emails though, did you store any other -- strike that.

Putting aside emails, did you maintain electronic documents related to the Brogdon offerings anywhere else besides Box, dot, com?

A No.

# Q Okay. You mentioned emails. How do you maintain your emails?

A Something similar to that, the description of the folders and things I maintain on my computer laptop.

Page 15

it just avoided the clutter of maintaining, as I used to, files that were ten inches thick, and you know, you

3 couldn't find the papers when you wanted them anyway. So

this was an easier and more efficient way of dealing with

5 the storage.

# Q For how long have you used this Box, dot, com electronic storage system?

A I'm thinking probably back to 2005 or 2006. So it would have contained everything in my time frame with Lawson or with the Brogdon offerings that would have been involved.

Q Okay. What types of documents do you or have you stored on this Box, dot, com system?

I guess what I'm getting at is are they just scans of documents or do you maintain emails on that server as well?

A I don't generally. It's documents. It's documentation. The other -- the other aspect of the documentation in every one of these transaction at the end of the transaction you either - they used to be referred to as "Bibles," but it was a transcript of all the documents that were needed, presently conducted the offering or after the fact that used to be kept in bound volumes over the last five, eight years, maybe more.

They've been maintained on discs, just CDs, and the bond

Page 17

I always used a OneApple laptop, and I transferred everything from a prior Apple laptop to the one I'm

3 currently using. So I maintained all of my -- my email

records, and I would take emails as I was having them
 transmitting back and forth, would move those into

folders to -- on transactions so that at least I could
 refer back to them at some point if need be.

Q Do you have a practice of deleting your emails after a certain period of time?

A Well, I delete certain emails, but that are really more of a personal nature or junk mail, spam, things of that nature. I don't — I don't typically delete emails pertaining to the transaction. Just conversations that I've had in a transaction.

Q So to the best of your knowledge you maintained emails that you send and receive related to transactions, particularly the Brogdon offer?

A Yes. I mean, I may have deleted occasionally an email that said, "Thanks," or something, Mr. Chairman, in response to something I received, but other than that, nothing would be deleted by me intentionally to do — to — to — you know, to — I tried to keep the records as comprehensive as I could.

Q Okay.

A Just about all of those ways.

	Page 18	ŧ	Page 20
1	Q Sitting here today, can you recall any emails	1	recreate it again I thought I would offer you more than I
2	you've deleted related to the Brogdon offerings	2	had as opposed to giving you less. So
3	A No.	3	Q Did you conduct any searches in response to the
4	Q - other than these "thanks" emails you just	4	staff's subpoena in addition to these searches you
5	mentioned?	5	previously conducted in response to the FINRA 8210
6	A No, not really.	6	request?
7	Q So you talked about your email archives -	7	A Yes, I went back through and looked at each one
8	A Un-huh.	8	of the deals that I thought - each one of the listed
9	Q - and your Box, dot, com archives -	9	transactions, and see if it was anything missing or, you
10	A Un-huh.	10	know, not originally produced, but I believe I accurately
11	Q - right?	11	got everything into the FINRA information, and so I just
12	A Yes.	12	provided that to you again, but I did check.
13	Q Did you search those two sources of documents	13	Q So once you checked both your prior FINRA
14	for documents responsive to Exhibit 214?	14	production and these supplemental searches, did you
15	A I did, and probably you received more than less	15	produce all responsive documents to that staff?
16	information because prior to the SEC contacting me, I	16	A Yes. I haven't been asked for anything else at
17	received I think it's referred to as an 80 – 8210 order	17	this point, but if I am, I'll be happy to produce that,
18	from FINRA, who had Lawson Financial under an audit	18	too, but I think I've produced everything that I have.
19	and/or investigation. I'm not sure how far it's gone,	19	Q Did you withhold any documents for privilege or
20 21	but and in that context they asked me for both. They had divided things between Brogdon transactions and other	21	A No.
22	transactions that Lawson had conducted that they wanted	22	
23	to look at as well.	23	Q — any other protection?  A No.
24	Q Okay. So you mentioned the 8210 request from	24	Q Okay. Any other reason why you didn't produce
25	FINRA.	25	any responsive documents?
			, 100p0
	Page 19		Page 21
1	A Right.	1	A No.
2	Q How did that play into your document production	2	Q To your knowledge —
. 3	in response to the staff's subpoena?	3	A I had consulted counsel about the FINRA
4	A Well, that occurred prior to the SEC contacting	4	investigation, into a brief amount here, too, and I
5	me. So I – I had searched and I mean searched	5	didn't have any privileges that I could claim. I believe
6	diligently because I had to give two or three days of	6	Mr. Lawson claimed some privileges vis-a-vis some of the
7	testimony in regards to the FINRA investigation. So I	7	conversations that we had, he and I, but I don't know how
8	provided you everything that I had with regard to	8	those were dealt with at FINRA. They may or may not have
^	Brogdon, Lawson, and so there's probably a little bit	9	
9	more information in these because it wantained to beth	10	redacted certain information that I gave them, but I gave
10	more information in there because it pertained to both	10	them everything that I had. So
10 11	lists, the Brogdon and the non-Brogdon transactions.	11	them everything that I had. So Q I think we'll come back to that
10 11 12	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were	11 12	them everything that I had. So  Q I think we'll come back to that A Okay.
10 11 12 13	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in	11	them everything that I had. So  Q I think we'll come back to that  A Okay.  Q in a little bit, but just to confirm, you
10 11 12	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were	11 12 13	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —
10 11 12 13 14	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request—	11 12 13 14	them everything that I had. So  Q I think we'll come back to that  A Okay.  Q in a little bit, but just to confirm, you
10 11 12 13 14	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.	11 12 13 14 15	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.
10 11 12 13 14 15	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request—  A Un-huh.  Q — in order to help respond to the SEC's	11 12 13 14 15 16	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.  Q — based on privilege with respect to the
10 11 12 13 14 15 16	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request—  A Un-huh.  Q — in order to help respond to the SEC's subpoena?	11 12 13 14 15 16 17	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena?
10 11 12 13 14 15 16 17	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.  Q — in order to help respond to the SEC's subpoena?  A Yes, that's correct.	11 12 13 14 15 16 17 18	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena?  A No, I did not.
10 11 12 13 14 15 16 17 18	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.  Q — in order to help respond to the SEC's subpoena?  A Yes, that's correct.  Q Did you —	11 12 13 14 15 16 17 18	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena?  A No, I did not.  Q Okay.
10 11 12 13 14 15 16 17 18 19	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.  Q — in order to help respond to the SEC's subpoena?  A Yes, that's correct.  Q Did you —  A I was — that was — the preparation and filing	11 12 13 14 15 16 17 18 19	them everything that I had. So —  Q I think we'll come back to that —  A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents —  A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena?  A No, I did not.  Q Okay.  A In either case, FINRA or SEC. I did not
10 11 12 13 14 15 16 17 18 19 20 21 22 23	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.  Q — in order to help respond to the SEC's subpoena?  A Yes, that's correct.  Q Did you —  A I was — that was — the preparation and filing of these documents was above my level of expertise in terms of being able to produce some of this documentation. So we went through with the assistance of	11 12 13 14 15 16 17 18 19 20 21	them everything that I had. So —  Q I think we'll come back to that — A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents — A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena? A No, I did not. Q Okay. A In either case, FINRA or SEC. I did not withhold anything. Q Okay. Any documents you're aware of that existed at a prior time, but were subsequently destroyed
10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	lists, the Brogdon and the non-Brogdon transactions.  Q I see. So what you're saying is that you were able to use the searches you conducted previously in response to the FINRA 8210 request —  A Un-huh.  Q — in order to help respond to the SEC's subpoena?  A Yes, that's correct.  Q Did you —  A I was — that was — the preparation and filing of these documents was above my level of expertise in terms of being able to produce some of this documentation. So we went through with the assistance of FINRA a fairly tedious process of trying to pull that	11 12 13 14 15 16 17 18 19 20 21 22 23 24	them everything that I had. So —  Q I think we'll come back to that — A Okay.  Q — in a little bit, but just to confirm, you didn't withhold any — any documents — A No. No, I didn't.  Q — based on privilege with respect to the staff subpoena? A No, I did not. Q Okay. A In either case, FINRA or SEC. I did not withhold anything. Q Okay. Any documents you're aware of that existed at a prior time, but were subsequently destroyed that were responsive to the staff subpoena?
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	Page 22		Page 24
1	have been documents that Lawson would have had possession	1	to the subpoena, and the other two were documents that I
2	of. I, when I left, I took some of my docu - I resigned	2	thought were somewhat responsive to the questions that
3	in terms of our relationship or terminated it in I think	3	had been asked inside the questionnaire.
4	it was August of 2014. I was officed at Lawson	4	I honestly didn't make a great attempt at
5	Financial, although I was an independent contractor, and	5	trying to give you every job that I've had since high
6	I took some of my materials at that time to relocate to	6	school, but anything within the reasonably near future, I
7	my new office, and when I came back thinking that I was	7	guess, ten or 20 years I think I have.
8	going to continue to have access to my files, I	8 -	(SEC Exhibit No. 215 was marked for
9	discovered that everything had been boxed, taped, and	9	identification.)
10	delivered out to the lobby of the office.	10	MR. TUTOR: I'm handing you what's been marked
11	So I only received what Mr. Lawson or Lawson	11	as Exhibit 215.
12	Financial provided me. I can't go back and tell you that	12	BY MR. TUTOR:
13	- if there's something missing, I wouldn't really be	13	Q And what do you recognize Exhibit 215 to be?
14	able to point specifically to it.	14	A Taking three documents I'm assuming as one; is
15	Q I see. So you're saying that there were some -	15	that what you're
16	- some of your files were boxed up and taken by Lawson	16	Q Yes, it's one exhibit.
17	Financial after you left that you weren't able to take	17	A First is the background questionnaire, and the
18	with you?	18	other two are attachments that were meant to supplement
19	A Right. Well, I thought I - I thought it was	19	the questionnaire. One is my professional profile, and
20	an amicable and a the resignation and termination was	20	the other was my CRS broker check record from FINRA, all
21	- at the time I believed on good terms, and but when	21	contained as 215, I guess, Exhibit 215.
22	I came back to get my other documents and gain access to	22	Q And is the background questionnaire as
23	my office, I was told that that wasn't necessary, that	23	supplemented by these documents complete and accurate?
24	they had already done the cleaning of the office and the	24	A I mean, there may be more detail that you can
25	review of files, and anything that I was able to take	25	ask for that I'll be happy to provide, but, yes, I think
ŧ			
_	Page 23		Page 25
1	with me were contained in storage boxes similar to I	1	this – this pretty much presents a complete and accurate
2 3	don't know what you would call the they're like file	3	picture.  Q Okay. I'd like to go through some of the
4	boxes, banker's boxes. They have a couple of other names, I guess, but they were those types of boxes that	4	background information now.
5	were for the purpose of storing, carrying files, and they	5	A Sure.
6	were taped shut, and so I took those that were made	6	Q When did you prepare this questionnaire?
7	available to me.	7	A It's dated 4/15.
8	Q Okay. Putting aside the files that Lawson —	8	O And –
9	A Un-huh.	9	A Wednesday of this week.
10	Q - Financial retained, were there any other	10	Q And is that when you prepared it?
11	documents you had in your possession that were	11	A Yes.
12	subsequently lost or destroyed?	12	Q And has anything changed from Wednesday of this
13	A No.	13	week to today, the 15th?
14	Q - responsive to staff's subpoena?	14	A It's two days. No, not much has changed.
15	A Absolutely not. No, I had nothing that I	15	Q What is your date and place of birth?
16	didn't offer up, or I didn't lose or destroy anything.	16	A Albuquerque, New Mexico,
17	MR. GREENWOOD: Okay.	17	Q And how old are you now?
18	BY MR. TUTOR:	18	A I'll admit to 67. I'll be 68 very soon.
19	Q Mr. Lynch, did you provide additional documents	19	Q And what is your current address?
20	to the staff last night in anticipation of testimony?	20	A Scottsdale,
21	A I did.	21	Arizona, zip code
22	Q Actually look at the exhibit.	22	Q And how long have you lived there?
23	A Oh, okay.	23	A Approximately ten years.
24	Q And what documents were those?	24	Q What telephone number have you regularly used
25			
	A One was an SEC questionnaire that was attached	25	during the last five years?

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doing that.

1 A We did away with land lines at the home because 2 they were mostly nothing but solicitations. So I have 3 only used my cell phone, which is the number I provided 4 to you under the AT&T service, and the other possible -5 and I use that as my business main phone now today. So 6 that would be the largest and most frequently used 7 number. The other number was the number at Lawson 8 Financial where I received calls and dialed out on 9 various things, and I believe they kept a record of 10 everything. As a broker-dealer, they're not required to 11 give a record of everything, but I think they taped every 12

> So I would have either used the cell phone or the - or that office number.

> > BY MR. GREENWOOD:

### Q It's your understanding that Lawson Financial actually recorded every call that was made?

A That's what I was told. I never actually saw the record, and I can't believe anybody listened to every one of the phone calls that went on in that office, but they said they did. So -

Q And who told you that?

A Mrs. Lawson in administration. Whether they actually did or that was just meant to intimidate people,

25 I'm not really sure, but -

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approached me about a call that I made or anything like that. So I had no proof one way or the other.

## Q And do you recall when this conversation took nlace?

A It was probably just an off-handed conversation during one of the compliance meetings, I think, but it was an annual compliance meeting as a broker-dealer that they were required to hold, and you had to come and make yourself available for the day to do that, and I think it came up in one of those conversations, but it was meant for all of the brokers and everybody here at the same

So I had my suspicions, but I never really had to deal with it directly one way or the other.

BY MR. GREENWOOD:

# Q And when you said you had your suspicions, are you indicating you were skeptical as to whether the lines were actually recorded?

A Well, I - I didn't see the point in recording every phone call because I don't think anybody was -there had the energy and diligence to be able to actually listen to them all, but it was possible that they were recording them, but I would think that it would have looped over at some point. I mean, they weren't storing all these things. I just couldn't believe that they were

Q Did Mrs. Lawson say at any point for how

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          Q Are you referring to Pamela Lawson?
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          A Pamela Lawson, yes.
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             BY MR. TUTOR:
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          Q And what was her title?
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          A She is, I believe, the 90 percent holder of the
 6
       equity interest in Lawson Financial Corporation. There
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        are others that had less than five percent, including
 8
       Robert Lawson. Robert Lawson runs the firm, but Pam
 9
       Lawson is the equity holder of record, and she was also
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       the chief administrative officer as well.
11
          Q Regarding this conversation with Pam Lawson -
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          A Un-huh.
13
          Q - about your recorded line --
14
          A Un-huh.
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          Q -- did she convey to you that it was your
16
       specific line that was recorded or everyone?
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          A No, all - all of them. It was not directed at
18
       me. She just simply said that all - all calls were -
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       were recorded. Of course, I've worked at Morgan Stanley
20
       and Merrill Lynch and other firms, and they can access
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some of your records, but they certainly don't record

that they were actually doing that, but I don't know,

So I took that with some degree of suspicion

have no way of knowing one way or the other. Nobody ever

3 long --4 A No. 5 Q - Lawson Financial was -- was keeping 6 recordings of phone calls? 7 A No, she didn't. It was not that specific. She 8 was just mentioning it. 9 BY MR. TUTOR: 10 Q While you were employed at Lawson Financial, 11 what email addresses did you use? 12 A I used an address at . I think it was 13 l, but it's been a 14 couple of years. So I can't absolutely be certain of 15 that, and the other was my personal email that I really 16 use predominantly as a business email. I don't generally 17 - well, I used it for both. I used it both for business 18 and for - for some social, personal reasons, too. 19 Q And what is that email address? 20 Α 21 dot, com, which is an Apple address. 22 Q And did you use that personal email for your 23 work at 24 A Yes, I did sometimes.

Q Do you recall what the firm's policy was

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every call.

1 regarding personal email addresses?

A I'm not sure that they had — they were aware of what I was using. I was not an employee. I was an independent contractor, and so they seemed to treat it as if that was the case. I mean, no one ever asked me for all my emails with respect to that, but no one ever indicated that I was using them improperly either. So and there was nothing in the way of confidential or non-

10 emails that I used.

BY MR. GREENWOOD:

Q Did you provide copies of emails -- strike that.

confidential information on there, on either of those

Did you testify earlier that you used your ME address for business communications while you were at Lawson?

A. Un-huh. Yes, I did.

Q Okay. And did you maintain those, the copies of those communications in your files?

A Yeah, they're still there. I still have them,

21 yes.

Q Okay. To your knowledge -

A I think a lot of the ones that you may have

24 reviewed will indicate that some of the them may have

been in the – some Lawson and some ME, I'm not sure that

direct access to that. They never asked for it, but they wouldn't have had it I don't think.

BY MR. TUTOR:

Q Have you ever testified in a prior proceeding conducted by the staff of the Securities and Exchange Commission?

A The SEC, no. I have not.

Q And have you ever testified in proceedings conducted by any other U.S. or foreign federal or state agency?

A The only other one was – was the FINRA investigation that was being conducted about Lawson Financial Corporation, and that started – I think there – it started as an audit, a routine audit, in 20 – I think the period they were routinely audited every two years, and this was the audit of 2012 to 2014, and I had been there prior to that and had never been asked any questions because I was not a general counsel or anything. I just worked specifically on transactions. So I was never brought into any of the earlier audits.

But apparently the auditors asked questions of me or of the company and they weren't satisfied with the answers they were getting from Lawson, and so they asked to speak to me, and that was the first time I had ever had any interchange with them, and as a result of that,

### Page 31

I can honestly tell you the distinction between because some people, lawyers and other attorneys and other people in transactions communicated with me on the ME address and sometimes they communicated with me on Lawson. So if I received an email, I usually just responded in the same way. Whichever email they sent it to me, I would return a response on that email.

. I wasn't in the habit of switching in and out of those two

Q Did you correspond with others at Lawson

Financial using your ME address?

A Probably.

13 Q Okay.

A Yeah, almost certainly I did.

Q Okay. Did Lawson Financial archive your ME address emails related to your work at Lawson Financial?

A I don't know. I don't think that they – I don't think they could have. I'm not sure how they would have been able to. I mean, they could have if they received them from me, yes. Maybe they had some ability to do that, but I don't – I don't know that for a fact.

Q Well, did Lawson Financial have access to sort of your ME account to archive the emails you sent and received through that account?

A No, I would say not. They wouldn't have had

Page 33

it was the FINRA investigation that continues, I think continues. I don't know if it's over or not.

Q How did you come to understand that the FINRA auditors weren't satisfied with the answers given by Lawson Financial?

A One of the auditors who was an attorney left the offices of Mr. Lawson and came to my office and said, "He talks in circles. I don't know what he's saying, and I have specific questions that I would like answered."

So I tried to do that to the best of my ability in terms of giving him due diligence information and other -- and explaining or trying to explain what Mr. Lawson may have said or meant in his answers.

Q And what was the subject matter of your testimony before FINRA?

A It was my knowledge of the transactions, what due diligence materials we knew of, some questions about the character of Mr. Brogdon and was one in particular I do recall, them saying that he had — was I aware that he had been indicted, and I said actually, no, I wasn't. I was somewhat shocked at the — and I said what was the outcome of the indictment, and the gentleman, the attorney said that he didn't know.

And I said, "Well, when -- when did it occur?"

And it was some 15 or 20 years prior to my getting

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involved with Mr. Brogdon, and I said, "I'll look into it," but we weren't making a disclosure of that nature because I didn't know about it and no one had ever brought it up to me.

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So I then approached Mr. Brogdon and asked him about it. He referred me to his attorneys who - it was a large law firm. I can't remember the name of the firm right now. It might have been King & Spalding, but I can't absolutely say that for a fact, but - and it turned out that there was documentation of it that that he along with many others was indicted by a district attorney in Florida a number of years ago on abuse of the elderly charges. It apparently stemmed from a nursing home that he either owned or operated or both, and the end result was after two years the indictment - he was indicted, but after two years it was dropped, the indictment. He was not charged or prosecuted, and the law firm that had represented him came out with a public statement to that effect, and I was able to track that

And also it had been disclosed in some filings that Mr. Brogdon had with other public companies. So I provided that to FINRA and said, "I was not aware of this beforehand, but it appears that the indictment went away and was not prosecuted after approximately two years."

1 1976 or '77, his house was the subject of a large fire. 2 He kept his office at the house with a large safe, and it 3 was determined by the Philadelphia fire department and 4 the FBI that it was arson, and Mr. Meriano survived the 5 fire, but was then put into a nursing home. He was 6 elderly, about - he might have been in his 80s as that 7 point.

> He claimed that all on his records were in his safe, but the safe was opened, and there were no records in the safe. All records and securities that he had built up over a period of time, including real estate documents and such, were missing.

So it was determined to be arson. The FBI and the U.S. Attorney's Office looked into it for about a year and a half. They were mostly bearer bonds, not registered bonds, and as a result of that, the FBI had been unsuccessful in locating the bonds and told his relatives. So he with all of the real estate documents, the security documents and his will and everything, he was - he had nothing there. So he died intestate about six months later, somewhat I think as frustration with this investigation, and this - this is kind of part of the story, but that's how we get to the bankruptcy.

That - so I was then contacted by Merrill Lynch and asked if I could locate the bonds for him

### Page 35

But it was questions really about Mr. Brogdon, questions about disclosure items in general on some of the transactions or documents that, you know, that they were looking at. So I tried to provide them, you know, as best I could what information they wanted.

Q Directing your attention to Item 25 on page 7, you list that you were deposed in U.S. bankruptcy court.

A Yes.

Q Chapter 7 in June 2014 regarding a personal bankruptcy.

A Yes. Do you want details on that?

Q If you could give us a little background on

that, was that related to your time at Lawson Financial in any way? A No, no. It had nothing to do with it. It happened - this happened about 1978 or 1979, and I thought this was kind of an abuse of the legal process, but nonetheless, I was approached. People in the securities industry knew me to be a bond lawyer at the time, and I had done quite a bit of work in Pennsylvania particularly, and so there was - there was a gentleman in Philadelphia by the name of Phillip Meriano, M-e-r-ia-n-o, who was an Italian grocer, somewhat of a recluse, and nobody really knew that much about him, but about 1976, I think - the date could be wrong - but around

Page 37

1 because he was a client. The sister and brother-in-law 2 of Mr. Meriano were clients of Merrill Lynch and had 3 their accounts there. So Merrill Lynch referred them to me, asked me if I could locate the bonds. 4

I said it was possible, but there were a number of impediments that could prevent them from being discovered, but if they could be discovered, I would find

And so I was retained to find the bonds for the estate, and about a year and a half later, after quite a bit of work and diligence, I ended up locating the bonds being negotiated in the Bank of America in San Diego, California, and with Freedom of Information Act, a lot of other information, I then contacted all of the brokerage houses in Philadelphia who may have done business with him, and then from there we went to trustee banks and so

BY MR. GREENWOOD:

19 Q And I apologize.

A Too long an answer?

21 Q Just trying to --

22 A Well, all right.

23 - understand the subject matter of your

24 testimony. Was it in June of 2014? 25 A No. All right. So that -- what ended up Page 38

1 Q And when did you graduate from business school?

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happening, I'll try to cut this as quickly as I can to

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O Yeah.

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- to the end. I found the bonds and located the bonds, and under that arrangement we split. The bonds returned - 90-plus percent were returned to the estate. My fees were taken out of it along with an investigator that I had.

Six months after that, someone produced a three-by-five index card claiming to be a will for the Meriano estate. They then entered into - that individual, who eventually went missing years later, was - objected to my fees and entered into a series of litigation with me that took -- it cost me hundreds of thousands of dollars, and it lasted over 30 years, and it was the culmination of them pursuing me and me being unwilling to give in that caused the personal bankruptcy, the only way I could wipe it out.

They wanted from me the interest for the 27 years that it had been, which amounted to about a million dollars, and so on the basis of that after much fighting, to'ing and fro'ing with lawyers and appeals in the state courts and the bankruptcy courts, I filed for personal bankruptcy to erase pretty much that -- that claim, and I did give testimony in that, and in the end I was

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Q And what business school did you attend?

4 Wharton.

Q And when did you get your J.D.?

6 Α '75.

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7 And where did you go to get your J.D.?

8 A St. Louis University School of Law.

9 Q Since high school have you taken any

securities, accounting, or business related courses?

11 A Since high school?

O In college.

13 A Yes, in college and professional schools, yes.

14 I took accounting, business related and corporate law and

tax law and a variety of other things.

16 Q So can you describe your work experience?

A I started practicing - passed the Bar - I'm

sorry -- in '74. I think I passed the Bar in '74, late

19 '74, and went to work for a law firm in Philadelphia and

worked mostly in corporate and municipal securities law,

21 did some in other related business affairs, but

22 predominantly I was working as a bond counsel for - for

23 that firm, and -

24 Q What was the name of that firm?

A Curtin & Heefner, C-u-r-t-i-n and H-e-e-f-n-e-

Page 39

discharged in bankruptcy, and I now have a judgment 1

2 against the people that pursued me in that for some 3 amount of money. It think it's 15, 20 - 15 to 20,000, I number of investment banks in transactions as

think, for -- that I'm now going after them for abuse of 4

the process that the courts approved. 5 6 So that's how we got to that, and the only

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9 I eventually chose of the roles that they laid out for me

10 there.

estate continuing to pursue me for that amount of money. Q And which U.S. bankruptcy court did you file

testimony that I gave in that was on this whole issue. I

mean, there were no other creditors that objected. It

was just this continued haranguing of this one, the

the personal bankruptcy?

A Phoenix. I was -- I've been living out there since 2000. So I filed in Phoenix. That's the -Ithink it's just the Arizona District Court. They don't have two. They have one district court.

BY MR. TUTOR:

Q Okay. Directing your attention to Item 29, the educational history, you reference your attached profile.

20 A Right.

21 Q And so could you please describe your

22 educational background?

23 A College, business school, law school.

Q And when did you graduate from college?

25 A '70. r, Curtin & Heefner.

And in that capacity I also represented a

underwriter's counsel in those capacities, and eventually

I was made an offer by one of those firms to come to New York and work. I had a couple of opportunities within

the firm, Lehman Brothers, and they said I could either

work as an in-house counsel or do investment banking, and

Q And when was that? When did you leave the law firm and go to Lehman Brothers?

A '78 or '79, I guess. Five, six - about '79, 13 14

'80, I guess. 15

O And at Lehman Brothers you said you could work 16 as in-house counsel or?

17 A Well, there were a couple of different ways

18 that they were -- they were looking at me in terms of 19 what I was doing, and so there were positions that they

20 were talking about in their public finance area 21 particularly, with industrial development bonds,

22 financing and since -- the reason I went to St. Louis

23 University Law School is because they were then and still

are ranked the number one school for health care law, and

25 I had a propensity to - I wanted to lean in that area, Page 42

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and one of the things that they wanted to create was a health care finance group, and I said that had much more interest to me than any of the other things.

And so we formed, myself and, I think, three or four - three bankers and one research analyst formed a health care finance group, and we started to solicit and finance hospitals, physicians' practices, out-patient surgery centers, all - but mostly medical services, some medical technology, but predominantly medical services. So I did that for a number of years.

Q And while at Lehman Brothers, were you working as an attorney?

A No.

for most of that time.

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Q And when did you leave Lehman Brothers? A I don't remember. I mean, I truly don't remember. I went from Lehman Brothers to Dylan Reed, and then from Dylan Reed -- and I don't remember when I left Dylan Reed either, but it was - then I went to I would say probably from '79 with Lehman. I don't remember the interim steps, but it would - I left - I left the Wall Street community in terms of broker-dealers around 1990, and that would have been with Dean Witter Reynolds, where I was - in both Dylan Reed and Dean Witter Reynolds I was head -- ran the health care finance groups for them

Page 44

had patent protection, and they wanted to raise capital around that. It was a wound healing device, and so we put together the offering documents and such and through some introduction or relationship Mr. Lawson came into my - I had known Mr. Lawson for some time because while I was out, I did probably 75 or 80 percent of the hospital finance in the State of Arizona for the -- from probably '79, you know, through the mid-'80s. I was involved in just about every hospital financing in the State of Arizona in one way or another, and so that -- that's why I gravitated out there, because of friendships.

I went through a divorce in 1997, and I stayed in Pennsylvania until my son went to college, my youngest son, and so I relocated around 2000. During the '80s and '90s, I did know Mr. Lawson on a social basis, but we never really had done any business. We just knew each other on a social basis.

Q And when did you begin working with Mr. Lawson?

A Around 2000 - I said '09 or '10. I think it was somewhere in there. It was -- it was right around -it was this particular financing that I was not working with him at the time, and then as a result of that, we were putting together this financing. He asked me if I would come in and basically head up his investment banking unit and see if I could generate some business

Page 43

Q And so what did you do in 1990?

2 A I - because I had three kids and I was 3 traveling incessantly, I decided to form something with a 4 couple of other business relationships, some of the people that worked for me and others was a CPA. We 5 6 formed something called Trouver Capital Partners, and I 7 then relocated myself closer to my home in Princeton, New 8 Jersey, and worked out of there. My partners were in Los 9 Angeles, and we did venture placements, venture capital 10 placements for health care companies and financial 11 advisory work. We were not a broker-dealer, and I did that for a number of years, well, actually for quite a 12

> out there in the same capacity from 1990 to about 2005. And I came - came into contact with a Mr. Lawson.

few years, until I moved to Arizona and was still working

Q So when you went to Arizona, were you still working for Trouver Capital Partners?

A Yes, yes. Well, it was effectively selfemployed. We were a partnership.

Q And what were you doing when you met Mr.

A I don't exactly know how we got together, but we ended up converging on the same project. It was a medical device that was - someone had approached us that Page 45

for him.

Q On that medical device financing that you were with Mr. Lawson -

A Right.

Q — what was your role in that offering?

6 A I guess more as a banker. I did do some

documentation for it, but predominantly we were trying to

8 raise equity capital for this. The device was called

9 Vomaris, V-o-m-a-r-i-s. And money was eventually raised

for that. I think it was a couple million, \$2.5 million,

11 something like that.

> It was during that relationship and conversations that he asked me to come over and work with him on a more regular basis.

Q And when Mr. Lawson asked you to come work with him, in what capacity did he ask you to join Lawson Financial?

A Well, he asked me to join as - as an investment banker, but we kept the relationship on an independent. I was not an employee of his, and that's how it started. For his convenience, not mine, and somewhat reluctantly, he asked me to begin to render -act as his underwriter's counsel and render some legal opinions with regard to Blue Sky and prepare bond purchase agreements and things of that nature.

It was more for a convenience of him and his compensation because he provided me with an annual amount consulting fee, I guess we would call it, that he there was no formal arrangement, no formal written agreement about the independent contractual relationship, but he used this as a convenient way of paying me only the consulting fee and then anything else that was charged in the transaction, it could be paid out of the project as a legal fee or the bond counsel, underwriter's counsel, and so forth, as full counsel. 

Q So how much was your consulting fee for Lawson Financial?

A It was about 100,000 a year, paid monthly. .

Q And that was paid by whom?

15 A Lawson

Q And you indicated that Mr. Lawson asked you to become underwriter's counsel in various offerings; is

that correct?

Financial.

19 A Yes.

Q And how were you compensated as underwriter's

counsel?
A He pretty much dictated that fee, too, because
it was being paid -- it was being paid out of the
project, but it was for work that I was doing for Lawson

whatever else, reserve funds and things of that nature.

Q How long after you started working as a consultant for Lawson Financial did Mr. Lawson ask you to serve as underwriter's counsel?

A I'd say probably maybe six months into it or something like that.

Q Do you recall a specific conversation with Mr.

Lawson regarding you serving as underwriter's counsel?

A Well, I remember saying for the work that I was being asked to do that I was — I was underpaid and overworked, and so that we probably should reach a different arrangement because I wasn't satisfied with the amount of income that I was receiving for the amount of work that I was doing.

And although I came in under a relationship where I was supposed to be essentially heading up the investment banking effort in his — on his behalf, I was not only doing that, but I seemed to be doing an awful lot of document review and some preparation of documents and things of that nature, and so I said it just seemed like this — it had to change. It had to work out another way, and so this was his way of deflecting him having to actually pay it out, but put it into the cost of the issuance of the transactions we were doing.

Q And do you recall what Mr. Lawson said to you

Page 47

Q When you say "being paid out of the project," who was paying that fee?

A Each one of the transactions there's something known as a cost of issuance, and the attorneys that render – you know, there's going to be a – in a – in a health care transaction or if it was an educational facility, there would be somebody representing the school or the health care facility. There would be somebody representing the transaction, rendering bond opinions. There would be a variety of attorneys involved in the thing.

It's — it was — I mean, they are very collaborative processes where you work as a — pretty much a financing team, and everybody is pulling together to try to get the thing accomplished and closed, and so there was really no adversarial relationship in any of those situations, other than maybe issues, you know, where you would talk about issues or agree or disagree on something like that.

But it was meant to be a collaborative process where you would get to a financial closing, and all of those fees are usually recorded, not usually; all, they're recorded and listed in the cost of issuance, and they're paid out as part of the overall financing, along with the project costs and construction or acquisition or

Page 49

about becoming underwriter's counsel?

A Do I recall about that aspect of it?

Q Well --

A Well, I worked on a couple of transactions where somebody else was underwriter's counsel and he said, "You're doing most of this work anyway. This would — this would be a way of alleviating his need."

We were having a discussion and this was, as I said, more for his convenience than for mine.

Q Did Mr. Lawson tell you that?

A Yes.

Q And what did he tell you about his convenience?

A Well, it was just a matter of economics. It was whether he was going to — I mean, if you had to double my income, it either had to come out of him or come out of the specific transactions. This — the transactions were — were — really were the investment banking effort at the firm. I mean, we didn't do anything without — we weren't doing any financial advisory or consulting work. It was mostly project financing specific. So that was the way he was paid in terms of his compensation at the firm, would be when every one of these things closed, and EDC, what's known as an underwriter's discount, meaning that there's some percentage that's taken off the gross amount of the bonds

Page 50

- 1 and invested and ids disseminated for the project, and
- 2 his - his fee was on a percentage basis and then he
- 3 thought that this would be a way that effectively he
- could -- I could be compensated and more satisfied than 4
- 5 what I was, and he would not necessarily have to put out
- 6 any more money either.
  - Q And when you first started working with Mr.
- 8 Lawson, you weren't working in the legal capacity
- 9 elsewhere?
- 10 A No, I think for - no. No, I was not. I was
- 11 purely doing investment banking, consulting, advisory
- 12 work.

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- Q And was Mr. Lawson aware that you hadn't worked
- 14 in a legal capacity since 1979?
- 15 A He was aware that I was involved in a lot of
- 16 securities transactions over that period of time because
- 17 that's how we came to know each other, but was I working
- 18 in a defined legal capacity? No, I was not. I was
- 19 working as an investment banker.
- 20 Q Do you know if Mr. Lawson was aware that you
- 21 weren't working as an attorney when he asked you to be -
- 22 become underwriter's counsel?
- 23 A Yes, yes.
- 24 Q And how do you know that?
- 25 A Because I said I felt generally uncomfortable

- investment banking. I took inactive status.
- 2 Q From when you started working with Lawson 3 Financial
  - A Un-huh.

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- Q to the present, have you ever been active, an active member of the Pennsylvania Bar?
- 7 A No, I wasn't doing anything in Pennsylvania at 8 all. So I didn't reapply. It wasn't that I didn't
- 9 reapply. I didn't take active status again. I never was
- 10 not a member of the Pennsylvania Bar. You either were
- 11 either active or inactive, and I was not practicing in
- 12 any of the courts in Pennsylvania. So I didn't -- I
- 13 didn't change my status.
  - Q And did you join the Arizona Bar or did you
- 15 seek admission to the Arizona Bar? 16
- clients in Arizona either. So that was and I would 17

A No, I did not. I didn't have or want any

- 18 have been - had to go back some 20 years later and
- 19 probably take the bar. I don't think that they have a
- 20 reciprocity.
  - Q Were you admitted to practice in any other
- 22 jurisdiction of the United States?
- 23 A No, no.
  - Q You mentioned you were on inactive status for the Pennsylvania Bar at the time.

Page 51

- 1 with the situation. I didn't have any outside legal
  - relationships or clients. I was working almost
  - completely as an investment banker, and he knew that. He
- 4 was well aware of that,
  - I mean, as I've said, I've known him for 20-
  - some years, 25 years probably, and the only capacity he
- 7 would have known me in is, you know, as the fellow that
- 8 was financing this or that hospital in town.
  - So I mean, he knew I was an attorney, but this
  - was, as I said, a way of -- this was not my proposal to
- 11 him. This was his proposal to me.
- 12 Q And when you say you were working almost
- 13 completely as an investment banker, were you doing any
- 14 legal work at that time?
  - A No. no.
- BY MR. GREENWOOD: 16
  - Q And were you admitted to any state Bars?
- 18 A Pennsylvania, Pennsylvania, the Eastern
- 19 District of Pennsylvania, you know, which was somewhat -
- 20 Supreme Court, but I never argued anything in front of
- 21 the Supreme Court. So that's just a --
  - Q Were you an active member of the Pennsylvania
- 23 Bar at this time?
- 24 A No, I was not because I was not practicing on
- 25 an ongoing basis. When I left the law firm, went into

Page 53

- A Right.
- 2 Q Is that right?
  - A Right.
- O What does that mean?
  - A It means nothing more than, I guess, lack of
- 6 requirement to follow a CLE course.
  - Q So it means that you at the time you were an
  - inactive member of the Pennsylvania Bar, you weren't
- 9 fulfilling the CLE requirements of the Pennsylvania Bar?
- 10 A That would be the only requirement that I
- 11 probably was not doing, yes.
  - Q What about paying yearly dues? Were you paying
    - yearly -
- 14 A I paid -
- 15 Q – dues to the Pennsylvania Bard?
- 16 A No. There's an active and inactive amount that
- 17 you pay, and I have been paying for I don't know how many
- 18 years into that, yes.
  - Q Is it your understanding that inactive members of the Bar are permitted to practice law in Pennsylvania?
- 20 21 A I've actually talked to other lawyers. I mean,
- 22 the law that - the work that we were doing in these
- 23 transactions, the municipal transactions - I'm working
- 24 on one right now, and the counsel for that transaction is
  - is a Georgia lawyer, I believe. He's not admitted in

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- 1 any other state other than Georgia.
- Q My question was about active versus inactive status.
  - A No. I don't -- I --

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- Q Do you have an understanding of whether an active member of the Bar is permitted to practice law in that jurisdiction?
  - A In which jurisdiction?
- A In Pennsylvania, for instance?
- 10 A Well, I haven't done a Pennsylvania
- transaction. I hadn't been in a court of Pennsylvania
- court or any other court for that matter for any number
- of years. So I was I didn't reapply on that basis. I
- could have taken active status, and it would have been
- nothing more I don't think than maybe some paperwork, but
- there was no reason. There was no discipline against me.
- There was no reason that I could not have achieved active status again from the inactive that I was
- under, and so the only client, I guess, that I had, if
- 20 any, would have been not if any, but a client I had
- 21 was Lawson Financial on these transactions that we're
- 22 talking about.

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- Q Is an inactive member of the Pennsylvania Bar permitted to hold themselves out as an attorney?
- permitted to hold themselves out as an attorney
   A I believe so. I don't know. I've never asked

- 1 limitation or authorization, I guess, to represent
  - somebody in that capacity. I don't think I believe
- 3 that I was not in a situation where I was doing something
- 4 inappropriate, but I don't have I didn't seek a legal
- 5 opinion for that or approach the disciplinary board and
- 6 state Bar in Pennsylvania to ask.
- 7 Q Did you consider whether it was appropriate for
- 8 you to hold yourself out as underwriter's counsel for
- 9 Lawson Financial offerings when you were not an active
  - member of any Bar Association?
- 11 A Well, I was a member of the Bar Association.
  - Q Yeah.
  - A I understand your distinction.
- 14 Q But let me just make sure the record is clear
- because I want to make sure that the question is clear.
- Did you consider whether it was appropriate for you to
- 17 hold yourself out as underwriter's counsel for the Lawson
  - Financial offerings you worked on when you were not an
- 19 active member of any state Bar?
  - A Ask the question back again.
- 21 Q Yeah. Did you consider whether it was
- 22 appropriate to hold yourself out as underwriter's counsel
- 23 for the Lawson Financial offerings you worked on when you
- 24 were not an active member of any state Bar?
  - A I don't think it was inappropriate, but I

## Page 55

- for an opinion on that.
  - Q Okay. You said you believe so. Do you have a basis for believing that to be the case?
  - A I don't know. I don't have a basis one way or
- the other to read that. I mean, I would think that -
- well, my opinion doesn't really matter, I guess.
   Well, I'm just trying to understan.
  - Q Well, I'm just trying to understand the basis for your belief that you just mentioned.
- 9 A Well, as I said, if I was the other
- 10 attorneys that I was working with in a lot of these
- 11 financing transactions I mean, if you're doing a
- 12 financing for an institution in Arizona, as an example,
- probably the counsel for that is part of a law firm that
- 13 probably the counsel for that is part of a faw in in that
- 14 is all licensed to practice in the State of Arizona.
  - But with respect to the bond attorneys that are giving opinions in multiple states that are of which
- they are not members of the bar, the underwriter's
- counsels have been from any number of states, too. So it
- 19 was not a requirement that you had to be practicing in
- 20 each state that you did a transaction in because these -
- 21 that just isn't the case.
  - Q Yeah, my question is a little different though, related to inactive status in any jurisdiction.
- related to inactive status in any jurisdiction.
   A I don't know. I really haven't looked into
- 25 other jurisdictions that I know of. I don't know of any

- Page 57
- didn't want to be serving in both capacities, and I had
  - mentioned that on a number of occasions to Mr. Lawson,
- 3 and my reason for leaving Lawson was probably
  - predominantly that. I didn't I didn't want to
- 5 maintain that kind of a relationship going forward, and
- 6 he was unwilling to change the status.
  - So I felt that it was better for me just to
  - leave.
- 9 Q Were there any disclaimers or other indicia in 10 the opinions that you rendered for any of the
- underwriter's counsel deals you worked on that indicated
- you were not an active member of any state Bar?
  - A No. No, I didn't. There was no disclaimers.
- 14 BY MR. SATWALEKAR:
- Q While you served as underwriter's counsel, was

  Mr. Lawson aware that you were not an active member of
  - any Bar Association?
- 18 A Yes.
- 19 Q How do you know that? Did you inform him?
- 20 A Ye
- 21 Q When did you do that?
- 22 A Well, when he offered this whole arrangement.
  - Q What do you mean by this "arrangement"?
    - A Of me working in both investment banking
  - capacity and somewhat in a legal capacity, too, for him.

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Page 65

A They underwrite those, and they sell them through a retail distribution system that they have with their clients.

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#### Q And what type of municipal bonds?

A From my experience it was mostly in what I guess would be generally called health and education, and that varied from senior housing, which would have been assisted living and dementia care projects to charter schools and other types of financings.

# Q And what was the credit structure of these muni offerings?

A Credit structure? To the extent they were eligible for a credit rating from either Moody's, S&P or Fitch, they were - there would be a criteria that would be established and you could seek to have a rating established. I would say vast majority of the bonds were what are known as high yield securities and were nonrated.

## Q And you mentioned that Lawson underwrote the bonds. They also sold them; is that correct?

21 A Well, that is the underwriting. They would 22 take them in for a percentage of the total fee, and then 23 they would sell them off to retail investors.

Q And can you describe the Lawson Financial sales, the brokerage arm?

A It was probably no different than any other broker-dealer that I've ever been affiliated with. These are all project financings, and in that context they would all start out pretty much the same. You would be looking for if it was available at that point in time when you started a construction contract. If it was construction or purchase and sale agreement, if it was an acquisition, you'd be looking for a number of real estate documents, such as appraisals, phase one environmental studies, and a variety of those types of documents which you'd be starting with to see if the project existed and what the purpose of the financing was.

And so we would accumulate those things. They would not be in what I was describing earlier as the final transcript. Oftentimes there would be a - as the transaction developed, there would be a feasibility study with projections in it as to what was anticipated in the financing once it was built or acquired, and what the stabilization, if any, period of time took and so forth.

So those were the -- those were the typical type of documents that didn't find their way into the final transcripts of the proceeding, but were collected and reviewed beforehand.

Q And what was your role in the due diligence process, specifically in the Brogdon offer?

Page 63

A I think they had 25 or 30 brokers located in Phoenix, Florida, Tampa-St. Pete area, some in Sun City, and I think a couple in Prescott, Arizona.

## Q And who would they sell these bonds to?

A Individuals, families and individuals and trusts, I guess, too, that would be managed by - you know, for a family estate purpose.

As we did other offerings that were larger, I reached out to other broker-dealers to establish partner relationships with them. Those firms also had some retail, but more often the reason for us working with them was that they had institutional support.

MR. TUTOR: Okay. Let's take a break.

14 We're off the record at 11:17 a.m.

15 (A brief recess was taken.)

16 MR. TUTOR: Okay. We're back on the record at

17 11:34 a.m.

18 BY MR. TUTOR:

> Q Mr. Lynch, I confirm there were no substantive conversations between you and the staff of the SEC during the break?

A There were no conversations of any substance.

23 Q Okay. Mr. Lynch, can you describe the due 24 diligence process on the municipal bond offerings at

25 Lawson Financial during the time that you worked there?

A Well, I think it was pretty much as in any other offering that we did. I mean mostly - I mean, it's a - I was reviewing them both from an investment

4 banking and, I guess, to some degree a legal aspect, too, 5 but I would read the various things that came in to see

if they met a general underwriting requirement that was something that we would want to finance.

## Q What sort of things would you review?

A Documents I was just telling you. I mean, if there were issues related to the environment; if there were, you know, underground storage tanks that needed to be remediated; if there were leaks of any type on the property.

If you were building a hospital, you know, you couldn't be near a gas line or some other type of hazard, things of that nature, and then we looked at the appraised values, the appraisals, to see if they were in

We would talk to the managers or the operators of the facility to indicate what they were looking at and anticipating and how - were they buying it and rehabbing the facility or were they building a new facility and it was a start-up venture in some way, shape or form, those types of things?

Q And when you say "we," who are you referring

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A Well, it would usually be me, but Mr. Lawson and a couple of other people at the firm would also look at them, too, look at those documents.

Q Who else at the firm was involved in the due diligence processes, besides you and Mr. Lawson?

A It's a very closely held company, and I -somebody had asked me the question earlier about - I think it might have been you -- that said what was the overall makeup of the firm. There is, as I said, Pam Lawson is ostensibly the majority shareholder of the firm and owns about 90 percent, but in reality the actual dayto-day operations and decision making is made far more by Robert Lawson, as president.

He has three sons. Nick Lawson was in the investment banking area with us, Lawson - Rob Lawson and myself, and he has another son named Ryan who is in the sales capacity, and the third son and the oldest is Aaron, and Aaron is - was in the trading area where the bonds were resold.

21 Q And just focusing on the due diligence for 22 Brogdon related offerings -

23 A Right.

Q - who was involved in that?

25 A I would say it would be myself, Robert Lawson,

A Well, they're always done by a third party source. So it's not - these are the operation operator's numbers telling us and us telling the investors what the anticipated project - what the earnings are or the profit and loss would be over a period of time, what monies would be available for debt service payments and such, and the way to verify that in almost all situations is to get an outside third party source to do that, and in the Brogdon transactions, it was a gentleman by the name of Wink Laney, L-a-n-e-y.

And Wink was a CPA and a member of his - he sold his firm somewhere during that time frame, and it started out with his -- he was a named partner in his firm, and then they merged into another - another CPA firm. So he issued projections on that basis.

Q And what did you do, if anything to ensure that those projections were reasonable?

A We would have - he would put out drafts. We would review the drafts and we would comment on them or have - we would have, you know, extensive conversations through conference calls and such to verify the basis that he was - where he was receiving his information, whether we believed it or didn't believe it, and either inquired of some of the specifics in the transactions, and we would go back and forth, and sometimes he would

Page 67

and Nick Lawson primarily. Q And what was Robert Lawson's role in the due diligence --

A In the Brogdon facilities particularly? Well, he was active. He was very active in it. He knew Chris Brogdon. I was introduced to Chris Brogdon probably 2009 or '10, I guess, when I came to the firm, and - but he had - there had been relationship - I mean, I was introduced into a relationship that had existed for what I was told to be about 25 years, that the two of them had transacted business over that period of time. So -

Q So who, if anyone, was in charge of the due diligence on the Brogdon offerings?

A And I'm not having difficulty answering, but I - it would either be myself or Robert Lawson. If you asked me, I tried to oversee that, but Rob Lawson was the president of the firm and the CEO. So I guess ultimately he was, but that would be my answer to that.

Q And previously you mentioned feasibility 20 studies or

21 A Right.

22 Q - future projections?

23 A Right.

24 Q What sort of steps did you take to ensure the 25 accuracy of those projections?

ask the operator.

Brogdon at one time, my understanding was that he was an owner-operator of most of his facilities, and at some point, and it may have been this incident in Florida that triggered a change in circumstance when he was indicted, but he later - when I knew him, he came to be less of an operator, more of either an owner or some -- he controlled the transaction, but oftentimes brought in another third party to be the manager of the facility.

So he wasn't really operating a lot of the facilities on a day-to-day basis or his people weren't with another exception. He had - he had something called Saint Simons Healthcare, which I think he owned and controlled or his family did, and in that capacity they - they still had some operational - he had operational capability, but not in all - he didn't use it in all of the transactions that I worked on.

BY MR. GREENWOOD:

Q You mentioned that Wink Laney was the - the individual who helped prepare feasibility studies --

A Right.

22 Q - for some of the Brogdon offerings you 23 worked on.

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A Yes.

Q Is that right?

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A No, I don't think so. I never thought of

A Well, we would read the appraisal if it was

1 something that was - I mean, again, they'd - the 2 Brogdon people used the same appraisal firm, but as far 3 as I know, and we had no reason to believe that they weren't, they were reputable and they did their own 5 independent appraisal work and it was not something that 6 came from - it didn't come from Brogdon. It came from 7 an independent source who were licensed and legitimately 8 held themselves out to be what they were.

> And so we - we would look at that information. Sometimes we'd ask for changes, but in most cases you would accept it at face value.

- Q Did you ever visit the facilities?
- 13 A Yes.

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- Q Do you recall which facilities you visited?
- 15 A I didn't visit all facilities, but we - we 16 would send out - the ones that I did visit were in 17 Alabama, Cullman and Decatur, the Hoover facilities. The
- 18 ones around Birmingham I went to see, and those that I
- didn't see we sent the branch manager of the office of 19
- 20 Lawson in Florida out to inspect the site, take pictures,
- 21 come back with a reading as to whether he - you know,
- 22 what he saw, what kind of condition they were in and so
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- 24 Q And what is his name?
- 25 A Oh, um.

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A Differences. There wasn't necessarily a division of labor. I mean, we were all supposed to read them and, if we had comments, react to them, and although Nick Lawson was involved, we would also prepare different documents internally that would then be used to be presented to the sales force in terms of what the project was going to be and when it would be coming and that sort of thing.

Those were sales materials, and that usually came from Nick with me reviewing and rewriting them, and in terms of commenting on the documents and commenting on the due diligence materials, I would say that was primarily Lawson and myself.

BY MS. ESMAILI:

- Q And how would you decide as, you know, what's the meaning of the due diligence period for a Brogdon bond offering?
- A Un-huh.
  - Q How would the decision be made as to who, as between you and Mr. Lawson, would handle what aspects of the due diligence?
  - A That's what I was saying. There really wasn't a division of labor formally in that regard. There was just we would both receive the same materials, and we

#### Page 75

## Q Is it Rutland Bussey?

- A Rutland Bussey, yeah, that's it. Bussey.
- 3 Excuse me. He pronounces it Bussey, B-u-s-s-e-y.
  - Q And would be generate a report?
  - A A lot of it was verbal. I don't know that it
- 6 was necessarily a requirement at Lawson to document, you
- 7 know, what his findings were, but we would receive
- 8 pictures, emails. On occasion he came to Atlanta and was
- part of some of the due diligence meetings and things of 9
- 10 that nature.
- 11 Q And turning back to the feasibility studies -
- 12
  - Q who at Lawson Financial reviewed and commented on the feasibility studies?
  - A Probably Rob Lawson and myself would be the only two that did.
  - Q And do you know who engaged or retained Wink Laney to conduct the feasibility studies?
- 19 A I would say it was Brogdon, I guess. They 20 would be - I mean, the transactions with the - whether
- it was the attorney or the CPA firm or the appraisal 22 firm, most of that was pulled together by Mr. Brogdon.
- 23 Q And what was the general division of labor 24 between due diligence or between you and Rob Lawson and
  - Nick Lawson in terms of due diligence on one of these

Page 77

- would read them and then discuss them among ourselves, and one or both of us might get on the phone and call
- 3 back to - to Wick Laney or Chix Miller or somebody else
- 4 and see who was attending the meetings and what the
- 5 issues were we had, you know, with regard to the various 6 documentation that we received.
- 7 It wasn't you do this and then I'll do this
- 8 aspect of it. I mean, it was both of us probably going -
- 9 - both looking at it and then, you know, I wasn't
- 10 overseeing him and he wasn't overseeing me. We were just
- 11 contributing to the process to see if there was anything
  - that raised questions on my part or his part.
- 13 And then that would be communicated both to
- 14 bond counsel, to - to Brogdon himself or - I mean
- 15 Brogdon was very much involved in these documents, and he
- 16 read them, too. I mean, it was not - he was not kind of
- 17 off in the distance. He was very much a part of these
- 18 things.
  - Q How did you and Robert Lawson ensure for any given Brogdon bond offering that every element of due diligence that you needed to do had been completed by one or the other of you?
- 23 A Well, most of - most of the due diligence is in almost all cases - I can't think of anything that
- 24 25 wouldn't - would have been backed up by some form of

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documentation. I mean, it wasn't just a feel good process. It was - it was presented to us.

I mean usually I -- I would find out about a project because Brogdon called Mr. Lawson and said, "I have a transaction and I want to conduct it, and this is where it's located."

And we would say, "Well, you know the drill. Send us the, you know, the usual documents that we need. Send us the appraisal. Send us the environmentals. 10 Give us some idea of what - you know, when you want to 11 close it and what's going to be involved in the thing, in 12 the transaction and, you know, who's" -- we would ask 13 almost always if it was Wink Laney that was doing the -the CPA work and the financial review for the 15

And that would begin the process. I mean, that - we would receive most of those documents at about the same time. Some of them would come in a little bit later.

Q But my question is a little bit different.

A Okay.

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Q My question is how you and Robert Lawson ensured that as between the two of you all of the due diligence steps had been taken for a given Brogdon bond offering.

He seemed to have a habit of removing, you know, getting rid of a lot of the drafts and everything else that went into the process, and documents get turned pretty regularly in that kind of a financing process.

So, you know, you would be getting things from different attorneys, mostly the bond counsel, but you'd review those, too, and if there were two or three drafts, he would just - at the end of the process, he would just clean his files and keep the most recent copy or the final copy, and that would be about it.

So I would call that culling the file at that point and -

## Q Are you talking about electronic files or copy files?

A In his case he - I think many times he would just get rid of the hard copies as well. I mean, you know, he would - it would come in over email. I mean, these things were not sent to us in hard copy. They were sent digitally. You'd download them. You're read them. You'd mark them up. When it was done, they would just discard them or shred them.

We - I mean, a lot of documents were shredded at the firm routinely, which is not unusual either I don't think.

BY MR. GREENWOOD:

## Page 79

Was it, for example, that you communicated throughout the course of the due diligence so that you kind of made sure that as between the two of you somebody had handled it or other mechanism?

#### I'm not understanding how -

A There was - there were - in almost all cases we were - and I was officed in the same building. We we talked all day long. I mean, there was no kind of Chinese wall or anything of the nature that, you know, one of us did one thing versus the other. We would read these things together and separately.

We would in almost all cases be involved in the conversations. When the phone was picked up to talk to Wink Laney, yeah, maybe one of us or the other called in something, but most of the time it meant sitting down and looking at the information at least on a first or second pass. Both of us probably would have been on the call together.

In terms of - so that would - that would generally be the process. I mean, but - I mean, I would try to have - as I said, I would load these documents into a file and, you know, keep them.

Lawson liked the idea, for whatever historical reason, of culling the files when - when a transaction was closed and you had - you had an offering transcript. Page 81

Q Why would it be not unusual?

A Well, it's -- at least at the broker-dealers that I've worked at, either from the investment banking side or the client side, you're not going to let documents hang around, put them into a bag and, you know, throw them out at the curb. So there was a group that we used that was called "Shred-It," and it circulated among law firms and investment banking firms, and they would come by and pick up your banker boxes and things of that sort and shred documentation so that it was not going to fall into somebody else's hands inappropriately.

So if - if it was sent out for shredding, it wasn't necessarily that anybody was trying to destroy documentation. It was just that it was volumes of material that were deemed not necessary, and they were shredded at that point when they thought it was appropriate to do so so that it didn't fall into somebody else's hands.

BY MR. TUTOR:

# Q Were the due diligence processes that you've been discussing memorialized in any way?

A Memorialized in the sense of writing memos or something about what the findings were or are you looking

Q Well, yes. Were any memos generated regarding

the results of the due diligence -

A Well, I'd say typically not because we were pretty used to — I didn't mean to cut you off.

It was not — that was not the practice of the firm on a regular basis. We all participated in it, but I don't know that it was — it was not the practice of the firm to formalize it in terms of writing a memo on what your findings were in the feasibility or anything

We typically just marked them up, made the comments to the person that was responsible for changing the documents. We would get a redraft, and we would look at that, and if the input was provided and accepted or changed or we got something back that was different because another source had provided information, that was usually the process that we followed.

I mean, it wasn't — it wasn't documented in that sense, no.

Q Were there any check lists that you were required to follow in terms of conducting due diligence on these offerings?

A No. I don't know that I could say that there was a check list that we were required to follow, but I would say that almost every one of these has the same elements in it. So, I mean, the one that I've been

Q So do you recall conducting EMMA checks on prior offerings to make sure that they complied with their continuing disclosure agreement obligations?

A EMMA checks on offerings after they were out?

Q Yes.

A I – I did not do that on a routine basis. I suggested to the firm that somebody should do it in terms of the broker-dealer. I mean, I wasn't directly part of the broker-dealer, but I did recommend to Lawson on a number of occasions that – and/or other partners or firms that, you know, I had been involved in or worked with not on Brogdon transactions, but on other transactions that we had done with another firm – that there are oftentimes a research credit watch type of position inside the firm, and that it's their responsibility to continue and check on those things.

I thought that as a broker-dealer there was an obligation to do that. It was not my requirement that I was going to be spending, you know, my days and time looking at those things, but I did mention that to Lawson on more than one occasion that I thought that that would be something that they — should be done, but I can't say that that was a regular occurrence at the firm.

Q So who at Lawson Financial was responsible for conducting these EMMA checks?

Page 83

referring to were typically — I can't think of a financing. There may be one or two, but not very many that did not follow pretty much the same process in

formatting, and there were not unusual documents that

bubbled up very often.

I mean, the transactions had the same components almost always in terms of it's either, you know, an acquisition and a rehab of a facility or it's a brand new facility. Those would change, but outside of that, I would say the documentation to decide whether it was a financeable project or not would not change from transaction to transaction.

Q How did you conduct due diligence on compliance with continuing disclosure obligations?

A Well, there – there – in these documents are – there is a document known as a continuing disclosure agreement. That usually provides what is going to be disclosed and posted on EMMA, the municipal posting board for – for municipal offerings, and in that, there are about 15 or 16 items that anything that happens in a transaction has to be disclosed, and so in that regard we would look at and ask for any information pertaining to most of those items.

Q So-

A Historically and going forward.

Page 85

A I don't know that there was anybody responsible for it. I mean, if anybody was responsible — well, I can't — I can't speak to anybody that had a specific charge and responsibility to do that. There — as part of that hierarchy that we were talking about, I named most of the family members, and that pretty much made up the hierarchy of the firm.

The only one that I didn't mention I can think of is – forgetting her name – Lona Nana, L-o – I don't even know how many Ns are in that. Lona Nana was the CFO, had been with Lawson for 25 or 30 years. She was the one that handled all financial transactions in and out of the firm, and she and Rob Lawson were very close in terms of their discussions of which I was – that was one of the one places that I would speak to both of them, but not collectively very often together. And so she would have been the only other person in the process.

I don't know that the trading function did this, which is where I suggested maybe it should be, but the trading function, Lawson himself, would be two of the people that I would have thought either had the responsibility or should have delegated it to somebody else. I don't know that that was ever done.

Q And you mentioned some conversations with Robert Lawson on this point.

Page 89

1 A Yes.

Q Would you describe those conversations? When do you recall the first one happening?

A I don't have an independent recollection of when the first conversation was. It wasn't — I'm trying to think back. I reached out to a couple of different other firms to affiliate with us in the sense of being co-managers on transactions.

O Un-huh.

A And in that process of co-managing transactions, the — I know and notices that there were this kind of a function in other firms, and so partially from that and partially just know that we had an obli—"we," I shouldn't say "we" — that the firm had an obligation to follow up on those aspects and are supposed to monitor them.

I had made the suggestion to Rob that I thought he needed to do that.

Q What do you mean by the firms had an obligation to follow up on?

A I think broker-dealers can be held responsible from a liability standpoint if you're not following up and monitoring some of the financings that you've done. It seems that otherwise you're — of course, Lawson didn't feel the same way as I did in that regard, but his

1 these other firms came into practice with us was because

he was not able to do financings of a larger size than

3 about ten to 12 million, was his limit, and that was

4 because he couldn't distribute it to his network, his

5 retail network, beyond that. It would just tax the

6 network so – and the individuals couldn't take – you

know, they can only take so much of the paper and the securities.

So I said, well, we had two choices in another conversation I had with Lawson. I said we — you know, we're running into a situation where we have opportunities in the, you know, 20, 30, 50, \$70 million size. You can't handle them on your own. You have two choices. One is to create an institutional sales department who will be able to call on the institutions, in which case larger financings could be obtained, or — or we're going to have to get a partner. It's one or the other.

I mean, I don't know of any other solution to the problem, and so we had those discussions, and he said, "I don't want to put the money out to create an institutional sales department. You know, let's go find a partner or two."

So we started -I - I primarily reached out to other firms that I knew or had relationships in and

Page 87

 he felt that the continuing disclosure agreements required the borrower to submit that documentation, and if they didn't do it, it was their liability.

But I'm not so sure that the — that the process and the regulatory process necessarily absolves the broker-dealer entirely from not doing it either. So I suggested that I thought that was something that he really should do and should monitor, and it was an expense that I don't think he wanted to take on.

Q So I guess I'd like to break this down a little. Do you recall what you said to Robert Lawson regarding this EMMA check issue?

A Well, as I said, I think it stemmed out of a conver — either observations that I had from other firms that, you know, we came in practice with and did some work with, and — and I'm talking about Ziegler Securities. I'm talking about Herbert J. Sims & Company, which is another firm that we did transactions with.

And I was – I was aware of this from other –
my dealings when I was back here in New York, that there
was somebody that was overseeing. There was, you know,
an analytical function that continued to monitor
offerings as they came out.

And so I — I mentioned that to Rob very early
on. I mean, I — probably in 2010 or so. The reason

asked them to come in as partners for us.

So in the Brogdon offerings we never had a partner in any of the offerings, but in other financings that we did, which were larger we routinely had a — had, at least in the time that I was there, we had — we had a co-manager or a co-senior manager that would work with us in the transactions.

Q Mr. Lynch, I'd like to focus on Robert Lawson's response to your suggestion that the firm conduct EMMA checks on prior offerings. Do you recall what his response was regarding that?

A It was pretty I wouldn't say surprising. It was he didn't find that to be particularly cost effective, and so he felt that the obligation was on the — primary, primary obligation was on the — on the borrower, and he acknowledged some responsibility. You know, he knew that there was a responsibility at the broker-dealer level, but I never got a — you know, a response that indicated that he was taking an active role in looking at those things.

Q And what about conducting EMMA checks as part of the due diligence in the underwriting a new offering?

A Well, I think that that was verbally checked in the sense of asking questions of either the -- of either Brogdon himself or counsel to Brogdon as to whether or

Page 92 Page 90 1 not all the filings had been made. I think in some cases 1 don't know that I ever got a "somebody is handling that 2 we - I mean, there may have been emails to that effect, 2 in trading" or "somebody is trading it here" or "Nick's 3 3 too, that just said, you know, is there anything going to do that." outstanding, because you'd have to go through that There was never any sense from me that there process, too, a little bit from the due diligence 5 was any delegation within the firm to be doing that. 6 standpoint. 6 Somebody may have been doing it, but I -- I am not aware 7 7 So I don't know that we occasionally came Я across something that something on occasion had not been ρ Q You were the one serving as underwriter's filed on a timely basis, but they were usually caught up 9 9 counsel in these offerings though, right? 10 10 by the time of the - of the closing. And going forward A And I made those suggestions to him and 11 into the -- after the closing, I -- I -- I didn't -- I 11 suggested that very much that we should set up a process 12 12 mentioned this, but I don't know that there was any like that 13 active - I am not aware of any active pursuit at the 13 O So let's - let's step back. 14 firm that continued to do that on a regular basis. 14 A I couldn't force him to do it. I advised him 15 15 O And so did you personally conduct any EMMA that he should do it, but that was -16 checks on the prior offerings, on the underwriting new 16 Q Let's take a step back for a second. You said 17 17 offerings? earlier that when you came to Lawson Financial that Mr. 18 A I think I did, yes. Yeah. 18 Brogdon and Mr. Lawson already had a relationship; is 19 O You did conduct EMMA checks? 19 that right? 20 A Yeah. 20 A Very strong relationship, yeah. 21 Q Do you recall which offerings those were for? 21 Q In fact, you were aware that there were sort of 22 A No, not - not at this point. I mean, I - we 22 a - I think you described it as a cohesive financing 23 23 would go back. I mean you can just look them up on EMMA team in place for some of these types of offerings, 24 and see what was available and what wasn't available at 24 right? 25 that time. So it wasn't a documented process or anything 25 A Yes, I would - I would describe it as such, Page 91 Page 93 1 of that. You just go back in and check the electronic 1 yeah. 2 2 submissions that had been made. Q This cohesive financing team I think you 3 Q And do you know if anyone else conducted EMMA 3 testified had been in place for at least ten years, checks on the prior offerings of underwriting? 4 right? 5 5 A No, I do not know. A They had done a number of transactions 6 Q And whose responsibility would that be to 6 together. I never specifically asked how long and how 7 7 conduct EMMA checks at Lawson financial? many, but, yes, they were -- they were very familiar with A As I said, I suggested that the firm designate 8 each other, had done a number of financings together, and 9 somebody and I cannot tell you that there was anybody 9 I don't know when that group came together in terms of 10 ever formally designated to do that, and I don't know of 10 that, but I think it was - it was a long time. anybody that did it on a regular basis. 11 11 Q You were aware that there were prior offerings 12 BY MR. GREENWOOD: 12 in which these individuals had been involved, right? 13 Q You mentioned earlier that -- was it accurate 13 A Yes. 14 that Mr. Lawson raised a concern about EMMA checks being 14 Q And those individuals include Mr. Brogdon, Mr. 15 sort of not cost effective? Was that - was that your 15 Youra, Mr. Miller and Mr. Laney, right? 16 16 testimony or A Yes, and probably others. I think the 17 A Well, a lot of -- I would say that's kind of a 17 appraisal firm was the same in many of those cases, too. 18 general statement. It was if he didn't -- if he didn't 18 I don't know that they were always the same appraisal

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firm, but it was one out of - I think out of Atlanta

Q You mentioned that in connection with these

offerings involving Mr. Brogdon, Mr. Brogdon typically

owned or controlled in some way the borrowing entity; is

that was being used, yeah.

that right?

A Yes.

need to expend money on it, he would rather not, but he

discussed on - on a I would say frequent basis. I would

didn't ask the question, but it came up in conversation

on more than one occasion, a number of occasions, and I

acknowledged a responsibility, but felt that it was

primarily the obligation of the borrower, and it was

- I mean I wouldn't say every - every financing I

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	Page 94		Page 96
1	Q And what types -	1	A Yes, because we were aware of some bankruptcy
2	A Or - or he designated who was going to be the	2	issues and some difficulties that that group had been
3	manager of the project. I mean, if somebody was - if	3	through. So there were checks and questions and things
4	another party was coming in to be the manager of the	4	asked and answered by either Greg Youra or Chris Brogdon.
5	project, it was he who decided that, not anybody else	5	Q So did you conduct EMMA checks on prior NAB
6	that I'm aware of.	6	bond offerings?
7	Q What were some of the borrowing entities that	7	A I did, and I think Lawson did, too.
8	you were aware Mr. Brogdon was affiliated with?	8	Q Okay. Which offerings?
9	A . You've taken the documents away. So I can't	9	A Well, the ones involving the National
10	specifically - the - the one that I know he owned was -	10	Assistance Bureau.
11	- or had control of - was Saint Simons Healthcare.	11	Q Okay. What was the result of those EMMA
12	There were a couple of other entities that repeated	12	checks?
13	themselves in some of the offerings, but I – off the top	13	A I believe we thought they were in order, and
14	of my head it has been a couple of years and I'm out of	14 15	they were they had been through, you know, a
15 16	focus on those, but I think if I saw the maybe it's in this one, the subpoena	16	bankruptcy process and Brogdon — questions that were asking seemed to be satisfied by Brogdon at that time.
17	O Yeah.	17	There was nothing that that
18	A — or the list of them, I might be able to	18	O Well -
19	tell you.	19	A they seemed
20	O Yeah. What about National Assistance Bureau?	20	Q — my question is a little different. It's
21	Is that an FTD or do you understand -	21	not focused on Mr. Brogdon's response. I am focused on
22	A That — that —	22	the EMMA check piece.
23	Q - it's affiliated with Mr. Brogdon in some	23	A Un-huh.
24	way?	24	Q What did you learn from the EMMA checks of
25	A Yes. Yes, that's - that's - that's an entity	25	prior NAB bond offerings?
	Page 95		Page 97
1	that I think it - well, I know it had gone through some	1	A I don't have a specific recollection of what
2	sort of bankruptcy process and so forth, yes, but he had	2	the issues were that came up, but I know that we did
3	- seemingly had control over that, too.	3	check on them and we did ask questions about why this or
4	Q Okay. Gordon Jenson Healthcare?	4	that was filed or not filed at the appropriate time and
5	A That also, yes.	5 6	whether they had been resolved, and we were given assurances or evidence that they had been, and so that
6 7	Q Other entities that were set up specifically for the purpose of serving as borrower in a given	7	was what was going on in that aspect of it.
8	offering?	8	I don't know that I don't know that I ever
9	A Yes, yes.	9	found anything out of order in Gordon Jenson or any of
10	Q Okay.	10	those, but the National - National entity had some
11	A Not unusual, but I mean	11	had some history, and so we did look into some of that
12	Q Right. So did you conduct any EMMA checks	12	and seemed - we were satisfied that it was okay.
13	personally on any of the prior Brogdon offerings	13	Q When you conducted EMMA check, what types of
14	involving, for instance, National Assistance Bureau when	14	information are you looking for?
15	you were	15	A Well, again, it's disclosure requirements.
16	A Yes.	16	You'd have to go back to the CDA document and see if they
17	Q — conducting the due diligence for —	17	had missed filings, missed payments, if the payments had
18	A Yeah, we did -	18	been made up. It's usually principal, interest;
19	Q — one of these offerings?	19 20	bankruptcy filings; timely filing of financial
20	Let me just try to finish the question —	21	information and such.
21 22	A I'm sorry.  O — so that it's clear.	21	Q You mentioned timely filing of financial information. Did you understand that it was a
23	Did you conduct any EMMA checks on prior	23	requirement to file annual financial statements in
24	National Assistance Bureau offerings in connection with	24	connection with these NAB offerings?
25	your due diligence for new Brogdon bond offerings?	25	A Yes.
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- Q Do you see annual financial statements for these NAB offerings where you conducted EMMA checks?
- A Well, I think we called into question that they hadn't filed some of them, and then they said that they would make it - they had made it up and that they were satisfied. So as of closing I would say that they - we thought they were current on anything that we did going forward at that time, that they were - there wasn't
- Q What was the basis for that? How did you know that NAB had filed financial statements?
  - A It would either have been posted or they produced them for us at a later date, and then they would have posted on EMMA at that point.
- Q So you recall going back to EMMA and seeing that NAB financials --
- 17 A Yes.

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18 Q - were filed for some of these -

things outstanding at that point.

- 19 A I think that's --
- 20 Q - offerings?
  - Α - correct, yes. I think that is correct.
- 22 Q Do you have a specific recollection of going
- 23
- 24 A No, I don't.
- 25 - and seeing those NAB filings?

- 1 an EMMA check for me? No. I didn't delegate to anybody 2 else. I talked to Rob Lawson about it. That would have 3 been the extent of it. I don't think that anybody else would have been involved in any of those discussions. 5
  - Q Were you aware of a prior prior continuing disclosure issues with respect to Mr. Brogdon's offerings when you first started working on Brogdon offerings?
  - A Not that I'm no, I wouldn't say there was a heightened concern about him at the time when I started. He seemed to be held in high regard in some circles and in others not so much. I mean, people that I knew in Atlanta had some questions about his past dealings, but nothing specific. So -
  - O What kinds of questions did these people in Atlanta raise?
- 16 A Just other attorneys that felt that, you know, he and his prior partner, who I never met or knew, somebody named Gene, who I don't remember Gene's last name ...
  - Q Gene Lane?
  - A Could be, yeah. I never met him, and I'm not even sure he was alive when I came into the relationship. So there was just a general feeling of uncomfortableness with their reputation apparently from some other outside, unrelated firms, but I didn't really - when we started

Page 99

A I don't have a specific recollection. I know that we had issues with NAB. I know that we asked questions about it, and both Miller and his firm and ours talked about those things being filed timely before we went off and closed the offering. So I would say, yes, we did look into those kinds of matters.

But I wouldn't say a lot of his entities - I didn't -- I don't remember seeing a lot of issues related to any of those documents, other than just maybe NAB was the one that probably stood out the most.

- Q Okay. And on the EMMA check issue you mentioned that you may have conducted an EMMA check related to NAB at one point; is that right?
- A At one or more points in the process. I think they were in one or two financings that we did. I don't have the list in front of me right now.
  - Q Right.
- A But I think they were. Maybe two; maybe two of the financings that we did or the maybe 12 that I was involved in. There might have been two that had them in
- Q Did you ever ask anyone else at Lawson Financial to conduct an EMMA check so that you could fulfill your due diligence obligations?
- A I don't -- no. Did I ask somebody else to do

Page 101

- the relationship I don't wouldn't say that I got into it with a feeling of uncomfortableness with - with Chris Lawson or with Greg Youra or any of these people. I mean, they all seemed to be pretty straight shooters.
- Q Did you ever read or become aware of an article in Fortune Magazine concerning Mr. Brogdon?
- A I I think I at some point, I can't tell you when I read it. I think I'm aware of - I was aware of some things that at one point he had paid a fine at FINRA, I think, of about 50,000, and we had some discussions about that, too.

So I mean - but that was a capital - said it was a capital requirement that he had failed to keep on an administrative basis, and he was fined for that, and we had discussions on that, and we disclosed it in a number of the earlier offerings, and it seemed to be I wouldn't say irrelevant, but it didn't seem to be that germane to - when we got to a certain point, that it didn't seem to be a disclosure that anybody seemed to think was of any particular consequence. It was - while he was in a securities and a broker-dealer status, and that he had been fined and paid the fine, and that was pretty much the end of that.

As an example, I did not know about the indictment

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1 Q Un-huh.

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A - until I was - until I was informed of it, and that was somewhat of a surprise, but other than that.

Q Did you learn Mr. Brogdon was barred from the securities industry?

A Well, at some point along the line I was, yeah, but he had gotten into a completely different business at that point. He had been a broker, had the securities fine that was rendered, and that must have been 20 years-10 plus ago.

11 He was not in the securities business any 12 longer.

Q Focusing on the Fortune article, do you recall when you read that article? Was it --

A I do not.

16 Q - during the course of the time you were at 17 Lawson Financial?

18 A Yes, I think it was.

19 Q Was it near the beginning or near the end?

20 A I - I think probably beginning to the midpoint

21 or something along those lines, I guess.

22 Q Okay. Did you work on due diligence for new 23 Brogdon offerings after reading this Fortune article?

24 A Un-huh, yes.

25 Q Is that a yes?

A Well, I think it was in -- as I said, it was in conjunction with the amount of time and work I was doing and the compensation I was receiving, and I think in the early going, there were -- there were other people serving as underwriter's counsel for him, and his comment was that he wasn't getting that much out of them anyway; could I take over some of that responsibility and be paid in that context as opposed to, you know, him coming out of pocket for more on a consulting fee basis, and -

Q And approximately when did this conversation occur?

A I don't - I mean, I don't. It started fairly early on because it was - I don't know if we did two or three transaction and then maybe after that it became fairly evident to me that I was, you know, way into these things both in time and energy, and so it was mentioned in that context, and that was the way it came about

Q And do you recall -

A I wasn't brought over specifically to be his counsel.

BY MR. GREENWOOD:

Q Did you have this conversation with Mr. Lawson prior to the first Brogdon offering for which you served as underwriter's counsel?

A I don't remember when the first Brogdon

Page 103

A Yes.

O Okay. And we can look at the Fortune article maybe later, but did that - that article give you any concerns about Mr. Brogdon and his compliance with prior continuing disclosure obligations?

A Well, I would say it raised an antenna, but I don't know that I - I mean, we did try to keep a close eye on some of the things that we did in the offerings, but I don't know that - I never really saw anything from the time - any time that I was involved with him, other - I mean, I was aware of post was the indictment; pre that was the capital fine. I knew he had issues in the securities business, but I did not find much else in any of the offerings that we did that he was doing anything that was inappropriate, but it was of some concern, yes.

16 MR. TUTOR: Okay. Should we --17 MR. GREENWOOD: Up to you.

18 BY MR. TUTOR:

> Q Okay. We were discussing conversations with Mr. Lawson, what you said to him and what you recall him saying to you. I would just like to circle back now on your conversations with Mr. Lawson regarding you serving as underwriter's counsel, and if you could kind of take us through what you - what Mr. Lawson said to you when

he first proposed this.

Page 105

offering was. I mean, in the context of when I joined him and everything I - I mean, it's - it's five or six years ago. I honestly can't tell you that.

Q I guess I'm just trying to understand whether you had the conversation with Mr. Lawson about serving as underwriter's counsel prior to the first offering, the first Brogdon offering for which you actually served as underwriter's counsel.

A I don't know is the honest - I just don't know. I know I don't know -- I mean I couldn't tell you. When I came over it was in an investment banking capacity. After a brief while it became obvious to me and to him, I think, but to me more so because of my ability to earn at the firm, he wanted exclusive use of my time, and I said that, you know, that that - we'd have to work out something else because this was not going - this wasn't working for me.

Whether - I don't know that any of that came up directly in the context of a Brogdon offering. So I don't know whether we were doing another offering or we were doing a Brogdon offering, but at some point in the fairly early going process he suggested not using somebody and maybe replacing me with - and would that would what satisfy my ability to earn and stay on on a full-time basis.

Page 106

Page 108

And so I said, yes, it would certainly -- but then he controlled that, too. So --Q Right, and if I represented to you that the

Q Right, and if I represented to you that the first Brogdon offering for which you're listed as underwriter's counsel is the Hoover Riverchase offering in June of 2010. Does that refresh your memory at all as to the timing of this conversation with Mr. Lawson about serving as underwriter's counsel?

A It doesn't really refresh my memory, but I mean, it would — it would be — it would probably have been before that or around that time, yeah. I don't know.

MR. GREENWOOD: Okay.

BY MR. TUTOR:

Q And so when Mr. Lawson proposed this set-up with you serving as underwriter's counsel, do you recall what your response was to him?

A It wasn't immediate joy and acceptance. I said I'd think about it a little bit. It was — it wasn't really what I wanted to do again. I mean, he said, "You have all this experience. You've been in" —

I said, "Yeah, admittedly I do. I've been involved in many, many transactions and I've had to go through the documentation and I understand the processes and the procedures. So could I do it? Yes. Do I want

A Where you would — nothing terribly exotic, but there would be where you might have a debt service — in just about every financing that we do — "we," I mean the general investment banking-public finance community — if you're doing reserve funds, you set those up in — in context of either a debt service reserve fund would be an average — it would be one year's average annual debt service payment. You would look at — these are structures of pretty much level debt throughout the whole offering.

And so as you're going through a level debt offering, you would either ask that the debt service reserve funds be posted on the basis of one year's average annual debt service or sometimes they solve, and it's — the preferred way is maximum annual debt services. You look at the whole run, and although it's approximately level, there is one year that is going to be a little bit higher than the others. It's just the function of the numbers.

And so then you would structure the deal to have maximum annual debt service, what they call MADS, M-A-D-S, and I found it odd, but he was able to underwrite to the standard of providing Brogdon with six months' debt service as opposed to a year.

And he -- he made the case that he knew him

Page 107

to do it? Not necessarily."

But he felt and said that this was — this was really his offer, and so I thought about it in that context because I wasn't willing to stay on at 100,000 and be his investment banker with no — we had no bonus structure. We discussed that a little bit. He didn't seem to be inclined to be specific about any of that.

This was more specific than that, and I felt that this would be at least some satisfactory way to continue on in the process. So I accepted it, but I would say somewhat reluctantly. It really wasn't my favorite way of doing this by any means.

Q So it was your understanding that if you were to continue working with Lawson Financial on the Brogdon offerings and other offerings, it would be in the capacity as underwriter's counsel; is that correct?

A Well, I was also doing the banking work, too. I mean, you know, I was the one that was putting together the numbers and reviewing the structures and things of that nature. Brogdon had a very special structure which was — I came to accept in terms of some of the things that Rob Lawson offered him in his transactions that we didn't typically do in others.

BY MR, GREENWOOD:

Q What do you mean by that?

Page 109

well. He had never had a problem with any of his—although later I found out that there were—there had been some defaults in the background here that I was not aware of when we initially started, and that—that I thought the debt service—we had some discussions about some of those types of things. It was his—his offering and structure to Brogdon was more lenient than what we did in almost any other deal. If we were doing a charter school, if we were doing financings for somebody else, almost always we structured to a slightly higher standard of underwriting as opposed to the Brogdon deals.

But he said it was on the basis of his feeling, very strong feeling, is that he had a long productive relationship with Brogdon, and this was a negotiated — I mean, there's not a requirement that it has to be the other, but it was his feeling and it was something that he was unwilling to bend on, because we did have discussions about that, that this was the standard that they had been operating under for some time and he saw no reason to change it.

Q Other than the debt service reserve fund lien as you described, are there any other types of structuring benefits that Mr. Lawson provided the Brogdon offerings?

A No, I don't - I don't think there were corners

- cut in many other ways, but there was there may have 1 2 been a couple of other things. It just doesn't --
- 3 nothing is jumping to mind right now, though, but that
- 4 was one of the items that came up early on. I had 5

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- discussions with him, and he just was unbending on that.
  - Q Did sort of this leniency with respect to the debt service reserve fund level at the initial issuance, did that give you cause for concern about how Mr. Brogdon had used debt service reserve funds in prior offerings?
  - A No. I mean, there was no there was no there was no knowledge on my part that he had misused any debt service reserve funds in prior offerings, or any of these offerings either for that matter.
  - Q And I guess my question is whether the this different treatment of the debt service reserve fund level in new issuances, whether that raised a red flag to you in terms of how Mr. Brogdon may have used debt service reserve funds in prior offerings.
- A No. It wasn't meant in that sense. I just thought I - I raised the question with Lawson that, why were we doing it for Chris and not for others. And the argument that Lawson offered was that he had had a long relationship with Chris, this was something they had worked out, he didn't feel that there was a need to go

any further than that, and he was comfortable with that

- 1 of set up that Mr. Lawson had proposed, is that right?
  - A Yes.

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- Q Why were you reluctant?
- A Well, it wasn't because of my capabilities or
- 5 my - I didn't want to take on the responsibility
- 6 necessarily of serving as counsel. I didn't think that -7
- I thought I was up to the task of doing it, but and
- 8 I certainly have experience from, you know, working in
- 9 past - many, many transactions and reviewing the 10
  - documents and commenting on them and such.

11 So I - I just didn't - I would - I liked

12 where I was as an investment banker. I would have

13 preferred to stay in that capacity. I came into the firm

14 with the understanding that that was going to be my 15 capacity, and I was just a little frustrated, maybe more

16 than frustrated, that it kind of got switched. It was -

17 I'm not sure if - I don't know - I wouldn't say that he

18 intentionally thought of it as a bait and switch, but we

19 started in one set of understandings with talking about a

20 monthly consulting fee with maybe a bonus, and then it

just kind of morphed into this other arrangement.

And that was not the direction I saw it going,

23 and I - I didn't see that coming, is the phrase I guess

24 you hear a lot. I didn't see it coming, and then it was

presented pretty much as a de factor. You know, that was

### Page 111

being the standard and he was offering that to his clients.

And I said I would -- it just seemed odd to me and that -- "odd" maybe is not the right word, but I said I could - I mean, I can understand if you have been dealing with somebody for a long period of time and you've gotten comfortable with that person, and you continue - you know, want to do their business, I don't know - I was not party to the negotiation of that or whether it was offered and accepted, but it was -- it was

I - he never asked for anybody else to be given that standard, which always struck me as a little odd. Sorry. But it was just - it was a courtesy that -- maybe that's not the right word, but a courtesy that he seemed to have agreed to and extended to Brogdon, and I just didn't see it in any of the other transactions. So

17 18 19 Q In the transactions you worked on, though, at

there when I got there, and we discussed it.

20 Lawson Financial, was that trend continued with respect 21 to the debt service reserve funds for new issuances of 22 Brogdon offerings?

23 A Yes

24 Q I think earlier you mentioned that you were 25

reluctant, with respect to the underwriter counsel kind

Page 113

1 kind of his suggestion as to how he would like to handle 2 it.

And there didn't seem to be - you know, we

4 talked about building a larger investment banking staff.

5 Everything was family run and family owned at the time.

6 I brought a couple of people into the firm in different

capacities. Ultimately, some of them left, too, out of 7

8 frustrations of dealing with the family. And I had built 9 up quite a bit of frustration myself in dealing with the

10 family, too, so it was just a matter of time before we

11 just parted company. I mean, it wasn't anything

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specific.

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Q Did the reluctance that you had in any way relate to the fact that you weren't an active member of any state bar?

A I know where you're going with that but, I mean, I - I considered myself a member in good standing of the bar in Pennsylvania. I didn't think of it as operating, really, outside the lines because I was - if I felt I was going to go back and practice law in Pennsylvania, I have applied again for reactivation of my status. And I don't think - there was no reason to believe that I wouldn't have received it, I mean, because it was - I had had no disciplines ever in the time that I served on an ongoing basis there.

#### Page 114

But I was in Arizona, I was dealing with more federal issues in terms of the financings or the exemptions from it. So for that reason, I — I mean, I didn't take on other clients, I didn't hold myself out, with the exception that I didn't hold myself out — well, I guess I did hold myself out but, I mean, in terms of the financings that we worked on, that is the only time that I worked on anything in a legal capacity from the time that I went inactive still 'til today.

I mean, since I've left, I've continued to just go back to the investment banking side of the deal, and I don't hold myself out or want to be in that capacity. I don't want to go back and reapply, only because it's not what I want to do from a career standpoint or for the rest of my time. So

Q And so when working as underwriter's counsel, who was your client?

A Lawson Financial Corporation.

Q And Mr. Lawson was aware, as we have discussed, that you hadn't practiced law since 1979?

A He had known me for 20-some years. He knew me

in the capacity of an investment banker, and he knew that I was an attorney as well and that I had worked in the securities-related fields of what I was doing now as a banker. So, yes, he — but he also knew that I wasn't

anything that I did or didn't do or I didn't have any deficiencies, I don't think, in terms of what I did in terms of representation of him to — I provided him with a numerous number of what I thought was advice and insights that I thought should be implemented to improve the firm, and almost routinely they were rejected.

So I became frustrated in that aspect, and then I got frustrated because of the — then very quickly it was the compensation relationship. And then when — at various underwritings, something would happen, I'd say, "I think that needs to be disclosed," and he didn't seem to feel it was — it was not my job, he'd take care of it, and I don't need to know. I got answers like that after a while, and I became, you know, exceedingly frustrated with working with him on a day-to-day basis. So —

Q Is there anything in particular in the course of an underwriting that you recall where you told him something needed to be disclosed and he disagreed with you?

A Yes. There were a couple of offerings that — there were probably more than a couple. You know, at some point, I don't know where my — whether I had an obligation to — I don't know that I formally had an obligation to make a disclosure. I thought my obligation

# Page 115

representing other people or other entities or holding myself out as bond counsel or underwriter's counsel or securities counsel to anybody else. Yes, he knew that.

Q And when you were working as underwriter's counsel, were you also conducting investment banking activities on behalf of Lawson Financial on these Brogdon offerings?

A Absolutely. Yeah, in every one of them.

Q And did you ever have a conversation with Mr. Lawson about the fact that you hadn't been conducting legal work in the past 20 years when he asked you to become underwriter's counsel?

A Well, conducting the legal work, I mean, in terms of me having the individual responsibility for either acting as underwriter's counsel or bond counsel, which I had done in both situations prior to that, yes, he was aware of that. He knew that I had been doing the investment banking side, not the — not the legal side. He viewed them as, again, this kind of financing team concept that he couldn't tell honestly, or maybe didn't care, who did what in terms of the deals.

He wanted them to be put through and processed, and whether I was wearing one hat or two he didn't seem to much care. He didn't seem to have any -- any feeling of uncomfortableness at all. I don't think it was Page 117

was to advise him that he, as the broker-dealer, which I was not party — I hang my licenses there for securities purposes, but he — I had an independent relationship with him.

And, as I said, there were times when I thought he needed to have the — the EMMA check or the credit, you know, reviewed on a consistent basis. That was rejected. I suggested either for his own sake and the opportunity to do business to either increase — go to institutional accounts or form a partnership with somebody.

There were a couple of financings where I-a couple that are in here that are really not Brogdon deals but they sort of are and they aren't. I know that sounds like a fuzzy answer, but the Cullman and Decatur deals were unusual. The reserve funds were drawn down. I thought disclosures needed to be made in those contexts.

I can point to other ones outside of the Brogdon deals. I don't think — those two are two of the ones that come to mind. I don't know that I remember seeing a whole lot of — in some of the other Brogdon deals, but there were other deals on the other side of the ledger that we were talking about with FINRA that I thought disclosures needed to be made in, and he did not agree with me on those things. And that was very

1 concerning to me.

So do you want specifics as to that or -

Q Why don't we come back to that, some of those offerings, after lunch maybe? But in terms of just to finish up on the subject that we were — I think talked about a couple of times now related to your conversations with Mr. Lawson about your prior legal work and your bar status. Do you recall a conversation with Mr. Lawson in which you told him that you were not an active member of any bar prior to serving as underwriter's counsel for any offerings?

A It would have been almost immediately in the beginning. I mean, I said, you know, "Rob, as you know, I have been doing the investment banking side. I have my licenses with — with Pennsylvania and the federal courts back east. I haven't practiced, actively practiced, rendering opinions. I have obviously been knee-deep in the documents for many, many years, but I'm on an inactive status, and I'd like to keep it that way. I don't necessarily want to practice or represent other clients." So, yes, I would have said I — that was a discussion that we had fairly early on.

discussion that we had fairly early on.
 And there was no -- there shouldn't have been
 any surprise or I didn't expect a reaction out of him,
 nor did I get one. It was just, okay, and that was, you

Q Right. You mentioned earlier that you didn't assert privilege over any of the documents that you produced in connection with the staff's subpoena, is that right?

A Yes. Yes, that's right, I didn't.

Q Can you describe whether that decision related in any way to your inactive status as —

A No. No, I — that wasn't even a thought in that regard. I was — what I was talking about was did - was there any attorney-client privilege between Lawson and myself that I felt I had to keep confidential and away from disclosing anything to FINRA or the SEC. That was not — that never came into the thought process, really.

What I was talking about, was there anything that I was — that I talked — I mean, we're talking now about — you know, you're asking me questions and I'm trying to answer truthfully about what I said or what I recommended to him as legal advice. But that was not — there was nothing in the way of documents or emails or anything there that I felt that I — I hadn't said in previous times and talked to him about. So I — I didn't — I didn't — first of all, I didn't think it was my privilege to exert anyway. I thought if he — if he — he was the — I think the client has the privilege, not

Page 119

Page 121

know, "Can you - can you still perform this function?"
I said, "Yeah, I think I can, but I'd prefer, you know,
just to work out the - you know, the financial
arrangements beyond that. But if this is the only way
that we can work it out, then, you know, I can take on
some of that responsibility, too."

Q And did you — after that first conversation you had with Mr. Lawson about the issue with you serving as underwriter's counsel, did you ever subsequently raise with him concerns about you serving in that role as underwriter's counsel for subsequent offerings?

underwriter's counsel for subsequent offerings?

A Not in a — yes, in subsequent conversations, but not in specific — well, this is the fourth or fifth or seventh one that we've done now, you know, I'd like to get out of this. I did have conversations in a general context of saying I would much rather slant this towards a consulting/bonus arrangement than a consulting/legal fee arrangement. It functionally probably would have worked the same way. He kept going back to the fact that then he would then have to — you know, he would then have to reach out, maybe retain somebody else. He wasn't working with anybody else as closely. I knew the

documents. I knew the - you know, I knew the

- you know, leave it the way it was.

transactions, and I knew the clients. So just leave it -

the attorney necessarily, so -

Q And that was going to be my question. Did you consider yourself to have an attorney-client relationship with Mr. Lawson and Lawson Financial when you served as underwriter's counsel?

A With Lawson Financial, I – I would have – I certainly considered it, but there was nothing that I did in any of those underwritings that I would have considered to be confidential in the sense of, I mean, maybe – and even that, I thought those were more business judgment standpoints when we got back to saying, you know, you really ought to have a credit committee or you really ought to have a process.

You know, but those — I viewed those, to a large extent, very large extent, being a business suggestion to him and a regular — I mean, whether it was legal or business, I said, "You know, this is what everybody else has. I think you should — you know you have an obligation. I can't force you into doing it. I'm not even a member of the firm here at Lawson Financial. But if — if I were you, this is what I would do." And he said, "Okay. Duly noted." And that would be the end of it.

Now, I think he did exert some attorney-client privilege in the FINRA process, but I -- I don't know

	Page 122		Page 124
1	what that was or what the claim was, so	1	Q And would she have been the person who provided
2	Q - Okay.	2	you with this document?
3	A - I had given them everything I had.	3	A Probably, yes.
4	MR. TUTOR: Okay, Let's take our lunch break.	4	Q Would this document have been discussed at a
5	We are off the record at 12:52 p.m.	5	compliance meeting?
6	(Whereupon, at 12:52 p.m., a lunch recess was	6	A Not with any degree of specificity. The
7	taken.)	7	compliance meetings most often centered on sales issues,
8	AFTERNOON SESSION	8	sales-related issues. There were occasionally
9	MR. TUTOR: Okay. We are back on the record at	9	administrative matters but not not to the extent of
10	1:36 p.m.	10	sales.
11	Mr. Lynch, I'd like to confirm that you and the	11	Q Do you recall any discussions at compliance
12	staff have had no substantive conversations during the	12	meetings regarding the underwriting of municipal
13	lunch break.	13	securities?
14	THE WITNESS: That's correct.	14	A No.
15	(SEC Exhibit No. 216 was marked	15	BY MR. GREENWOOD:
16	for identification.)	16	Q Were you required to review the written
17	BY MR. TUTOR:	17	supervisory procedures of Lawson Financial?
18	Q Okay. Mr. Lynch, I'm handing you what has been	18	A Yes, I'm sure I said that I - you know, I
19	marked as Exhibit 216, is the Lawson Financial Corp	19	signed something that said that I received it, reviewed
20	policies and procedures dated December 7, 2011, Bates	20	it, and signed it.
21	Number Lawson-SEC-000188. I'll note for the record that	21	Q And did you sign that document because you did
22	this was produced by Lawson Financial Corporation. It is	22	in fact review and receive —
23	excerpts of the policies and procedures. It does not	23	A Yes, I would have
24	appear that we have a complete version.	24	Q — the policy —
25	A All right.	25	A I would have —
	Page 123	<del>                                     </del>	Da 105
	raue 123		Page 125 I
1		1	Page 125  O Let me just finish the question before you
1 2	Q Mr. Lynch, could you take a look at this	1 2	Q Let me just finish the question before you
1 2 3	Q Mr. Lynch, could you take a look at this document?	1 2 3	Q Let me just finish the question before you answer.
2	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes.	2	Q Let me just finish the question before you answer.  A Sure.
2	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes.	2	Q Let me just finish the question before you answer.  A Sure.  Q Did you sign the document related to the
2 3 4	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes. Q Have you seen this before? A Yes, in its entirety. I'm not sure about the	2 3 4	Q Let me just finish the question before you answer.  A Sure.  Q Did you sign the document related to the policies and procedures because you did review and
2 3 4 5	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes.  Q Have you seen this before?	2 3 4 5	Q Let me just finish the question before you answer.  A Sure.  Q Did you sign the document related to the
2 3 4 5 6	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes. Q Have you seen this before? A Yes, in its entirety. I'm not sure about the selected pages that we're going to be talking about. Due	2 3 4 5 6	Q Let me just finish the question before you answer.  A Sure. Q Did you sign the document related to the policies and procedures because you did review and receive them?
2 3 4 5 6	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes. Q Have you seen this before? A Yes, in its entirety. I'm not sure about the selected pages that we're going to be talking about. Due diligence, yes.	2 3 4 5 6 7	Q Let me just finish the question before you answer.  A Sure. Q Did you sign the document related to the policies and procedures because you did review and receive them?  A I did receive them. I reviewed them in —
2 3 4 5 6 7 8	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes. Q Have you seen this before? A Yes, in its entirety. I'm not sure about the selected pages that we're going to be talking about. Due diligence, yes. Q And what do you recognize this to be?	2 3 4 5 6 7 8	Q Let me just finish the question before you answer.  A Sure. Q Did you sign the document related to the policies and procedures because you did review and receive them?  A I did receive them. I reviewed them in — probably in a general context and not much more than that
2 3 4 5 6 7 8	Q Mr. Lynch, could you take a look at this document?  A I'm looking at it, yes. Q Have you seen this before? A Yes, in its entirety. I'm not sure about the selected pages that we're going to be talking about. Due diligence, yes. Q And what do you recognize this to be? A Policies and procedure manual that the firm	2 3 4 5 6 7 8	Q Let me just finish the question before you answer.  A Sure. Q Did you sign the document related to the policies and procedures because you did review and receive them?  A I did receive them. I reviewed them in — probably in a general context and not much more than that and would have signed the document to that effect. Had
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detail, then, to be able to just say yes or no.

A Did we use this as the checklist or something?

Q Well, directing your attention to the table of

I would say no, that that was not the case. But --

Q Okay.

issuer's certifications of compliance if that issuer has

finding of continued noncompliance can preclude the

a history of noncompliance; in those circumstances, the

underwriter must independently determine compliance. A

underwriter from relying on an issuer's future continuing

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- disclosure undertakings." Do you see that, Mr. Lynch?
- 2 A I do. I do see that.

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- Q And is that something that you followed while at Lawson Financial?
- A I would say yes.
  - Q And does that is your understanding that that provision just provides to issuers or does it also provide to borrowers or other obligated persons?
- A The requirement to perform disclosure requirements?
- Q The requirement to disclose instances of noncompliance over the past five years.
- A I'm trying to think of an instance that that that came up where well, I'm uncertain about the question you're asking. Are you asking, is there a responsibility on the underwriter to do that? Is that what you're asking, or are you saying —
- Q I'm asking about the responsibility of the borrower. We we can move on.
- A Well, I -- I think there is a responsibility to the borrower. This was my point earlier about the underwriter also having a responsibility in that context.
- 23 Q That the underwriter may be required to .
  24 independently determine to determine compliance with
  25 prior continuing disclosure obligations.

- at least disclosed on a timely basis, we required that the disclosure be made before going to a subsequent offering.
- Q And directing your attention to the final bullet, which appears on page 379, that requirement is, quote, "Review the public record of filings with EMMA."
- 7 A Um-hmm, yes.
  - Q Is that something that you did on every issue?
  - A Do you mean me personally or Lawson Financial?
- 10 Q Oh, you personally. Did you review the record
  - the public record of filings with EMMA for every -
- 12 A No. I don't think I --
- 13 Q offering?
- A did personally review filings on every
   offering when we went to closing, no.
  - Q Do you know if anyone at Lawson Financial did?
  - A I I know that when we found something that was missing or that had not been complied with or that they owed financial information or some other related matter, we asked that they produce it before closing.

    And they they did I think I mean as far as I I
- 21 And they they did I think, I mean as far as I I
- know. I can't think of an instance, at least personally,
   that I can say they we went to closing and closed it
- that I can say they we went to closing and closed I
   without having the filings made.
  - But going back and checking the record to see

## Page 131

- A Right. But you're specifically, you were talking about language of repeated noncompliance and how you cannot the underwriter could then not independently rely on that issuer. And I would agree with that and say that this was my point that I was discussing earlier about the firm having a responsibility to do that.
- Q And when conducting due diligence in any subsequent offering, is it your understanding that the firm has to make an independent determination regarding the borrower?
  - A Yes. I would say the answer is yes to that.
- Q Okay. Directing your attention to 18.6.1.1, obligations when the firm acts as a senior syndicate manager or sole underwriter, and then what follows is a list of bullets of Lawson Financial Corporation's requirements. Do you see those?
  - A Yes, I do.
- Q Did you follow these requirements when conducting due diligence on Brogdon-related offerings?
- 21 A Let me read them again.
  - (Witness reviewing document.)
- Yes, I would say that we we did comply with this. I would say on some issues, if we found that
  - something was outstanding and had not been disclosed, or

Page 133

- if those were filed, I can't say that I did that. I didn't do that.
- Q My question is: whose responsibility at Lawson Financial was it to review the public record of filings with EMMA?
- A As I said to you at the beginning here with 18.6, it says the designated supervisor, and I don't know who that would have been at Lawson Financial. I would put that in the hands of Robert Lawson, I would think, more so than anybody else, because if it wasn't him he would have to have delegated it, and I don't know that he made that delegation to anybody else.
- Q And in the course of conducting due diligence on an underwriting, would you discuss these obligations that are listed in 18.6.1 with Mr. Lawson?
- A Yes. As I said, sometimes things would come to our attention that something had not been filed. I can't I don't have as much of a recollection of that happening with any regularity in the Brogdon deals, but I do—I can think of a couple of other situations that a filing had not been made and it was—it was brought to our attention and we asked for that to be done before the closing would occur.

And so it was - I don't know that - I'm assuming that it - I'm making a little bit of an

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- 1 assumption here that it would have been posted on EMMA, 2 but we would receive the document. If it was a financial 3 statement or a quarterly statement or some disclosure, we 4 would have seen evidence that it had been prepared, and then various people might have filed it. We didn't 5 6 personally file, at least I didn't and the Lawson firm didn't file those types of documents. It would probably 7 8 would have been counsel for one of them.
  - Q And you wouldn't check after the fact to see if those documents had been filed on EMMA, is that correct?

A I did not make that check, no. I would have — well, certainly the bond counsel would have been the one that would have probably been most likely to have made that check, so that he was comfortable giving an opinion on it.

BY MR. GREENWOOD:

- Q But I think we're Mr. Lynch, we're looking at policies and procedures related to –
- 19 A Right.

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- Q the underwriters' responsibilities in connection with the underwriting, right?
- 22 A Right.
- 23 Q Sounds like there was no such check, to the
- 24 best of your recollection, with respect to -
- 25 A No.

prior continuing disclosure undertakings?

A I think on a couple of occasions there were situations. The NAB was one of them. But I think in all instances I believe we got the updated information from him or an explanation as to — it was usually an explanation as to why it hadn't been filed.

I didn't — I don't have any independent recollection of something saying that they — they couldn't produce it or that they didn't produce it. It was usually financials that — in most — most of these cases, and I may be generalizing here too much, but in non-Brogdon or Brogdon deals when things bubbled up to the point of something being missing before the — a new offering being done, it was usually the case of oversight more than an intentional failure to file or anything like that. It was usually that the financials or some disclosure item should have been made, and they just didn't make it in a timely way. So it was corrected usually at that point.

Q And for the Brogdon offerings for which there was an issue of prior noncompliance, it's your recollection that Mr. Brogdon or one of his attorneys provided an explanation for that prior noncompliance?

A Yes. That would be correct. I don't - I don't remember them being in a repetitive noncompliance.

## Page 135

- Q the Brogdon offer?
  - A I would say that that was correct.
- 3 Q Okay.
- 4 A I mean, I'd like to say that I knew exactly who
  - that was and that there was an area that somebody had
- 6 that responsibility, but, as I said earlier, I can't
  - point to anybody in specifics. I don't -- I don't
- 8 believe Lawson did it himself personally, Mr. Lawson, and
  - I don't know that, although it was suggested, no one ever
- 10 came to me.

Although I had these conversations with Lawson, Mr. Lawson, he never said, "Well, that's — we're handling that in trading" or "we're handling — Nick is doing that" or whoever was designated. So I would say it was discussed. I don't think we left things unaccounted for, but I — I do not know who, if anybody, reviewed the public record of filings with EMMA after the fact.

- Q Okay. And how many Brogdon offerings did you work on the due diligence for?
  - A I'm guessing, but, I mean, it's an educated guess, I would say probably 10 to 12, something like that.
  - Q Okay. In connection with your due diligence on any of those 10 to 12 offerings, did you ever have an indication that Mr. Brogdon had failed to comply with

Page 137

- I mean, it wasn't -- I didn't ever have the feeling that

  that there was something, you know, systematically

  wrong with Brogdon or his financings that they weren't

  disclosing things.
  - Q But you yourself never checked EMMA to confirm that compliance, right?
  - A Yeah, I did not -- I did not check EMMA to -- I didn't -- I did not check EMMA to do those things, no.
  - Q And you're not aware of other people at Lawson financial performing those checks either?

A I am personally not aware of that either. We have had that. I mean, not we, but I had that discussion about having a department to do that, but — and I told Lawson that I was not taking on the responsibility for the firm to do it, but I thought it really should be done and needed to be done.

 $MR.\ GREENWOOD:\ Okay.$ 

BY MR. TUTOR:

- Q Okay. Mr. Lynch, we'd like to I'm handing you what has previously been marked as Exhibit 73.
- A Um-hmm.
- Q Do you recognize this document? Sorry. For the record, this is the Medical Clinic Board of the City of Hoover Official Statement dated June 22, 2010. The Bates range is F000035 to F000174. Mr. Lynch, do you

#### recognize this document?

A Yes.

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- 3 Q And what do you recognize it to be?
- 4 A The official statement of an offering for a
- 5 facility called Riverchase Village.
  - Q And did you work on this official statement?
- 7 A Yes, I did.
  - Q And what was your role?
- 9 A Investment banker and counsel to Lawson
- 10 Financial Corporation.

# Q And was this the first -- well, was this the first Brogdon-related offering that you worked on?

- A I don't know. I mean, I'd have to go back to the list again and see. But probably one of them. It looks like 2010, so I'm willing willing to say it probably was one of the first.
- Q Directing your attention to the page Bates numbered F000038, the parties associated with this financing —
- 20 A Right.
- 21 Q the lessee on this issuance is Riverchase
- 22 Village ADK, LLC, correct?
  - A Right. ADK is a public health care company.
  - Q And was Brogdon affiliated with Riverchase
- 25 Village ADK?

being -- the bond counsel is preparing the most basic of
 the documents that are involved in it, and whether that's
 the trust indenture and the loan agreements, leases, and
 things of that nature, that provide the credit support
 for the transaction.

And then, at the end of that process when they are satisfied that all items have been accounted for and met, they deliver an opinion, speaking to the tax-exempt nature of the instrument, the securities being sold. And that would have been Sell & Melton in this case, and Chix Miller in particular.

# Q Going down, how about the — the trustee is listed as Bank of Oklahoma.

A Yes.

trust area and -

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- 15 Q What was Bank of Oldahoma's role?
  - A Corporate trust or trustee, bond trustee.
- 17 Q And who did you work with at Bank of Oklahoma?
  - A At this particular time, it would have been -there were a group of people, but the primary person was
- 20 Marrien senior moments, Marrien Neilson. Marrien
- 21 Nielson. She was a senior vice president in the corporate
  - Q Did Ms. Neilson's involvement change over time?
    - A Yes. Yes, she was -- she was a corporate trust officer when I first met her. They then opened an office

Page 139

- A Yes.
- Q In fact, he was the manager and the sole member of the lessee, correct?
- A I would say that's -- yeah, I didn't make -- I mean, I can't independently confirm that, but I -- I believe so, yes.
- Q Yeah. Direct your attention to page 3 and the section Ownership and Management of the Lessee. It states, quote, "Christopher F. Brogdon is currently the manager and sole member of the lessee."

A Yes. Okay. My hesitation was that Brogdon

- moved around in various capacities in different deals, so, I mean, to just say yes would have -- I had to look at it at little bit here. He was also on the board of ADK Health Systems, Inc., which appears at the bottom of page 3 and was I believe the guarantor of this particular
- Q Okay. Turning back to the list of parties associated with the financing -
- 20 A Yes.
- Q we were discussing these parties earlier,

  but I was hoping we could go through them here. So what
- was the bond counsel's role in this transaction?
- 24 A Well, as in almost all or all transactions,
- 25 ultimately you're doing a tax-exempt financing and you're

Page 141

- in Phoenix. She worked as a senior vice president for a period of time. I think she was up for the head of the department at one stage, and at that time she did not get it and another I think a gentleman got it. I can't remember his name. And so she was asked to she had
- remember his name. And so she was asked to she had been with the bank for 30 years I think, and she was then asked to basically write her own job description, and she did.

And it was a senior vice president, but instead of just doing the direct corporate trust or bond trust work, she was then — she designated or they designated her, after she requested it, to be more of a sales originator and salesperson for the — for the department.

So she became more active in I guess soliciting the business, and I had submitted to play with her because they decided during that time to open a Phoenix office and they asked for me to make suggestions about who they might hire in that capacity, which I did help work on for them.

Q But throughout your time at Lawson Financial, would you continue to have interactions with Ms. Neilson regarding the Brogdon-related offerings?

A Yes. She was very much the point person for -I mean, I've done a number of offerings at Bank of

Page 145

- 1 Oklahoma and charter schools and other areas, and she is
- 2 not involved in those. She has attended association -
- 3 like chart school associations and other meetings of a
- general nature, but she was coming in that case in a
- 5 sales capacity. But in terms of the Brogdon
- 6 relationship, she was the point person and lead trustee
- that that handled his his accounts.
- Q And going down the list, the independent accountants are listed as Laney, Boteler, and Killinger?
- 9 10 A Yes. And that was Wink Laney that I was
- 11 referring to earlier.
- 12 Q And that's who we were discussing previously,
- 13 correct?

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- 14 A Yes, correct.
- 15 Q And Lawson Financial Corporation is listed as .
- 16 the underwriter.
  - A Um-hmm.
- 18 Q Correct? And you're listed as the
- 19 underwriter's counsel.
- 20 A Right.
- 21 Q And so what do you recall doing in terms of due
- 22 diligence on this offering?
  - A Again, back to very much what I was talking
- 24 about before, I - I mean, I don't remember. I think I
- 25 physically went to this building, at least I - I believe

- 1 A Well, I think we looked at - I would have
  - looked into ADK, what his relationship was with it.
- 3 Q When you say "his," who are you referring to?
  - A Mr. Brogdon. I'm sorry.
    - Q Would you have conducted due diligence on Mr.
  - Brogdon?

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- 7 A Yes, I mean, we would have - well, to a --
- 8 yes, but, again, as I -- I was introduced into this
- 9 grouping as them being together for quite some time, and
- 10 that there was, to some degree, a - I guess I may have
- 11 been the only person that had not been involved in prior
- 12 financings in that regard.
- 13 So I was given assurances by everybody about.
- 14 you know, Mr. Brogdon and some of the successes that he
- 15 had had, and that this was a regular occurrence that I
- 16 would probably see. I did ask questions about ADK and
- 17 what his relationship was with those, and then we got
- 18 into the competitive aspects of the facility and such,
- 19 things of that nature.
  - BY MR. GREENWOOD:
- 21 O Yes, sir. You mentioned earlier that Mr.
  - Brogdon was involved with National Assistance Bureau, is
- 23 that right?

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- 24 A Yes.
  - Q Did you know that at the time of this offering?

### Page 143

- it's the one. This is in Birmingham, I believe. No, this
- 2 is in Hoover. Well, I went to the building and reviewed
- 3 the documents that I was referring to before about the -4
  - the appraisals, and the financials would have come much
- 5 later from Wink Laney.
  - But in the initial going, it would have it
- 7 would have really been documents specifically related to
- 8 the real estate, the environmental aspects of it, and 9
- then, as we would get into the transaction, we would 10 start looking at the - the operational aspects of it as
- 11 to who was - who was physically going to own the
- 12 property, who was going to manage it, the relationships
- 13 between those parties, things of that nature.
- 14 We usually, in the Brogdon deals, did not have
- 15 very much relationship - I didn't personally have very 16
- much relationship with the issuer's counsel or the
- 17 issuers. Those were usually selected by Mr. Miller, and

he, on behalf of the project, would attend those meetings

- 19 with Mr. Brogdon and they would get the issuers'
- 20 approvals. We wouldn't physically be at those things.
- 21 But I think in this particular case and a number of
- 22 others, I did go to see the building and - and, you
- 23 know, walk the property and things of that nature.
- 24 Q And what other due diligence do you recall
- 25 performing on this offering, if any?

- A No. I don't think so.
- Q Okay. When did you learn about that?
- 2 3 A I think just when one of the offerings came up
- with National Assistance Bureau. I don't think it was -4
- 5
- it was not something I would be surprised if there's 6
  - anything in here that discusses National Assistance
  - Bureau, unless it was
  - Q Right. And turning to page 3 or Bates Number
  - F000047, which is the section on the lessee, right?
    - A Yes.
  - O And that section doesn't describe National
  - Assistance Bureau or Mr. Brogdon's affiliation or Mr.
  - Brogdon's affiliation with National Assistance Bureau?
- 14 A No. But it - you know, it doesn't say
- 15 anything about Gordon Jensen and Saint Simons Healthcare
- 16 and any number of other entities that he had. These were
- 17 are all project financing, so you were generally focused 18 on those entities that were involved in the deal.
- 19 O You became aware of issues related to 20 noncompliance with continuing disclosure undertakings for
- 21 National Assistance Bureau, right?
- 22 A That was later. Yeah, that -- that was
- 23 definitely later. 24
  - Q Was the noncompliance later, or you just found out about the noncompliance later?

A No. I — I didn't even know about National

Assistance Bureau at the time that we would have done
this offering at all.

Q Okay. When you learned about National
Assistance Bureau, did you learn about prior
noncompliance with continuing disclosure undertakings at
a point prior to the Riverchase issuance?

A No. I don't — I don't think so, no. When —
I mean, I would have had no way of knowing, I don't
think, to have made the connection between Brogdon,
National Assistance Bureau, until they surfaced in a deal
that he brought them to the table, and it was at that
point that we looked into some of the — the entity and
the issues of bankruptcy, and so forth, and so that —
that's when I became aware of it, not — not at this
time

Q Would you have wanted to know about that prior relationship with other entities that had been in bankruptcy at the time of this offering, the Riverchase offering?

A It would typically not come up. I mean, you could ask a general question, but, I mean, it would — there was no reason for me to believe that there even was an entity known as National Assistance Bureau or that — that Chris had any involvement with it, and so on. So —

Q - fines and -

A Yes.

Q -- bar?

A I don't think — at that time, I was not aware that he had been barred. He — there was an admission that he had missed the capital — let me see if I can — well, I — let's go back in here and see. Do you have a table of contents in this one? We do.

This is one of the earlier ones, and I believe that it was — there should be something in here with relationships to other parties. And in that context, I think there was a disclosure made, and there was a representation, at least by Chris and his counsel, that there was nothing that was ever said until much later that he had been barred from the industry. There was a fine that was paid, and that disclosure was made in here.

Q So it's your belief that there is some sort of disclosure related to Mr. Brogdon's prior fine in this disclosure document?

A I think – I think that there is. Let me see if I can get back to it. There is usually – if there is something to be discussed in terms of a – either a conflict or something that needs to be –

Q There's like a certain relationship section on page 28, but I don't think I see a reference to Mr.

Page 147

Q I understand. I guess I'm just trying to get at whether that's information you would have wanted to know as someone who is conducting the underwriting for an offering.

A Oh, sure. I mean, I probably would have done - I think — I think, and I would admit to that to some degree, that there was — probably Chris got more of a pass in some of these areas because when you start into any financing, or any relationship with somebody, I was told, you know, Marrien spoke highly of him, Rob Lawson spoke highly of him, Wink Laney, the bond counsel, everybody had been working with him and held him in high regard, and there was no mention of any failures to disclose anything or issues with regard to Chris.

The only thing that I think came out at — I'd have to go back and see in this thing. I — this may have been one of the earlier deals. There was a disclosure, as I said, about the — the capital compliance issue, and that he had been fined, and that was — and I did ask if there was anything else that was, you know, hanging around in the history. And I was told by Chris that there really wasn't, that this was just something that — so —

Q You're referring to Mr. Brogdon's prior NASD —

Page 149

Brogdon's fine there.

A No, I don't either. I'm just looking at that, too. Well, I know in some of the earlier financings — and if this is the earliest, I'm a little surprised that there isn't something — but there was some discussion of this disclosure of the fine and the fact that he had paid it and it was a capital requirement.

I am not seeing it here, and I'm a little surprised at that, so there must have been earlier ones that we must have done that dealt with that issue. But -

Q I think you testified that you recall some sort of discussion or determination by Mr. Brogdon's counsel not to include that information in subsequent offerings?

A No. We had a discussion about it, about how relevant it was, and so at some point — and I didn't think it was the earliest one for sure, because I think we made that disclosure in a couple of — of the offerings, and then the question came up about whether that was really germane to anything anymore because it had been so far removed in time, and that it was more of an administrative assessment. He paid — you know, he was fined and paid the fine, was what the disclosure was, and that it was in another — you know, in another business, so it was passed on at that point because of

A Yes.

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1 that 2 BY MR. TUTOR: 3 Q Directing your attention to page 12, the 4 estimated sources and uses of funds, who prepared the 5 sources and uses of funds for Brogdon-related offerings? 6 A Probably me. 7 Q And so what sort of due diligence would you do 8 on it if you hadn't - well, do you recall preparing this 9 estimated sources and uses of funds? 10 A What page are you on, 12? 11 On page 12. 12 A Yes. What's the question? I probably did 13 prepare this.

Q Do you recall preparing this?

A Yes

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Q And so how are the amounts determined, such as the project rehabilitation amount?

A Well, that would have been a constructionrelated item. This was the purchase of an existing facility, and they were going to rehab it, so there would have been contracts I guess let - let on that, and so the estimates -- the early estimates would probably have been provided by Brogdon as the operator, but there would have been contracts let for that.

Q And what sort of due diligence would you have

1 So if you -- if need be, you can draw on that 2 debt service amount to pay the -- the outstanding debt 3 service that is coming due, and that fund usually has to 4 be replenished at some point.

The cost of issuance I just -- those I would check with each one of the professionals that was working on the deal and put an amount money in for that, too.

Q Do you recall who drafted the continuing disclosure agreement for this offering?

10 A I don't. I mean, it could have been -- it could have been me and it could have been Miller. I'm 11 not sure. 12

> Q Directing your attention to page 30, which contains the continuing disclosure obligation, on the first full paragraph on page 31 it states, quote, "While any Series 2010 bonds are outstanding, the lessee will provide the annual financial information not more than 180 days after the end of the fiscal year (the 'report date'), beginning in 2011, to each then-existing NRMSIR and the SID, if any." Is that a general - is that a typical provision for one of the Brogdon offerings?

A Yes. And probably many others as well. Q Going down, it states, quote - well, it lists a number of material events which, if they occur, the lessee is required to provide the material event notice

Page 151

done on those estimates?

A We would have looked for the - you know, probably looked to a contract or something to see what -what was there.

## Q What about --

A A lot of times those are -- I wouldn't say they're ballparked, but, I mean, they're - that when you're typically doing a financing like this, if anything, you're going to overestimate as opposed to underestimate, because you -- if that isn't sufficient financing to accomplish what you're looking for, you often can't go back to the market to do it again.

So the value of the purchase would have been discussed in the acquisition of the facility, and it would have been a purchase and sale agreement. And the renovations, I would have assumed we would have had something on a construction basis on that.

0 What about the debt service reserve, what is that?

A That was something that we discussed earlier. That's an amount of money that is set aside for - for it's to protect the bondholders in the event that there is a shortfall in the operation of the facility, and there is an inability from the project to pay the - to pay the debt service.

Page 153

in a timely manner. Do you see that paragraph?

A Yes, I do.

Q And it lists, among other things, under Roman numeral three, a draw on any debt service reserve fund.

A Right.

Q Is it your understanding that a material event occurs that requires a notice any time there is a draw on a debt service reserve fund for the Hoover Riverchase offering?

A Yes. I would imagine it would, yeah, that would be true. I think it would be one of the first signs of trouble that -- that the project was not -either not doing well or that the -- that the project wasn't able to pay for the current debt service and was asking for a draw on that, and then the only one that would ask for that would be the operator. And they would make that request of -- of the trustee.

Q Is information about a debt service reserve fund information that you would want to know in conducting future underwritings for the same borrower?

A That they had drawn on the debt service reserve, yes.

Q Yes.

A You would want to know that, yes.

Q And why is that?

Page 154

A Well, it would raise the concern that, as we just said, that there may be a shortfall. And it could be a shortfall just in a project, and I think there were some — well, I'm not speaking to this — there could be a draw on a debt service reserve if it's replenished, which is not that uncommon. I mean, it's not common, but, I mean, it does happen on occasion.

As long as it has been refunded and replenished, it is not a — I mean, you'd have to disclose it as a continuing — "continuing" means continuing from the time of the financing occurring. But once that has been disclosed, you wouldn't necessarily continue to make that disclosure over and over and over again, saying that, you know, a project had — had a shortfall, and it had a shortfall in 2010 and you're doing a transaction in 2015.

You go, oh, by the way, there was a shortfall in another project that he related. I haven't – I have almost never seen that in a document, to be honest with you, that once it's disclosed it doesn't usually get continually disclosed unless there is a pattern of activity like that.

Q I'm not sure I'm following. You're saying that material event notices are not typically filed in your experience multiple times after a debt service reserve

is an event of default unless you've cured it and within some period of time.

Sometimes they — a draw on that needs to be disclosed. But if — there may be — dealing with issues right now, sometimes you give somebody 12 months to replenish it, 6 months to replenish it, it just depends on the project itself. There is no hard-and-fast rule on that, but it — it always — debt service reserves always need to be replenished. Other reserves, like an operating reserve or something like that, it can be drawn down and not necessarily replenished again.

So - so I'd say yes, if - if it was - if it was hit for purposes of paying debt service, that would be a disclosure.

Q And were you aware of any failures to replenish debt service reserve funds for any of the Brogdon offerings that you worked on?

A That he hit the debt service reserve fund for a 19 — for a draw on it?

Q Either that Mr. Brogdon drew on a debt service reserve fund or that he drew on a debt service reserve fund and then did not replenish.

23 A I don't - I don't -

Q Why don't we take them one by one.

A Yeah. Okay.

Page 155

fund has been drawn down that -

A No. If – well, maybe by way of example, if – if some – if a project had the debt service reserve drawn on, that disclosure should and needs to be made. And if – if there's a second draw, another disclosure I would think would have to be made. A disclosure that the debt service reserve fund is depleted would have to be made. But I don't know that once that disclosure is made that you continue to disclose that in future years unless there was some really repetitive behavior that went on that would lead you to believe that that was a pattern of activity, that project after project after project had problems in it.

BY MR. GREENWOOD:

Q For the Brogdon offerings, was the failure to replenish the debt service reserve fund an event of default?

A I would say yes. I would say yes on that.

Q And why would you say that?

A Well, I mean, any document can be written differently, but typically a — a draw on the debt service reserve fund — I mean, sometimes they will call it a technical default and other times it's capital, you know, event of default, which means it's — it's a major

default, but usually drawing on the debt service reserve

Page 157

Page 156

Q So were you aware that Mr. Brogdon ever drew down on a debt service reserve fund?

A I wouldn't call him sloppy, but there were a couple of instances where a payment was missed, and I mean by a matter of days, and it was — it was due on the 1st, and we got it on the 3rd and sometimes — so he did miss a payment occasionally, but not on various projects.

I don't recall him — I honestly don't recall him dipping into the debt service reserve. But if he did, I don't know if you have the — the Cullman and Decatur deals, that one was — there were some — he was not directly involved in that in the beginning, but those were situations that he was asked to get himself involved later, and they did have one — one of those two facilities, the Cullman facility I believe, was — was running operating deficits, and that one not only hit the debt service reserve but depleted it.

Q Let's put aside the Cullman and Decatur offers for a minute.

A Right.

Q Do you recall Mr. Brogdon drawing down on debt service reserve funds for any other offerings in which you knew him to be involved?

A Not — nothing is coming to mind that I can say, "Oh, yeah, I remember Riverchase" or it was, you

- know, one in particular, no -1
  - Q Okay.
- 3 A - I don't. He may have, but I - I don't
- 4 remember.

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- Q And why do you say he may have?
- 6 A Well, I'm saying he - well, first of all, once
- 7 the offering is done - this goes back to the EMMA
- 8 disclosures and things people should be checking on those
- I think, but I that's a full-time job if you did 15 to 9
- 10 20 offerings a year and you were going back and checking
- on each one of those things, which is my argument for 11
- making it a specific delegated responsibility. 12
- 13 It was - so I - I don't know of anybody that,
- 14 at least on a legal basis, goes back and is checking on
- 15 these disclosures of deals that they have done on a go-
- 16 forward basis on a regular - I mean, lawyers at least,
- 17 the attorneys. So it falls on the borrower to make the
- 18 disclosures, or they fail to make the disclosure and I
- 19 think that there is a responsibility for the broker-
- 20 dealer to be doing that as well.
- 21 BY MR. TUTOR:
- 22 Q You mentioned you are aware that Brogdon-
- 23 affiliated entities would sometimes make late payments,
- 24 is that correct?

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25 A They did miss payments on occasion. I mean, I

- instance of a late payment, did he express it as a
- concern?

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- A No.
  - Q How did he express it?
- 5 A Matter-of-factly. I mean, just that something
- 6 was missed and -- but it was made up almost immediately.
- 7 I mean, I heard that a couple of times. Not - not with
- 8 such regularity that it was concerning, but it was
- 9 usually somebody at Brogdon's shop just hadn't focused on
- 10 - that they needed it in on the 1st or the 15th.
- And it was a Friday, and we got it we got it 11
- 12 Monday or Tuesday. And "we," I mean the trustee got it
- 13 Monday or Tuesday, the money didn't come to - it
- certainly didn't come to me and it didn't go to the to 14
- 15 the underwriter. It was just - it was really between
- the project and the trustee who was holding funds and 16
- 17 disbursing funds.
  - Q And was that a red flag to you? Do you think that they were having some trouble in making these
  - payments on time?
- 21 A No. I wouldn't - honestly, I never would say
- 22 that I - I came away - Brogdon had multiple entities,
- and there was never a feeling that this was a distressed 23
- 24 group of an operation or anything, that they were moving
  - monies or robbing Peter to pay Paul or anything. I mean,

Page 159

- and I only would find that out almost -- almost by
- accident in conversation that something had been you
- 3 know, they didn't make it on a timely basis.
  - Q Do you recall who you found that out from?
  - A Probably Lawson. It may have come up in
- 6 conversation with Marrien Neilson to, but, you know, I --7 I would only see Marrien -- I didn't call Marrien on a
- regular basis, but we talked fairly frequently if 8
- 9 something was missing, a payment was missing, or she got
- 10 a payment and didn't know where it came from, she would
- 11 call me and say, you know, "Something came in on a
- 12 particular matter, what is this, and what do I do with
- it," something like that. 13
- 14 In most cases, I didn't have the answer. I
- 15 have to go to - to Lawson and say - Mr. Lawson, Rob,
- 16 you know, "A payment was received. Where did this come
- 17 from? And can you explain it?" Because I wasn't - I
- 18 wasn't in the line of cash flow after the closings
- 19 occurred. That kind of day-to-day thing was usually
- 20 between the operator and the trustee, and the only time
- 21 that we would get drawn into it is if either the trustee
- 22 or the borrower were coming to us and saying there was a
- 23 shortfall or we're having problems at the facility or
- 24 anything - something along those lines. So -
  - Q When Mr. Lawson told you that there had been an

- Page 161
- there was no sense of that. I mean, each one of these
- 2 were individual projects, and occasionally - now, see,
- he would assign you know, if it was this particular 3
- 4 entity he controlled, okay, the ADK manager here and the
- lessee. But and Saint Simons Healthcare he
- controlled, but I don't think he had any control he
- 7 must have had some control, but I - it was very informal
- 8 with Gordon Jensen or NAB and some of those.
- 9 So there were other people that were making the
- 10 project payments because he had pretty much removed
- 11 himself a lot from those transactions to the point that
- 12 if there was a shortfall, they may have made him aware of
- 13 it, but I don't honestly think that he would have known
- 14 about it until after the fact. At least that would be my
- 15 impression of the times that we dealt with him.
- 16 Q Okay. When underwriting subsequent Brogdon-17 related offerings, did you do any due diligence on the
- 18 Hoover offering to determine whether Riverchase Village
  - ADK had drawn down on the debt service reserve?
- 20 A After the fact?

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- Q After the fact.
- A No. I don't think we did. And I don't think -22
- 23 24 BY MR. GREENWOOD:
  - Q Did you ever look back did you ever look

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- 1 back at a prior Brogdon offering to see how it was doing 2 in order to conduct your due diligence for a new Brogdon 3 offering?
- A I don't think, as we went forward, I had -with the exception of these - as I said, these occasional lapses that were recovered almost immediately, I do not recall ever hearing from Chris Brogdon, or Rob Lawson for that matter, that there was trouble in -- you 8
- know, the facility was troubled in some way. That didn't 10 come up in conversation, so I --11 Q I'm guess I'm just - putting aside whether Mr. 12
  - Brogdon or Mr. Lawson raised any issues with you, did you go back and conduct -
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- 15 Q - due diligence on how these prior offerings 16 that you had helped to underwrite -
- 17 A Were performing?
- 18 Q - were performing?
- 19 A No, I did not go back and check them on - on 20 that basis.
  - Q And did you go back and check on how they how Mr. Brogdon was complying with the continuing disclosure obligations in those prior offerings?
    - A I did not personally. No, I did not.
- 25 BY MR. TUTOR:

- Village ADK had filed its annual financials on EMMA?
- A No, I did not. Typically, that was done by bond counsel, and I shouldn't necessarily just rely on bond counsel, but in most - my experience had been that in giving an opinion bond counsel typically did some of that checking, and almost always did that checking.
  - Q Do you know if Lawson Financial was required to receive annual reports and financial statements from the lessee for this bond offering pursuant to the terms of the lease agreement?
  - A Required? I don't unless it's in the continuing disclosure agreement, I'd have to read it again, but I don't - I don't think - that would come if - if there had been a default or anything of that kind of concern, the -- it's usually the dissemination agent that receives that, and that would have been the Bank of Oklahoma. There may have been a copy to the underwriter. But if that came in, I didn't see those. I would not have been the person that would have received those. Q Okay. Well, directing your attention to the lease agreement, it's page A43, that's where it starts I
    - believe. And specifically within there page A51.
- 23 A Okav.
  - Q And Section 5.4. I understand it's small print, but this is the annual audit provision of reports

Page 163

- 1 Q So in the Hoover Riverchase offering, as we 2 have discussed, the debt service reserve fund was supposed to contain \$300,000, correct? 3
  - A If that's what is in the source and uses. I thought it was higher than that, but --
  - Q That's on page 12.
  - A Well, whatever the number is, yes, it should have contained that. Yeah, 300,000. I'm sorry.
  - Q Are you aware that in 2013 the lessee drew down the debt service reserve to \$50,000 - \$50,728 and did not replenish it?
    - A I was not aware of that.
  - Q And by the end of '14, 2014, the lessee had drawn down the debt service reserve to less than \$1 without replenishing it?
    - A No. I was not aware of that.
- 17 Q And so you were not aware of this when Lawson 18 Financial underwrote -
- 19 A No.
  - Q multiple bonds in 2013?
- 21 A I was personally not aware of it, no. Whether
- 22 Mr. Lawson was, I do not know.
- 23 Q When underwriting subsequent offerings, 24 Brogdon-related offerings, did you take any steps to 25
  - determine whether Hoover Riverchase or Riverchase

Page 165

- on financial information. Do you see that?
- 2 A No. What are you - which page?
  - Q A51.
- 4 A 51, yes, okay. Article -

statement of cash flows."

- Q Section 5.4.
- A Yes.
  - Q And so this provides, among other things, that Section 5.4(b)(i), "Within 25 days after the end of each calendar month, unaudited monthly statements of the lessee's operations, its balance sheet, the calculation of compliance with the financial covenants hereinafter set forth, payoff mix - payor mix, occupancy rate, and

And Section 5.4(ii), "Within 90 days after the end of each fiscal year, the lessee's audited financial statements prepared in accordance with generally accepted accounting principles, and a calculation of compliance with the financial covenants herein above." These are required to be submitted -- or required to be provided to the issuer and the trustee, correct?

- A I I'm trying to follow and I I lost you there, but, I mean, it - yes, the trustee and the issuer, that would make perfect sense to me, but -
- 23 24 Q So 5.4(b) lists a number of - provides that -
  - A 5.4(b), yes.

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certificate, at the bondholder's expense. The lessee shall send to the underwriter.

I never saw one of those come in. If they had come into the office, I would not have been the one that would have been receiving them or copied on those. And I also was not - that was not disclosed to me either.

Q Well, were you aware of this provision, 5.4(g)?

A No. I don't remember 5.4(g), if you're asking me specifically. But of the obligation to make disclosures or if we were receiving information, I believe that there was an obligation to - you know, that we would become aware of that, yes.

BY MR. GREENWOOD:

Q Were you aware of an obligation of the lessee to provide the underwriter with all of the statements, reports, and certificates, that are described in this section?

A Yes.

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And did you receive any of those reports?

involving Mr. Brogdon.

A Because I was not expecting - if the firm was going to get them, that was one thing. But I was not expecting in the mail, or by way of any communication, to be receiving the financial information on each one of these offerings. It would typically not have been something that I personally would have been reviewing, and I wouldn't - which goes back to this thing about me wanting to have somebody that was doing that.

But in a role as an investment banker, or as underwriter's counsel, I didn't expect to see that stuff on a regular and ongoing basis, nor do I -- I would be surprised if I called one of my underwriter's counsels that we have worked with in the past and said, "Are you getting all of the financial statements that are coming through on project X, Y, or Z?" The answer would be no. They don't - I don't think they see them. I really don't expect that they would see them on a regular basis. Whether the underwriter should see them, and they should

come into the office, that may be another matter entirely.

So, no, it did not raise a concern because I wasn't expecting to see them either, so — but I would have expected, if there was a default or a shortfall or a disclosable item, that that should have been brought to - you know, to our attention and should have been discussed inside the firm. And if it was discussed, it certainly wasn't discussed with me. Ever.

The only ones that I — as I said, I pointed to a couple of deals that Brogdon was tangentially involved in, and I couldn't — I couldn't even figure out those in terms of money as to what his involved was or wasn't. But those were not — the operational issues in that particular matter were not of his making. It was somebody else; he was brought in to work out some of the situations and it didn't work out.

So - but that - those I became aware of for other reasons, not necessarily because I was underwriter's counsel or the investment banker. I became aware of them probably more as the investment banker than any other way.

BY MR. TUTOR:

Q Just focusing on the Hoover offering though -

25 A Right.

Lawson coming into me to say Chris missed a payment, you
 know, and there was an expression of concern in that
 regard. I didn't see that, and it didn't happen.

We had maybe general conversations where Chris missed a payment, but he made it up a day or two later was what I heard on occasion, but not that the debt service reserve fund was depleted or drawn down to a point that it was — I think you said down to \$1 or just — at one stage. I think this building has been sold, because I recently got a — not that that matters at this point, but that Mr. Brogdon called me and I was at another firm at that point, and he said, "This is being sold and you're raising the money for it. Is there — is it going to close?"

BY MR. GREENWOOD:

# Q Did you help with the close — with the sale of the Riverchase facility?

A No. No, I did not. It was just — somebody else was buying it, and the purchaser was at a firm that I was at. And he called me because he knew me and said, "Is this thing going to close, and, if so, when?" He was anticipating the money because he was selling the facility and getting out of it. So I said, "I'll try — I'm not working on that deal. I'll try to find out and let you know" and got back to him. That's probably the

Page 171

Q - Lawson Financial was the underwriter,
correct?

3 A Correct, Yeah.

Q And, you know, directing your attention to A56

5 –

6 A Yes.

Q - it lists to the underwriter, and it lists

Lawson Financial Corporation at 3352 East Camelback Road

9 in Phoenix, Arizona 85018, with attention to Robert W.

10 Lawson. Was that the address of Lawson Financial

11 Corporation?

A Yes.

Q And so sitting here today, now that you know that there is – you have heard that – we have looked at this requirement that the lessee sends these reports and

16 financial statements to the underwriter -

A Right

Q — does it raise concerns to you that you never saw these reports come in from Hoover or

20 Riverchase?

A Well, I wasn't Lawson Financial Corporation, but — so an obligation for them to delivery those documents, I don't ever remember — I don't remember because it doesn't — it didn't happen, but I don't

25 remember ever having a conversation with Lawson -- Mr.

Page 173

last conversation I've had with Brogdon, which was eight, nine months ago, something like that maybe.

BY MR. TUTOR:

Q And in your capacity as underwriter's counsel, did you review this lease agreement?

A Yes.

Q And so did you make Robert Lawson aware of this Section 5.4(g) or Lawson Financial aware of this Section 5.4(g) requirement for the lessee to submit these statements and reports?

A Well, I -- if -- yes. And the firm did receive financial information. I was not in the line of communication where if information came in, it was then handed to me to look at one way or the other. The obligation was to send it to -- to the broker-dealer, the underwriter, and that would have been either Rob Lawson would have seen it, Pam Lawson would have seen it, or Lona Nanna would have seen it, because they were the only three that I can even imagine would have had communication in that regard, and none of them ever communicated to me that there was a shortfall or this didn't happen, as I said, other than other than conversationally. I mean, it was not an item of

Q But just regarding the -

disclosure or anything.

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counsel in Phoenix, Arizona. Are those references 25

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O Okav.

else and reviewed by me.

A And so at some point, maybe not this case but

O In this section, and in some other sections in

the document, there is references to you as underwriter's

in later cases, those would have been prepared by someone

I mean, they would ask, you know, do you have

trust accounts? No. Do you have, you know, any other

monies being held by or for clients? Things like that

answer those and that would -- you know, do you carry

insurance? Things of that nature. And so I would answer

that were very traditional in the form, and I would

liability insurance? Don't you carry liability

	Page 178		Page 180
1	those honestly, and I provided that to them and that was	1	Lawson(20140389708)_000486.
2	all there was to it.	2	(SEC Exhibit No. 217 was marked
3	Q So as part of that, you didn't state that you	3	for identification.)
4	were representing Lawson as -	4	A Yes.
5	A I don't think the I'm sorry. I'm sorry.	5	Q Mr. Lynch, do you recognize this letter?
6	Q It's okay.	6	A Yes.
7	A No, no, no.	7	Q And what do you recognize it to be?
8	Q You can anticipate the questions. I	8	A The opinion that I rendered at the closing of
9	understand. But so as part of that form or disclosure to	9	the Riverchase Village financing. It was directed to
10	the bar association, you didn't disclose that you were	10	Robert, or excuse me to Lawson Financial Corporation.
11	representing Lawson in an attorney-client relationship	11	Q So under your name, so did you prepare this
12	where you were the attorney and Lawson - where Lawson	12	letter?
13	Financial was the client, is that right?	13	A Yes.
14	A Well, the answer would be no, but it's only	14	Q And under your name you wrote attorney at law.
15	because I don't think that was the purpose of the form.	15	Is that correct?
16	I mean, it was it was an annual report, if you will,	16	A That's right.
17	that just said, where are you, where are you located,	17	Q Directing your attention to the final page of
18	what is your status, do you have accounts of clients, do	18	the letter, isn't that your signature?
19	you maintain trust accounts, things of that nature. And	19	A That is my signature, yes.
20	the answers were John Lynch, I'm at such-and-such	20	Q I don't have anything else on that.
21	address, I think I would have I didn't ask me was I	21	BY MR. GREENWOOD:
22	working with, was I representing anybody.	22	Q Did you draft opinion letters like Exhibit 217
23	There was no - I mean, there really wasn't	23	for other Brogdon offerings?
24	that level of question that was asked, so I wasn't I	24	A Yes, something similar to this, yes.
25	wasn't being I was being direct but not I was	25	BY MR. TUTOR:
		1	
	Page 179		Page 181
1	Page 179 answering whatever was on the form. I wasn't	1	Page 181  Q Now, were you ultimately made aware of the
1 2		1 2	
	answering whatever was on the form. I wasn't	1	Q Now, were you ultimately made aware of the
2	answering whatever was on the form. I wasn't misrepresenting or representing something that wasn't	2	Q Now, were you ultimately made aware of the Cooper Riverchase facility having difficulty preparing
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2 3 4 5	answering whatever was on the form. I wasn't misrepresenting or representing something that wasn't true, and that was really — it was that purpose and for no other reason that they were — I mean, it wasn't a detailed questioning of, you know, in what status you're	2 3 4 5	Q Now, were you ultimately made aware of the Cooper Riverchase facility having difficulty preparing financial statements?  A Preparing them? No, I do not believe I was.  Q I'm handing the witness what's been marked as
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	answering whatever was on the form. I wasn't misrepresenting or representing something that wasn't true, and that was really — it was that purpose and for no other reason that they were — I mean, it wasn't a detailed questioning of, you know, in what status you're in. They were predominantly concerned about, as the — you know, you would expect them, would be if you were representing clients that you hold trust accounts more than anything else.  And so the rest of it was really just name — name, address, and phone number, more than anything else that — I don't think there really was much more information that was required than that. So — MR. TUTOR: Let's go off the record at 2:57 p.m.  (A brief recess was taken.)  BY MR. TUTOR:  Q We're back on the record at 3:10 p.m. Mr.  Lynch, I'd like to confirm that there were no substantive conversations between you and the staff during the break.  A Yes, no substantive conversations.  Q I'm handing you what's been marked as Exhibit	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q Now, were you ultimately made aware of the Cooper Riverchase facility having difficulty preparing financial statements?  A Preparing them? No, I do not believe I was.  Q I'm handing the witness what's been marked as Exhibit 218. It is an e-mail dated October 16th, 2013, from Robert Lawson to Chris Brogdon; the subject: Forward Hoover Riverchase. The Bates is SEC-LAWSON-E0000236 through SEC-LAWSON-E0000237. Now, Mr. Lynch, I understand you are not on the top e-mail. But directing your attention to the second e-mail in the chain, do you recognize this e-mail?  (SEC Exhibit No. 218 was marked for identification.)  A No, I don't have any independent recollection of it, but  Q For the record, it's an e-mail from Aaron Lawson, e-mail address aaron.lawson@lawsonfinancial to Robert Lawson, e-mail address robert.lawson@lawsonfinancial and John T. Lynch, e-mail address john.lynch@lawsonfinancial.com. The e-mail

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offerings?

A Yes, yeah, I am. I mean, I didn't realize that

this particular facility was that far under water in the

sense of either where it was trading, or the fact that

brought these financials up to date by then, either. So,

I mean, Brogdon had a habit of being able to, when asked

for something, he would produce it. So if Rob asked for

this and this was, well it was the same day, yeah.

So the second, the reach-out to Brogdon was by Lawson the very day, it almost, well it wasn't right away, but it looks like it was about a couple hours later, after the thing came, the issue came up. And I believe it was probably resolved. I can't imagine that it was left unresolved for any length of time at that point. But the fact that it wasn't resolved or it wasn't disclosed before that is disturbing.

#### BY MR. GREENWOOD:

Q You mentioned, strike that. When you were Lawson Financial, did the trading desk at Lawson Financial regularly sell Brogdon offering bonds either out of inventory or on behalf of retail clients on the secondary market?

A I don't know. I mean, I would say yes, but I mean I can't tell you that I was up there and had any specific knowledge of when trades were going on or not going on.

Q Do you have an understanding that such trades were taking place?

A Well, the bonds were being brought in for purposes of providing money to the project, and they, there's only two places they, three places I guess they can go. The logical place would be sold into retail client accounts. The second would be they're held in

my memory that, yeah, that they were trying to sell something. What really I don't remember, and this is, well it's not that long ago, but it's you know three years ago at least that this came up as an issue. And I would imagine, as Rob often did with, with Chris is that he would handle it, and it would be taken care of, and it would not be an issue later on.

So, it was something that crossed my e-mail and moved on without me getting overly excited or agitated about it, and was not, I didn't look into it as a result of this. I don't remember any follow-up conversations or anything about it. Chris almost always, to my knowledge, when prompted would deliver information or documentation.

I never saw him withhold anything or, filing them on a timely basis was maybe not his strong suit. But it always seemed that he could, when you asked for something, it was produced almost immediately, if not within a very short period of time.

#### BY MR, TUTOR:

Q Does this failure to file financials constitute a violation of the Hoover Riverchase continuing disclosure agreement we were discussing earlier?

A It would say yes. Yes, I mean, and it's, it looks like it's multiple years, too, which is even more

Page 187

inventory, and then sold at a later date because there's just not an appetite for them at the time that he would like to sell them.

And the third would be somebody calling from the outside; another broker dealer or firm saying that way Riverchase Village, you know, at a certain price. So there may be a bid or something that was out there, and he would then sell those off, off the trading desk. But they're really the only three logical things that could happen.

Q I guess I'm just trying to understand whether you have knowledge of such trades actually occurring. Did Lawson Financial actually trade Brogdon bonds on the secondary market?

A I don't really have any, I don't have any specific information. I would not have known Riverchase, any other deal, you know, where they were trading and what was going on. I was never in that loop of information. I mean, this is an anomaly, I think, more than anything else.

Q Does Exhibit 218 refresh recollection that -

22 A Well -

Q — bonds, that the trading desk sought to sell Brogdon offering bonds on the secondary market?

A Oh, you know, this almost feels, it refreshes

Page 189

shocking. But yes.

Q And so, on subsequent offerings, specifically
Thomaston-Upson, which was December 12th of 2013, did you
ask questions about the statement in that official
statement that the borrower had not failed to comply with
any prior undertaking?

A I don't think that I did. And, sadly, I don't know whether they had cured this by that point or not. I just don't know.

#### BY MR. GREENWOOD:

Q And that would be public knowledge, right? I mean, to the extent that this was cured, those financials would be on EMMA right now?

A Yes. They should be. I mean, if, and there should have been a disclosure made by either the underwriter, the issuer or the borrower that something needed to be disclosed in that regard, yes.

BY MR. TUTOR:

Q So moving on to another topic, did you become aware of forbearance agreements on prior Brogdon-related offerings at the time you were serving as underwriter's counsel on underwriting Brogdon offerings?

A Yes.

24 Q In 2013?

25 A Yes. Yeah, there were a couple.

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if I did, I don't remember it. But if you wouldn't mind

giving me a second; let me read through some of these.

bonds can be paid during that three-year period that he's

asking for the forbearance.

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- Q And are you aware if a forbearance agreement was ever entered into regarding the Scottsburg, Indiana offering?
- A I don't remember, but I would, I would just take it from the conversation there probably something got worked out. I don't remember the taxable bond at all. And I don't remember the taxable bond being done, and I don't remember, I do, I remember something about a couple of forbearance agreements that Brogdon had participated in some of his transactions.

#### BY MR. GREENWOOD:

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- Q Did those forbearance agreements that you heard about give you, raise concerns with you in connection with the new Brogdon offerings that you were underwriting?
- A No, not really because, as I said, most, Chris was, Brogdon was, I don't know, creative. He seemed to have solutions for the problems that he got himself into in most cases. And so if, in a case like this, if he was unable to settle the matter up and pay the bonds off, and he believed that he could extend the offering for a few years to pay it off, that would not have surprised me, I guess.
- Q So the problems you're referring to in your answer, are those the forbearance agreements?

- Q Was Mr. Brogdon the representative of the
- 2 borrower on that transaction?
  - A Who is the borrower?
  - Q Was this a Brogdon-related offering?
  - A Oh, it was very much a Brogdon-related offering, but I don't know what entities, without looking at the documents again, I can't tell you which entity it
- 8 was that was involved in that.
- 9 Q Okay, I'm handing the witness what's previously
- been marked as Exhibit 56. This is an e-mail from Chris
- 11 Brogdon to gardnerforlaw@aol.com, Wink Laney, Chix
- 12 Miller, kingandbrannigan@aol.com, gyoura@hnzw.com,
- 13 Marrien Nielson, jorbison@riggsabney.com, Robert Lawson,
- 14 John Lynch, and Nick Lawson, regarding Clayton V, sent on
- March 18th, 2013. The Bates range is SEC-CANTONE-
- 16 ESI0002546 through SEC-CANTONE-ESI0002550.
- 17 Mr. Lynch, do you recognize Exhibit 56?
- A I don't have any immediate recollection. I
- mean I see some of the e-mails, but yes, I see that I'm
- on it. I know there was financing related to some of
- 21 this information, so, I'd have to read it to be able to
- ans information, so, it have to lead it to be able t
- 22 say, oh, yes, I remember it right now.
- Q Well, was it Chris Brogdon's practice to review
- 24 an OS and provide comments to the group?
  - A Yes. I wouldn't say they were detailed

## Page 195

A Well, you're not entering into forbearance agreements unless you can't pay, pay currently. So forbearance agreements are, by no means, unheard of in the business. And, you know, occasionally they do come up; occasionally, not on a regular basis.

And Brogdon had done so many deals over a period of time that, you know, occasionally I would, some things would fall into a state of not being currently and on time. But, as I said, Chris seemed to have an ability, both with bondholders and Rob and other people, to be able to work through that and come up with a solution, instead of just letting them all go into default or anything like that.

Rutland Bussey was involved in it because he had some knowledge of it in the past. Rob seemed to be intimately, and Lawson intimately involved. I was probably the least informed about it because I didn't have the history of it with them. I think, as I recall, this might have had some real estate involved with it, too, where a parcel was being, there were some other pieces of ground that might have been involved in that, too, that they were going to develop I think with, that Chris was involved in and a developer. I know there was a lot of discussion, I mean there was quite a bit of

Page 197

- comments, but sometimes he would weigh in. Not, I mean
- 2 sometimes, not always. But I mean it wasn't, where a lot
- of people go over a document in excruciating detail, he
- 4 might provide global comments in some ways. But he did
- 5 look at documents, there is no question that he was, you
- 6 know, very familiar with the documents that were being
- 7 done and used. I don't know whose handwriting, I'm
  - looking at the very last piece here. No, that's Gardner
- 9 and Bob.
- 10 Q Looking at the first e-mail in the chain, it
- 11 appears to be from Chris Brogdon. It says see attached
- 12 for handwritten responses to the e-mail below,
- 13 referencing the e-mail from Gardner.
- 14 A From Gardner. Courtney Ringlein was Chris
- 15 Brogdon's assistant.
- Q So, directing your attention to the page Bates
- 17 labeled SEC-CANTONE-ESI0002550, the last page, item 7 is
- 18 regarding, it's a request for "all of the information
- 19 concerning NAB that is in italics must be updated and
  - corrected. In addition, I need basic information on
- 21 outstanding judgments against NAB."
  - A Right.
- Q Does that refresh your recollection as to
- 24 whether NAB was one of the obligated parties in this
- 25 transaction?

discussion about it.

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it called, Bay Trace, Bayberry Trace? There were some 1 2 existing facilities here and then there was some 3 additional land that was acquired and the developer was 4 going to develop houses or cottages around what was 5 already there. So, I think he probably went up and saw

> I don't have an independent recollection, but I believe that Rob, I mean as I remember the situation, it seemed that Rob had a great deal of familiarity with these other two small deals. Now, whether he actually did them or he just became aware of them because Chris Brogdon had done them, I'm not sure.

> > BY MR. TUTOR:

O The official statement appears to disclose two of NAB's prior bankruptcies, correct?

A Yes.

both properties.

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Q It also indicates that there's existing judgments against NAB, correct?

A Yes.

Q On page six, it states, "These judgments, the amounts of which aggregate in excess of \$13 million, relate to professional liability claims arising out of the operation of certain nursing homes in Tennessee of which National Assistance Bureau was the legal owner and license holder but which were operated by an unrelated

Gardner that said yes, it was.

BY MR. GREENWOOD:

Q You have a specific recollection of Mr. Gardner telling you that that is accurate?

A No, I don't have a specific recollection, but I do, I mean I know that, this area of the POS and the OS did get a fair amount of discussion. At the end of it, it seemed that everybody was satisfied with what had been disclosed by Chris and then drafted by Michael.

BY MR. TUTOR:

Q Did you run an EMMA check on the Sumner facility?

A I did not.

Q Do you know if anyone at Lawson Financial ran an EMMA check on the Sumner facility?

A I do not.

17 Q Are you aware that in 2002, Bergen Capital 18 underwrote the City of Sumner Healthcare Illinois 19 healthcare facility revenue bonds?

20 A Was I aware of that?

21 Q That's correct.

22 A That's what I was just saying, I wasn't sure

23 whether Rob Lawson or somebody else did, Chris Brogdon

had other relationships, Cantone being one and Bergen

25 Capital, now that you mention it, comes to mind. But I

Page 203

third party manager."

Did you do any due diligence on those claims?

A Well, in terms of looking into documentation, I guess I had conversations with Michael Gardner, with Greg

Youra, and Robert Lawson and Chris Brogdon, and those

discussions I guess at that point at least satisfied that

the disclosure that was being made was at least

appropriate. Did I dig into it beyond that? I don't

9 know that I did.

> Q Mr. Gardner's cover e-mail indicated that he had marked those significant changes, correct?

in Sumner, Illinois."?

Q So, sticking with the NAB section, what due diligence did you do on the underlined representation, "In addition to the Bayberry Trace facility, National Assistance Bureau currently owns nursing homes of," and here is where the underline begins, "82 beds and 68 beds

A What due diligence did I do to determine whether they still owned those two facilities?

Q That is correct. Did you do any due diligence on the 82-bed and 68-bed Sumner facilities?

A Well, as I said, there were conversations about whether that information was accurate or not, and I believe Michael, I think it might have been Michael

Page 205

1 didn't know anybody at Bergen Capital or at Cantone, so I

2 wouldn't have spoken to them necessarily. I would have

probably only spoken to Greg Youra, Chris, and/or Michael

4 Gardner who seemed to have a fair amount of information

on that.

Q But you were aware that NAB was the borrower for the Sumner facility, correct?

A Right, Right,

BY MR. GREENWOOD:

Q Well, let's step back. Were you aware of an offering, a bond offering involving the Sumner facility at the time of the closing of the Clayton offering?

A That there was an outstanding offering?

14 O Yes.

> A I don't know. I probably was but I don't know that, I can't say, oh, yes, I remember that clearly that that was the case.

Q Okay, sitting here today, are you aware of a bond offering involving the Sumner facility?

A It doesn't come to, I mean it doesn't jump into my frame of consciousness at all. I mean I can't say yes, I do remember that at this point. The fact, that's why I was saying I was unclear as to whether or not the prior deal had been done by Lawson or had been

25 underwritten by somebody else. In retrospect and

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- 1 thinking about it a little bit, yes, I do remember that
  - Rob Lawson and Lawson Financial knew of this thing and
- 3 knew of the situation. But I did not remember that it
- 4 was Bergen Capital that had done the outstanding 5
  - offering.

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#### Q What situation are you referring to?

- 7 A You were asking or somebody was asking, one of 8 you was asking me earlier whether, well, I asked myself
- 9 maybe whether Rob Lawson and Lawson Financial had
- 10 actually done the first offering, and I wasn't sure about
- 11 that. He knew, the firm knew of the offering and Rutland
- 12 Bussey seemed that he was quite knowledgeable about it.
- 13 Rob seemed to be very familiar with it. As a result of
- 14 that, a little bit of me, without having an independent
- 15 recollection of it, I thought that maybe they had done
- 16 the original underwriting. But if you're telling me that
- 17 Bergen County or Bergen Capital had done their offering
- 18 for them, then I'll take that at face value.
- 19 Q I just want to make sure the record is clear
- 20 here. Are you, do you have reason to believe that Mr.
- 21 Lawson and Mr. Bussey were aware of a prior Sumner
- 22 offering? Or they were familiar with a prior Clayton
- 23 offering involving Mr. Brogdon?
- 24 A I don't know that I can answer that
- 25 specifically. I'm just saying that they were aware of

- were involved in, did that relate to the Clayton,
- Savannah, Georgia facility? A Yes, it related to the POS that we're looking
- 3 4 at here, and I'm saying that as to that project or the
- 5 prior project, they seemed quite aware of that. I don't 6 have any idea whether Sumner was something they financed
  - or didn't finance.
    - BY MR. TUTOR:
  - Q So, I think we were asking about this representation in the OS, that National Assistance Bureau currently owns nursing homes of 82 beds and 68 beds in Sumner, Illinois.
    - A Right.
  - Q Do you recall any discussions about the Sumner, Illinois nursing homes? A No. I don't have any independent recollection
- 17 of that. The fact that they were marked to include a
- 18 change, or maybe they were added at that point, led me to
- 19 believe or leads me to believe at least in this context 20 that Michael Gardner had made a change because he had
- 21 found out some factual circumstances that led, you know,
- 22 that would have made that correct. In almost any
- 23 financing at some of these things, you have to take some
- 24 independent verification of other people. If every fact
  - and circumstance has to be double checked by me to be

#### Page 207

- these two properties that were done previously, and they
  - seemed quite, now when we got into this, they seemed
- 3 quite aware of the situation that existed and the fact
- 4 that there was a prior financing. I took from that to
- 5 some, I was thinking and I'm just thinking through the
- 6 process now, I thought that maybe they had, because they
- 7 seemed so knowledgeable about it, that maybe they had
- 8 done the original underwriting. But if you're telling me
- 9 that, and when I say the original underwriting, meaning
- 10 the underwriting for Savannah and Clayton County, but if
- 11 they did not do the financing and Bergen did the prior
- 12 financing, I would take that at face value. I just, I
- 13 don't remember much more than that.
  - Q I think Mr. Tutor's comment earlier about Bergen was a financing related to the Sumner, Illinois
- 16 facility?

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- A Sumner, right.
- 18 Q I guess I just want to make sure the record is
- 19 clear. Do you recall discussions with either Mr. Lawson 20 or Mr. Bussey about a financing involving the Sumner,
- 21 Illinois facility?
  - A No. I can't say that I can speak directly to
- 23 that, no.
- 24 Q Okay, so the testimony you provided earlier
- 25 about the prior financings that Mr. Lawson and Mr. Bussey

- Page 209
- absolutely sure that the lawyer that just told me that is
- 2 correct in what he's saying, or for that matter even Mr.

  - Brogdon, you'd spend your day, you know, your waking days just constantly double checking everybody's information.
  - But Michael Gardner seemed to be aware of all the background, particularly with NAB. As was Lawson and as was Mr. Brogdon. So, after discussing this and some of the circumstances that surrounded the judgments and the prior bankruptcy, at least I came away satisfied that this was adequate disclosure for the purposes that we were using it for. I didn't see or hear anybody raising issues with respect to that disclosure being inadequate or incorrect or something that needed more work on.
  - Q So, for the record, do you recall doing any independent due diligence on NAB in relation to the Clayton V offering?
  - A Other than, I may have seen some of the documentation with regard to the bankruptcy, and I guess my conversations in that regard were really with Michael Gardner and Greg Youra. We had some conversations with Chris, but I think the detail of it came from those two in terms of my conversations with them or any due
    - Q Are you aware that in 2008, this Sumner

	Page 210		Page 212
		1	Q Eaglewood, okay.
	l facility was sold at a tax lien sale?  A No.	2	(SEC Exhibit No. 221 was marked
	Q Are you aware that no notice of the sale was	3	for identification.)
	4 ever filed on EMMA?	4	BY MR. TUTOR:
	5 A I was not aware of that, no.	5	Q I'm handing the witness what has been marked as
	6 Q And no financials for the Sumner facility were	6	Exhibit 221. It's an email from Marrien Neilson to
	ever filed on EMMA?	7	Roberta Fisher, John T. Lynch, and R. Chix Miller, with a
	B A No, I was not aware of that either.	8	number of individuals cc'd. The email was sent on July
		9	10, 2013. The Bates range is SEC-LawsonE-0000238 through
1	· · · · · · · · · · · · · · · · · · ·	10	SEC-LawsonE-0000250.
1	•	11	Mr. Lynch, do you recognize this email and
1		12	attachment?
1	• • •	13	A No, not without reading it again. Am I listed?
1		14	Yeah, I am listed. Yeah, so —
1	•	15	Q Well, directing your attention to the first
1		16	email in the email chain, which appears on page Bates
1	•	17	range SEC-LawsonE-0000240.
1	· · · · · · · · · · · · · · · · · · ·	18	A 240.
1		19	Q It appears to be an email from you to Chix
2	•	20	Miller dated April 4, 2012.
2		21	A Right.
2	• • • • • • • • • • • • • • • • • • • •	22	Q With Roberta Fisher, Gregory Youra, James
2		23	Orbison, Christopher Brogdon, Robert Lawson, and Marrien
2	- / -	24	Neilson cc'd, with the subject line Springfield
2		25	(Eaglewood) Bond Purchase Agreement and Continuing
	Page 211		Page 213
	MR. TUTOR: Okay. We're back on the record at	1	Disclosure Undertaking.
	2 4:12 p.m.	2	A Right.
	BY MR. TUTOR:	3	Q Do you recall sending this email?
	Q Mr. Lynch, I'd like to confirm that there were	4	A No, I don't recall it, but I obviously sent it.
	no substantive conversations between you and the staff	5	Q Was this something you would normally send as
	during the break.	6	part of a bond offering?
	A There were no conversations of a substance.	7	A Yes. Typically, I would prepare a bond
	Q Mr. Lynch, do you recall the Springfield, Ohio,	8	purchase agreement, yeah.
	bond offering?	9	Q And a continuing disclosure undertaking?
1	,,	10	A Oftentimes, yes.
1		11	Q And would you send those out to the people who
1:		12	worked on the bond offering?
1		13	A Yes.
1	•	14	Q And do you recall who Roberta Fisher is?
1		15 16	A She is a partner with a law firm in Ohio. I think it's Squire Sanders.
1	• • • • • • • • • • • • • • • • • • • •	17	O And what was her role in this transaction?
1	- · · · · · · · · · · · · · · · · · · ·	18	A Probably bond counsel or counsel to the city,
1		19	the issuer, one or the other. There were a couple of law
2	•	20	firms in Ohio that we worked with, and one of them was
2		21	Squire Sanders, and that's where Roberta Fisher was. I
2:		22	believe she represented the issuer here.
2		23	Q Okay.
2		24	A I am not - I don't see Chix Miller on here,
		25	and I don't see a bond counsel on here either.
2			and I don't soo a conta coulder on here chaire.
2	,		

#### concerns to you at the time?

A No, not really, because, as I said, it was not — it was not unusual — it may not have been habitual, but it was not unusual to have to reach out to Brogdon to follow up on a request that was being made for financial information. It always seemed to be produced. It was not necessarily produced on a timely basis, and I—I attribute that mostly to not deceit or fraud or anything of that nature. His—his office oftentimes didn't respond until prompting, but he did respond.

- Q This request for financials resulted apparently from an EMMA check by the city of Ohio in July 2013.
- 13 A Right.

- 14 Q Correct?
- 15 A Or Squire Sanders, yes.
- Q And earlier today we discussed a similar

  circumstance where an EMMA check by Aaron Lawson in

  October 2013 —
- 19 A Right.
- 20 Q revealed that there were no financials.
- 21 A Right
- Q Did the two of these, the Eaglewood check in July of 2013 that showed no financials had been filed, and then the Aaron Lawson's check and finding no
- 25 financials had been filed in October 2013, together did

finish the – taking one or two of these instances of putting them together and say, "Does that not, in and of itself, rise to a level of great concern on your part?" I would say the answer to that was no, because it never seemed to rise to that level of concern with anybody. I mean, I could have – you could look around and say, "Am I crazy, or are the rest of the people that are dealing with this man – you know, why are they not concerned?"

And there was some — there was some questions that Rob Lawson and I had, but — I had with Rob Lawson and, you know, asked that question on occasion, and it was — it was usually — and I don't mean sloughed off. It was just that he had been dealing with Chris for a long time and that — on the basis Chris always came through in the end.

And so it didn't seem — I never had a conversation with any one of most of the principals, I mean the third parties here. With Chix Miller, Greg Youra, Wink Laney, and Michael Gardner, and any of the others that — that rose to the level of concern that there was something fraudulent or inappropriate with Brogdon in terms of his business practices. Sloppy, maybe, but never to the point that anybody was concerned that he was being devious or fraudulent in terms of any of that information not coming out on a timely basis. He

#### Page 219

## those raise concerns to you that no financials were being filed for any of these offerings?

A No. I mean, as you presented, it makes perfect sense that you would reach that conclusion. But with Brogdon and his office, as I've said a couple of times before today — in today's conversations or testimony, it was not unusual to have to prompt Chris Brogdon to produce documents that were needed. Now, whether that rose to the level of, what are we doing with this individual, or why are we representing him as a client, or which was — was not the approach that anybody was taking. Anybody. And I mean Chix Miller, nobody walked away from the table and said, you know, he's a bad guy or we're concerned about this and we need to move in another direction or created some issue that was insurmountable.

The attitude of everybody that I was exposed to was that this was just somewhat — I wouldn't call it a business practice but his — Brogdon was a client that didn't produce everything on a timely basis. But it seemed that everything always came in when we asked for it. It may take a little bit longer than it should have and that the notices were not filed, but that he always seemed to produce in the end what was needed.

- Q So in July of 2013 -
- A So, no, if the fact that well, I mean, to

Page 221

- didn't file things on a timely basis. That much is true.
- Q You reference expressing some concerns to Robert Lawson about Chris Brogdon. Do you recall specifically what those were?

A Well, in conversations like this, I mean, when you – you know, when an email would come in or something saying, "Well, it didn't come in again," you kind of go, "Rob, this is Chris again." You know, it – "Does he have it? Can we get it from him? What's going on?" And he'd say, "Covered. Don't worry about it. I'll call. I'll, you know, pick the phone up and talk to – talk to Chris about it."

## Q And do you have a — what do you specifically recall Rob Lawson saying regarding those concerns?

A He would indicate to me that it was not a concern, that he had been dealing with them for a long time before I got there, and that the information was obtainable; he would just get it. That was usually -- that was usually the response I got, and that happened on more than one occasion.

Q So in July of 2013, an EMMA check disclosed that the Eaglewood offering hadn't filed any financials.

And then in October 2013, Aaron Lawson's EMMA check disclosed that Hoover hadn't filed any financials. After that point, did you go back and check EMMA for all — for

1 any or all of the previous offerings?

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2 A No. But I think on - I can't say specifically

on each one of those offerings but, as I said, Brogdon

4 always came through with the documents that we asked for.

I mean, we never - I don't ever remember having a

6 conversation with Chris Brogdon or Rob Lawson to the

effect that we asked for documents, they're not being

8 produced, and we can't get them or he doesn't have them.

BY MR. GREENWOOD:

Q Mr. Lynch, you testified earlier that you never ran any EMMA checks on these offerings. How do you know that Mr. Brogdon always came through on the documents?

A Because when documents were asked for, Lawson seemed satisfied that he had received them, because they were being sent to him, not to me.

16 Q Okay. So you relied on Mr. Lawson for this 17 understanding that Mr. Brogdon was always sort of making 18 his financials public --

19 A Did I rely on Mr. Lawson for that? Well, as I 20 said, not to a - I wasn't - I had no reason to believe 21 that Rob Lawson was lying to me.

22 Q I understand. I guess you've now said a couple 23 of times now that Mr. Brogdon always came through, that

24 he always managed to file his financials at the last

25 minute, and I'm trying to understand what the basis for 1 basis in - for your statements.

A Right.

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O And it sounds like what you're saving is that the basis for the statement that Mr. Brogdon always provided his financials eventually is statements from other people, whether it was Mr. Lawson or Ms. Neilson, is that fair?

A Well, that's fair, but I -- I would only say further that these are people that had dealt with him much longer than I had, they were continuing to do business with him, and, honestly, none of them ever expressed privately, or in any other way, that they had concerns about Chris Brogdon as either an operator or as somebody that was not coming through with what was needed.

Now, whether he was sloppy and delayed in receiving information, that - that part was true. I mean, that -- but it didn't seem to bother anybody. And in terms of underwriting future deals and - I don't know. I mean, look - I'm thinking back now about I don't remember ever going to a closing with Chix Miller or any of the other lawyers where there was a concern that this might have been a problem that was still outstanding.

I thought we were all -- I believed that we

### Page 223

that statement is, because you've told us today that you

didn't run EMMA checks on Mr. Brogdon's offerings and you

3 didn't direct anyone else to do it. So I'm just - so

4 tell us sort of what the basis is for that statement.

A The basis of the statement that I said that he came through --

Q Yeah.

A - with the documentation? Because when

requested, whether I was talking to Rob Lawson or Marrien

10 Neilson, who oftentimes requested the documents, I am not

11 aware of any time that the documentation was not

12 satisfied.

O What do you mean, what -

A And I'm getting that from other parties in the

transaction, yes. Did I go back and independently verify

16 that what I was told by Rob Lawson or Marrien Neilson -

17 I would -- just on a practical basis, if it never rose to

18 the level of a second request or a third request that

19 something was not being delivered, I believed it to have

20 been satisfied.

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22 A Now, that may not satisfy you as to my level

23 of, you know, requirement, but that's - that's what I'm

24 saying.

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Q I'm not - I'm just trying to understand the

Page 225

were always current on this, but some of the information 1

you are providing today leads me to believe that I

3 shouldn't have relied on that. But the fact was that I

4 don't think any of us were intentionally going forward 5

and closing deals knowing that there were outstanding

issues on something prior to that time.

BY MR. TUTOR:

O So this email was sent on July 10, 2013, from Ms. Neilson. Did that raise - was that discussed, whether this issue that Eaglewood had regarding filing financials needed to be disclosed in subsequent Brogdonrelated offerings?

A That -- that conversation never took place among the group. And I mean that - I mean that to be any of the lawyers, and maybe I - I don't know whether -- I mean, I'm not - this isn't intended to point

17 fingers, but it didn't matter who was preparing which

18 document, I don't ever have -- there never was a

19 conversation leading to, should we be making additional

20 disclosures? I mean, the bond attorneys are always very

21 sensitive to that kind of information, if it was not

22 being filed on a timely basis. I found Chix to be rather

23 diligent in most of his practice and - and dealings.

Greg Youra was I thought a very good attorney, and so -

25 so was Michael Gardner.

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filings.

something, just to add - prior to an offering he may

have wanted to know that Chris was current on his

A Excuse me. Chris -- not only Chris Brogdon,

Q Was this something that -

offerings where Gordon Jensen was the borrower?

A Say that again. I didn't get the question that

offerings, who represented Gordon Jensen in your

Q I apologize. In putting together Gordon Jensen

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you asked.

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	Page 230	Ì	Page 232
1	but the entity that Chris Brogdon had directed to be	1	remember Bleckley/Cochran. I - I don't actually
2	used. In this case, it appears that we were using or	2	remember Midway/Liberty County. That doesn't come
3	they were using Gordon Jensen, and so he wanted to be	3	that's not coming immediately to mind.
4	brought current on that. He wanted to know that they	4	Q Are you aware that there was a forbearance
5	were current with their filings.	5	agreement on the Liberty County bond offering in effect
6	Q And I would note this was sent the day after	6	at this time?
7	the Eaglewood-related emails we were just discussing.	7	A I am not - well, if you tell me so, I would -
8	Does that refresh your recollection about any	8	but as I just said, I didn't remember Midway because I
9	conversations related —	9	don't think I worked on that offering. And if there was
10	A To this?	10	a forbearance agreement, that was - it was not
11	Q - to this letter?	11	disclosed, or at least disclosed in documents.
12	A Not really. But, no, I mean, if you're telling	12	Q Well, do you think that letter was sufficient
13	me that factually, that's - no, I don't have - I wasn't	13	to satisfy the Gordon Jensen's continuing disclosure
14	making a connection from one to the other, no.	14	obligations with regard to Lawson Financial's due
15	BY MR. GREENWOOD:	15	diligence responsibilities?
16	Q Do you have a specific recollection of Mr.	16	A In retrospect, no. But at the time, I think it
17	Lawson asking for the letter that's attached to the	17	was accepted at face value.
18	exhibit we're looking at?	18	Q Okay. We're going to switch -
19	A No. I mean, I don't have a specific	19	A I'm okay on time. It's up to you. Just plow
20	recollection of that conversation, but he was - as I	20	right into it until you're done.
21	said, oftentimes when something didn't come in on a	21	Q I appreciate it, Mr. Lynch. We're going to
22	timely basis, if I was aware of it - and sometimes I	22	switch topics now. Earlier you mentioned the Cullman and
23	wasn't but if I was aware of it, I would ask Rob and	23	Decatur offerings?
24	he would say, "I'll deal with it. It's Chris, and I'll -	24	A Yes.
25	you know, I'll get to him."	25	Q And Lawson Financial underwrote the Cullman and
-			
		i	h
	Page 231		Page 233
1	Page 231 BY MR. TUTOR:	1	Page 233  Decatur offerings, correct?
1 2	BY MR. TUTOR:  Q Did you obtain these continuing disclosure	1 2	-
	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent	2 3	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both
2 3 4	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?	2 3 4	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?
2 3 4 5	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?	2 3 4 5	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.
2 3 4 5 6	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.	2 3 4 5 6	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues
2 3 4 5 6 7	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a	2 3 4 5 6 7	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?
2 3 4 5 6 7 8	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked	2 3 4 5 6 7 8	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.
2 3 4 5 6 7 8	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it	2 3 4 5 6 7 8	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for
2 3 4 5 6 7 8 9	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of	2 3 4 5 6 7 8 9	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur
2 3 4 5 6 7 8 9 10	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.	2 3 4 5 6 7 8 9 10	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?
2 3 4 5 6 7 8 9 10 11	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A	2 3 4 5 6 7 8 9 10 11	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two
2 3 4 5 6 7 8 9 10 11 12	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County,	2 3 4 5 6 7 8 9 10 11 12	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two facilities that were identical in their construction and
2 3 4 5 6 7 8 9 10 11 12 13 14	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) —	2 3 4 5 6 7 8 9 10 11 12 13 14	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were — they were — there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the
2 3 4 5 6 7 8 9 10 11 12 13 14 15	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead	2 3 4 5 6 7 8 9 10 11 12 13 14 15	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be – I think it was approximately 20.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead of me there. I don't know where you are now.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be – I think it was approximately 20 or 25 miles away, was Decatur. And the first one to
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this? Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead of me there. I don't know where you are now. Q Sorry. A Where are you?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were — they were — there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be — I think it was approximately 20 or 25 miles away, was Decatur. And the first one to occur was Cullman. The second one, I think about six months later, was Decatur. My timeframe may be off, but
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this? Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead of me there. I don't know where you are now. Q Sorry. A Where are you? Q The last page of this —	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were — they were — there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be — I think it was approximately 20 or 25 miles away, was Decatur. And the first one to occur was Cullman. The second one, I think about six months later, was Decatur. My timeframe may be off, but I think it was about that long.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead of me there. I don't know where you are now.  Q Sorry.  A Where are you?  Q The last page of this — A Oh, of the exhibit?  Q Did you conduct any due diligence on either of those offerings to determine whether they were —	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be – I think it was approximately 20 or 25 miles away, was Decatur. And the first one to occur was Cullman. The second one, I think about six months later, was Decatur. My timeframe may be off, but I think it was about that long.  And there was a common ownership group, by and large. I mean, there was one extra party in the Cullman
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	BY MR. TUTOR:  Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?  A A letter such as this?  Q Yes.  A No, I don't — I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to — if a request was made that — but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.  Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) — A Wait, wait. Wait a minute. You're way ahead of me there. I don't know where you are now.  Q Sorry.  A Where are you?  Q The last page of this —  A Oh, of the exhibit?  Q Did you conduct any due diligence on either of those offerings to determine whether they were —  A In compliance?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Decatur offerings, correct?  A Yes. Yes.  Q And you served as underwriter's counsel on both of those, is that correct?  A Yes.  Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?  A Yes, there were. Yes.  Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?  A Yes. There were – they were – there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be – I think it was approximately 20 or 25 miles away, was Decatur. And the first one to occur was Cullman. The second one, I think about six months later, was Decatur. My timeframe may be off, but I think it was about that long.  And there was a common ownership group, by and large. I mean, there was one extra party in the Cullman deal, but it was — that were owners.  Q Who was in the ownership group of Cullman at the time of the offering?

Page 234

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into here. The ownership of Cullman was 50 percent -I'm trying to think of the fellow's name. Richard -

#### O Was it Richard Norton?

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A Norton. Richard Norton owned 50 percent. The - boy, I'm having a hell of a time with names today. Skip Deupree - Skip Deupree and his wife, I think she owned the - the other - she owned 35 percent, so we have 50 percent, 35 percent, and 15 percent was in the name of The Longbranch Group. That was Cullman.

Decatur was 50/50 between Deupree and Norton. The manager of the entity was Skip Deupree in both cases. The reason that there was a 15 percent interest in the Cullman property by this group, it was an attorney, a real estate agent, I think - and other businessmen that were in town that had been fraternity brothers of Skip Deupree, and they showed an - they indicated interest and they made an investment and bought out some portion of his interest before the projects even got started.

Q And so just regarding the underwriting of the bonds, how were the Cullman and Decatur bonds sold through Lawson Financial?

A They were sold through offerings to retail investors.

Q And are you aware of any secondary market transactions in the Cullman and Decatur bonds?

firms recognize that their book - the book of business is really pertaining to the broker and the broker-dealer sort of services that.

The approach that was taken at Lawson was that it was different in that regard. They were - they were viewed as - Rob Lawson viewed those as his clients, and they were only getting - the brokers were only getting the opportunity to service those clients. And if he fired you, he didn't expect to lose not one of those clients. If you tried to take a client from him, it was - you know, you would have hell to pay for that. So that was - it was a different style of operation than than what I was used to or that I have typically seen in business.

#### Q And who generally were the clients? Were they individuals? Institutions?

A I would - I would not classify them as high net worth individuals. I would - I would consider them being older, fifties and older than that. Some of those are trust accounts; others are - I would say they were retirees looking for income generation, you know, consistent income coming in on a tax-exempt basis.

So I would say they were somewhere between 50 and 85 in age. They were husbands and wives or a widow or maybe a trust, you know, had been left behind through

Page 235

A No, I'm not.

## Q Would that be a typical thing that would occur, though, secondary transactions in those bonds?

A No. I would think a lot of the offerings that Lawson did were held closely by his retail clients and that there wasn't a lot of subsequent trading. At least that was my impression. I was never given access or involvement, and I didn't have any direct involvement in whether bonds were bought and sold or traded or anything of that nature. So -

## Q Do you have an understanding of who his retail clients typically were?

A Well, as I said, he had about 25, maybe 30 brokers, various points along the way. And Lawson took what was - I thought was a somewhat unusual position that all clients were his clients, not necessarily the client of the broker that was servicing that client. A lot of brokers at other firms would take great issue with that and would take the position that that client is their client, whether they're at Morgan Stanley or Merrill Lynch.

So there's a lot of - when a broker moves from one firm to another, quite often they take their book of business with them. Sometimes they lose some, but most cases, even the firms - I think the bigger national

Page 237

1 inheritance. And those clients were serviced by, you 2 know, the 25 to 30 brokers that he had.

## Q And I think you earlier testified that generally people would purchase these bonds and hold the bonds. But is it your understanding that occasionally they would also sell the bonds?

A Well, I would assume that if somebody said, "I don't want XYZ bond anymore; can you get -- can you sell it for me?" I would assume that the firm would have made a market in that bond and -- and eventually either taken it in or found somebody to buy the bond in place of the client that currently owned it, and they would cross the trade that way. Instead of coming it right into the firm, maybe you sold it from one person to another directly. That would be -- that would be my impression or understanding of it.

### Q Did Robert Lawson or entities that Robert Lawson controlled come to own an equity interest in either Cullman or Decatur?

A Yes. I gave you the breakdown of the ownership, and then - and also, on top of that, there was -- they were going to own -- those entities were going to own the - I think the - that was the makeup of Cullman ALF, Assisted Living Facility, LLC, and Decatur ALF, Assisted Living, LLC. The manager was Skip Deupree,

and they entered into a — a management agreement with a company that was based in Orange Beach, Alabama. I think the name changed during the course of the relationship that we had with them, but in any event, that — that management company was going to — was handling the operations with both Decatur and with Cullman.

The problems resulted in — we thought Cullman was going to be a very successful entity. It got off to a rough start. They incurred operating deficits, and I don't think by the time — I think we had already done the second offering by the time a lot of this started to bubble up. But what we didn't realize in the beginning, when the offerings were done but we realized later, was that the owners were fighting with each other, and the manager, who was representing all — he was fighting — the manager was fighting with everybody in the ownership group, except for his wife, and he was also fighting with the manager of the facilities.

And it had – it reached a point where the operating deficits were mounting and the – it was – it was a dysfunctional group of people all the way around. There was nobody that was not at fault. There were cost overruns. The Cullman facility did not do well. Decatur opened up and was doing okay as far as I remember. But Cullman ran into some reputational problems in the – in

picked the manager. When the manager was surfaced — and there were two or three managers they interviewed — some of the background checking that we did on that particular manager, it just happened to be that we were aware that Chris Brogdon had — had actually used that manager in prior dealings on some regulatory matters in Alabama, and that he knew of them, spoke very highly of them, but there was really no affiliation. I mean, they were really independent of each other.

And so on the basis of that and some other checking with the state regulatory people, they came off with very high marks. So we endorsed or encouraged the ownership group to hire, and so the management group was hired.

As time went on, the manager wanted out, the manager was running some delays in payment. The ownership group was — had deteriorated, they were all in litigation with each other. Rob Lawson reached out to Chris Brogdon and basically said, "I've got a mess on my hands, and can you help me fix this thing?" And so Brogdon personally and Lawson and I went to Cullman and Decatur to see the facilities. And we had — you know, I had seen the buildings being built on the ground in the early going, but we actually went and saw the properties and everything.

### Page 239

the town that it was in. It got off to a slow start.

Mr. Norton didn't — you know, was fighting with the Deuprees, both of them were fighting with the manager, whose — name of the company I can't remember at this point, and so it just resulted in a very dysfunctional, very difficult situation. The manager had been, among other — the manager had been picked by the ownership group. It was not our choice.

Q And who was the manager?

A I don't remember the name of the group now.

I'd have to — I don't even know if I could look it up
right now. But if you have a document, I could — I could
verify it to you, but —

Q I think - my question is, did Robert Lawson come to own an equity interest in either the Cullman or Decatur facilities?

A Yes.

Q And how did that happen?

A With all of the dysfunction that was going on, there didn't appear to be any way out of the – nobody was trying to get out of the financing, but we were trying to fix it.

23 Q Okay.

A And I got assigned, at the request of – what I was getting at before was the – the ownership group

Page 241

And the determination was reached collectively that these — this group was so dysfunctional that there really wasn't anybody that was going to survive, and that the only way out of the mess was to get rid of the — the management company and also the owners, because they weren't — they didn't have any expertise to — they wanted — they wanted to build a system of 10 or 20 of these facilities. These were the first two that they had, and they had made a disaster of it, basically.

So the thought was to — to protect the bondholders who were individual bondholders of Lawson, that what needed to be done was that we had to — we, I — I had to negotiate with various parties to get them to sell their interests to somebody, and that a new manager would need to come in to do a turnaround. And Mr. Brogdon was offered that position, and he ultimately — well, he ultimately — I thought he declined it in terms of he didn't want to be manager again, and he didn't want to get into that situation.

But — and I can't specifically tell you — there were three groups — I ended up negotiating with the Deuprees, with Norton, with other people that had sued those entities, the bond issue, there was a financial advisor who left and he was disgruntled, and he had claims in federal court, too. And there was a

contractor that was owed \$350,000, and it went on and on.
 The place was just filled with litigation and messes.

So Rob asked me to step in and try to negotiate, because I-I had, of all of us, probably the best relationship with the individuals. They were all fighting with each other, but nobody was fighting with me. So I – they asked me to try to resolve it, just from a personal standpoint.

Q So when did Lawson or entities Mr. Lawson controlled first acquire an interest in either Cullman or Decatur?

A I can't give you the date, but there was document – documentation to the effect that the first – the first piece that was purchased was the 50 percent interest in Decatur and the 35 percent interest in Cullman. And that was purchased by an entity that Rob Lawson controls.

#### Q And what entity was that?

A I don't remember the name of that, but - geez. He had entities on the shelf, so I - I don't remember which one he used. If you - and I don't -I mean, if you tell me the name of the entity, I will tell you it was yes or no as to that particular entity. But if you -I don't remember the name of it offhand. I honestly can't recall. In any event, it was -I it was an LLC that

with a lot of these offerings, so -

#### Q A lot of the Brogdon offerings?

A A lot of all the offerings. I mean, it was — you know, I don't know how many — I never really did — I have asked, but I never really got an honest answer as to how many clients the firm ever had. That was just information that wasn't available, and I — I was told 10,000, I was told 1,000 clients, I was told somewhere around 4,000. I mean, I got different — different numbers from different people.

So I never really knew honestly how many clients they had. But I — my thought was, and my belief was, that he was selling into a retail base that were receiving one financing after another, and so, you know, I — I didn't think you were diversified, which was the other reason I suggested we get institutions involved and that we get partnered, because I said, you know, at some point if we did 10 deals or 12 deals or 15 deals, and people were buying every one of these, and they were all senior housing, that's not diversification. That's just — you just have a lot of the very same thing. And so I took some issue with that.

And so, as a result of so -

Q And I guess I was just trying to focus on sort of the financing of the first piece of the acquisition.

Page 243

was controlled by Robert Lawson. That was the first piece
 of the - trying to fix things. The second -

BY MR. GREENWOOD:

#### Q When did that first piece take place?

A I don't remember. I think —I think these were financed around 2012, if I'm not mistaken and — late '11 or 2012. And this would have probably occurred in I'm thinking 2013, but I — I can't — I really can't be specific without looking at the documents. I just don't remember the dates.

#### Q And what documents are you referring to?

A Well, I'm talking about the — I don't remember when the bonds closed, and I — I know that sometime subsequent to that they ran into serious operating difficulties, and they depleted the debt service reserve in Cullman and I thought that was a disclosable event. Rob didn't want to disclose that, gave me all kinds of concern, but I didn't feel I had the role of reporting it myself.

In any event — and the reason he didn't want to report it, obviously, as it turns out, is that if he had to start reporting disclosurable — disclosable items with regard to concern over financings, it would affect his retail sales base. And it was the same retail sales base that we're sold repeatedly into over and over again Page 245

A Right.

Q To your knowledge, how was the first piece of the acquisition of the Cullman and Decatur equity financed by Mr. Lawson?

A I negotiated the pricing on his behalf. I mean, everything was checked with him, but I was the one that was — had the responsibility. I ended up negotiating talking to both sides saying we have a deal, here is how much it is going to cost, and we go the Deuprees to sell out their — both interests in Lawson's entity, which I do not remember the name of, ended up acquiring that — that, and so I worked with his — Lawson's — excuse me, I worked with Lona Nanna, who gave me the entity, and the firm that had represented — it's a large firm in Birmingham that represented the Deuprees, and we exchanged documentation to buy them out.

I never -- I know the amount, but I never saw
the money pass hands. But I know the money came from -and I had suspicions and concerns about that later, too.
But, first, let's just get the money over, so the money
was --

22 Q Right. So how much – how much was it?

A I don't remember that now. I don't have a recollection of -

Q Do you have a recollection of the range within

which Mr. Lawson purchased that first piece?

A This is – I mean, this is not – it is not even an educated guess, but I – I think it's somewhere between 50- and 100,000, I think it came out to be.

Q Okay.

A It may have been — I mean, there's

documentation of it, I mean, that I had, he had, and

other people had. I provided it to FINRA, but that

amount of money — and I don't know what the number was,

but if it was — because I wasn't focused on that, but we

got — we got that settled.

Money went over from — well, this is where I - it gets fuzzy for me. Money went from Lawson or some
Lawson entity to the Deuprees, and the Deuprees were
purchased — their interests were purchased out, 35 in
Cullman, 50 percent in — in Decatur, which still left us
with Mr. Norton and with The Longbranch Group only in
Cullman.

We decided that we didn't really need The

Longbranch Group. We met - we met with them and tried

to discuss a settlement with them. They were hard to
 deal with at that time, frustrated, angry. Everybody was
 pointing fingers at everybody else. Litigation had
 started between the Deuprees and Nortons, and so these

gentlemen said, "You know, we're just going to sit on the

Going back to the first transfer, I never — some financial information came into my hands by mistake. I was not in the line of where money was going, generally speaking. I just negotiated the terms. And it turned out that what I believed was money that was coming, I thought Lawson was buying the interests into the properties from capital that he had at the firm.

I later found out that it had come from a trust, and that trust was — it turns out, and I looked it up — I mean, I was given information because — the reason I was given the information was the trustee, Marrien Neilson and Terry Pulley and some of the other people at Bank of Oklahoma said, "We received some — we didn't receive some money or we did receive some money. Where did this come from, and where do you put it? You know, where do I put this money?"

And I said, "Where did it come from?" They said, "Well, it came from you down there at Lawson. So go find out." So I went to Lona Nanna and asked for the information. I said, "You know, they need the wire number. Money was — went from here to there. This is the purpose of it. It was the buyout of the thing. Can you at least provide me with the wire information of it, so I can at least confirm to them that — where they can go look for it?" Because sometimes things go into a

Page 247

sidelines for right now. We'll see how this all — the whole thing works out."

So nobody ever bought The Longbranch Group out.

The feeling was that if we could get 100 percent in

Decatur and 85 percent in Cullman, we'd have the
authority to fix whatever the problems were going — you
know, what was fixable could be fixed at that point.

So the next level of -- which I'm assuming is where you're headed, the next level of purchase out of the remaining Norton interests, once again, we went down and -- well, I met Mr. Deupree, Mr. and Mrs. Deupree, Chris Brogdon, and Lawson and I also went to one of the facilities that was -- just happened to be one of the facilities in Birmingham that was part of all these financings that we did.

And we discussed the buyout of the Deuprees at that time, and then I came back and just documented it, and that — that money — Brogdon had a hand in it, and Brogdon knew about what was going on, and he recommended to Rob that it was a fair price, what was being paid.

And that settled that matter. And then when we came to the Norton piece, I was then told by Lawson that Brogdon was going to buy those pieces, the 50 percent and the 35—or the 50—well, the 50 percent in both of those,

and those were to be purchased by Brogdon.

Page 249

corporate trust department and they get misallocated once
 in a while.

So she took a piece of paper like this, and with a whole bunch of yellow stick-ems, sticky pieces, covered up most of the information on the — on the page, copied it, and gave it to me, so that I could present the fed fund wire that had paid for the — for the thing. It just turned out that not all of it was copied or covered, and so I became aware that there was a trust involved in that situation.

And then some other financings occurred that also had that trust. There were bridge loans when something couldn't close on time and a million dollars was needed here and 500,000 there. This trust seemed to be the trust that was supplying the dollars to make those bridge loans, most of all of which were repaid because we did them for charter schools and other things.

But in this particular case, I had a conversation with him about that, too, at some point. He was not happy that I even knew that information, but I was kind of "Where did this come from?" "You don't need to know" was the response that I got. And so, in any event, there was this trust that — the monies that he — he owned the piece, but the money came from a trust that he was the sole trustee on.

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Page 250 1 Q Did the trust have an ownership interest in the 2 Cullman and Decatur facilities at the time? 3 A No. It was an LLC that, you know, I received 4 from the CFO of the company, and that was the name that 5 we put on the exchange. And so I would say, no, the 6 trust didn't have an interest in it at all. But the 7 money came from the trust to pay for it.

Q Well, to your knowledge, did the trust have an interest in the LLC that acquired the ownership interest in Cullman and Decatur?

A I am pretty certain that it did not.

Q Okay. And why is that?

A Because I looked it up on the Arizona

Corporation Commission listings, and I think Rob Lawson

was the only owner of the - of the entity that acquired 15

16 that interest.

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Q Okay. So the basis for that belief is that you - you looked up at the actual LLC on the Arizona

19 Department of Corporations?

A Right. Yeah.

Q Okay. Okay.

A And it did not - the trust was not mentioned 22

23 and is not - to my knowledge, is not an entity and was

24 not an owner of that -- that particular piece.

So then we got to the second pieces, which was

1 after there were - as I said, there was about a \$350,000 2 lien on the property from the contractor.

> Q So I'm just tasking whether the debt service reserve fund draws occurred before or after.

A I believe they occurred before anybody was bought out of the transaction.

Q And so why was Robert Lawson in a position to approve debt service reserve fund draws?

A I didn't say that, but - I mean, I didn't say he was - he was approving them, but I believe he was approving them. I mean, he really didn't have any right to approve or disapprove, but I believe that Marrien Neilson was contacting him and telling him that - I didn't know this was going on until later in the events, but I was then brought in to try to fix the problems.

But at that point, the trustee was asking what - what was going on and whether - was I - at one point I became aware that the debt service reserve had been tapped. So the buyouts occurred after that, the final documentation of that.

And the other reason was that the funding of the manager's pay and some of the shortfalls that were occurring I believe were being funded by Rob Lawson or the trust. I don't know; I never saw the documentation of that.

Page 251

Page 253

buying out the Nortons, and that -

BY MR. TUTOR:

Q Before we get to that --

Q - if we can just cycle back a little bit.

6 A Sure

O You had mentioned debt service reserve draws

-- previously. When did those occur relative to the acquisition of the Deuprees' interest in Cullman and Decatur?

12 A I think those - I believe those draws -13

because it was only a six-month - remember we were talking about the shortness of the debt service reserve

15 fund in - in a lot of these situations, I don't remember

16 the size of those. They may have -- they may have had a 17

year in them; they may not have. I don't recall.

Q I'm specifically asking about the timing, if you recall when -

A Right. I think the operating - well, the buildings were built, they didn't fill up on time, or at least the Cullman one didn't fill up on a timely basis, and there were operating deficits occurring as a result of that, which caused the debt service to be tapped. I would say that the buyout of everybody in this thing was

Q And when was - when were the shortfalls being funded by Rob Lawson? When did that occur?

A Whenever he became aware that there were shortfalls that existed in the -- in the operation. We were talking to the manager, we were talking to the owners, and he -- he was -- he was aware of it very early

Q Okay. I'm handing the witness what has previously been marked as Exhibit 148. This is an email from Marrien Neilson to Skip Deupree and Mary Campbell with Joy Deupree, George Taylor, Chix Miller, and John T. Lynch cc'd. The subject is Cullman AFL Group bonds use of DSR. The Bates range is F004641 through F004643.

Mr. Lynch, do you recognize this exhibit?

A Yeah. Again, I don't have independent -- I mean, I don't recall seeing it, but if I read it, I'm sure I'll have - refresh my memory.

(Witness reading document.)

Okay. The first - I don't recall - oh, okay, Janet Lang - George Taylor was an attorney in Birmingham that represented the Deuprees and the entities that were the ownership group. And so it looks as if he put them on notice that the construction delays were unexpected, they were needing to invade the debt service reserve fund, so that - that disclosure was made.

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Q Okay. Directing your attention to the first email in the chain, or the top email from Marrien Neilson

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A Right.

5 O - it appears she is responding to Skip 6 Deupree's email regarding drawing debt service reserve 7 funds.

A Right.

Q She writes, quote, "That is our understanding also. This will cause a notice to be given to bondholders and posted on EMMA as an event under the continuing disclosure agreement. John, will this have an effect on funding of future bond issues? Although this can be done, it is usually used as a last resort as it can have some permanent effects, not only on this bond issue but anything the borrower attempts in the future?"

A Yes.

Q Do you recall discussing this draw on the debt service reserve in April 2012 with Robert Lawson?

A Oh, I'm sure that I did. There would be no reason for -- I mean, nothing like this would have come in that I would not have had a conversation with him ahout

Q And do you recall whether the Cullman debt service reserve fund was drawn down at this time?

O What about the impact on the underwriter, was there any impact on the underwriter with respect to a draw on a debt service reserve fund?

A Well, it would have been a disclosable event, as Marrien is talking about. And we get back to the conversation that David Tutor asked a little bit earlier. and that was the question of the concern that I think often came up in situations for Lawson was, if I have to make these kinds of disclosures to my retail clients, what effect is that going to have on future ability to do business? I would think the obvious answer to that is if - I were your investor, I would be pretty seriously concerned about that, and I might not be buying the next issue or the one after that.

So there was a real reluctance on Mr. Lawson's part to make disclosures. His preference oftentimes was to fix the problem, not make the disclosure. And if you could make it go away by fixing it, he viewed that as being the better choice of the two. And we had conversations that were unpleasant in that regard, because I said, "You can fix it, but you've got to disclose it, too." So --

Q Did Mr. Lawson convey that preference to you, that preference in favor of fixing a problem rather than disclosing it?

## Page 255

A I do not remember when it was drawn down, but I would believe that it probably was right about this time that this kind of chain of conversation was going on. I mean, clearly, they were expecting it to happen.

Q And do you know why Ms. Neilson is directing this question to you at this time?

A I - I think it answers itself, but - yeah, I don't - I mean, why it was directed to me as opposed to Rob or somebody, I don't know. But, yes, she did ask me the question. I don't remember having - I don't remember responding to the question, and I - maybe you have an email that does show that, but -

BY MR. GREENWOOD:

Q Do you understand what her question is? She is asking you, "Will this have an effect on future bond issues?" Do you see that?

A Yes.

Q And do you believe that such a draw on a debt service reserve fund could have an effect on funding future bond issues?

A Oh, it certainly could have an effect, yes.

Q And how would that have an effect?

A Well, with respect to this ownership group wanting to do subsequent offerings, if that was drawn on, it could very much have an impact on that.

Page 257

A Yes. That's what I was saying, there were a number of issues that were broadly related, and there were other financings that were done subsequent that that said, "I think this is a disclosure item," and "I'll take care of it" was the answer I would get. And so, I mean, I was - I spent an inordinate amount of time in this Cullman and Decatur deal trying to - I mean, it wasn't a question of whether - the question of whether it was going to be disclosed was something that both the trustee and I had put to Lawson. It was his call as to whether it was going to be disclosed.

And I was left with the charge of trying to fix it as quickly as I could, and so that started into a chain of events that meant buyout the Deuprees, get rid of the manager, find a new manager, buyout Mr. Norton, and when that - hopefully the thing gets turned around, the intent was that within some reasonable period of time we would bring somebody in to turn it around, and the we would try to sell the facility. We - Lawson would try to sell, or whoever was owning the thing, would sell the facility at - for enough money to pay off the bonds and satisfy his clients.

Q I see. So, and correct me if I'm wrong here, but are you saying that the - sort of the fact that you - that Mr. Lawson directed you to go ahead and help

execute this buyout of the Deuprees and acquiring this equity interest in the Cullman and Decatur offerings, was that part of his concern about not wanting to disclose issues related to the offerings?

A Well, putting the most altruistic spin on it, I would say he was concerned about his client bondholders and he wanted to make sure that their money got back to them, and that the bonds were paid off, and that there wouldn't be any, you know, fallout from the — the whole experience. But you could take a — another view, and that was disclosure would be very bad for business, and so fixing it is — you know, is the first line of defense as opposed to disclosure. Disclosure gets you nowhere. You're still going to have to fix it anyway.

The conversation was make the disclosure and then we'll fix it, and if we – you know, as you can bring the bondholders along and something is happening positively in, you know, this or that, the owners have been replaced, the manager has been replaced, maybe they will hang in there with you. And that – that was discussed.

Q You mentioned in your prior — a couple of answers prior that this preference for fixing over disclosure by Mr. Lawson also came up in connection with the Brogdon offerings, is that right? Q Right. Putting aside the Cullman and Decatur offerings.

A Yeah. In both -- in both cases, I'd say the answer is yes.

Q Okay.

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A I mean, it was – it was really – I always viewed it as a protection of his interest to sell bonds to the client base that he had, and that I think that was – I mean, he may couch it in different terms, but that was my takeaway from conversations that I had had with him, and they were numerous, that – that was my clear impression of what his intent was, and he said that in as many words. So I took him at face value.

When I would say we needed to — I think this may — this or that may require a disclosure, it was you, whoa, wait a minute, you know, that can be fixed.

Q And what you're referring to, these sort of conversations, I guess I'm just trying to remember whether there's a specific conversation or conversations that you can recall concerning the Brogdon offerings where Mr. Lawson expressed this — his preference for fixing something over disclosure.

A Well, I would say in terms of the Brogdon offerings, you know, as you – you were both pointing out, or all three of you were pointing out, or four of

Page 259

A Well, I would — when talking about disclosure, with Lawson there wasn't — that was not — didn't seem to be the first line of thought that he had. Disclosure was not immediate. It was, is there some way of fixing this before a disclosure had to be made?

I mean, if it was a timely filing, if there was

you know, as you were pointing out that the — you
know, would you follow along with another financing for
Brogdon or for the clients, you know, the answer was
usually the — you know, those things have been fixed or
they've been repaired, a disclosure really isn't
necessary. We know this man, we are confident that we're
dealing with a good — good group and good people, and
we'll just move forward to the next — the next
transaction.

So I don't know if I'm answering your question directly or --

Q I guess I'm just trying to assess now whether there's any specific recollections you have of Mr. Lawson expressing to you sort of a preference for fixing something over a disclosure in connection with —

A Oh.

Q - a Brogdon offering.

A Oh. Well, Brogdon was in these. I mean, I

don't -- yes.

Page 261

you when she was here, too, your other associate, that
 this item, you know, occurred – you didn't get the
 financial information on time or that item didn't get –
 you know, did not raise it to a level of concern.

And maybe in retrospect, certainly, when you take the totality of the relationship, you would say, yes, but at the time that we were doing the financings, there was – there was really not that feeling of a heightened level of concern about Brogdon, and there was a reluctance on Mr. Lawson's part to make disclosures. And in almost all situations, the need for disclosure or a continuing disclosure going forward in the next financing, it got fixed by a forbearance agreement, the payment was made, albeit, you know, three days late or ten days late, or something like that, the financial statements were produced.

Was it a pattern? Oh, yeah. There was definitely a pattern, but there was not — and my concerns eventually got assuaged, maybe incorrectly, but none of this stuff ever really blew up until we got to the Cullman and Decatur things. And those weren't Brogdon problems. I mean, that didn't come from Brogdon. That came from a whole group of other people, so that was an unrelated situation.

So I never saw or expected to see the wheels

come off of Mr. Brogdon's operation, really. I mean, I honestly thought that he had done many deals before I got there, and he was continuing to do transactions. And even during our time, or my time in that - in that group, I didn't ever come away from - with them, from the different members of the financing team, with a sense that this was - this was shaky at best or it was - you know, the wheels were going to come off or there was some concern on a regular basis that things would not get solved.

So I don't — I don't know how to convey that in the sense of there was — there had become a comfort level with Chris Brogdon in this group that everything would always work out, that there was always some — there was a solution, whether it was a forbearance, a refinancing, or something that — that he wasn't — not able to deliver on the information that we were asking for. He didn't do it on a timely basis, but he did do it.

it.

(SEC Exhibit No. 223 was marked for identification.)

BY MR. TUTOR:

Q I'm handing the witness what has been marked as
Exhibit 223. This is an email from John T. Lynch to Mary
Campbell with Marrien Neilson cc'd, sent on April 30,

you know, what do I do with the debt service payment?

Q Why would this be Rob Lawson's call?

A I'm – I'm not sure that it should be Rob
Lawson's call. But at that time, as I said, there were
some operating deficits that had occurred, and I believe
that Rob – some of this unbeknownst to me, but I think
in the early going, when the operating deficits did
start, he – it was better for him to make payments than
to make disclosure again. So payments were – were
coming. So –

Q So do you understand that Rob Lawson was making payments for various things, be it -

A In these financing, these --

Q Related to the Cullman and Decatur directly -

A Yeah.

Q — making payments related to Cullman and Decatur?

A I believe so, yes.

Q And did you discuss whether to draw the debt service reserve for this payment with Mr. Lawson?

A Yeah. I-I didn't make any of these calls by myself. I mean, there was never any -I mean, if I was contacted by them, I was probably in Rob Lawson's office about 90 seconds later saying, "I just got an email from such-and such, and what do you want to do about this?

Page 263

2012. The Bates range is SEC-LawsonE-0000816 to SEC-LawsonE-0000817.

Mr. Lynch, do you recognize this email chain?

A Not yet, but I'll read it, but —
(Witness reading document.)
Yes, I do — I — yes, I —

Q Okay. Directing your attention to the first email in the chain, it's sent by Mary Campbell on April 30, 2012, at 10:21 a.m.

A Yes.

Q She writes, quote, "John: Where do we stand today on the 5/1 debt service payment for Cullman? Are we going to take it from the reserve?" What do you understand her to be asking there?

A Well, it was never my call, but Marrien quite often relied — once the financings — the number of financings that were done, she seemed to take direction from Rob Lawson in terms of what to do next sometimes. I mean, do we — do we make an announcement? Do we call — you know, where is the payment coming from? That kind of thing. So I — I was contacting — Mary was somebody that worked under Marrien Neilson, and there must have been something that was prior to this that indicated that there were — there were issues in terms of meeting the

debt service. And so she was just reaching out to say,

Page 265

And how do you want to handle it?"

So, yes, I would have immediately had that

discussion. And in some cases — I mean, in this case, I

— I probably reached out to the Deuprees and said,

"What's going on? Where are we?" and it — this was —
he — Mr. Deupree had a — we had a guaranteed maximum
price contract which was supposed to be adhered to, but
those contracts only work if you don't sign add-on orders
to them.

So the contractor was saying this and this needs to be done, and the owner — the representative of the owner was Skip Deupree and he was signing those and agreeing to them. So what a surprise at the end of the project \$350,000 is a cost overrun to a guaranteed maximum price contract.

We were not consulted, didn't know about it, but, you know, you get the news one day that — that they are suing you and that they are going to arbitration because they are not getting paid. And you say, "Well, should they have been paid?" "Well, no, I don't — I don't think they did the work?" and yada, yada, yada. But at the end of all of that, it was — Mr. Deupree had signed these things, they had a legitimate claim. There really wasn't a defense to it, and it was just another of the many problems that were involved in the deal.

Q Okay. Regarding your response to Ms. Campbell's question, you appear to ask for the debt service reserve to be drawn down.

A Right.

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Q And then you write, quote, "I will call you and Marrien later today or early tomorrow morning to determine the exact amount of payments that will be needed for replacing the amounts in the DSR and when."

A Um-hmm. Right. O What were you conveying there? A Well, she said they needed money for the payment, and I think in prior instances it turned out, when I went to Rob Lawson and asked him, "This is what's going on; what do you want to do?" he would then have conversations with Marrien. I believe monies went to Marrien from the trust or from Lawson Financial to keep things afloat, but I think at some point the debt service reserve was being asked to be drawn on, and I was just conveying to her that - what I had heard from - I was conveying to her the information that I got from Deupree. I would have shared that with Rob Lawson, and Lawson would have said, you know, go ahead and drawdown on the debt service reserve. So I notified the trustee that that's what he wanted to do. Q And do you recall a conversation with Ms.

reserve?

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A I don't recall. I believe that it wasn't, and if it was, the dissemination agent for the disclosure for that information was Bank of Oklahoma. I don't know whether they made that disclosure or not. I think not, at least that's my impression, because I believe we had some conversations to the effect that I had with Lawson.

Lawson was directing traffic from Lawson Financial to the - to the trustee as to what was to be done next or what money they needed. And he furnished all the money that I - that I'm aware of that was paid into this project from the time it started occurring losses. So --

Q At this time when Robert Lawson was furnishing money and directing that the debt service reserve fund be drawn down, did he have an equity interest in either of these facilities?

A At that time?

Q At that time.

A No. I don't think so. I think that he started paying first, and then realized that this was only going deeper. And so at that point - and it was the right consensus that this group was dysfunctional, and they weren't going to fix themselves, and they weren't going to get better.

Page 267.

Campbell and Ms. Nielsen regarding the amount of payments to replace the draw on the debt service reserve?

A I am sure that we had one to see what we - I mean, we would have had to go back to the documents to see when they had to be replenished and such but, you know, as to the specifics of that, I don't really recall at this point.

Q Okay. And who was going to be making those debt service reserve fund replenishment repayments?

A Well, since the facility, the project itself was still running operating deficits, the only person that seemed to be willing to make continued payments or to refurbish -- and I don't think they were refurbished, to be honest with you, but I - would have been Lawson.

O Okav.

A And the question - I think at some points there there was some question about the legal obligation to -- that the project would have to repay those over a timely basis, and at least my remembrance or recollection of the conversations I had with Lawson at the time was that he was - his preference would have been to devote money to keeping the facility afloat than refurbishing the debt service reserve at that point.

Q Do you recall if an event notice was filed on EMMA related to this drawdown of the debt service Page 269

And they were -- they were still in litigation long after they were bought out, so I think the assessment was correct that the - this was not going to get better on its own or by itself, and that somebody had to take action and Lawson was protecting his own interests by interjecting me and him and the underwriter into the process, so that it could be fixed.

BY MR. SATWALEKAR:

Q Could I ask a question about this exhibit, Mr. Lynch? You can keep it in front of you still. So looking at your email to Ms. Neilson on SEC-LawsonE-816, you make no reference of consulting with Mr. Lawson about drawing down the DSR, do you?

A No. I make no reference to it on there, no.

O Why not?

A Well, I think it probably really went without being said that I was not doing this independently and on my own, that if she was asking me for what should be done, she -- she meaning Marrien Neilson, clearly knew that I was going to have the conversation with Lawson and that that direction would have been coming from him. It was not my call, and I wasn't making the decision, and she knew that.

I knew that, and so I didn't necessarily have to say that Rob Lawson said that you should make the

- 1 payment on on May 1. But, I mean, that that in
  - fact would be the -- really, the only way you would draw
- 3 the only way I can draw a conclusion was that I I
- would have immediately spoken to Lawson. This was his
- call, and I would have told him, "Just put them on notice
- 6 that they wanted the payment you know, he wanted the
  - payment made."

- Q So is it your understanding that Ms. Campbell knew that it was Mr. Lawson who was making this decision?
  - A Oh, I think very much so.
- 11 O Based on your -
  - A I was, in many ways, his alter ego. I mean, in

     if they couldn't get to him, either by a direct phone
    call or something, the next call came to me because they
    knew I could I would have an answer for them as
    quickly as possible.
- 17 Q Based on your experience interacting with Bank
  18 of Oklahoma while you were at the Lawson Company, why do
  19 you think Ms. Campbell emailed you instead of Mr. Lawson
  20 about this question?
  - A I I don't know. I couldn't give you a response to that. I mean, I I know that Marrien
- Neilson and Rob Lawson had a lot of direct communication,
- 24 most of which I was not party to. Mary was really more
- of a functionary in the trust department, "do I make the

- A Yes. A number of times, I'm sure.
- Q What can you tell us about the relationship
- between Ms. Neilson and Mr. Lawson?
  - A Well, they they, like some of the other people in that grouping of people that did financings for for the Brogdon organization, did they had known each other for a long time. They were, you know, close friends, close business associates. But I think, you know, they felt that they were friends, too, and saw each
- other on a regular basis at closings over the years, and,
- you know, I think they felt they had a long andestablished relationship.

I mean, I — I did become accepted in that group, but, I mean, they also knew that I was extremely close during the time I was with Rob Lawson, that they could call me and I would get them the answer from Rob if — if they couldn't do it directly. But Marrien picked up the phone and talked to Rob way more. You know, they chatted each other up all the time when I wasn't — if it wasn't a business-related matter or an answer that they needed, I was oftentimes not included in that conversation. I mean, it wasn't — wasn't for me to be socially connected to the two of them in that sense.

I mean, Lawson and Marrien would pick up the phone and talk about God knows what, you know, what was

## Page 271

payment, don't I make the payment, somebody tell me what to do" kind of thing.

So she knew who I was. She knew that she — you know, she could reach out to me and get an answer. So I think that was the only reason to do it. I don't think her first impression would be to call Rob Lawson either, because he would just be irritated by the fact that it wasn't Marrien. It was — Marrien was the senior person; that's who he talked to. And Mary would just be, you know, one of the other people in the department.

- Q And if you look at your email at the top, you don't include Rob Lawson in your email to Ms. Campbell and Ms. Neilson, do you?
- A No, I don't.
- Q Why did you do that?
- A I don't know. That's unusual. I think in most cases, I mean, if you look at the series of emails that I do send, almost always he was copied. I don't there is no particular reason for it. It's just I don't know. I would have talked to him about it. I wouldn't have even made this email without having a conversation with him, so I —
- Q I believe you testified a little earlier that

  Ms. Neilson often had communications with Mr. Lawson in
  which you did not participate, is that right?

Page 273

- going on. And he could spend 20 minutes killing time with her, you know, anytime of the day if he wanted to, and so —
- Q Putting aside their business relationship, did Ms. Neilson and Mr. Lawson have any personal relationship?

A Well, I think they both considered each other friends. I mean, it was friends in a business environment, but they were friends. I mean, they were — they had spent years together doing any number of transactions. Rob Lawson always wanted to use the Bank of Oklahoma for — for any transactions that he was doing. He was very loyal to, you know, whatever the grouping was.

And Marrien — I don't — I don't know how that relationship came together with Brogdon, Lawson, and Marrien, but it preceded me by a lot in terms of years, so I just want — I liked, still do, the Bank of Oklahoma and worked with them very, very early. Worked with others, but worked with them most of the time.

They were – they were business friends and they were – maybe business friends is a better way of – I mean, they – they didn't go on trips together or anything like that, but, you know, there was – there was a close personal relationship and they treated each other

Q Did Mr. Brogdon attain a controlling interest

Exhibit 224. This is an email from Robert Lawson to John

25

1 follow up.

## Q Are you aware if the comingled funds were returned to the proper facilities?

A I do not know. This was still an ongoing thing. I think Mr. Tuckmantle – I'm not aware, I mean, to answer your question directly. And I believe Mr. Tuckmantle was replaced later with another management company out of Ohio that we had also done financings for. And he – he – I guess he felt that Tuckmantle was not getting the job done, and so he replaced him with somebody else.

# Q Mr. Lynch, could you describe the circumstances of your departure from Lawson Financial?

A Sure. I had undergone quite a bit of stress and frustration being there over the time period that I had, and my frustration — I mean, it's one thing to provide input and advice and somebody take it, but I felt that I was almost always being summarily dismissed in terms of my input.

We also had worked together on a business – in another business, a medical device, and I had contributed capital to it, and it was not going to be a financing that was being done under it. It was a personal thing. It was something that started the relationship. When I said we – I started around 2009 or '10, this was what we

that he doesn't work well with partners, he doesn't like to have partners, he wants to only be in control, and that, you know, we have to come up with another solution.

And so the solution I proposed was I want all my capital back, and I want 20 percent of the company. If it ever goes forward, I would like 20 percent of the company for all the work that I have put in on the project. Call it sweat equity, whatever you wanted to call it, but that was my solution to it. I said, or I leave my money in, you leave your money in, and we continue to go forward and continue to invest together.

He said, "I'll take Door Number 1, and I'll pay you your money back, and, you know, we can work — we'll work out this arrangement." There were a couple of other people in the — in that company with us, one which was a spinal surgeon that was in it, too. But long story short, between — and that — that wasn't — that wasn't the final thing, but that, coupled with all of these transactions and dictation of — he didn't listen to my input, I didn't know why I was there.

At some point, it was just – it was – I was frustrated beyond belief. My wife and I talked about it quite a bit. We had a partner, which was another investment banking firm that I had brought in. I called Herbert J. Simms and Company, which is based in

Page 287

were working on, and then we continued on with that medical device.

And both of us had contributed capital and there was an assumption, a very valid assumption, that we were equal partners in it and that we were going to participate in the upside. And I worked on all of the FDA, you know, submissions to get the FDA approval for the medical device, and, long story short, there was supposed to be an operating agreement. Once again, the entity that we put it in was owned completely by Mr. Lawson. And when we both started contributing capital, I said we need to expand this to have an operating agreement, so that we at least have an understanding between us as to what we're doing and who has rights and responsibilities in this thing.

And he put me off for a substantial period of time, months, months dragged on into even more months, and so it was a combination of working on the legal matters, working on the investment banking transactions, and at the end of the day, at one point, I submitted an operating agreement to him on that — that particular business.

And he indicated – he waited until I left the office and I went to lunch, and he called me at lunch and told me that he was not going to sign that document and

Page 289

Connecticut. We did a number of non-Brogdon financings with this group because we were doing much bigger financings and that — and they helped us because they brought institutional power.

The CEO of that company, for about a year, had asked — a year and a half, maybe two, had — during my five-year stay there, asked me to — to move over with them.

# Q So what was the precipitating event that led to your departure from Lawson Financial?

A It really was a culmination of all these things. I guess it was just — I was just ultimately so angry and frustrated, I didn't present myself in — you know, I didn't throw the table over and say, "I quit," but I said, "Look, it — I'm going to go work with HJ Simms, so I'm going to take up — you know, they've asked me to, and I — I think this is the better place for me to be," and, you know, submitted my letter of resignation.

And for a week or two it seemed like it was okay, and that's why I said I left with some of my things and came back for some of my other things, thinking that we had left on good terms, and that — that ended pretty quickly.

The FINRA investigation was still going on, the

#### Page 290

audits — well, I don't know if — the audit I think has turned into an investigation. I don't know what the outcome of that is or was. And then this — this came — later, much later, I got the SEC notice to protect, you know, various documents and such. But I — I left in August I guess of 2014 would be when I left.

And it was — it was long overdue, and I was just frustrated. And the only way I could get out of this thing was just to vote with my feet, so I left. I mean, it just didn't seem to be — it wasn't productive for me, it wasn't — it wasn't that the money wasn't okay, it was just that I wasn't comfortable in my own skin anymore.

In terms of what I had to give up, in terms of integrity and everything else there, I just felt that I was — I just — I wasn't serving myself. I was just serving at his pleasure, and I thought I made things a lot better for him, but I didn't feel that there was any return — reciprocity in that, so it wasn't a good relationship that I wanted to continue at that point. We started out as close friends, but not — not at the end.

Q And you mentioned taking some of your files.

Did you take any unique Lawson Financial due diligence files with you when you departed?

A No. That was a - I think that was a rouse on

that I was trying to use with you, and he had access to that, too.

So, I mean, there wouldn't have been any—
there was nothing that I had that he didn't have, and
there was nothing that I — I could have taken that—
that would have—that I would have left with me having
more information than he did with just—there just
wasn't anything, and that's what we were—I mean, I had
personal files, tax returns, things like that that I had
in the office. And I—you know, I took those first,
because it was all my information.

But I intended to come back, and then take down

— I thought we would be probably — you know, do you
need this, I'll take that, and that kind of thing. Some
of the — some of the files he would come down and —
come down and we were upstairs/downstairs kind of thing,
but we were literally on top of each other from office to
office.

So there was nothing that - that I didn't share with him that I would have had or kept.

Q Is it accurate to say that the non-personal files that you took —

A Right.

Q — from your Apple computer that was issued by

Lawson Financial were also available on some shared space

Page 291

his part. He mentioned that to FINRA, that when asked about various files he said, "Well, John Lynch may have those. You know, I don't have those. They must have — you know, when he left, he took them with him." I was very cognizant of what I was taking and what I wasn't taking.

And most of what I left with —I worked off a laptop with him. I was issued an Apple computer from the firm. And when I was leaving, I downloaded all of that information onto another Apple, and I turned in my — my Apple computer to him. I downloaded it, erased it, I mean, so he got — he got a blank computer.

But I kept all of that information, but I didn't walk out with — with hard copy files or anything that — anything that I have he would have had. But I had nothing more than that. I didn't take anything else. Had no reason to.

BY MR. SATWALEKAR:

Q Why are you so sure that the documents that you took from your Apple computer are duplicative of what Lawson Financial has in its records?

A Well, am I absolutely sure? I don't know what they have, but I don't have — I don't believe I have anything that he doesn't have. I mean, anything that I took with me were in drop boxes or this box.com thing

Page 293

that Mr. Lawson could access?

A Yes. Yeah. I don't -- there's -- I can't think of a thing that he would not have had. We were both issued our CDs, you know, the closing transcripts and things like that, he had a copy and I had a copy, that kind of thing. So --

BY MR. GREENWOOD:

Q And I think you testified earlier that your salary at Lawson Financial Corporation was \$100,000, is that right?

A Yeah. It was - it was - I was - I guess it was a consulting fee, and nothing was deducted from it or anything. They just simply paid me on a - I think it was a monthly basis.

Q Okay. So you received \$100,000 a year as a consulting fee for the years you worked at --

A Yeah.

Q - Lawson Financial Corporation?

19 A Yeah. And that never went up.

Q Okay. So now let's - in terms of the

21 compensation you received for serving as underwriter's

22 counsel -

23 A Right.

24 Q - on either the Brogdon offerings or the

Cullman and Decatur offerings, approximately how much per

	Page 294		Page 296
1	offering did you receive?	1	I'm working with is also aware of that.
2	A I thought I answered that, but I - I would say	2	Q And what did you tell the current firm that
3	somewhere between 20- and 30,000 a transaction, something	3	you're working with?
4	like that, and I was I think far and away the lowest paid	4	A That there - well, the current - the former
5	••	5	firm, I told them that there was a - you know, there was
6	Q Okay. So -	6	an 8210 request. I shared that information, the letters
7.	A — of the attorneys that were working on	7	and such, that I received from FINRA with the firm, which
8	things, but - and that was oftentimes dictated by Mr.	8	was HJ Simms. And now I'm with John Lufburrow and
9	Lawson, too.	9	Associates here in New York, and they are aware of the
10	Q Okay. So you received between \$20- and \$30,000	10	fact that this was an ongoing thing before I came to -
11	per offering —	11	you know, came to work with the firm and that there was -
12	A Yeah, 20-, 25- in most cases. Maybe it was a	12	- that there was an SEC - I said only two things, that I
13	little bit more towards the end, but	13	had received a letter to retain all documents. They
14	Q Okay. So you received between \$20- and \$30,000	14	said, "Okay." And the second thing was that I had - you
15		15	know, I was - I was involved with coming to give
16	A Right.	16	testimony on this situation.
17	Q — on the 10 to 12 Brogdon offerings you	17	Q And so have you discussed the substance of what
18	worked on as well as the Cullman and Decatur offerings in	18	testimony you would give today with anyone?
19	connection with your work as underwriter's counsel, is	19	A Those two people. That would be pretty much
20	that fair?	20	it, I think, those two.
21	A Yes. I think that's correct.	21	Q Did you discuss the substance of what testimony
22	Q Okay.	22	you would give here today?
23	A I think that's right. BY MR. TUTOR:	23 24	A Substance, how to best put that, I – the line
24 25		25	of questioning here, no. I mean, I — I said that I was coming to give testimony. I assumed I was coming in as a
	Q And did you receive any additional compensation	23	coming to give testimony. I assumed I was coming in as a
	Page 295		Page 297
1	Page 295 related to Cullman and Decatur?	1	- not subject to - thought I was a cooperating witness
1 2	<u>-</u>	2	- not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.
	related to Cullman and Decatur?  A What? For the work of negotiating and all —  Q For the ongoing —	2 3	- not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.  I feel that the conversation went a little bit
2 3 4	related to Cullman and Decatur?  A What? For the work of negotiating and all — Q For the ongoing — A No. No.	2 3 4	- not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.  I feel that the conversation went a little bit differently today than that with regard to the active or
2 3 4 5	related to Cullman and Decatur?  A What? For the work of negotiating and all — Q For the ongoing — A No. No. Q — negotiation and management?	2 3 4 5	- not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.  I feel that the conversation went a little bit differently today than that with regard to the active or inactive status of my legal -
2 3 4 5 6	related to Cullman and Decatur?  A What? For the work of negotiating and all — Q For the ongoing — A No. No. Q — negotiation and management? A No. He viewed that as part and parcel of the	2 3 4 5 6	<ul> <li>not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.         I feel that the conversation went a little bit differently today than that with regard to the active or inactive status of my legal -</li></ul>
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Page 300

They have - I don't - I don't know if I shared the subpoena yet or not, but I think I did. And I sent them just the subpoena, and I sent - and I don't know who contacted me originally, but someone here at the SEC asked me to retain the records and not to destroy anything, and I acknowledged that and sent it back.

So those are the only two documents I would have had, and I said I was coming to give testimony today because I'm involved in a transaction that's trying to close next week and everybody is going, "Where are you? And what's going on?" And I said, "I can't - I'm just in an all-day meeting in New York, and I can't really discuss it at this point." And the - my firm knows, but nobody else does.

BY MR. TUTOR:

Q And have you been asked by anyone to provide you with information concerning the substance of your testimony to the SEC?

- A Been asked by anyone else to provide -
- Q Have you been asked by anyone -
  - A No
- 22 Q -- to --

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- 23 A I think the answer is no. I mean, I don't
- 24 know. Want to ask it again and I'll answer it again, but 25

respect to the active versus inactive status, which clearly you've raised and heightened my awareness of it. but as much as I was - I didn't want to get back into the practice of law. I have always - I made a decision to go into investment banking, wanted to stay there. I deal with attorneys every day of my life, and in - you know, in regulatory and securities-related matters.

I like being where I am as opposed to getting back into the practice on a full-time basis. That wasn't where I - why I went to - to Lawson for that reason. And I - I felt I kind of got scuttled and shooed - you know, shooed into that against my wishes and better judgment. But I didn't think I had - I still don't know that I violated any - any particular code of ethics or disclosures or some need to do that. But if - if I did, it was really unintentional in that regard, but - I don't think I have anything else. I'll just say that,

MR. TUTOR: Okay. We have no further questions at this time. We may, however, call you again to testify in this investigation. Should this be necessary, we will contact you.

At this time, we are adjourning your testimony to a later date. And although the testimony is adjourned, you remain under subpoena.

We are off the record at 6:28 p.m., on October

Page 301

Page 299

- or on April 15, 2016.

(Whereupon, at 6:28 p.m., the examination was concluded.)

again. MR. TUTOR: Yeah. BY MR. TUTOR:

MR. GREENWOOD: Why don't you ask the question

Q Have you been asked by anyone to provide you with information concerning the substance of your testimony to the SEC?

A No.

Q Do you wish to clarify anything or add anything to the statements you have made today?

A Well, I guess, in closing, I feel a little bit more - a lot more, I would say, as if I was somehow contributory to the -- to the problem here, particularly with the Brogdon matters. I don't know that I, at the time, believed that.

As I said, I discussed with you here today, or given testimony to the effect that I felt I was part of a larger financing team, and that although certain things, as you present them, seem to rise to a level of heightened concern, and concern maybe that I should have had, relying on the people and the relationships that we had with each other and with Mr. Brogdon. I didn't take it that way.

And the other -- the only other I guess statement that I have is that I -- I was not -- with

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Page 302  1 PROOFREADER'S CERTIFICATE	
2 3 In The Matter of: CANTONE RESEARCH, INC.	
4 Witness: John Lynch	·
5 File Number: NY-09158-A	
6 Date: April 15, 2016 7 Location: New York, NY	
8	
9 This is to certify that I, Nicholas Wagner,	
10 (the undersigned), do hereby swear and affirm that the 11 attached proceedings before the U.S. Securities and	
12 Exchange Commission were held according to the record and	
13 that this is the original, complete, true and accurate	
<ul> <li>transcript that has been compared to the reporting or</li> <li>recording accomplished at the hearing.</li> </ul>	
15 recording accomplished at the hearing. 16	
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l	•	1	i	1
A	272:13	83:8 151:14	adjourned 6:21	agencies 7:13,16
A-D-S 108:22	access 22:8,22	244:25 245:3	300:24	7:18,20
a-n-o 35:23	27:20 31:22	251:10 276:7	adjourning	agency 32:10
a.m 1:15.4:3	32:1 183:18	act 37:13 45:23	300:22	agent 164:15
63:14,17 263:9	235:7 292:1	acting 70:24	<b>ADK</b> 138:22,23	234:14 268:3
A43 164:21	293:1	115:15	138:25 139:15	aggregate
A51 164:22	accident 159:2	action 269:5	144:2,16 161:4	166:22 202:21
	accompanied	active 51:22	161:19 164:1	agitated 188:9
A56 171:4	6:10	52:5,6,9,11	174:9	ago 10:5 34:12
	accomplish	53:16 54:2,6	administration	102:10 105:3
181:17 182:3,7	151:11	54:14,18 56:9	26:23	173:2 188:3,4
182:14 183:15	accomplished	56:19,24 57:12	administrative	agree 47:18
184:3 218:17	47:15 302:15	57:16 58:3,14	27:10 101:14	117:25 131:4
218:24 221:23	account 31:23	59:1 67:5,5	124:9 149:22	agreed 8:1,12,13
aaron.lawson	31:24 184:12	89:19 90:13,13	admission 52:15	8:18 111:16
	accountants	113:14 118:9	148:5	agreeing 265:13
abilities 282:1	142:9	141:15 176:5	admit 25:18	agreement 46:5
ability 8:24	accounted 140:7	297:4 300:1	147:6	64:7 83:17
14:23 31:20	accounting	actively 118:16	admitted 51:17	84:3 151:15
33:10 105:14	40:10,14	activities 115:6	52:21 53:25	152:9 164:10
105:24 195:10	165:17	activity 154:22	admittedly	164:12,21
256:10	accounts 37:3	155:12	106:22	173:5 188:23
able 19:13,22	117:10 142:7	acts 131:14	adversarial	190:4,7 191:19
22:14,17,25	177:20 178:18	actual 12:8	47:16	191:22 192:15
28:21 31:19	178:19 179:8	66:12 250:18	advice 116:4	192:21 194:1
34:19 88:2,15	186:25 236:20	add 229:21	120:19 286:17	212:25 213:8
94:18 108:22	accumulate	299:9	advise 6:13	215:16,16
126:17 127:21	64:13	add-on 265:8	117:1	216:19 232:5
129:20 153:14	accuracy 8:18	added 208:18	advised 6:11	232:10 238:1
183:17 185:23	67:25	addition 20:4	92:14 295:19	254:12 261:13
192:23 195:11	accurate 24:23	197:20 199:14	advisor 241:24	287:9,13,21
196:21 262:17	25:1 91:13	203:15	advisory 43:11	agreements
above-entitled	176:1 203:24	additional 23:19	49:20 50:11	45:25 87:1
1:14	204:4 292:21	202:3 225:19	affairs 40:21	140:3 189:20
absolutely 12:4	302:13	294:25 295:10	affect 243:23	190:9,15 194:9
23:15 29:14	accurately 20:10	address 25:19	affiliate 86:7	194:12,25
34:9 71:16	achieved 54:18	29:12,19,21	affiliated 11:4	195:2,3
115:8 127:11	acknowledged	30:15 31:3,11	64:2 94:8,23	ahead 185:15
209:1 291:22	89:16 91:20	31:16 60:13,16	138:24 158:23	215:4 231:15
absolves 87:5	298:6	60:18 171:10	228:5	257:25 266:22
	acquire 242:10	178:21 179:11	affiliation	<b>AL</b> 181:23
35:17 39:4	acquired 64:18	181:18,19,21	145:12,13	Alabama 74:17
accept 74:11	202:3 250:9,15	279:21,24	240:8	233:14 238:2
107:21	276:15 277:18	280:1,4 281:13	affirm 302:10	240:6
acceptance	277:21	addresses 29:11	afield 191:9	albeit 261:14
106:18	acquiring	30:1 217:4	AFL 253:12	Albuquerque
accepted 82:13	245:12 258:1	adequate 209:11	afloat 266:17	25:16
107:10 111:10	acquisition	210:15	267:22	alerted 276:17
165:16 232:17	47:25 64:8	adhered 265:7	age 236:24	Alexander 200:9
'				<u>.                                    </u>

ALF 237:24,25	117:15 120:18	237:8 290:13	219:11 236:4	55:14 60:12,22
282:9,9	123:15 125:2	anytime 273:2	approached	61:2,11 63:3
alive 100:22	131:12 159:14	anyway 15:3	28:1 34:5	114:1 171:9
all-day 298:12	168:15,19	49:6 104:6	35:18 43:25	175:1,25 176:3
	169:22 177:5	120:24 200:12	appropriate	250:13,18
alleviating 49:7 alter 270:12	177:23,25	258:14	7:16 10:23	arm 62:25
	177:23,23	apologize 37:19	12:16 56:7,16	arm 02.23
altruistic 258:5	206:24 220:4	227:24	56:22 81:17	38:5 46:4
Amaranth	l e		97:4 198:22	48:12 57:22,23
281:17 283:14	244:5 256:11	apparently	203:8	58:24 112:21
Amendment 7:5	257:5 259:9	32:21 34:13		
America 37:12	260:4 270:15	100:24 218:11	approval 287:7	119:17,18 288:14
amicable 22:20	271:4 272:16	227:7 283:4	approvals	
amount 21:4	272:20 282:16	appeals 38:22	143:20	arrangements
39:3,10 46:2	286:6 298:23	appear 122:24	approve 252:8	119:4
48:13,13 49:25	298:24	214:14 239:20	252:12	arson 36:4,13
53:16 104:2	answered 33:9	266:2	approved 39:5	article 101:5
150:17 151:21	96:4 174:11	APPEARAN	approving	102:13,14,23
152:2,7 166:22	210:15 294:2	2:1	252:10,11	103:2,3 165:4
204:7 205:4	answering 67:14	appearing 9:13	approximately	aside 16:16,18
245:17 246:9	179:1 259:16	9:18	10:22 25:23	23:8 126:11
257:6 266:7	answers 8:25 9:6	appears 34:24	34:25 60:1	151:21 157:18
267:1 282:19	32:23 33:4,13	128:11 132:5	104:10 108:17	162:11 260:1
283:3 284:16	116:13 178:20	139:15 176:10	233:15 293:25	273:4
amounted 38:20	255:7 258:23	197:11 198:8	<b>April</b> 1:12 4:3	asked 8:1,25
amounts 150:16	antenna 103:6	202:14 212:16	199:1 212:20	18:20 20:16
202:21 266:8	anticipate 178:8	212:19 214:6	215:17 216:4,5	24:3 30:5 32:1
analyst 42:5	anticipated	215:21 217:2,6	216:19,19	32:17,21,23
analytical 87:22	64:17 68:4	217:11,16,17	254:19 262:25	34:5 36:25
and/or 18:19	anticipating	230:2 254:5	263:8 301:1	37:4 44:23
84:10 205:3	65:21 172:22	281:11	302:6	45:13,15,18,22
Angeles 43:9	anticipation	appetite 187:2	AR 283:2	46:16 48:10
angry 246:22	23:20	Apple 17:2	arbitration	50:21 54:25
289:13	anybody 26:19	29:21 291:8,10	265:18	66:8 67:16
announcement	28:20 58:20	291:11,20	archive 31:15,23	89:1 93:6 96:4
263:19	72:14 81:13	292:24	archives 18:7,9	99:2 111:12
annual 28:7	85:1,2,3 91:9	applied 113:21	area 41:20,25	115:11 132:20
46:2 97:23	91:11 94:5	129:7	63:2 66:16,19	133:22 141:5,7
98:1 108:7,14	100:1,3 101:19	applies 128:13	135:5 140:22	141:18 157:13
108:15,21	111:12 115:3	appraisal 73:24	204:6	178:24 185:23
126:15 127:8	119:22 133:10	73:25 74:2,5	areas 142:1	185:24 188:17
152:17 164:1,8	133:12 135:7	75:21 78:9	147:8	206:8 210:14
164:25 174:5	135:16 158:13	93:17,18	argued 51:20	215:7 219:20
178:16 214:12	178:22 205:1	appraisals 16:6	argument	220:11 222:4,7
216:10	209:12 210:21	64:9 65:17	110:22 158:11	222:13 227:23
annually 125:20	219:11,12	73:14,19 143:4	arising 202:22	231:8 242:3,7
126:13	220:5,23	appraised 65:17	Arizona 25:21	244:5 248:19
anomaly 187:19	224:18 241:3	appreciate	39:15 43:13,17	256:6 266:13
answer 7:6 13:1	252:5 281:2	232:21	44:7,10 52:14	266:18 277:14
37:20 67:18	anymore 149:20	approach 56:5	52:15,17 55:12	280:3 282:3
		4 4 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	]	
	·	·	·	<u> </u>

289:6,7,16	58:4,6 142:2	139:7 150:3	247:6	230:22,23
291:1 298:5,16	176:16,22	152:13 164:20	authorization	232:4 234:24
298:19,20	178:10 226:24	166:14 170:7	56:1	240:4 249:9
299:5	associations	171:4,9 180:17	authorized	252:18 253:3,6
asking 10:10	142:3	181:11 191:1	283:18	268:11 275:12
89:24 96:16	assuaged 261:19	197:16 200:14	available 5:14	276:20 279:1
120:17 130:15	assume 7:25	212:15 216:21	7:13,16,18	286:2,5 295:25
130:15,17,18	237:7,9	229:7 231:12	10:24 23:7	296:1,9
153:15 167:14	assumed 151:16	254:1 263:7	28:9 64:5 68:6	awareness 300:2
168:15 176:10	296:25	281:10 282:17	90:24,24 244:7	awful 48:18
182:4,5 193:25	assuming 24:14	attitude 219:16	292:25	
206:7,7,8	133:25 183:1	attorney 6:12,12	average 108:7,7	B
208:9 216:1,13	247:8 282:15	33:6,23 34:12	108:14	<b>B</b> 11:18 281:11
230:17 251:18	assumption	42:12 50:21	avoid 282:21	281:14
252:16 255:15	134:1 287:4,4	51:9 54:24	avoided 15:1	<b>B-u-s-s-e-y</b> 75:3
262:17 263:14	assurances 97:6	75:21 114:23	aware 21:22	back 12:7 15:8
269:18	144:13	121:1 176:24	30:2 33:19	17:5,7 20:7
aspect 15:18	AT&T 26:4	178:12 180:14	34:23 50:13,15	21:11 22:7,12
49:2 65:4 77:8	Atlanta 72:24	191:10 225:24	50:20 51:4	22:22 52:18
97:7 116:7	75:8 93:19	228:14 234:13	57:16 87:19	56:20 63:16
aspects 76:21	100:12,15	253:20	90:13 92:6,21	68:25 74:21
86:15 143:8,10	attached 23:25	Attorney's	93:11 94:6,8	75:11 77:3
144:18	39:19 197:11	36:14	96:1 100:5	82:14 86:6
assert 7:4 120:2	216:24 217:13	attorney-client	101:5,8,8	87:20 90:23
assess 259:18	229:8 230:17	120:10 121:3	103:11 109:4	91:1 92:13,16
assessment	302:11	121:24 178:11	114:19 115:17	97:16 98:15,23
149:22 269:3	attachment 9:21	attorneys 31:2	137:9,11	103:21 113:20
assign 161:3	10:10 11:2	34:6 47:4,10	145:19 146:15	114:11,13
assigned 239:24	198:24 212:12	55:10,15 72:5	148:4 156:15	118:3,16
assistance 19:23	217:12 226:20	80:6 100:16	157:1 158:22	119:19 121:11
94:20 95:14,24	227:3	136:22 158:17	161:12 163:9	122:9 126:17
96:10 144:22	attachments 3:9	225:20 294:7	163:12,16,17	132:25 138:13
145:4,6,12,13	24:18 199:7	300:6	163:21 167:13	139:18 142:23
145:21 146:2,5	227:7	attribute 218:8	167:18,20	147:16 148:7
146:11,24	attain 277:25	audit 18:18	170:18,21	148:21 151:12
200:19 202:24	attempt 24:4	32:14,14,16	173:7,8 174:1	158:7,10,14
203:16 208:10	attempts 254:16	164:25 280:25	174:1 181:1	161:25 162:1
assistant 2:8	attend 40:3	290:1	182:10 189:20	162:13,19,21
4:23 6:4	143:18	audited 32:15	190:8,14	169:14 172:25
197:15	attendance	165:15 174:6	191:21,22	174:7,14
assisted 62:8	126:11	211:18 281:2	194:1 201:7,9	179:18 191:4,5
237:24,25	attended 126:5	auditors 32:21	201:10 202:11	205:10 211:1
associate 261:1	142:2	33:4,6	204:17,20	215:6 216:16
associated 61:10	attending 77:4	audits 32:20	205:6,10,18	216:17 221:25
138:18 139:19	attention 9:20	290:1	206:21,25	223:15 224:20 227:6 247:17
associates 272:8	35:6 39:18	August 22:4	207:3 208:5	248:1 251:5
296:9	127:25 131:13	276:1,14 290:6	209:6,25 210:3	256:5 258:7
association	132:4 133:17	authority 11:22	210:5,8 223:11	267:4 275:11
56:10,11 57:17	133:22 138:17	199:11 226:5	227:9 229:13	~~U1.7 41J.11
<u> </u>				
				أأمر المورون فينس فيرون المراجع والمراجع المراجع المرا

278:4 279:6	108:4	68:15,21 69:11	beginning	223:19 224:25
284:4 285:2	banking-related	82:5 84:6 90:9	102:19,20	248:5 284:25
288:5,13	175:12	90:14 91:11,22	118:13 133:6	299:15
289:22 292:12	bankruptcies	98:10 101:14	152:19 157:12	believing 55:3
295:19 298:6	202:15	104:9 105:25	238:12	bend 109:17
300:3,9	bankruptcy	108:13 109:12	begins 203:17	benefits 109:23
backed 77:25	35:7,10 36:23	113:25 116:15	behalf 2:3,16	177:11
background 3:8	38:17,23,24	117:7 125:16	48:17 115:6	Bergen 204:17
24:17,22 25:4	39:1,11,12	126:21 132:1	143:18 186:13	204:24 205:1
35:12 39:22	95:2 96:1,15	151:17 158:14	245:5 279:3	206:4,17,17
109:3 209:7	97:19 146:14	158:16 159:3,8	behavior 155:10	207:11,15
240:3	146:19 198:19	162:20 169:18	belief 55:8	best 17:15 33:10
backwards	201:2 209:10	169:24 183:14	148:17 193:1	35:5 134:24
278:8	209:19	183:18 188:16	244:12 250:17	242:5 262:7
bad 219:13	banks 37:16	193:16 195:5	288:22	296:23
258:11	41:3	215:8,12,14	believe 11:18,20	better 57:7
bag 81:5	bar 40:17,18	218:7 219:19	20:10 21:5	233:10 256:19
bait 112:18	51:23 52:6,10	220:14,25	26:9,19 27:5	264:8 268:25
balance 165:10	52:14,15,19,25	220.14,23	28:25 53:25	269:4 273:22
ballistic 281:7	53:8,9,20.54:6	223:4,5,17	54:25 55:2	283:2 289:17
1	54:23 55:17	224:1,4 225:22	56:2 68:23	290:18 300:12
ballparked 151:7	i e	226:2 230:22	72:14 74:3	beyond 88:5
bank 37:12 71:6	56:6,10,11,19 56:24 57:12,17	231:8,11	96:13 113:23	119:4 203:8
		236:22 240:10	123:14 125:20	288:22
140:13,15,17	58:4,5,5,14,15	250:17 251:22	125:14 125:20	Bibles 15:21
141:6,25	58:16 59:3,4			bid 181:25 182:7
164:16 248:13	113:15,18	262:9,18 267:19 272:10	136:4 139:6,16 142:25 143:1	182:14 187:7
268:4 270:17	118:7,10 148:3			E .
273:11,18	176:6,13,16,22	279:7 293:14	146:23 148:9	bidding 182:1
banker 45:6,19	177:17 178:10	295:23 300:9 bates 122:20	155:11 157:15	183:1
50:19 51:3,13	Bard 53:15		164:22 167:17	Bigby 278:14
71:22 81:9	barred 102:4	128:1,2 137:25	181:4 186:5	bigger 235:25
107:5 112:12	148:5,15	138:17 145:8	192:2 202:8	289:2
114:22,25	Bars 51:17	179:24 181:8	203:25 206:20	<b>Birmingham</b> 74:18 143:1
138:9 169:16	base 243:24,25	190:24 196:15	208:19,19	
170:20,21	244:13 260:8	197:16 199:2	211:13 213:22 214:1 215:5	245:15 247:14
banker's 23:3	based 21:16	200:15 212:9		253:20
bankers 42:5	193:11,13	212:16 226:25	222:20 225:2	birth 25:15
banking 41:8	238:2 270:11	253:13 263:1	226:12 228:6	bit 19:9 21:13
44:25 48:17	270:17 288:25	276:1 279:18	251:12 252:5	35:20 37:11
49:18 50:11	basic 140:1	Bay 202:1	252:10,12,23	78:18,20 90:5 106:19 107:6
52:1 57:24	197:20	Bayberry 202:1	255:2,18 264:5 264:18 266:15	
59:14 65:4	basically 44:24	203:15		108:18 113:9
66:16 81:3,8	141:7 182:16	Beach 238:2	268:2,6 271:23	127:20 133:25 139:14 183:6
105:11 107:17	182:25 240:19	bearer 36:15	276:24,25	
113:4 114:11	241:9	bears 166:11	277:13,16	195:24 201:11
115:5,18	basis 38:21	becoming 49:1	278:9 285:18	206:1,14
118:14 287:19	44:15,17 45:14	beds 203:17,17	286:6 291:23	219:21 251:5
288:24 300:5	50:2 51:25	208:11,11	believed 22:21	256:6 286:14 288:23 294:13
banking-public	54:13 55:3,4,7	began 71:15	68:23 194:21	200.23 294:13
	<u> </u>			

297:3 299:11	254:10 258:6	252:6 269:2	78:4,24 84:12	215:6,12 218:4
blank 291:12	258:17 276:17	278:9,12	89:2,25,25	219:5,7,18
Bleckley 231:13	bonds 36:15,16	bound 15:23	92:18 93:14,22	220:22 221:3
Bleckley/Coch	36:17,25 37:4	box 10:5 14:16	93:22 94:8,23	222:3,6,12,17
232:1	37:9,11 38:4,5	14:19,20,22,22	95:13,25 96:4	222:23 224:4
blew 261:20	38:6 41:21	15:6,13 16:12	96:15,16 100:7	224:13 226:2
Blue 45:24	49:25 62:4,16	16:14,20 18:9	101:6 102:4,23	226:22 228:6
board 56:5	62:20 63:4	box.com 291:25	103:4 104:23	229:2,4,25
83:18 137:23	66:20 152:16	boxed 22:9,16	104:25 105:7	230:1 240:5,19
139:14	163:20 166:23	boxes 23:1,3,3,4	105:19,21	240:21 241:16
Bob 197:9	167:6 182:1	81:9 291:25	106:4 107:14	244:2 247:12
bond 10:19	184:7,11,12,14	boy 234:5	107:20 108:23	247:18,19,22
11:10 15:25	186:12,21	branch 74:19	109:7,11,14,23	247:25 258:25
16:1 35:19	187:13,23,24	brand 83:9	110:8,17	259:9,23,24
40:22 45:24	190:2 192:15	break 63:13,21	111:16,22	260:20,23
46:9 47:9	192:21 193:24	87:10 122:4,13	115:6 117:13	261:9,22,22
55:15 61:22,24	194:20 200:19	179:20 211:6	117:19,21	262:13 272:6
63:24 70:12,24	204:19 214:11	284:7	123:13 129:9	273:16 277:21
73:12 76:18	216:4,10	breakdown	133:19 135:1	277:25 278:7
77:14,20 78:24	234:20,20,25	237:20	135:18,25	278:13,16,18
80:6 95:25	235:3,9 237:4	Brian 281:16	136:12,20,22	278:20,24
96:6,25 115:2	237:5,6 243:13	282:3,4	137:3 138:24	281:19 293:24
115:15 134:12	253:12 257:21	<b>bridge</b> 249:12	139:9,11 142:5	294:17 299:14
139:23 140:1	258:8 260:7	249:16 278:15	143:14,19	299:22
140:16 141:10	274:5	brief 21:4 63:15	144:4,6,14,22	Brogdon's 96:21
147:11 164:3,4	bonus 107:5	105:12 179:16	146:10 150:23	100:6 145:12
164:5,9 182:17	112:20	284:3	152:21 155:15	145:13 147:24
182:19 190:5	book 235:23	bring 257:18	156:16,20	148:18 149:1
192:13,19	236:1,1	258:17 281:23	157:1,21	149:13 160:9
193:7,8,22	borrower 87:2	bring-down	160:22 162:1,2	196:23 197:15
194:6,7 205:11	89:16 91:21	229:20	162:7,12,22	223:2 228:14
205:19 211:9	95:7 130:19,21	broadly 257:2	168:6,24 169:4	262:1 281:25
212:25 213:6,7	131:11 153:20	Brodgon 11:4	169:7 170:11	Brogdon-
213:12,18,25	158:17 159:22	Brogdon 10:20	172:11 173:1	158:22 161:16
214:3 215:16	189:5,16 196:2	11:10,25 12:3	175:12,16	185:2 225:11
215:23 216:19	196:3 205:6	15:10 16:11,19	180:23 181:7	Brogdon-relat
225:20 227:12	226:11 227:9	17:17 18:2,21	181:23 185:23	131:20 138:12
228:14 232:5	227:21 228:2	19:9,11 33:18	186:1,12	141:23 150:5
237:8,10,11	228:23 254:16	34:1,5,22 35:1	187:13,24	163:24 174:7
241:23 254:13	borrowers 73:3	61:5 64:25	189:22 190:23	183:21 189:20
254:15 255:15	130:8	66:22 67:4,6,6	192:4,6,12,22	196:4,5 226:13
255:20	borrowing 93:23	67:13 68:9	193:10 194:9	broker 24:20
bondholder	94:7	69:2,22 70:7	194:14,17	102:8 187:5
166:23	Boteler 142:9	70:10,18,21,25	195:6 196:1,11	235:17,22
bondholder's	bother 224:18	71:9,14 72:22	197:11 199:21	236:2
166:24 167:7	bottom 129:16	72:25,25 73:2	201:13 202:12	broker- 158:19
bondholders	139:15	74:2,6 75:19	203:5 204:23	broker-dealer
151:22 195:10	bought 234:17	75:22 76:17	206:23 209:3,8 210:13 212:23	26:10 28:7 43:11 64:2
241:11,11	235:9 247:3	77:14,15,20	Z10.13 Z1Z:Z3	43.11 04.2
<b>.</b>				

84:8,9,17 87:6	<b>bullets</b> 131:16	257:14,15	271:12	21:20 30:5
89:18 101:21	bunch 249:4	257.14,15	Campbell's	55:3,21 80:15
			266:2	88:16 108:25
117:1 173:15	Bureau 94:20	buyouts 252:19	ì	127:24 136:14
236:2 280:2,21	95:14,24 96:10	C	candid 283:21	
281:4	144:22 145:4,7	C3:1 4:1 11:18	Cantone 1:5 5:5	140:10 142:4
broker-dealers	145:12,13,21	C-u-r-t-i-n	204:24 205:1	143:21 175:20
42:21 63:9	146:2,5,11,24	40:25	302:3	194:19 198:2
81:2 86:21	200:20 202:24	C.F 226:22	CANTONE-E	205:17 214:24
274:4	203:16 208:10		199:3	230:2 249:18
brokerage 37:14	business 26:5	calculation	capabilities	265:3 282:11
62:25 71:4	29:16,17 30:15	165:10,17	112:4	cases 16:2 71:5
brokers 28:11	37:15 39:23	calendar 165:9	capability 69:16	73:5,6 74:10
63:1 235:14,18	40:1,3,10,14	California 37:13	capacities 41:4	77:24 79:6,12
236:7 237:2	40:21 43:4	call 23:2 26:12	57:1 72:3	90:1 93:17
274:7	44:16,25 67:11	26:17 27:22	113:7 139:12	136:11 159:14
brother-in-law	70:19 102:7,11	28:1,20 46:3	capacity 10:12	175:21 194:19
37:1	103:13 111:8	77:2 79:17	41:2 43:14	234:11 235:25
brothers 41:7,12	117:9 121:11	80:11 88:15	45:16 50:8,14	260:3 265:3
41:15 42:11,14	121:15,17	108:21 155:22	50:18 51:6	271:17 294:12
42:16 234:15	141:16 149:25	157:3 159:7,11	56:2 57:25,25	cash 159:18
brought 32:20	177:12 195:4	219:17 221:10	58:21 59:14	165:13
34:4 69:8 72:2	219:18 220:22	257:10 263:15	66:18 69:14	caught 90:9
104:19 113:6	224:11 229:4	263:19 264:2,4	105:12 107:16	cause 110:8
133:21 146:12	235:24 236:1	266:5 269:22	112:13,15	168:2 210:9
170:6,16	236:14 256:11	270:5,14,14	114:8,12,22	254:10 274:25
175:10,12	258:11 272:8	271:6 272:16	141:19 142:5	caused 38:17
185:22 186:21	273:4,8,21,22	288:8,9 300:19	173:4 184:9	251:24
210:21 228:8	286:20,21	called 4:8 14:16	capital 43:6,9,18	cc'd 190:23
230:4 252:15	287:22	14:22,22 43:6	44:1 45:8	212:8,24 217:3
288:24 289:4	business-related	45:8 62:6	101:12,13	253:12 262:25
Bruce 200:8	272:20	69:13 78:4	103:12 147:18	<b>CD</b> 16:3
<b>bubble</b> 238:12	businessmen	79:14 81:7	148:6 149:7	<b>CDA</b> 97:16
bubbled 83:5	234:14	98:3 138:5	155:23 204:17	CDs 15:25 293:4
136:12	Bussey 75:1,2,2	169:19 172:11	204:25 205:1	cell 26:3,13
budget 166:24	75:3 195:14	172:20 184:21	206:4,17 248:7	centered 124:7
167:6	201:11,18	202:1 287:24	286:22 287:3	centers 42:8
build 73:16	206:12,21	288:24	287:11 288:5	<b>CEO</b> 67:17
241:7	207:20,25	calling 187:4	card 38:10	289:5
<b>building</b> 65:14	Bussey's 201:15	216:5	care 41:24 42:2	certain 5:7 6:18
65:22 79:7	buy 184:11	calls 26:8,20	42:6,24 43:10	17:9,10 21:9
113:4 142:25	237:11 245:16	27:18 29:6	47:6,8 62:8	29:14 61:12
143:2,22	247:23	68:21 264:21	115:21,24	101:18 127:11
168:10 172:9	1	Camelback	116:12 138:23	148:24 174:19
l l	<b>buying</b> 65:21   172:19 244:19	171:8	188:6 257:5	187:6 202:23
buildings 240:23		Camino 25:20	career 114:14	250:11 299:18
251:21 built 26:11	248:6 251:1	Campbell	Career 114:14  Carolina 281:18	certainly 11:16
built 36:11	256:13 274:4	253:10 262:25	<u> </u>	27:21 31:14
64:18 113:8	278:3	263:8 267:1	carry 177:23,24	
240:23 251:21	buyout 247:16	270:8,19	carrying 23:5	106:1 112:8
bullet 132:5	248:22 251:25	270.0,17	case 10:13 13:20	121:7 123:21
	[			

				-
134:12 160:14	charges 34:13	212:7,19	218:17	258:6 260:8
170:9 200:5	chart 142:3	213:24 214:1	circumstances	clients 37:2 51:2
255:21 261:5	charter 62:8	217:3 219:12	129:22 208:21	52:17 62:3
281:2	109:9 142:1	220:18 224:21	209:9 286:12	111:2 114:4
certificate	249:17	225:22 226:21	city 63:2 137:23	118:21 119:24
166:25 167:7	chastised 280:1	253:11	190:1 192:5	177:21 178:18
302:1	chatted 272:19	choice 239:8	204:18 213:18	179:8 184:16
certificates	check 20:12	256:19	214:11,14	186:13 235:5
167:22	24:20 82:19,23	<b>choices</b> 88:9,14	216:3 218:12	235:12,16,16
certification	84:16 87:12	chose 41:9	civil 5:10	236:6,8,10,15
126:15	91:1 96:22	Chris 11:10 67:5	claim 21:5 38:24	237:1 244:6,8
certifications	97:3,13 99:11	67:6 70:25	122:1 265:23	244:12 256:9
129:21	99:12,23 100:1	72:22,25,25	claimed 21:6	257:22 259:9
certified 126:13	117:6 134:9,11	96:4 101:2	36:8	<b>Clinic</b> 137:23
certify 125:15	134:14,23	110:21,23	claiming 38:10	<b>Clinton</b> 217:18
302:9	137:7,8 152:6	123:13 146:25	claims 202:22	217:20
cfbrogdon@w	162:19,21	147:7,14,22	203:2 241:25	close 7:20 78:11
191:2	174:8 192:16	148:13 162:7	clarification	85:13 103:7
CFO 85:11	204:11,15	172:1,4 181:7	7:25	172:14,16,21
250:4	218:12,17,22	182:12 183:18	clarify 299:9	249:13 272:7,8
chain 181:11	218:24 221:21	188:5,12	classify 236:17	272:15 273:25
191:1 197:10	221:23,25	190:23 191:2	<b>Clayton</b> 196:14	290:21 298:10
212:16 216:22	checked 10:24	192:4,10	199:1,10 200:1	<b>closed</b> 47:15
217:17 254:2	20:13 89:23	194:16 195:9	200:3 201:5,17	49:23 79:25
255:3 257:14	137:5 208:25	195:23 196:10	201:24 205:12	99:5 132:23
263:3,8 276:4	245:6	196:23 197:11	206:22 207:10	215:4 216:4,18
281:11	checking 132:25	197:14 198:5	208:1 209:17	243:13
chains 192:1	158:8,10,14	198:11 199:21	<b>CLE</b> 53:6,9	closely 66:7
Chairman 17:19	164:6,6 209:4	200:25 201:13	clean 80:9	119:22 235:5
<b>change</b> 48:21	214:24 216:17	202:11 203:5	cleaning 22:24	closer 43:7
52:13 57:6	216:18 240:3	204:9,23 205:3	clear 56:14,15	closing 47:21
69:5 83:9,11	240:11 285:3	209:22 210:13	58:11 95:22	90:10,11 98:6
109:20 140:23	checklist 127:23	215:6,12 219:7	176:21 206:19	132:15,20,23
208:18,20	<b>checks</b> 84:1,4,25	220:13,14	207:19 215:9	133:23 180:8
changed 25:12	89:10,21 90:16	221:3,8,12	215:15 260:11	205:12 215:25
25:14 82:14	90:19 91:4,7	222:6 224:13	285:13 297:7	224:21 225:5
127:3,4 238:3	91:14 95:12,23	228:6 229:2,22	clearly 8:6	282:14 293:4
276:18	96:3,5,12,24	229:25,25	205:16 255:4	299:11
changes 74:10	98:2 137:10	230:1,24 240:5	269:19 281:3	closings 159:18
199:13,18	184:19 222:11	240:19 247:12	300:2	272:10
203:11	223:2	262:13 281:19	<b>client</b> 10:21 37:1	clutter 15:1
changing 82:11	<b>chief</b> 27:10	Christopher	54:19,20 72:4	co-manager
Chapter 35:9	Chimienti 2:9	139:9 212:23	81:4 114:17	89:6
character 33:18	4:24	<b>circle</b> 103:21	120:25 176:15	co-managers
charge 67:12	Chinese 79:9	circles 33:8	178:13 184:17	86:8 297:21
85:4 123:23	Chix 70:24	100:10	186:25 219:10	co-managing
257:12	72:12 77:3	circulated 81:7	219:18 235:17	86:10
charged 34:17	140:10 190:22	circumstance	235:17,19,20	co-senior 89:6
46:8	192:16 196:11	69:5 208:25	236:10 237:12	Cochran 231:13
	<u> </u>		·	

code 25:21	228:4	280:4	123:22,23	299:6
300:14	comfort 262:12	communicated	124:5,7,11	concerns 71:23
cognizant 291:5	comfortable	31:3,4 77:13	125:20,25	103:4 119:10
cohesive 70:22	72:6 110:25	79:1 173:21	126:1,6,9,12	171:18 192:18
71:10,11,14	111:7 134:14	communicating	120:1,0,3,12	194:13 210:9
92:22 93:2	290:12	275:15	129:21,23	214:23 215:3
1		communication	130:24 137:6	214.23 213.3
collaborative	coming 12:7 76:8 94:4	169:10 173:13	147:19 165:11	221:2,14
47:13,20	į.	173:20 270:23	165:17 227:10	224:13 245:19
200:12	104:8 112:23 112:24 142:4	communicatio	229:15 231:23	261:19 283:17
collected 64:22		•	231:24 295:24	concluded 301:3
collections 283:2	152:3 157:24	30:15,19 271:24		conclusion 16:8
collectively 12:2	159:22 169:21		complied 84:2 132:18	
85:16 226:1	172:1 174:2	communities		.219:4 270:3
241:1	200:10 220:25	282:20	comply 131:23 135:25 189:5	condition 8:24
college 39:23,24	224:14 231:11	community		74:22
40:12,13 44:13	232:3 236:22	42:21 108:4	complying	conduct 9:23
com 14:16,19,20	237:13 248:6	companies	162:22	20:3 73:7
14:22 15:6,13	263:20 264:10	34:22 43:10	components	75:18 78:5
16:12,20 18:9	269:21 296:15	company 14:21	83:7	83:13 89:9
29:21	296:25,25	32:22 66:7	comprehensive	90:15,19 91:7
combination	298:8	87:17 113:11	17:23	95:12,23 96:5
287:18	comingled 286:2	138:23 238:2,5	compromised	99:23 162:2,13
come 11:7 21:11	comingling	239:4 241:5	280:11,15	200:1 231:21
28:8 33:3 41:5	283:5 285:8,9	250:4 270:18	computer 16:25	conducted 10:20
44:24 45:13,15	285:14,24	281:20 283:12	291:8,11,12,20	15:22 18:22
49:15,16 74:6	comment 68:19	286:8 288:5,7	292:24	19:13 20:5
74:21 78:18	104:5 207:14	288:15,25	concept 115:20	32:5,9,12 91:3
80:17 81:9	commented	289:5	concern 91:14	97:13 98:2
89:1 117:20	75:14	compared 13:21	100:9 103:15	99:12 144:5
118:3 123:19	commenting	302:14	110:8 154:1	conducting
133:16 143:4	76:12,12	compensated	160:2 164:15	82:20 84:1,25
146:21 159:5	112:10	46:20 50:4	168:2,22,23	89:21 95:17
159:16 160:13	comments 76:4	compensation	170:3 172:2	115:5,10,13
160:14 162:10	82:11 196:24	46:2 49:22	214:17 220:3,5	127:18 131:8
164:13 167:9	197:1,4	59:22 104:3	220:20 221:16	131:20 133:13
167:10 170:1	Commission 1:1	116:9 293:21	224:22 243:18	147:3 153:20
171:19 184:14	1:9 2:3,11 5:2	294:25	243:23 256:7	201:16
195:4,11	5:5 7:12,17,19	competitive	258:3 261:4,9	conference
205:20 221:6,7	8:9 32:6	144:18	262:9 299:20	68:21
230:21 232:2	250:14 302:12	complete 9:6	299:20	confident
237:18 239:15	Commission's	24:23 25:1	concerned 179:6	259:12
241:15 248:8	5:20	122:24 302:13	184:24 219:14	confidential
248:15,17	committee	completed 77:21	220:8,23 226:2	7:19 30:8,9
249:21 254:21	121:12	completely 51:3	256:13 258:6	120:11 121:9
261:22 262:1,5	<b>common</b> 14:15	51:13 102:7	275:14 281:1	297:9
262:8 283:1	154:6 233:20	184:24 287:10	concerning	configuration
288:3 292:12	279:9 283:10	compliance 28:6	101:6 118:1	233:14
292:15,16	283:11,12	28:7 83:13	160:8 197:19	confirm 8:17
comes 204:25	communicate	103:4 123:21	260:20 298:17	21:13 63:19

				rage Jii
100:11 127:5		287:1	277:25 278:2	221:5 230:9
122:11 137:5	consulting 46:3	287:1 continues 33:1,2	281:21	256:20 260:10
139:5 179:19	46:7,11 49:20			1
211:4 248:24	50:11 104:9	continuing	controls 8:9	260:18,19 266:15 267:20
conflict 148:23	112:20 269:12	39:10 83:14,16	242:17	
confused 216:12	293:12,16	84:3 87:1	convenience	268:7 275:5
conjecture	295:7	100:5 103:5	45:21 46:1	277:4,7 284:7
71:19	consulting/bo	129:25 130:25	49:9,12	284:10
conjunction	119:17	136:1 145:20	convenient 46:6	convey 27:15
104:2	consulting/legal	146:6 152:8,14	conver 87:14	256:23 262:11
connected	119:17	154:10,10,11	converging	conveying
272:23	contact 43:15	162:22 164:12	43:24	266:10,19,20
Connecticut	177:12 282:3	168:3 188:22	conversation	convinced
289:1	300:21	212:25 213:9	27:11 28:3,5	278:17
connection 7:2	contacted 36:24	214:9,12	48:7 86:5	Cooper 181:2
93:21 95:24	37:14 166:13	215:15 216:8	88:10 91:24	cooperating
97:24 120:3	184:10 264:23	216:10 224:10	104:10,22	297:1
134:21 135:23	298:4	227:9,10 229:9	105:5 106:7	<b>copied</b> 167:11
146:10 194:13	contacting 18:16	229:14 231:2	115:9 118:8	168:18 249:6,8
214:10 216:9	19:4 182:12	232:13 254:11	119:7 159:2,6	271:18
228:14 229:5	252:13 263:21	261:12 262:3	162:10 171:25	copies 13:16,17
230:14 258:24	contain 163:3	contract 64:6	173:1 184:25	13:25 30:12,18
259:21 294:19	contained 13:6	151:3 265:7,15	194:5 220:17	80:16 127:6,7
consciousness	14:2 15:9 23:1	contractor 22:5	222:6 225:13	166:4 216:25
205:21	24:21 163:8	30:4 177:10	225:19 230:20	<b>copy</b> 5:12,20
consensus	contains 152:14	242:1 252:2	249:19 254:22	12:9,11,11,14
268:23	contents 128:1,5	265:10	255:3 256:6	12:20,22 13:5
consequence	128:16 148:8	contractors	258:15 260:19	13:7,14,22,23
101:20	context 18:20	73:17	266:25 269:20	13:23 14:6
<b>consider</b> 56:7,16	61:16 64:3	contracts 150:21	271:21 272:22	80:9,10,13,18
56:21 70:15	104:8,17 105:1	150:24 265:8	277:1,2,3,13	126:22,23
121:3 236:18	105:19 107:4	contractual 46:5	285:1,13,17,20	164:17 166:24
considered	108:6 119:16	contributed	297:3	167:6 192:7
113:17 121:7,9	125:8 130:22	286:21 287:3	conversationa	291:14 293:5,5
273:7	148:11 208:19	contributing	173:23	corners 109:25
consistent 117:7	contexts 117:17	77:11 287:11	conversations	Corp 122:19
236:22	continually	contributory	8:15,18 17:14	corporate 40:14
constantly 209:4	154:21	299:13	21:7 28:10	40:20 140:16
constitute 5:9	continue 22:8	control 94:11	45:13 63:20,22	140:21,24
188:21	84:16 107:10	95:3 161:6,7	68:20 79:13	141:10 249:1
Constitution 7:5	107:14 111:8	276:18 277:19	85:24 86:2	Corporation
construction	141:22 154:13	277:22 288:2	103:19,22	10:4 27:6
47:25 64:6,7	155:9 185:2	controlled 60:4	118:6 119:12	32:13 59:21
73:17 151:17	288:11,11	69:8,14 93:23	119:15 122:12	61:14 114:18
233:13 253:23	290:20	106:2 161:4,6	135:11 172:4	122:22 138:10
construction-	continued 39:9	237:18 242:10	179:20,21	142:15 171:8
150:18	87:22 90:14	243:1 276:15	188:11 200:24	171:11,21
consultant 48:3	111:20 114:10	278:6,7 282:8	203:4,23	180:10 250:14
consulted 21:3	129:24 169:6	controlling	209:20,21,23	293:9,18
265:16	185:4 267:12	276:8,16	211:5,7 219:6	Corporation's
		-	-	-
1	•	·	·	

	<del> </del>			
131:16	46:10,17,21	116:22 117:12	140:4	201:19 225:1
Corporations	48:4,8 49:1,5	117:13 118:6	creditors 39:8	229:22 230:4,5
250:19	50:22 53:24	133:20 136:2	criminal 5:10	295:25 296:2,4
correct 19:18	55:13 56:8,17	149:18 157:4	6:25	currently 17:3
46:18 61:7,8	56:22 57:11,15	160:7 170:11	Crisp-Dooly	139:9 195:2,8
62:20 98:21,21	58:2,12 59:18	186:3 189:25	226:4	203:16 208:11
107:16 122:14	59:23 60:2,9	194:9 213:19	criteria 62:14	227:8 237:12
128:25 129:5	61:6 70:12,24	219:5 222:22	cross 237:12	Curtin 40:25
į.	71:1 77:14	258:22 275:17	crossed 188:8	41:1
134:10 135:2	80:6 89:25	279:25 288:14	CRS 24:20	cut 38:1 82:3
136:24 138:22	1			110:1
139:3 142:13	92:9 103:23	coupled 288:18	culling 79:24 80:11	
142:14,18	104:5,20,24	course 5:14 7:24		cycle 251:5
158:24 163:3	105:6,8 106:5	27:19 53:6	Cullman 74:17	D
165:20 171:2,3	106:8,16	79:2 86:24	117:15 157:10	D 4:1
180:15 200:20	107:16 111:25	102:16 116:17	157:15,18	date 1:12 25:15
202:15,18	112:6 114:16	126:25 133:13	232:22,25	35:25 98:13
203:11,21	115:2,2,3,5,12	174:12 210:11	233:7,10,14,17	184:17 185:22
204:21 205:7	115:15,15	238:3	233:21,23	187:1 190:24
208:22 209:2	118:10 119:9	courses 40:10	234:1,9,13,20	242:12 279:17
215:17,21,24	119:11 121:5	court 8:3 35:7	234:25 237:19	300:23 302:6
217:10 218:14	134:8,12 138:9	39:11,15,16	237:24 238:6,7	300:23 302:6
226:9,14 233:1	140:1 142:19	51:20,21 54:11	238:23,25	date' 152:19
233:4,7 257:23	143:16 147:11	54:12,12	239:15 240:21	1
269:3 282:9,11	148:13 149:13	241:25 275:19	242:10,16	dated 25:7
283:8 284:8	164:3,4,5	courtesy 111:14	243:16 245:3	122:20 137:24
294:21	168:9,9 169:17	111:15	246:16,18	179:23 181:6
corrected	170:20 173:4	Courtney	247:5 250:2,10	199:1 212:20
136:18 197:20	174:23 175:25	197:14	251:10,22	dates 243:10
correctly 210:19	176:7 185:6,8	courts 38:23,23	253:12 254:24	David 2:4 4:21
correspond	189:22 198:11	39:5 52:12	257:7 258:2	256:6
31:10	211:11 213:18	118:15 176:14	260:1 261:21	day 28:9 79:8
correspondence	213:18,25	covenants	263:12 264:14	172:5 185:25
217:14	214:4 233:3	165:11,18	264:16 274:4	186:2 209:3
cost 38:14 47:4	293:22 294:19	cover 60:24 61:4	274:16,19	230:6 265:17
47:23 48:23	counsel's 139:23	199:12 203:10	276:8,16 278:1	273:2 287:20
73:9,10,11	counsels 55:18	229:7 282:25	278:7 279:2	300:6
89:13 91:15	61:1 169:19	covered 221:10	280:6 282:8,25	day- 66:12
152:5 238:22	County 11:21	249:5,8 278:15	283:7 285:15	day-to-day
245:9 265:14	199:10 201:24	<b>CPA</b> 43:5 68:11	293:25 294:18	69:11 116:15
costs 47:25 73:8	206:17 207:10	68:14 75:21	295:1	159:19
73:17,22	231:13,14	78:14 193:22	culmination	days 19:6 25:14
cottages 202:4	232:2,5	crazy 220:7	38:16 289:11	84:19 152:18
<b>couch</b> 260:9	couple 23:3	create 42:1	<b>curb</b> 81:6	157:5 165:8,14
counsel 4:22,22	29:14 41:6,17	88:14,21	<b>cured</b> 156:1	209:3 214:13
6:8,11,17,22	43:4 45:10	created 219:15	189:8,12	215:22 216:11
16:1 21:3	49:4 63:3 66:3	creative 194:17	current 25:19	261:14,15
32:18 40:22	73:20 86:6	credit 62:10,12	98:7 153:14	de 112:25
41:4,8,16	94:12,14 110:2	62:13 84:14	182:18 183:5	deal 12:17 28:14
45:23 46:9,10	113:6 116:21	117:6 121:12	183:18 193:2	108:20 109:8

				rage 313
146.11.150.7	152.4 0 14 10	283:3 284:16	188:13 262:17	197:3 209:22
146:11 152:7 172:24 181:23	153:4,8,14,18 153:21 154:5	decide 76:16	delivered 22:10	detailed 179:5
		83:10	223:19	196:25
183:3 187:17	154:25 155:3,7	decided 43:3	delivery 171:22	details 35:11
191:21 192:3	155:16,21,25	94:5 141:17	denvery 171.22 dementia 62:8	deteriorated
193:19 198:12	156:8,13,16,18		dementia 02.8	240:17
199:17 201:7	156:20,21	246:19	193:23 211:21	determination
202:9 205:24	157:2,9,17,21	decision 66:13		131:10 149:13
216:18 230:24	161:19 163:2	76:20 120:6	departed 290:24	229:1 241:1
233:22 245:8	163:10,14	269:22 270:9	department	determine 5:6
246:22 257:7	172:6 243:15	300:4	36:3 88:15,22 137:13 141:3	129:23 130:24
265:25 281:5	251:7,14,24	declined 241:17		
300:6	252:3,8,18	deducted 293:12	141:13 184:5	130:24 161:18 163:25 203:19
dealer 158:20	253:24 254:6	deemed 81:15	249:1 250:19	231:22 266:7
187:5	254:18,24	deeper 268:22	270:25 271:10	
dealing 15:4	255:18 256:3	default 155:17	departure	determined 36:3
111:6 113:8,9	263:12,25	155:23,24,25	286:13 289:10	36:13 150:16
114:1 156:4	264:1,19 266:2	156:1 164:14	depended 126:2	<b>Deupree</b> 234:6,6
168:8 220:7,13	266:17,23	170:5 195:13	depends 156:6	234:10,11,16
221:16 226:2	267:2,9,23,25	defaults 109:3	depleted 155:7	237:25 247:11
259:13	268:15 274:6	defense 258:12	157:17 172:7	247:11 253:10
dealings 87:20	276:21	265:24	243:15	253:11 265:6
100:12 225:23	Decatur 74:17	deficiencies	deposed 35:7	265:12,22
228:7 240:6	117:15 157:11	116:2	describe 10:1	266:20
deals 20:8 57:11	157:18 232:23	deficits 157:16	12:8 14:5,18	<b>Deupree's</b> 254:6
71:8 109:11	233:1,7,10,16	238:9,20	39:21 40:16	278:9
115:21 117:13	233:18 234:10	251:23 264:5,7	61:21 62:24	Deuprees 239:3
117:15,19,22	234:20,25	267:11 275:10	63:23 86:2	241:22 245:10
117:22 123:12	237:19,24	defined 50:18	92:25 120:6	245:15 246:14
133:19 136:12	238:6,23	definitely 11:12	145:11 286:12	246:14,24
139:12 143:14	239:16 240:22	145:23 261:18	described 92:22	247:16 253:21
147:17 157:11	242:11,15	274:9 283:24	109:22 167:22	257:14 258:1
158:15 170:11	245:3 246:16	deflecting 48:22	describing 14:14	265:4
. 175:12 193:16	247:5 250:2,10	degree 27:23	64:14	Deuprees'
195:6 202:10	251:11 257:7	65:4 124:6	description 3:6	251:10
224:19 225:5	258:2 260:1	144:10 147:7	16:24 141:7	develop 195:22
244:18,18,18	261:21 264:14	Del 25:20	designate 91:8	202:4
262:2 297:21	264:17 274:5	delayed 224:16	designated	developed 5:8
dealt 11:9 21:8	274:16,20	delays 240:16	91:10 94:2	64:16
149:10 161:15	276:8,16 278:1	253:23	133:7 135:14	developer
224:9 229:5	278:3,4 279:2	delegate 100:1	141:11,11	195:23 200:8
Dean 42:22,23	280:6 282:9,25	delegated 85:22	desk 182:17,20	202:3
debt 68:6 108:2	283:7 285:15	133:11 158:12	182:21 186:11	development
108:6,7,9,11	293:25 294:18	delegation 92:5	187:8,23	11:21 41:21
108:12,14,15	295:1	133:12	destroy 23:16	199:11 226:5
108:21,24	deceit 218:8	delete 17:10,13	81:13 298:5	device 43:25
109:5,21 110:7	December	deleted 17:18,21	destroyed 21:23	44:2 45:2,8
110:9,12,15,17	122:20 189:3	18:2	23:12	286:21 287:2,8 devious 220:24
111:21 151:18	216:11 279:17	deleting 17:8 deliver 140:8	detail 24:24 127:21 191:21	devious 220:24 devote 267:21
151:25 152:2,2	decent 282:19	uenver 140:8	147.41 191.41	uevote 20/.21

dialed 26:8	143:24 144:5	disagreed	84:3 87:1	discuss 77:1
dictated 46:22	150:7,25	116:19	97:15 100:6	133:14 233:9
294:8	161:17 162:2	disapprove	101:19 103:5	246:21 264:19
dictation 288:19	162:15 183:21	252:12	116:25 129:2	274:22 296:21
died 36:20	200:1,23 201:5	disaster 241:9	130:1,9,25	298:13
<b>Diego</b> 37:12	201:16 203:2	disbursing	132:2 134:3	discussed 6:18
Differences 76:2	203:14,19,21	160:17	136:1,17	58:1 91:22
different 41:17	209:16,24	discard 80:21	145:20 146:6	107:6 111:11
48:12 55:22	231:21 232:15	discharged 39:1	147:18 148:12	114:19 124:4
64:1 71:5 72:3	290:23	disciplinary	148:16,18,19	135:15 148:22
73:20 76:5	diligent 225:23	56:5	149:6,18,23	151:14,20
78:20 80:6	diligently 19:6	discipline 54:16	152:9,14	163:2 170:8,8
82:14 86:6	72:13	disciplines	154:13 155:4,5	170:9 198:14
96:20 102:7	dipping 157:9	113:24	155:6,8 156:14	218:16 225:9
110:15 113:6	direct 32:1	disclaimers 57:9	158:18 162:23	247:16 258:21
139:12 174:21	139:7 141:10	57:13	164:12 169:3	283:11 285:5
200:6 236:5,12	178:25 192:2	disclosable	173:24 175:15	295:14 296:17
244:9,9,10	223:3 235:8	170:6 243:16	176:5,8,11,18	299:16
260:9 262:6	270:13,23	243:22 256:4	178:9 183:5	discusses 145:6
differently	directed 27:17	277:10	188:23 189:15	discussing 81:21
155:21 297:4	180:9 230:1	disclose 129:13	201:1 203:7	103:19 131:6
difficult 239:6	255:8 257:25	130:11 147:14	209:11,13	139:21 142:12
difficulties 96:2	directing 9:20	154:10 155:9	213:1,9 214:9	188:23 209:8
243:15	35:6 39:18	176:15,22	214:13 215:16	230:7 254:18
difficulty 67:14	127:25 131:13	178:10 202:14	216:8,10 227:9	276:6 280:8
181:2 217:24	132:4 138:17	210:20 243:17	227:11 229:9	283:22 284:13
dig 203:8	150:3 152:13	256:22 258:3	229:14 231:2	discussion 49:8
digital 10:2 13:9	164:20 166:14	275:11	232:13 253:25	118:22 125:10
13:16,21,23,23	171:4 180:17	disclosed 34:21	254:12 256:17	137:12 149:5
13:25 14:6,16	181:10 190:25	83:18,21	257:4 258:11	149:13,15
digitally 80:19	197:16 200:14	101:15 116:11	258:13,13,15	195:24,25
diligence 16:7	212:15 216:21	116:19 131:25	258:24 259:1,3	204:7 265:3
28:21 33:11,17	229:7 231:12	132:1 154:12	259:5,11,21	276:24
37:11 63:24	254:1 255:5	154:20,21	260:15,22	discussions
64:24 66:6,21	263:7 268:8,15	156:4 167:12	261:11,12	85:14 88:20
67:3,13 73:8	281:10 282:17	185:10,17	264:9 268:3,5	100:4 101:11
73:23 75:9,24	direction 112:22	186:8 189:17	274:11 275:8	101:15 109:5
75:25 76:13,17	219:15 228:17	198:15 204:9	277:15	109:18 110:5
76:22 77:21,23	263:17 269:21	221:21,24	disclosures	124:11 126:7
78:24 79:2	directly 28:14	225:11 232:11	117:17,24	198:18 201:5
81:20 82:1,20	84:8 105:19	232:11 257:9	158:8,15,18	203:6 207:19
83:13 89:22	157:12 174:9	257:11	167:16 168:17	208:14 210:22
90:5 95:17,25	207:22 237:14	disclosing	198:21 225:20	disgruntled
99:24 102:22	259:17 264:14	120:12 137:4	256:9,16	241:24
123:7 127:18	272:17 274:15	256:25	261:10 300:15	dismissed
128:25 129:8	286:6	disclosurable	discount 49:24	286:18
131:8,20	Director 2:8	243:22	discovered 22:9	disseminated
133:13 135:19	4:24 6:4	disclosure 34:2	37:7,7	50:1
135:23 142:22	disagree 47:18	35:2 83:14,16	discs 15:25	dissemination
				<u> </u>

164:15 268:3	83:10 87:2	41:19 43:21	dragged 287:17	135:23 142:21
distance 77:17	106:24 188:13	46:24 48:14,18	draw 152:1	143:24 144:5
distinction	203:3 209:19	48:18,24 49:6	153:4,7,15	150:7,25 152:3
16:14 31:1	223:8,11	49:19 50:11	154:5 155:5,21	157:5 161:17
56:13	242:13 245:16	51:13 52:7	156:3,19	162:2,15
distressed	246:7 252:20	53:11,22 55:11	254:18 255:18	183:21 192:14
160:23	252:24 297:23	56:3 58:3	256:3 264:19	192:19 200:1
distribute 88:4	documented	70:19 71:3	267:2 270:2,3	200:22 201:5
distributed	82:17 90:25	72:8,15 78:13	drawdown	201:16 203:2
184:15	247:17	87:6 92:5,6	266:22 267:25	203:13,19,21
distribution	documents 7:2	103:14 104:2	274:6	209:16,23
62:2	9:21,24 10:8	105:20,21	drawing 73:13	214:13 216:11
<b>district</b> 34:11	10:10 12:7,13	107:12,17	155:25 157:21	231:21 232:14
39:15,16 51:19	12:20 13:5,22	108:5 109:8,9	254:6 269:13	290:23
disturbing 186:8	14:9,24 15:12	110:21 112:7	276:21	dues 53:12,15
diversification	15:15,17,22	114:24 115:17	drawn 117:16	duly 4:8 121:22
244:20	16:5,8,10,19	118:14 121:19	153:21 155:1,4	duplicative
diversified 1:24	18:13,14 19:21	135:14 139:25	156:10 159:21	291:20
244:15	20:15,19,25	141:10 142:21	161:19 163:14	Dylan 42:16,17
divided 18:21	21:14,22 22:1	151:8 153:13	172:7 254:25	42:18,23
division 75:23	22:22 23:11,19	154:16 158:20	255:1,24 266:3	dysfunction
76:3,24	23:24 24:1,14	162:1 169:15	266:18 268:16	239:19
divorce 44:12	24:23 35:3	175:11 191:11	draws 251:7,12	dysfunctional
doc 12:22	36:12,18,19	193:8 209:15	252:4,8	238:21 239:6
docu 22:2	44:3 48:19	216:14 219:9	drew 156:20,21	241:2 268:23
	60:19 64:9,10	238:24 261:7	157:1 163:9	241.2 200.23
document 9:15 19:2 48:19	64:21 65:9	269:17 273:10	drill 78:7	<u> </u>
75:6 83:16	66:4 76:6,12	273:13 276:25	drop 10:5	E 3:1 4:1,1
	77:15 78:8,17	281:8 287:14	291:25	122:8,8
97:16 123:2,20	79:21 80:3,22	289:2	<b>Dropbox</b> 14:20	<b>E-12</b> 276:2
124:2,4,21 125:4,9,24	81:5 82:12	dollars 38:15,21	dropped 34:16	e-mail 181:6,10
126:3 128:3,17	83:4,15 94:9	249:13,15	DSR 253:13	181:11,12,17
128:22 131:22	99:9 112:10	Door 288:12	266:8 269:13	181:18,19,20
134:2 137:22	118:18 119:23	dot 14:16,19,20	due 16:7 33:11	181:21 182:11
134:2 137:22	120:2,20 134:7	14:22 15:6,13	33:17 63:23	184:18 188:8
154:19 155:20	134:10 140:2	16:12,20 18:9	64:24 66:5,21	190:22 191:1
166:12 175:24	143:3,7 166:5	29:13,21	67:2,12 73:7	191:16 192:1,4
176:18 177:6	169:3 171:23	double 49:15	73:23 75:9,24	192:12 196:10
193:6 197:3	175:15 196:7	208:25 209:4	75:25 76:13,17	197:10,12,13
199:20 225:18	197:5,6 211:21	download 80:19	76:22 77:20,23	198:24,25
239:12 242:13	215:11 219:8	downloaded	78:23 79:2	199:12 203:10
253:18 263:5	222:4,7,12,13	291:9,11	81:20 82:1,20	e-mails 196:19
276:3,11	223:10 227:11	draft 180:22	83:13 89:22	E0002273
287:25	232:11 243:9	192:6 199:13	90:5 95:17,25	200:16
documentation	243:11 267:4	200:15	99:24 102:22	Eaglewood
15:18,19 19:23	282:14 290:5	drafted 152:8	123:6 127:18	211:25 212:1
34:10 45:7	291:19 296:13	175:4 204:9	128:25 129:8	212:25 214:11
73:21 77:6	298:7	drafts 68:18,19	131:8,20	217:25 218:22
78:1 81:10,14	doing 27:24 29:1	80:2,7	133:13 135:19	221:22 225:10
, , , , , , , , , , , , , , , , , , , ,		, -		

Eaglewood-rel	254:12 255:15	electronic 12:9	95:12,23 96:5	entities 73:1,2,3
230:7	255:19,21,22	14:13,18 15:7	96:11,22,24	73:21 94:7,12
earlier 30:14	256:10 268:7	16:10,19 80:13	97:13 98:2,14	95:6 99:7
32:20 64:14	299:17	91:1	98:15 99:11,12	115:1 145:16
66:8 91:13	effective 89:14	element 77:20	99:23 100:1	145:18 146:18
92:17 101:16	91:15	elements 82:25	117:6 132:6,11	158:23 160:22
111:24 120:1	effectively 43:19	eligible 62:13	133:5 134:1,10	196:6 199:24
130:21 131:6	50:3 282:8	else's 81:11,18	135:17 137:5,7	237:17,22
135:6 139:21	effects 254:15	email 3:12,13,14	137:8 158:7	241:23 242:9
142:11 144:21	efficient 15:4	3:15,16,17,18	164:1 184:19	242:20 253:21
147:17 148:9	effort 48:17	3:19 17:3,19	189:13 204:11	276:15 278:4
149:3,9 151:20	49:18	18:7 29:11,15	204:15 210:4,7	278:16,20
175:8 188:23	ego 270:12	29:16,19,22	214:14,24	282:7
198:12,14	eight 15:24	30:1 31:5,6,7	218:12,17	entity 93:23
206:8 207:14	173:1 193:7	80:17 212:6,8	221:21,23,25	94:25 97:10
207:24 218:16	either 15:20	212:11,16,16	222:11 223:2	146:13,24
222:10 232:22	16:2 21:20	212:19 213:3	254:11 267:25	161:4 196:7
233:7 237:3	26:13 30:7,9	214:1 215:19	275:1 276:23	228:18 229:1
256:6 271:23	34:14 41:7	216:22,25	277:20	230:1 234:11
281:19 293:8	42:18 49:15	217:4,17 221:6	employed 29:10	238:8 242:16
earliest 149:4,17	50:6 52:10,11	225:8 226:20	43:20 176:16	242:18,22,23
early 87:24	52:17 59:6	226:23 227:2	176:23 177:8	245:11,14
104:4,13	62:13 67:15	229:7 253:9	employee 30:3	246:14 250:15
105:22 110:4	68:23 69:7	254:2,2,6	45:20 177:10	250:23 278:13
118:22 123:22	71:5 72:24	255:12 262:24	employer 295:20	287:10
150:22 192:9	80:23 81:3	263:3,8 264:24	enclosed 192:5	enumerated
240:24 253:6	83:7 85:21	269:11 271:11	encouraged	128:25
264:7 266:6	87:6,14 89:24	271:12,21	240:12	environment
273:19	89:24 96:4	275:25 276:4	ended 37:11,25	65:10 273:9
earn 105:14,24	98:12 108:6,12	279:14,15,16	43:24 241:21	environmental
earnings 68:5	110:13 115:15	280:11,12,13	245:7,11 278:3	16:7 64:9
easier 13:10	117:8,9 137:10	280:18,23	289:23	143:8
15:4	137:11 148:22	281:10,13	endorsed 240:12	environmentals
east 25:20	149:2 153:13	282:18	energy 28:21	78:9
118:16 171:8	156:20 159:21	emailed 270:19	104:16	equal 287:5
Eastern 51:18	167:12 170:4	emails 15:15	engaged 75:17	equities 61:23
Economic	173:16 174:8	16:15,15,16,18	ensure 67:24	<b>equity</b> 27:6,9
199:11	181:22 183:25	16:22,23 17:4	68:16 77:19	45:8 237:18
economics 49:13	185:22 186:12	17:8,10,13,16	ensured 78:23	239:15 245:3
<b>EDC</b> 49:23	189:15 207:19	18:1,4 30:6,10	enter 192:14,20	258:2 268:16
educated 135:20	210:8 213:25	30:12 31:16,23	entered 38:11,13	288:8
246:3	224:13 228:9	75:8 90:2	194:2 201:20	erase 38:24
education 62:6	228:23 231:21	120:20 230:7	238:1	erased 291:11
educational	237:10,19	271:17 279:25	entering 195:1	ESI0002546
39:19,22 47:6	239:15 242:10	EMMA 83:18	entire 123:20	196:16
effect 34:19 90:2	268:16 270:13	84:1,4,25	128:3 277:22	Esmaili 2:6 4:22
123:11 125:9	271:7 293:24	87:12 89:9,21	entirely 87:6	76:15
176:19 222:7	elderly 34:13	90:15,19,23	170:2 297:22	ESQ 2:4,5,6
232:5 242:13	36:6	91:3,7,14	entirety 123:5	Esquire 175:1
	1			<u> </u>

essentially 48:16	exactly 43:23	190:19 196:10	express 160:1,4	138:5 144:18
establish 63:9	135:4	196:17 198:24	expressed	150:20 151:14
established	examination 3:3	199:4,5 212:2	224:12 260:21	151:23 157:15
62:15,16	4:10 5:14 6:13	212:6 226:16	expressing 221:2	159:23 162:9
272:12	301:2	226:20 230:18	259:20	172:17,23
estate 36:11,18	examined 4:9	231:12,20	expression 172:2	181:2 183:24
37:10 38:7,11	Examiner 2:10	253:9,14	<b>extend</b> 192:15	190:2 203:15
39:10 63:7	4:25	262:20,24	192:21 193:15	204:12,15,19
64:8 143:8	example 55:12	269:9 275:21	194:21	205:7,11,19
195:19 234:14	79:1 101:24	275:25 279:10	extended 111:16	207:16,21
estimated 73:8	155:2	279:14 284:13	extension	208:2 210:1,6
150:4,9	exceedingly	284:15	191:18	211:23,24,25
estimates 150:22	116:14	EXHIBITS 3:6	extensive 68:20	237:24 238:23
150:22 151:1	exception 69:12	existed 21:23	extent 62:12	257:19,21
283:1	114:5 162:5	64:11 67:9	72:6 100:3	267:10,22
ethics 300:14	excerpt 126:19	207:3 253:4	121:15,15	279:3
event 14:23	128:17	existing 73:15	124:9 189:12	fact 15:23 31:21
151:22 152:25	excerpts 122:23	150:19 201:2	200:22	34:9 92:21
153:6 154:24	excess 202:21	202:2,17	extra 233:21	113:14 115:10
155:16,24	exchange 1:1,9	276:17	extremely	119:19 124:22
156:1 175:14	2:3,11 5:2,5	exotic 108:1	272:14	134:9 135:17
238:4 242:25	32:5 183:8	<b>expand</b> 287:12	eye 103:8	139:2 149:6
243:16,20	214:22 250:5	expect 118:24		161:14,20,21
249:23 254:11	302:12	168:12 169:17	F	176:5 183:25
256:4 267:24	exchanged	169:24 179:7	<b>F</b> 122:8 139:9	186:7 192:18
289:9	245:16	236:9	<b>F000035</b> 137:25	205:22 207:3
events 152:24	excited 188:9	expected 170:5	F000038 138:18	208:17,24
252:14 257:14	exclusive 105:14	261:25 283:3	<b>F000047</b> 145:9	219:25 225:3
277:10	excruciating	expecting 169:8	<b>F000174</b> 137:25	257:24 270:2
eventually 38:12	197:3	169:10 170:4	F004641 253:13	271:7 276:17
41:4,9 45:9	excuse 75:3	255:4	<b>F004643</b> 253:13	295:14 296:10
184:17 224:5	180:10 229:25	<b>expend</b> 91:19	face 74:11	fact-finding
237:10 261:19	245:13	expense 87:9	206:18 207:12	297:12
everybody 28:11	execute 258:1	166:24 167:7	232:17 260:13	factor 112:25
47:14 70:13	exemptions	experience	facilities 67:4	facts 5:8 210:19
121:18 144:13	114:3	40:16 62:5	69:3,11 73:11	216:13
147:12 204:8	exert 120:24	106:21 112:8	74:12,14,15,17	factual 208:21
219:16 238:16	121:24	154:25 164:4	157:15 202:2	factually 230:13
246:22,23	<b>exhibit</b> 5:22,23	176:12 228:1	203:20,22	fail 158:18
251:25 275:12	5:25 6:18,25	228:13 258:10	233:13 238:18	failed 101:13
298:10	9:9,11 13:6,15	270:17	239:16 240:22	135:25 189:5
everybody's	18:14 23:22	expertise 19:21	241:8 247:13	<b>failure</b> 136:15
209:4	24:8,11,13,16	241:6	247:14 250:2	155:15 184:19
evidence 97:6	24:21 122:15	explain 33:12	268:17 274:16	185:9,17
134:4	122:19 137:20	159:17	276:9 277:19	188:21 210:20
evidencing	174:14 179:22	explaining 33:12	279:2 286:3	276:22
227:12	180:2,22 181:6	explanation	facility 47:7,8	failures 147:13
evident 104:15	181:13 187:21	136:5,6,23	65:20,22,22	156:15
exact 266:7	190:16,17,18	exposed 219:16	69:9 83:8,9	fair 8:2 13:13
		!	l i	

177:4 204:7	feel 78:1 86:25	214:13,25	22:5,12,17	218:5 226:8,10
	110:24 116:12	214.13,23	23:10 26:8,16	227:8 232:25
205:4 224:7,8 247:20 294:20	243:18 290:18	216:11 218:23	27:6 29:5,10	234:21 241:24
	297:3 299:11	218:25 219:2	29:23 31:11,15	248:2 261:3,15
fairly 14:15		219:22 221:22	31:16,22 32:13	266:16 268:9
19:24 70:22	feeling 100:23 101:2 109:12	221:24 225:22	33:5 35:13	274:3 279:24
71:10 104:12	Ī	267:24	43:10 45:17	280:1,12,13,18
104:15 105:22	109:13,16		46:12,25 47:21	286:13 289:10
118:22 159:8	115:24 137:1	files 7:13,17	48:3 49:19	290:23 291:21
fall 81:11,17	160:23 247:4	10:2,9,16 12:8	52:3 54:21	290.25 291.21
195:8	261:8 278:22	12:14 13:11,14		292:23 293:9
fallout 258:9	feels 187:25	13:21,25 14:6	56:9,18,23 58:23 59:21	Financial's
falls 158:17	fees 38:7,13	14:6,9 15:2		232:14
false 7:1,2	47:22 177:17	22:8,16,25	60:12 61:14,20	
familiar 93:7	feet 290:9	23:5,8 30:19	62:24 63:25	financials 98:16
190:1,12 197:6	fellow 51:7	79:24 80:9,13	71:3 73:24	136:10,16
206:13,22	fellow's 234:2	80:14 290:22	75:13 78:14	143:4 164:1
familiarity	felt 50:25 57:7	290:24 291:2	84:24 85:12	181:22,24,25
199:23 201:11	87:1 89:14	291:14 292:9	91:7 92:17	182:5,8,15
202:9	91:20 100:16	292:15,22	97:19,21,23	183:4,10,13
families 63:5	107:2,8 113:20	filing 19:20	98:1,11 99:23	185:9,17,22
family 63:7	120:11,21	97:19,21	102:17 107:14	188:21 189:12
69:14 85:6	272:9,11 286:9	133:21 188:15	111:20 114:18	210:6 214:25
113:5,5,8,10	286:17 290:15	211:18 214:15	115:6 119:3	215:23 216:25
far 18:19 66:13	299:17 300:11	225:10 259:6	121:4,6,21	217:7,16,21,24
74:2 132:21	fields 114:24	filings 34:21	122:19,22	218:11,20,23
149:21 183:24	fifteen 128:11	90:1 97:17,19	123:12 124:17	218:25 219:1
191:9 198:1	<b>fifth</b> 7:5 119:13	98:25 132:6,11	125:17 127:1	221:22,24
238:24 294:4	<b>fifties</b> 236:19	132:14,24	129:8 130:4	222:18,24
fashion 274:1	fighting 38:21	133:4 135:17	131:16 132:9	224:5 225:11
fault 238:22	238:14,15,16	229:23 230:5	132:16,19	274:19,22,25
favor 256:24	238:17 239:2,3	<b>fill</b> 251:21,22	133:4,8 134:2	275:8 276:22
favorite 107:12	242:6,6 275:14	<b>filled</b> 242:2	137:10 138:10	277:19
<b>FBI</b> 36:4,13,16	figure 170:12	final 16:1 64:15	141:21 142:15	financing 41:22
<b>FDA</b> 287:7,7	<b>file</b> 1:4 5:6 13:9	64:22 80:10	152:17 163:18	44:9,21,23
feasibility 64:16	23:2 39:11	129:13 132:4	164:7,8 165:1	45:2 47:14,24
67:19 69:20	79:22 80:11	180:17 252:19	165:11,15,18	49:21 51:8
70:3,25 75:11	97:23 134:6,7	288:18	166:7 169:3,11	55:11,12 64:12
75:14,18 78:15	136:15 184:20	finance 16:9	169:21 171:1,8	64:18 70:13,22
82:8	185:9,17	41:20 42:2,6,7	171:10,16,21	71:22 72:2
<b>fed</b> 249:7	188:21 221:1	42:24 44:7	173:8,12 174:6	80:4 83:2
federal 5:8,10	222:24 276:22	65:7 108:4	174:8 176:17	91:23 92:22
32:9 114:2	302:5	208:7	176:23,24	93:2 108:3
118:15 241:25	filed 38:23 39:14	financeable	178:13 180:10	115:19 138:19
fee 46:3,7,9,11	90:9 97:4,4	83:11	181:3 182:18	139:17,19,25
46:22 47:2	98:4,11,18	financed 208:6	184:4 185:4,19	145:17 147:9
50:2 62:22	99:4 133:1,17	243:6 245:4	186:11,12	151:8,11
104:9 112:20	134:5,10 136:6	financial 10:4,8	187:13 191:17	154:11 180:9
119:18 293:12	154:24 164:1	10:11,12,15,19	204:14 206:2,9	196:20 200:7
293:16 295:7	184:1 210:4,7	10:21 18:18	211:14,18	207:4,11,12,15
				<u> </u>

				- 1 age 313
207:20 208:23	21:3,8,20	firms 27:20 41:5	126:25 127:6,7	182:11 188:11
216:1 239:21	24:20 32:11	63:10 81:8,8	129:19 130:12	284:14
244:14,25	33:1,3,15	84:11 86:7,12	200:14	followed 82:16
259:8 261:13	34:23 101:10	86:19 87:14	five-year 289:7	130:3
262:6 264:13	117:23 120:12	88:1,25 100:25	fix 239:22	following 11:19
278:8 286:22	121:25 246:8	168:8,12	240:20 243:2	86:22 154:23
299:18	281:3 289:25	213:20 235:18	247:6 252:15	166:15
financings 62:9	291:1 295:21	235:25 236:1	256:17,21	follows 4:9
64:3 71:4,7,15	296:7	297:18	257:12 258:14	131:15
86:23 88:2,16	fire 36:1,3,5	first 4:8 7:9	258:16 268:24	forbear 193:15
89:3 93:8	fired 236:9	24:17 32:24	275:11	forbearance
99:15,19 109:9	283:13	50:7 79:16	fixable 247:7	189:20 190:4,7
114:2,7 117:12	firm 13:10 27:8	86:3,5 100:7	fixed 247:7	190:8,15
137:3 144:12	34:7,7,18	103:25 104:23	259:10 260:16	191:19,22
149:3 175:9,10	40:19,23,24	104:25 105:6,7	261:13 269:7	192:15,20,25
192:25 207:25	41:7,12 49:18	106:4 119:7	fixing 256:18,24	193:25 194:1,9
228:9 243:23	49:22 51:25	120:23 127:8	258:12,23	194:12,25
247:15 249:11	55:13 61:18	138:11,12,16	259:4,20	195:1,3 232:4
257:3 261:7	66:3,5,10,11	140:25 152:15	260:22	232:10 261:13
263:16,17	67:7,17 68:12	153:11 158:6	flag 110:16	262:15
272:5 283:9	68:14,15 72:23	166:10 191:1	160:18 169:5	force 76:7 92:14
286:8 289:1,3	72:23 74:2	192:4,7 197:10	flat 182:1	121:19
find 15:3 37:7,9	75:21,22 80:23	200:19 206:10	Florida 34:12	forecasts 199:19
64:21 78:3	82:5,7 84:7,13	212:15 216:3	63:2 69:5	foreign 32:9
88:22 89:13	84:15,23 85:7	216:21 228:3	74:20	forgetting 71:1
103:13 159:1	85:13 86:14	233:16 241:8	flow 159:18	85:9
172:24 214:16	87:18 89:9	242:10,13,14	flows 165:13	forgotten 184:24
248:19 257:15	90:14 91:8	243:1,4 244:25	focus 61:19 89:8	form 5:21 43:3
<b>finding</b> 129:24	92:5 93:17,19	245:2,20 246:1	94:15 125:14	65:23 77:25
218:24	99:3 105:14	248:1 253:19	244:24	117:10 177:2
findings 75:7	112:13 113:6	254:1 258:12	focused 10:14	177:22 178:9
81:23 82:8	116:6 121:20	259:3 263:7	59:6 96:21,21	178:15 179:1
fine 58:22 101:9	123:9 131:6,10	268:21 271:6	145:17 160:9	forma 193:10,13
101:22 102:9	131:14 134:6	281:10 282:18	246:10	193:23
103:12 148:16	137:15 169:8	284:22 285:1,3	focusing 66:21	formal 5:12,17
148:18 149:1,6	170:8 172:12	292:10	102:13 170:24	46:4,4
149:23	172:19 173:11	fiscal 152:18	folder 14:7,8,9	formalize 82:7
fined 101:14,22	182:23 184:5,6	165:15	14:11,18	formally 76:24
147:19 149:23	184:10,16	Fisher 212:7,22	folders 12:16	91:10 116:24
fines 148:1	187:5 206:11	213:14,21	14:2,14 16:4	formatting 83:4
fingers 225:17	213:15 235:23	214:8,17 217:2	16:25 17:6	formed 42:4,5
246:23	237:9,13 244:6	217:22	follow 53:6	43:6
finish 12:25	245:14,15	Fisher's 214:5	82:20,23 83:3	former 296:4
95:20 118:5	248:7 288:24	215:19	86:15,20	forth 6:25 17:5
125:1 185:14	291:9 295:22	Fitch 62:14	127:17 131:19	37:17 46:10
220:1	295:22,25	five 10:22,22	165:21 218:5	64:19 68:25
FINRA 18:18,25	296:2,5,7,11	15:24 25:25	259:8 284:20	74:23 95:2
19:7,14,24	298:13	27:7 41:13	285:22 286:1	146:14 165:12
20:5,11,13	firm's 29:25	105:2 126:24	follow-up	227:11 279:7
			l	

forthright	36:21 113:9	furnishing	generally 5:24	122:3 144:13
210:14	286:15,16	268:14	15:17 29:16	235:7 248:10
Fortune 101:6	frustrations	further 110:25	50:25 62:6	248:11 254:10
102:13,23	113:8	176:11 224:9	79:20 145:17	278:16 299:17
103:2	<b>FTD</b> 94:21	295:9 300:18	165:16 191:22	giving 9:6 16:1
forward 57:5	fulfill 99:24	future 24:6	236:15 237:4	20:2 33:11
83:25 90:10	fulfilling 53:9	67:22 129:25	248:4	55:16 134:14
98:8 158:16	full 4:12 9:6	153:20 155:9	generate 44:25	164:5 191:25
162:4 181:7	14:11 46:10	224:19 254:13	75:4	glad 283:13
225:4 259:14	129:11 152:15	254:16 255:15	generated 81:25	global 197:4
261:12 288:6	full-time 105:25	255:20 256:10	generation	Gmail 279:21
288:11	158:9 300:9	fuzzy 117:15	236:21	go 8:9,10,10,12
found 38:4 97:9	function 85:18	246:13	gentleman 33:22	8:14 22:12
108:22 109:2	85:20 86:12	240.13	35:21 68:10	25:3 40:7
131:24 132:17	87:22 108:19	G	70:23 141:4	41:12 52:18
145:24 159:4	119:1	g 4:1 166:16,18	175:13,14	68:25 88:22
208:21 210:12	functionally	gain 22:22	gentlemen	90:4,23 91:1
210:15 225:22	119:18	Gardner 191:12	246:25	97:16 106:23
237:11 248:8	functionary	191:13 197:8	George 253:11	110:24 113:20
four 42:5 214:21	270:25	197:13,14	253:20	114:11,13
260:25	fund 108:6	198:3,20	Georgia 53:25	117:9 126:17
fourth 119:13	109:21 110:7	199:12,20,21	54:1 201:25	138:13 139:22
frame 11:9 15:9	110:15 152:3	201:1,13 203:4	208:2 231:14	143:22 147:16
68:12 205:21	153:4,8,19	204:1,3 205:4	231:14	148:7 151:12
	155:1,7,16,22	208:20 209:6	germane 101:18	154:17 159:15
fraternity 234:15	156:18,21,22	209:21 210:12	149:20	160:14 162:13
fraud 218:8	157:2 163:2	220:19 225:25	getting 15:14	162:19,21
fraudulent	172:7 249:7	Gardner's	32:23 33:25	174:7 179:14
220:21,24	251:15 252:4,8	203:10	80:1,5 104:6	185:15 186:24
Freedom 37:13	253:25 254:25	gardnerforlaw	169:21 172:23	195:12 197:3
frequent 91:22	255:19 256:3	191:3 196:11	188:9 223:14	198:1 199:19
frequently 26:6	267:9 268:15	198:25	236:7,7 239:25	210:23 221:7
159:8	funded 252:23	gas 65:15	265:19 286:10	221:25 223:15
Friday 1:12 4:3	253:2	geez 242:19	300:8	233:25 245:9
160:11	funding 252:21	Gene 100:18,20	give 8:4,7,25	248:19,25,25
friends 272:8,9	254:13 255:19	Gene's 100:18	12:25 19:6	256:18 257:25
273:8,8,9,21	funds 48:1 108:5	general 7:18	24:5 26:11	266:22 267:4
273:22 290:21	108:13 110:9	32:18 35:2	35:12 38:17,25	273:23 281:7
friendships	110:12,18	60:4 65:6	61:14 71:22	283:13 284:2
44:11	111:21 117:16	75:23 91:18	78:10 103:3	288:11 289:15
fro'ing 38:22	150:4,5,9	100:23 108:4	110:8 156:5	295:11 300:5
front 51:20	156:16 157:22	119:15 125:8	168:2 194:13	go-158:15
99:16 269:10	160:16,17	125:15 142:4	211:24 242:12	God 272:25
frustrated	166:9 254:7	146:22 152:20	270:21 290:14	goes 158:7,14
112:15,16	282:24 283:5	172:4 190:3	296:15,18,22	169:14 288:6
116:7,8,15	285:8,10,14,24	211:10 215:11	296:25 298:8	going 13:3 22:8
246:22 288:22	286:2	276:5,12	given 33:4 77:20	39:4 47:5
289:13 290:8	furnished 10:4	generalizing	78:24 95:7	49:14 57:5
frustration	268:10	136:11	97:5 111:13	73:16 76:8
A WOLL STOLL	200.10			
1		1	<u> </u>	

				4
77:8 78:11	good 6:5,6 22:21	228:12 230:15	24:7,21 41:13	198:23 212:5
81:4,10 83:17	1 -	243:3 255:13	41:14 45:6	253:8 262:23
83:25 84:19	113:17 225:24	277:24 285:12	46:3 53:5	275:24 279:8
88:17 90:10	259:13,13,13	293:7 297:6	54:19 55:6	279:13 284:12
92:3 94:2 97:		299:1	56:1 62:6 63:6	handle 61:22,23
98:7,15,22	Gordon 95:4	Greg 71:1 72:13	65:4 67:7,17	76:21 88:13
104:4 105:17		72:21,23 96:4	75:19 87:10	113:1 188:6
105:22 108:1	· ·	101:3 198:8,10	102:21 105:4	265:1
108:17 112:1		198:10 200:25	110:14 112:23	handled 79:4
112:22 113:1		203:4 205:3	114:6 126:12	85:12 142:7
113:20 119:1		209:21 210:12	135:21 141:15	handling 92:1
121:2 123:6	227:25 228:1,2	215:6 220:18	144:10 147:1	135:13,13
132:2,25	228:18,22	225:24 227:13	150:21 162:11	238:5 283:15
140:12 142:8	•	228:4,9,19	168:20 186:23	handouts 127:12
143:6,11,12	230:3 231:3,4	<b>Gregory</b> 212:22	187:11 193:14	hands 81:11,18
150:20 151:9	•	226:21	194:23 199:16	133:9 240:20
152:23 158:1		grocer 35:23	203:4,6 207:18	245:18 248:2
169:9 172:14	[ 0	gross 49:25	209:19 222:22	handwriting
172:21 185:1		ground 73:16	227:14 228:9	197:7 198:6
186:17,18	71:6,6	195:21 240:23	229:20 244:24	handwritten
187:18 192:9	, ,	group 42:2,6	246:3 259:18	197:12
192:14 195:2	1 -	71:10,11,14	260:18 275:20	hang 81:5 117:2
198:6 199:19	1 ' '	72:7 81:6 93:9	286:9 289:12	258:20
202:4 216:16	10	96:2 140:19	290:6 293:11	hanging 147:21
216:17 221:9	1	160:24 196:24	299:11,24	happen 116:10
224:21 225:4	10	225:14 233:20	guessing 135:20	154:7 171:24
227:6 232:18		233:23 234:9	guidance 129:12	172:3 173:22
232:21 233:1		234:13 238:17	guy 219:13	187:10 239:18
237:22,23	220:3 235:18	238:21 239:8	gyoura@hnz	255:4 277:17
238:5,8 239:		239:10,25	196:12	280:3
240:24 241:3	(1	240:13,13,17		happened 35:16
245:9 246:25		241:2 246:17	<u>H</u>	35:16 221:19
247:6,19,23	4:22 10:6 12:6	246:20 247:3	<b>H</b> 7:9,10	240:4 247:13
248:1,3 252:		253:12,22	H-e-e-f-n-e-	happening 38:1
252:17 255:3		255:23 259:13	40:25	86:3 133:19
256:10 257:9	1	261:23 262:5	habit 31:8 80:1	258:17
257:11 258:1	1	262:13 268:23	185:23 192:22	happens 83:20
261:12 262:8	1	272:14 283:10	habitual 218:3	happy 20:17
263:13 264:7		283:14 289:2	half 10:23 36:15	24:25 249:20
265:5,18	104:21 106:13	297:20,21	37:10 289:6	haranguing 39:9
266:14 267:8		grouping 144:9	hand 4:5 247:18	hard 12:9,10,11
268:21,24,24		272:5 273:14	hand-marked	12:14,20,22
269:3,20 273		groups 42:24	199:14	13:5,7,14,17
275:19 277:8		241:21	handed 123:20	73:10 80:16,18
285:8 286:22		guaranteed	123:21 173:14	201:23 246:21
287:5,25	180:21 186:9	265:6,14	handing 24:10	291:14
289:15,16,25	<u> </u>	guarantor	122:18 137:19	hard-and-fast
295:9,23	201:21 204:2	<b>້</b> 139:16	179:22 181:5	156:7
298:10,11	205:9 222:9	guess 15:14 23:4	190:16 196:9	hat 115:23
	•	•	-	

<b>hazard</b> 65:15	hesitation	267:14	Illinois 203:18	126:20
head 8:6 42:24	139:11	honestly 24:4	204:18 207:15	incident 69:4
44:24 94:14	hierarchy 85:5,7	31:1 71:18	207:21 208:12	inclined 107:7
141:2 190:13	high 24:5 40:9	105:3 115:20	208:15 210:17	include 93:14
198:18 211:22	40:11 62:17	157:8 160:21	imagine 153:10	149:14 208:17
226:6	100:10 147:12	161:13 178:1	168:8 173:19	271:12
headed 247:9	236:17 240:12	184:8 216:12	186:5 188:5	included 272:21
heading 48:16	281:25	224:11 242:24	immediate	including 13:17
healing 44:2	higher 108:18	244:11 262:2	106:18 196:18	27:7 36:11
health 41:24	109:10 163:5	Hoover 74:17	259:4	166:5
42:2,6,24	highlight 6:19	106:5 137:24	immediately	income 48:13
43:10 47:6,8	highly 147:10,11	143:2 153:8	118:12 160:6	49:15 236:21
62:6 138:23	240:7	161:18 163:1	162:6 188:18	236:22
139:15	Hill 226:23	163:25 170:24	232:3 265:2	incorrect 209:14
healthcare 69:13	227:12,15,18	171:19 181:8	270:4	incorrectly
94:11 95:4	229:13	181:23 188:22	impact 255:25	261:19
145:15 161:5	hire 141:19	221:24	256:1,2	increase 117:9
190:2 204:18	240:13	Hoover's 174:5	impair 8:24	incriminate 7:7
204:19 226:24	hired 240:14	hopefully 257:16	impair 6.24 impediments	incurred 238:9
hear 112:24	historical 79:23	hoping 139:22	37:6	indenture 140:3
209:12 280:10		hospital 44:6,9	implemented	independent
heard 160:7	historically 70:18 83:25	51:8 65:14	116:5	22:5 30:4
171:14 172:6	Ĭ	hospitals 42:7		45:20 46:5
194:12 266:19	<b>history</b> 39:19 97:11 129:22	hour 125:23	important 8:4 impression	70:4,7,7,10,16
	147:21 195:18	hours 186:3	161:15 235:7	71:23 74:5,7
hearing 1:14 162:7 302:15	ŀ	1	237:15 260:12	86:4 117:3
	hit 156:13,18 157:16	house 36:1,2 61:22	268:6 271:6	125:12 131:10
Heefner 40:25 41:1	HJ 289:15 296:8	houses 37:15	283:5	136:7 142:8
	hold 28:8 54:24	71:4 202:4	l .	168:12 177:9
heightened 100:9 261:9	56:8,17,22	housing 62:7	improperly 30:7 improve 116:5	177:10 181:15
299:20 300:2	, ,	244:20	in-house 41:8,16	183:7 202:7
	72:7 114:4,5,6 114:12 179:8	hundreds 38:14	inability 151:24	206:14 208:16
held 59:9 66:7 74:8 86:21	184:16 237:4	husbands	inactive 52:1,11	208:24 209:16
	holder 27:5,9	236:24	52:24 53:8,16	210:16 211:19
100:10 126:7	166:21 167:4	230.24	· · · · · · · · · · · · · · · · · · ·	210:10 211:19
147:12 177:21 182:23 184:7	202:25	I	53:19 54:2,18 54:23 55:23	253:15 279:5
186:25 235:5	holding 115:1	idea 78:10 79:23	58:18 114:9	284:24
	160:16 166:9	208:6	118:19 120:7	independently
302:12 hell 234:5		identical 233:13	177:2,16 297:5	129:23 130:24
236:11	<b>holdings</b> 182:23 214:12	identification	300:1	131:4 139:5
	home 26:1 34:14	9:10 24:9	inadequate	223:15 231:25
<b>help</b> 19:16 141:19 172:16	36:5 43:7	122:16 180:3	209:13	269:17 285:19
		181:14 190:20		index 38:10
240:20 257:25 <b>helped</b> 69:20	homes 202:23 203:16 208:11	199:6 212:3	inappropriate 56:4,25 103:15	Indiana 190:2,5
162:16 289:3	208:15	226:17 262:21	220:21 285:9	190:10 191:8
Herbert 87:17	honest 59:6	275:22 279:11	inappropriately	191:18,19
288:25	60:15,16 105:9	IDENTIFIED	Mappropriately 81:11	191.16,19
hereinafter	128:9 154:19	3:6	incessantly 43:3	indicate 30:24
165:11	185:1 244:5	ids 50:1	inches 15:2	59:10 65:20
105.11	105.1 474.5		шене <b>з</b> 1 <i>3.</i> 2	37.10 03.20
	I	l		

221:15	147:2 149:14	132:22 160:1	247:10 248:6	114:11,22
indicated 30:7	152:17 153:18	instances 129:14	269:6 276:8,16	115:5,18
46:16 57:11	153:19 165:1	130:11 136:4	278:18 279:9	118:14 138:9
89:19 177:17	166:7 167:16	157:4 220:1	interim 42:20	169:16 170:20
203:10 217:13	168:11,13,19	266:12	interjecting	170:21 175:11
234:16 263:23	169:11 173:12	institution 55:12	269:6	234:17 287:19
	173:13 174:2	institution 33.12	internally 76:6	288:24 300:5
277:9 287:23		63:12 88:14,22	internally 70.0	investor 256:12
indicates 202:17	177:12 179:13	117:10 289:4	129:12	investors 62:23
indicating 28:17	182:12 183:5		interrelations	68:4 234:23
215:22 217:23	183:15,18	institutions	199:24	invoices 282:25
indication	184:1 187:16	88:15 236:16		
135:25	187:19 188:13	244:16	interviewed	involved 11:6,12
indicia 57:9	196:21 197:18	instrument	240:2	11:15,16,17,18
indicted 33:20	197:20 198:5	140:9	intestate 36:20	11:21,22,24,25
34:11,16 69:6	203:24 205:4	insurance 61:23	intimately	15:11 34:1
indictment	209:4 216:14	177:24,25	195:16,16	44:8 47:10
33:22 34:15,17	218:6 220:25	insurmountable	intimidate 26:24	50:15 66:5,24
34:24 101:25	221:17 224:17	219:15	introduced 67:6	71:2 76:5
103:11	225:1,21 244:7	integrity 290:15	67:9 144:8	77:15 78:11
individual 38:12	248:2,10,11,20	intended 225:16	introduction	79:12 84:11
69:20 115:14	248:23 249:5	292:12	44:4	93:12 99:20
161:2 182:22	249:20 261:3	intent 257:17	invade 253:24	100:4 103:10
219:10 241:11	262:17 266:20	260:12	inventory 184:7	106:23 126:9
individually	268:4 278:13	intentional	186:13 187:1	140:2 142:2
14:11 72:25	281:4 291:10	136:15	invest 288:11	144:11,22
274:14	291:13 292:7	intentionally	invested 50:1	145:18 157:12
individuals 63:5	292:11 296:6	17:21 112:18	investigation 5:4	157:13,23
63:5 72:19	298:17 299:6	225:4	5:9,13 7:2	170:11,13
88:6 93:12,14	informed 58:3	interacting	10:18 18:19	195:14,16,19
174:21 212:8	102:2 195:17	270:17	19:7 21:4	195:21,23
236:16,18	274:5,13,17	interactions	32:12 33:1	196:8 198:11
242:5 281:17	inheritance	141:22 227:15	36:22 289:25	198:19 199:19
industrial 11:21	237:1	interchange	290:2 295:21	199:21 208:1
41:21	initial 110:7	32:25	297:2,10,12,19	216:15 226:7
industry 35:19	143:6	interchangeably	300:20	244:16 249:9
102:5 148:15	initially 109:4	228:9	investigations	265:25 296:15
inform 7:25	inordinate 257:6	interest 27:6	297:9	298:9
57:19 58:13	input 82:13	38:19 42:3	investigator	involvement
informal 161:7	200:13 286:17	97:18 234:12	38:8	140:23 146:25
information	286:19 288:20	234:16,18	investment 41:3	192:2 201:4
7:11,15 18:16	inquired 68:24	237:18 239:15	41:8 44:24	235:8,8
19:10 20:11	inquiry 217:22	242:10,15,15	45:19 48:17	involving 93:22
21:9 25:4 30:9	inside 24:3	250:1,6,9,9,16	49:17 50:11,19	95:14 96:9
33:11 35:5	84:15 170:8	251:10 258:2	51:3,13 52:1	169:7 199:10
37:13,14 68:22	insight 200:13	260:7 268:16	57:24 59:13	205:11,19
74:9 79:16	insights 116:5	277:25 278:2	65:3 66:16	206:23 207:20
82:15 83:22	inspect 74:20	278:12 281:21	81:3,8 105:11	irrelevant
97:14,20,22	instance 54:9	interests 241:14	107:5 108:4	101:17
132:19 136:4	95:14 130:13	245:10 246:15	112:12 113:4	irritated 271:7
	· · · · · · · · · · · · · · ·			:

Tuge 321				
issuance 47:4,23	Italian 35:23	302:4	118:19 120:11	119:24 135:4
48:24 110:7	italics 197:19	john.lynch@l	266:16 269:10	157:23 172:20
138:21 146:7	item 35:6 39:18	181:21	282:19 283:3	206:2,3,11,11
150:21 140:7	136:17 150:19	join 45:16,18	keeping 29:5	240:7 244:11
214:10 216:9	170:6 173:23	52:14	168:14 193:1	247:19 249:20
issuances 110:16	197:17 257:4	joined 6:4 105:1	267:22	269:19,23,24
111:21	261:2,3	Joining 4:23	kept 12:11,13	270:9,15 271:3
issue 39:7 59:12	items 11:18 35:2	joint 226:4	15:23 26:9	271:3 272:14
87:12 99:11	83:20,23 110:4	joint 220.4 jorbison@rig	36:2 45:19	know 8:11 10:7
	•	196:13	119:19 291:13	13:3 15:2
119:8 132:8	125:11,14	<b>JOSEPH</b> 2:9	292:20	17:22 20:10
136:21 147:19	140:7 243:22	joy 106:18	kids 43:2	21:7 23:2
149:10 186:4	J		1	27:24 31:17,21
188:4,7 192:13	J 11:19 87:17	253:11 I1-7-2-4-4-7-14	killing 273:1	33:2,8,23 34:3
192:19 219:15	288:25	Jr 1:7 3:4 4:7,14	Killinger 142:9	
225:10 235:18	J- 4:17	29:20 175:1	kind 35:17	35:3,4 43:23
241:23 244:22	J-o-h-n 4:17	179:23 226:21	36:22 57:5	44:8,15 47:5
254:15 256:14	J.D 40:5,7	279:16	71:5 74:22	47:17 50:17,20
275:11 283:22	James 212:22	judgment 39:1	77:16 79:3,8	50:24 51:7,19
issued 9:12	James 212.22 Janet 253:20	121:11 300:13	80:4 86:12	53:17 54:25
68:15 129:12	Jensen 145:15	judgments	91:17 103:23	55:4,24,25,25
193:4 291:8	161:8 226:11	197:21 201:2	111:25 112:16	57:19 59:14
292:24 293:4	226:24 227:8	202:18,20	112:21 113:1	60:13,17,18,20
issuer 129:21	227:13,20,20	209:9	115:19 126:15	63:7 65:11,14
131:4 165:20		July 190:24	159:19 164:14	68:20 70:17,20
165:23 166:1,2	227:21,24,25	191:7 192:13	168:13 201:12	70:20 71:17,20
166:11 189:16	228:1,2,18,22	212:8 214:6	221:7 225:21	72:1,5,11 73:1
213:19,22	229:5,9,13	215:21 217:8	249:21 255:3	74:3,21 75:5,7
214:24	230:3 231:3,4	218:12,23	263:20 271:2	75:17 76:16
issuer's 129:21	Jensen's 232:13	219:24 221:21	281:4 292:14	77:5,9 78:7,8
129:25 143:16	Jensen-related	225:8 226:23	292:16 293:6	78:10,12 79:9
issuers 130:7	227:16	jump 205:20	300:11	79:22 80:1,5
143:17 201:24	Jenson 95:4	jumping 110:3	kinds 99:6	80:17 81:5
issuers' 143:19	97:9	June 25:16 35:9	100:14 243:17	82:6,22 83:8
issues 11:10	Jersey 43:8	37:24 106:6	256:9	84:11,19 85:1
47:17,18 65:10	<b>job</b> 24:5 72:8 116:12 141:7	137:24 179:23	King 34:8	85:10,18,23
77:5 96:2 97:2	158:9 286:10	Junior 4:17	kingandbrann	86:11,13 87:15
99:2,8 100:6	1	29:21	196:12	87:21 88:7,10
103:12 114:2	Joe 4:24	junk 17:11	knee-deep	88:12,19,22
123:10 124:7,8	<b>John</b> 1:7 2:17 3:4 4:7,14	jurisdiction	118:17	89:17,18 90:3
131:24 145:19	·	52:22 54:7,8	knew 33:17	90:7,12 91:3,5
146:14 147:14	29:13,20 175:1	55:23	35:19,24 44:16	91:10 92:1
156:4 162:12	178:20 179:23	jurisdictions	51:3,9 67:5	93:9,18 94:10
170:14 198:14	181:20 190:22	55:25	69:6 88:25	95:1 96:14
198:15 209:13	196:14 212:7	K	89:17 100:11	97:2,8,8 98:10
211:17 225:6	217:2 226:21	Kane 217:18,20	100:17 103:12	99:1,2 100:16
233:6 254:13	253:11 254:12		108:25 114:21	101:24 103:7,9
255:16,20	262:24 263:11	<b>keep</b> 17:22 79:22 80:9	114:22,25	104:8,13,15
257:2 258:4	275:25 279:16	ŀ	115:3,17	105:9,10,10,10
263:24 280:6	291:2 296:8	101:13 103:7	119:22,23,23	105:15,18,20

106:12 107:18	195:23 196:6	286:4 287:7	Lane 71:12	23:8 26:7,16
111:8,9 112:8	196:20 197:6,7	288:3,13,20	100:20	26:23 27:1,2,6
112:17,25	198:17,18	289:14,16,18	Laney 68:10	27:8,8,9,11
113:3,16	201:8,8 203:9	290:1,2,5	69:19 70:9,18	29:2,5,10,12
116:13,14,22	204:6,14 205:1	291:3,4,22	70:24 72:13	29:23 30:16,25
116:23,24	205:15,15	292:10,13	75:18 77:3	31:4,10,15,16
117:7,14,20	206:24 208:21	293:4 295:23	78:13 79:14	31:22 32:12,23
118:13,13	209:3 210:12	296:5,11,15	93:15 142:9,10	33:5,7,13
1 '	214:19 217:19	298:1,4,24	143:5 147:11	35:13 43:16,22
119:1,2,3,5,14	217:19 217:19	299:14 300:7	193:22 196:11	44:4,5,15,18
119:20,23,25 120:17 121:12	220:8,11 221:6	300:12,13	220:19	45:3,15,16
l I	220.8,11 221.0	knowing 27:25	Lang 253:20	46:11,15,16,24
121:14,17,18	222:11 223:23	146:9 198:20	language 131:2	48:3,3,8,25
121:25 123:23	224:20 225:15	225:5	192:16 297:8	49:10 50:8,13
124:18 126:4	224:20 223:13	knowingly 7:1,1	lapses 162:6	50:20 52:2
126:22 127:4			laptop 16:25	54:21 56:9,17
127:13 132:16	230:4,25	knowledge 17:15 21:2	17:1,2 291:8	56:23 57:2,3
132:17,22	231:16,25	30:22 33:16	large 14:24,25	57:16 58:2,13
133:7,11,24	233:25 236:11	110:11 186:17	34:7 36:1,2	58:13,25 59:21
135:9,16 137:2	236:21,25	187:12 188:12	72:6 121:15,15	60:4,12 61:14
138:13 143:23	237:2 239:2,11	189:11 195:15	233:21 245:15	61:20 62:19,24
144:14,25	240:22 243:13		larger 63:8 88:2	63:25 66:2,6
145:14 146:1	244:4,4,14,17	245:2 250:8,23	88:16 89:4	66:11,14,15,16
146:17 147:3	245:17,18	277:18,23	113:4 299:18	66:16,25 67:1
147:10,21	246:9,25 247:7	knowledgeable 199:17 206:12		67:15,16 71:2
149:3,22,24	248:16,20		largest 26:6 lasted 38:15	73:24 74:20
151:2 153:19	249:22 250:3	207:7 known 4:19 44:5	125:23	75:6,13,15,24
153:24 154:14	252:14,24		late 11:8 40:18	75:25 76:5,14
155:8,24	255:5,9 258:9	47:4 49:23	158:23 160:1	76:21 77:19
157:10 158:1	258:12,16,18	51:5,7 59:13	215:13 243:7	78:4,22 79:23
158:13 159:3,6	259:7,8,9,10	62:17 83:16 114:21 146:24		84:9,20,24
159:10,11,16	259:12,16		261:14,15 law 34:7,18	85:11,13,20,25
161:3 162:9	260:16,24	161:13 187:16 272:6	39:23 40:8,14	86:24 87:11
163:22 164:7	261:2,4,14		40:15,19,20	88:10 91:7,14
166:10 167:17	262:8,11	knows 272:25		92:17,18 96:7
168:16,20	263:20 264:1	298:13	41:11,23,24 51:25 53:20,22	99:22 100:2
170:7 171:4,13	265:16,17	L	54:6 55:13	101:3 102:17
172:2,25 174:2	266:22 267:6 268:4 270:6,21	L-a-n-e-y 68:10	72:23 81:8	101:3 102:17
174:3 177:3,4	270:22 271:4	L-0 85:9	113:20 114:20	103.20,22,24
177:5,6,16,19	270:22 271:4 271:10,16,20	L-y-n-c-h 4:14	168:12 180:14	104.22 103.3
177:20,23	271:10,16,20	4:18	213:15,19	100.7,13
179:5,7 183:3 183:12 184:9	272:7,9,11,18	labeled 197:17	300:4	107:14,22
184:22 185:9	272:25 273:2	200:15	laws 5:8,10	110:22 111:20
	273:13,13,24	labor 75:23 76:3	Laws 5.8,10 Lawson 10:3,8	110:22 111:20
185:16,16,16 185:21 186:15	274.3,13 275:10 277:8,9	76:24	10:11,12,14,19	114:19 115:6
187:6,17,25	277:11 278:14	lack 53:5 233:10	10:11,12,14,19	115:10 118:7,8
188:3 189:8,9	278:20,21,21	laid 41:9	15:10 18:18,22	119:8 120:10
193:3,14,19	281:1,8,9	land 26:1 73:18	19:9 21:6 22:1	121:4,4,6,20
194:17 195:4,7	282:2 283:19	202:3	22:4,11,11,16	122:19,22
174.1/173.4,/	202.2 203.13		22.7,11,11,10	144.17,44

123:12,25	234:21 235:5	261:10 264:2,4	291:9	122:4 148:7
124:17 125:17	235:14 236:4,6	264:23 276:7	led 208:18,21	157:18 179:14
127:1 129:8	237:17,18	279:21	289:9	205:10 210:23
130:4 131:16	239:14 240:18	Lawson-SEC-	ledger 117:23	216:7 245:20
132:9,16 133:3	240:21 241:11	128:3	Lee 2:5 4:22	274:11 293:20
133:8,9,15	242:9,9,17	Lawson-SEC	left 22:2,17 33:6	letter 3:11
134:6 135:8,8	243:1 245:4	122:21 128:3	42:17,20,20	179:23 180:5
135:11,12	246:1,13,14	Lawson-SEC	51:25 113:7	180:12,18
137:9,14 138:9	247:12,22	128:1	114:10 135:15	229:8,12,19
141:21 142:15	248:6,18	Lawson-SEC	186:6 236:25	230:11,17
147:10 159:5	250:14 252:7	279:18	241:24 246:16	231:5,13
159:15,15,25	252:23 253:2	Lawson-SEC	257:12 283:14	232:12 289:18
162:8,12	254:19 256:8	279:18	287:23 289:21	296:13
163:17,22	256:23 257:10	Lawson(2014	289:23 290:5,6	letters 180:22
164:7 171:1,8	257:19,25	179:25	290:9 291:4,7	231:3,10 296:6
171:10,10,21	258:24 259:2	Lawson(2014	292:6 297:20	letting 195:12
171:25 172:1	259:19 260:21	180:1	legal 35:17	level 19:21 89:18
173:7,8,16,17	263:18 264:11	LawsonE-000	45:23 46:9	108:9,11,17
174:1,8 176:17	264:20 266:13	263:2	50:8,14,18	110:7,16
176:23,24	266:16,21,21	LawsonE-11	51:1,14 56:4	178:24 219:9
177:8,9,18	267:14,20	276:2	57:25 60:14	220:3,5,20
178:4,11,12,12	268:7,8,8,14	LawsonFinan	65:4 114:8	223:18,22
180:10 181:7	269:5,12,20,25	29:13	115:11,13,18	226:3 247:8,9
181:18,19	270:4,9,18,19	lawyer 35:19	118:7 120:19	261:4,9 262:13
182:3,7,12,14	270:23 271:6	53:25 209:1	121:17 158:14	299:19
182:21 184:3	271:12,24	lawyers 31:2	174:15,19	liability 86:22
185:4,18 186:2	272:3,15,24	38:22 53:21	202:24 267:17	87:3 177:24,24
186:11,11	273:5,11,16	158:16 224:22	287:18 297:5	202:22
187:13 190:23	274:3,14,23	225:15	legitimate	Liberty 231:14
191:17 193:6	275:4,5,25	lead 142:6	265:23	232:5
193:21 195:16	276:15,25	155:11	legitimately 74:7	license 202:25
196:13,14	277:5,18,21	leading 225:19	Lehman 41:7,12	licensed 55:14
201:15 203:5	278:6,10,20,22	leads 208:19	41:15 42:11,14	58:17 74:7
204:14,23	279:14,16,23	225:2	42:16,19	licenses 117:2
205:24 206:2,2	280:1,10,11,12	leaks 65:12	length 186:6	118:15
206:9,9,21	280:12,13,17	lean 41:25	leniency 110:6	lien 109:21
207:19,25	281:7,22 282:7	learn 96:24	lenient 109:7	210:1 252:2
209:7 211:14	283:23 284:21	102:4 145:2	lessee 138:21	<b>life</b> 300:6
211:16 212:23	285:1,3,6,14	146:5	139:3,8,10	liked 79:23
218:17 220:10	286:13 287:11	learned 146:4	145:9 152:16	112:11 273:18
220:10 221:3	289:10 290:23	lease 164:10,21	152:25 161:5	likelihood 7:15
221:14 222:6	291:21 292:25	173:5 193:11	163:9,13 164:9	limit 88:3
222:13,16,19	293:1,9,18	193:13	166:1,20 167:7	limitation 56:1
222:21 223:9	294:9 300:10	leases 140:3	167:20 171:15	line 27:13,16
223:16 224:6	Lawson's 67:2	leave 41:11	173:9	65:15,18 102:6
226:8,10,22	89:8 184:3	42:14 57:8	lessee's 165:10	159:18 173:12
227:7 229:17	201:4 218:24	119:24,25	165:15	212:24 248:3
229:18 230:17	221:23 245:10	288:10,10	let's 63:13 88:22	258:12 259:3
232:14,25	245:13 256:15	leaving 57:3	92:13,13,16	296:23
		].		

		,		I .
LLC 138:22	23:22 34:1	lost 23:12	253:14 262:24	281:20 283:12
237:24,25	look 10:7 18:23	losses 268:13	235:21 253:12	240:13 241:5
living 39:13 62:8	228:7	loss 68:5	227:2 232:21	139:8 238:1,5
lived 25:22	longstanding	275:19	222:10 226:21	management
294:13 297.3	224:10	235:24 236:9	212:7,11 217:3	222:24
294:13 297:3	102:12 219:21	lose 23:16	190:14,17	managed 63:6
219:21 251:5 256:6 271:23	246:20 247:3 longer 71:20	Los 43:8	196:14,17	manage 143:12
206:1,14	234:9 246:17	loop 187:18 looped 28:24	182:3 190:22	259:12
183:14 193:9	<b>Longbranch</b> 234:9 246:17	i '	179:19,23	man 220:8
149:4,8 183:6	193:16	198:3 253:22	175:1 178:20	277:15
133:25 139:14	long-term	looks 138:15 186:3 188:25	137:19,25 175:1 178:20	270:9 274:15
112:15 127:20	288:16 290:7	243:9 269:11		267:8 269:22
108:18 111:13	272:7,11 287:8	230:18 236:21	123:1 128:24 130:1 134:17	264:11,16
106:19 107:6	233:19 269:2	208:3 214:5	122:11,18	228:25 230:14
90:5 96:20	220:14 221:16	197:8,10 203:3		222:17 225:19
78:18,20 87:11	188:3 193:16		63:23 89:8	161:9 170:15
35:12 55:22	111:6 154:8	177:5 196:6	37:2,3 63:19	158:12 160:19
little 19:9 21:13	109:13 110:22	149:2 151:11	29:13,20 36:25	66:13 133:25
i e	•	134:17 143:10	23:19 27:20	making 34:2
240:18 242:2 246:23 269:1	79:8 93:6,10	128:5,6,11	4:21 6:8 7:21	237:23
240:18 242:2	70:11 71:17,20	97:14 123:3	3:4 4:4,7,14,18	<b>makeup</b> 66:10
litigation 38:14	37:20 48:2	84:20 89:20	Lynch 1:7 2:17	66:11 184:13
literally 292:17	25:22 29:3	79:16 81:23	lying 222:21	majority 62:16
200:18	long 13:22 15:6	73:17 77:9	287:24,24	major 155:24
165:24 171:7,7	248:19	64:5,8 65:20	122:4,6,13	15:1
152:23 153:3	173:18 245:13	35:4 41:18	lunch 118:4	maintaining
lists 19:11 82:19	Lona 85:9,10	looking 14:12	296:8	17:3,15
listings 250:14	187:9	250:18 285:7	Lufburrow	13:11 15:25
listing 231:13	logical 186:24	248:9 250:13	loyal 273:13	maintained
listened 26:19	201:12 302:7	171:14 174:3	lowest 294:4	57:5 178:19
288:19	location 61:9	146:13 151:2,3	Louis 40:8 41:22	16:25 30:18
listen 28:22	37:11	65:16 144:1,2	loudly 8:6	15:15 16:18,23
212:13,14	locating 36:17	36:14 55:24	299:12	maintain 14:13
174:23 191:14	177:15 178:17	13:21 20:7	273:17 290:18	main 26:5
142:15,18	63:1 78:6	10:9,16 12:8	251:15 270:23	169:10
140:13 142:9	60:10,23 61:3	looked 5:24 10:2	244:3,21	mail 17:11
106:4 133:15	located 38:4	289:15	238:11 244:1,2	Magazine 101:6
60:13 61:6	37:4	271:11,17	235:18,22	MADS 108:21
20:8 47:23	locate 36:25	239:11 248:25	200:12 235:4,6	M-e-r-i- 35:22
listed 11:1,11	lobby 22:10	220:6 224:20	195:24 197:2	<b>M-</b> 108:21
142:8	249:12,16	197:5 216:7	151:6 161:11	M
138:14 139:18	loans 71:6	173:14 188:10	112:24 117:21	·
129:2 131:16	loan 140:3	161:25,25	91:17 99:7,8	302:4
94:18 99:16	load 16:14 79:21	123:1 139:13	75:5 80:2,22	295:8 297:7
61:3 82:23	282:9,9	103:2 108:8,16	60:3 69:10	286:12 291:2
list 11:14 35:7	278:6,7,14,15	97:11 99:6	50:15 55:10	284:6,19
159:24 277:16	250:3,9,18	83:22 90:23	37:13 48:19	279:16,20
102:21 113:19	237:25 242:25	74:9 82:12	lot 12:22 30:23	274:3 276:1,4
lines 26:1 28:17	214:12 237:24	60:18 66:3,4	165:21	263:3 269:10

				<del></del>
286:7 295:5	140:20,20	240:6 287:19	144:7 146:9,21	272:24 273:8,9
manager 69:9	147:10 159:6,7	299:14 300:7	146:22 147:5	273:23 275:13
74:19 89:6	159:7 196:13	maturity 193:3	151:7 152:10	275:14,18
1		193:15,20	154:6,7,9	282:22,23
94:3,4 131:15	212:6,23	maximum	155:20,22	283:25 285:11
139:2,10 161:4	216:24 223:9		157:5 158:16	286:5,16
203:1 228:23	223:16 248:12	108:15,21		290:10 291:12
234:11 237:25	252:12 253:10	265:6,15	158:25 160:5,7	
238:15,16,18	254:2 256:5	mean 10:9 12:3	160:12,25	291:24 292:3,8
239:4,6,7,9	262:25 263:15	17:18 19:5	161:1 165:22	296:24 298:23
240:1,1,4,5,15	263:22 266:6	24:24 28:24	168:23 173:23	meaning 49:24
240:16 241:14	266:15,16	30:5 31:19	176:2 177:9,14	76:17 207:9
241:18 253:5	269:19 270:22	39:8 42:15	177:19 178:16	269:19
257:15,15	271:8,8 272:17	47:12 49:14,18	178:23 179:4	means 6:11 53:5
258:19 275:13	272:24 273:15	51:5,9 53:4,21	182:8,16,19	53:7 107:12
281:23 283:13	273:17 277:4	55:5,11 57:23	183:23 184:23	154:10 155:24
manager's	277:12	60:17 61:16	185:23 186:15	182:14 195:3
252:22	Mary 253:10	65:2,2,9 67:8	186:16 187:19	meant 24:18
managers 65:19	262:24 263:8	70:14 71:18,20	188:24 189:12	26:24 28:10
240:2	263:21 270:24	72:1,16,18	189:14 190:14	33:13 47:20
manner 153:1	271:9	73:6,9,20 74:1	193:12,15,17	79:15 110:19
manual 123:9	match 128:8	75:20 76:3	195:24 196:19	257:14
127:15	material 81:15	77:8,14,16	197:1,2 199:15	mechanism
<b>March</b> 9:12	129:19 152:24	78:1,3,16 79:8	199:16,22	14:17 79:4
196:15	152:25 153:6	79:20,20 80:16	202:8 204:6	medical 8:24
marched 175:9	154:24	80:17,22 82:3	205:20,21	42:8,9,9 43:25
mark 80:20	materials 22:6	82:17,25 83:6	211:20 219:3	45:2 137:23
marked 5:21 9:9	33:17 76:10,13	84:8 85:2	219:12,25	286:21 287:2,8
9:11 24:8,10	76:25	86:19 87:25	220:6,12,18	medications
82:10 122:15	matter 1:3,14	88:19 90:2,22	221:5 222:5	8:23
122:19 137:20	5:5,13 7:19	90:23 91:23	223:13 224:18	meeting 28:7
179:22 180:2	33:14 37:23	94:3 95:11	224:20 225:14	123:21,22
181:5,13	49:13 54:12	100:11 101:4	225:14,16,20	124:5 125:21
190:16,17,18	55:6 110:13	101:12 103:7	226:7 228:3,16	125:25 126:1,6
190:19 192:10	113:10 125:15	103:11 104:12	228:22 230:12	126:9,12 127:9
196:10 198:23	132:20 157:5	105:1,2,10	230:19 233:21	263:24 298:12
199:5,13	159:12 162:8	106:10,20	240:8 242:21	meetings 28:6
203:11 208:17	170:1,15	107:18,25	244:3,9 245:6	75:9 77:4
212:2,5 226:16	174:12 194:20	108:3 109:15	246:2,6,7	123:24 124:7
226:20 253:9	209:2 210:13	110:10 111:5	248:10 252:9	124:12 127:12
262:20,23	225:17 231:10	113:11,17,23	252:11 253:16	142:3 143:18
275:21,24	247:21 272:20	114:3,6,10	254:21 255:4,8	Melton 70:23
279:10,13	275:20 282:2	115:13 118:13	257:6,7 259:6	140:10
284:12	302:3	120:16 121:9	259:24 260:6,9	member 51:22
market 151:12	Matter-of-factly	121:16 126:20	261:22 262:1	52:6,10 53:8
186:14 187:14	160:5	127:5 132:9,21	263:19 264:22	54:6,23 56:10
187:24 234:24	matters 6:18	135:4,20 137:1	264:22 265:3	56:11,19,24
237:10 274:5	99:6 124:9	137:12 138:13	267:4 270:1,12	57:12,16 58:4
marks 240:12	172:10 174:15	139:5,13	270:22 271:17	58:14 59:1
Marrien 140:20	174:20 176:12	141:25 142:24	272:13,14,22	68:11 113:14

				1490 323
113:17 118:9	<b>Mexico</b> 25:16	249:1	<b>monthly</b> 46:13	200:20 201:3
121:20 139:2	61:2	misrepresenting	112:20 165:9	202:18 203:13
139:10 176:5	Michael 175:14	179:2	293:14	205:6 209:7,16
176:13	191:11,12,13	missed 97:17,17	months 36:21	228:18,22
members 53:19	198:3,20	148:6 157:4	38:9 48:5	NAB's 202:15
55:17 72:1	199:20,20	160:6 172:1,5	156:5,6 173:2	name 4:12,13,15
85:6 262:6	200:25 201:13	missing 20:9	233:18 287:17	4:21 34:7
memo 82:7	203:4,25,25	22:13 36:12	287:17,17	35:22 40:24
memorialized	204:9 205:3	38:12 132:18	months' 108:23	61:6,10 68:10
81:21,22	208:20 209:6	136:13 159:9,9	Moody's 62:13	74:24 85:9
memory 106:6,9	209:20 210:12	mistake 248:2	Morgan 27:19	100:19 141:5
188:1 253:17	220:19 225:25	mistaken 243:6	235:20	166:12 175:13
memos 81:22,25	mid-'80s 44:8	misused 110:11	morning 6:5,6	176:3 179:10
mention 84:20	midpoint 102:20	mix 165:12,12	266:6	179:11 180:11
85:8 147:13	Midway 231:14	moment 182:1	morphed 112:21	180:14 191:9
204:25	232:8	moments 140:20	Mortgage 216:3	191:11 198:8
mentioned	Midway/Libe	Monday 160:12	mounting	200:8 211:23
13:24 16:13,22	232:2	160:13	238:20	211:24 228:3
18:5,24 52:24	Mike 175:14	money 39:3,10	move 17:5	234:2,9 238:3
55:8 57:2	miles 233:16	45:9 50:6	130:19 219:14	239:4,10
62:19 67:19	<b>Miller</b> 70:24	88:21 91:19	259:14 289:7	242:19,22,24
69:19 85:24	71:12 72:12	151:21 152:7	moved 43:13	245:11 250:4
87:24 90:12	77:3 93:15	160:13 170:13	139:12 188:9	302:18
91:13 93:21	99:3 140:11	172:13,22	moves 235:22	named 66:17
97:21 99:12	143:17 152:11	186:22 245:18	moving 160:24	68:13 85:5
104:16 111:24	190:23 196:12	245:18,20,20	189:19 295:21	100:18
120:1 144:21	212:7,20	246:9,12,13	multiple 55:16	names 4:19 23:4
158:22 186:10	213:24 214:1	247:18 248:3,5	73:2 126:20	183:17 234:5
232:22 233:6	217:3 219:12	248:14,14,16	127:1 154:25	Nana 85:9,10
250:22 251:7	220:18 224:21	248:21 249:24	160:22 163:20	Nanna 173:18
258:22 290:22	226:21 253:11	250:7 257:21	188:25	245:13 248:19
291:1	<b>million</b> 38:20	258:7 266:11	<b>muni</b> 62:10	NASD 147:24
mentioning 29:8	45:10,10 88:3	267:22 268:10	municipal 40:20	national 94:20
71:11	88:12 166:22	268:11,15	53:23 61:22,24	95:14,24 96:9
merged 68:14	167:5 202:21	278:18,19	62:4 63:24	97:10,10
Meriano 35:22	249:13	283:19 288:10	83:18,19	144:22 145:4,6
36:4 37:2	mind 110:3	288:10,13	124:12 127:18	145:11,13,21
38:11	117:20 157:24	290:11	128:13,21	146:1,4,11,24
Merrill 27:20	191:24 204:25	monies 68:6	N	200:19 202:24
36:24 37:2,3	228:4 232:3	160:25 177:21		203:15 208:10
235:21	282:19 283:3	249:23 266:15	N 3:1,1 4:1	235:25
mess 240:19	283:25	279:6	122:8,8,8	natively 190:25
241:4	mine 45:21 49:9	monitor 86:16	NAB 96:5,25	nature 17:11,12
messes 242:2	128:8	87:8,22	97:24 98:2,11	34:2 45:25
met 43:21 65:6	minute 129:15	monitoring	98:16,25 99:2	48:1,20 65:16
100:17,21	157:19 222:25	86:23	99:9,13 136:3 161:8 197:19	71:23 73:18
126:7 140:8,25	231:15 260:16	month 165:9	197:21,24	75:10 79:9
227:18 246:20	minutes 273:1	192:19,20	197:21,24	107:20 140:4,9
246:20 247:11	misallocated	282:21	170.17,17	142:4 143:13
				·

<u> </u>				
143:23 144:19	negotiating	278:17,24	241:22 246:17	288:12 289:1
175:17 177:25	241:21 245:8	281:2 293:19	247:10,22	302:5
178:19 218:9	295:2	new 1:11,11	257:15	numbered
231:11 235:10	negotiation	2:13,13 22:7	Nortons 246:24	128:13 138:18
near 24:6 65:15	111:9 295:5	25:16 41:5	251:1	numbers 68:3
	Neilson 140:20	43:7 61:2		107:19 108:19
102:19,19		65:22 72:10	not-for-profit 228:6	214:16 244:10
necessarily 50:5	141:22 159:6	83:9 87:20	notation 284:15	275:9,13
75:6 76:2	212:6,24	)	note 6:3 122:21	numeral 128:10
81:13 87:5	216:24 217:6	89:22 90:16	230:6	153:4
107:1 112:6	217:13,23	95:25 102:22	1	numerous 116:4
118:20 121:1	223:10,16	110:16 111:21	noted 121:22	
154:12 156:11	224:6 225:9	126:4 136:13	notes 174:19	260:11
164:3 170:19	248:12 252:13	162:2 168:3	192:13	nursing 34:13
205:2 218:7	253:10 254:2	192:7 194:14	notice 1:15	36:5 202:23
235:16 269:24	255:5 262:25	200:9 241:14	152:25 153:7	203:16 208:11
necessary 22:23	263:22 269:11	257:15 296:9	210:3 253:23	208:15
81:15 259:12	269:19 270:23	298:12 302:7	254:10 267:24	NY 302:7
300:20	271:13,24	news 265:17	270:5 290:4	NY-09158-A 1:4
need 4:4 7:24	272:3 273:5	niche 61:19	notices 86:11	302:5
17:7 49:7 78:8	Neilson's 140:23	Nicholas 302:9	154:24 184:20	NY-9158 5:6
91:19 110:24	net 236:18	Nick 66:15 67:1	219:22	0
116:13 152:1	network 88:4,5	75:25 76:5,11	notified 266:23	
156:9 197:20	88:6	135:13 196:14	NRMSIR	O 3:1 4:1 122:8
219:14 241:15	never 26:18	Nick's 92:2	152:19	122:8,8
246:19 248:20	28:13 32:1,17	Nielsen 267:1	Ns 85:10	oath 8:20
249:21 261:11	32:20 44:16	Nielson 140:21	nuanced 177:4	objected 38:13
287:12 292:14	51:20 52:9	196:13	nuances 177:4	39:8
300:15	54:25 71:25	night 23:20	<b>number</b> 10:5,19	obli 86:13
needed 15:22	72:12 89:2,18	nine 173:2	16:4 25:24	obligated 130:8
65:11 77:21	92:4 93:6	<b>nod</b> 8:6	26:3,7,7,7,14	197:24
86:18 116:19	100:17,21	non- 30:8	34:12 37:5	obligation 84:18
117:6,17,24	103:9 109:1	non-Brogdon	41:3,24 42:10	86:15,19 89:14
137:16 160:10	111:12 120:13	19:11 136:12	43:12 54:12	89:15 91:21
189:17 209:14	135:12 137:5	289:1	55:18 57:2	116:24,25,25
219:8,23	154:19 160:21	non-personal	64:8 84:10	121:19 126:8,8
224:15 225:11	160:23 167:9	292:21	91:25 93:5,8	152:14 167:15
241:12 249:14	171:19 177:7,7	non-public	101:16 116:4	167:17,20
260:14 266:8	177:10 187:18	297:9	122:21 128:1	168:16 171:22
266:11 268:10	188:15 193:5	noncompliance	141:25 143:21	173:15 267:17
272:21 282:24	220:4,16,23	129:14,22,24	145:8,16	obligations
needing 253:24	222:5,10	130:12 131:2	152:24 163:7	83:14 84:3
needs 116:11	223:17 225:13	136:21,23,25	165:24 175:11	99:24 103:5
148:23 155:4	225:18 227:18	145:20,24,25	177:13 179:11	130:25 131:14
156:3 265:11	235:7 244:4,5	146:6	179:24 190:24	133:14 162:23
negotiate 241:13	244:11 245:17	nonrated 62:18	198:25 212:8	227:10,11
242:4	245:17 248:1	normally 213:5	217:3 246:9	229:10,14
negotiated 37:12	252:24 261:25	North 281:18	248:21 257:2	231:3 232:14
109:14 245:5	263:15 264:22	Norton 234:3,4	263:16 272:1	obligor 200:19
248:4	277:14,14	234:4,10 239:2	273:10 276:1	obligors 200:18
	,	•		
<u> </u>	-			•

	<del></del>			rage 331
observations	October 181:6	216:14,16	189:2,21,22	84:14 213:10
87:14	185:3,19	217:25 221:22	194:14 219:2	218:9 223:10
obtain 6:21	218:18,25	226:5,9,13	222:1,3,11	230:21 256:16
231:2	221:23 300:25	229:21 232:5,9	223:2 225:12	272:21 294:8
1	odd 108:22	233:24 238:11	227:17,21,25	oh 23:23 58:7
obtainable		259:23 283:7,8	228:1,14 229:5	74:25 132:10
221:18	111:3,4,14	· · · · · · · · · · · · · · · · · · ·	231:4,22	147:5 154:17
obtained 88:16	193:9	294:1,11	231:4,22 232:23 233:1,7	157:25 187:25
obtaining	off-handed 28:5 offer 17:17 20:1	offerings 11:1,5 11:6,14 12:3	232:23 233:1,7	191:20 196:5
217:16,24		15:10 16:11,19	235:4 238:13	196:22 205:16
obvious 105:12	23:16 41:5	18:2 46:17	244:1,2,3	214:3 231:20
256:11	64:25 107:3			253:19 254:20
obviously	135:1	56:9,18,23	255:24 258:2,4	255:21 259:22
118:17 182:11	offered 57:22	58:13 59:19,23	258:25 260:2	259:24 261:17
213:4 217:20	107:22 110:22	61:5 62:11	260:20,24	270:10 274:17
243:21	111:10 241:16	63:8,24 66:22	283:8 293:24	
occasion 75:8	offering 15:23	67:13 69:22	293:25 294:17	275:7 283:19
84:21 90:8	44:3 45:5 60:2	73:12 76:1	294:18	283:24
91:25 154:7	65:2 76:18	82:21 83:19	offers 157:18	Ohio 211:8
158:25 172:6	77:20 78:25	84:2,4 87:23	offhand 242:24	213:15,20
220:11 221:20	79:25 89:22	89:2,3,10	office 22:7,10,23	214:11 216:3
occasional 162:6	95:8 99:5	90:16,17,21	22:24 26:14,20	216:10 218:12
occasionally	104:23 105:1,6	91:4 92:9,23	33:7 36:2,14	286:8
17:18 90:7	105:7,19,20,21	93:11,22 94:13	60:11 74:19	okay 4:2 7:23
124:8 157:7	106:4,5 108:10	95:13,19,24,25	140:25 141:18	8:7,13 12:5,18
161:2 195:4,5	108:12 109:7	96:6,8,25	167:10 170:1	13:2,13,19,24
195:7 237:5	111:1 131:9	97:24 98:2,20	177:12 218:9	14:18 15:12
281:6	132:3,13,15	100:6,7 101:16	219:5 264:23	16:10,22 17:24
occasions 57:2	136:14 138:4	102:23 103:8	287:24 292:10	18:24 20:24
84:10 91:25	138:12 142:22	103:14 107:15	292:17,18	21:12,19,22
136:2	143:25 144:25	107:15 109:24	officed 22:4	23:8,17,23
occupancy	146:3,19,20	110:9,12,13,18	60:11 79:7	25:3 30:18,22
165:12	147:4 152:9	111:22 115:7	168:10 176:3	31:13,15 39:18
occur 8:15 33:24	153:9 158:7	116:21 118:4	officer 27:10	55:2 58:8
104:11 133:23	161:18 162:1,3	118:11 119:11	140:25 295:24	63:13,16,23
152:24 233:17	163:1 164:9	129:9 131:20	officers 5:1	70:2 78:21
235:2 251:9	170:24 186:12	135:18,24	offices 33:7	95:4,10 96:8
253:2 285:10	187:24 190:5	136:20 141:23	official 16:6	96:11 97:12
occurred 19:4	190:12 191:23	141:25 145:3	60:24 61:4	99:11 102:22
159:19 185:19	192:7 193:4	149:14,19	129:13 137:24	103:2,16,19
243:7 249:11	194:3,21 196:4	150:5 152:21	138:4,6 175:5	106:13 118:25
252:4,5,19	196:6 201:20	155:15 156:17	175:17 189:4	121:22 122:2,4
261:2 264:5	205:11,11,12	157:22 158:10	191:11 192:7	122:9,18
occurrence	205:13,19	161:17 162:15	198:4,16 199:9	125:22 127:22
84:23 144:15	206:5,10,11,17	162:23 163:23	200:15 201:6	128:12,15,16
occurring	206:22,23	163:24 168:6	201:17 202:14	129:15,16,18
154:11 187:12	209:17 211:9	168:25 169:4,6	offline 280:22	131:13 135:3
251:23 252:23	211:12,17	169:12 174:7	offsite 168:11	135:18,23
268:12	213:6,12	180:23 183:22	oftentimes 13:8	137:17,19
occurs 153:7	215:24 216:6	185:3,5,10,18	64:15 69:8	139:11,18
·				
L				

				<del></del>
145:2 146:4	287:9	134:14 140:8	131:25 152:2	203:16 208:11
156:25 158:2	OneApple 17:1	164:5 180:8,22	152:16 197:21	
161:4,16	ones 11:24 30:23	opinions 45:24	205:13 206:4	P
164:20,23	71:2,9 74:16	47:9 55:16	224:24 225:5	<b>P</b> 4:1 11:20
165:4 166:3,13	74:18 96:9	57:10 60:9,14	overall 47:24	<b>p.m</b> 122:5,6,10
166:18,18,19	117:18,20	118:17	66:10	179:15,18
168:2 175:7,19	148:9 149:9	opportunities	overdue 290:7	210:24 211:2
178:6 191:15	170:10 190:11	41:6 88:12	overestimate	284:5 300:25
196:9 199:20	199:14	opportunity	151:9	301:2
205:18 207:24	ongoing 51:25	5:16,23 8:12	overly 188:9	page 7:10 11:19
211:1 212:1	113:25 169:18	117:9 236:8	overrun 265:14	11:19 35:6
213:23 214:3,4	231:8 286:4	opposed 20:2	overruns 238:23	128:10 132:5
216:5 222:16	295:3 296:10	58:5 72:9	oversee 67:16	138:17 139:7
223:21 226:19	online 174:10	104:8 108:24	overseeing 77:10	139:16 145:8
229:4 232:18	open 141:17	109:11 151:9	77:10 87:21	148:25 150:3
232:19 238:24	opened 36:9	255:8 258:13	oversight 136:14	150:10,11
239:23 246:5	140:25 238:24	297:2 300:8	overview 61:14	152:13,15
250:12,17,21	opening 5:11,19	Orange 238:2	overworked	163:6 164:21
250:21 253:8	operated 34:14	<b>Orbison</b> 212:23	48:11	164:22 165:2
253:19,19	202:25	order 5:12,17	owed 132:19	166:15,17
254:1 260:5	operating 69:10	18:17 19:16	242:1	174:14,17
263:7 266:1	109:19 113:19	96:13 97:9	owned 34:14	180:17 197:16
267:8,15	156:10 157:16	162:2	69:13 93:23	197:17 200:14
276:14 279:19	238:9,20	orders 265:8	94:10 113:5	202:20 212:16
282:13 289:21	243:14 251:20	organization	203:20 234:4,7	231:19 249:5
290:12 293:15	251:23 264:5,7	272:6	234:7 237:12	pages 1:8 123:6
293:20 294:6	267:11 287:9	original 12:13	249:24 287:10	paid 46:8,13,14
294:10,14,22	287:12,21	13:8 206:16	owner 69:7	46:23,23 47:1
295:8 296:14	operation 68:2	207:8,9 216:16	202:24 250:15	47:24 49:21
297:11 300:18	151:23 160:24	302:13	250:24 265:11	53:14 101:9,22
Oklahoma	202:23 236:12	originally 20:10	265:12 275:13	104:7 148:16
140:13,17	253:4 262:1	298:4	282:8	149:6,22,23
142:1 164:17	282:6	originator	owner-operator	193:24 247:20
248:13 268:4	operational	141:13	69:3	249:7 258:8
270:18 273:12	69:15,16	<b>OS</b> 192:5 196:24	owners 233:22	265:19,20
273:18	143:10 170:14	200:2,3,3	238:14 241:5	268:11 293:13
Oklahoma's	282:1	204:6 208:10	253:6 258:18	294:4
140:15	operations	ostensibly 66:11	275:14 278:5,5	Pam 27:8,11
old 25:17	66:13 165:10	ought 121:12,13	ownership 139:8	66:10 173:17
older 236:19,19	238:6	out-patient 42:7	233:20,23	Pamela 27:1,2
oldest 66:18	operator 69:1,7	outcome 33:22	234:1 237:21	123:25
once 19:25	150:23 153:16	290:3	238:16 239:8	paper 10:2
20:13 64:18	159:20 224:13	outside 51:1	239:25 240:13	12:14 13:11,22
126:23 127:13	283:4,11	68:8 72:10	240:17 250:1,9	88:7 249:3
154:12,20	operator's 68:3	83:9 100:24	253:22 255:23	papers 15:3
155:8 158:6	operators 65:19	113:19 117:18	276:18,18	paperwork
184:18 215:5	274:15,20	187:5	283:10	54:15
247:10 249:1	opinion 16:1	outstanding	owning 257:20	paragraph 7:9
263:16 277:18	55:1,6 56:5	90:4 98:9	owns 66:12	129:11,16
		•		

				rage 333
152:15 153:1	1	264:1,20	296:19 299:21	242:8 273:5,25
282:18	partner 63:9 68:13 88:17,23	266:12 270:1,6	percent 27:5,7	280:4 286:23
	89:3 100:17	270:7 271:1,1	38:6 44:6	292:9
parcel 195:20 295:6	213:15 282:4	payments 68:7	66:12 193:7	personally 90:15
part 36:22 47:24	288:23	97:17,17	234:1,4,7,8,8,8	95:13 132:9,10
55:13 70:10		158:23,25	234:12 242:14	132:14,22
	partnered 244:17	160:20 161:10	242:15 246:16	134:6 135:8
75:9 77:12,12		264:8,9,12,16	247:4,5,23,24	137:11 143:15
77:17 84:8	partners 43:6,8 43:18 84:10	266:7 267:1,12	277:22,23	162:24 163:21
85:4 89:21	89:1 287:5	274:15 278:22	278:9,12 288:5	169:13 240:21
110:11 178:3,9		274.13 278.22	288:6	persons 130:8
210:17 213:6	288:1,2	payoff 165:12	percentage	pertained 10:11
220:3 224:17	partnership	[ * *	49:25 50:2	19:10
247:14 256:16	43:20 117:10	payor 165:12 payroll 282:25	62:22	pertaining 10:17
258:3 261:10	party 14:16 68:1	PDF 12:15	perfect 165:23	14:10 17:13
291:1 295:6	68:8 69:9 70:4	<b></b>	219:3	83:22 175:16
299:17	70:16 72:21	penalties 6:25		236:2
parted 113:11	94:4 111:9	Pennsylvania	perform 119:1	
partially 86:12	117:2 203:1	35:20 44:13	130:9	pertinent 125:11
86:13	233:21 270:24	51:18,18,19,22	performing	Pete 63:2 Peter 11:20
participate	277:4	52:6,7,10,12	137:10 143:25	
271:25 287:6	pass 79:17 147:8	52:25 53:8,9	162:17,18	160:25 282:20
participated	245:18	53:15,20 54:9	period 7:20 17:9	284:16
82:5 191:17	passed 40:17,18	54:10,11,23	32:15 36:11	phase 16:6 64:9
194:10	149:25 174:20	56:6 58:18	50:16 64:19	Philadelphia
particular 11:10	patent 44:1	59:3 60:21	67:11 68:6	35:22 36:3
14:10 33:18	pattern 154:21	113:18,21	70:20 76:17	37:15 40:19
44:21 101:20	155:11 261:17	118:15	111:6 141:2	Phillip 35:22
116:17 126:3	261:18	people 26:24	156:2 182:24	Phoenix 39:13
139:16 140:11	Paul 160:25	31:2,2 35:18	188:19 193:24	39:14 60:12
140:18 143:21	284:17	39:2 43:5 66:3	195:7 199:22	61:11 63:2
158:1 159:12	Paul' 282:20	69:11 71:3	257:17 286:15	141:1,17 171:9
161:3 170:15	pay 48:23 53:17	72:7 74:2	287:16	175:1,25 176:3
182:11 183:24	151:24,25	85:21 100:11	periodic 125:16	phone 4:24 26:3
192:2 214:22	152:2 153:14	100:14 101:3	permanent	26:5,13,20
240:3 242:23	160:25 177:16	104:4 113:6	254:15	28:20 29:6
249:18 250:24	194:20,22	115:1 134:5	permitted 53:20	77:2 79:13
271:19 284:15	195:2,2 236:11	137:9 140:19	54:6,24	177:12 179:11
287:21 300:14	250:7 252:22	158:8 161:9	person 70:3	221:11 270:13
particularly	257:21 282:20	195:10 197:3	82:11 85:17	272:18,25
7:14 17:17	284:17 288:12	200:12 208:24	111:7 124:1	phrase 112:23
35:21 41:21	paying 46:6 47:2	213:11 220:7	140:19 141:24	physically 60:8
67:4 89:13	53:12,12,17	224:6,9 237:4	142:6 144:11	60:11 142:25
209:7 299:13	156:13 268:21	238:21 240:11	164:19 229:4	143:11,20
parties 138:18	payment 108:8	241:22 244:10	237:14 267:11	physicians' 42:7
139:18,21	157:4,7 159:9	244:19 246:8	271:9	pick 81:9 221:11
143:13 148:11	159:10,16	248:13 259:13	personal 17:11	272:24
174:20 197:24	160:1 172:1,5	261:23 271:10	29:15,18,22	picked 79:13
198:25 220:18	240:16 261:14	272:5,5 278:2	30:1 35:9	239:7 240:1
223:14 241:13	263:12,20	281:24 288:15	38:17,23 39:12	272:17
	l			l

rage 334				
picture 25:2	149:16,25	98:12,14	175:15 180:11	193:9 247:20
176:9 228:17	152:4 161:11	108:13 134:1	200:11 213:7	265:7,15
pictures 74:20	172:8,11,12	174:9 182:18	277:15	pricing 245:5
75:8	175:20 177:6	183:10,11,13	prepared 25:10	primarily 67:1
piece 96:22	186:7 189:8	254:11 275:1	134:4 150:4	76:14 88:24
197:8 200:9	203:6 205:22	276:22 277:19	165:16 175:21	91:21
242:14 243:1,4	203:0 203:22	posting 83:18	192:10	primary 89:15
244:25 245:2	220:23 221:25	pot 283:19	prepares 70:3	89:15 140:19
244.23 243.2	225:16 238:19	power 289:4	prepares 70.3	Princeton 43:7
249:3,24	239:5 244:18	practical 223:17	150:8,14	principal 97:18
250:24	247:7 249:19	practice 17:8	175:18 181:2,4	166:22 228:17
pieces 195:21	252:16,17	52:21 53:20	198:4 225:17	principals
247:23 249:4	266:17 267:7	54:6 55:14	Prescott 63:3	220:17
250:25	267:23 268:22	58:17 82:4,6	presence 274:11	principles
I .	287:20 288:21	87:15 88:1	present 6:12	165:17
place 1:9 25:15 28:4 92:23	290:20 298:13	113:20 118:20	52:5 126:10	print 164:25
1	ł .	196:23 219:18		1 -
93:3 186:20,24	pointed 170:10	225:23 300:4,9	249:6 289:13 299:19	prior 5:11,19 17:2 18:16
193:11,14	<b>pointing</b> 246:23 259:7 260:24	· ·	· ·	19:4 20:13
225:13 237:11		practiced 59:15 114:20 118:16	presented 76:7 78:2 112:25	21:23 32:4,17
242:2 243:4	260:25		1	33:25 84:2
289:17	points 99:14	118:16	219:3	89:10 90:16
placed 201:3	235:14 267:16	practices 42:7 220:22	presently 15:22	
placements 43:9	policies 3:10		presents 25:1	91:4 93:11
43:10	122:20,23	practicing 40:17	president 66:14	95:13,23 96:5
places 85:15	123:9,17 125:5	51:24 52:11	67:17 140:21	96:25 100:5,5
186:23,23	125:17 127:17	55:19 176:14	141:1,9 227:13	100:17 103:4
play 19:2 141:16	128:20 134:18	pre 103:11	pretty 25:1	104:23 105:6
please 4:5,16 7:9	policy 29:25	preceded 273:17	38:24 46:22	110:9,12,18
7:25 8:11	124:24	precipitating 289:9	47:13 61:21	115:16 118:7
39:21	portion 175:4		64:4 65:1 80:3 82:3 83:3 85:6	118:10 130:25
pleasure 290:17	234:17	preclude 129:24		136:1,21,23
plow 232:19	POS 198:4	predominantly	89:12 101:4,23	144:11 146:5,7 146:17 147:24
plus 102:10	200:3 204:6	29:16 40:22	108:9 112:25	
pocket 104:9	208:3	42:9 45:7 57:4	161:10 210:13	148:18 162:1
point 12:12	position 84:15	126:5 179:6	250:11 256:12 289:23 296:19	162:15,23 169:4 189:6,20
13:12 17:7	235:15,19	prefer 119:2		199:17 202:15
20:17 22:14	241:16 252:7	preference	prevent 37:6 preventing 9:5	205:24 206:21
28:19,24 29:2	positions 41:19	256:16,23,24	preventing 9:3	205:24 206:21
36:7 64:5 69:4	positive 274:17	258:23 259:20 260:21 267:21	199:13 222:1	200:22 207:4
80:12 81:16	positively 258:18	preferred	previously 5:21	207:11,23
85:25 90:22		108:15 112:13	19:13 20:5	225:6 229:21
98:9,14 99:13	possession 22:1		67:19 137:20	240:6 258:22
101:7,9,18	23:11 123:19	preliminary 198:4 199:9	142:12 190:17	258:23 263:23
102:6,8 105:21	possible 26:4		192:12 190:17	266:12 282:24
116:23 117:18	28:22 37:5 270:16 279:7	preparation 19:20 48:19	207:1 251:9	private 76:1
130:21 131:5	l e e e e e e e e e e e e e e e e e e e	1	253:9 276:7	280:23 281:5
135:7 136:13	post 103:11	prepare 25:6 45:24 69:20	284:13	
136:19 141:24	217:1 275:4	76:5 150:13		privately 224:12 privilege 20:19
142:6 146:7,13	posted 83:18	70:5 150:15	<b>price</b> 187:6	privilege 20.19

21:16 120:2,10	194:24 233:9	122:22 188:18	Proofreader's	177:3,6,12
120:24,25	238:7,25 247:6	190:25 215:13	302:1,18	178:1 207:24
120.24,23	252:15 261:22	218:6,7 222:8	propensity	224:5 246:8
privileges 21:5,6	265:25 275:16	261:16	41:25	provides 83:17
pro 2:17 193:10	procedural	production 19:2	proper 286:3	130:7 165:7,24
193:13,23	295:10	20:14	properties 73:15	166:20
probably 11:7	procedure 123:9	productive	202:6 207:1	providing 7:1
11:18 13:7	procedures 3:10	109:13 290:10	240:24 248:7	108:23 186:22
15:8 18:15	106:25 122:20	professional	283:2,15	225:2 295:15
19:9 28:5	122:23 123:17	24:19 40:13	property 65:13	provision 7:21
31:12 42:19	124:17 125:5	72:16 202:22	73:15 143:12	130:7 152:21
	125:17 126:14	professionals	143:23 200:9	164:25 167:2
44:6,7 48:5,11		152:6	201:12,18,22	167:13 174:5
51:6 52:19	127:2,18 128:20 134:18	profile 24:19	214:12 234:13	provisions 5:7
53:11 55:13		39:19	252:2 282:5	public 34:18,22
57:3 64:1 67:6	<b>proceeding</b> 5:3 5:15 32:4	profit 68:5	proposal 51:10	41:20 132:6,11
75:15 77:8		<b>^</b>	51:11	133:4 135:17
79:17 87:25	64:22	<b>project</b> 43:24 46:9,24 47:1	<b>proposed</b> 103:25	138:23 189:11
93:16 99:10	proceedings	47:25 49:20	106:15 112:1	222:18
102:20 106:10	6:21 32:8	50:1 64:3,11	288:4	pull 19:24
116:22 119:18	302:11	1		pulled 70:23
123:20 124:3	process 14:5	68:4 73:10,22 76:7 78:4	prosecuted	75:22
125:8,12 126:2	19:24 35:17	1	34:17,25	Pulley 217:18,19
126:23 127:3	39:5 47:20	83:11 94:3,5 143:18 145:17	prosecutors 7:14	248:12
127:14 134:7	63:24 64:25		<b>protect</b> 151:22 241:10 290:4	
134:13 135:21	77:11 78:2,16	150:17 151:24		pulling 47:14 72:10
138:14,16	79:20 80:3,4,8	153:12,13 154:3,14,18	protecting 269:5 protection 20:22	purchase 45:25
144:16 147:5,7	82:16 83:3	155:3,12,12,12	44:1 260:7	64:7 73:18
150:6,12,22	85:17 86:10	156:7 160:16	provide 6:25	150:19 151:13
151:3 152:22	87:5,5 90:5,25 92:11 95:2	161:10 169:22	14:23 16:2	151:15 212:25
159:5 166:10	96:15 99:14	186:22 208:4,5	23:19 24:25	213:8 215:16
170:21 172:25	105:22 107:10	214:12 265:14	30:12 35:4	216:19 237:4
175:6 184:8,25 186:5 192:24	120:13 121:13	267:10,18	125:25 126:15	247:9
194:5 195:17	120.13 121.13	268:12 283:9	130:8 140:4	purchased
199:22 202:5	140:6 200:12	288:8	152:17,25	242:14.16
205:3,15	207:6 269:7	projections	166:1 167:21	246:1,15,15
213:18 215:6	processed	64:17 67:22,25	196:24 197:4	247:25
228:10 242:4	115:22	68:15,17	248:23 286:17	purchaser
243:7 255:2	processes 47:13	projects 62:8	297:22 298:16	172:19
264:23 265:4	66:6 81:20	73:8,11 157:7	298:19 299:5	purely 50:11
269:16 281:1	106:24	161:2 234:18	provided 5:12	purpose 23:5
284:23 285:18	produce 19:22	285:7,10,15	5:20 13:23	63:7 64:12
285:18 292:13	20:15,17,24	prompt 219:7	19:8 20:12	95:7 178:15
problem 88:20	132:20 136:9,9	prompted	22:12 26:3	179:3 248:22
109:1 166:11	185:24 219:8	188:13 231:8	34:23 46:2	purposes 5:2
224:23 256:17	219:19,23	prompting	82:13,15	117:3 156:13
256:24 299:13	produced 20:10	218:10	109:23 116:3	186:22 209:11
problems 155:13	20:18 38:9	pronounces 75:3	124:1 136:23	pursuant 1:15
159:23 194:18	98:13 120:3	proof 28:2	150:23 165:19	9:12,17 164:9
		]	:	-
L				

	1	I	1	1
pursue 39:10	267:16,17	45:8 72:18	102:14 131:21	260:6 261:8,20
pursued 39:2	269:9 270:20	100:15 119:9	164:12 191:20	262:1 265:24
pursuing 38:16	283:25 286:6	154:1 168:22	191:25 196:21	267:6 269:16
pursuit 90:13	299:1	168:23 169:5	200:5 253:16	270:2,24
push 193:20	questioning	170:3 171:18	263:4 275:9	277:12 285:3
put 14:7 36:5	179:5 296:24	192:18 194:13	282:23	285:17 289:11
44:3 48:23	questionnaire	214:23 217:25	reading 74:21	297:24 298:12
50:5 68:18	3:8 23:25 24:3	219:1 225:9	102:23 191:16	300:16
81:5 88:21	24:17,19,22	261:4 283:16	193:6 212:13	reapply 52:8,9
115:22 133:9	25:6	raised 45:9	227:6 253:18	54:13 114:13
152:7 157:18	questions 5:25	77:12 91:14	263:5 284:19	reason 10:14
216:19 248:15	7:6 8:5,25 9:7	103:6 110:16	real 36:11,18	14:25 20:24
248:16 250:5	24:2 32:18,21	110:20 162:12	64:8 143:8	41:22 54:16,17
253:22 257:10	33:9,17 35:1,2	300:2	195:19 234:14	57:3 63:11
270:5 274:12	58:10 77:12	raising 172:13	256:15	72:14 74:3
278:14,14,18	89:24 96:3,15	209:12 214:17	reality 66:12	79:24 87:25
278:19,20	97:3 99:3	ran 42:24	realize 183:23	109:20 113:22
283:20 287:10	100:12,14	204:14 222:11	238:12	114:3 146:23
287:16 288:7	120:17 144:16	238:25 243:14	realized 238:13	179:4 206:20
296:23 297:17	178:8 189:4	Ranah 2:6 4:22	268:21	215:7 222:20
<b>putting</b> 16:16,18	200:5 210:14	range 60:5 128:2	really 17:11 18:6	228:4 234:12
23:8 44:23	220:9 284:14	137:25 196:15	22:13 26:25	243:20 244:16
107:18 126:11	295:9,10	199:2 212:9,17	28:13 29:15	248:11 252:21
162:11 220:2	300:18	226:25 245:25	35:1,24 44:16	254:21 271:5
227:16,20,24	quickly 38:1	253:13 263:1	47:16 49:17	271:19 291:17
258:5 260:1	116:8 257:13	279:18	55:6,24 59:6	297:19 300:10
273:4	270:16 289:24	ranked 41:24	69:10 76:23	reasonable
	quit 289:14	rate 165:12	87:8 100:25	68:17 257:17
Q	quite 35:20	rating 62:13,15	103:9 106:9,20	reasonably 24:6
QSIP 214:16	37:10 43:12	reach 16:8 48:11	107:3,11	129:20
quarterly 134:3	113:9 144:9	119:21 183:15	113:19 117:13	reasons 29:18
question 7:24	195:24 201:11	218:4 219:4	120:14 121:12	170:19
8:1 12:25 54:2	206:12 207:2,3	271:4	121:13 137:15	recall 18:1 28:3
55:22 56:15,20	208:5 235:23	reach-out 186:1	143:7 147:22	29:25 33:19
66:8 78:20,22 91:24 95:20	263:15 286:14	reached 63:9	149:20 155:10	48:7,25 49:2
96:20 98:3	288:23	86:6 88:24	160:15 166:11	60:15 61:9
110:14,20	quote 7:12,20	238:19 240:18	169:23 177:13	74:14 84:1
121:2 125:1	129:12 132:6	241:1 265:4	178:23 179:3	86:3 87:11
130:15 133:3	139:9 152:15	reaching 198:5	179:10,12	89:10 90:21
146:22 149:19	152:23 166:20	217:20 263:25	182:21 184:23	98:15 102:13
150:12 176:10	214:9 229:8	react 76:4	184:24 187:9	103:20 104:18
177:4 178:24	254:9 263:11	reaction 118:24	187:15 188:2	106:16 116:18
182:13 197:5	266:5 282:19	reactivation	194:16 198:7	118:8 123:16
220:11 227:22	R	113:21	209:20 218:2	124:11 142:21
239:14 255:6	r4:1,18 41:1	read 5:23 7:9	230:12 236:2	143:24 149:12 150:8,14 152:8
255:10,11,14	122:8 212:7	55:5 65:5	240:8,9 241:3 243:8 244:4,5	150:8,14 152:8
256:7 257:8,8	217:3 226:21	73:25 76:3 77:1,16 79:10	244:11 246:19	159:4 162:7
259:16 266:2	raise 4:5 44:1	80:19 101:5,8	252:11 259:11	182:10 190:4,6
207.10 200.2	14100 T.J TT.1	00.17 101.3,8	232.11 233.11	102.10 170.4,0
		A STATE OF THE STA		<u> </u>

			<del></del>	<del></del>
193:7 195:18	224:17 244:14	26:19 27:9,21	142:11 143:3	197:18 201:5
198:15,17	recess 63:15	56:14 58:11	144:3 147:24	211:18 221:14
207:19 208:14	122:6 179:16	63:14,16 122:5	194:24 201:22	225:10 227:16
209:15 211:8	284:3	122:9,21 128:2	206:6 229:16	229:9 233:10
211:17 213:3,4	reciprocity	132:6,10,11,25	243:11 260:17	234:19 254:6
213:14 221:3	52:20 290:19	133:4 135:17	280:5,9	266:1 267:1
221:14 226:4	recluse 35:23	137:23 179:14	refinancing	275:6 276:7
231:10 242:25	recognize 9:15	179:18 181:17	198:12 262:16	284:14,20
251:10 242.25	9:21 24:13	181:24 206:19	reflect 276:6	285:6
253:16,19	123:8 137:22	207:18 209:15	reflected 13:17	regardless 193:8
254:18,24	138:1,3 180:5	210:23,25	refresh 106:6,9	regards 19:7
260:20 266:25	180:7 181:12	211:1 280:2,21	187:21 191:8	72:17 283:21
267:6,24 268:2	196:17 198:6	284:2,4 295:11	191:15,16	Regional 2:8
277:6 283:22	190.17 198.0	297:17 300:25	197:23 230:8	4:24 6:4
285:22 295:18	212:11 227:2,5	302:12	253:17	registered 36:16
receive 17:16	236:1 253:14	recorded 26:17	refreshes 187:25	regular 45:14
59:22 60:1	263:3 276:4	27:13,16,19	198:2	82:5 84:23
75:7 76:25	recollection 86:4	28:18 47:22,23	refunded 154:8	90:14 91:11
78:17 124:22	97:1 98:22	recording 28:19	refurbish 267:13	121:16 126:21
125:6,7 127:1	99:1 125:13	28:23 302:15	refurbished	144:15 158:16
127:6,13 134:2	133:18 134:24	recordings 29:6	267:13	159:8 169:18
164:8 167:6,25	136:8,22	records 10:24	refurbishing	169:24 183:14
173:11 192:10	181:15 183:7	17:4,22 27:21	267:22	195:5 226:2
217:1 248:14	185:1 187:21	36:8,9,10	refuse 7:6	231:8,11 262:9
248:14 274:19	191:15,16	291:21 298:5	regard 19:8	272:10 279:7
294:1,25	196:18 197:23	recovered 162:6	45:24 76:24	regularity
received 17:20	198:2 202:7	recreate 20:1	77:5 83:21	133:19 160:8
18:15,17 22:11	204:3,5 206:15	red 110:16	86:25 100:10	regularly 25:24
26:8 31:5,20	208:16 211:19	160:18 169:5	120:9 144:12	80:4 186:12
31:24 77:6	211:20 214:20	275:10	147:13,14	274:24
113:23 124:19	230:8,16,20	redacted 21:9	172:3 173:20	regulatory 87:5
125:16 126:14	245:24,25	redraft 82:12	176:11,15	126:8 240:6,11
126:23 127:5,8	267:19 276:13	reduced 12:15	189:17 198:18	300:7
159:16 164:19	279:5 284:24	Reed 42:16,17	201:2 209:19	rehab 83:8
174:8 177:10	285:4	42:18,23	209:20 232:14	150:20
184:18 217:7	recollections	refer 12:2 17:7	236:5 243:23	rehabbing 65:21
222:14 248:13	259:19	128:6 229:20	256:20 280:18	rehabilitation
250:3 293:15	recommend	reference 39:19	281:25 297:4	150:17
293:21 294:10	84:9	148:25 221:2	300:16	reissued 126:3
294:14 296:7	recommendati	269:12,14	regarding 5:25	rejected 116:6
296:13	282:1	references 129:3	11:1 27:11	117:8
receives 164:16	recommended	175:24,25	30:1 35:9 48:8	relate 113:14
receiving 48:13	120:19 247:19	referencing	73:24 81:25	202:22 208:1
68:22 73:14	281:16,22	197:13	87:12 89:11	related 10:8
104:3 123:16	record 4:2,13,15	referred 15:21	103:22 123:17	12:21 16:11,19
167:11,16	5:11,19 8:10	18:17 34:6	124:12 129:8	17:16 18:2
168:13,18	8:11,12,14,15	37:3 166:25	131:10 141:23	31:16 35:13
169:2,11	8:16 16:6	referring 27:1	173:25 174:5	40:10,14,21
217:22,23	24:20 26:9,11	65:25 83:1	194:2 196:14	55:23 65:10
L	-			

		<del></del>		
66:22 99:8,13	225:3 263:16	285:16,17,19	275:19	223:9,10 229:8
118:6 120:6	relocate 22:6	285:25	reporting 1:24	requesting
123:12 125:4	relocated 43:7	remembrance	243:18,22	216:25 217:7
128:21 132:19	44:14	267:19	302:14	229:18
134:18 143:7	reluctance	removed 149:21	reports 16:7	requests 216:25
145:19 148:18	113:13 256:15	161:10	164:8,25	297:23
150:19 154:18	261:10	removing 80:1	167:22,25	require 167:3
161:17 184:20	reluctant 111:25	render 45:22,23	171:15,19	260:15
185:3 196:20	112:3	47:5	173:10	required 26:10
207:15 208:3	reluctantly	rendered 57:10	represent 14:8	28:8 82:20,23
217:14 225:12	45:22 107:11	102:9 180:8	56:1 58:20,20	87:2 124:16
230:9 257:2	rely 129:20	rendering 47:9	61:2 72:22	125:15 126:16
258:4 264:14	131:4 164:3	60:8 118:17	118:20 216:2	130:23 132:1
264:16 267:25	222:19	renovations	representation	152:25 164:7
295:1	relying 129:25	151:16	116:3 148:13	164:11 165:19
relating 217:24	299:21	reopened 8:16	203:14 208:10	165:19 179:13
relation 209:16	remain 300:24	repaid 249:16	representative	requirement
relationship	remaining	repaired 259:11	196:1 265:11	53:6,10 55:19
11:7 22:3 44:4	247:10	repay 267:18	represented 6:8	65:6 75:6
45:12,19 46:5	remediated	repayments	6:11,17 34:18	84:18 97:23
47:16 48:15	65:12	267:9	41:2 72:24,25	101:13 109:15
57:5 67:8,9	remember 34:7	repeated 94:12	106:3 176:23	130:9,11 132:5
70:11,17 71:21	42:15,16,17,19	131:2	210:18,19	149:7 171:15
92:18,20	48:9 60:17	repeatedly 217:6	213:22 227:19	173:9 223:23
100:22 101:1	99:8 100:18	243:25	227:25 228:2	requirements
109:14 110:23	104:25 117:20	repetitive	228:11 245:14	53:9 97:15
116:9 117:3	136:25 141:5	136:25 155:10	245:15 253:21	129:2 130:10
121:3 142:6	142:24 157:25	277:8	representing	131:17,19
143:15,16	158:4 167:14	replace 267:2	47:7,9 115:1	requires 153:7
144:2,17	171:23,23,25	281:23	178:4,11,22	research 1:5 5:6
146:18 147:9	175:13 184:23	replaced 258:19	179:2,8 211:15	42:5 84:14
148:24 178:11	188:2,11	258:19 286:7	219:10 238:15	302:3
238:3 242:5	190:11 191:24	286:10	reputable 74:4	reserve 48:1
261:6 272:2,12	194:4,6,7,8,8	replacing 105:23	reputation	108:5,6,13
273:4,6,16,25	196:22 200:24	266:8	100:24	109:21 110:7,9
286:24 290:20	202:8 205:16	replenish 155:16	reputational	110:12,15,18
relationships	205:22 206:1,3	156:6,6,15,22	238:25	111:21 117:16
43:4 51:2	207:13 211:23	163:11	request 6:20	151:18 153:4,8
63:10 72:4	214:17,22	replenished	8:17 9:21 13:6	153:18,22
88:25 143:12	216:15 222:5	152:4 154:5,9	18:24 19:14	154:5,25 155:3
148:11 199:24	224:21 232:1,2	156:9,11 267:5	20:6 153:17	155:7,16,22,25
204:24 228:7	232:8 238:24	replenishing	166:23 177:14	156:10,16,18
299:21	239:4,10	163:15	197:18 198:9	156:21,21
relative 251:9	242:19,20,24	replenishment	218:5,11	157:2,9,17,22
relatively 193:1	243:5,10,12	267:9	223:18,18	161:19 163:2
relatives 36:18	245:11,23	report 75:4	231:9 239:24	163:10,14
released 283:13	251:13,15	152:18 166:25	296:6	172:7 243:15
relevant 149:16	255:1,10,11	178:16 243:21	requested 9:24	251:7,14 252:4
relied 222:16	260:18 276:12	reporter 8:3	141:12 166:2	252:8,18
			<u> </u>	

253:24 254:6	89:17 91:6,20	revenue 190:2	99:17 106:3	157:25 161:18
254:19,25	104:7 112:5	200:19 204:19	110:3 111:4,15	163:1,25,25
255:19 256:3	115:14 119:6	216:3	112:1 120:1,4	171:20 172:17
263:13 264:20	130:16,18,20	revenues 279:1	120:5 122:25	174:9 180:9
i i	130:10,18,20	reversed 278:12	128:19 129:4	181:2,8,23
266:3,18,23	133:3 135:6	review 5:16	131:1 134:19	183:10 187:6
267:2,9,23	137:14 158:12	22:25 48:19	134:21,22	187:16 188:22
268:1,15 274:6   276:21	158:19 166:12	65:8 68:19	137:6 138:20	Road 171:8
1	191:10 245:7	78:14 80:7	138:23 142:20	226:23
reserves 156:8,9	responsible	124:16,22	144:23 145:8,9	<b>Rob</b> 66:16 67:16
resignation 22:20 289:19	82:11 84:24	125:5 126:17	145:21 153:5	75:15,24 85:13
	85:1,2 86:21	127:20 132:6	156:5 157:20	86:17 87:24
resigned 22:2 resold 66:20	responsive 13:5	132:10,14	168:20 169:1	100:2 107:22
resolu 66:20 resolve 242:7	13:14,25 18:14	133:4 173:5	170:25 171:17	118:13 147:10
B B	•	175:18 196:23	174:25 175:14	159:15 162:7
resolved 97:5	20:15,25 21:24 23:14 24:2	214:14 277:14	176:4 178:13	173:16 182:12
186:5,7 198:20 resort 254:14	23:14 24:2 rest 114:15	reviewed 30:24	180:16 186:2	184:21 185:24
resort 254:14 respect 21:16	179:10 220:7	64:23 75:13	189:11,13	188:5 195:10
30:6 55:15	result 32:25	117:7 124:19	190:21 191:6	195:15 201:15
72:7 100:6	34:15 36:16	125:7,16	196:22 197:22	202:8,9 204:23
110:6 111:20	44:22 96:11	126:13 135:16	200:21,21	206:2,9,13
110:6 111:20	188:10 206:13	143:2 175:22	203:12 205:8,8	220:10,10
198:21 201:1	244:23 251:23	200:10	207:17 208:13	221:8,14 222:6
209:13 255:23	resulted 218:11	reviewing 65:3	210:23 212:21	222:21 223:9
256:2 300:1	238:7 239:5	76:11 107:19	213:2 214:3,7	223:16 229:8
respective	results 82:1	112:9 128:22	215:18 216:12	229:16,17,18
201:16	retail 62:2,23	131:22 169:13	216:23 217:15	230:23 236:6
respond 19:16	63:11 88:5	276:3,11	218:13,19,21	240:18 242:3
218:10,10	184:15,17	rewriting 76:11	224:2 232:20	242:16 243:17
responded 31:5	186:13,24	Reynolds 42:22	237:13 239:12	247:20 250:14
responding	234:22 235:5	42:23	245:1,22 247:1	252:23 253:2
254:5 255:11	235:11 243:24	Richard 234:2,3	250:20 251:20	255:9 263:18
response 8:7	243:24 244:13	234:4	252:11 254:4,8	264:2,3,6,11
17:20 19:3,14	256:9	rid 80:2,16	255:2 258:25	264:23 266:13
20:3,5 31:7	retain 119:21	241:4 257:14	260:1 266:4,9	266:21 269:25
89:9,11,19	296:13 298:5	right 4:5 6:10	268:22 271:25	270:23 271:6
96:21 106:17	retained 23:10	11:3 14:1,3,4	279:22 281:12	271:12 272:15
214:5 215:2	37:9 75:17	18:11 19:1	285:20 292:23	272:16,18
217:23 221:19	175:15	22:19 34:8	293:10,23	273:11 281:22
249:22 266:1	retirees 236:21	37:22,25 39:20	294:16,23	281:25,25
270:22	retrospect	44:20 45:4	rights 7:5	robbing 160:25
responses 8:5	205:25 232:16	53:1,2,3,24	287:14	282:20 284:16
197:12	261:5	59:20 66:23	Ringlein 197:14	Robert 27:8,8
responsibilities	return 31:6	67:21,23 69:21	rise 220:3,5	66:14,25 67:2
134:20 232:15	290:19	69:25 70:4	226:3 299:19	67:15 77:19
287:15	returned 38:6,6	71:13 75:12	Riverchase	78:22 85:25
responsibility	286:3	92:9,19,24	106:5 138:5,21	87:11 89:8
72:16 84:16	returns 292:9	93:4,12,15,24	138:24 146:7	133:9 171:9
85:4,22 89:16	revealed 218:20	95:12 99:13,16	146:19 153:8	173:7 180:10

			<del></del>	
181:7,19	201:15 206:11	4:23 6:3,5	Scottsburg	212:9
190:23 196:13	RWarrenLaw	57:14 58:7,9	190:2,5,10,12	SEC-Lawson
201:4 203:5	279:15,17	176:20 269:8	191:8,18,18,21	212:17
212:23 221:3	•	291:18	192:5 194:2	SEC-Lawson
1	<b>Ryan</b> 66:17	Savannah	Scottsdale 25:20	217:17
226:22 237:17	S	199:10 201:25	screwed 281:9	SEC-Lawson
237:17 239:14	S 3:1 4:1 122:8,8		1	212:10
243:1 252:7	122:8	207:10 208:2	scuttled 300:11	
254:19 268:14	S&P 62:13	saw 26:18 74:22	SE 2:17	SEC-Lawson
274:14 275:25	sadly 189:7	94:15 103:9	search 9:23 10:1	263:1
279:14,16		109:19 112:22	12:7 16:15	SEC-Lawson
robert.lawson	safe 36:2,9,9,10	126:23 167:9	18:13	269:11
181:20	Saint 69:13	171:19 188:15	searched 19:5,5	second 79:16
Roberta 212:7	94:11 145:15	202:5 240:24	214:15	92:16 129:11
212:22 213:14	161:5	245:17 252:24	searches 19:13	155:5 181:11
213:21 217:2	sake 72:10 117:8	261:25 272:9	20:3,4,14	186:1,25
role 45:5 64:24	salary 293:9	277:14 282:5	<b>SEC</b> 9:9 18:16	191:25 216:6
67:2 89:19	sale 64:7 151:15	saying 13:16	19:4 21:20	223:18 233:17
119:10 138:8	172:16 210:1,3	19:12 22:15	23:25 24:8	238:11 243:2
139:23 140:15	210:20	33:8,19 48:9	32:7 63:20	250:25 296:14
169:16 184:3	sales 62:25	76:23 103:21	120:12 122:15	secondary
213:17 228:20	66:18 76:7,10	119:16 121:11	129:3,12 180:2	186:14 187:14
243:18	88:14,22 124:7	130:17 136:8	181:13 190:19	187:24 234:24
roles 41:9	124:10 141:12	154:14,23	199:5 212:2	235:3 274:5
201:16	142:5 243:24	158:6 159:22	226:16 262:20	seconds 264:24
Roman 128:10	243:24	182:25 187:5	275:21 279:10	section 7:9,10
153:3	sales-related	193:6,14,21	290:4 295:15	128:6,11,13,25
Room 1:10	124:8	204:22 205:23	296:12 297:7	139:8 145:9,11
rose 219:9	salesperson	206:25 208:4	297:23 298:5	148:24 164:24
220:20 223:17	141:13	209:2 214:20	298:18 299:7	165:5,8,14
rough 238:9	San 37:12	214:21 221:7	SEC's 19:16	166:20,25
rouse 290:25	Sandeep 2:7	221:14 223:24	<b>SEC-</b> 199:2	167:23 173:8,8
routine 7:10,10	4:23 6:3	224:3 245:8	263:1 276:1	174:15,19
32:14 84:6	<b>Sanders</b> 213:16	257:1,24	SEC-CANTO	175:23 200:16
231:10	213:21 218:15	264:24 265:10	196:15 200:15	200:23 203:13
routinely 32:15	Santo 25:20	280:10	SEC-CANTO	sections 175:23
80:23 89:4	satisfactory	says 133:7	199:2	securities 1:1,9
116:6	107:9	182:14 197:11	SEC-CANTO	2:3,11 5:1,4,8
rule 129:3,7	satisfied 32:22	scan 13:9	196:16 197:17	32:5 35:19
156:7	33:4 48:12	scanned 12:15	SEC-Lawson	36:10 40:10,20
run 108:16	50:4 96:16	13:7	276:2	50:16 59:15
113:5 184:19	97:12 98:6	scans 15:15	SEC-LAWSO	62:17 87:17
204:11 223:2	140:7 203:6	school 24:6	181:8	88:8 101:21
295:9	204:8 209:10	39:23,23 40:1	SEC-LAWSO	102:5,8,11
	222:14 223:12	40:3,8,9,11	181:9	103:13 115:3
running 88:11 157:16 240:16	223:20	41:23,24 47:7	SEC-LawsonE-	117:2 124:13
267:11 283:12	satisfy 13:19	109:9 142:3	226:25	127:19 128:14
	105:24 223:22	schools 40:13	SEC-Lawson	128:21 140:9
runs 27:8	232:13 257:22		226:25	176:12 302:11
Rutland 75:1,2	Satwalekar 2:7	62:9 142:1	SEC-Lawson	securities-rela
195:14 201:11	Datifalonal 2./	249:17	SEC-Lawsull	occui ilico-l'elà
		J	1	

				1490 311
114:24 300:7	sell 62:1,23 63:4	227:14 230:6	254:19,25	<b>shop</b> 160:9
security 36:19	70:23 140:10	262:25 263:8	255:19 256:3	short 188:19
see 13:3 19:12	182:16,19,24	276:1 278:13	263:12,25	287:8 288:17
20:9 22:15	183:4 184:9,17	279:25 283:1	264:1,20 266:3	shortfall 151:23
28:19 44:25	186:12 187:3,8	298:3,3,6	266:17,23	154:2,3,15,15
59:11 64:11	187:23 188:1	sentence 282:18	267:2,9,23,25	154:17 159:23
65:5,17 72:17	193:6,21 237:6	sentences	268:15 274:6	161:12 170:5
74:18,19 77:4	237:8 241:14	282:24	276:21	173:21
77:11 90:24	245:10 257:19	separate 14:2	serviced 237:1	shortfalls 252:22
97:16 98:1	257:20,20	59:22 283:8,9	services 1:24	253:1,4
111:17 112:23	260:7	285:7,10	42:8,9 108:16	shortness 251:14
112:24 130:1,2	selling 172:22	separately 79:11	236:3	show 255:12
131:17 132:25	182:22 184:6,7	128:24	servicing 235:17	showed 218:23
134:9 138:14	244:13 274:4	series 38:13	serving 48:8	234:16
143:22 144:16	send 17:16	152:16 166:22	57:1 58:1 60:2	<b>showing</b> 226:19
147:16 148:6,7	74:16 78:8,9,9	200:18 271:17	92:8 95:7	shred 80:21
148:20,25	166:21 167:8	serious 243:14	103:22 104:5	81:10
151:3 153:1	173:15 213:5	seriously 256:12	105:5 106:8,16	Shred-It 81:7
159:7 161:2	213:11 271:18	serve 48:4 59:22	112:6 118:10	shredded 80:22
162:1 164:18	281:6	168:3 185:6	119:8,10 176:6	81:16
165:1 168:16	sending 213:3	211:11	189:21 290:16	shredding 81:12
169:17,23,24	229:12 279:20	served 57:15	290:17 293:21	shut 23:6
169:25 170:4	279:23	58:12 59:18	set 6:24 92:11	SID 152:20
172:3 174:8	sends 171:15	104:23 105:7	95:6 108:5	side 59:15 81:4,4
175:2 176:9	senior 2:10 4:25	113:25 121:4	112:1,19	114:11 115:18
184:19 196:19	62:7 131:14	185:7 233:3	151:21 165:12	115:18 117:22
196:19 197:11	140:20,21	server 15:16	227:11 281:19	118:14
200:16,17	141:1,9 244:20	280:3 281:4	<b>set-up</b> 106:15	sidelines 247:1
201:18 209:12	271:8	service 26:4 68:7	settle 194:20	sides 245:8
213:24,25	sense 81:22	108:2,6,8,12	settled 246:11	sign 124:21
240:22 247:1	82:18 86:7	108:14,21,24	247:21	125:4,24 265:8
255:16 257:23	89:24 92:4	109:5,21 110:7	settlement	287:25
261:25 267:3,5	110:19 121:9	110:9,12,15,18	246:21	signature
281:9	161:1 165:23	111:21 151:18	seventh 119:14	125:25 126:5
seeing 98:15,25	166:8 176:2	151:25 152:2,3	shaky 262:7	126:16 180:18
99:8 117:21	183:25 215:11	153:4,8,14,18	shape 65:23	180:19
149:8 231:10	219:4 262:6,12	153:21 154:5	share 292:20	signed 12:13
253:16	272:23 274:1	154:25 155:3,7	shared 266:21	124:19,20
seek 52:15 56:4	276:5	155:16,22,25	292:25 296:6	125:9 190:15
62:15	sensitive 225:21	156:8,13,16,18	298:2	214:10 216:9
seemingly 95:3	sent 31:6,23	156:20,21	shareholder 66:11	227:12 229:13 265:23
seen 123:4 134:4	74:19 80:18,19	157:2,9,17,22		
154:19 173:17	81:12 168:11	161:19 163:2	sheet 165:10 shelf 242:20	significant 199:14 203:11
173:17,18	191:2,7 192:12	163:10,14 172:7 236:8	shen 242:20 shocked 33:21	signing 265:12
209:18 227:4	196:14 198:24 212:8 213:4	243:15 251:7	shocking 189:1	signing 203.12 signs 153:12
236:13 240:23 selected 123:6	212:8 213:4 214:1,6 215:15	251:14,24	shooed 300:11	signs 155.12 similar 14:21
143:17	217:2 222:15	251:14,24 252:3,8,18	300:12	16:24 23:1
self- 43:19	225:8 226:23	253:24 254:6	shooters 101:4	180:24 218:16
SCH- 73.17	223.0 220.23	233.27 23 <b>7.</b> 0	SHOULUIS IVI.T	100.27 210.10
	l			

Simms 288:25	<b>sloppy</b> 157:3	263:21 269:4	speaking 140:8	214:11 216:1,2
289:16 296:8	220:22 224:16	271:1 286:11	154:4 248:4	216:3,10,16
Simons 69:13	sloughed 220:12	286:17	277:12	217:25
94:11 145:15	slow 239:1	somewhat 24:2	special 107:20	springfieldohi
161:5	small 14:24	33:21 35:23	Specialized 2:10	217:4
simply 27:18	164:24 202:10	36:21 45:22	4:25	Squire 213:16
293:13	social 29:18	51:19 57:25	specific 27:16	213:21 218:15
Sims 87:17	44:15,17	102:3 107:11	29:7 33:9 48:7	St 40:8 41:22
sir 144:21	socially 272:23	198:12 200:11	49:16,21 85:3	stabilization
sister 37:1	sold 62:20 68:12	219:17 235:15	97:1 98:22	64:19
sit 246:25	140:9 172:9,13	son 44:13,14	99:1 100:13	staff 8:9,16,17
site 74:20	186:24 187:1	66:17,18	107:7,8 113:12	20:15 21:17,24
l ' '		sons 66:15	119:13 125:14	23:20 32:5
sitting 18:1	210:1 234:20	5		63:20 113:4
79:15 171:13	234:22 235:9	soon 25:18	158:12 186:17	1
205:18 210:9	237:14 243:25	217:1	187:16 204:3,5	122:12 179:20
283:16	sole 131:15	sorry 9:4 12:24	230:16,19	211:5 284:7
situation 51:1	139:2,10	40:18 95:21	243:9 259:19	staff's 19:3 20:4
56:3 88:11	249:25	111:14 137:22	260:19	23:14 120:3
200:10 202:8	solicit 42:6	144:4 163:8	specifically	stage 141:3
206:3,6 207:3	solicitations	178:5,5 185:14	22:14 32:19	172:9
239:6 241:19	26:2	. 191:5 231:17	61:24 64:25	stand 263:11
249:10 261:24	soliciting 141:15	281:9	93:6 94:10	standard 108:23
295:25 296:16	solution 88:19	sort 13:24 14:2	95:6 104:19	109:11,18
situations 47:17	195:12 262:15	31:22 65:8	126:18 131:1	111:1,13
68:8 115:16	288:3,4,9	67:24 71:22,22	143:7 164:22	standing 113:17
133:20 136:3	solutions 194:18	76:8 81:10	167:15 189:2	standpoint
157:13 170:17	solve 108:14	91:15 92:21	206:25 221:4	86:22 90:6
192:23 200:7	solved 262:10	95:2 110:6	221:13 222:2	114:14 242:8
251:15 256:8	somebody 47:7	117:14 148:17	241:20 251:18	280:25
261:11 295:19	47:8 49:5 56:2	149:12 150:7	specificity 124:6	standpoints
six 36:21 38:9	66:8 72:9,10	150:25 222:17	190:10 233:25	121:11
41:13 48:5	77:3 79:3	223:4 236:3	specifics 68:24	Stanley 27:19
105:2 108:23	81:11,17 84:7	244:24 257:24	118:2 135:7	235:20
202:20 233:17	85:22 87:21	259:20 260:17	267:6	start 64:4
six-month	91:9 92:1,2,6	297:12	spell 4:12,15	143:10 147:8
251:13	94:3 99:25	sought 187:23	spend 209:3	238:9 239:1
size 14:24 88:2	100:18 105:23	sound 277:8	273:1	243:22 264:8
88:13 251:16	109:9 111:6	sounds 117:14	spending 84:19	<b>start-up</b> 65:23
skeptical 28:17	117:11 119:21	134:23 224:3	<b>spent</b> 125:13	started 4:4
skin 290:13	135:5 147:9	source 68:2,9	257:6 273:10	32:13,14 40:17
<b>Skip</b> 234:6,6,11	156:5 160:9	72:11 74:7	<b>spin</b> 258:5	42:6 45:21
234:15 237:25	169:15 170:16	82:15 163:4	spinal 288:16	48:2 50:7 52:2
253:10 254:5	172:18 182:23	sources 18:13	<b>split</b> 38:5	58:2 64:6
265:12	184:10 187:4	150:4,5,9	<b>spoke</b> 147:10,11	68:13 88:24
<b>Sky</b> 45:24	204:23 205:25	<b>space</b> 292:25	240:7	100:7,9,25
slant 119:16	206:7 224:14	Spalding 34:8	<b>spoken</b> 205:2,3	104:12 109:4
slightly 109:10	228:16 237:7	spam 17:11	270:4	112:19 234:18
283:1	237:11 241:14	speak 8:5 32:24	Springfield	238:11 246:24
slip 281:6	255:9 257:18	85:3,15 207:22	211:8 212:24	257:13 268:12
			<b> </b>	
1		·		

				rage 343
260 20 200-2	120.11 12	stress 286:14	132:2 149:14	summarized
268:20 280:3	129:11,13 139:9 152:15	strike 16:17	161:16 163:23	8:16
286:24,25	152:23 166:15	30:12 186:10	174:7 175:10	summary 8:18
287:11 290:21		strong 92:20	183:21 185:10	Sumner 203:18
295:21	181:22 202:20	109:13 188:16	185:18 189:2	203:22 204:11
starting 64:11	229:8	struck 111:13	225:11 231:3	204:15,18
191:4,5	status 52:1,9,13	structure 62:10	235:6 243:14	205:7,11,19
starts 164:21	52:24 54:3,14	62:12 107:6,20	255:24 257:3	206:21 207:15
state 4:12 5:10	54:18 55:23	108:20 109:7	subsequently	207:17,20
7:14 32:9	57:6 58:18	201:8	12:12 21:23	208:6,12,14
38:22 44:7,9	101:21 113:22	structured 61:18	23:12 119:9	209:25 210:6
51:17 54:1	118:8,19 120:7	109:10	subsidized 71:6	210:16
55:14,20 56:6	177:3,16		substance 63:22	Sun 63:2
56:19,24 57:12	178:18 179:5	structures 107:19 108:9	211:7 296:17	supervisor 133:7
58:4,5,14,15	297:5 300:1			supervisory
58:16 59:3,3	statutes 6:24	structuring	296:21,23	124:17 126:14
60:20 61:3	stay 105:24	109:23	298:17 299:6	127:2
113:15 178:3	107:4 112:13	studies 64:10	substantial	
195:8 201:19	289:7 300:5	67:20 69:20	14:24 199:22	supplement
240:11	stayed 44:12	75:11,14,18	287:16	24:18
stated 167:4	stemmed 34:13	study 64:16 70:3	substantially	supplemental
210:20	87:13 297:20	stuff 19:25	193:4	5:21 20:14
statement 34:19	step 92:13,16	169:17 210:16	substantive	supplemented
61:5 91:18	205:10 242:3	261:20	63:19 122:12	5:13 24:23
129:13 134:3,3	stepped 228:19	style 236:12	179:19,21	supplied 7:15
137:24 138:4,6	283:14	subject 33:14	211:5 284:6,9	198:7
165:13 166:24	steps 42:20	36:1 37:23	successes 144:14	supply 198:6
167:6 175:5	67:24 78:24	118:5 126:6	successful 238:8	supplying
189:4,5 192:7	163:24	181:7 191:7	such-and 264:25	249:15
198:5,16 199:9	stick-ems 249:4	199:1 212:24	such-and-such	support 63:12 73:21 140:4
200:15 201:6	sticking 203:13	226:24 253:12	178:20	
201:17 202:14	sticky 249:4	297:1,2,8	sued 241:23 sufficient 151:10	210:15
223:1,4,5	stood 99:10	submissions		supposed 48:16 76:3 86:15
224:4 283:16	storage 14:5,17	91:2 287:7	232:12	163:3 265:7
284:20 285:6	15:5,7 23:1	submit 87:2	suggest 58:25	
285:23 299:25	65:11	173:9	suggested 84:7	287:9
statements	store 13:10	submitted	85:19 87:7	<b>Supreme</b> 51:20 51:21
60:25 97:23	14:23 16:10,16	141:16 165:19	91:8 92:11 105:22 117:8	sure 18:19 25:5
98:1,11 164:8	stored 12:16	287:20 289:18	135:9 244:16	26:25 30:2,25
165:9,16	14:11 15:13	subpoena 3:7	suggestion 86:17	31:18 56:14,15
167:21 169:3	storing 23:5	9:12,17,20 11:2 13:14	89:9 113:1	58:7 60:16
169:21 171:16	28:24	19:3,17 20:4	121:16	79:3 84:2 87:4
173:10 174:6	story 36:23	21:17,24 23:14		100:22 112:17
175:17 181:3	287:8 288:16	24:1 94:16	<b>suggestions</b> 92:10 141:18	123:5 124:18
182:18 191:11	straight 101:4	120:3 298:2,3	92:10 141:18 suing 265:18	125:3 124.16
211:18 224:1,5 261:16 299:10	210:13	300:24	suit 188:16	147:5 149:17
	strange 200:6 street 1:10 2:12	i	Suite 1:10 2:12	152:12 154:23
states 1:1 5:1	42:21 182:1	subsequent 119:11,12	summarily	183:16 184:21
7:12,14 52:22	183:1 184:8	126:1 131:9	286:18	198:7 202:12
55:16,18	103.1 104.0	120.1 131.7	200.10	170.7 202.12
	<u> </u>			

		<del></del>		<del></del>
204:22 206:10	<del></del>	221:11 272:25	technology 42:9	273:17 286:19
206:19 207:18		talked 18:7	tedious 19:24	289:23 290:14
209:1 214:21	T 3:1,1 122:8	53:21 79:8	telephone 25:24	290:14 293:20
251:4,6 253:17	175:1 179:23	99:4 100:2	tell 22:12 31:1	297:13
•	181:20 190:22			
254:20 258:7	212:7 217:2	113:4 118:5	49:10,12 60:19	terribly 108:1
264:3 267:3	253:11 262:24	120:16,22	91:9 94:19	Terry 217:18,19
272:1 278:17	T-h-o-m-a-s	159:8 271:9,20	101:7 105:3,10	248:12
278:19,24	4:17	272:18 288:22	115:20 127:5	testified 4:9 32:4
286:14 291:19	table 127:25	295:24	186:16 196:7	32:8 93:3
291:22 295:12	128:5 146:12	talking 41:20	201:23 223:4	149:12 222:10
297:14	148:8 219:13	54:22 73:9	232:7 241:20	237:3 271:23
surfaced 146:11	289:14	80:13 85:5	242:22,22	293:8
240:1	take 8:11 17:4	87:16,17	271:1 272:2	testify 30:14
surgeon 288:16	22:17,25 52:9	112:19 117:23	280:18 296:2	300:19
surgery 42:8	52:19 62:22	120:9,15,16	telling 65:9 68:3	testimony 7:1,24
surprise 102:3	63:13 67:24	123:6 125:11	68:3 204:4	9:13,18 19:7
118:24 183:9	74:20 87:9	125:13 131:2	206:16 207:8	23:20 33:15
183:12 265:13	88:6,7 92:16	142:23 223:9	230:12 252:13	37:24 38:25
surprised 145:5	103:23 104:7	228:21 243:12	ten 15:2 24:7	39:7 91:16
149:4,9 169:19	112:5 114:4	245:8 251:14	25:23 71:19	207:24 219:6
183:20 194:22	116:12 119:5	253:5,5 256:5	88:3 93:3	295:15 296:16
210:11 297:22	122:4 123:1	259:1	261:15	296:18,21,25
surprises 183:6	156:24 163:24	talks 33:8	ten-year 71:21	298:8,18 299:7
surprising 89:12	194:5 199:16	Tampa-St 63:2	tend 7:6 72:9	299:17 300:22
surrounded	206:18 207:12	tangentially	Tennessee	300:23
209:9	208:23 219:21	170:11	202:23	thanks 17:19
survive 241:3	235:18,19,23	tanks 65:11	terminated 22:3	18:4
survived 36:4	236:10 243:4	taped 22:9 23:6	termination	then-existing
suspicion 27:23	257:5 258:10	26:11	22:20	152:19
suspicions 28:13	261:6 263:13	tapped 251:24	terms 19:22 22:3	they'd 74:1
28:16 72:18	263:17 269:5	252:19	22:21 33:11	thick 15:2
245:19	278:4 283:19	target 297:8	41:18 42:21	126:20,20
swear 4:5	286:17 288:12	task 112:7	49:22 75:25	thing 47:11,15
302:10		tasking 252:3	76:7,12 79:19	72:3 73:16
sweat 288:8	289:16 290:23	tax 40:15 88:5	82:7,20 83:7	76:9 78:11
switch 112:18	291:16 292:12	210:1,20 292:9	84:7 85:14	79:10 126:19
232:18,22	292:14 295:19	tax-exempt	93:9 107:21	147:15,16
switched 112:16	299:22	139:25 140:8	110:17 114:2,6	159:19 169:9
switching 31:8	takeaway	236:22	115:14,21	169:14 172:21
61:13	260:10	taxable 193:7,8	116:2,3 118:4	184:2 186:4
sworn 4:9	taken 22:16 38:7	193:22 194:6,7	127:14 142:5	193:9 200:8
syndicate	40:9 49:25	Taylor 253:11	142:21 148:22	206:2 235:2
131:14	54:14 63:15	253:20	164:9 170:13	240:20 244:21
	78:24 94:9	team 47:14	203:3 209:23	247:2 248:22
system 14:15,19	122:7 179:16		210:14 211:10	249:7 251:25
15:7,13 16:12	188:6 236:4	70:13,22 71:22	•	257:16,20
62:2 241:7	237:10 284:1,3	72:1,2 92:23	220:22,24 224:19 241:17	263:21 271:2
systematically	292:5	93:2 115:19		
137:2	talk 47:18 65:19	262:6 299:18	248:4 260:9,23	286:5,16,23
<b>Systems</b> 139:15	79:13 221:11	technical 155:23	263:18,24	287:15 288:18
	ł			l

				1
290:9 291:25	28:6,9,20,23	149:17,17	293:8,13 294:4	173:19 184:1
292:14,16	29:12 30:23	153:11 154:3	294:21,23	186:23 187:9
293:3,6 296:10	31:17,18 32:2	155:6 158:9,19	295:18 296:20	188:3 192:15
296:14 297:24	32:13,15 33:1	160:18 161:6	298:2,23	193:21 214:21
things 10:17	35:25 36:21	161:13,22,22	300:13,17	240:2 241:21
13:10 16:6,25	39:3,4,15	162:4 164:13	thinking 15:8	260:25 261:14
17:12 18:21	40:18 42:4	169:23 172:8,9	22:7 206:1	three-by-five
26:9 28:25	44:19 45:10	174:2,11 176:4	207:5,5 224:20	38:10
40:15 42:1,3	50:10 52:19	177:3 178:5,15	243:8 289:22	three-year 193:7
45:25 48:1,20	54:15 55:5	178:21 179:12	third 14:16	193:8,22,24
49:23 64:13	56:2,25 59:5,9	183:17 184:8	66:18 68:1,8	throw 81:6
65:5,8,16,24	61:11 63:1,3	185:20,20	69:9 70:4,10	289:14
72:14 73:17	65:1 66:9	187:19 189:7	70:16 71:5	thrown 192:1
75:9 77:18	69:13 70:1	190:14 191:23	187:4 203:1	till 11:8
79:11 80:5,18	71:3,25 72:8	195:18,22	220:18 223:18	time 6:2 7:23
81:9 84:16,20	73:13 77:24	198:11,20	<b>Thomas</b> 1:7 3:4	8:17 10:3,11
89:20 96:3	80:15,24 83:1	200:12 201:23	4:7,14,17	10:14,18,23
98:9 99:4	85:8 86:6,21	201:25 202:5	Thomaston-U	11:9 15:9 17:9
101:9 103:8	87:9,13 89:23	203:25 207:14	189:3	21:23 22:6,21
104:16 107:19	90:1,18 92:22	208:9 209:22	thought 20:1,8	28:12 32:24
107:21 109:6	93:2,10,16,19	213:16 216:17	22:19,19 24:2	35:13,20 36:11
110:2 117:25	94:15 95:1	222:2 225:4	35:17 50:3	42:25 44:5,22
133:16 135:15	96:7 98:3,19	228:10 231:7,9	71:25 72:12	50:16 51:14,23
136:12 137:4,8	98:21 99:14,18	232:9,12,16	81:16 84:17,21	52:25 53:7
140:4 143:13	100:3 101:7,8	233:15,17,19	85:21 86:17	61:15 63:25
143:20,23	101:10,20	234:2,6,14	87:7 96:13	64:5,19 67:11
144:19 153:3	102:18,20	235:4,25 237:3	98:7 107:3	68:6,12 69:2
158:8,11 165:7	104:1,3 105:13	237:23 238:2	109:5 110:20	70:20 78:18
175:11,17	106:19 109:25	238:10,10	112:7,18 116:4	79:15 84:19
177:21,25	111:24 112:6	239:14 243:5,5	116:5,25 117:5	89:5 90:10,25
178:19 187:9	113:18,22	244:15 246:3,4	117:17,24	93:10 96:16
192:10 193:2	115:25 116:2	250:14 251:12	120:8,13,24	97:4 98:8
195:8 201:19	116:11 117:19	251:20 255:7	121:10 137:15	100:9 102:16
208:23 210:21	118:5 119:2	256:7,11 257:4	163:5 176:12	103:10,10
215:13 221:1	120:23,25	260:8,14 264:6	198:19,22	104:2,16
243:2 248:25	121:18,24	265:21 266:12	206:15 207:6	105:15 106:11
249:17 259:10	126:2,19,21	266:17 267:13	224:25 225:24	109:19 111:6
261:21 262:9	130:13,20	267:16 268:5	235:15 238:7	113:5,10,24
264:12 265:23	132:12,21,22	268:20,20	241:10,17	114:7,9,15
266:17 289:12	133:9,20	269:2,16	243:16 244:12	123:11 125:13
289:21,22	134:17 135:15	270:10,19	248:6 259:3	140:18,23
290:17 292:9	136:2,3 141:2	271:5,6,16	262:2 277:9,10	141:2,3,17,21
293:5 294:8	141:4,6 142:24	272:8,11 273:7	290:17 292:13	144:9,25 146:2
296:12 299:18	143:21 144:1	274:10 278:11	294:2 297:1	146:16,19
think 11:17,20	145:1,3,4	278:12 279:4,6	thousands 38:15	148:4 149:21
14:15,21,22	146:8,10 147:6	280:25 281:20	three 19:6 24:14	153:7 154:11
18:17 20:18	147:6,15 148:4	283:21 285:11	42:4,5 43:2	156:2 159:20
21:11 22:3	148:12,20,20	286:5 289:17	66:15 80:7	160:20 175:9
24:7,25 26:11	148:25 149:12	290:1,25 293:3	104:14 153:4	176:6 182:24

				·
184:25 186:6	222:23 272:1	168:14	61:24 68:9,24	trust 140:3,16
187:2 188:19	timing 106:7	trade 184:12	69:17 70:14,21	140:22,24
189:21 193:5	251:18	187:13 237:13	72:15 73:4	141:10,10
195:7,9 199:22	title 27:4	traded 235:9	75:20 83:6	177:20 178:19
199:25 205:12	to'ing 38:22	trades 186:17,19	84:12,13 85:12	179:8 236:20
218:1 220:14	to-day 66:13	187:12	86:8,11 87:18	236:25 248:9,9
221:17 223:11	today 6:14 8:21	trading 66:19	89:7 93:5	249:1,9,12,14
225:6 228:10	9:1,7,13,18	85:18,20 92:2	106:23 107:22	249:15,23,24
228:11 232:6	18:1 25:13	92:2 135:13	111:17,19	250:1,6,7,8,22
232:16,19	26:5 114:9	182:21 183:25	112:9 119:24	252:24 266:16
233:24 234:5	171:13 205:18	184:5 186:11	139:24 161:11	270:25 274:15
238:10,11	210:10 218:16	187:8,17,23	175:16 190:9	trustee 37:16
240:15 246:22	219:6 223:1	235:6	194:10 234:25	140:12,16,16
247:17 249:13	225:2 234:5	traditional	235:3 262:3	142:6 153:17
250:2 251:21	263:12 266:6	177:22	273:11,12	159:20,21
254:25 255:2,6	296:18,22	traffic 268:8	287:19 288:19	160:12,16
257:6,17 261:3	297:4 298:8	training 123:16	transcript 15:21	165:20,22
261:7 262:4,4	299:10,16	transacted	16:3 64:15	166:4,9 248:11
264:4 267:20	today's 219:6	67:11	79:25 302:14	249:25 252:16
268:12,14,18	told 22:23 26:18	transaction	transcripts	257:10 266:23
268:19 272:7	26:22 36:17	12:12 14:8,10	64:22 293:4	268:9 277:3,5
272:15,19	58:17 67:10	15:19,20 16:3	transfer 248:1	277:11
273:1,20	116:18 118:9	16:9 17:13,14	transferred 17:1	trusts 63:6
275:18 276:20	137:13 147:10	46:8 47:6,9	transfers 282:15	truthful 8:25 9:6
277:6 281:19	147:21 159:25	53:24 54:11	282:15	truthfully
282:7 283:14	209:1 223:1,16	55:20 60:7	transmit 14:24	120:18
284:24 286:15	244:7,8,8	61:2,3 64:16	transmitting	try 38:1 47:15
287:17 295:9	247:22 270:5	69:8 72:5,21	17:5	79:21 95:20
295:20 299:15	274:9 280:20	78:5,12 79:24	traveling 43:3	103:7 172:23
300:19,22	281:3 287:25	83:12,12,21	treat 30:4	172:24 242:3,7
timeframe	295:22 296:5	104:14 139:23	treated 273:25	252:15 257:19
233:18 282:10	297:18,18	140:5 143:9	treatment	257:20
timely 90:9	Tom 278:14	154:16 196:2	110:15	trying 19:24
97:19,21 99:4	tomorrow 266:6	197:25 199:10	trend 111:20	24:5 33:12
132:1 136:18	top 94:13 181:10	201:10 210:17	tried 17:22	37:21 45:7
153:1 159:3	190:13 198:17	213:17 215:4	33:10 35:4	55:7 81:13
188:16 215:8	211:22 226:6	223:15 227:12	67:16 236:10	86:5 105:4
215:11 218:7	237:21 254:2	252:6 259:15	246:20	120:18 126:12
219:19 220:25	271:11 292:17	294:3 298:9	triggered 69:5	130:13 147:1
221:1 225:22	topic 189:19	transactions	trips 273:23	165:21 168:20
230:22 251:22	topics 61:13	10:20 17:6,16	trouble 59:10	169:5 182:16
259:6 262:18	232:22	18:21,22 19:11	153:12 160:19	187:11 188:1
267:19	total 62:22	20:9 31:3	162:8	192:20 193:15
times 80:15	totality 261:6	32:19 33:16	troubled 162:9	193:20 222:25
117:5 118:6	town 51:8	35:3 41:3 47:3	Trouver 43:6,18	223:25 234:2
120:22 151:6	234:15 239:1	48:24 49:4,16	true 153:11	239:21,22
154:25 155:23	Trace 202:1,1	49:17 50:16	179:3 221:1	243:2 244:24
160:7 161:15	203:15	53:23,23 54:21	224:17 302:13	257:7,12
200:25 219:5	track 34:19	55:11 59:16	truly 42:15	259:18 260:18
L		·	•	

282:23 292:1	226:18 229:3	134:7 169:2	uncomfortable	79:5 107:13
298:9	231:1 251:2	193:2 297:13	50:25	112:14 130:6
Tuckmantle	256:6 262:22	typical 64:20	uncomfortabl	131:9 153:6
281:11,14,16	274:2 275:23	70:2 152:21	100:23 101:2	182:13 186:19
282:3 284:16	278:25 279:12	183:15 192:6	115:25	222:17 227:19
284:21,22	284:2,4,11	235:2	uncommon	228:25 235:11
285:2 286:5,7	285:21 294:24	typically 17:12	154:6	237:5,16 254:9
286:9	295:8,13	82:2,10 83:1	uncovered	270:8 287:13
Tuckmantle's	298:15 299:3,4	93:22 107:23	183:20	understandings
282:17 284:20	300:18	146:21 151:8	underestimate	112:19
285:23	Tutor's 207:14	154:24 155:21	151:10	understood 8:19
Tuesday 160:12	twice 126:23	164:2,5 166:12	undergone	297:16
160:13	127:14	169:12 193:17	286:14	undertaking
	two 18:13 19:6	213:7 235:12		
Tulsa 11:21	· ·	236:13	underground 65:11	189:6 213:1,9 214:10 216:9
turn 217:12	24:1,18 25:14 31:9 32:15	230:13		
257:18 282:6		U	underline	undertakings
turnaround	34:15,16,25 39:16 67:10	U.S 5:4 32:9	203:17	130:1 136:1
241:15		35:7 36:14	underlined	145:20 146:6
turned 34:10	75:16 78:23	39:11 302:11	203:14	underwater
80:3 248:5	79:3 80:7 83:2	Uh-huh 192:17	underlying	183:3
249:8 257:16	85:20 88:9,13	ultimate 278:5	73:12	underwrite 62:1
266:12 281:17	88:23 99:15,18	ultimately 67:17	underpaid 48:10	108:22 162:16
290:2 291:10	99:18,20	113:7 139:25	underscore	185:2,4
turning 75:11	104:13 115:23	181:1 241:16	29:20,20	underwriter
128:16 139:18	117:19,19	241:17 289:12	undersigned	111:25 129:20
145:8 174:14	125:23 157:14	um 74:25	302:10	129:23,25
turns 243:21	172:5 183:17	Um-hmm 132:7	understand 6:15	130:16,22,23
248:9	186:23 201:24	137:21 142:17	6:20,24 7:4,21	131:3,15
Tutor 2:4 4:2,11	202:10,14	167:1 174:16	7:23 8:1,20	142:16 160:15
4:21 6:3,7 9:11	203:20 207:1	174:22 217:5	12:3 33:3	164:17 166:21
9:14 10:25	209:22 218:22	266:9 284:18	37:23 55:7	167:8,21 168:3
12:5 23:18	220:1 231:14	Un-huh 18:8,10	56:13 61:17	168:17 169:25
24:10,12 27:3	233:12 240:2	19:15 23:9	70:6 94:21	171:1,7,16
29:9 32:3	241:8 256:19	27:12,14 30:17	97:22 105:4	173:16 174:24
39:17 59:25	272:23 278:2,3	52:4 76:19	106:24 111:5	189:16 211:14
63:13,16,18	278:5,5 281:17	86:9 96:23	126:12 129:7	211:15 226:8
72:20 81:19	282:20 289:6	102:1,24	147:1 164:24	226:10 256:1,2
103:16,18	289:20 296:12	unable 194:20	167:2 168:21	269:6
106:14 122:4,9	296:19,20	unable 194.20 unaccounted	169:5 178:9	underwriter's
122:17 127:16	298:7	135:15	181:10 182:3,8	41:4 45:23
137:18 150:2	type 61:19 62:4	unaudited 165:9	182:25 187:11	46:9,17,20
158:21 162:25	64:21 65:12,15	unauunteu 163.9 unbeknownst	193:12 199:15	48:4,8 49:1,5
170:23 173:3	73:16 84:14	264:6	222:22,25	49:24 50:22
179:14,17	297:8	unbending	223:25 229:10	55:17 56:8,17
180:25 188:20	types 15:12 23:4	110:5	255:14 263:14	56:22 57:11,15
189:18 202:13	62:9 64:10	uncertain	264:11 282:21	58:2,12 59:18
204:10 208:8	65:24 73:21	130:14	understanding	59:22 60:2,9
210:23 211:1,3	92:23 94:1	unclear 205:23	26:16 53:19	61:1,6 92:8
212:4 225:7	97:13 109:6,22	uncidal 203.23	54:5 69:2 70:9	103:23 104:5
			والمناور والمنافرة والمناورة والمنافرة والمناف	

				· · · · · · · · · · · · · · · · · · ·
104:24 105:6,8	University 40:8	143:14,17	versus 54:2	118:2,20
104.24 103.0,8	41:23	148:21 152:3	79:10 300:1	153:19,24
107:16 114:16	unpleasant	154:20 155:25	Vesey 1:10 2:12	206:19 207:18
1	256:20	159:19 160:9	vice 140:21	237:8 241:18
115:2,4,12,15			ł .	1
118:10 119:9	unrelated	164:15 220:12	141:1,9	241:18 243:17
119:11 121:5	100:25 202:25	221:18,19	view 258:10	243:20 264:25
142:19 168:9,9	261:24	228:19 254:14	viewed 115:19	265:1 266:14
169:17,19	unresolved	259:10	121:14 236:6,6	273:18 275:4
170:20 173:4	186:6	V	256:18 260:7	280:17,21
175:24 176:7	unsuccessful	V 196:14 199:1	295:6	281:3 288:4,5
185:6,7 189:21	36:17		Village 138:5,22	298:24 300:3
211:11 233:3	untimely 215:13	200:1,3 201:5	138:25 161:18	want' 11:16
293:21 294:19	unusual 70:14	201:17 209:17	164:1 180:9	wanted 15:3
underwriters'	80:23 81:1	V-o-m-a-r-i-s	181:23 183:10	18:22 35:5
134:20	83:4 95:11	45:9	187:6	38:19 41:25
underwriting	117:16 215:10	valid 287:4	violated 300:14	42:1 44:1
62:21 65:6	215:10,12	value 74:11	violation 5:9	58:23 87:9
89:22 90:16	218:3,4 219:7	151:13 206:18	188:22	105:14 106:20
91:4 109:11	235:15 271:16	207:12 232:17	violations 5:7	115:22 146:17
116:18 123:12	unwilling 38:17	260:13	vis-a-vis 21:6	147:2 184:11
124:12 128:18	57:6 109:17	values 65:17	visit 74:12,15,16	229:22 230:3,4
128:21 133:14	updated 126:21	varied 60:3 62:7	visited 74:14	233:25 240:15
134:21 147:3	136:4 181:22	variety 40:15	volumes 15:24	241:7,7 258:7
161:16 163:23	181:25 182:5,8	47:10 64:10	81:14	266:24 270:6,6
174:6 184:15	182:15 197:19	various 26:9	voluntarily	273:2,11 280:2
189:22 194:15	upside 287:6	46:17 65:5	58:19	280:22 281:5
206:16 207:8,9	upstairs/down	77:5 116:10	Vomaris 45:9	288:8 290:20
207:10 224:19	292:16	134:5 139:12	vote 290:9	297:16 300:5
234:19	use 19:13 26:5	157:7 166:4		wanting 169:15
underwritings	29:11,16,22	174:20,21	W	182:22,24
116:10 121:8	69:16 72:4	200:25 228:8	<b>W</b> 171:9 279:16	255:24 258:3
127:19 153:20	105:14 127:23	235:14.241:13	<b>Wagner</b> 302:9	wants 288:2
underwritten	228:18,18,18	264:12 290:5	wait 129:15	wasn't 22:23
185:11,18	228:21,22	291:2	231:15,15,15	31:8 33:20
205:25	229:1 253:13	vary 73:1	260:16	48:12 52:7,8
underwrote	273:11 274:14	vast 62:16	waited 287:23	69:10 71:2
62:19 163:18	280:17 281:23	184:13,13	waking 209:3	76:2,23 77:7,9
204:18 232:25	292:1 297:8,13	venture 43:9,9	walk 143:23	77:10 78:1
unexpected	uses 7:10,10	65:23	291:14	81:13 82:17,17
253:23	150:4,5,9	verbal 8:5,7	walked 219:12	84:8 86:5
unheard 195:3	163:4	75:5	wall 42:20 79:9	90:24,25 98:8
uninformed	usual 78:8	verbally 89:23	want 6:19 8:10	104:6,19
72:11	ł de la de l	verification	35:11 52:16	105:17 106:18
unintentional	usually 12:15 31:5 47:22,22	208:24	56:15 57:1,4	105:17 100:18
300:16	66:2 76:10	verified 73:19	58:19,20 61:16	100:19 107:4
	78:3 82:16	verify 68:7,21	65:7 78:5,10	112:4 113:11
unique 290:23		223:15 239:13	88:21 106:25	114:25 119:21
unit 44:25	83:17 90:9	version 122:24	111:8 112:5	120:8 133:10
United 1:1 5:1	97:18 136:5,10	versions 127:1	114:12,13,14	137:1 147:22
7:14 52:22	136:14,16,19	TOIGEORG 12/.1	11,112,13,14	137.1 14/:22
	]		<b>[</b>	

153:14 159:17	187:6 190:3	127:8 132:15	wipe 38:18	135:19 138:6
159:18 170:4,9	224:12 231:15	132:23 142:25	wire 248:20,23	140:17 141:11
170:13 171:21	235:14 237:13	143:2 155:10	249:7	141:20 169:6
177:8,14	238:21 239:20	162:4 202:5	wires 282:21	170:16,17
178:23,24,25	241:4 259:4	215:4 240:15	wish 299:9	184:14 192:23
179:1,2,4	270:2,3 272:18	240:21,24	wishes 300:12	195:11 209:14
183:20 186:2,7	273:22 274:12	242:1 246:12	withdrawn	210:16 262:14
186:7 197:2	281:5,21 290:8	246:13 247:10	176:21 279:15	265:8,21 288:1
204:22 206:10	299:23	247:12 248:19	withhold 20:19	288:7,13,14
222:20 230:13	ways 14:21	248:21 266:13	21:14,21	289:15 294:19
230:23 235:6	17:25 41:17	266:15 269:16	188:15	295:2 296:11
241:3 244:7	110:1 197:4	278:21 282:4	witness 1:7 2:16	worked 10:12
246:10 257:8	270:12	287:24 293:19	4:8 6:6 122:14	27:19 32:19
259:2 262:16	we'll 8:11 21:11	297:3 300:10	128:22 131:22	40:20 43:5,8
265:24 268:2	247:1 258:16	weren't 22:17	181:5 196:9	49:4 50:13
	259:14 284:2	28:24 32:22	198:23 212:5	56:18,23 57:11
269:22 271:8	288:13	33:4 34:2	226:19 253:8	59:15 61:15
272:19,20,22 272:22 278:19	we're 54:21	49:19 50:8,21	253:18 262:23	63:25 69:17,23
278:19 288:17	63:14,16 88:11	53:8 69:11	263:5 275:24	70:12,21 71:4
ľ	88:17 120:16	71:8 74:4	276:3,11	71:10 72:13
288:17 290:10		113:14 137:3	279:13 284:9	81:3 84:11
290:11,11,11	123:6 134:17	176:5 183:13	284:12 295:12	110:24 111:19
290:12,16,19	134:17 135:12	241:6 261:21	297:1 302:4	114:7,8,23
291:5 292:8	135:13 159:23		WITNESSES	119:19 138:12
300:9	166:17 179:18	268:24,24 274:17	3:3	141:1 156:17
watch 84:14	208:3 211:1	Wharton 40:4	Witter 42:22,23	168:24 169:4
water 183:24	219:14 230:18	wheels 261:25	wives 236:24	169:20 194:6
way 11:4,25	232:18,21	262:8		213:12,20
12:10 13:10	243:25 246:25	<b>Whichever</b> 31:6	wondering 61:13	228:15 232:9
15:4 27:25,25	259:12 284:4	whoa 260:16	word 111:4,15	245:12,13
28:2,14 30:8	287:14 295:9	Wick 77:3	233:10	263:22 273:19
31:6 35:14	we've 119:14	widow 236:24	words 260:13	273:19,20
38:18 44:10	190:18 280:8	wife 234:6	work 10:8 29:23	278:23 286:20
46:6 48:22,22	284:6	238:17 288:22	31:16 35:20	287:6 291:7
49:7,21 50:3	wearing 115:23	William 227:12	37:11 40:16,19	293:16 294:18
51:10 55:4	Wednesday 25:9	229:13	•	working 10:3
58:25 64:21	25:12 week 25:9,13	willing 107:4	41:6,8,15 43:11 45:13,15	40:22 42:11
65:23 68:7	283:2 289:20	138:15,15	46:24 47:13	43:13,18 44:18
81:21 86:25	283:2 289:20 298:10	177:2 267:12	48:9,14,21	44:21 48:2
93:23 94:24	weeks 10:5	Wink 68:10,11	49:6,20 50:12	50:7,8,17,19
104:15,17	weeks 10:5 weigh 197:1	69:19 70:24	51:14 53:22	50:21 51:2,12
107:9,12 108:15 113:13	weigh 197:1 went 19:23 20:7	72:12 75:17	61:19 70:25	52:2 53:23
118:19 119:4	26:20 34:24	78:13 79:14	71:23 72:9	55:10 57:24
	37:16 38:12	142:10 143:5	74:5 78:14	63:11 71:15
119:19,25	40:19 41:22	147:11 193:10	87:16 89:6	100:7 105:17
120:7,20 136:18 146:9	40:19 41:22	193:13,22	102:22 104:2	107:14 112:8
154:17 155:2	44:12,13 51:25	196:11 220:19	105:16 107:17	114:16 115:4
162:9 169:10	74:12,13 31:23	Winterhaven	115:11,13	116:15 119:22
170:22 173:14	99:5 114:9	226:22	118:7 119:3,5	147:12 152:6
170.22 173.14	77.7 114.7	220.22	110.7 117.5,5	117.12 132.0
	l			l

	1	1		1
172:24 177:7	<b>XYZ</b> 237:8	years 10:21,23	<b>zip</b> 25:21	<b>15</b> 1:12 33:25
177:17,18		14:17 15:24		39:3,3 83:20
178:22 199:18	Y	24:7 25:23,25	0	158:9 234:8,12
281:18 282:5	Y 169:22	29:14 32:16	0000005 227:1	244:18 301:1
287:1,18,19	yada 265:21,21	33:25 34:12,15	<b>000221</b> 128:4	302:6
294:7 295:20	265:21	34:16,25 38:12	<b>09</b> 44:19	<b>15c2-12</b> 129:3
296:1,3 297:21	yeah 8:19 13:4	38:15,20 42:10	1	15th 4:3 25:13
works 247:2	30:20 31:14	43:12,13 51:6	1 1 0 5 00 00 6 1	160:10
worry 221:10	38:3 55:22	51:6 52:18	1 1:8 5:22,23 6:1	<b>16</b> 83:20 185:3
worth 236:18	56:12,21 58:7	53:18 54:13	6:18,25 163:14	<b>1662</b> 5:21
wouldn't 22:13	61:12 71:16	59:13,16 67:10	172:8 270:1	16th 25:16 181:6
31:25 32:2	73:5,5 75:2	71:19 85:11	288:12	185:19 191:7
60:21 77:25	79:14 90:18,20	93:3 94:14	1,000 244:8	192:13
89:12 91:23	92:20 93:1,20	105:3 114:21	1:36 122:10	17th 190:24
99:7 100:8	94:17,20 95:18	115:11 118:18	10 9:12 11:8	<b>18</b> 128:11,13
101:1,17	100:21 102:6 ·	126:24,25	44:19 67:7	<b>18.6</b> 128:17,24
112:17 113:23	106:11,22	127:7 129:19	135:21,24	133:7
134:9 143:20	115:8 119:2	130:12 141:6	168:24 212:9	<b>18.6.1</b> 129:2
151:6 154:12	128:15 137:7	155:9 184:1	217:8 225:8	133:15
157:3 160:21	139:4,7 145:22	188:4,25	241:7 244:18	<b>18.6.1.1</b> 131:13
169:14 191:24	153:10 156:25	192:16 193:17	279:17 286:25	<b>180</b> 3:11 152:18
196:25 198:1	157:25 163:8	193:18,21	294:17	<b>181</b> 3:12
205:2 219:17	171:3 183:23	194:22 214:22	10,000 244:8	18th 196:15
258:9 271:20	185:25 188:1	227:4 272:10	10:01 1:15 4:3	<b>190</b> 3:13
280:17 285:1	189:25 192:1	273:10,17	10:21 263:9	<b>1948</b> 25:16
292:3	212:14,14	293:16	100 183:2 247:4	<b>1976</b> 35:25 36:1
wound 44:2	213:8 217:9,11	years- 102:9	277:22	<b>1978</b> 35:16
Wow 210:22	217:19 223:7	<b>yellow</b> 249:4	100,000 46:13	<b>1979</b> 35:16
write 141:7	226:6,15	yield 62:17	107:4 246:4	50:14 114:20
266:5	250:20 251:8	York 1:11,11	293:9,15	<b>199</b> 3:14
writes 182:7	253:15 255:7	2:13,13 41:6	11 226:23 243:7	<b>1990</b> 42:21 43:1
192:4 193:10	260:3 261:17	87:20 296:9	11:17 63:14	43:14 200:18
199:12 214:9	264:15,21	298:12 302:7	11:34 63:17	<b>1992</b> 11:17
216:8,24 254:9	276:5,12,13	youngest 44:13	11th 199:1	<b>1997</b> 44:12
263:11 282:19	280:9 282:10	Youra 71:1,12	<b>12</b> 88:3 99:19	<b>1st</b> 157:6 160:10
writing 81:22	283:24 293:2	72:13,21,23	135:21,24	]
82:7 229:11	293:11,17,19	93:15 96:4	150:3,10,11 156:5 163:6	2
274:11	294:12 299:3	101:3 198:10	168:24 216:4	2 11:19
written 46:4	year 36:15 37:10	200:25 203:5	244:18 294:17	2.5 45:10
124:16 126:14	46:13 108:17	205:3 209:21	12/31/2012	<b>2:57</b> 179:14
127:2 155:20	108:24 126:2,3	212:22 215:6	214:13	<b>20</b> 10:21 24:7
198:8	126:7 127:4	220:19 225:24		32:14 33:25
wrong 35:25	152:18 158:10	226:21 227:13	<b>12:52</b> 122:5,6 <b>120</b> 214:13	39:3 52:18
137:3 257:23	165:15 214:8	228:4,13,19	215:22 216:11	60:5 88:12
wrote 180:14	215:22 251:17	229:10	122 3:10	102:9 115:11
216:7	289:5,6 293:15	7	122 3:10 12th 189:3 216:5	158:10 233:15
	year's 108:7,13	Z	13 202:21	241:7 273:1
X X X 1 (0.22	yearly 53:12,13	Z 169:22	14 163:13	276:1 288:5,6
X 169:22	126:4	Ziegler 87:16	148 253:9	<b>20-</b> 51:5 294:3
			1 10 233.7	

	······		1	ı
294:10,12,14	9:12 301:1	3	234:8 236:23	296:6
<b>20-some</b> 114:21	302:6	37:10 139:7,16	242:14 246:16	<b>85</b> 236:24 247:5
<b>20,000</b> 39:3	<b>202</b> 1:25	145:8	247:23,24,24	277:23
<b>200</b> 1:10 2:12	<b>212</b> 2:14 3:15	<b>3:10</b> 179:18	278:12	<b>85018</b> 171:9
<b>2000</b> 39:14	<b>214</b> 3:7 9:9,11	<b>30</b> 38:15 63:1	<b>50-</b> 246:4	<b>85260</b> 25:21
44:14,19	12:23 13:6,15	85:11 88:12	<b>50,000</b> 101:10	
<b>2002</b> 204:17	18:14	141:6 152:13	163:10	9
<b>2005</b> 15:8 43:14	<b>215</b> 3:8 24:8,11	166:17,18	<b>50,728</b> 163:10	93:7214:6
190:1	24:13,21,21	193:17 235:13	<b>50/50</b> 234:10	90 27:5 66:12
2006 15:8	<b>216</b> 3:10 122:15	237:2 262:25	<b>500,000</b> 249:14	165:14 264:24
<b>2008</b> 209:25	122:19	263:9	<b>51</b> 165:4	90-plus 38:6
<b>2009</b> 11:8,8 67:6	<b>217</b> 3:11 179:23	<b>30,000</b> 60:5	<b>56</b> 196:10,17	90s 44:15
286:25	180:2,22	294:3,10,14		9420 25:20
<b>2010</b> 11:8 87:25	<b>218</b> 3:12 181:6	300,000 163:3,8	6	<b>9A</b> 200:18
106:6 137:24	181:13 187:21	303 1:8	<b>6</b> 156:6	İ
138:15 152:16	<b>219</b> 3:13 190:17	<b>31</b> 152:15	6/1/2012 192:14	
154:15 166:23	190:18,19	216:11	6:00 284:2	
179:24 181:24	<b>22</b> 137:24	3352 171:8	6:06 284:4	
181:25 182:6	<b>220</b> 3:14 198:24	<b>336-0024</b> 2:14	<b>6:28</b> 300:25	
183:11	199:4,5	<b>35</b> 193:17 234:7	301:2	·
<b>2011</b> 122:20	<b>221</b> 3:15 212:2,6	234:8 242:15	67 25:18	
123:14 152:19	<b>222</b> 3:16 226:16	246:15 247:23	68 25:18 203:17	
<b>2012</b> 32:16	226:20	278:9	208:11	
190:24 191:7	<b>223</b> 3:17 262:20	<b>350,000</b> 242:1	<b>68-bed</b> 203:22	
192:13 193:3	262:24	252:1 265:14	7	
193:20 212:20	<b>224</b> 3:18 275:21	<b>379</b> 132:5	735:6,9 122:20	
215:17 216:4,5	275:25	<b>3rd</b> 157:6	197:17	
216:11,20	<b>225</b> 3:19 279:10		70 39:25 88:12	
243:6,7 254:19	279:14 284:13	4	<b>72</b> 40:2	
263:1,9	<b>226</b> 3:16	43:4212:20	<b>73</b> 137:20	
2013 163:9,20	<b>24</b> 3:9	4,000 244:9	174:14	
181:6 183:6,10		4/15 25:7	74 40:18,18,19	
185:3,19 189:3	<b>25</b> 10:21 35:6	<b>4:07</b> 210:24	75 40:6 44:6	
189:24 196:15	51:6 63:1	<b>4:12</b> 211:2	77 36:1	
199:1 212:9	67:10 85:11	400 1:10 2:12	78 41:13	
214:6 215:20	165:8 182:1	423 1:10	79 41:13,13	
215:21 217:10	183:1,1,1	<b>467-9200</b> 1:25	42:19 44:8	
218:12,18,23	193:17 233:16	5		
218:25 219:24	235:13 237:2	<b>5.4</b> 164:24 165:5	8	
221:21,23	<b>25</b> -294:12	166:25	80 18:17 41:14	
225:8 226:4,23	25th 179:24	5.4(b) 165:24,25	44:6	
243:8 276:1,14	<b>262</b> 3:17	5.4(b)(i) 165:8	<b>80K</b> 181:23	
279:17	27 38:19	<b>5.4(g)</b> 166:14,20	183:10	
<b>2014</b> 11:8 22:4	<b>275</b> 3:18 <b>279</b> 3:19	167:13,14	<b>80s</b> 36:6 44:14	
32:16 35:9 37:24 163:13	<b>28</b> 148:25	173:8,9	<b>82</b> 203:17	
290:6	166:18 174:14	<b>5.4(ii)</b> 165:14	208:11	
290.6 2015 154:16	<b>29</b> 39:18 166:18	<b>5/1</b> 263:12	<b>82-bed</b> 203:22	
<b>2016</b> 1:12 4:3	יינע עשן	<b>50</b> 88:12 234:1,4	<b>8210</b> 18:17,24	
2010 1.12 7.3			19:14 20:5	

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## NY-09158

## Prehearing\_conference\_20170501

5/1/2017 2:20 PM

**Full-size Transcript** 

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NY-09158

Thursday, May 11, 2017

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PROCEEDINGS JUDGE ELLIOT: Let's go on the record. We're 2 here in the matter of John T. Lynch, Jr., Securities and 3 Exchange Commission, Administrative Proceeding, file 5 number 3-17902. My name is Cameron Elliot, administrative law judge. May I have appearances from 6 7 counsel, please? 8 MR. TUTOR: Yes, Your Honor, it's David Tutor and Lee Greenwood on behalf the of Division of 9 10 Enforcement. 11 12

JUDGE ELLIOT: And, Mr. Lynch, I understand you do not have an attorney.

MR. LYNCH: I do not, Your Honor. I intend to get one, but I'm still in the process of trying to obtain counsel.

JUDGE ELLIOT: All right, well, we'll talk about that in a moment. All right, so we are here for our first pre-hearing conference. Let me first of all say that I am very sorry that I was late. Unfortunately, I miscalendared this and it's my responsibility and I'm sorry for wasting the parties' time, but let's just go through my usual list of things to talk about.

First of all it appears to me like Mr. Lynch waived service of the order instituting proceedings on April 10th. Mr. Lynch, does that sound right?

MR. LYNCH: Yes, that sounds about right, yeah.

JUDGE ELLIOT: All right, so on April 10th is when my clock starts ticking then for getting this case done. And then the next issue is the Division, has the Division made the investigator file available or is there any investigator file beyond what was part of the, the settled aspect of the proceeding?

MR. TUTOR: Yes, Your Honor, the Division made our investigative file available to Mr. Lynch also on April 10, 2017, all nonprivileged documents and communications.

JUDGE ELLIOT: All right, very well. Now let me just double check the O.I.P. here.

MR. LYNCH: Your Honor, can I speak to that?

JUDGE ELLIOT: Yes, go ahead, Mr. Lynch.

MR. LYNCH: I did receive a hard drive and it was represented to me that it was, it contains something like over 500,000 pages of an investigative file which includes, I guess, a number of depositions and testimony given by other parties.

This was a much larger matter than what just pertained me, but I was unable to open that and I have to secure some sort of a three-and-a-half inch IDE Sata USB 2.0 hard drive enclosure which apparently involves some cables and an enclosure, some equipment to be able to

download this file. I have not been able to get that yet, but I will in the next three days or so. It's been ordered. So I have not seen anything in the way of the file.

JUDGE ELLIOT: All right, well, I'm sorry, Mr. Tutor, do you have any comments on that?

MR. TUTOR: Yes, Your Honor, you know we are certainly, we'll try to work with Mr. Lynch to ensure that he has access to the hard drive. We have also volunteered to either point out where the documents are on the hard drive or to provide Mr. Lynch with any specific documents or transcripts that he would request.

JUDGE ELLIOT: All right, very well. Well, Mr. Lynch, if you continue to have problems with this, you can file a motion with me to ask me to do something for you. I'm not sure I can help you with much, but I might be able to do something. So why don't the parties keep on working on that and if you, Mr. Lynch, again, if you run into problems, just file a motion with me.

MR. LYNCH: All right.

JUDGE ELLIOT: So this is a case where there is, essentially it's a bifurcated case as I sometimes think of it, where there is a settlement of some aspects of the case and not of others, and in this sort of case I don't always require the filing of an answer and there is

no provision in the O.I.P. requiring the filing of an answer, so I'm just going to propose that the parties, that the Respondent not file an answer. Mr. Tutor, any objection to that?

MR. TUTOR: No objection, Your Honor.

JUDGE ELLIOT: Very well. So the two main things that we need to determine are, first of all, the schedule for dispositive motions and on the other hand any details we need to work out about a hearing, if one becomes necessary. Let me address that second point first. If we were to have a hearing in this case, where would it be? Let me start with Mr. Lynch. Mr. Lynch, where do you live?

MR. LYNCH: In Scottsdale, Arizona.

JUDGE ELLIOT: All right, so any, I will ask
the Division, any objection if we were to have a hearing,
if we have it in the Scottsdale-Phoenix area?

MR. TUTOR: No objection, Your Honor.

JUDGE ELLIOT: All right, now, Mr. Lynch, let me get to the next point which is a schedule for briefing. Let me give you my usual explanation of these cases since you do not have an attorney. This is a case where typically it gets resolved by motions. That is you don't have a hearing.

Now we may have a hearing in this case. I have

done it that way before in cases like this, but we don't necessarily have to have one and it depends upon what the evidence is. I have not seen the evidence. I have no idea what is in the investigative file and I'm going to depend upon the parties to tell me that.

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Generally speaking, Mr. Lynch, you have three choices. You can fight the case, meaning we'll have motions. I will take a look at the motions. If I determine that I can resolve the case without a hearing, then I will do that. If I determine I need a hearing, then we'll have a live hearing.

You can try to settle the case. That's not usually what happens in these kinds of cases because you have already settled it, you just couldn't agree on everything.

And then your third option is you can defaults. Defaulting means you don't do anything, you basically give up and then the Division simply sends me whatever evidence they have and I make a decision on what to do without your input.

Now I assume from the fact that you're appearing here today and you have already had a settlement that you want to fight the case. Does that sound right, Mr. Lynch?

MR. LYNCH: Yes, that's very much correct. I'm

not, I regret entering into that offer and settlement the minute I did it, but nonetheless, it is what it is right now. I very much want to fight the industry set aside and I realize that the Enforcement Division seems to want to ratchet up the set aside or punishment if I pursue that, but for a variety of reasons I simply can't afford to let this go unanswered.

I think I want to have a hearing. I would like to have some of the evidence, a chance to look at some of the materials in the investigation that they held. There were many parties involved in this. This is a much bigger situation than just me.

I know there were two, I would call significant settlements, that have been reached with other parties in this. I don't think my situation in any way compares to those two gentlemen, but my ability at 68 years old to continue practicing in the securities field is of paramount importance to me at this point.

And, so, another thing I've assumed, and maybe apparently incorrectly, that I was going to have to come back to Washington for the hearing and as a result of that the attorney that I had been speaking with to seek to retain them, one is in New York and the other one is in Washington D.C., so now I will be put to the expense of having them come out here as well. You hear the case

in either event, I assume?

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JUDGE ELLIOT: Well, Mr. Lynch, look, I will leave it up to you. It's technically, a matter for me to decide where we hold the hearing. We can hold the hearing in D.C. or we can hold the hearing in New York if you'd prefer. Usually I do it wherever the evidence is. Now in your case because of the nature of this type of case, you will probably be the main witness at the hearing. So if you are willing to travel to D.C. or New York, then we can go there.

If you'd prefer, you can stay at home and have your attorneys come to you in the Scottsdale-Phoenix area and then I would travel and basically everyone would come to you including your attorneys or we can just go wherever your attorneys are. So do you want to reconsider this? Do you want to reconsider doing it in the Scottsdale area? Do you want to do it in D.C.?

MR. LYNCH: I think D.C. is probably a good location.

JUDGE ELLIOT: All right, very well. So, Mr.

Tutor, any objection to holding the hearing in D.C. if we have one?

MR. TUTOR: No, Your Honor, we have no objection to holding the hearing in D.C. and it is the position of the Division that a hearing isn't necessary

in this matter.

JUDGE ELLIOT: Well, I understand that and, you know, I can't say whether we are going to need one or not. I have had one before in a case like this where there has already been a partial settlement and there's only one issue that is left to be decided, in this case the association bars, but it's also been my experience that many times we don't need a hearing.

So in any event, if we have a hearing, then I will change the location to D.C. and, of course, Mr.

Lynch, let me just say if it turns out in the event that you cannot retain these attorneys that you have been speaking to, then simply tell me and if you find someone else who is not in New York or D.C., then we can change the location if it turns out we need a hearing, but before we even determine when the hearing is going to be and all that let's just address the question of what we need to do before that and the main thing we need to do before that is have some motions because we may be able to resolve all of this just on paper.

So let me start with the Division. Actually, no, I changed my mind. Let me start with Mr. Lynch. Mr. Lynch, how much more time do you think you will need to find some attorneys?

MR. LYNCH: Well, I'm going to have to borrow

from family money to retain the attorneys. I have spoken to them about the amounts. I don't have that sufficient amount right now, so I'm going to be asking family members to put up some money for me and since I haven't seen the file and they haven't either, I don't have an ability to be able to say.

Well, I think I want a hearing. I don't know that it's within my decision making ability. It sounds as if Your Honor, you're the sole determiner of whether we have a hearing or not, but I would like to have a hearing and I think I can produce facts from the file that will help mitigate the set aside that the Enforcement Division is asking of me.

JUDGE ELLIOT: All right, well, okay, let me say two things in response to that. First of all, yes, it is up to me whether we have a hearing. If the parties, if the evidence presented to me shows that there are no genuine disputes, then there would be no need for a hearing.

On the other hand, if I conclude that there is some sort of genuine dispute about the facts that needed for me to make a decision about this case, then we would have a hearing. The second thing is it sounds to me like you're not really in a good position to say when you can hire an attorney because you need to get some more money

and you need to review the file. Does that sound right, Mr. Lynch?

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MR. LYNCH: That's very correct, sir.

JUDGE ELLIOT: All right, very good. So I'll tell you what, I will give the parties a little bit longer than I normally would to prepare their motions and then I will try to make a decision on those motions as quickly as I can so that we can determine whether or not we need to have a hearing. So let me then turn to the Division an ask, do you have a proposed schedule for summary disposition motions?

MR. TUTOR: Yes, Your Honor, we propose that the Rule 250 Summary Disposition Motion be due two weeks from today and then any opposition from Mr. Lynch then due four weeks from the moving date and then any reply due one week after that. So it would be May 15th for the motion, June 12th for the reply and June 19th for the reply and we'd also note that the O.I.P. does provide that solely for the purposes of the additional proceedings, the allegations of the order shall be accepted as and deemed true by the hearing officer.

JUDGE ELLIOT: Yes, so, Mr. Lynch, do you understand what that means, what Mr. Tutor just said about the deeming certain things to be true?

MR. LYNCH: Yes, I believe so.

JUDGE ELLIOT: All right, so one particularly important fact, let me just see if I can find it here, so you are alleged in the O.I.P. to have violated Section 10B of the exchange act and Rule 10B5 thereunder which means that necessarily you acted with scienter, that is either recklessly or with an intent to defraud and I am bound by that, okay? So, in fact, so are you. Also that is a figuratively significant fact that is a recurring issue in these kinds of cases. You can't backtrack from that at this point. Do you have any questions about that?

MR. LYNCH: Well, I believe that the offer was prepared by the Enforcement Division and I was told to reach the financial settlement I had to agree to those terms. I don't honestly believe that I did act with either reckless disregard or malice or any intent on my part, but I understand where the record stands right now.

JUDGE ELLIOT: Very well. Okay, so we'll address, you can address that when you file your motion. Okay, so what this means, what Mr. Tutor has proposed, Mr. Lynch, is a schedule that basically gives you about six weeks from now before you have to file your papers. So what will happen is the division will file their motion on May 15th. That's about two weeks from now and then you would have until June, I'm sorry, was it June

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12th, Mr. Tutor, was that your proposal?
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                MR. TUTOR: Yes, Your Honor.
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                JUDGE ELLIOT: June 12th to file your
      opposition and then, and, I'm sorry, Mr. Tutor, tell me
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      again when you're reply brief would be due.
                MR. TUTOR: The reply brief would be due June
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      19th.
                JUDGE ELLIOT: June 19th, that would be a week
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      later, a week after you file your opposition. Mr. Lynch,
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      do you have any objection to that schedule?
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                MR. LYNCH: I do, Your Honor, since I haven't
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      had a chance to even look at the file and I don't have an
      attorney and I don't want to go into this without having
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                     I made a big mistake already agreeing to
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      some Counsel.
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      things that I don't think I did and that is where I am.
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      I would like to have at least an initial 30 days on that.
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                JUDGE ELLIOT: All right, here's another
      possibility, so let me propose the following, let's make
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      the Division's motion due Friday, May 26th, the
      Respondents opposition due Friday, June 23rd and the
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      Division's reply due Friday, June 30th. Mr. Tutor, any
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      objection to that schedule?
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                MR. TUTOR: No objection, Your Honor.
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                JUDGE ELLIOT: All right, Mr. Lynch, that will
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give you almost two full months to prepare an opposition

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and it should also give you an opportunity to take a look at the record and find and attorney. Do you have any objection to that schedule?

MR. LYNCH: No, I don't.

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JUDGE ELLIOT: All right, very well, so we'll adopt that one. So let me just repeat it. Friday, May 26th is the opening brief. Opposition is due Friday, June 23rd, reply brief from the Division is due Friday, June 30th. All right, I think that's all I have. Mr. Tutor, is there anything else we need to talk about here today?

MR. TUTOR: We have nothing further, Your Honor.

JUDGE ELLIOT: Very well. Mr. Lynch, do you have any questions or anything else you want to discuss?

MR. LYNCH: Well, I do have one question,
because I have been, we are talking here with the SEC
about an industry set aside and I have also been
contacted by FINRA. My licenses, I believe, are all with
FINRA. Is this what we are dealing with here? The set
aside from the SEC, is that different or the same as
dealing with FINRA?

JUDGE ELLIOT: So it's different. The FINRA proceeding is, practically speaking, the FINRA proceeding, it may have an outcome that is very similar

to the outcome here. If the FINRA decides to revoke your licenses, from your point of view it may be the same thing as having the SEC bar you from association with, you know, various industry segments, securities industry segments, but technically they're entirely independent of each other.

So what FINRA does and what the SEC does are technically entirely different, but obviously they may rely upon similar kinds of evidence such as what someone said in an on the record interview and what some other person said and the various documents may all be the same and so forth. Does that answer your question?

MR. LYNCH: Yes, to some degree, yes.

JUDGE ELLIOT: All right, anything else, Mr. Lynch, any other questions?

MR. LYNCH: No, not at this time.

JUDGE ELLIOT: All right, very well. Thank you very much. I will issue an order within the next few days setting forth all the things that we talked about here today. This matter is adjourned.

MR. TUTOR: Thank you, Your Honor.

(Whereupon, at 2:43 p.m., the pre-hearing conference was concluded.)

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#### 1 PROOFREADER'S CERTIFICATE 2 3 In The Matter of: JOHN T. LYNCH, JR. ADMINISTRATIVE PROCEEDING - PRE-HEARING CONFERENCE File Number: 3-17902 5 6 Date: Monday, May 1, 2017 Location: New York, NY 7 8 This is to certify that I, Maria E. Paulsen, 9 10 (the undersigned), do hereby swear and affirm that the attached proceedings before the U.S. Securities and 11 Exchange Commission were held according to the record and 12 that this is the original, complete, true and accurate 13 transcript that has been compared to the reporting or 14 recording accomplished at the hearing. 15 16 17 (Proofreader's Name) (Date) 18 19 20 21 22 23 24

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## **Transcript Word Index**

#### [1 - compares]

1	5	appearances	bigger
1	500,000	2:1 3:6	8:12
1:8,12 17:6	4:18	appearing	bit
10	6	<del></del>	12:5
4:10		appears	borrow
10281	68	3:23	10:25
1:11 2:8	8:16	april	bound
	a	3:25 4:2,10	13:7
10b	ability	area	brief
13:4		6:17 9:12,17	14:5,6 15:7,8
10b5	8:16 11:6,8	arizona	briefing
13:4	able	6:14	6:21
10th	4:25 5:1,17 10:19 11:6	aside	C
3:25 4:2	accepted	8:3,5 11:12 15:18,21	
12th	12:21	asking	cables
12:17 14:1,3	access	11:3,13	4:25
15th	5:9	I	call
12:16 13:24	accomplished	aspect	8:13
18	17:15	4:7	cameron
1:8	accurate	aspects	1:19 3:5
19th	17:13	5:23	case
12:17 14:7,8	act	association	4:3 5:21,22,24,24 6:11,22
	13:4,15	10:7 16:3	6:25 7:7,9,12,23 8:25 9:7,8
2	acted	assume	10:4,6 11:22
2.0	13:5	7:21 9:1	1
4:24	additional	assumed	cases
2:20		8:19	6:22 7:1,13 13:9
1:15	12:19	attached	certain
2:43	address	17:11	12:24
16:22	6:10 10:17 13:19,19	attorney	certainly
200	adjourned	3:12 6:22 8:22 11:25 14:13	5:8
1:10 2:7	16:20		certificate
	administrative	15:2	17:1
2017	1:7,19 3:4,6 17:4	attorneys	certify
1:12 4:10 17:6	adopt	9:12,14,15 10:12,24 11:1	17:9
202	15:6	available	chance
1:25	affirm	4:5,9	8:9 14:12
23rd	17:10	b	change
14:20 15:8	afford	back	10:10,14
<b>250</b>	8:6	8:21	changed
12:13			10:22
26th	7:14 13:14	backtrack	I
14:19 15:7	agreeing	13:9	check
3		bar	4:13
<del></del>	14:14	16:3	choices
30	ahead	bars	7:7
14:16	4:15	10:7	clock
30th	allegations	basically	4:3
14:21 15:9	12:20	7:17 9:13 13:21	comments
3-17902	alleged	behalf	5:6
1:4 3:5 17:5	13:3	2:3,11 3:9	commission
4	amount	believe	1:1,9 2:3 3:4 17:12
	11:3	12:25 13:12,15 15:19	communications
400	amounts	beyond	4:11
1:10	11:2	4:6	compared
467-9200	answer	bifurcated	17:14
1:25	5:25 6:2,3 16:12	5:22	compares
	•		
	apparently	big	8:15
	4:24 8:20	14:14	

#### [complete - hearing]

complete	depositions	ensure	forth
17:13	4:19	5:8	16:12,19
conclude	details	entering	four
11:20	6:9	8:1	12:15
concluded	determine	entirely	friday
16:23	6:7 7:9,10 10:16 12:8	16:5,8	14:19,20,21 15:6,7,8
conference	determiner	entitled	full
1:7 3:18 16:23 17:4	11:9	1:14	14:25
contacted	different	equipment	further
15:19	15:21,23 16:8	4:25	15:12
contains	discuss	esq	<del></del>
4:17	15:15	2:4,5	g
		1	generally
continue	disposition	essentially	7:6
5:14 8:17	12:11,13	5:22	gentlemen
correct	dispositive	event	8:16
7:25 12:3	6:8	9:1 10:9,11	genuine
counsel	dispute	evidence	11:18,21
3:7,15 14:14	11:21	7:3,3,19 8:9 9:6 11:17 16:9	getting
course	disputes	exchange	4:3
10:10	11:18	1:1,9 2:3 3:4 13:4 17:12	give
d	disregard	expense	6:21 7:18 12:5 14:25 15:1
<u> </u>	<b>─</b> 13:16	8:24	
d.c.	diversified	experience	given
8:24 9:5,9,17,18,21,24	1:24	10:7	4:20
10:10,14	division	explanation	gives
date	2:6 3:9 4:4,5,8 6:16 7:18	6:21	13:21
1:12 12:15 17:6,18	8:4 9:25 10:21 11:13 12:10		go
david	13:13,23 15:8	f	3:2,21 4:15 8:7 9:10,14
2:4 3:8	•	fact	14:13
days	division's	7:21 13:2,7,8	going
5:2 14:16 16:18	14:19,21	facts	6:2 7:4 8:20 10:3,16,25
dealing	documents	11:11,21	11:3
15:20,22	4:10 5:10,12 16:11	family	good
decide	doing	11:1,3	9:18 11:24 12:4
9:4	9:16	field	greenwood
decided	double	8:17	2:5 3:9
10:6	4:13	fight	guess
	download	7:7,23 8:3	4:19
decides	5:1	figuratively	
16:1	drive		h
decision	4:16,24 5:9,11	13:8	half
7:19 11:8,22 12:7	due	file	4:23
deemed	12:13,15,16 14:5,6,19,20	1:4 3:4 4:5,6,9,18 5:1,4,15	hand
12:21	14:21 15:7,8	5:19 6:3 7:4 11:5,11 12:1	6:8 11:20
deeming		13:19,22,23 14:3,9,12 17:5	happen
12:24	e	filing	13:23
defaulting	either	5:25 6:1	happens
7:17	5:10 9:1 11:5 13:6,16	financial	7:13
defaults	elliot	13:14	hard
7:16	1:19 3:2,5,11,16 4:2,12,15	find	4:16,24 5:9,11
defraud	5:5,13,21 6:6,15,19 9:2,20	10:13,24 13:2 15:2	hear
13:6	10:2 11:14 12:4,22 13:1,18		
degree	14:3,8,17,24 15:5,14,23	15:19,20,22,23,24 16:1,7	8:25
16:13	16:14,17	first	hearing
depend	enclosure	3:18,18,23 6:7,11 11:15	1:7,14 3:18 6:9,11,16,24,25
7:5	4:24,25	following	7:9,10,11 8:8,21 9:4,5,5,9
1	enforcement	14:18	9:21,24,25 10:8,9,15,16
depends	,	17.10	11:7,10,11,16,19,23 12:9
7:2	2:6 3:10 8:4 11:13 13:13	1	1

#### [hearing - opening]

hearing (cont.)	investigative	longer 12:6	moving 12:15
12:21 16:22 17:4,15	4:9,18 7:4		
held	investigator	look	n
8:10 17:12	4:5,6	7:8 8:9 9:2 14:12 15:1	name
help	involved	lynch	3:5 17:18
5:16 11:12	8:11	1:5 2:12 3:3,11,13,23,25	nature
hire	involves	4:1,9,14,15,16 5:8,11,14,18	9:7
11:25	4:24	5:20 6:12,12,14,19 7:6,24	necessarily
hold	issue	7:25 9:2,18 10:11,22,23,25	7:2 13:5
9:4,4,5	4:4 10:6 13:9 16:18	12:2,3,14,22,25 13:12,21	necessary
holding	i	14:9,11,24 15:4,14,16	6:10 9:25
9:21,24	iohn	16:13,15,16 17:3	need
home	F	m	6:7,9 7:10 10:3,8,15,18,18
9:11	1:5 2:12 3:3 17:3		1
honestly	jr	main	10:23 11:18,25 12:1,9
13:15	1:5 3:3 17:3	6:6 9:8 10:18	15:10
honor	judge	making	needed
3:8,13 4:8,14 5:7 6:5,18	1:19 3:2,6,11,16 4:2,12,15	11:8	11:21
9:23 11:9 12:12 14:2,11,23	5:5,13,21 6:6,15,19 9:2,20	malice	new
15:13 16:21	10:2 11:14 12:4,22 13:1,18	13:16	1:11,11 2:8,8 8:23 9:5,9
	14:3,8,17,24 15:5,14,23	maria	10:14 17:7
<u>i</u>	16:14,17	17:9	nonprivileged
ide	june	materials	4:10
4:23	12:17,17 13:25,25 14:3,6,8	8:10	normally
idea	14:20,21 15:8,9	matter	12:6
7:4	k	1:3,14 3:3 4:21 9:3 10:1	note
importance		16:20 17:3	12:18
8:18	keep	meaning	notice
	5:17	7:7	1:15
important 13:2	kinds	means	number
	7:13 13:9 16:9	7:17 12:23 13:5,20	3:5 4:19 17:5
inch	know	members	
4:23	5:7 8:13 10:3 11:7 16:4		ny 17:7
includes		11:4	
4:19	<u></u>	mind	0
including	larger	10:22	o.i.p.
9:14	4:21	minute	4:13 6:1 12:18 13:3
incorrectly	late	8:2	objection
8:20	3:19	miscalendared	6:4,5,16,18 9:21,24 14:10
independent	law	3:20	14:22,23 15:3
16:5	1:19 3:6	mistake	obtain
industry	leave	14:14	3:14
8:3 15:18 16:4,4	9:3	mitigate	obviously
initial	lee	11:12	16:8
14:16	2:5 3:9	moment	
input	left	3:17	offer
7:20	10:6	monday	8:1 13:12
instituting	licenses	1:12 17:6	officer
3:24	15:19 16:2	money	12:21
	list	11:1,4,25	okay
intend	3:22	months	11:14 13:7,18,20
	J.22		old
3:13	lists.		
intent	little	14:25	8:16
<b>intent</b> 13:6,16	12:5	motion	
intent 13:6,16 interview	12:5 live	motion 5:15,19 12:13,17 13:19,24	open
intent 13:6,16	12:5 <b>live</b> 6:13 7:11	motion 5:15,19 12:13,17 13:19,24 14:19	open 4:22
intent 13:6,16 interview	12:5 live 6:13 7:11 location	motion 5:15,19 12:13,17 13:19,24 14:19 motions	open 4:22 opening
intent 13:6,16 interview 16:10	12:5 <b>live</b> 6:13 7:11	motion 5:15,19 12:13,17 13:19,24 14:19	open 4:22
ntent 13:6,16 interview 16:10 investigation	12:5 live 6:13 7:11 location	motion 5:15,19 12:13,17 13:19,24 14:19 motions	open 4:22 opening

#### [opportunity - set]

opportunity	practicing	r	responsibility
15:1	8:17	ratchet	3:20
opposition	pre	8:5	result
12:14 14:4,9,20,25 15:7	1:7 3:18 16:22 17:4	reach	8:21
option	prefer	13:14	retain
7:16	9:6,11	reached	8:23 10:12 11:1
order	prepare		review
3:24 12:20 16:18	12:6 14:25	8:14	12:1
ordered	prepared	realize	revoke
5:3	13:13	8:4	16:1
original original	presented	really	right
17:13	11:17	11:24	3:16,17,25 4:1,2,12 5:5,1
	1	reasons	5:20 6:15,19 7:24 8:2 9:2
outcome	<b>pro</b> 2:12	8:6	11:3,14 12:1,4 13:1,17
15:25 16:1		receive	14:17,24 15:5,9 16:14,17
p	probably	4:16	1
p.m.	9:8,18	reckless	rule
1:15 16:22	problems	13:16	12:13 13:4
pages	5:14,19	recklessly	run
1:8 4:18	proceeding	13:6	5:19
paper	1:7 3:4 4:7 15:24,25 17:4	reconsider	s
10:20	proceedings	9:16,16	sata
papers	3:24 12:20 17:11	record	4:23
13:22	process	3:2 13:17 15:2 16:10 17:12	
paramount	3:14	recording	6:8,20 12:10 13:21 14:10
8:18	produce	17:15	14:22 15:3
	11:11	recurring	scienter
part 40.47	proofreader's	13:8	13:5
4:6 13:17	17:1,18		
partial	proposal	regret 8:1	scottsdale
10:5	14:1		6:14,17 9:12,17
particularly	propose	rely	se
13:1	6:2 12:12 14:18	16:9	2:12
parties	proposed	repeat	sec
3:21 4:20 5:17 6:2 7:5 8:11	12:10 13:20	15:6	15:17,21 16:3,7
8:14 11:17 12:5	provide	reply	second
paulsen	5:11 12:18	12:15,17,18 14:5,6,21 15:8	6:10 11:23
17:9	provision	reporting	section
person	1.	1:24 17:14	13:3
16:11	6:1	represented	secure
pertained	punishment	4:17	4:23
4:22	8:5	request	securities
phoenix	purposes	5:12	1:1,9 2:3 3:3 8:17 16:4
6:17 9:12	12:19	require	17:11
place	pursuant	5:25	seek
1:9	1:15	requiring	8:22
please	pursue	6:1	seen
3:7	8:5	resolve	5:3 7:3 11:5
point	put	7:9 10:20	segments
5:10 6:10,20 8:18 13:10	8:24 11:4	resolved	16:4,5
	q	6:23	sends
16:2		-	\
position	question	respondent	7:18
9:25 11:24	10:17 15:16 16:12	2:11 6:3	service
possibility	questions	respondents	3:24
14:18	13:10 15:15 16:15	14:20	services
practically	quickly	response	1:24
15:24	12:8	11:15	set
			8:3,5 11:12 15:18,20

#### [setting - york]

setting	sufficient	transcripts	volunteered
16:19	11:2	5:12	5:10
settle	suite	travel	w
7:12	1:10	9:9,13	waived
settled	summary	true	3:24
4:7 7:14	12:11,13	12:21,24 17:13	want
settlement	sure	try	7:23 8:3,4,8 9:15,16,17
5:23 7:23 8:1 10:5 13:14	5:16	5:8 7:12 12:7	11:7 14:13 15:15
settlements	swear	trying	washington
8:14	17:10	3:14	_
shows	t	turn	8:21,24
11:17		12:9	wasting
significant	talk	turns	3:21
8:13 13:8	3:16,22 15:10	10:11,15	week
similar	talked	tutor	12:16 14:8,9
15:25 16:9	16:19	2:4 3:8,8 4:8 5:6,7 6:3,5,18	weeks
	talking	9:21,23 12:12,23 13:20	12.13,13 13.22,24
simply 7:49 9:6 40:43	15:17		willing
7:18 8:6 10:13	technically	14:1,2,4,6,21,23 15:10,12	9:9
sir	9:3 16:5,8	16:21	witness
12:3	telephone	type	9:8
situation	1:18	9:7	work
8:12,15	teli	typically	5:8 6:9
six	7:5 10:13 12:5 14:4	6:23	working
13:22	terms	u	5:18
sole	13:15	u.s.	
11:9	1	17:11	у
solely	testimony	I .	yeah
12:19	4:19	unable	4:1
sorry	thank	4:22	years
3:19,21 5:5 13:25 14:4	16:17,21	unanswered	8:16
sort	thereunder	8:7	vork
4:23 5:24 11:21	13:4	undersigned	1:11,11 2:8,8 8:23 9:5,10
	thing	17:10	10:14 17:7
sound	8:19 10:18 11:23 16:3	understand	10.14 11.1
3:25 7:24 12:1	things	3:11 10:2 12:23 13:17	
sounds	3:22 6:7 11:15 12:24 14:15	unfortunately	
4:1 11:8,23	16:19	3:19	
speak	think	united	
4:14	5:23 8:8,15 9:18 10:23 11:7	II.	·
speaking	11:11 14:15 15:9	usb	
7:6 8:22 10:13 15:24	third	4:23	
specific	7:16	usual	
5:12	three	3:22 6:21	
spoken	4:23 5:2 7:6	usually	
11:1		7:13 9:6	
stands	ticking		
13:17 ·	4:3	V	
start	time	variety	
6:12 10:21,22	3:21 10:23 16:16	8:6	
starts	times	various	
4:3	10:8	16:4,11	
	today	vesey	
	7:22 12:14 15:11 16:20	1:10 2:7	
states		1.10 4.1	I
1:1	told	viou	
1:1 stay	told 13:13	view	
1:1 stay 9:11	13:13	16:2	
1:1 stay		,	



INVESTOR BULLETIN

# Municipal Bonds: Understanding Credit Risk

The SEC's Office of Investor Education and Advocacy is issuing this Investor Bulletin to help educate investors about assessing credit risks they face when purchasing municipal bonds, which may also be called notes or certificates of participation. Credit risk—or default risk is the risk that interest and/or principal on the securities will not be paid on time and in full. Investors need to know who is responsible for repayment of the securities and the financial condition of that entity to assess the credit risk and decide whether to purchase the securities. It is important to look beyond the short-hand label given to a municipal bond, such as "general obligation bond" or "revenue bond," or the bond's credit rating. Investors should read the disclosure document, known as the "official statement," which provides important details about the offering, including the factors described below.

#### What are Municipal Bonds?

Municipal bonds are debt securities issued by states, cities, counties and other governmental entities to fund day-to-day obligations and to finance capital projects such as building schools, highways or sewer systems. By purchasing municipal bonds, you are in effect lending money to the issuer in exchange for a promise of regular interest payments, usually semi-annually, and the return of the original investment—or principal. The entity responsible for repaying the principal and

interest on the bonds may be the issuer, or an underlying borrower, known as the obligor or "obligated person." Obligors could be another governmental entity, a for-profit firm, or a non-profit entity. The date on which the principal is scheduled to be repaid, known as the security's maturity date, may be years in the future.

Generally, the interest on municipal bonds is exempt from federal income tax. The interest may also be exempt from state and local taxes if you reside in the state where the bond is issued or if issued by a U.S. territory, such as Puerto Rico. Given the tax benefits, the interest on municipal bonds is usually lower than on taxable fixed-income securities such as corporate bonds.

# Factors investors should consider when assessing the credit risk of municipal bonds:

#### 1. Types of Municipal Bonds

The type of municipal bond issued affects both the risk of default and the value of the municipal bond. Repayment may come from the issuer, an obligor, or from a single tax or revenue source. There are two major types of municipal bonds: "general obligation bonds" and

"revenue bonds." Because these types come in many varieties, you should look beyond the short-hand label when deciding whether to purchase.

- General obligation bonds are issued by governmental entities and are not backed by revenues from a specific project or source. Some general obligation bonds are backed by dedicated taxes on real property and, on occasion, other taxes. Other general obligation bonds are payable from general funds and are often referred to as backed by the "full faith and credit" of the governmental entity. While in many instances "general obligation" means that the issuer or other governmental entity responsible for repaying the bonds has the unlimited authority to tax residents to pay bondholders, in other cases, the issuer or other governmental entity may have limited or no taxing authority. Investors should carefully read the official statement describing the general obligation bond before making an investment decision.
- Revenue bonds are backed by revenues from a specific project or source. There is a wide diversity of types of revenue bonds, each with unique credit characteristics. For example, municipal entities frequently issue securities on behalf of other borrowers such as non-profit colleges or hospitals or certain for-profit entities. These underlying "conduit" borrowers typically agree to repay the issuer, who pays the interest and principal on the securities solely from the "revenue" provided by the conduit borrower. Investors should carefully read the official statement describing the revenue bond, and understand both the identity of the conduit borrower, if any, and what revenues are actually pledged to back the bonds, before making an investment decision.

#### 2. Non-Recourse Financings

Some revenue bonds are "non-recourse," meaning that if the revenue stream dries up, or if payments on the bonds are otherwise not paid, the bondholders do not have a claim on the underlying revenue source or against the conduit borrower. In instances where a conduit borrower fails to make a payment to the municipal issuer, the issuer is usually not required to pay the bondholders. For these reasons, it is essential to understand the source of the revenues that will be used to repay the bonds.

#### 3. Purpose of the Financing

Municipal bond default rates vary considerably depending on a variety of factors, including the types of bonds issued and whether the ultimate obligor is a municipal entity or a non-municipal entity (i.e., a conduit borrower). For example, if you are considering purchasing municipal securities that finance speculative projects, including those involving for-profit businesses, pay close attention to the potential risks involved. The official statement for this kind of offering usually will include a feasibility study showing the key assumptions made in evaluating the project. Understanding those assumptions can help you evaluate the risks.

#### Financial Condition of the Issuer or Other Obligor

A key concern is whether the issuer or other obligor will be able to pay interest and principal in full. To evaluate the financial condition of the issuer or other obligor, consider (among other things):

 Debt and other longer-term liabilities payable from or impacting the same source of revenue as the bonds, including, if applicable, pension and other postemployment benefit obligations of the municipal bond issuer;

- The underlying local economy, including employment, income, wealth, and tax burden; and
- The audited financial statements of the issuer or obligor, including both revenues and expenses.
- 5. Other Sources of Funds to Pay Principal and Interest

While some municipal bonds are general obligation bonds, others are repaid not by an issuer or other obligor, but from a specific payment stream. You should evaluate the viability of the sources of revenue to be used to make these payments. In evaluating the source of payment for the bonds, you should consider (among other things):

- Economic or social trends that may limit demand for particular goods or services (such as gasoline or cigarettes) when those goods or services are being taxed to fund the repayment of the securities; and
- Statutory limits on raising revenues, such as the need for voter approval.

#### What are Credit Ratings?

While some investors find it helpful to consider credit ratings when making an investment decision, it is important that you not rely solely on credit ratings when deciding whether to purchase municipal bonds. Investors need to undertake their own independent review of the municipal bonds' risk by reading the official statement and other relevant information described below.

Credit ratings are assessments of municipal bonds' credit risk at a particular point in time. You should be aware that because credit ratings may change over time, the credit rating found on the official statement may not be the credit rating of the municipal bonds if you purchase them on a subsequent date. Investors should

also be aware that, in general, credit rating agencies are paid by the issuer whose municipal bonds they are rating.

Credit ratings are only assessments by credit rating agencies of the credit risk associated with a municipal bond. Each credit rating agency evaluates credit risk based on its own standards, applies its own ratings methodology, and weighs the various factors in the methodology differently. Credit ratings are not investment advice, guarantees of credit quality or of future credit risk, or indications that an investment is suitable. They are designed to address only one aspect of an investment decision—credit risk. As an investor, you may or may not agree with the credit rating.

## Where should I look for information regarding municipal securities?

In most cases, official statements as well as updated information regarding the issuer and the municipal bonds can be found on the Electronic Municipal Market Access (EMMA) website, <a href="www.emma.msrb.org">www.emma.msrb.org</a>. The issuer's financial information is often updated each year. In addition, many municipal bond issuers provide "material event notices" that contain information concerning, among other things, delinquent principal and interest payments, other types of defaults, rating changes, events impacting the tax status of the securities, and bond redemptions or calls. EMMA also has some credit ratings information.

Often, the official statement contains a section titled "investment risk factors" or "investment considerations," which provides information relevant to your investment decision. In addition, pertinent financial information regarding the issuer generally may be found in an appendix attached to the official statement. This publication focuses on credit risk. Investments in municipal bonds entail other risks, such as call risk, interest rate risk, inflation risk, and liquidity risk. Please refer to the material listed below for more information on these risks.

#### Related Information

<u>Investor Bulletin: Municipal Bonds</u> (available at http://www.sec.gov/investor/alerts/municipal-bonds.htm)

FINRA and MSRB Investor Alert: Municipal Bonds—Staying on the Safe Side of the Street in Rough Times (available at http://www.finra.org/investors/protectyourself/investoralerts/bonds/p118923)

The Office of Investor Education and Advocacy has provided this information as a service to investors. It is neither a legal interpretation nor a statement of SEC policy. If you have questions concerning the meaning or application of a particular law or rule, please consult with an attorney who specializes in securities law.



#### **CERTIFICATE OF SERVICE**

I hereby certify that, on this 26th day of June, 2017, I caused to be served true copies of (i) the Division of Enforcement's Motion for Summary Disposition; (ii) the Declaration of David H. Tutor, dated June 26, 2017; and (iii) a Certificate of Length Limitation by the following methods:

#### By facsimile and UPS overnight

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(Counsel for Respondent John T. Lynch, Jr.)

Dated: June 26, 2017

avid H. Tutor

#### **CERTIFICATE OF LENGTH LIMITATION**

I hereby certify that the Division's Motion for Summary Disposition, filed on this 26th day of June, 2017, contains 5,634 words and complies with the length limitation set forth in Rule 154(c) of the Commission's Rules of Practice.

Dated: June 26, 2017

David H Tutor