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UNITED STATES OF AMERICA<br>Before the<br>SECURITIES AND EXCHANGE COMMISSION

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ADMINISTRATIVE PROCEEDING
File No. 3-17902

In the Matter of
JOHN T. LYNCH, JR.,
Respondent.

## DIVISION OF ENFORCEMENT'S MOTION FOR SUMMARY DISPOSITION

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## MOTION FOR SUMMARY DISPOSITION

The Division of Enforcement ("Division"), by counsel, pursuant to Rules 154 and 250 of the Commission's Rules of Practice, respectfully moves for an order of summary disposition against respondent John T. Lynch, Jr. ("Lynch" or "Respondent"). This motion addresses whether, as a result of Lynch's willful violation of Sections 17(a)(2) and (3) of the Securities Act of 1933 (the "Securities Act") and Section 10(b) of the Exchange Act of 1934 (the "Exchange Act") and Rule 10b-5(b) thereunder, and Lynch's willful aiding and abetting and causing of his former employer's violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder, it is appropriate in the public interest to bar Lynch from association with any broker, dealer, investment adviser, municipal securities dealer, municipal advisor, transfer agent, or nationally recognized statistical rating organization (a "collateral bar"), and to prohibit Lynch from serving or acting as an employee, officer, director, member of an advisory board, investment adviser or depositor of, or principal underwriter for, a registered investment company or affiliated person of such investment adviser, depositor, or principal underwriter (an "Investment Company Act prohibition"). For the reasons stated below, a permanent collateral bar and Investment Company Act prohibition should be imposed against Lynch.

## I. PROCEDURAL AND FACTUAL HISTORY

## A. Procedural History

On April 5, 2017, the Securities and Exchange Commission (the "Commission"), having accepted Lynch's Offer of Settlement executed on February 14, 2017, issued its Order Instituting Administrative and Cease-and-Desist Proceedings Pursuant to Section 8A of the Securities Act, Sections 4C, 15(b), 15B(c)(4), and 21C of the Exchange Act, Section 9(b) of the Investment Company Act of 1940 ("Investment Company Act"), and Rule 102(e) of the Commission's Rules
of Practice, Making Findings, and Imposing Remedial Sanctions and a Cease-and-Desist Order, and Notice of Hearing against Respondent (the "Order" or "OIP"). ${ }^{1}$

In the Order, the Commission: (a) found that Lynch willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder; (b) found that Lynch willfully aided and abetted and caused LFC's violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder; (c) ordered that Lynch cease and desist from committing or causing any violations and any future violations of Sections 17(a)(2) and (3) of the Securities Act and Sections 10(b) and 15(c) of the Exchange Act and Rules 10b-5 and 15c2-12 thereunder; (d) ordered that Lynch be denied the privilege of appearing or practicing before the Commission as an attorney; (e) ordered that Lynch pay disgorgement of $\$ 20,000$, prejudgment interest of $\$ 2,338$, and a civil money penalty of $\$ 22,338$ pursuant to a 12 -month payment plan; and (f) ordered that the hearing officer hold additional proceedings to determine whether, pursuant to Sections 15 (b) and 15 B (c) of the Exchange Act and Section 9(b) of the Investment Company Act, it is appropriate in the public interest to bar Respondent from association with any broker, dealer, investment adviser, municipal securities dealer, municipal advisor, transfer agent, or nationally recognized statistical rating organization, and to prohibit Respondent from serving or acting as an

[^0]employee, officer, director, member of an advisory board, investment adviser or depositor of, or principal underwriter for, a registered investment company or affiliated person of such investment adviscr, dcpositor, or principal underwriter.

In connection with such additional proceedings, the Order provides, and Lynch agrees, that:
(a) Lynch will be precluded from arguing that he did not violate the federal securities laws described in the Order;
(b) Lynch may not challenge the validity of the Order; and
(c) Solely for the purposes of such additional proceedings, the allegations of the Order shall be accepted as and deemed true by the hearing officer.

On April 10, 2017, the Division produced its investigative file to Lynch pursuant to Rule 230 of the Commission's Rule of Practice. ${ }^{2}$ In response to Lynch's subsequent requests, the Division has also: (1) provided Lynch with an index of the documents contained in its April 10 production; and (2) reproduced to Lynch copies of certain investigative testimony transcripts as well as the exhibits used during those testimonies.

Lynch's first payment of disgorgement, prejudgment interest thereon, and the civil money penalty pursuant to the 12-month payment plan contained in the Order was due on April 20, 2017. Lynch's second payment was due on May 20, 2017, and Lynch's third payment was due on June 20, 2017. As of June 23, 2017, Lynch has made no payments to the Commission as required by the Order.

## B. Allegations in the Order

From at least June 2010 to December 2013, Lynch served as LFC's investment banker and

[^1]counsel in connection with the underwriting of 12 fraudulent conduit municipal bond offerings for the benefit of Christopher Brogdon ("Brogdon"), which raised millions of dollars for Brogdon's healthcare-related projects throughout the Southeastern and Midwestern United States (collectively, the "Brogdon Bond Offerings"). ${ }^{3}$ (OIP at $\mathbb{\|}$ 1.) Lynch and Lawson, LFC's founder and CEO, were responsible for underwriting due diligence at LFC for the Brogdon Bond Offerings. (Id. at \| 11.) Lynch knew that Brogdon was behind each borrowing entity and was the borrower-in-fact for each offering. (Id. at $\mathbb{\|} 12$.)

The Order alleges three principal areas of willful misconduct by Lynch: (1) Lynch misrepresented to investors that he was qualified and permitted to serve as LFC's underwriter's counsel in the bond offering documents he helped prepare; (2) Lynch failed to conduct reasonable due diligence on the Brogdon Bond Offerings; and (3) Lynch aided and abetted and caused LFC to fail to obtain a continuing disclosure agreement as required by Exchange Act Rule 15c2-12 for an April 2013 offering. According to the Order, these allegations are to be accepted as true for the purposes of these proceedings. (Id. at § IV.)

## 1. Lynch Misrepresented to Investors that He Was Qualified and Permitted to Serve as LFC's Underwriter's Counsel.

An official statement is a disclosure document for municipal bond offerings that, like a prospectus, contains information about the key terms of an offering. (See Tutor Decl. Ex. 3.) Official statements are publicly available on the Municipal Securities Rulemaking Board's Electronic Municipal Market Access website ("EMMA"). (Id. at 3)

For each Brogdon Bond Offering, an official statement was prepared, provided to investors

[^2]in connection with their purchases of the bonds, and posted on EMMA. (OIP at $\mathbb{1}$ 38.) As LFC's underwriter's counsel, Lynch was responsible for helping to draft the official statements. (Id. at I 37.) For this work as undcrwritcr's counsel, Lynch received a total of $\$ 290,000$ in underwriter's counsel fees from the proceeds of the Brogdon Bond Offerings, in addition to his salary from LFC. (Id. at ๆ 36.) Accordingly, the official statements list, "John T. Lynch, Jr., Esquire, Phoenix, Arizona," as underwriter's counsel for LFC. (Id. at ๆ 38.) The official statements further represent that "[c]ertain legal matters will be passed upon . . . [for LFC] by its counsel, John T. Lynch, Jr., Esquire, Phoenix, Arizona." (Id.)

This representation was materially misleading to investors in the Brogdon Bond Offerings. Lynch was not permitted to serve as LFC's underwriter's counsel because he was not authorized to practice law in any state. (Id. at ๆ 6.) Lynch has been an inactive member of the Pennsylvania state bar since 1983. (Id. at $9 \| 7$ 7, 40.) According to Rule 217 of the Pennsylvania Rules of Disciplinary Enforcement, an inactive attorney is prohibited from, among other things, "representing himself or herself as a lawyer or person of similar status." (Id. at ๆ 41.) Lynch has never been a member of the Arizona state bar. ${ }^{4}$ (Id. at $\mathbb{1}$ 39.)

Lynch was also not qualified to serve as LFC's underwriter's counsel. (Id. at ๆ 6.) Lynch left the practice of law in approximately 1980. (Id. at $\mathbb{1}$ 39.) Though he had experience as an investment banker, Lynch did not practice as an attorney in any capacity in the intervening period before serving as underwriter's counsel to LFC. (Id.)

Lynch testified that the reason he became LFC's underwriter's counsel, while also serving as LFC's investment banker, was so that he could receive a raise for his work at LFC without LFC having to pay him directly-as underwriter's counsel, Lynch received an additional fee of $\$ 20,000$

[^3]to $\$ 30,000$ per transaction directly from the proceeds of the Brogdon Bond Offerings in addition to his salary from LFC of approximately \$100,000. (Tutor Decl. Ex. 1 at 45:15-48:01; 60:01-07; 106:15-107:12; 118:03-119:25.) Lynch testified that he approached Lawson and told him that, "I wasn't satisfied with the amount of income that I was receiving for the amount of work I was doing." (Id. at 48:07-24.) Lynch understood from Lawson that serving as underwriter's counsel was the "only way" that Lynch would be able to receive additional compensation in connection with his work at LFC on the Brogdon Bond Offerings. (Id. at 118:03-119:06.) Accordingly, Lynch testified that he took on the role of underwriter's counsel "somewhat reluctantly," and Lynch testified that he told Lawson that he "felt generally uncomfortable with the situation." (Id. at 45:15-46:10; 50:20-51:11.)

## 2. Lynch Failed to Conduct Reasonable Due Diligence in Connection with the Brogdon Bond Offerings.

Lynch failed to conduct reasonable due diligence in connection with his role as LFC's underwriter's counsel and investment banker in underwriting the 12 fraudulent Brogdon Bond Offerings. (OIP at $\mathbb{\|} 1$ 1, 4.) The fraudulent nature of these offerings could and should have been detected by Lynch in the underwriting due diligence process. For example, after each offering closed, Brogdon rarely caused the borrowers to provide the required annual financial information to EMMA as required by the continuing disclosure undertakings that Brogdon entered into on behalf of those borrowers. (İd. at $\uparrow \uparrow 13,26$.) Despite serving in his dual role as LFC's underwriter's counsel and investment banker, ${ }^{5}$ Lynch did not detect Brogdon's repeated failure to comply with his prior continuing disclosure undertakings. (Id. at $\uparrow \uparrow 15,18,23$.)

Lynch's inadequate due diligence consisted of only a cursory inquiry into the information

[^4]provided by Brogdon, his representatives, and other parties to the Brogdon Bond Offerings. (Id. at I 4.) Though LFC's written supervisory procedures required that LFC's Underwriting Department "[r]eview the public rccord of filings with EMMA," Lynch conducted no such review of any of the prior Brogdon-controlled borrowers in connection with subsequent underwritings. (Id. at $\mathbb{\|} \|$ 2425.) Lynch testified that he "did not personally" check the EMMA filings of prior Brogdon Bond Offerings to determine whether they were complying with their continuing disclosure obligations and did not know if anyone at LFC performed EMMA checks. (Tutor Decl. Ex. 1 at 84:01-23; 91:03-91:11, 161:25-162:24.) Rather, Lynch testified that he "verbally checked [EMMA] in the sense of asking questions of . . . either Brogdon himself or counsel to Brogdon as to whether or not all the filings had been made." (Id. at 89:21-90:14.)

As a result of Lynch's failure to conduct reasonable due diligence, Brogdon was able to falsely and misleadingly represent in the official statements for the Brogdon Bond Offerings that the borrowers he controlled had not failed to comply with any prior continuing disclosure undertakings, when, in fact, his borrowers were not in compliance. (Id. at $\{\uparrow\}, 18,23$.) For example, when LFC underwrote five Brogdon Bond Offerings in 2012, Brogdon had not filed on EMMA all of the required annual financial information for the two 2010 Brogdon Bond Offerings that Lynch had previously worked on. (Id. at ๆ 18.) Similarly, when LFC underwrote an additional five Brogdon Bond Offerings in 2013, Brogdon had not filed on EMMA all of the required annual financial information for certain of the 2010 and 2012 Brogdon Bond Offerings. (Id. at ๆ 23.) Accordingly, a simple check of the EMMA website would have revealed that the Brogdon-controlled borrowers were not in compliance because they had failed to provide to EMMA all of the required annual financial information for these Brogdon Bond Offerings. (See id. at $\$ \| 18,23,26$.)

Lynch also continued to serve as the investment banker and underwriter's counsel for LFC on new Brogdon Bond Offerings in 2013 even after becoming aware of red flags from multiple sourccs that indicatcd Brogdon was causing his borrowers to fail to comply with their continuing disclosure undertakings. (Id. at ๆ 25.) For example, in July 2013, Lynch received an email from the issuer's counsel from a prior Brogdon Bond Offering that indicated Brogdon was not in compliance with his continuing disclosure obligations for that offering. (Id. at q 19.) In October 2013, Lynch received two additional emails from LFC's Trading Department, which similarly indicated that Brogdon was not in compliance with his continuing disclosure obligations for other Brogdon Bond Offerings that Lynch had worked on at LFC. (Id.). Nevertheless, Lynch did not conduct or cause to be conducted a review of EMMA of any of the Brogdon-controlled borrowers, and Lynch continued to serve as LFC's investment banker and underwriter's counsel for subsequent Brogdon Bond Offerings through December 2013. (Id. at $\uparrow \uparrow \mathbb{T} 1,21,25$.)

During his investigative testimony, Lynch admitted that "[i]t was not that unusual with Chris Brogdon that things were . . produced late but on an untimely basis." (Tutor Decl. Ex. 1 at 215:10-14.) Lynch testified that when he became alerted to Brogdon's failure to file continuing disclosure materials, Lynch did not "get[] overly excited or agitated about it" or even "look into it" because Brogdon "almost always, to my knowledge, when prompted would deliver information or documentation." (Id. at 187:21-188:19.) According to Lynch, "it was not unusual to have to prompt Chris Brogdon to produce documents that were needed," and " $[t]$ he attitude of everybody that I was exposed to was that . . . Brogdon was a client that didn't produce everything on a timely basis. But it seemed that everything always came in when we asked for it. It may take a little bit longer than it should have and that the notices were not filed, but that he always seemed to produce in the end what was needed." (Id. at 218:22-219:23.) Lynch further acknowledged that Brogdon
was "[s]loppy" and "didn't file things on a timely basis," but, according to Lynch, he "never had a conversation" with other members of the financing team where these issues "rose to the level of concern that there was something fraudulent or inappropriate with Brogdon in terms of his business practices." (Id. at 219:24-221:01.)

Rather than look into Brogdon's failure to file timely continuing disclosure information, as was Lynch's duty as LFC's underwriter's counsel and investment banker, Lynch testified that he relied on other members of the Brogdon deal team to raise any disclosure issues with him. (Id. at 222:22-225:06.) By late 2013, Lynch testified that he still did not feel the need to conduct EMMA checks for all of the prior Brogdon Bond Offerings because "Brogdon always came through with the documents that we asked for." (Id. at 221:21-222:08.) However, when reviewing certain red flag emails during his investigative testimony, Lynch admitted that it was "disturbing" that the failure to file financials in connection with prior offerings had not been resolved or disclosed to investors in subsequent Brogdon Bond Offerings. (Id. at 183:20-186:08; see OIP at $\mathbb{\|}$ 19.)

This lack of due diligence by Lynch in connection with LFC's underwriting of the Brogdon Bond Offerings deprived both initial purchasers and buyers and sellers in secondary market transactions of material information related to the offerings, namely, Brogdon's failure to comply with his prior continuing disclosure agreement obligations, and allowed Brogdon to perpetuate his fraud. (OIP at ๆ4.)
3. Lynch Willfully Aided and Abetted and Caused LFC's Violation of Section 15(c) of the Exchange Act and Rule 15c2-12 in Connection with an April 2013 Offering.

In April 2013, LFC underwrote a Brogdon Bond Offering that consisted of \$2,750,000 of certificates of participation in previously issued revenue bonds by Clayton County, Georgia, and the Savannah Economic Development Authority (the "Clayton V Offering"). (OIP at ๆ 27.) Lynch again served as investment banker and as underwriter's counsel for LFC in connection with
the Clayton V Offering. (Id. at $\mathbb{q}$ 28.) During the drafting process of the official statement for the Clayton V Offering, the parties to the transaction provided written comments and the draft was discussed with Brogdon and other members of the financing team on numerous conference calls in which Lynch participated. ${ }^{6}$ (Id.)

According to the official statement for the Clayton V Offering, the two Brogdon-controlled entities that served as the obligated parties for the Clayton V Offering had "covenanted in the Continuing Disclosure Agreement to provide certain financial information and other operating data" to EMMA. ${ }^{7}$ (Id. at ๆ 31.)

The representation that a Continuing Disclosure Agreement had been executed for the Clayton V Offering was false. (Id. at ๆ 32.) In fact, no such agreement was executed. (Id.) Lynch failed to detect that neither Brogdon-controlled entity had covenanted to file annual financial information and other operating data on EMMA or to file material event notices on EMMA upon the occurrence of a material event in connection with the Clayton V Offering. (Id.)

The official statement for the Clayton V Offering also contains a section that describes the Brogdon-controlled National Assistance Bureau, Inc. ("NAB"), one of the two obligated parties for

[^5]the offering. (Id. at $\rrbracket$ 33.) The official statement provides information about NAB's operations and represents that NAB "currently owns nursing homes of 82 beds and 68 beds in Sumner, Illinois." (Id.) This representation was also false. (Id. at ๆ 34.) Lynch failed to detect that, in fact, the 82 -bed and 68 -bed nursing home facilities in Sumner, Illinois, which had served as collateral for another fraudulent bond offering from 2002 involving Brogdon, had closed and were no longer generating revenue to pay bondholders by 2006, and were sold at a tax sale in December 2008. (Id.) Had Lynch actually conducted due diligence on the material representations contained in the official statement for the Clayton V Offering, including by conducting EMMA checks, Lynch would have detected that no required annual financial information had been filed for the facilities in Sumner, Illinois, since the inception of EMMA in 2009. (Id. at $\mathbb{1}$ 35.)

## II. LEGAL ARGUMENT

## A. Applicable Legal Standard

Section 15(b)(6) and Section 15(B)(c) of the Exchange Act authorize the Court to impose a collateral bar against a respondent who willfully violated the federal securities laws and who at the time of the misconduct was associated with a broker-dealer or a municipal securities dealer, if the Court finds such a bar in the public interest. See 15 U.S.C. §§ 78o(b)(6), 78o-4(c). Section 9(b) of the Investment Company Act further authorizes the Court to permanently prohibit a respondent from association with an investment adviser or investment company if the Court finds that the respondent willfully violated the Securities Act or the Exchange Act and such a bar is in the public interest. See 15 U.S.C. § 80a-9(b).

Pursuant to Lynch's Offer of Settlement and the Order, there is no dispute that Lynch willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder, and that Lynch willfully aided and abetted and caused LFC's
violation of Section 15(c) of the Exchange Act and Rule 15c2-12 thereunder. (See OIP at $\mathbb{1}$ 43.) There is also no dispute that Lynch was associated with LFC, a broker-dealer and a former municipal sccuritics dealcr, at the timc of his misconduct. (See id. at $9 \uparrow 7$ 7-8.) Accordingly, as set forth in the Order, these proceedings concern only whether it is appropriate in the public interest to impose a collateral bar and Investment Company Act prohibition against Lynch. (See id. at § IV.)

To determine whether the imposition of a collateral bar or Investment Company Act prohibition is in the public interest, the Court must consider the Steadman factors, which are: (1) the egregiousness of the respondent's actions; (2) whether the violations were isolated or recurrent; (3) the degree of scienter; (4) the sincerity of the respondent's assurances against future violations; (5) the respondent's recognition of the wrongful nature of his or her conduct; and (6) the likelihood that the respondent's occupation will present opportunities for future violations. See Steadman v. SEC, 603 F.2d 1126, 1140 (5th Cir. 1979), aff'd on other grounds, 450 U.S. 91 (1981). No single factor is dispositive, and the Commission must also consider "the extent to which sanctions will have a deterrent effect." See In re Scammell, A.P. File No. 3-15271, 2014 WL 5493265, at *5 (Oct. 29, 2014) (Commission Opinion) (imposing permanent collateral bar based on Steadman factors).

## B. Legal Analysis

The Steadman factors strongly favor the imposition of a permanent collateral bar and Investment Company Act prohibition against Lynch. As described in the Order, the allegations of which shall be accepted as true for the purposes of these proceedings, Lynch's conduct was egregious, recurrent, and involved a high degree of scienter. Lynch has provided little assurance against future violations, continues to minimize the wrongfulness of his conduct, and desires to remain in the securities industry despite admitting to antifraud violations in connection with

Brogdon's scheme. The Commission has "long treated antifraud violations as being particularly serious and subject to the severest of sanctions." In re Tagliaferri, A.P. File No. 3-15215, 2017 WL 632134, at *6 (Teb. 15, 2017) (Commission Opinion). That is bccause "[t]he proper functioning of the securities industry and markets depends on the integrity of industry participants and their commitment to transparent disclosure," and "[s]ecurities industry participation by persons with a history of fraudulent conduct is antithetical to the protection of investors." In re Lawton, A.P. File No. 3-14162, 2012 WL 6208750, at *11 (Dec. 13, 2012) (Commission Opinion). Accordingly, a permanent collateral bar and Investment Company Act prohibition of Lynch is warranted.

Lynch's conduct was egregious. Lynch violated the antifraud provisions of the securities laws-Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder and Sections 17(a)(2) and (3) of the Securities Act. He did so by falsely representing to investors on the cover page of each official statement that he was an attorney who was authorized to practice law in Arizona and capable to serve as LFC's underwriter's counsel in connection with the Brogdon Bond Offerings.

Lynch also violated the antifraud provisions of the federal securities laws by failing to conduct reasonable due diligence in connection with the Brogdon Bond Offerings. An underwriter must have a reasonable basis for believing the truthfulness of material statements in the official statements used in an offering. See Dolphin \& Bradbury, Inc. v. SEC, 512 F.3d 634, 641 (D.C. Cir. 2008) ("By participating in an offering, an underwriter makes an implied recommendation about the securities [that it] . . . has a reasonable basis for belief in the truthfulness and completeness of the key representations made in any disclosure documents used in the offerings." (quoting Municipal Securities Disclosure, Exchange Act Release No. 26100, 53 Fed. Reg. 37778, 37787 (Sept. 22, 1988) ("1988 Proposing Release"))). As LFC's investment banker and
underwriter's counsel, Lynch was a key gatekeeper, who was uniquely situated to detect and put a stop to Brogdon's ongoing fraud. See Dolphin, 512 F.3d at 641 ("An underwriter 'occupies a vital position' in a sccuritics offcring becausc investors rely on its reputation, integrity, independence, and expertise." (quoting 1988 Proposing Release, 53 Fed. Reg. at 37787)). Nevertheless, Lynch conducted little, if any, due diligence on Brogdon's fraudulent bond offerings, including entirely failing to check EMMA in connection with underwriting the Brogdon Bond Offerings and entirely failing to cause LFC to obtain a continuing disclosure agreement for the Clayton V Offering.

Lynch's conduct was recurrent. Lynch served as LFC's underwriter's counsel and investment banker on the 12 Brogdon Bond Offerings over a span of more than three years, beginning in June 2010 and lasting through December 2013. From the first to the last offering, Lynch misrepresented his qualifications as an attorney and failed to conduct reasonable due diligence on prior offerings involving Brogdon. ${ }^{8}$

Lynch acted with scienter. Lynch willfully violated the federal securities laws, including Section 10(b) of the Exchange Act and Rule 10b-5(b) thereunder. (See OIP at ๆ 43.) Scienter is a required element of a violation of Section 10(b) of the Exchange Act and Rule 10b-5. See Aaron $v$. SEC, 446 U.S. 680, 695 (1980). Lynch knew that he had not practiced law in approximately 30 years, Lynch knew that he was an inactive member of the Pennsylvania bar, and Lynch knew that he had not sought admission to any other state bar. Nevertheless, Lynch represented to Lawson, to

[^6]other members of the financing team, and to investors that he was a qualified attorney in order to receive additional compensation ( $\$ 20,000$ to $\$ 30,000$ per offering) directly from the proceeds of the offerings. Further, despite his experience in the industry, Lynch conducted minimal duc diligence on Brogdon's compliance with continuing disclosure agreement undertakings in prior offerings, at most only obtaining oral representations from the other parties to the transaction that nothing was amiss. Moreover, Lynch continued to work as LFC's investment banker and underwriter's counsel for Brogdon Bond Offerings even though he was alerted to red flags by at least July 2013. Had Lynch simply checked the EMMA website for the prior Brogdon Bond Offerings, which only requires entering a bond's CUSIP or name into a publicly accessible website, he would have known that these entities were not filing their required annual financial information and that further inquiry into the viability of Brogdon's projects was required.

Lynch has not provided assurances against future violations or acknowledged his wrongful conduct; therefore, the likelihood of future violations is high. During his investigative testimony and even during the prehearing conference in this matter, Lynch continued to minimize his wrongdoing while attempting to shift blame to other members of the financing team, all despite his key gatekeeping role at LFC. For example, Lynch acknowledged during his investigative testimony that Brogdon was "[s]loppy" and "didn't file things on a timely basis," but claimed that "Brogdon always came through with the documents that we asked for." (Tutor Decl. Ex. 1 at 219:24-222:08.) Lynch further testified that none of the other members of the financing team "expressed privately, or in any other way, that they had concerns about Chris Brogdon as either an operator or as somebody that was not coming through with what was needed," which Lynch claimed to have "relied on." (Id. at 222:22-225:06.) During the pre-hearing conference, Lynch continued to minimize his wrongdoing and place blame on the other members of the financing
team, stating " $[t]$ here were many parties involved in this. This is a much bigger situation than just me. I know there were two, I would call significant settlements, that have been reached with other parties in this. I don't think my situation in any way compares to those two gentlemen . . . ." (Tutor Decl. Ex. 2 at 8:08-18.) These attempts to minimize his wrongdoing and shift responsibility to other members of the financing team demonstrate that Lynch continues to refuse to recognize the wrongful nature of his conduct. See In re Mandell, A.P. File No. 3-14981, 2014 WL 907416, at *5 (Mar. 7, 2014) (Commission Summary Order) (finding that respondent's "attempts to deflect responsibility . . . reveal a serious risk he would commit further misconduct if permitted in any area of the industry" (internal quotation marks and citation omitted)).

Moreover, during the pre-hearing conference, Lynch indicated he wants to continue to work as an investment banker in the municipal bond underwriting industry, stating, "my ability at 68 years old to continue practicing in the securities field is of paramount importance to me at this point." (Tutor Decl. Ex. 2 at 8:13-18.) Lynch's apparent failure to appreciate the seriousness of his misconduct and his stated intent to remain in the industry indicates that there is a significant risk that, given the opportunity, he would commit misconduct in the future. See, e.g., In re . Gonnella, A.P. File No. 3-15737, 2016 WL 4233837, at *12 (Aug. 10, 2016) (Commission Opinion) (finding respondent's "cavalier attitude raises serious concerns about the likelihood of future misconduct," and noting respondent's "occupation presents opportunities for future violations").

Accordingly, this Court should impose a permanent collateral bar and Investment Company Act prohibition against Lynch to protect the public, deter him from further misconduct, and deter others from engaging in similar misconduct. See Tagliaferri, 2017 WL 632134, at *6 (imposing permanent collateral bar and Investment Company Act prohibition in connection with violations of

Section 10(b) and Rule 10b-5); In re Korem, A.P. File No. 3-14208, 2013 WL 3864511, at *4-10 (July 26, 2013) (Commission Opinion) (imposing permanent collateral bar in connection with violations of Section 10(b) and Rule 10b-5); In re Bugarski, et al., A.P. File No. 3-14496, 2012 WL 1377357, at *3-6 (Apr. 20, 2012) (Commission Opinion) (imposing permanent collateral bar in connection with violations of Section 10(b) and Rule 10b-5); see also In re Fang, A.P. File No. 3-16486, 2015 WL 1599668 (Apr. 10, 2015) (settled order imposing collateral bar with right to apply for reentry after five years on underwriting investment banker for violations of Sections 17(a)(2) and (3) of the Securities Act in connection with a single offering).

## III. CONCLUSION

The Division respectfully requests that the Court grant the Division's Motion for Summary Disposition and impose a permanent collateral bar and Investment Company Act prohibition against Respondent.

Date:


ADMINISTRATIVE PROCEEDING<br>File No. 3-17902

In the Matter of
JOHN T. LYNCH, JR., Respondent.

DECLARATION OF DAVID H. TUTOR IN SUPPORT OF DIVISION OF ENFORCEMENT'S MOTION FOR SUMMARY DISPOSITION

DAVID H. TUTOR, pursuant to 28 U.S.C. § 1746, declares:

1. I am a Counsel with the Division of Enforcement ("Division") of the Securities and Exchange Commission ("Commission"), and co-counsel for the Division in the above-captioned administrative proceeding. I submit this Declaration in support of the Division's Motion for Summary Disposition.
2. Attached hereto as Exhibit 1 is a true copy of the April 15, 2016, investigative testimony transcript of John T. Lynch, Jr.
3. Attached hereto as Exhibit 2 is a true copy of the transcript from the May 1,2017 , prehearing conference in this matter.
4. Attached hereto as Exhibit 3 is a true copy of an Investor Bulletin issued by the Commission's Office of Investor Education and Advocacy on December 1, 2012, entitled Municipal Bonds: Understanding Credit Risk, and which is available at https://www.sec.gov/investor/alerts/municipalbondsbulletin.pdf.

I declare under penalty of perjury that the foregoing is true and correct. Executed on June 26, 2017.


THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION

In the Matter of: )
) File No. NY-09158-A
CANTONE RESEARCH, INC. )

WITNESS: John Thomas Lynch, Jr.

RECEIVED JUN 272017

OFFICEOFTHESECRETARY

PAGES: 1 through 303
PLACE: Securities and Exchange Commission
200 Vesey Street, Suite 400, Room 423
New York, New York
DATE: Friday, April 15, 2016

The above-entitled matter came on for hearing, pursuant to notice, at 10:01 a.m.

Diversified Reporting Services, Inc.



|  | Page 10 |  | Page 12 |
| :---: | :---: | :---: | :---: |
| 1 | Q Can you describe that search? | 1 | A Yes, he was. |
| 2 | A I looked into all of my paper and digital files | 2 | Q So if I refer to these collectively as the |
| 3 | that I had during the time that I was working with Lawson | 3 | Brogdon offerings, you'll understand what I mean by that? |
| 4 | Financial Corporation, and I furnished those to you in a | 4 | A Absolutely, yes. |
| 5 | drop box a number of weeks ago. | 5 | MR. TUTOR: Okay. |
| 6 | BY MR GREENWOOD: | 6 | BYMR GREENWOOD: |
| 7 | Q So how did you know only to look at the | 7 | Q Coming back to your search for documents, can |
| 8 | documents related to your Lawson Financial work? | 8 | you describe what actual files you looked at, whether |
| 9 | A Well, I looked at all my files, but I mean, the | 9 | it's electronic, hard copy or otherwise? |
| 10 | documents that you were asking for in the attachment all | 10 | A Well, I didn't have much in the way of hard |
| 11 | pertained to the time that I was at Lawson Financial or | 11 | copy because most of where I kept - if I had hard copy |
| 12 | had worked with Lawson Financial in some capacity. | 12 | at one point during a transaction or even subsequently, I |
| 13 | Q And why is that the case? Did you - is there | 13 | may have had some original signed documents which I kept |
| 14 | a reason why you just focused on the time at Lawson | 14 | in a hard copy or paper files. Everything else was |
| 15 | Financial? | 15 | usually scanned and reduced to a PDF, and I- and I just |
| 16 | A Well, I looked in all my files, but the only | 16 | stored them in the - in the appropriate folders on each |
| 17 | things that were pertaining to these - this | 17 | deal that was being done. |
| 18 | investigation was during the time that I had been at | 18 | Q Okay. |
| 19 | Lawson Financial, and there were a number of bond | 19 | A So- |
| 20 | transactions that were conducted with a Mr. Brogdon, who | 20 | Q Did you have any hard copy documents or not |
| 21 | was a client of Lawson Financial for some 20 or 25 years. | 21 | related to the - |
| 22 | I was only there for approximately five, maybe five and | 22 | A Well, a lot of them, the hard copy doc- |
| 23 | a half years. So that was the appropriate time, and I | 23 | Q -214. |
| 24 | checked all of my records that I had available. | 24 | A I'm sorry. |
| 25 | BYMR. TUTOR: | 25 | Q Let me just finish the question before you give |
|  | Page 11 |  | Page 13 |
| 1 | Q And regarding the offerings listed in the | 1 | me the answer. |
| 2 | subpoena attachment - | 2 | A Okay. |
| 3 | A Right. | 3 | Q I know you see where I'm going. |
| 4 | Q Was Mr. Brodgon affiliated in some way with all | 4 | A Yeah. |
| 5 | of these offerings? | 5 | Q Did you have any hard copy documents responsive |
| 6 | A I was not involved in all of these offerings. | 6 | to the request contained in Exhibit 214 ? |
| 7 | I would have probably come into the relationship sometime | 7 | A If I had a hard copy, it was probably scanned |
| 8 | around late 2009 or 2010. So from 2009 or '10 till 2014 | 8 | in when I said I had an original. Oftentimes I would |
| 9 | would have been the time frame that I would have dealt | 9 | almost always scan it into the digital file, too. It is |
| 10 | with Chris Brogdon or any of these particular bond issues | 10 | just easier to store things that way, and the firm Lawson |
| 11 | that are listed here. | 11 | maintained all of the paper files that I had at that |
| 12 | Some I - some I definitely was involved in. | 12 | point. |
| 13 | Others I was not. | 13 | Q Okay. So is it fair to say that you didn't |
| 14 | Q Which offerings of this list were you not | 14 | have any hard copy files responsive to the subpoena, |
| 15 | involved with? | 15 | Exhibit 214? |
| 16 | A Well, I certainly want involved in A, which | 16 | A No. What I'm saying is the digital copies |
| 17 | was in 1992. I don't think I was involved in, I don't | 17 | reflected everything including the hard copies that I |
| 18 | believe, B. I was involved in the items probably C | 18 | had. |
| 19 | through J on that page, and on the following page 2, I | 19 | Q Okay. And how did you satisfy yourself that |
| 20 | think all but P, as in "Peter." I do not believe I was | 20 | that was the case? |
| 21 | involved in the Tulsa County Industrial Development | 21 | A I looked at the digital files and compared them |
| 22 | Authority, in that one. I was not involved in that. The | 22 | to the paper documents, and as long as it was a copy, a |
| 23 | others I was. | 23 | digital copy, I provided you with the digital copy. |
| 24 25 | Q And for the ones that you were involved with, | 24 | Q Okay. You mentioned that sort of some of the |
| 25 | was Mr. Brogdon also involved in some way? | 25 | digital copies of the responsive files - |

A Right.
Q - were contained in sort of separate folders; is that right?
$\dot{\text { A }}$ Right.
Q Describe that storage process.
A Well, files - files are a digital copy of something that you would then put into a folder. The folder would represent the - say, the transaction where the files in that folder would be the documents pertaining to that particular transaction that were then stored individually until you got the full folder, is what you're looking at there.

Q And where do you maintain the electronic folders you're describing?

A On a system which is, I think, fairly common called Box, dot, com, and it's a digital third party storage mechanism that I've used for years.

Q Okay. And describe the electronic folder system you have on Box, dot, com.

A Well, it's - Box, dot, com and Dropbox are similar in many, many ways. It's - I think the company is called Box -I think it's called Box, dot, com. In any event what they provide is an ability to store and transmit documents of substantial size, small or large, but mostly large, which is the reason for using it, and

## Page 15

it just avoided the clutter of maintaining, as I used to, files that were ten inches thick, and you know, you couldn't find the papers when you wanted them anyway. So this was an easier and more efficient way of dealing with the storage.

Q For how long have you used this Box, dot, com electronic storage system?

A I'm thinking probably back to 2005 or 2006. So it would have contained everything in my time frame with Lawson or with the Brogdon offerings that would have been involved.

Q Okay. What types of documents do you or have you stored on this Box, dot, com system?

I guess what I'm getting at is are they just scans of documents or do you maintain emails on that server as well?

A I don't generally. It's documents. It's documentation. The other - the other aspect of the documentation in every one of these transaction at the end of the transaction you either - they used to be referred to as "Bibles," but it was a transcript of all the documents that were needed, presently conducted the offering or after the fact that used to be kept in bound volumes over the last five, eight years, maybe more. They've been maintained on discs, just CDs, and the bond
counsel, which is the one giving the final bond opinion, would often, in almost all cases, provide you with either a transcript or a CD of the transaction.

So what I have in the folders is a number of those documents and then anything else that was not in the official record, things like appraisals or phase one environmental reports, some of the due diligence documents that we used to reach the conclusion that we could finance the transaction.

Q Okay. Did you store electronic documents related to any of these Brogdon offerings anywhere else beside the Box, dot, com system?

A No, the only other - well, you mentioned the distinction was Box does not $-I$ don't load into that emails. So I had to search my emails as well for you.

Q Putting aside the emails though, did you store any other - strike that.

Putting aside emails, did you maintain electronic documents related to the Brogdon offerings anywhere else besides Box, dot, com?

A No.
Q Okay. You mentioned emails. How do you maintain your emails?

A Something similar to that, the description of the folders and things I maintain on my computer laptop.

I always used a OneApple laptop, and I transferred everything from a prior Apple laptop to the one I'm currently using. So I maintained all of my - my email records, and I would take emails as I was having them transmitting back and forth, would move those into folders to -- on transactions so that at least I could refer back to them at some point if need be.

Q Do you have a practice of deleting your emails after a certain period of time?

A Well, I delete certain emails, but that are really more of a personal nature or junk mail, spam, things of that nature. I don't - I don't typically delete emails pertaining to the transaction. Just conversations that I've had in a transaction.

Q So to the best of your knowtedge you maintained emails that you send and receive related to transactions, particularly the Brogdon offer?

A Yes. I mean, I may have deleted occasionally an email that said, "Thanks," or something, Mr. Chairman, in response to something I received, but other than that, nothing would be deleted by me intentionally to do - to - to - you know, to -I tried to keep the records as comprehensive as I could.

## Q Okay.

A Just about all of those ways.

|  | Page 18 |  | Page 20 |
| :---: | :---: | :---: | :---: |
| 1 | Q Sitting here today, can you recall any emails |  | recreate it again I thought I would offer you more than I |
| 2 | you've deleted related to the Brogdon offerings - | 2 | had as opposed to giving you less. So - |
| 3 | A No. | 3 | Q Did you conduct any searches in response to the |
| 4 | Q - other than these "thanks" emails you just | 4 | staff's subpoena in addition to these searches you |
| 5 | mentioned? | 5 | previously conducted in response to the FINRA 8210 |
| 6 | A No, not really. | 6 | request? |
| 7 | Q So you talked about your email archives - | 7 | A Yes, I went back through and looked at each one |
| 8 | A Un-huh. | 8 | of the deals that l thought - each one of the listed |
| 9 | Q - and your Box, dot, com archives -- | 9 | transactions, and see if it was anything missing or, you |
| 10 | A Un-huh. | 10 | know, not originally produced, but I believe I accurately |
| 11 | Q - right? | 11 | got everything into the FINRA information, and so I just |
| 12 | A Yes. | 12 | provided that to you again, but I did check. |
| 13 | Q Did you search those two sources of documents | 13 | Q So once you checked both your prior FINRA |
| 14 | for documents responsive to Exhibit 214? | 14 | production and these supplemental searches, did you |
| 15 | A I did, and probably you received more than less | 15 | produce all responsive documents to that staff? |
| 16 | information because prior to the SEC contacting me, I | 16 | A Yes. I haven't been asked for anything else at |
| 17 | received I think it's referred to as an 80-8210 order | 17 | this point, but if I am, Ill be happy to produce that, |
| 18 | from FINRA, who had Lawson Financial under an audit | 18 | too, but I think I've produced everything that I have. |
| 19 | and/or investigation. I'm not sure how far it's gone, | 19 | Q Did you withhold any documents for privilege or |
| 20 | but -- and in that context they asked me for both. They | 20 | - |
| 21 | had divided things between Brogdon transactions and other | 21 | A No. |
| 22 | transactions that Lawson had conducted that they wanted | 22 | Q - any other protection? |
| 23 | to look at as well. | 23 | A No. |
| 24 | Q Okay. So you mentioned the 8210 request from | 24 | Q Okay. Any other reason why you didn't produce |
| 25 | FINRA. | 25 | any responsive documents? |
|  | Page 19 |  | Page 21 |
| 1 | A Right. | 1 | A No. |
| 2 | Q How did that play into your document production | 2 | Q To your knowledge - |
| 3 | in response to the staff's subpoena? | 3 | A I had consulted counsel about the FINRA |
| 4 | A Well, that occurred prior to the SEC contacting | 4 | investigation, into a brief amount here, too, and I |
| 5 | me. So I - I had searched and I mean searched | 5 | didn't have any privileges that I could claim. I believe |
| 6 | diligently because I had to give two or three days of | 6 | Mr. Lawson claimed some privileges vis-a-vis some of the |
| 7 | testimony in regards to the FINRA investigation. So I | 7 | conversations that we had, he and I, but I don't know how |
| 8 | provided you everything that I had with regard to | 8 | those were dealt with at FINRA. They may or may not have |
| 9 | Brogdon, Lawson, and so there's probably a little bit | 9 | redacted certain information that I gave them, but I gave |
| 10 | more information in there because it pertained to both | 10 | them everything that I had. So -- |
| 11 | lists, the Brogdon and the non-Brogdon transactions. | 11 | Q I think we'll come back to that - |
| 12 | Q I see. So what you're saying is that you were | 12 | A Okay. |
| 13 | able to use the searches you conducted previously in | 13 | Q - in a little bit, but just to confirm, you |
| 14 | response to the FINRA 8210 request - | 14 | didn't withhold any - any documents - |
| 15 | A Un-huh. | 15 | A No. No, I didn't. |
| 16 | Q - in order to help respond to the SEC's | 16 | Q - based on privilege with respect to the |
| 17 | subpoena? | 17 | staff subpoena? |
| 18 | A Yes, that's correct. | 18 | A No, I did not. |
| 19 | Q Did you - | 19 | Q Okay. |
| 20 | A I was - that was - the preparation and filing | 20 | A In either case, FINRA or SEC. I did not |
| 21 | of these documents was above my level of expertise in | 21 | withhold anything. |
| 22 | terms of being able to produce some of this | 22 | Q Okay. Any documents you're aware of that |
| 23 | documentation. So we went through with the assistance of | 23 | existed at a prior time, but were subsequently destroyed |
| 24 | FINRA a fairly tedious process of trying to pull that | 24 | that were responsive to the staff subpoena? |
| 25 | stuff together. So when I had it once, rather than | 25 | A There -- there may have been, but those would |

have been documents that Lawson would have had possession of. I, when I left, I took some of my docu - I resigned in terms of our relationship or terminated it in I think it was August of 2014. I was officed at Lawson Financial, although I was an independent contractor, and I took some of my materials at that time to relocate to my new office, and when I came back thinking that I was going to continue to have access to my files, I discovered that everything had been boxed, taped, and delivered out to the lobby of the office.

So I only received what Mr. Lawson or Lawson Financial provided me. I can't go back and tell you that - if there's something missing, I wouldn't really be able to point specifically to it.

Q I see. So you're saying that there were some -- some of your files were boxed up and taken by Lawson Financial after you left that you weren't able to take with you?

A Right. Well, I thought I - I thought it was an amicable and a-- the resignation and termination was - at the time I believed on good terms, and -- but when I came back to get my other documents and gain access to my office, I was told that that wasn't necessary, that they had already done the cleaning of the office and the review of files, and anything that I was able to take

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with me were contained in storage boxes similar to I don't know what you would call the - they're like file boxes, banker's boxes. They have a couple of other names, I guess, but they were those types of boxes that were for the purpose of storing, carrying files, and they were taped shut, and so I took those that were made available to me.

Q Okay. Putting aside the files that Lawson -
A Un-huh.
Q -Financial retained, were there any other documents you had in your possession that were subsequently lost or destroyed?

A No.
Q - responsive to staff's subpoena?
A Absolutely not. No, I had nothing that I didn't offer up, or I didn't lose or destroy anything.

MR. GREENWOOD: Okay.
BYMR. TUTOR:
Q Mr. Lynch, did you provide additional documents to the staff last night in anticipation of testimony?

A I did.
Q Actually look at the exhibit.
A Oh, okay.
Q And what documents were those?
A One was an SEC questionnaire that was attached
to the subpoena, and the other two were documents that I thought were somewhat responsive to the questions that had been asked inside the questionnaire.

I honestly didn't make a great attempt at trying to give you every job that I've had since high school, but anything within the reasonably near future, I guess, ten or 20 years I think I have.
(SEC Exhibit No. 215 was marked for identification.)
MR. TUTOR: I'm handing you what's been marked as Exhibit 215.

BYMR. TUTOR:
Q. And what do you recognize Exhibit 215 to be?

A Taking three documents I'm assuming as one; is that what you're -

Q Yes, it's one exhibit.
A First is the background questionnaire, and the other two are attachments that were meant to supplement the questionnaire. One is my professional profile, and the other was my CRS broker check record from FINRA, all contained as 215, I guess, Exhibit 215.

Q And is the background questionnaire as supplemented by these documents complete and accurate?

A I mean, there may be more detail that you can ask for that I'll be happy to provide, but, yes, I think
this - this pretty much presents a complete and accurate picture.

Q Okay. I'd like to go through some of the background information now.

A Sure.
Q When did you prepare this questionnaire?
A It's dated $4 / 15$.
Q And -
A Wednesday of this week.
Q And is that when you prepared it?
A Yes.
Q And has anything changed from Wednesday of this week to today, the 15 th ?

A It's two days. No, not much has changed.
Q What is your date and place of birth?
A Albuquerque, New Mexico,
Q And how old are you now?
A Ill admit to 67. I'll be 68 very soon.
Q And what is your current address?
A $\square$, Scottsdale,
Arizona, zip code
Q And how long have you lived there?
A Approximately ten years.
Q What telephone number have you regularty used during the last five years?

A We did away with land lines at the home because they were mostly nothing butsolicitations. So I have only used my cell phone, which is the number I provided to you under the AT\&T service, and the other possible and I use that as my business main phone now today. So that would be the largest and most frequently used number. The other number was the number at Lawson Financial where I received calls and dialed out on various things, and I believe they kept a record of everything. As a broker-dealer, they're not required to give a record of everything, but I think they taped every call.

So I would have either used the cell phone or the - or that office number.

BY MR. GREENWOOD:
Q It's your understanding that Lawson Financial actually recorded every call that was made?

A That's what I was told I never actually saw the record, and I can't believe anybody listened to every one of the phone calls that went on in that office, but they said they did. So -

Q And who told you that?
A Mrs. Lawson in administration. Whether they actually did or that was just meant to intimidate people, I'm not really sure, but -

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Q Are you referring to Pamela Lawson?
A Pamela Lawson, yes. BY MR. TUTOR:
Q And what was her title?
A She is, I believe, the 90 percent holder of the equity interest in Lawson Financial Corporation. There are others that had less than five percent, including Robert Lawson. Robert Lawson runs the firm, but Pam Lawson is the equity holder of record, and she was also the chief administrative officer as well.

Q Regarding this conversation with Pam Lawson -
A Un-huh.
Q - about your recorded line --
A Un-huh.
Q - did she convey to you that it was your specific line that was recorded or everyone?

A No, all - all of them. It was not directed at me. She just simply said that all - all calls were -were recorded. Of course, I've worked at Morgan Stanley and Merrill Lynch and other firms, and they can access some of your records, but they certainly don't record every call.

So I took that with some degree of suspicion that they were actually doing that, but I don't know, have no way of knowing one way or the other. Nobody ever
approached me about a call that I made or anything like that. So I had no proof one way or the other.

Q And do you recall when this conversation took place?

A It was probably just an off-handed conversation during one of the compliance meetings, I think, but it was an annual compliance meeting as a broker-dealer that they were required to hold, and you had to come and make yourself available for the day to do that, and I think it came up in one of those conversations, but it was meant for all of the brokers and everybody here at the same time.

So I had my suspicions, but I never really had to deal with it directly one way or the other.

BY MR. GREENWOOD:
Q And when you said you had your suspicions, are you indicating you were skeptical as to whether the lines were actually recorded?

A Well, I-I didn't see the point in recording every phone call because I don't think anybody was -there had the energy and diligence to be able to actually listen to them all, but it was possible that they were recording them, but I would think that it would have looped over at some point. I mean, they weren't storing all these things. I just couldn't believe that they were

## doing that.

Q Did Mrs. Lawson say at any point for how long -

A No.
Q - Lawson Financial was - was keeping recordings of phone calls?

A No, she didn't. It was not that specific. She was just mentioning it.

BYMR. TUTOR: -
Q While you were employed at Lawson Financial, what email addresses did you use?

A I used an address at $\quad$. I think it was $\square$ at $\square$, but it's been a couple of years. So I can't absolutely be certain of that, and the other was my personal email that I really use predominantly as a business email. I don't generally - well, I used it for both. I used it both for business and for - for some social, personal reasons, too.
Q And what is that email address?


Q And did you use that personal email for your work at ?

A Yes, I did sometimes.
Q Do you recall what the firm's policy was

## 1 regarding personal email addresses?

A. I'm not sure that they had - they were aware of what I was using. I was not an employee. I was an independent contractor, and so they seemed to treat it as if that was the case. I mean, no one ever asked me for all my emails with respect to that, but no one ever indicated that I was using them improperly either. So and there was nothing in the way of confidential or nonconfidential information on there, on either of those emails that I used.

## BY MR. GREENWOOD:

Q Did you provide copies of emails -- strike that.

Did you testify earlier that you used your ME address for business communications while you were at Lawson?
A. Un-huh. Yes, I did.

Q Okay. And did you maintain those, the copies of those communications in your files?

A Yeah, they're still there. I still have them, yes.

Q Okay. To your knowledge -
A I think a lot of the ones that you may have reviewed will indicate that some of the them may have been in the - some Lawson and some ME, I'm not sure that

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I can honestly tell you the distinction between because some people, lawyers and other attomeys and other people in transactions communicated with me on the ME address and sometimes they communicated with me on Lawson. So if I received an email, I usually just responded in the same way. Whichever email they sent it to me, I would return a response on that email.
. I wasn't in the habit of switching in and out of those two.

Q Did you correspond with others at Lawson Financial using your ME address?

A Probably.
Q Okay.
A Yeah, almost certainly I did.
Q Okay. Did Lawson Financial archive your ME address emails related to your work at Lawson Financial?

A I don't know. I don't think that they -I don't think they could have. I'm not sure how they would have been able to. I mean, they could have if they received them from me, yes. Maybe they had some ability to do that, but I don't - I don't know that for a fact.

Q Well, did Lawson Financial have access to sort of your ME account to archive the emails you sent and received through that account?

A No, I would say not. They wouldn't have had
direct access to that. They never asked for it, but they wouldn't have had it I don't think.

## BY MR. TUTOR:

Q Have you ever testified in a prior proceeding conducted by the staff of the Securities and Exchange Commission?

A The SEC, no, I have not.
Q And have you ever testified in proceedings conducted by any other U.S. or foreign federal or state agency?

A The only other one was - was the FINRA investigation that was being conducted about Lawson Financial Corporation, and that started $-I$ think there - it started as an audit, a routine audit, in 20 -I think the period they were routinely audited every two years, and this was the audit of 2012 to 2014, and I had been there prior to that and had never been asked any questions because I was not a general counsel or anything. I just worked specifically on transactions. So I was never brought into any of the earlier audits.

But apparently the auditors asked questions of me or of the company and they weren't satisfied with the answers they were getting from Lawson, and so they asked to speak to me, and that was the first time I had ever had any interchange with them, and as a result of that,

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it was the FINRA investigation that continues, I think continues. I don't know if it's over or not.

Q How did you come to understand that the FINRA auditors weren't satisfied with the answers given by Lawson Financial?

A One of the auditors who was an attorney left the offices of Mr. Lawson and came to my office and said, "He talks in circles. I don't know what he's saying, and I have specific questions that I would like answered."

So I tried to do that to the best of my ability in terms of giving him due diligence information and other - and explaining or trying to explain what Mr . Lawson may have said or meant in his answers.

Q And what was the subject matter of your testimony before FINRA?

A It was my knowledge of the transactions, what due diligence materials we knew of, some questions about the character of Mr. Brogdon and was one in particular I do recall, them saying that he had - was I aware that he had been indicted, and I said actually, no, I wasn't. I was somewhat shocked at the -- and I said what was the outcome of the indictment, and the gentleman, the attorney said that he didn't know.

And I said, "Well, when -- when did it occur?" And it was some 15 or 20 years prior to my getting
involved with Mr. Brogdon, and I said, "Ill look into it," but we weren't making a disclosure of that nature because I didn't know about it and no one had ever brought it up to me.

Sol then approached Mr. Brogdon and asked him about it. He referred me to hiṣ attorneys who - it was a large law firm. I can't remember the name of the firm right now. It might have been King \& Spalding, but I can't absolutely say that for a fact, but - and it tumed out that there was documentation of it that that he along with many others was indicted by a district attomey in Florida a number of years ago on abuse of the elderly charges. It apparently stemmed from a nursing home that he either owned or operated or both, and the end result was after two years the indictment - he was indicted, but after two years it was dropped, the indictment. He was not charged or prosecuted, and the law firm that had represented him came out with a public statement to that effect, and I was able to track that down.

And also it had been disclosed in some filings that Mr. Brogdon had with other public companies. So I provided that to FINRA and said, "I was not aware of this beforehand, but it appears that the indictment went away and was not prosecuted after approximately two years."

1976 or 77 , his house was the subject of a large fire. He kept his office at the house with a large safe, and it was determined by the Philadelphia fire department and the FBI that it was arson, and Mr. Meriano survived the fire, but was then put into a nursing home. He was elderly, about - he might have been in his 80 s as that point.

He claimed that all on his records were in his safe, but the safe was opened, and there were no records in the safe. All records and securities that he had built up over a period of time, including real estate documents and such, were missing.

So it was determined to be arson. The FBI and the U.S. Attorney's Office looked into it for about a year and a half. They were mostly bearer bonds, not registered bonds, and as a result of that, the FBI had been unsuccessful in locating the bonds and told his relatives. So he with all of the real estate documents, the security documents and his will and everything, he was - he had nothing there. So he died intestate about six months later, somewhat I think as frustration with this investigation, and this - this is kind of part of the story, but that's how we get to the bankruptcy.

That - so I was then contacted by Merrill Lynch and asked if I could locate the bonds for him

But it was questions really about Mr. Brogdon, questions about disclosure items in general on some of the transactions or documents that, you know, that they were looking at. So I tried to provide them, you know, as best I could what information they wanted.

Q Directing your attention to Item 25 on page 7, you list that you were deposed in U.S. bankruptcy court.

A Yes.
Q Chapter 7 in June 2014 regarding a personal bankruptcy.

A Yes. Do you want details on that?
Q If you could give us a little background on that, was that related to your time at Lawson Financial in any way?
A No, no. It had nothing to do with it. It happened - this happened about 1978 or 1979, and I thought this was kind of an abuse of the legal process, but nonetheless, I was approached. People in the securities industry knew me to be a bond lawyer at the time, and I had done quite a bit of work in Pennsylvania particularly, and so there was - there was a gentleman in Philadelphia by the name of Phillip Meriano, M-er-i-a-n-o, who was an Italian grocer, somewhat of a recluse, and nobody really knew that much about him, but about 1976, I think - the date could be wrong - but around
because he was a client. The sister and brother-in-law of Mr. Meriano were clients of Merrill Lynch and had their accounts there. So Merrill Lynch referred them to me, asked me if I could locate the bonds.

I said it was possible, but there were a number of impediments that could prevent them from being discovered, but if they could be discovered, I would find them.

And so I was retained to find the bonds for the estate, and about a year and a half later, after quite a bit of work and diligence, I ended up locating the bonds being negotiated in the Bank of America in San Diego, Califomia, and with Freedom of Information Act, a lot of other information, I then contacted all of the brokerage houses in Philadelphia who may have done business with him, and then from there we went to trustee banks and so forth.

## BY MR. GREENWOOD:

Q And I apologize.
A Too long an answer?
Q Just trying to -
A Well, all right.
Q - understand the subject matter of your testimony. Was it in June of 2014?

A No. All right. So that - what ended up

and one of the things that they wanted to create was a health care finance group, and I said that had much more interest to me than any of the other things.

And so we formed, myself and, I think, three or four - three bankers and one research analyst formed a health care finance group, and we started to solicit and finance hospitals, physicians' practices, out-patient surgery centers, all - but mostly medical services, some medical technology, but predominantly medical services. So I did that for a number of years.

Q And while at Lehman Brothers, were you working as an attorrey?

A No.
Q And when did you leave Lehman Brothers?
A I don't remember. I mean, I truly don't remember. I went from Lehman Brothers to Dylan Reed, and then from Dylan Reed - and I don't remember when I left Dylan Reed either, but it was - then I went to I would say probably from ' 79 with Lehman. I don't remember the interim steps, but it would - I left - I left the Wall Street community in terms of broker-dealers around 1990, and that would have been with Dean Witter Reynolds, where I was - in both Dylan Reed and Dean Witter Reynolds I was head -- ran the health care finance groups for them for most of that time.

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Q And so what did you do in 1990?
A I-because I had three kids and I was traveling incessantly, I decided to form something with a couple of other business relationships, some of the people that worked for me and others was a CPA. We formed something called Trouver Capital Partners, and I then relocated myself closer to my home in Princeton, New Jersey, and worked out of there. My partners were in Los Angeles, and we did venture placements, venture capital placements for health care companies and financial advisory work. We were not a broker-dealer, and I did that for a number of years, well, actually for quite a few years, until I moved to Arizona and was still working out there in the same capacity from 1990 to about 2005.

And I came - came into contact with a Mr.
Lawson.
Q So when you went to Arizona, were you still working for Trouver Capital Partners?

A Yes, yes. Well, it was effectively selfemployed We were a partnership.

Q And what were you doing when you met Mr. Lawson?

A I don't exactly know how we got together, but we ended up converging on the same project. It was a medical device that was - someone had approached us that
had patent protection, and they wanted to raise capital around that. It was a wound healing device, and so we put together the offering documents and such and through some introduction or relationship Mr. Lawson came into my - I had known Mr. Lawson for some time because while I was out, I did probably 75 or 80 percent of the hospital finance in the State of Arizona for the -- from probably '79, you know, through the mid-'80s. I was involved in just about every hospital financing in the State of Arizona in one way or another, and so that - that's why I gravitated out there, because of friendships.

I went through a divorce in 1997, and I stayed in Pennsylvania until my son went to college, my youngest son, and so I relocated around 2000. During the '80s and '90s, I did know Mr. Lawson on a social basis, but we never really had done any business. We just knew each other on a social basis.

Q And when did you begin working with Mr. Lawson?
A Around 2000-I said ' 09 or ' 10 . I think it was somewhere in there. It was - it was right around it was this particular financing that I was not working with him at the time, and then as a result of that, we were putting together this financing. He asked me if I would come in and basically head up his investment banking unit and see if l could generate some business
for him.
Q On that medical device financing that you were with Mr. Lawson -

A Right.
Q - what was your role in that offering?
A I guess more as a banker. I did do some documentation for it, but predominantly we were trying to raise equity capital for this. The device was called Vomaris, V-o-m-a-r-i-s. And money was eventually raised for that. I think it was a couple million, $\$ 2.5$ million, something like that.

It was during that relationship and conversations that he asked me to come over and work with him on a more regular basis.

Q And when Mr. Lawson asked you to come work with him, in what capacity did he ask you to join Lawson Financial?

A Well, he asked me to join as - as an investment banker, but we kept the relationship on an independent. I was not an employee of his, and that's how it started. For his convenience, not mine, and somewhat reluctantly, he asked me to begin to render act as his underwriter's counsel and render some legal opinions with regard to Blue Sky and prepare bond purchase agreements and things of that nature.

It was more for a convenience of him and his compensation because he provided me with an annual amount consulting fee, I guess we would call it, that he there was no formal arrangement, no formal written agreement about the independent contractual relationship, but he used this as a convenient way of paying me only the consulting fee and then anything else that was charged in the transaction, it could be paid out of the project as a legal fee or the bond counsel, underwriter's counsel, and so forth, as full counsel.

Q So how much was your consulting fee for Lawson Financial?

A It was about 100,000 a year, paid monthly. .
Q And that was paid by whom?
A Lawson.
Q And you indicated that Mr. Lawson asked you to become underwriter's counsel in various offerings; is that correct?

A Yes.
Q And how were you compensated as underwriter's counsel?

A He pretty much dictated that fee, too, because it was being paid -- it was being paid out of the project, but it was for work that I was doing for Lawson Financial.

Q When you say "being paid out of the project," who was paying that fee?

A Each one of the transactions there's something known as a cost of issuance, and the attomeys that render - you know, there's going to be a - in a - in a health care transaction or if it was an educational facility, there would be somebody representing the school or the health care facility. There would be somebody representing the transaction, rendering bond opinions. There would be a variety of attomeys involved in the thing.

It's - it was - I mean, they are very collaborative processes where you work as a - pretty much a financing team, and everybody is pulling together to try to get the thing accomplished and closed, and so there was really no adversarial relationship in any of those situations, other than maybe issues, you know, where you would talk about issues or agree or disagree on something like that.

But it was meant to be a collaborative process where you would get to a financial closing, and all of those fees are usually recorded, not usually; all, they're recorded and listed in the cost of issuance, and they're paid out as part of the overall financing, along with the project costs and construction or acquisition or
whatever else, reserve funds and things of that nature.
Q How long after you started working as a consultant for Lawson Financial did Mr. Lawson ask you to serve as underwiter's counsel?

A I'd say probably maybe six months into it or something like that.

Q Do you recall a specific conversation with Mr. Lawson regarding you serving as underwriter's counsel?

A Well, I remember saying for the work that I was being asked to do that I was - I was underpaid and overworked, and so that we probably should reach a different arrangement because I wasn't satisfied with the amount of income that I was receiving for the amount of work that I was doing.

And although I came in under a relationship where I was supposed to be essentially heading up the investment banking effort in his - on his behalf, I was not only doing that, but I seemed to be doing an awful lot of document review and some preparation of documents and things of that nature, and so I said it just seemed like this -- it had to change. It had to work out another way, and so this was his way of deflecting him having to actually pay it out, but put it into the cost of the issuance of the transactions we were doing.

Q And do you recall what Mr. Lawson said to you
about becoming underwriter's counsel?
A Do I recall about that aspect of it?
Q Well -
A Well, I worked on a couple of transactions where somebody else was underwriter's counsel and he said, "You're doing most of this work anyway. This would - this would be a way of alleviating his need."

We were having a discussion and this was, as I said, more for his convenience than for mine.

Q Did Mr. Lawson tell you that?
A Yes.
Q And what did he tell you about his convenience?
A Well, it was just a matter of economics. It was whether he was going to - I mean, if you had to double my income, it either had to come out of him or come out of the specific transactions. This - the transactions were - were - really were the investment banking effort at the firm. I mean, we didn't do anything without - we weren't doing any financial advisory or consulting work. It was mostly project financing specific. So that was the way he was paid in terms of his compensation at the firm, would be when every one of these things closed, and EDC, what's known as an underwriter's discount, meaning that there's some percentage that's taken off the gross amount of the bonds

any other state other than Georgia.
Q My question was about active versus inactive status.

A No, I don't - I -
Q Do you have an understanding of whether an active member of the Bar is permitted to practice law in that jurisdiction?

A In which jurisdiction?
A In Pennsylvania, for instance?
A Well, I haven't done a Pennsylvania transaction. I hadn't been in a court of Pennsylvania court or any other court for that matter for any number of years. So I was - I didn't reapply on that basis. I could have taken active status, and it would have been nothing more I don't think than maybe some paperwork, but there was no reason. There was no discipline against me.

There was no reason that I could not have achieved active status again from the inactive that I was under, and so the only client, I guess, that I had, if any, would have been - not if any, but a client I had was Lawson Financial on these transactions that we're talking about.

Q Is an inactive member of the Pennsylvania Bar permitted to hold themselves out as an attorney?

A I believe so. I don't know. I've never asked

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for an opinion on that.
Q Okay. You said you believe so. Do you have a basis for believing that to be the case?

A I don't know. I don't have a basis one way or the other to read that. I mean, I would think that well, my opinion doesn't really matter, I guess.

Q Well, I'm just trying to understand the basis for your belief that you just mentioned.

A Well, as I said, if I was - the other attorneys that I was working with in a lot of these financing transactions - I mean, if you're doing a financing for an institution in Arizona, as an example, probably the counsel for that is part of a law firm that is all licensed to practice in the State of Arizona.

But with respect to the bond attomeys that are giving opinions in multiple states that are - of which they are not members of the bar, the underwriter's counsels have been from any number of states, too. So it was not a requirement that you had to be practicing in each state that you did a transaction in because these that just isn't the case.

Q Yeah, my question is a little different though, related to inactive status in any jurisdiction.

A I don't know. I really haven't looked into other jurisdictions that I know of. I don't know of any
limitation or authorization, I guess, to represent somebody in that capacity. I don't think - I believe that I was not in a situation where I was doing something inappropriate, but I don't have - I didn't seek a legal opinion for that or approach the disciplinary board and state Bar in Pennsylvania to ask.

Q Did you consider whether it was appropriate for you to hold yourself out as underwriter's counsel for Lawson Financial offerings when you were not an active member of any Bar Association?

A Well, I was a member of the Bar Association.
Q Yeah.
A I understand your distinction.
Q But let me just make sure the record is clear because I want to make sure that the question is clear. Did you consider whether it was appropriate for you to hold yourself out as underwiter's counsel for the Lawson Financial offerings you worked on when you were not an active member of any state Bar?

A Ask the question back again.
Q Yeah. Did you consider whether it was appropriate to hold yourself out as underwiter's counsel for the Lawson Financial offerings you worked on when you were not an active member of any state Bar?

A I don't think it was inappropriate, but I

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didn't want to be serving in both capacities, and I had mentioned that on a number of occasions to Mr. Lawson, and my reason for leaving Lawson was probably predominantly that. I didn't - I didn't want to maintain that kind of a relationship going forward, and he was unwilling to change the status.

So I felt that it was better for me just to leave.

Q Were there any disclaimers or other indicia in the opinions that you rendered for any of the underwriter's counsel deals you worked on that indicated you were not an active member of any state Bar?

A No. No, I didn't. There was no disclaimers. BYMR. SATWALEKAR:
Q While you served as underwriter's counsel, was Mr. Lawson aware that you were not an active member of any Bar Association?

A Yes.
Q How do you know that? Did you inform him?
A Yes.
Q When did you do that?
A Well, when he offered this whole arrangement.
Q What do you mean by this "arrangement"?
A Of me working in both investment banking
capacity and somewhat in a legal capacity, too, for him.

|  | Page 58 |  | Page 60 |
| :---: | :---: | :---: | :---: |
| 1 | Q So when you discussed you serving as | 1 | Q And approximately how much did you receive per |
| 2 | underwiter's counsel with Mr. Lawson before you started | 2 | offering as - from serving as underwriter's counsel? |
| 3 | doing so you informed him that you were not an active | 3 | A It varied, but -- and a lot of that was |
| 4 | member of any state Bar Association? | 4 | controlled by Mr. Lawson, too, but I would say general in |
| 5 | MR. GREENWOOD: State Bar as opposed to a Bar | 5 | the range of 20 to 30,000 . |
| 6 | Association? | 6 | Q And - |
| 7 | MR. SATWALEKAR: Yeah. Oh, sure. | 7 | A Pertransaction. |
| 8 | MR. GREENWOOD: Okay. | 8 | Q - physically when you were rendering your |
| 9 | BY MR. SATWALEKAR: | 9 | opinions as underwriter's counsel, where were you |
| 10 | Q So let me - let me just ask these questions | 10 | located? |
| 11 | again just so that the record is clear. | 11 | A Physically I was officed in the office of |
| 12 | Before you served as underwriter's counsel for | 12 | Lawson Financial in Phoenix, Arizona. |
| 13 | any Lawson offerings, did you inform Mr. Lawson that you | 13 | Q And do you know if you listed an address on |
| 14 | were not an active member of a state Bar? | 14 | your legal opinions? |
| 15 | A Of a state Bar, yes, I did. | 15 | A I don't recall to be honest with you. I may |
| 16 | Q And any state Bar? | 16 | have. I'm sure I have an address, and to be honest I |
| 17 | A I told him that I was licensed to practice in | 17 | don't remember whether I was - I don't know. I mean, I |
| 18 | Pennsylvania, but I was on an inactive status, and that I | 18 | don't know the address. I'd have to look at the |
| 19 | had done that voluntarily, and that I didn't want to | 19 | documents and I could tell you then. |
| 20 | represent anybody else. I didn't even want to represent | 20 | Q Do you know what state that would have been? |
| 21 | him in that capacity. | 21 | A Well, it wouldn't have been Pennsylvania. It |
| 22 | And he said, well, this was -- he was fine with | 22 | would have been Arizona because that's where I was |
| 23 | that. He just -- he wanted that to be the financial | 23 | located. |
| 24 | arrangement between us. | $24$ | Q And how about on the cover of the official |
| 25 | Q Did Mr. Lawson suggest in any way to you that | 25 | statements? |
|  | Page 59 |  | Page 61 |
| 1 | you should become an active member of - | 1 | A Although I would say the underwriter's counsels |
| 2 | A No. | 2 | that represent me in an Arizona transaction or New Mexico |
| 3 | Q - the Pennsyivania state Bar or any state | 3 | transaction list the state where they are located. |
| 4 | Bar? | 4 | Q And so how about on the cover of an official |
| 5 | A No. No, he did not. I don't think he was | 5 | statement for one of these Brogdon offerings? |
| 6 | really all that focused on it either, to be honest with | 6 | Your name is listed as underwriter's counsel, |
| 7 | you. | 7 | correct? |
| 8 | Q Why do you say that? | 8 | A Yes, that's correct. |
| 9 | A I just don't think he held -- he didn't seem to | 9 | Q And do you recall if there's a location |
| 10 | indicate to me that he - I had - I had more trouble | 10 | associated with your name? |
| 11 | with it than he did. He didn't seem to see it as an | 11 | A It would be Phoenix, Arizona, I would think. |
| 12 | issue. | 12 | I'm almost certain it is, yeah. |
| 13 | He had known me for years in the investment | 13 | Q I was wondering, switching topics, if you could |
| 14 | banking capacity, although he did know that I had | 14 | give us an overview of Lawson Financial Corporation |
| 15 | practiced and worked in the securities side of | 15 | during the time that you worked there. |
| 16 | transactions for many years, too. | 16 | A In what context do you want that? I mean, I |
| 17 | BY MR GREENWOOD: | 17 | don't understand. |
| 18 | Q And when you served as underwriter's counsel | 18. | Q Just how the firm was structured, whether it |
| 19 | for these offerings - | 19 | had a niche focus. What type of work? |
| 20 | A Right. | 20 | A It's a - it's - Lawson Financial is -I |
| 21 | Q - for Lawson Financial Corporation, did you | 21 | would describe them as a - they were pretty much a |
| 22 | receive separate compensation to serve as underwriter's | 22 | municipal bond house for - they don't handle any |
| 23 | counsel from those offerings? | 23 | equities. They don't handle insurance. They're almost |
| 24 | A Yes, I said that, and I did. | 24 | specifically into municipal bond transactions. |
| 25 | BY MR. TUTOR: | 25 | Q And - |


to?
A Well, it would usually be me, but Mr. Lawson
and a couple of other people at the firm would also look at them, too, look at those documents.

Q Who else at the firm was involved in the due diligence processes, besides you and Mr. Lawson?

A It's a very closely held company, and I -somebody had asked me the question earlier about - I think it might have been you - that said what was the overall makeup of the firm. There is, as I said, Pam Lawson is ostensibly the majority shareholder of the firm and owns about 90 percent, but in reality the actual day-to-day operations and decision making is made far more by Robert Lawson, as president.

He has three sons. Nick Lawson was in the investment banking area with us, Lawson - Rob Lawson and myself, and he has another son named Ryan who is in the sales capacity, and the third son and the oldest is
Aaron, and Aaron is - was in the trading area where the bonds were resold.

Q And just focusing on the due diligence for Brogdon related offerings -

A Right.
Q - who was involved in that?
A I would say it would be myself, Robert Lawson,

## and Nick Lawson primarily.

Q And what was Robert Lawson's role in the due diligence -

A In the Brogdon facilities particularly? Well, he was active. He was very active in it. He knew Chris Brogdon. I was introduced to Chris Brogdon probably 2009 or ' 10 , I guess, when I came to the firm, and - but he had - there had been relationship - I mean, I was introduced into a relationship that had existed for what I was told to be about 25 years, that the two of them had transacted business over that period of time. So -

Q So who, if anyone, was in charge of the due diligence on the Brogdon offerings?

A And I'm not having difficulty answering, but I - it would either be myself or Robert Lawson. If you asked me, I tried to oversee that, but Rob Lawson was the president of the firm and the CEO. So I guess ultimately he was, but that would be my answer to that.

Q And previously you mentioned feasibility studies or

A Right.
Q - future projections?
A Right.
Q What sort of steps did you take to ensure the accuracy of those projections?

A Well, they're always done by a third party source. So it's not - these are the operation operator's numbers telling us and us telling the investors what the anticipated project - what the earnings are or the profit and loss would be over a period of time, what monies would be available for debt service payments and such, and the way to verify that in almost all situations is to get an outside third party source to do that, and in the Brogdon transactions, it was a gentleman by the name of Wink Laney, L-a-n-e-y.

And Wink was a CPA and a member of his - he sold his firm somewhere during that time frame, and it started out with his - he was a named partner in his firm, and then they merged into another - another CPA firm. So he issued projections on that basis.

Q And what did you do, if anything to ensure that those projections were reasonable?

A We would have - he would put out drafts. We would review the drafts and we would comment on them or have - we would have, you know, extensive conversations through conference calls and such to verify the basis that he was - where he was receiving his information, whether we believed it or didn't believe it, and either inquired of some of the specifics in the transactions, and we would go back and forth, and sometimes he would
ask the operator.
Brogdon at one time, my understanding was that he was an owner-operator of most of his facilities, and at some point, and it may have been this incident in Florida that triggered a change in circumstance when he was indicted, but he later - when I knew him, he came to be less of an operator, more of either an owner or some -- he controlled the transaction, but oftentimes brought in another third party to be the manager of the facility.

So he wasn't really operating a lot of the facilities on a day-to-day basis or his people weren't with another exception. He had - he had something called Saint Simons Healthcare, which I think he owned and controlled or his family did, and in that capacity they - they still had some operational - he had operational capability, but not in all - he didn't use it in all of the transactions that I worked on.

BY MR. GREENWOOD:
Q You mentioned that Wink Laney was the - the individual who helped prepare feasibility studies --

A Right.
Q - for some of the Brogdon offerings you worked on.

A Yes.
Q Is that right?

A I think almost all of them, but yes.
Q Okay. And you said it was typical that the person who prepares a feasibility study between independent third party; is that right?

A Yes.
Q Was it your understand that -
A Independent of us and independent of Brogdon, yes, some -

Q Was it your understanding that Mr. Laney was an independent third part of Mr. Brogdon?
A Well, they - they had a long relationship, but - and had worked together as did the bond coursel and everybody else in the financing team, but that in and of itself is not unusual. I mean in transactions.

So, yes, I would consider him to be an independent third party.

Q And what do you know about the relationship between Mr. Laney and Mr. Brogdon bistorically?

A Only that they had been doing business together for a period of time, and they - I know - I know that Brogdon didn't do -- on all the transactions I worked on, there was a fairly cohesive financing team that was pulled together and had Sell \& Melton and this gentleman Chix Miller acting as bond counsel. Wink Laney did most of the feasibility work. Chris Brogdon and I'm

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forgetting his - Greg Youra was his counsel in all the ones that we were involved with, but when Lawson wasn't doing the financial, I think some of those people also worked on other financings with other brokerage houses, and in other cases the third kind of different either bank loans or government - government subsidized financings that were done.

So I - we weren't in all of the deals that Brogdon did, but of the ones that we were, there was a fairly cohesive group that worked on those.

Q And this cohesive group that you're mentioning, Mr. Miller, Mr. Youra, Mr. Lane -

A Right.
Q - bad this been a cohesive group for Brogdon financings before you began working on them?

A Absolutely, yeah.
Q Do you know how long?
A I don't. I honestly don't. I mean, I - I
would conjecture ten or more years at least, but at least that long, maybe longer. I mean, I just don't know.

Q Does a ten-year or more relationship between sort of this financing team give you as a banker sort of concerns about the independent nature of some of the work that's done?

A No, I don't think so. I never thought of

anyone of the team members there, and you know, I mean as a financing team. They were - we were just all brought together in different capacities. I did the same thing in other client relationships that I have. I use the same attorneys, you know, not every, every transaction, but to the - to a large extent you get comfortable with a group of people if you hold them out and have respect for them, and you think you're doing a good job; you would tend to work with somebody else as opposed to just pulling somebody in new just for the sake of an outside, you know, uninformed source.

I never - I thought both Chix Miller and Wink Laney and Greg Youra all worked diligently on these things, and I had no reason to believe that anybody in those transactions was doing anything that was out of other than the professional responsibility. I mean, I just didn't see anything in those regards at all. So I mean, there was nothing to raise my suspicions about any one of those individuals.

BYMR. TUTOR:
Q What party to the transaction did Greg Youra and Chris Brogdon represent?

A Greg Youra was with a firm and -- a law firm in Atlanta, and represented - I would say he either represented Chris Brogdon individually or Chris Brogdon

Page
entities. You know, that - that would vary because Brogdon had multiple entities.

Q And those entities were the borrowers in these transactions?

A In most cases, yes, yeah, yeah. They get all cases. I mean, they would have been.

Q Did you do any -- did you conduct any due diligence on the estimated costs of the projects?

A Well, I mean, the cost - you're talking about the hard cost of a project itself?

Q Or the cost of the projects, the facilities that are underlying these bond offerings.

A Well, I think you're - what you'd be drawing from would be - would be receiving appraisals on the properties, if it was an existing property. If it was going to be a build the ground up type of thing, you're looking at contractors and construction costs and things of that nature. The land purchase and all of that would be verified by appraisals, too.

So, I mean, there were a couple of different entities and documentation that would support those types of costs in a project, I would say, yes.

Q And so what due diligence would you or anyone at Lawson Financial do regarding an appraisal?

A Well, we would read the appraisal if it was

A Yes. forth.
something that was - I mean, again, they'd - the
Brogdon people used the same appraisal firm, but as far as I know, and we had no reason to believe that they weren't, they were reputable and they did their own independent appraisal work and it was not something that came from - it didn't come from Brogdon. It came from an independent source who were licensed and legitimately held themselves out to be what they were.

And so we - we would look at that information. Sometimes we'd ask for changes, but in most cases you would accept it at face value.

Q Did you ever visit the facilities?

Q Do you recall which facilities you visited?
A I didn't visit all facilities, but we - we would send out - the ones that I did visit were in Alabama, Cullman and Decatur, the Hoover facilities. The ones around Birmingham I went to see, and those that I didn't see we sent the branch manager of the office of Lawson in Florida out to inspect the site, take pictures, come back with a reading as to whether he - you know, what he saw, what kind of condition they were in and so

> Q And what is his name?
> A Oh, um.
private offerings?
A Differences. There wasn't necessarily a division of labor. I mean, we were all supposed to read them and, if we had comments, react to them, and although Nick Lawson was involved, we would also prepare different documents internally that would then be used to be presented to the sales force in terms of what the project was going to be and when it would be coming and that sort of thing.

Those were sales materials, and that usually came from Nick with me reviewing and rewriting them, and in terms of commenting on the documents and commenting on the due diligence materials, I would say that was primarily Lawson and myself.

BY MS. ESMAILI:
Q And how would you decide as, you know, what's the meaning of the due diligence period for a Brogdon bond offering?

A Un-huh.
Q How would the decision be made as to who, as between you and Mr. Lawson, would handle what aspects of the due diligence?

A That's what I was saying. There really wasn't a division of labor formally in that regard. There was just we would both receive the same materials, and we

Q Is it Rutland Bussey?
A Rutland Bussey, yeah, that's it. Bussey.
Excuse me. He pronounces it Bussey, B-u-s-s-e-y.
Q And would he generate a report?
A A lot of it was verbal. I don't know that it
was necessarily a requirement at Lawson to document, you
know, what his findings were, but we would receive
pictures, emails. On occasion he came to Atlanta and was part of some of the due diligence meetings and things of that nature.

Q And turning back to the feasibility studies -
A Right.
Q - who at Lawson Financial reviewed and commented on the feasibility studies?

A Probably Rob Lawson and myself would be the only two that did.

Q And do you know who engaged or retained Wink Laney to conduct the feasibility studies?

A I would say it was Brogdon, I guess. They would be - I mean, the transactions with the -- whether it was the attorney or the CPA firm or the appraisal firm, most of that was pulled together by Mr. Brogdon.

Q And what was the general division of labor between due diligence or between you and Rob Lawson and Nick Lawson in terms of due diligence on one of these
would read them and then discuss them among ourselves, and one or both of us might get on the phone and call back to - to Wick Laney or Chix Miller or somebody else and see who was attending the meetings and what the issues were we had, you know, with regard to the various documentation that we received.

It wasn't you do this and then I'll do this aspect of it. I mean, it was both of us probably going -- both looking at it and then, you know, I wasn't overseeing him and he wasn't overseeing me. We were just contributing to the process to see if there was anything that raised questions on my part or his part.

And then that would be communicated both to bond counsel, to - to Brogdon himself or - I mean Brogdon was very much involved in these documents, and he read them, too. I mean, it was not - he was not kind of off in the distance. He was very much a part of these things.

Q How did you and Robert Lawson ensure for any given Brogdon boad offering that every element of due diligence that you needed to do had been completed by one or the other of you?

A Well, most of - most of the due diligence is
in almost all cases - I can't think of anything that wouldn't - would have been backed up by some form of
documentation. I mean, it wasn't just a feel good process. It was - it was presented to us.

I mean usually I -- I would find out about a project because Brogdon called Mr. Lawson and said, "I have a transaction and I want to conduct it, and this is where it's located."

And we would say, "Well, you know the drill. Send us the, you know, the usual documents that we need. Send us the appraisal. Send us the environmentals. Give us some idea of what -- you know, when you want to close it and what's going to be involved in the thing, in the transaction and, you know, who's" -- we would ask almost always if it was Wink Laney that was doing the -the CPA work and the financial review for the feasibility.

And that would begin the process. I mean, that - we would receive most of those documents at about the same time. Some of them would come in a little bit later.

Q But my question is a little bit different.
A Okay.
Q My question is how you and Robert Lawson ensured that as between the two of you all of the due diligence steps had been taken for a given Brogdon bond offering.

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Was it, for example, that you communicated throughout the course of the due diligence so that you kind of made sure that as between the two of you somebody had handled it or other mechanism?

I'm not understanding how -
A There was - there were - in almost all cases we were - and I was officed in the same building. We -we talked all day long. I mean, there was no kind of Chinese wall or anything of the nature that, you know, one of us did one thing versus the other. We would read these things together and separately.

We would in almost all cases be involved in the conversations. When the phone was picked up to talk to Wink Laney, yeah, maybe one of us or the other called in something, but most of the time it meant sitting down and looking at the information at least on a first or second pass. Both of us probably would have been on the call together.

In terms of - so that would - that would generally be the process. I mean, but - I mean, I would try to have - as I said, I would load these documents into a file and, you know, keep them.

Lawson liked the idea, for whatever historical reason, of culling the files when - when a transaction was closed and you had - you had an offering transcript.
9

He seemed to have a habit of removing, you know, getting rid of a lot of the drafts and everything else that went into the process, and documents get turned pretty regularly in that kind of a financing process.

So, you know, you would be getting things from different attorneys, mostly the bond counsel, but you'd review those, too, and if there were two or three drafts, he would just - at the end of the process, he would just clean his files and keep the most recent copy or the final copy, and that would be about it.

So I would call that culling the file at that point and -

Q Are you talking about electronic files or copy files?

A In his case he -I think many times he would just get rid of the hard copies as well. I mean, you know, he would - it would come in over email. I mean, these things were not sent to us in hard copy. They were sent digitally. You'd download them. You're read them. You'd mark them up. When it was done, they would just discard them or shred them.

We - I mean, a lot of documents were shredded at the firm routinely, which is not unusual either I don't think.

BY MR. GREENWOOD:

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## Q Why would it be not unusual?

A Well, it's-at least at the broker-dealers that I've worked at, either from the investment banking side or the client side, you're not going to let documents hang around, put them into a bag and, you know, throw them out at the curb. So there was a group that we used that was called "Shred-It," and it circulated among law firms and investment banking firms, and they would come by and pick up your banker boxes and things of that sort and shred documentation so that it was not going to fall into somebody else's hands inappropriately.

So if - if it was sent out for shredding, it wasn't necessarily that anybody was trying to destroy documentation. It was just that it was volumes of material that were deemed not necessary, and they were shredded at that point when they thought it was appropriate to do so so that it didn't fall into somebody else's hands.

## BYMR TUTOR:

Q Were the due diligence processes that you've been discussing memorialized in any way?

A Memorialized in the sense of writing memos or something about what the findings were or are you looking at

Q Well, yes. Were any memos generated regarding
the results of the due diligence -
A Well, I'd say typically not because we were pretty used to -I didn't mean to cut you off

It was not - that was not the practice of the firm on a regular basis. We all participated in it, but I don't know that it was - it was not the practice of the firm to formalize it in terms of writing a memo on what your findings were in the feasibility or anything else.

We typically just marked them up, made the comments to the person that was responsible for changing the documents. We would get a redraft, and we would look at that, and if the input was provided and accepted or changed or we got something back that was different because another source had provided information, that was usually the process that we followed.

I mean, it wasn't - it wasn't documented in that sense, no.

Q Were there any check lists that you were required to follow in terms of conducting due diligence on these offerings?

A No. I don't know that I could say that there was a check list that we were required to follow, but I would say that almost every one of these has the same elements in it. So, I mean, the one that I've been

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Q So do you recall conducting EMMA checks on prior offerings to make sure that they complied with their continuing disclosure agreement obligations?

A EMMA checks on offerings after they were out? Q Yes.
A I -I did not do that on a routine basis. I suggested to the firm that somebody should do it in terms of the broker-dealer. I mean, I wasn't directly part of the broker-dealer, but I did recommend to Lawson on a number of occasions that - and/or other partners or firms that, you know, I had been involved in or worked with not on Brogdon transactions, but on other transactions that we had done with another firm - that there are oftentimes a research credit watch type of position inside the firm, and that it's their responsibility to continue and check on those things.

I thought that as a broker-dealer there was an obligation to do that. It was not my requirement that I was going to be spending, you know, my days and time looking at those things, but I did mention that to Lawson on more than one occasion that I thought that that would be something that they - should be done, but I can't say that that was a regular occurrence at the firm.
Q So who at Lawson Financial was responsible for conducting these EMMA checks?

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A I don't know that there was anybody responsible
for it. I mean, if anybody was responsible - well, I can't - I can't speak to anybody that had a specific charge and responsibility to do that. There - as part of that hierarchy that we were talking about, I named most of the family members, and that pretty much made up the hierarchy of the firm.

The only one that I didn't mention I can think of is - forgetting her name - Lona Nana, L-o - I don't even know how many Ns are in that. Lona Nana was the CFO, had been with Lawson for 25 or 30 years. She was the one that handled all financial transactions in and out of the firm, and she and Rob Lawson were very close in terms of their discussions of which I was - that was one of the one places that I would speak to both of them, but not collectively very often together. And so she would have been the only other person in the process.

I don't know that the trading function did this, which is where I suggested maybe it should be, but the trading function, Lawson himself, would be two of the people that I would have thought either had the responsibility or should have delegated it to somebody else. I don't know that that was ever done.

Q And you mentioned some conversations with Robert Lawson on this point.
.

A Yes.
Q Would you describe those conversations? When do you recall the first one happening?

A I don't have an independent recollection of when the first conversation was. It wasn't - I'm trying to think back. I reached out to a couple of different other firms to affiliate with us in the sense of being co-managers on transactions.

Q Un-huh.
A And in that process of co-managing transactions, the - I know and notices that there were this kind of a function in other firms, and so partially from that and partially just know that we had an obli "we," I shouldn't say "we" - that the firm had an obligation to follow up on those aspects and are supposed to monitor them.

I had made the suggestion to Rob that I thought he needed to do that.

Q What do you mean by the firms had an obligation to follow up on?

A I think broker-dealers can be held responsible from a liability standpoint if you're not following up and monitoring some of the financings that you've done. It seems that otherwise you're - of course, Lawson didn't feel the same way as I did in that regard, but his

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- he felt that the continuing disclosure agreements required the borrower to submit that documentation, and if they didn't do it, it was their liability.

But I'm not so sure that the - that the process and the regulatory process necessarily absolves the broker-dealer entirely from not doing it either. So I suggested that I thought that was something that he really should do and should monitor, and it was an expense that I don't think he wanted to take on.

Q So I guess I'd like to break this down a little. Do you recall what you said to Robert Lawson regarding this EMMA check issue?

A Well, as I said, I think it stemmed out of a conver - either observations that I had from other firms that, you know, we came in practice with and did some work with, and - and I'm talking about Ziegler Securities. I'm talking about Herbert J. Sims \& Company, which is another firm that we did transactions with.

And I was - I was aware of this from other my dealings when I was back here in New York, that there was somebody that was overseeing. There was, you know, an analytical function that continued to monitor offerings as they came out.

And so I - I mentioned that to Rob very early on. I mean, 1 -probably in 2010 or so. The reason
these other firms came into practice with us was because he was not able to do financings of a larger size than about ten to 12 million, was his limit, and that was because he couldn't distribute it to his network, his retail network, beyond that. It would just tax the network so - and the individuals couldn't take - you know, they can only take so much of the paper and the securities.

So I said, well, we had two choices in another conversation I had with Lawson. I said we - you know, we're running into a situation where we have opportunities in the, you know, $20,30,50, \$ 70$ million size. You can't handle them on your own. You have two choices. One is to create an institutional sales department who will be able to call on the institutions, in which case larger financings could be obtained, or or we're going to have to get a partner. It's one or the other.

I mean, I don't know of any other solution to the problem, and so we had those discussions, and he said, "I don't want to put the money out to create an institutional sales department. You know, let's go find a partner or two."

So we started -I - I primarily reached out to other firms that I knew or had relationships in and

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asked them to come in as partners for us.
So in the Brogdon offerings we never had a partner in any of the offerings, but in other financings that we did, which were larger we routinely had a - had, at least in the time that I was there, we had - we had a co-manager or a co-senior manager that would work with us in the transactions.

Q Mr. Lynch, I'd like to focus on Robert Lawson's response to your suggestion that the firm conduct EMMA checks on prior offerings. Do you recall what his response was regarding that?

A It was pretty I wouldn't say surprising. It was he didn't find that to be particularly cost effective, and so he felt that the obligation was on the - primary, primary obligation was on the - on the borrower, and he acknowledged some responsibility. You know, he knew that there was a responsibility at the broker-dealer level, but I never got a - you know, a response that indicated that he was taking an active role in looking at those things.

Q And what about conducting EMMA checks as part of the due diligence in the underwriting a new offering?

A Well, I think that that was verbally checked in the sense of asking questions of either the - of either Brogdon himself or counsel to Brogdon as to whether or

|  | Page 90 |  | ge 92 |
| :---: | :---: | :---: | :---: |
| 1 | not all the filings had been made. I think in some cases | 1 | don't know that I ever got a "somebody is handling that |
| 2 | we - I mean, there may have been emails to that effect, | 2 | in trading" or "somebody is trading it here" or "Nick's |
| 3 | too, that just said, you know, is there anything | 3 | going to do that." |
| 4 | outstanding, because you'd have to go through that | 4 | There was never any sense from me that there |
| 5 | process, too, a little bit from the due diligence | 5 | was any delegation within the firm to be doing that. |
| 6 | standpoint. | 6 | Somebody may have been doing it, but I - I am not aware |
| 7 | So I don't know that we occasionally came | 7 | of $i$. |
| 8 | across something that something on occasion had not been | 8 | Q You were the one serving as underwriter's |
| 9 | filed on a timely basis, but they were usually caught up | 9 | counsel in these offerings though, right? |
| 10 | by the time of the - of the closing. And going forward | 10 | A And I made those suggestions to him and |
| 11 | into the -- after the closing, I-I - I didn't - I | 11 | suggested that very much that we should set up a process |
| 12 | mentioned this, but I don't know that there was any | 12 | like that. |
| 13 | active -1 am not aware of any active pursuit at the | 13 | Q So let's - let's step back |
| 14 | firm that continued to do that on a regular basis. | 14 | A I couldn't force him to do it. I advised him |
| 15 | Q And so did you personally conduct any EMMA | 15 | that he should do it, but that was - |
| 16 | checks on the prior offerings, on the underwriting new | 16 | Q Let's take a step back for a second. You said |
| 17 | offerings? | 17 | eartier that when you came to Lawson Financial that Mr. |
| 18 | A I think I did, yes. Yeah. | 18 | Brogdon and Mr. Lawson already had a relationship; is |
| 19 | Q You did conduct EMMA checks? | 19 | that right? |
| 20 | A Yeah. | 20 | A Very strong relationship, yeah. |
| 21 | Q Do you recall which offerings those were for? | 21 | Q In fact, you were aware that there were sort of |
| 22 | A No, not - not at this point. I mean, I-we | 22 | a - I think you described it as a cohesive financing |
| 23 | would go back. I mean you can just look them up on EMMA | 23 | team in place for some of these types of offerings, |
| 24 | and see what was available and what wasn't available at | 24 | right? |
| 25 | that time. So it wasn't a documented process or anything | 25 | A Yes, I would - I would describe it as such, |
|  | Page 91 |  | Page 93 |
| 1 | of that. You just go back in and check the electronic | 1 | yeah. |
| 2 | submissions that had been made. | 2 | Q This cohesive financing team I think you |
| 3 | Q And do you know if anyone eise conducted EMMA | 3 | testified had been in place for at least ten years, |
| 4 | checks on the prior offerings of underwriting? | 4 | right? |
| 5 | A No, I do not know. | 5 | A They had done a number of transactions |
| 6 | Q And whose responsibility would that be to | 6 | together. I never specifically asked how long and how |
| 7 | conduct EMMA checks at Lawson financial? | 7 | many, but, yes, they were -- they were very familiar with |
| 8 | A As I said, I suggested that the firm designate | 8 | each other, had done a number of financings together, and |
| 9 | somebody and I cannot tell you that there was anybody | 9 | I don't know when that group came together in terms of |
| 10 | ever formally designated to do that, and I don't know of | 10 | that, but I think it was - it was a long time. |
| 11 | anybody that did it on a regular basis. | 11 | Q You were aware that there were prior offerings |
| 12 | BY MR. GREENWOOD: | 12 | in which these individuals had been involved, right? |
| 13 | Q You mentioned earlier that - was it accurate | 13 | A Yes. |
| 14 | that Mr. Lawson raised a concern about EMMA checks being | 14 | Q And those individuals include Mr. Brogdon, Mr. |
| 15 | sort of not cost effective? Was that - was that your | 15 | Youra, Mr. Miller and Mr. Laney, right? |
| 16 | testimony or | 16 | A Yes, and probably others. I think the |
| 17 | A Well, a lot of -I would say that's kind of a | 17 | appraisal firm was the same in many of those cases, too. |
| 18 | general statement. It was if he didn't -- if he didn't | 18 | I don't know that they were always the same appraisal |
| 19 | need to expend money on it, he would rather not, but he | 19 | firm, but it was one out of - I think out of Atlanta |
| 20 | acknowledged a responsibility, but felt that it was | 20 | that was being used, yeah. |
| 21 | primarily the obligation of the borrower, and it was | 21 | Q You mentioned that in connection with these |
| 22 | discussed on - on a I would say frequent basis. I would | 22 | offerings involving Mr. Brogdon, Mr. Brogdon typically |
| 23 | - I mean I wouldn't say every - every financing | 23 | owned or controlled in some way the borrowing entity; is |
| 24 | didn't ask the question, but it came up in conversation | 24 | that right? |
| 25 | on more than one occasion, a number of occasions, and I | 25 | A Yes. |

Q And what types -
A Or - or he designated who was going to be the manager of the project. I mean, if somebody was - if another party was coming in to be the manager of the project, it was he who decided that, not anybody else that I'm aware of.

Q What were some of the borrowing entities that you were aware Mr. Brogdon was affiliated with?
A. You've taken the documents away. So I can't specifically - the - the one that I know he owned was -- or had control of - was Saint Simons Healthcare. There were a couple of other entities that repeated themselves in some of the offerings, but I - off the top of my head it has been a couple of years and I'm out of focus on those, but I think if I saw the - maybe it's in this one, the subpoena -

Q Yeah.
A - or the list of them, I might be able to
tell you.
Q Yeah. What about National Assistance Bureau?
Is that an FTD or do you understand -
A That - that -
Q - it's affiliated with Mr. Brogdon in some way?

A Yes. Yes, that's - that's - that's an entity

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that I think it - well, I know it had gone through some sort of bankruptcy process and so forth, yes, but he had

- seemingly had control over that, too.

Q Okay. Gordon Jenson Healthcare?
A That also, yes.
Q Other entities that were set up specifically
for the purpose of serving as borrower in a given offering?

A Yes, yes.
Q Okay.
A Not unusual, but I mean --
Q Right. So did you conduct any EMMA checks personally on any of the prior Brogdon offerings involving, for instance, National Assistance Bureau when you were

A Yes.
Q - conducting the due diligence for -
A Yeah, we did -
Q - one of these offerings?
Let me just try to finish the question -
A I'm sorry.
Q - so that it's clear.
Did you conduct any EMMA checks on prior
National Assistance Bureau offerings in connection with your due diligence for new Brogdon bond offerings?

A Yes, because we were aware of some bankruptcy issues and some difficulties that that group had been through. So there were checks and questions and things asked and answered by either Greg Youra or Chris Brogdon.

Q So did you conduct EMMA checks on prior NAB bond offerings?

A I did, and I think Lawson did, too.
Q Okay. Which offerings?
A Well, the ones involving the National

## Assistance Bureau.

Q Okay. What was the result of those EMMA checks?

A I believe we thought they were in order, and they were -- they had been through, you know, a bankruptcy process and Brogdon - questions that were asking seemed to be satisfied by Brogdon at that time. There was nothing that - that -

Q Well -
A - they seemed -
Q - my question is a little different. It's not focused on Mr. Brogdon's response. I am focused on the EMMA check piece.

A Un-huh.
Q What did you learn from the EMMA checks of prior NAB bond offerings?

A I don't have a specific recollection of what the issues were that came up, but I know that we did check on them and we did ask questions about why this or that was filed or not filed at the appropriate time and whether they had been resolved, and we were given assurances or evidence that they had been, and so that was what was going on in that aspect of it.

I don't know that - I don't know that I ever found anything out of order in Gordon Jenson or any of those, but the National - National entity had some had some history, and so we did look into some of that and seemed - we were satisfied that it was okay.

Q When you conducted EMMA check, what types of information are you looking for?

A Well, again, it's disclosure requirements.
You'd have to go back to the CDA document and see if they had missed filings, missed payments, if the payments had been made up. It's usually principal, interest; bankruptcy filings; timely filing of financial information and such.

Q You mentioned timely filing of financial information. Did you understand that it was a requirement to file annual financial statements in connection with these NAB offerings?

A Yes.


Q Un-huh.
A - until I was - until I was informed of it, and that was somewhat of a surprise, but other than that.
Q Did you learn Mr. Brogdon was barred from the securities industry?

A Well, at some point along the line I was, yeah, but he had gotten into a completely different husiness at that point. He had been a broker, had the securities fine that was rendered, and that must have been 20 yearsplus ago.

He was not in the securities business any longer.

Q Focusing on the Fortune article, do you recall when you read that article? Was it -

A I do not.
Q - during the course of the time you were at Lawson Financial?

A Yes, I think it was.
Q Was it near the beginning or near the end?
A 1-I think probably beginning to the midpoint or something along those lines, I guess.

Q Okay. Did you work on due diligence for new Brogdon offerings after reading this Fortune article?

A Un-huh, yes.
Q Is that a yes?

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A Yes.
Q Okay. And we can look at the Fortune article maybe later, but did that - that article give you any concerms about Mr. Brogdon and his compliance with prior continuing disclosure obligations?

A Well, I would say it raised an antenna, but I don't know that I - I mean, we did try to keep a close eye on some of the things that we did in the offerings, but I don't know that - I never really saw anything from the time - any time that I was involved with him, other -I mean, I was aware of post was the indictment, pre that was the capital fine. I knew he had isules in the securities business, but I did not find much else in any of the offerings that we did that he was doing anything that was inappropriate, butt it was of some concerm, yes.

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        MR. TUTOR: Okay. Should we -
        MR. GREENWOOD: Up to you.
        BYMR TUTOR:
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Q Okay. We were discussing conversations with Mr. Lawson, what you said to him and what you recall him saying to you. I would just tilis to circle back now on your conversations with Mr. Lawson regarding you serving as underwiter's counsel, and if you could kind of take us through what you - what Mr. Lawson said to you when he first proposed this.

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offering was. I mean, in the context of when I joined him and everything I - I mean, it's - it's five or six years ago. I honestly can't tell you that.

Q I guess I'm just trying to understand whether you had the conversation with Mr. Lawson about serving as underwriter's counsel prior to the first offering, the first Brogdon offering for which you actually served as underwriter's counsel.

A I don't know is the honest - I just don't know. I know I don't know -- I mean I couldn't tell you. When I came over it was in an investment banking capacity. After a brief while it became obvious to me and to him, I think, but to me more so because of my ability to earn at the firm, he wanted exclusive use of my time, and I said that, you know, that that - we'd have to work out something else because this was not going - this wasn't working for me.

Whether - I don't know that any of that came up directly in the context of a Brogdon offering. So I don't know whether we were doing another offering or we were doing a Brogdon offering, but at some point in the fairly early going process he suggested not using somebody and maybe replacing me with - and would that would what satisfy my ability to earn and stay on on a full-time basis.

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| :---: | :---: | :---: | :---: |
| 1 | And so I said, yes, it would certainly - but | 1 | A Where you would - nothing terribly exotic, but |
| 2 | then he controlled that, too. So - | 2 | there would be where you might have a debt service -- in |
| 3 | Q Right, and if I represented to you that the | 3 | just about every financing that we do - "we," I mean the |
| 4 | first Brogdon offering for which you're listed as | 4 | general investment banking-public finance community - if |
| 5 | underwriter's counsel is the Hoover Riverchase offering | 5 | you're doing reserve funds, you set those up in -- in |
| 6 | in June of 2010. Does that refresh your memory at all as | 6 | context of either a debt service reserve fund would be an |
| 7 | to the timing of this conversation with Mr. Lawson about | 7 | average -- it would be one year's average annual debt |
| 8 | serving as underwriter's counsel? | 8 | service payment. You would look at - these are |
| 9 | A It doesn't really refresh my memory, but I | 9 | structures of pretty much level debt throughout the whole |
| 10 | mean, it would - it would be - it would probably have | 10 | offering. |
| 11 | been before that or around that time, yeah. I don't | 11 | And so as you're going through a level debt |
| 12 | know. | 12 | offering, you would either ask that the debt service |
| 13 | MR GREENWOOD: Okay. | 13 | reserve funds be posted on the basis of one year's |
| 14 | BY MR. TUTOR: | 14 | average annual debt service or sometimes they solve, and |
| 15 | Q And so when Mr. Lawson proposed this set-up | 15 | it's - the preferred way is maximum annual debt |
| 16 | with you serving as underwriter's counsel, do you recall | 16 | services. You look at the whole run, and although it's |
| 17 | what your response was to him? | 17 | approximately level, there is one year that is going to |
| 18 | A It wasn't immediate joy and acceptance. I said | 18 | be a little bit higher than the others. It's just the |
| 19 | I'd think about it a little bit. It was - it wasn't | 19 | function of the numbers. |
| 20 | really what I wanted to do again. I mean, he said, "You | 20 | And so then you would structure the deal to |
| 21 | have all this experience. You've been in' - | 21 | have maximum annual debt service, what they call MADS, M- |
| 22 | I said, "Yeah, admittedly I do. I've been | 22 | A-D-S, and I found it odd, but he was able to underwrite |
| 23 | involved in many, many transactions and I've had | 23 | to the standard of providing Brogdon with six months' |
| 24 | through the documentation and I understand the processes | 24 | debt service as opposed to a year. |
| 25 | and the procedures. So could I do it? Yes. Do I want | 25 | And he -- he made the case that he knew him |
|  | Page 107 |  | Page 109 |
| 1 | to do it? Not necessarily." | 1 | well. He had never had a problem with any of his - |
| 2 | But he felt and said that this was -- this was | 2 | although later I found out that there were -- there had |
| 3 | really his offer, and so I thought about it in tha | 3 | been some defaults in the background here that I was not |
| 4 | context because I wasn't willing to stay on at 100,000 | 4 | aware of when we initially started, and that -- that I |
| 5 | and be his investment banker with no - we had no bonus | 5 | thought the debt service - we had some discussions about |
| 6 | structure. We discussed that a little bit. He didn't | 6 | some of those types of things. It was his - his |
| 7 | seem to be inclined to be specific about any of that. | 7 | offering and structure to Brogdon was more lenient than |
| 8 | This was more specific than that, and I felt | 8 | what we did in almost any other deal. If we were doing a |
| 9 | that this would be at least some satisfactory way to | 9 | charter school, if we were doing financings for somebody |
| 10 | continue on in the process. So I accepted it, but I | 10 | else, almost always we structured to a slightly higher |
| 11 | would say somewhat reluctantly. It really wasn't my | 11 | standard of underwriting as opposed to the Brogdon deals. |
| 12 | favorite way of doing this by any mean | 12 | But he said it was on the basis of his feeling, |
| 13 | Q So it was your understanding that if you were | 13 | very strong feeling, is that he had a long productive |
| 14 | to continue working with Lawson Financial on the Brogdon | 14 | relationship with Brogdon, and this was a negotiated - I |
| 15 | offerings and other offerings, it would be in the | 15 | mean, there's not a requirement that it has to be the |
| 16 | capacity as underwriter's counsel; is that correct? | 16 | other, but it was his feeling and it was something that |
| 17 | A Well, I was also doing the banking work, too. | 17 | he was unwilling to bend on, because we did have |
| 18 | I mean, you know, I was the one that was putting together | 18 | discussions about that, that this was the standard that |
| 19 | the numbers and reviewing the structures and things of | 19 | they had been operating under for some time and he saw no |
| 20 | that nature. Brogdon had a very special structure which | 20 | reason to change it. |
| 21 | was - I came to accept in terms of some of the things | 21 | Q Other than the debt service reserve fund lien |
| 22 | that Rob Lawson offered him in his transactions that we | 22 | as you described, are there any other types of |
| 23 | didn't typically do in others. | 23 | structuring benefits that Mr. Lawson provided the Brogdon |
| 24 | BY MR. GREENWOOD: | 24 | offerings? |
| 25 | Q What do you mean by that? | 25 | A No, I don't - I don't think there were comers |

cut in many other ways, but there was - there may have been a couple of other things. It just doesn't -nothing is jumping to mind right now, though, but that was one of the items that came up early on. I had discussions with him, and he just was unbending on that.

Q Did sort of this leniency with respect to the debt service reserve fund level at the initial issuance, did that give you cause for concern about how Mr. Brogdon had used debt service reserve funds in prior offerings?

A No. I mean, there was no - there was no there was no knowledge on my part that he had misused any debt service reserve funds in prior offerings, or any of these offerings either for that matter.

Q And I guess my question is whether the - this different treatment of the debt service reserve fund level in new issuances, whether that raised a red flag to you in terms of how Mr. Brogdon may bave used debt service reserve funds in prior offerings.

A No. It wasn't meant in that sense. I just thought I - I raised the question with Lawson that, why were we doing it for Chris and not for others. And the argument that Lawson offered was that he had had a long relationship with Chris, this was something they had worked out, he didn't feel that there was a need to go any firther than that, and he was comfortable with that
of set up that Mr. Lawson had proposed, is that right?
A Yes.
Q Why were you reluctant?
A Well, it wasn't because of my capabilities or my - I didn't want to take on the responsibility necessarily of serving as counsel. I didn't think that --I thought I was up to the task of doing it, but - and I certainly have experience from, you know, working in past - many, many transactions and reviewing the documents and commenting on them and such.

So I - I just didn't -I would - I liked where I was as an investment banker. I would have preferred to stay in that capacity. I came into the firm with the understanding that that was going to be my capacity, and I was just a little frustrated, maybe more than frustrated, that it kind of got switched. It was I'm not sure if - I don't know - I wouldn't say that he intentionally thought of it as a bait and switch, but we started in one set of understandings with talking about a monthly consulting fee with maybe a bonus, and then it just kind of morphed into this other arrangement.

And that was not the direction I saw it going, and I - I didn't see that coming, is the phrase I guess you hear a lot. I didn't see it coming, and then it was presented pretty much as a de factor. You know, that was

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being the standard and he was offering that to his clients.

And I said I would - it just seemed odd to me and that - "odd" maybe is not the right word, but I said I could - I mean, I can understand if you have beendealing with somebody for a long period of time and you've gotten comfortable with that person, and you continue - you know, want to do their business, I don't know - I was not party to the negotiation of that or whether it was offered and accepted, but it was - it was there when I got there, and we discussed it.

I- he never asked for anybody else to be given that standard, which always struck me as a little odd. Sorry. But it was just - it was a courtesy that -- maybe that's not the right word, but a courtesy that he seemed to have agreed to and extended to Brogdon, and I just didn't see it in any of the other transactions. So -

Q In the transactions you worked on, though, at Lawson Financial, was that trend continued with respect to the debt service reserve funds for new issuances of Brogdon offerings?

A Yes.
Q I think earlier you mentioned that you were reluctant, with respect to the underwiter counsel kind
kind of his suggestion as to how he would like to handle it.

And there didn't seem to be - you know, we talked about building a larger investment banking staff. Everything was family run and family owned at the time. I brought a couple of people into the firm in different capacities. Ultimately, some of them left, too, out of frustrations of dealing with the family. And I had built up quite a bit of frustration myself in dealing with the family, too, so it was just a matter of time before we just parted company. I mean, it wasn't anything specific.

Q Did the reluctance that you had in any way relate to the fact that you weren't an active member of any state bar?

A I know where you're going with that but, I mean, I-I considered myself a member in good standing of the bar in Pennsylvania. I didn't think of it as operating, really, cutside the lines because I was - if I felt I was going to go back and practice law in Pennsylvania, I have applied again for reactivation of my status. And I don't think - there was no reason to believe that I wouldn't have received it, I mean, because it was - I had had no disciplines ever in the time that I served on an ongoing basis there. banker. So, yes, he - but he also knew that I wasn't

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But I was in Arizona, I was dealing with more federal issues in terms of the financings or the exemptions from it. So for that reason, I -I mean, I didn't take on other clients, I didn't hold myself out, with the exception that I didn't hold myself out -- well, I guess I did hold myself out but, I mean, in terms of the financings that we worked on, that is the only time that I worked on anything in a legal capacity from the time that I went inactive still 'til today.

I mean, since I've left, I've continued to just go back to the investment banking side of the deal, and I don't hold myself out or want to be in that capacity. I don't want to go back and reapply, only because it's not what I want to do from a career standpoint or for the rest of my time. So

Q And so when working as underwriter's counsel, who was your client?

A Lawson Financial Corporation.
Q And Mr. Lawson was aware, as we have discussed, that you hadn't practiced law since 1979?

A He had known me for 20 -some years. He knew me in the capacity of an investment banker, and he knew that I was an attorney as well and that I had worked in the securities-related fields of what I was doing now as a to much care. He didn't seem to have any -- any feeling of uncomfortableness at all. I don't think it was
representing other people or other entities or holding myself out as bond counsel or underwriter's counsel or securities counsel to anybody else. Yes, he knew that.

Q And when you were working as underwiter's counsel, were you also conducting investment banking activities on behalf of Larson Financial on these Brogdon offerings?

A Absolutely. Yeah, in every one of them.
Q And did you ever have a conversation with Mr. Lawson about the fact that you hadn't been conducting legal work in the past 20 years when he asked you to become underwriter's counsel?

A Well, conducting the legal work, I mean, in terms of me having the individual responsibility for either acting as underwriter's counsel or bond counsel, which I had done in both situations prior to that, yes, he was aware of that. He knew that I had been doing the investment banking side, not the - not the legal side. He viewed them as, again, this kind of financing team concept that he couldn't tell honestly, or maybe didn't care, who did what in terms of the deals.

He wanted them to be put through and processed, and whether I was wearing one hat or two he didn't seem
anything that I did or didn't do or I didn't have any deficiencies, I don't think, in terms of what I did in terms of representation of him to -1 provided him with a numerous number of what I thought was advice and insights that $I$ thought should be implemented to improve the firm, and almost routinely they were rejected.

So I became frustrated in that aspect, and then I got frustrated because of the - then very quickly it was the compensation relationship. And then when - at various underwritings, something would happen, I'd say, "I think that needs to be disclosed," and he didn't seem to feel it was - it was not my job, he'd take care of it, and I don't need to know. I got answers like that after a while, and I became, you know, exceedingly frustrated with working with him on a day-to-day basis. So -

Q Is there anything in particular in the course of an underwriting that you recall where you told him something needed to be disclosed and he disagreed with you?

A Yes. There were a couple of offerings that there were probably more than a couple. You know, at some point, I don't know where my - whether I had an obligation to - I don't know that I formally had an obligation to make a disclosure. I thought my obligation
was to advise him that he, as the broker-dealer, which I was not party - I hang my licenses there for securities purposes, but he - I had an independent relationship with him.

And, as I said, there were times when I thought he needed to have the -- the EMMA check or the credit, you know, reviewed on a consistent basis. That was rejected. I suggested either for his own sake and the opportunity to do business to either increase -- go to institutional accounts or form a partnership with somebody.

There were a couple of financings where I-a couple that are in here that are really not Brogdon deals but they sort of are and they aren't. I know that sounds like a fuzzy answer, but the Cullman and Decatur deals were unusual. The reserve funds were drawn down. I thought disclosures needed to be made in those contexts.

I can point to other ones outside of the Brogdon deals. I don't think - those two are two of the ones that come to mind. I don't know that I remember seeing a whole lot of -- in some of the other Brogdon deals, but there were other deals on the other side of the ledger that we were talking about with FINRA that I thought disclosures needed to be made in, and he did not agree with me on those things. And that was very
concerning to me.
So do you want specifics as to that or -
Q Why don't we come back to that, some of those offerings, after lunch maybe? But in terms of just to finish up on the subject that we were - I think talked about a couple of times now related to your conversations with Mr. Lawson about your prior legal work and your bar status. Do you recall a conversation with Mr. Lawson in which you told him that you were not an active member of any bar prior to serving as underwriter's counsel for any offerings?

A It would have been almost immediately in the beginning. I mean, I said, you know, "Rob, as you know, I have been doing the investment banking side. I have my licenses with - with Pennsylvania and the federal courts back east. I haven't practiced, actively practiced, rendering opinions. I have obviously been knee-deep in the documents for many, many years, but I'm on an inactive status, and I'd like to keep it that way. I don't necessarily want to practice or represent other clients." So, yes, I would have said I - that was a discussion that we had fairly early on.

And there was no - there shouldn't have been any surprise or I didn't expect a reaction out of him, nor did I get one. It was just, okay, and that was, you

Q Right. You mentioned earlier that you didn't assert privilege over any of the documents that you produced in connection with the staff's subpoena, is that right?

A Yes. Yes, that's right, I didn't.
Q Can you describe whether that decision related in any way to your inactive status as -

A No. No, I - that wasn't even a thought in that regard. I was - what I was talking about was did -- was there any attorney-client privilege between Lawson and myself that I felt I had to keep confidential and away from disclosing anything to FINRA or the SEC. That was not - that never came into the thought process, really.

What I was talking about, was there anything that I was - that I talked - I mean, we're talking now about - you know, you're asking me questions and I'm trying to answer truthfully about what I said or what I recommended to him as legal advice. But that was not -there was nothing in the way of documents or emails or anything there that I felt that I -I hadn't said in previous times and talked to him about. So I - I didn't - I didn't - first of all, I didn't think it was my privilege to exert anyway. I thought if he - if he he was the - I think the client has the privilege, not

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know, "Can you - can you still perform this function?" I said, "Yeah, I think I can, but I'd prefer, you know, just to work out the - you know, the financial arrangements beyond that. But if this is the only way that we can work it out, then, you know, I can take on some of that responsibility, too."

Q And did you - after that first conversation you had with Mr. Lawson about the issue with you serving as underwriter's counsel, did you ever subsequently raise with him concerns about you serving in that role as underwriter's counsel for subsequent offerings?

A Not in a - yes, in subsequent conversations, but not in specific - well, this is the fourth or fifth or seventh one that we've done now, you know, I'd like to get out of this. I did have conversations in a general context of saying I would much rather slant this towards a consulting/bonus arrangement than a consulting/legal fee arrangement. It functionally probably would have worked the same way. He kept going back to the fact that then he would then have to -- you know, he would then have to reach out, maybe retain somebody else. He wasn't working with anybody else as closely. I knew the documents. I knew the - you know, I knew the transactions, and I knew the clients. So just leave it -- you know, leave it the way it was.

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the attorney necessarily, so -
Q And that was going to be my question. Did you consider yourself to have an attormey-client relationship with Mr. Lawson and Lawson Financial when you served as underwriter's counsel?

A With Lawson Financial, I - I would have - I certainly considered it, but there was nothing that I did in any of those underwritings that I would have considered to be confidential in the sense of, I mean, maybe - and even that, I thought those were more business judgment standpoints when we got back to saying, you know, you really ought to have a credit committee or you really ought to have a process.

You know, but those - I viewed those, to a large extent, very large extent, being a business suggestion to him and a regular - I mean, whether it was legal or business, I said, "You know, this is what everybody else has. I think you should - you know you have an obligation. I can't force you into doing it. I'm not even a member of the firm here at Lawson Financial. But if - if I were you, this is what I would do." And he said, "Okay. Duly noted." And that would be the end of it.

Now, I think he did exert some attorney-client privilege in the FINRA process, but I - I don't know
what that was or what the claim was, so -
Q -Okay.
A - I had given them everything I had.
MR. TUTOR: Okay. Let's take our lunch break.
We are off the record at 12:52 p.m.
(Whereupon, at 12:52 p.m. a lunch recess was taken.)

AFTERNOON SESSION
MR. TUTOR: Okay. We are back on the record at
1:36 p.m.
Mr. Lynch, I'd like to confirm that you and the staff have had no substantive conversations during the lunch break.

THE WITNESS: That's correct.
(SEC Exhibit No. 216 was marked for identification.)
BYMR TUTOR:
Q Okay. Mr. Lynch, I'm handing you what has been marked as Exhibit 216, is the Lawson Financial Corp policies and procedures dated December 7, 2011, Bates Number Lawson-SEC-000188. I'll note for the record that this was produced by Lawson Financial Corporation. It is excerpts of the policies and procedures. It does not appear that we have a complete version

A All right.

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Q Mr. Lynch, could you take a look at this document?
A I'm looking at it, yes.
Q Have you seen this before?
A Yes, in its entirety. I'm not sure about the
selected pages that we're going to be talking about. Due diligence, yes.

Q And what do you recognize this to be?
A Policies and procedure manual that the firm issues.

Q And was this in effect during your time at
Lawson Financial when you were underwiting deals related to Chris Brogdon?

A Yes. I believe it was. It was 2011, so, yes, the answer would be yes.

Q And do you recall receiving any training regarding these policies and procedures?

A No.
Q How did these come into your possession?
A The entire document was probably handed to me at a compliance meeting almost certainly was handed to me at some compliance meeting early on.

Q Do you know who was in charge of the compliance meetings?

A Pamela Lawson.

Q And would she have been the person who provided you with this document?
A Probably, yes.
Q Would this document have been discussed at a compliance meeting?
A Not with any degree of specificity. The compliance meetings most often centered on sales issues, sales-related issues. There were occasionally administrative matters but not - not to the extent of sales.
Q Do you recall any discussions at compliance meetings regarding the underwriting of mumicipal securities?

A No.
BY MR. GREENWOOD:
Q Were you required to review the written supervisory procedures of Lawson Financial?

A Yes, I'm sure I said that I - you know, I signed something that said that I received it, reviewed it, and signed it.

Q And did you sign that document because you did in fact review and receive -
A Yes, I would have -
Q - the policy -
A I would have -

Q Let me just finish the question before you answer.

A Sure.
Q Did you sign the document related to the policies and procedures because you did review and receive them?
A I did receive them. I reviewed them in probably in a general context and not much more than that and would have signed the document to that effect. Had there been any discussion of the - at least of the pertinent items that you're talking about here, I would say probably not. I don't have any independent recollection that we spent much time talking about them.

Q And before we focus on the specific items, as a general matter, were you required to certify on a periodic basis that you had reviewed and received the policies and procedures of Lawson Financial?

A Yes.
Q And how often was that?
A I believe it was annually at a compliance meeting.

Q Okay.
A Which lasted about an hour or so or two mostly.
Q And did you sign the document - did you provide your signature at the compliance meeting or
ـ
ubsequent to the compliance meeting?
A Probably depended on the year. I don't think this particular document was reissued every year. I don't know that we got a new one yearly, but the signature was predominantly that you had attended the meeting and you were subject to the compliance discussions that were held that year, that you had met the obligation, the regulatory obligation, had been involved in the compliance meeting, that you were there and present.

Q And putting aside your attendance at the compliance meeting, I guess I'm trying to understand whether you annually certified that you had reviewed and received the written supervisory procedures themselves. Did you provide that kind of annual certification or not?

A There was only one signature that was required, and I - I'd have to go back and review it to be able to say specifically what it said. But the - when you say it's an excerpt, I think this thing was about "this" thick. I mean, it was multiple inches thick and I don't - I don't think it was updated on a regular basis. This could be the most recent copy for all I know. So I - if I saw it, I probably received a copy of it once or twice in five years maybe.

Q During the course of the five years you were at
contents, it's Bates Number Lawson-SEC-000203.
And for the record, the Bates range of the entire document is Lawson-SEC-000188 to Lawson-SEC000221.

A I'm looking at the table of contents. If you can refer me to the section that you're looking. Your -

Q Sure.
A Yours and mine doesn't seem to match up, to be honest.

Q So I'm on the - it's page Roman numeral fifteen And looking at Section 18, it appears -

A Okay.
Q - numbered Section 18 applies to municipal securities.

A I'm almost there. Okay. Yeah.
Q Okay. So, now, turning to the contents of the document, to the excerpt, we have 18.6, it's underwiting.

A Right.
Q So were these the policies and procedures that related to the underwriting of municipal securities?
(Witness reviewing document.)
A Yes.
Q 'So, Mr. Lynch, in 18.6, there is no separately enumerated section for due diligence, correct?

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Lawson Financial, did you receive multiple versions of the written supervisory procedures?

A I probably - if it had changed, and I don't know that it had changed very much from one year to the next, so I - I mean, I can't tell you that I received five copies of it because I didn't. I didn't receive five copies of it for the years that I was there, but I received one when I went to the first annual compliance meeting.

I believe we got another one somewhere during that process, but I couldn't be absolutely certain of that. There was handouts at all of these meetings. I know that I did receive the - at least once, and maybe twice, but probably no more than that in terms of the compliance manual.

## BY MR. TUTOR:

Q And so did you follow these policies and procedures when conducting due diligence on municipal securities underwnitings?

A I'd have to review this a little bit more in detail, then, to be able to just say yes or no.

Q Okay.
A Did we use this as the checklist or something? I would say no, that that was not the case. But Q Well, directing your attention to the table of

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A No, there isn't.
Q 18.6.1 does list disclosure requirements, and it references SEC Rule 15c2-12 -

A Right.
Q -correct?
A Yes.
Q And did you understand that that rule applied to Lawson Financial in its due diligence regarding the Brogdon offerings?

A Yes.
Q And that states in the second full paragraph, quote, "The SEC has issued interpretive guidance that states that the final official statement must disclose instances of noncompliance" -

A Wait a minute. Okay. Are you down here at the bottom of the paragraph? Okay.
$Q$ Yes.
A Okay.
Q "Over the past five years, when material, an underwriter may not be able to reasonably rely on the issuer's certifications of compliance if that issuer has a history of noncompliance; in those circumstances, the underwiter must independently determine compliance. $\mathbf{A}$ finding of continued noncompliance can preclude the underwriter from relying on an issuer's future continuing
disclosure undertakings." Do you see that, Mr. Lynch?
A I do. I do see that.
Q And is that something that you followed while at Lawson Financial?

A I would say yes.
Q And does that - is your understanding that that provision just provides to issuers or does it also provide to borrowers or other obligated persons?

A The requirement to perform disclosure requirements?

Q The requirement to disclose instances of noncompliance over the past five years.

A I'm trying to think of an instance that - that that came up where - well, I'm uncertain about the question you're asking. Are you asking, is there a responsibility on the underwriter to do that? Is that what you're asking, or are you saying -

Q I'm asking about the responsibility of the borrower. We - we can move on.

A Well, I - I think there is a responsibility to the borrower. This was my point earlier about the underwriter also having a responsibility in that context.

Q That the underwniter may be required to . independently determine - to deternine compliance with prior continuing disclosure obligations.

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A Right. But you're - specifically, you were
talking about language of repeated noncompliance and how you cannot - the underwriter could then not independently rely on that issuer. And I would agree with that and say that this was my point that I was discussing earlier about the firm having a responsibility to do that.

Q And when conducting due diligence in any subsequent offering, is it your understanding that the firm has to make an independent determination regarding the borrower?

A Yes. I would say the answer is yes to that.
Q Olay. Directing your attention to 18.6.1.1, obligations when the firm acts as a senior syndicate manager or sole underwriter, and then what follows is a list of builets of Lawson Financial Corporation's requirements. Do you see those?

A Yes, I do.
Q Did you follow these requirements when conducting due diligence on Brogdon-related offerings?

A Let me read them again.
(Witness reviewing document.)
Yes, I would say that we - we did comply with this. I would say on some issues, if we found that something was outstanding and had not been disclosed, or
at least disclosed on a timely basis, we required that the disclosure be made before going to a subsequent offering.

Q And directing your attention to the final bullet, which appears on page 379, that requirement is, quote, "Review the public record of filings with EMMA."

A Um-hmm, yes.
Q Is that something that you did on every issue?
A Do you mean me personally or Lawson Financial?
Q Oh, you personally. Did you review the record - the public record of filings with EMMA for every -

A No. I don't think I -
Q - offering?
A - did personally review filings on every
offering when we went to closing, no.
Q. Do you know if anyone at Lawson Financial did?

A I-I know that when we found something that was missing or that had not been complied with or that they owed financial information or some other related matter, we asked that they produce it before closing. And they - they did I think, I mean as far as I - I know. I can't think of an instance, at least personally, that I can say they - we went to closing and closed it without having the filings made.

But going back and checking the record to see
if those were filed, I can't say that I did that. I didn't do that.

Q My question is: whose responsibility at Lawson Financial was it to review the public record of filings with EMMA?

A As I said to you at the beginning here with 18.6, it says the designated supervisor, and I don't know who that would have been at Lawson Financial. I would put that in the hands of Robert Lawson, I would think, more so than anybody else, because if it wasn't him he would have to have delegated it, and I don't know that he made that delegation to anybody else.

Q And in the course of conducting due diligence on an underwriting, would you discuss these obligations that are listed in $\mathbf{1 8 . 6 . 1}$ with Mr. Lawson?

A Yes. As I said, sometimes things would come to our attention that something had not been filed. I can't - I don't have as much of a recollection of that happening with any regularity in the Brogdon deals, but I do $-I$ can think of a couple of other situations that a filing had not been made and it was - it was brought to our attention and we asked for that to be done before the closing would occur.

And so it was - I don't know that - I'm assuming that it - I'm making a little bit of an
-
assumption here that it would have been posted on EMMA, but we would receive the document. If it was a financial statement or a quarterly statement or some disclosure, we would have seen evidence that it had been prepared, and then various people might have filed it. We didn't personally file, at least I didn't and the Lawson firm didn't file those types of documents. It would probably would have been counsel for one of them.

Q And you wouldn't check after the fact to see if those documents had been filed on EMMA, is that correct?

A I did not make that check, no. I would have well, certainly the bond counsel would have been the one that would have probably been most likely to have made that check, so that he was comfortable giving an opinion on $i t$.

## BY MR. GREENWOOD:

Q But I think we're - Mr. Lynch, we're looking at policies and procedures related to -

A Right.
Q - the underwriters' responsibilities in connection with the underwriting, right?

A Right.
Q Sounds like there was no such check, to the best of your recollection, with respect to --

A No.

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Q - the Brogdon offer?
A I would say that that was correct.
Q Okay.
A I mean, I'd like to say that I knew exactly who that was and that there was an area that somebody had that responsibility, but, as I said earlier, I can't point to anybody in specifics. I dont -I don't believe Lawson did it himself personally, Mr. Lawson, and I don't know that, although it was suggested, no one ever came to me.

Although I had these conversations with Lawson,
Mr. Lawson, he never said, "Well, that's - we're handling that in trading" or "were handling - Nick is doing that" or whoever was designated. So I would say it was discussed. I don't think we left things unaccounted for, but I I I do not know who, if anybody, reviewed the public record of filings with EMMA after the fact.
Q Okay. And how many Brogdon offerings did you work on the due diligence for?

A I'm guessing, but, I mean, it's an educated guess, I would say probably 10 to 12 , something like that.

Q Okay. In connection with your due diligence on any of those 10 to 12 offerings, did you ever have an indication that Mr. Brogdon had failed to comply with
prior continuing disclosure undertakings?
A I think on a couple of occasions there were situations. The NAB was one of them. But I think in all instances I believe we got the updated information from him or an explanation as to - it was usually an explanation as to why it hadn't been filed.

I didn't - I don't have any independent recollection of something saying that they - they couldn't produce it or that they didn't produce it. It was usually financials that - in most - most of these cases, and I may be generalizing here too much, but in non-Brogdon or Brogdon deals when things bubbled up to the point of something being missing before the - a new offering being done, it was usually the case of oversight more than an intentional failure to file or anything like that. It was usually that the financials or some disclosure item should have been made, and they just didn't make it in a timely way. So it was corrected usually at that point.

Q And for the Brogdon offerings for which there was an issue of prior noncompliance, it's your recollection that Mr. Brogdon or one of his attorneys provided an explanation for that prior noncompliance?

A Yes. That would be correct. I don't -I
don't remember them being in a repetitive noncompliance.

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I mean, it wasn't - I didn't ever have the feeling that

- that there was something, you know, systematically wrong with Brogdon or his financings that they weren't disclosing things.

Q But you yourself never checked EMMA to confirm that compliance, right?

> A Yeah, I did not - I did not check EMMA to - I didn't - I did not check EMMA to do those things, no.

Q And you're not aware of other people at Lawson financial performing those checks either?

A I am personally not aware of that either. We have had that. I mean, not we, but I had that discussion about having a department to do that, but - and I told Lawson that I was not taking on the responsibility for the firm to do it, but I thought it really should be done and needed to be done.

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MR. GREENWOOD: Okay.
BY MR. TUTOR:
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Q Okay. Mr. Lynch, we'd like to - I'm handing you what has previously been marked as Exhibit 73.

A Um-hmm.
Q Do you recognize this document? Sorry. For the record, this is the Medical Clinic Board of the City of Hoover Official Statement dated June 22, 2010. The Bates range is F000035 to F000174. Mr. Lynch, do you
recognize this document?
A Yes.
Q And what do you recognize it to be?
A. The official statement of an offering for a facility called Riverchase Village.

Q And did you work on this official statement?
A Yes, I did.
Q And what was your role?
A Investment banker and counsel to Lawson Financial Corporation.

Q And was this the first - well, was this the first Brogdon-related offering that you worked on?

A I don't know. I mean, I'd have to go back to the list again and see. But probably one of them. It looks like 2010, so I'm willing -- willing to say it probably was one of the first.

Q Directing your attention to the page Bates numbered F000038, the parties associated with this financing -

A Right.
Q - the lessee on this issuance is Riverchase Village ADK, LLC, correct?

A Right. ADK is a public health care company.
Q And was Brogdon affiliated with Riverchase Village ADK?

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A Yes.
Q In fact, he was the manager and the sole member of the lessee, correct?

A I would say that's - yeah, I didn't make - I mean, I can't independently confirm that, but I - I believe so, yes.

Q Yeah. Direct your attention to page 3 and the section Ownership and Management of the Lessee. It states, quote, "Christopher F. Brogdon is currently the manager and sole member of the lessee."

A Yes. Okay. My hesitation was that Brogdon moved around in various capacities in different deals, so, I mean, to just say yes would have -- I had to look at it at little bit here. He was also on the board of ADK Health Systems, Inc., which appears at the bottom of page 3 and was I believe the guarantor of this particular financing

Q Okay. Turning back to the list of parties associated with the financing -

A Yes.
Q - we were discussing these parties earlier, but I was hoping we could go through them here. So what was the bond counsel's role in this transaction?

A Well, as in almost all - or all transactions, ultimately you're doing a tax-exempt financing and you're
being - the bond counsel is preparing the most basic of the documents that are involved in it, and whether that's the trust indenture and the loan agreements, leases, and things of that nature, that provide the credit support for the transaction.

And then, at the end of that process when they are satisfied that all items have been accounted for and met, they deliver an opinion, speaking to the tax-exempt nature of the instrument, the securities being sold. And that would have been Sell \& Melton in this case, and Chix Miller in particular.

Q Going down, how about the - the trustee is listed as Bank of Odahoma.

A Yes.
Q What was Bank of OHahoma's role?
A Corporate trust or trustee, bond trustee.
Q And who did you work with at Bank of OWlahoma?
A At this particular time, it would have been --
there were a group of people, but the primary person was Marrien - senior moments, Marrien Neilson. Marrien Nielson. She was a senior vice president in the corporate trust area and -

Q Did Ms. Neilson's involvement change over time?
A Yes. Yes, she was - she was a corporate trust officer when I first met her. They then opened an office

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in Phoenix. She worked as a senior vice president for a period of time. I think she was up for the head of the department at one stage, and at that time she did not get it and another - I think a gentleman got it. I can't remember his name. And so she was asked to - she had been with the bank for 30 years I think, and she was then asked to basically write her own job description, and she did.

And it was a senior vice president, but instead of just doing the direct corporate trust or bond trust work, she was then - she designated or they designated her, after she requested it, to be more of a sales originator and salesperson for the - for the department.

So she became more active in I guess soliciting the business, and I had submitted to play with her because they decided during that time to open a Phoenix office and they asked for me to make suggestions about who they might hire in that capacity, which I did help work on for them.

Q But throughout your time at Lawson Financial, would you continue to have interactions with Ms. Neilson regarding the Brogdon-related offerings?

A Yes. She was very much the point person for I mean, I've done a number of offerings at Bank of

Oklahoma and charter schools and other areas, and she is not involved in those. She has attended association like chart school associations and other meetings of a general nature, but she was coming in that case in a sales capacity. But in terms of the Brogdon relationship, she was the point person and lead trustee that - that handled his - his accounts.

Q And going down the list, the independent accountants are listed as Laney, Boteler, and Killinger?

A Yes. And that was Wink Laney that I was referring to earlier.

Q And that's who we were discussing previously, correct?

A Yes, correct.
Q And Lawson Financial Corporation is listed as the underwriter.

A Um-hmm.
Q Correct? And you're listed as the underwriter's counsel.

A Right.
Q And so what do you recall doing in terms of due diligence on this offering?

A Again, back to very much what I was talking about before, I - I mean, I don't remember. I think I physically went to this building, at least I I I believe
it's the one. This is in Birmingham, I believe. No, this is in Hoover. Well, I went to the building and reviewed the documents that I was referring to before about the the appraisals, and the financials would have come much later from Wink Laney.

But in the initial going, it would have - it would have really been documents specifically related to the real estate, the environmental aspects of it, and then, as we would get into the transaction, we would start looking at the - the operational aspects of it as to who was - who was physically going to own the property, who was going to manage it, the relationships between those parties, things of that nature.

We usually, in the Brogdon deals, did not have very much relationship - I didn't personally have very much relationship with the issuer's counsel or the issuers. Those were usually selected by Mr. Miller, and he, on behalf of the project, would attend those meetings with Mr. Brogdon and they would get the issuers' approvals. We wouldn't physically be at those things. But I think in this particular case and a number of others, I did go to see the building and - and, you know, walk the property and things of that nature.

Q And what other due diligence do you recall performing on this offering, if any?

A Well, I think we looked at -1 would have looked into $A D K$, what his relationship was with it.

Q When you say "his," who are you referring to?
A Mr. Brogdon. I'm sorty.
Q Would you have conducted due diligence on Mr.

## Brogdon?

A Yes. I mean, we would have - well, to a yes, but, again, as I -- I was introduced into this grouping as them being together for quite some time, and that there was, to some degree, a - I guess I may have been the only person that had not been involved in prior financings in that regard.

So I was given assurances by everybody about, you know, Mr. Brogdon and some of the successes that he had had, and that this was a regular occurrence that I would probably see. I did ask questions about ADK and what his relationship was with those, and then we got into the competitive aspects of the facility and such, things of that nature.

## BYMR GREENWOOD:

Q Yes, sir. You mentioned earlier that Mr. Brogdon was involved with National Assistance Bureau, is that right?

A Yes.
Q Did you know that at the time of this offering?

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A No. I don't think so.
Q Okay. When did you learn about that?
A I think just when one of the offerings came up with National Assistance Bureau. I don't think it was it was not something - I would be surprised if there's anything in here that discusses National Assistance Bureau, unless it was

Q Right. And turning to page 3 or Bates Number F000047, which is the section on the lessee, right?

A Yes.
Q And that section doesn't describe National Assistance Bureau or Mr. Brogdon's affiliation or Mr. Brogdon's affiliation with National Assistance Bureau?

A No. But it -- you know, it doesn't say anything about Gordon Jensen and Saint Simons Healthcare and any number of other entities that he had. These were are all project financing, so you were generally focused on those entities that were involved in the deal.

Q You became aware of issues related to noncompliance with continuing disclosure undertakings for National Assistance Bureau, right?

A That was later. Yeah, that - that was definitely later.

Q Was the noncompliance later, or you just found out about the noncompliance later?
$+$

A No. I-I didn't even know about National Assistance Bureau at the time that we would have done this offering at all.

Q Olay. When you learned about National Assistance Bureau, did you learn about prior noncompliance with continuing disclosure undertakings at a point prior to the Riverchase issuance?

A No. I don't - I don't think so, no. When -I mean, I would have had no way of knowing, I don't think, to have made the connection between Brogdon, National Assistance Bureau, until they surfaced in a deal that he brought them to the table, and it was at that point that we looked into some of the - the entity and the issues of bankruptcy, and so forth, and so that that's when I became aware of it, not -- not at this time.

Q Would you have wanted to know about that prior relationship with other entities that had been in bankruptcy at the time of this offering, the Riverchase offering?

A It would typically not come up. I mean, you could ask a general question, but, I mean, it would -there was no reason for me to believe that there even was an entity known as National Assistance Bureau or that -that Chris had any involvement with it, and so on. So --

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Q I understand. I guess I'm just trying to get at whether that's information you would have wanted to know as someone who is conducting the underwiting for an offering.

A Oh, sure. I mean, I probably would have done -- I think - I think, and I would admit to that to some degree, that there was - probably Chris got more of a pass in some of these areas because when you start into any financing, or any relationship with somebody, I was told, you know, Marrien spoke highly of him, Rob Lawson spoke highly of him, Wink Laney, the bond counsel, everybody had been working with him and held him in high regard, and there was no mention of any failures to disclose anything or issues with regard to Chris.

The only thing that I think came out at - I'd have to go back and see in this thing. I - this may have been one of the earlier deals. There was a disclosure, as I said, about the - the capital compliance issue, and that he had been fined, and that was -- and I did ask if there was anything else that was, you know, hanging around in the history. And I was told by Chris that there really wasn't, that this was just something that - so -

> Q You're referring to Mr. Brogdon's prior NASD A Yes.

Q - fines and -
A Yes.
Q -bar?
A I don't think - at that time, I was not aware that he had been barred. He - there was an admission that he had missed the capital -- let me see if I can well, I - let's go back in here and see. Do you have a table of contents in this one? We do.

This is one of the earlier ones, and I believe that it was - there should be something in here with relationships to other parties. And in that context, I think there was a disclosure made, and there was a representation, at least by Chris and his counsel, that there was nothing that was ever said until much later that he had been barred from the industry. There was a fine that was paid, and that disclosure was made in here.

Q So it's your belief that there is some sort of disclosure related to Mr. Brogdon's prior fine in this disclosure document?

A I think - I think that there is. Let me see if I can get back to it. There is usually -- if there is something to be discussed in terms of a - either a conflict or something that needs to be -

Q There's like a certain relationship section on page 28, but I don't think I see a reference to $\mathbf{M r}$.

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## Brogdon's fine there.

A No, I don't either. I'm just looking at that, too. Well, I know in some of the earlier financings and if this is the earliest, I'm a little surprised that there isn't something - but there was some discussion of this disclosure of the fine and the fact that he had paid it and it was a capital requirement.

I am not seeing it here, and I'm a little surprised at that, so there must have been earlier ones that we must have done that dealt with that issue. But --

Q I think you testified that you recall some sort of discussion or determination by Mr. Brogdon's counsel not to include that information in subsequent offerings?

A No. We had a discussion about it, about how relevant it was, and so at some point - and I didn't think it was the earliest one for sure, because I think we made that disclosure in a couple of - - of the offerings, and then the question came up about whether that was really germane to anything anymore because it had been so far removed in time, and that it was more of an administrative assessment. He paid -- you know, he was fined and paid the fine, was what the disclosure was, and that it was in another - you know, in another business, so it was passed on at that point because of

|  | Page 150 |  | Page 152 |
| :---: | :---: | :---: | :---: |
| 1 | that. | 1 | So if you -- if need be, you can draw on that |
| 2 | BY MR. TUTOR: | 2 | debt service amount to pay the -- the outstanding debt |
| 3 | Q Directing your attention to page 12, the | 3 | service that is coming due, and that fund usually has to |
| 4 | estimated sources and uses of funds, who prepared the | 4 | be replenished at some point. |
| 5 | sources and uses of funds for Brogdon-related offerings? | 5 | The cost of issuance I just -- those I would |
| 6 | A Probably me. | 6 | check with each one of the professionals that was working |
| 7 | Q And so what sort of due diligence would you do | 7 | on the deal and put an amount money in for that, too. |
| 8 | on it if you hadn't - well, do you recall preparing this | 8 | Q Do you recall who drafted the continuing |
| 9 | estimated sources and uses of funds? | 9 | disclosure agreement for this offering? |
| 10 | A What page are you on, 12? | 10 | A I don't. I mean, it could have been -- it |
| 11 | Q On page 12. | 11 | could have been me and it could have been Miller. I'm |
| 12 | A Yes. What's the question? I probably did | 12 | not sure. |
| 13 | prepare this. | 13 | Q Directing your attention to page 30, which |
| 14 | Q Do you recall preparing this? | 14 | contains the continuing disclosure obligation, on the |
| 15 | A Yes. | 15 | first full paragraph on page 31 it states, quote, "While |
| 16 | Q And so how are the amounts determined, such as | 16 | any Series 2010 bonds are outstanding, the lessee will |
| 17 | the project rehabilitation amount? | 17 | provide the annual financial information not more than |
| 18 | A Well, that would have been a construction- | 18 | 180 days after the end of the fiscal year (the 'report |
| 19 | related item. This was the purchase of an existing | 19 | date'), beginning in 2011, to each then-existing NRMSIR |
| 20 | facility, and they were going to rehab it, so there would | 20 | and the SID, if any." Is that a general - is that a |
| 21 | have been contracts I guess let - let on that, and so | 21 | typical provision for one of the Brogdon offerings? |
| 22 | the estimates -- the early estimates would probably have | 22 | A Yes. And probably many others as well. |
| 23 | been provided by Brogdon as the operator, but there would | 23 | Q Going down, it states, quote - well, it lists |
| 24 | have been contracts let for that. | 24 | a number of material events which, if they occur, the |
| 25 | Q And what sort of due diligence would you have | 25 | lessee is required to provide the material event notice |
|  | Page 151 |  | Page 153 |
| 1 | done on those estimates? | 1 | in a timely manner. Do you see that paragraph? |
| 2 | A We would have looked for the - you know, | 2 | A Yes, I do. |
| 3 | probably looked to a contract or something to see what -- | 3 | Q And it lists, among other things, under Roman |
| 4 | what was there. | 4 | numeral three, a draw on any debt service reserve fund. |
| 5 | Q What about -- | 5 | A Right. |
| 6 | A A lot of times those are - I wouldn't say | 6 | Q Is it your understanding that a material event |
| 7 | they're ballparked, but, I mean, they're - that when | 7 | occurs that requires a notice any time there is a draw on |
| 8 | you're typically doing a financing like this, if | 8 | a debt service reserve fund for the Hoover Riverchase |
| 9 | anything, you're going to overestimate as opposed to | 9 | offering? |
| 10 | underestimate, because you -- if that isn't sufficient | 10 | A Yes. I would imagine it would, yeah, that |
| 11 | financing to accomplish what you're looking for, you | 11 | would be true. I think it would be one of the first |
| 12 | often can't go back to the market to do it again. | 12 | signs of trouble that -- that the project was not -- |
| 13 | So the value of the purchase would have been | 13 | either not doing well or that the -- that the project |
| 14 | discussed in the acquisition of the facility, and it | 14 | wasn't able to pay for the current debt service and was |
| 15 | would have been a purchase and sale agreement. And the | 15 | asking for a draw on that, and then the only one that |
| 16 | renovations, I would have assumed we would have had | 16 | would ask for that would be the operator. And they would |
| 17 | something on a construction basis on that. | 17 | make that request of -- of the trustee. |
| 18 | Q What about the debt service reserve, what is | 18 | Q Is information about a debt service reserve |
| 19 | that? | 19 | fund information that you would want to know in |
| 20 | A That was something that we discussed earlier. | 20 | conducting future underwritings for the same borrower? |
| 21 | That's an amount of money that is set aside for -- for -- | 21 | A That they had drawn on the debt service |
| 22 | it's to protect the bondholders in the event that there | 22 | reserve, yes. |
| 23 | is a shortfall in the operation of the facility, and | 23 | Q Yes. |
| 24 | there is an inability from the project to pay the - to | 24 | A You would want to know that, yes. |
| 25 | pay the debt service. | 25 | Q And why is that? |

A Well, it would raise the concern that, as we just said, that there may be a shortfall. And it could be a shortfall just in a project, and I think there were some - well, I'm not speaking to this - there could be a draw on a debt service reserve if it's replenished, which is not that uncommon. I mean, it's not common, but, I mean, it does happen on occasion.

As long as it has been refunded and replenished, it is not a - I mean, you'd have to disclose it as a continuing - "continuing" means continuing from the time of the financing occurring. But once that has been disclosed, you wouldn't necessarily continue to make that disclosure over and over and over again, saying that, you know, a project had - had a shortfall, and it had a shortfall in 2010 and youre doing a transaction in 2015.

You go, oh, by the way, there was a shortfall in another project that he related. I haven't - I have almost never seen that in a document, to be honest with you, that once it's disclosed it doesn't usually get continually disclosed unless there is a pattern of activity like that.

Q I'm not sure I'm following. You're saying that material event notices are not typically filed in your experience multiple times after a debt service reserve

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## fund has been drawn down that -

A No. If - well, maybe by way of example, ifif some - if a project had the debt service reserve drawn on, that disclosure should and needs to be made. And if - if there's a second draw, another disclosure I would think would have to be made. A disclosure that the debt service reserve fund is depleted would have to be made. But I don't know that once that disclosure is made that you continue to disclose that in future years unless there was some really repetitive behavior that went on that would lead you to believe that that was a pattern of activity, that project after project after project had problems in it.

## BYMR. GREENWOOD:

Q For the Brogdon offerings, was the failure to replenish the debt service reserve fund an event of default?

A I would say yes. I would say yes on that.
Q And why would you say that?
A Well, I mean, any document can be written differently, but typically $a-a$ draw on the debt service reserve fund - I mean, sometimes they will call it a technical default and other times it's capital, you know, event of default, which means it's - it's a major default, but usually drawing on the debt service reserve
is an event of default unless you've cured it and within some period of time.

Sometimes they - a draw on that needs to be disclosed. But if - there may be - dealing with issues right now, sometimes you give somebody 12 months to replenish it, 6 months to replenish it, it just depends on the project itself. There is no hard-and-fast rule on that, but it - it always - debt service reserves always need to be replenished. Other reserves, like an operating reserve or something like that, it can be drawn down and not necessarily replenished again.

So - so I'd say yes, if - if it was - if it
was hit for purposes of paying debt service, that would be a disclosure.

Q And were you aware of any failures to replenish debt service reserve funds for any of the Brogdon offerings that you worked on?

A That he hit the debt service reserve fund for a - for a draw on it?

Q Either that Mr. Brogdon drew on a debt service reserve fund or that he drew on a debt service reserve fund and then did not replenish.

A I don't - I don't -
Q Why don't we take them one by one.
A Yeah. Okay.

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Q So were you aware that Mr. Brogdon ever drew down on a debt service reserve fund?

A I wouldn't call him sloppy, but there were a couple of instances where a payment was missed, and I mean by a matter of days, and it was - it was due on the 1st, and we got it on the 3rd and sometimes - so he did miss a payment occasionally, but not on various projects.

I don't recall him - I honestly don't recall him dipping into the debt service reserve. But if he did, I don't know if you have the - the Cullman and Decatur deals, that one was - there were some - he was not directly involved in that in the beginning, but those were situations that he was asked to get himself involved later, and they did have one - one of those two facilities, the Cullman facility I believe, was - was running operating deficits, and that one not only hit the debt service reserve but depleted it.

Q Let's put aside the Cullman and Decatur offers for a minute.

A Right.
Q Do you recall Mr. Brogdon drawing down on debt service reserve funds for any other offerings in which you knew him to be involved?

A Not - nothing is coming to mind that I can say, "Oh, yeah, I remember Riverchase" or it was, you
know, one in particular, no -
Q Okay.
A -I don't. He may have, but I-I don't remember.

Q And why do you say he may have?
A Well, I'm saying he - well, first of all, once the offering is done - this goes back to the EMMA disclosures and things people should be checking on those I think, but I - that's a full-time job if you did 15 to 20 offerings a year and you were going back and checking on each one of those things, which is my argument for making it a specific delegated responsibility.

It was - so I -I don't know of anybody that, at least on a legal basis, goes back and is checking on these disclosures of deals that they have done on a goforward basis on a regular - I mean, lawyers at least, the attorneys. So it falls on the borrower to make the disclosures, or they fail to make the disclosure and I think that there is a responsibility for the brokerdealer to be doing that as well.

## BY MR. TUTOR:

Q You mentioned you are aware that Brogdonaffiliated entities would sometimes make late payments, is that correct?

A They did miss payments on occasion. I mean, I

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- and I only would find that out almost -- almost by accident in conversation that something had been - you know, they didn't make it on a timely basis.

Q Do you recall who you found that out from?
A Probably Lawson. It may have come up in conversation with Marrien Neilson to, but, you know, I -I would only see Marrien - I didn't call Marrien on a regular basis, but we talked fairly frequently if something was missing, a payment was missing, or she got a payment and didn't know where it came from, she would call me and say, you know, "Something came in on a particular matter, what is this, and what do I do with it," something like that.

In most cases, I didn't have the answer. I have to go to - to Lawson and say - Mr. Lawson, Rob, you know, "A payment was received. Where did this come from? And can you explain it?" Because I wasn't -I wasn't in the line of cash flow after the closings occurred. That kind of day-to-day thing was usually between the operator and the trustee, and the only time that we would get drawn into it is if either the trustee or the borrower were coming to us and saying there was a shortfall or we're having problems at the facility or anything - something along those lines. So -

Q When Mr. Lawson told you that there had been an
instance of a late payment, did he express it as a concern?

A No.
Q How did he express it?
A Matter-of-factly. I mean, just that something was missed and - but it was made up almost immediately. I mean, I heard that a couple of times. Not - not with such regularity that it was concerning, but it was usually somebody at Brogdon's shop just hadn't focused on - that they needed it in on the 1st or the 15 th.

And it was a Friday, and we got it - we got it Monday or Tuesday. And "we," I mean the trustee got it Monday or Tuesday, the money didn't come to - it certainly didn't come to me and it didn't go to the - to the underwriter. It was just - it was really between the project and the trustee who was holding funds and disbursing funds.

Q And was that a red flag to you? Do you think that they were having some trouble in making these payments on time?

A No. I wouldn't - honestly, I never would say that I-I came away - Brogdon had multiple entities, and there was never a feeling that this was a distressed group of an operation or anything, that they were moving monies or robbing Peter to pay Paul or anything. I mean,

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there was no sense of that. I mean, each one of these were individual projects, and occasionally - now, see, he would assign - you know, if it was - this particular entity he controlled, okay, the ADK manager here and the lessee. But - and Saint Simons Healtheare he controlled, but I don't think he had any control - he must have had some control, but I - it was very informal with Gordon Jensen or NAB and some of those.

So there were other people that were making the project payments because he had pretty much removed himself a lot from those transactions to the point that if there was a shortfall, they may have made him aware of it, but I don't honestly think that he would have known about it until after the fact. At least that would be my impression of the times that we dealt with him.

Q Okay. When underwiting subsequent Brogdonrelated offerings, did you do any due diligence on the Hoover offering to determine whether Riverchase Village ADK had drawn down on the debt service reserve?

A After the fact?
Q After the fact.
A No. I don't think we did. And I don't think --

BY MR. GREENWOOD:
Q Did you ever look back - did you ever look


come into the office, that may be another matter entirely.

So, no, it did not raise a concern because I
wasn't expecting to see them either, so - but I would have expected, if there was a default or a shortfall or a disclosable item, that that should have been brought to -- you know, to our attention and should have been discussed inside the firm. And if it was discussed, it certainly wasn't discussed with me. Ever.

The only ones that I - as I said, I pointed to a couple of deals that Brogdon was tangentially involved in, and I couldn't - I couldn't even figure out those in terms of money as to what his involved was or wasn't. But those were not - the operational issues in that particular matter were not of his making. It was somebody else; he was brought in to work out some of the situations and it didn't work out.

So - but that - those I became aware of for other reasons, not necessarily because I was underwriter's counsel or the investment banker. I became aware of them probably more as the investment banker than any other way.

## BY MR. TUTOR:

Q Just focusing on the Hoover offering though A Right.

Lawson coming into me to say Chris missed a payment, you know, and there was an expression of concern in that regard. I didn't see that, and it didn't happen.

We had maybe general conversations where Chris missed a payment, but he made it up a day or two later was what I heard on occasion, but not that the debt service reserve fund was depleted or drawn down to a point that it was - I think you said down to \$1 or just - at one stage. I think this building has been sold, because I recently got a not that that matters at this point, but that Mr. Brogdon called me and I was at another firm at that point, and he said, "This is being sold and you're raising the money for it. Is there - is it going to close?"

## BY MR. GREENWOOD:

Q Did you help with the close - with the sale of the Riverchase facility?

A No. No, I did not. It was just - somebody else was buying it, and the purchaser was at a firm that I was at. And he called me because he knew me and said, "Is this thing going to close, and, if so, when?" He was anticipating the money because he was selling the facility and getting out of it. So I said, "Ill try I'm not working on that deal. Ill try to find out and let you know" and got back to him. That's probably the

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    Q - Lawson Financial was the underwriter,
    correct?
    A Correct. Yeah.
    Q And, you koow, directing your attention to A56
    -
    A Yes.
    Q - it lists to the underwriter, and it lists
        Lawson Financial Corporation at 3352 East Camelback Road
        in Phoenix, Arizona 85018, with attention to Robert W.
        Lawson. Was that the address of Lawson Financial
        Corporation?
        A Yes.
        Q And so sitting here today, now that you know
        that there is - you have heard that - we have looked at
        this requirement that the lessee sends these reports and
        financial statements to the underwriter -
            A Right.
            Q - does it raise concems to you that you
        never saw these reports come in from Hoover or
        Riverchase?
            A Well, I wasn't Lawson Financial Corporation,
        but - so an obligation for them to delivery those
        documents, I don't ever remember - I don't remember
        because it doesn't - it didn't happen, but I don't
        remember ever having a conversation with Lawson -- Mr.
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last conversation I've had with Brogdon, which was eight, nine months ago, something like that maybe.

BY MR. TUTOR:
Q And in your capacity as underwriter's counsel, did you review this lease agreement?

A Yes.
Q And so did you make Robert Lawson aware of this Section $\mathbf{5 . 4}(\mathrm{g})$ or Lawson Financial aware of this Section 5.4(g) requirement for the lessee to submit these statements and reports?

A Well, I-if - yes. And the firm did receive financial information. I was not in the line of communication where if information came in, it was then handed to me to look at one way or the other. The obligation was to send it to - to the broker-dealer, the underwriter, and that would have been either Rob Lawson would have seen it, Pam Lawson would have seen it, or Lona Nanna would have seen it, because they were the only three that I can even imagine would have had communication in that regard, and none of them ever communicated to me that there was a shortfall or this didn't happen, as I said, other than other than conversationally. I mean, it was not an item of disclosure or anything.

Q But just regarding the -


|  | Page 178 |  | Page 180 |
| :---: | :---: | :---: | :---: |
| 1 | those honestly, and I provided that to them and that was | 1 | Lawson(20140389708)_000486. |
| 2 | all there was to it. | 2 | (SEC Exhibit No. 217 was marked |
| 3 | Q So as part of that, you didn't state that you | 3 | for identification.) |
| 4 | were representing Lawson as - | 4 | A Yes. |
| 5 | A I don't think the - I'm sorry. I'm sorry | 5 | Q Mr. Lynch, do you recognize this letter? |
| 6 | Q It's okay. | 6 | A Yes. |
| 7 | A No, no, no. | 7 | Q And what do you recognize it to be? |
| 8 | Q You can anticipate the questions. I | 8 | A The opinion that I rendered at the closing of |
| 9 | understand. But so as part of that form or disclosure to | 9 | the Riverchase Village financing. It was directed to |
| 10 | the bar association, you didn't disclose that you were | 10 | Robert, or excuse me to Lawson Financial Corporation. |
| 11 | representing Lawson in an attorney-client relationship | 11 | Q So under your name, so did you prepare this |
| 12 | where you were the attorney and Lawson - where Lawson | 12 | letter? |
| 13 | Financial was the client, is that right? | 13 | A Yes. |
| 14 | A Well, the answer would be no, but it's only | 14 | Q And under your name you wrote attorney at law. |
| 15 | because I don't think that was the purpose of the form. | 15 | Is that correct? |
| 16 | I mean, it was - it was an annual report, if you will, | 16 | A That's right. |
| 17 | that just said, where are you, where are you located, | 17 | Q Directing your attention to the final page of |
| 18 | what is your status, do you have accounts of clients, do | 18 | the letter, isn't that your signature? |
| 19 | you maintain trust accounts, things of that nature. And | 19 | A That is my signature, yes. |
| 20 | the answers were John Lynch, I'm at such-and-such | 20 | Q I don't have anything else on that. |
| 21 | address, I think I would have - I didn't ask me was I | 21 | BY MR. GREENWOOD: |
| 22 | working with, was I representing anybody. | 22 | Q Did you draft opinion letters like Exhibit 217 |
| 23 | There was no - I mean, there really wasn't | 23 | for other Brogdon offerings? |
| 24 | that level of question that was asked, so I wasn't - I | 24 | A Yes, something similar to this, yes. |
| 25 | wasn't being - I was being direct but not - I was | 25 | BY MR. TUTOR: |
|  | Page 179 |  | Page 181 |
| 1 | answering whatever was on the form. I wasn't | 1 | Q Now, were you ultimately made aware of the |
| 2 | misrepresenting or representing something that wasn' | 2 | Cooper Riverchase facility having difficulty preparing |
| 3 | true, and that was really - it was that purpose and for | 3 | financial statements? |
| 4 | no other reason that they were - I mean, it wasn't a | 4 | A Preparing them? No, I do not believe I was. |
| 5 | detailed questioning of, you know, in what status you're | 5 | Q I'm handing the witness what's been marked as |
| 6 | in. They were predominantly concerned about, as the | 6 | Exhibit 218. It is an e-mail dated October 16th, 2013, |
| 7 | you know, you would expect them, would be if you were | 7 | from Robert Lawson to Chris Brogdon; the subject: Forward |
| 8 | representing clients that you hold trust accounts more | 8 | Hoover Riverchase. The Bates is SEC-LAWSON-E0000236 |
| 9 | than anything else. | 9 | through SEC-LAWSON-E0000237. Now, Mr. Lynch, I |
| 10 | And so the rest of it was really just name | 10 | understand you are not on the top e-mail. But directing |
| 11 | name, address, and phone number, more than anything else | 11 | your attention to the second e-mail in the chain, do you |
| 12 | that - I don't think there really was much more | 12 | recognize this e-mail? |
| 13 | information that was required than that. So - | 13 | (SEC Exhibit No. 218 was marked |
| 14 | MR. TUTOR: Let's go off the record at 2:57 | 14 | for identification.) |
| 15 | p.m. | 15 | A No, I don't have any independent recollection |
| 16 | (A brief recess was taken.) | 16 | of it, but -- |
| 17 | BY MR. TUTOR: | 17 | Q For the record, it's an e-mail from Aaron |
| 18 | Q We're back on the record at 3:10 p.m. Mr. | 18 | Lawson, e-mail address aaron.lawson@lawsonfinancial to |
| 19 | Lynch, I'd like to confirm that there were no substantive | 19 | Robert Lawson, e-mail address |
| 20 | conversations between you and the staff during the break | 20 | robert.lawson@lawsonfinancial and John T. Lynch, e-mail |
| 21 | A Yes, no substantive conversations. | 21 | address john.lynch@lawsonfinancial.com. The e-mail |
| 22 | Q I'm handing you what's been marked as Exhibit | 22 | states "Can either of you get the updated financials from |
| 23 | 217. This is a letter from John T. Lynch, Jr. dated June | 23 | Brogdon on the Hoover AL Riverchase Village 80K deal we |
| 24 | 25th, 2010. The bates number is | 24 | did in 2010? The only financials on record are from |
| 25 | Lawson(20140389708)_000484 through | 25 | 2010, and I cannot bid this without updated financials. |

understand that he's, basically, saying that there's, the
The street is bidding $\mathbf{2 5}$ flat on the bonds at the moment.
A Yes.
Q Mr. Lynch, what do you understand Aaron Lawson to be asking here?

A He's asking for updated financials that he hasn't anything since 2010.

Q Aaron Lawson writes I cannot hid this without updated financials. What do you understand him to mean by that?

A Well, he was aware. I don't recall this particular e-mail, but obviously the follow-up to it was Rob Lawson contacting Chris for the information.

Q My question was do you have an understanding of what Aaron Lawson means when he says "I cannot bid this without updated financials?"

A Yes he's, I mean, he's basically trying to sell a bond off of the desk, and he can't do that without current financial statements being posted.

Q And what do you mean by sell a bond off of the desk?

A Well, the trading desk at Lawson really was an individual wanting to selling something out of their holdings to somebody else, or the firm having held it for some period of time then wanting to sell it. And I
there hadn't been information filed for three years on the thing.

## Q And what was Aaron Lawson's role at Lawson

 Financial?A He was in the trading department of the firm. So he would have been selling, as I said, if the firm held bonds in its inventory, he was selling them off, probably not to the street I don't think, but I honestly don't know what his, what his capacity was to sell. He could have, if somebody contacted him and another firm wanted to buy the bonds, he could, he would be the one that would trade those bonds from one account to another.

But I would say the vast, vast majority of his work would have been bonds would come in on an underwriting, and they would be distributed to retail clients. Or the firm would hold something and then, eventually, sell it to a retail client at a later date.

Q And once you received this e-mail from him, did you run any EMMA checks to see if there had been failure to file notices related to -

A I didn't, but I'm sure I would have called Rob and said, you know, something about it. But I didn't, I don't, I mean, I really don't remember this at all. I'd completely forgotten. If I, if I was really concerned at the time, we probably had a conversation about it. But I

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don't have any recollection of it, to be honest with you.
Q And did you continue to underwite Brogdonrelated offerings after October 16, 2013?

A Well, Lawson Financial continued to underwrite offerings after -

Q And did you serve as underwriter's counsel?
A And I would have served as underwriter's counsel, yes.

Q Do you know if this failure to file financials was disclosed in subsequent offerings that were underwritten
by -
A No, but I, and I --
Q If I can finish, I'm sorry.
A Go ahead.
Q I know you know where I'm going. Do you know if this failure to file financials was disclosed in subsequent offerings that were underwritten by Lawson Financial that occurred after October 16th, 2013?

A No, I don't think that it was. I don't think that it was, and, but I also don't know whether they brought these financials up to date by then, either. So, I mean, Brogdon had a habit of being able to, when asked for something, he would produce it. So if Rob asked for this and this was, well it was the same day, yeah.

So the second, the reach-out to Brogdon was by Lawson the very day, it almost, well it wasn't right away, but it looks like it was about a couple hours Jater, after the thing came, the issue came up. And I believe it was probably resolved. I can't imagine that it was left unresolved for any length of time at that point. But the fact that it wasn't resolved or it wasn't disclosed before that is disturbing.

BY MR. GREENWOOD:
Q You mentioned, strike that. When you were Lawson Financial, did the trading desk at Lawson Financial regularly sell Brogdon offering bonds either out of inventory or on behalf of retail clients on the secondary market?

A I don't know. I mean, I would say yes, but I mean I can't tell you that I was up there and had any specific knowledge of when trades were going on or not going on.

Q Do you have an understanding that such trades were taking place?

A Well, the bonds were being brought in for purposes of providing money to the project, and they, there's only two places they, three places I guess they can go. The logical place would be sold into retail client accounts. The second would be they're held in

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inventory, and then sold at a later date because there's just not an appetite for them at the time that he would like to sell them.

And the third would be somebody calling from the outside; another broker dealer or firm saying that way Riverchase Village, you know, at a certain price. So there may be a bid or something that was out there, and he would then sell those off, off the trading desk. But they're really the only three logical things that could happen.

Q I guess I'm just trying to understand whether you have knowiedge of such trades actually occurring.
Did Lawson Financial actually trade Brogdon bonds on the secondary market?

A I don't really have any, I don't have any specific information. I would not have known Riverchase, any other deal, you know, where they were trading and what was going on. I was never in that loop of information. I mean, this is an anomaly, I think, more than anything else.

Q Does Exhibit 218 refresh recollection that -
A Well -
Q - bonds, that the trading desk sought to sell Brogdon offering bonds on the secondary market?

A Oh, you know, this almost feels, it refreshes
my memory that, yeah, that they were trying to sell something. What really I don't remember, and this is, well it's not that long ago, but it's you know three years ago at least that this came up as an issue. And I would imagine, as Rob often did with, with Chris is that he would handle it, and it would be taken care of, and it would not be an issue later on.

So, it was something that crossed my e-mail and moved on without me getting overly excited or agitated about it, and was not, I didn't look into it as a result of this. I don't remember any follow-up conversations or anything about it. Chris almost always, to my knowledge, when prompted would deliver information or documentation.

I never saw him withhold anything or, filing them on a timely basis was maybe not his strong suit. But it always seemed that he could, when you asked for something, it was produced almost immediately, if not within a very short period of time.

BY MR. TUTOR:
Q Does this failure to file financials constitute a violation of the Hoover Riverchase continuing disclosure agreement we were discussing earlier?

A It would say yes. Yes, I mean, and it's, it looks like it's multiple years, too, which is even more

Page 189
shocking. But yes.
Q And so, on subsequent offerings, specifically
Thomaston-Upson, which was December 12th of 2013, did you ask questions about the statement in that official statement that the borrower had not failed to comply with any prior undertaking?

A I don't think that I did. And, sadly, I don't
know whether they had cured this by that point or not. I just don't know.

BY MR. GREENWOOD:
Q And that would be public knowledge, right? I mean, to the extent that this was cured, those financials would be on EMMA right now?

A Yes. They should be. I mean, if, and there should have been a disclosure made by either the underwriter, the issuer or the borrower that something needed to be disclosed in that regard, yes.

BY MR. TUTOR:
Q So moving on to another topic, did you become aware of forbearance agreements on prior Brogdon-related offerings at the time you were serving as undenwriter's counsel on underwriting Brogdon offerings?

A Yes.
Q In 2013?
A Yes. Yeah, there were a couple.

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Q Are you familiar with the 2005 City of Scottsburg, Indiana Healthcare Facility revenue bonds?
A In a general way, I would say yes.
Q Do you recall on the forbearance agreement on the Scottsburg, Indiana bond offering?
A Do I recall what?
Q The issuance of a forbearance agreement?
A I'm aware that there were forbearance agreements in some transactions that he had. But as to Scottsburg, Indiana, I can't say with specificity that that was one of the ones that I remember now.
Q Are you familiar with the Scottsburg offering?
A No. At least not off the top of my head, no, I don't think that there is. I mean, I was aware of some forbearance agreements that had been signed.
Q I'm handing you what's been marked as Exhibit 219, previously been marked as Exhibit, or that is, that we've had marked as Exhibit 219.
(SEC Exhibit No. 219 was marked for identification.)
A All right.
Q It's an e-mail from John T. Lynch to Chix Miller with Robert Lawson and Chris Brogdon cc'd. The date is July 17th, 2012. There is not Bates number. This was produced to us natively. Directing your
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Yeah, sometimes I got thrown onto e-mail chains. I don't believe I had any direct involvement in this particular deal.

Q So in this first e-mail, Chris Brogdon writes that he has enclosed an OS on the City of Scottsburg, Indiana. Was it typical for Mr. Brogdon to draft the first copy of the official statement for a new offering?

A Not after I got there. But before that, and maybe in the very, very early going, yes, you would receive things from Chris that he had prepared or marked up.

Q And so, this e-mail from Mr. Brogdon was sent on July 16th, 2012. In it, he notes that this bond issue came due 6/1/2012. "We are going to enter into a forbearance agreement to extend the bonds for three years. (Check with Chix for the language.)"

A Uh-huh, yes.
Q Does that raise any concerns for you; the fact that the bond issue came due a month previously, and a month later he's trying to enter into a forbearance agreement to extend the bonds?

A Well, Mr. Brogdon had a habit of at least being able to work himself out of situations that he got himself into. So there were probably more than one forbearance in some financings that he had done. But my
attention to the first e-mail in the chain, which was sent from Chris, or cfbrogdon@winterbavinghomesinc.com to gardnerforlaw@aolcom.

A Are we starting from the back here?
Q Yes, starting from the back, sorry.
A All right.
Q Sent on July 16th, 2012, with the subject Scottsburg, Indiana. Does this refresh -

A No to get too far afield here, but the name of the attomey that I said took over the responsibility for doing the official statements is Michael, his name is Michael Gardner.

Q Michael Gardner.
A He's listed here.
Q Okay. Does this refresh your recollection, or reading this e-mail, does this refresh your recollection on whether Lawson Financial participated in the Scottsburg, Indiana, the extension of the Scottsburg, Indiana forbearance agreement?

A Oh, I, well, I'd have to read these to some detail. But I, I was aware of a Scottsburg deal. I was, generally, aware of the forbearance agreement. I don't think I had anything to do with the offering itself, and if I did, I don't remember it. But if you wouldn't mind giving me a second; let me read through some of these.
belief was that he was that he was keeping relatively current on these types of things.

The maturity was 2012. I don't know when the offering was issued, but it must have been substantially before my time there. And so I never, I don't, I'm just reading the document saying Lawson will sell them on a three-year taxable bond at eight percent. I don't recall him ever doing a three-year taxable bond, regardless of the price of the thing. So that, that's a little odd.

Q Brogdon also writes "Wink will do a pro forma based on the lease we have in place." What do you understand him to mean by that?

A Wink will do a pro forma based on the lease we have in place. Well, I guess what he's saying, you know, he's trying to forbear and extend the maturity. I mean, most of these deals are done on a long, long-term basis. I mean, typically, they're 25 to 30 years; sometimes 35 years.

So I don't know when he came into this deal, but the maturity being 2012, he's trying to push it out three years. He's saying that Lawson will sell the three-year taxable bond and that Wink Laney, the CPA, will do a pro forma that will demonstrate that those bonds can be paid during that three-year period that he's asking for the forbearance.

Q And are you aware if a forbearance agreement was ever entered into regarding the Scottsburg, Indiana offering?

A I don't remember, but I would, I would just take it from the conversation there probably something got worked out. I don't remember the taxable bond at all. And I don't remember the taxable bond being done, and I don't remember, I do, I remember something about a couple of forbearance agreements that Brogdon had participated in some of his transactions.

## BY MR GREENWOOD:

Q Did those forbearance agreements that you heard about give you, raise concerms with you in connection with the new Brogdon offerings that you were underwriting?

A No, not really because, as I said, most, Chris was, Brogdon was, I don't know, creative. He seemed to have solutions for the problems that he got himself into in most cases. And so if, in a case like this, if he was unable to settle the matter up and pay the bonds off, and he believed that he could extend the offering for a few years to pay it off, that would not have surprised me, I guess.

Q So the problems you're referring to in your answer, are those the forbearance agreements?

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A Well, you're not entering into forbearance agreements unless you can't pay, pay currently. So forbearance agreements are, by no means, unheard of in the business. And, you know, occasionally they do come up; occasionally, not on a regular basis.

And Brogdon had done so many deals over a period of time that, you know, occasionally I would, some things would fall into a state of not being currently and on time. But, as I said, Chris seemed to have an ability, both with bondholders and Rob and other people, to be able to work through that and come up with a solution, instead of just letting them all go into default or anything like that.

Rutland Bussey was involved in it because he had some knowledge of it in the past. Rob seemed to be intimately, and Lawson intimately involved. I was probably the least informed about it because I didn't have the history of it with them. I think, as I recall, this might have had some real estate involved with it, too, where a parcel was being, there were some other pieces of ground that might have been involved in that, too, that they were going to develop I think with, that Chris was involved in and a developer. I know there was a lot of discussion, I mean there was quite a bit of discussion about it.

Q Was Mr. Brogdon the representative of the borrower on that transaction?

A Who is the borrower?
Q Was this a Brogdon-related offering?
A Oh, it was very much a Brogdon-related
offering, but I don't know what entities, without looking at the documents again, I can't tell you which entity it was that was involved in that.

Q Okay, I'm handing the witness what's previously been marked as Exhibit 56. This is an e-mail from Chris Brogdon to gardnerforiaw@aoLcom, Wink Laney, Chix Miller, kingandbrannigan@aol.com, gyoura@hnzw.com, Marrien Nielson, jorbison@riggsabney.com, Robert Lawson, John Lynch, and Nick Lawson, regarding Clayton V, sent on March 18th, 2013. The Bates range is SEC-CANTONEESIOOO2546 through SEC-CANTONE-ESIOO02550.

Mr. Lynch, do you recognize Exhibit 56?
A I don't have any immediate recollection. I mean I see some of the e-mails, but yes, I see that I'm on it. I know there was financing related to some of this information, so, I'd have to read it to be able to say, oh, yes, I remember it night now.

Q Well, was it Chris Brogdon's practice to review an $O S$ and provide comments to the group?

A Yes. I wouldn't say they were detailed

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comments, but sometimes he would weigh in. Not, I mean sometimes, not always. But I mean it wasn't, where a lot of people go over a document in excruciating detail, he might provide global comments in some ways. But he did look at documents, there is no question that he was, you know, very familiar with the documents that were being done and used. I don't know whose handwriting, I'm looking at the very last piece here. No, that's Gardner and Bob.

Q Looking at the first e-mail in the chain, it appears to be from Chris Brogdon. It says see attached for handwritten responses to the e-mail below, referencing the e-mail from Gardner.

A From Gardner. Courtney Ringlein was Chris Brogdon's assistant.

Q So, directing your attention to the page Bates labeled SEC-CANTONE-ESIO002550, the last page, item 7 is regarding, it's a request for "all of the information concerning NAB that is in italics must be updated and corrected. In addition, I need basic information on outstanding judgments against NAB."

A Right.
Q Does that refresh your recollection as to whether NAB was one of the obligated parties in this transaction?

A Well, I wouldn't go as far as to say it refreshes my recollection that that was the case, but this was, what it looks like to me was Michael Gardner who was preparing the POS or the preliminary official statement was reaching out for information that Chris was going to supply. I don't recognize the handwriting, so I'm really not sure who supplied that.

Q It appears the name Greg is written next to that request.
A Well, Greg is Greg Youra, and that would have been counsel to Chris and I think he was involved in the earlier deal. This was somewhat of a refinancing that was done.

Q Earlier, we discussed NAB having some issues. Do you recall if those issues were disclosed in this official statement?

A I don't recall, I don't know off the top of my head. I know there were some discussions with regard to a bankruptcy that involved NAB. I thought they were resolved, and knowing Michael Gardner, I would think he would have made some disclosures with respect to that if he thought it was appropriate.

Q I'm handing the witness what's been marked as Exhibit 220. This is an e-mail and attachment sent from gardnerforlaw@aolcom to a number of parties. The e-mail

Q Did you conduct due diligence on the Clayton $V$ OS?

A On the Clayton V OS? So, the POS and the OS?
Q Yes.
A. Well, I certainly read it and we had questions that was, as I said, it was a very strange or different financing than what we had done in many other situations. There was a developer in this thing by the name of Bruce Alexander, and there was a new piece of property that was coming into the situation. So, I reviewed it, I didn't prepare it. As I said, it was somewhat of a collaborative process anyway, so I think a lot of people would have had input and insight into it.

Q Directing your attention to page five of the draft official statement, it's Bates labeled SEC-CANTONEE0002273. Do you see that section?

A Yes, I see it.
Q It lists the obligors on the Series 1990 9A
revenue bonds. The first obligor is National Assistance Bureau which is NAB, correct?

A Right. Right, yes.
Q Did you do, to what extent did you do due diligence on this section?

A Well, I remember having conversations with both Chris and Greg Youra at various times, and Michael

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is dated April 11th, 2013. The subject is Clayton V. The Bates range is SEC-CANTONE-E0002257 through SEC-CANTONE-E0002324.

Mr. Lyach, do you recognize Exhibit 220?
(SEC Exhibit No. 220 was marked for identification.)
A I recognize the attachments, yes.
Q What do you recognize it to be?
A The preliminary official statement of the
transaction involving Clayton County and the Savannah Economic Development Authority.

Q In the cover e-mail, Mr. Gardner writes,
"Changes from the previous draft are marked. In addition, I have hand-marked the significant ones." What do you understand him to mean by that?

A Well, I guess what I would take to mean from that was that he was knowledgeable about the prior deal and he was working through some of the changes in forecasts that were going to go be involved in this document. As I said, Michael Gardner was, okay, Michael Gardner had also been involved with Chris Brogdon for a substantial period of time. So, it would probably mean that he had some, he had more familiarity with the relationships and interrelationships of these entities at that time.

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Gardner with respect to this disclosure that was being made with regard to the bankruptcy and existing judgments that were or had been placed against NAB.

Q Wbat was Robert Lawson's involvement in those discussions regarding the due diligence of this Clayton $V$ official statement?

A Well, he was much more aware of this deal on the structure than I was. I don't know, you know, it seemed as if he was almost aware of, well, he was more aware of the transaction than I was because both he and Rutland Bussey seemed to have quite a bit of familiarity with the property, the location, kind of what had gone on in the past. As did Michael Gardner and Chris Brogdon, yes.

Q So, what were Rob Lawson and Rutland Bussey's respective roles in conducting the due diligence on the Clayton V official statement?

A Bussey would have gone up to see the property and get a current state of where things were before the offering would have been entered into.

BY MR. GREENWOOD:
Q Which property are you referring to?
A I think the, well, it's hard to tell here because there's two issuers. Clayton County is in Georgia and so is Savannah. So, I think that the, what's
it called, Bay Trace, Bayberry Trace? There were some existing facilities here and then there was some additional land that was acquired and the developer was going to develop houses or cottages around what was already there. So, I think he probably went up and saw both properties.

I don't have an independent recollection, but I believe that Rob, I mean as I remember the situation, it seemed that Rob had a great deal of familiarity with these other two small deals. Now, whether he actually did them or he just became aware of them because Chris Brogdon had done them, I'm not sure.

## BY MR TUTOR:

Q The official statement appears to disclose two of NAB's prior bankruptcies, correct?

A Yes.
Q It also indicates that there's existing judgments against NAB, correct?

A Yes.
Q On page six, it states, "These judgments, the amounts of which aggregate in excess of $\$ 13$ million, relate to professional liability claims arising out of the operation of certain nursing homes in Tennessee of which National Assistance Bureau was the legal owner and license holder but which were operated by an unrelated

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third party manager."
Did you do any due diligence on those claims?
A Well, in terms of looking into documentation, I guess I had conversations with Michael Gardner, with Greg Youra, and Robert Lawson and Chris Brogdon, and those discussions I guess at that point at least satisfied that the disclosure that was being made was at least appropriate. Did I dig into it beyond that? I don't know that I did.

Q Mr. Gardner's cover e-mail indicated that he had marked those significant changes, correct?

A Right.
Q So, sticking with the NAB section, what due diligence did you do on the undertined representation, "In addition to the Bayberry Trace facility, National Assistance Bureau currently owns nursing homes of," and here is where the underline begins, " 82 beds and 68 beds in Sumner, Illinois."?

A What due diligence did I do to determine whether they still owned those two facilities?

Q That is correct. Did you do any due diligence on the 82 -bed and 68 -bed Sumner facilities?

A Well, as I said, there were conversations about whether that information was accurate or not, and I believe Michael, I think it might have been Michael

Gardner that said yes, it was.
BY MR. GREENWOOD:
Q You have a specific recollection of Mr. Gardner teling you that that is accurate?

A No, I don't have a specific recollection, but I
do, I mean I know that, this area of the POS and the OS did get a fair amount of discussion. At the end of it, it seemed that everybody was satisfied with what had been disclosed by Chris and then drafted by Michael.

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        BY MR. TUTOR:
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Q Did you run an EMMA check on the Sumner facility?

A I did not.
Q Do you know if anyone at Lawson Financial ran an EMMA check on the Sumner facility?

A I do not.
Q Are you aware that in 2002, Bergen Capital underwrote the City of Sumner Healthcare Illinois healthcare facility revenue bonds?

A Was I aware of that?
Q That's correct.
A That's what I was just saying, I wasn't sure whether Rob Lawson or somebody else did, Chris Brogdon had other relationships, Cantone being one and Bergen Capital, now that you mention it, comes to mind. But I

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didn't know anybody at Bergen Capital or at Cantone, so I wouldn't have spoken to them necessarily. I would have probably only spoken to Greg Youra, Chris, and/or Michael Gardner who seemed to have a fair amount of information on that.

Q But you were aware that NAB was the borrower for the Sumner facility, correct?

A Right. Right.
BYMR. GREENWOOD:
Q Well, let's step back. Were you aware of an offering, a bond offering involving the Sumner facility at the time of the closing of the Clayton offering?

A That there was an outstanding offering?
Q Yes.
A I don't know. I probably was but I don't know that, I can't say, oh, yes, I remember that clearly that that was the case.

Q Okay, sitting here today, are you aware of a bond offering involving the Sumner facility?

A It doesn't come to, I mean it doesn't jump into
my frame of consciousness at all. I mean I can't say yes, I do remember that at this point. The fact, that's why I was saying I was unclear as to whether or not the prior deal had been done by Lawson or had been underwritten by somebody else. In retrospect and
thinking about it a little bit, yes, I do remember that Rob Lawson and Lawson Financial knew of this thing and knew of the situation. But $I$ did not remember that it was Bergen Capital that had done the outstanding offering.
Q What situation are you referring to?
A You were asking or somebody was asking, one of you was asking me earlier whether, well, I asked myself maybe whether Rob Lawson and Lawson Financial had actually done the first offering, and I wasn't sure about that. He knew, the firm knew of the offering and Rutland Bussey seemed that he was quite knowledgeable about it. Rob seemed to be very familiar with it. As a result of that, a little bit of me, without having an independent recollection of it I thought that maybe they had done the original underwriting. But if you're telling me that Bergen County or Bergen Capital had done their offering for them, then I'll take that at face value.

Q I just want to make sure the record is clear here. Are you, do you have reason to believe that Mr. Lawson and Mr. Bussey were aware of a prior Sumner offering? Or they were familiar with a prior Clayton offering involving Mr. Brogdon?

A I don't know that I can answer that specifically. I'm just saying that they were aware of
these two properties that were done previously, and they seemed quite, now when we got into this, they seemed quite aware of the situation that existed and the fact that there was a prior financing. I took from that to some, I was thinking and I'm just thinking through the process now, I thought that maybe they had, because they seemed so knowledgeable about it, that maybe they had done the original underwriting. But if yourre telling me that, and when I say the original underwriting meaning the underwriting for Savannah and Clayton County, but if they did not do the financing and Bergen did the prior financing, I would take that at face value. I just, I don't remember much more than that.

Q I think Mr. Tutor's comment eartier about Bergen was a financing related to the Sumner, Illinois facility?

A Sumner, right.
Q I guess I just want to make sure the record is clear. Do you recall discussions with either Mr. Lawson or Mr. Bussey about a financing involving the Sumner, Illinois facility?

A No. I can't say that I can speak directly to that, no.

Q Okay, so the testimony you provided earlier about the prior financings that Mr. Lawson and Mr. Bussey
were involved in, did that relate to the Clayton, Savannah, Georgia facility?

A Yes, it related to the POS that we're looking at here, and I'm saying that as to that project or the prior project, they seemed quite aware of that. I don't have any idea whether Sumner was something they financed or didn't finance.

BYMR. TUTOR:
Q So, I think we were asking about this representation in the OS, that National Assistance Bureau currentiy owns nursing homes of 82 beds and 68 beds in Sumner, Illinois.

A Right.
Q Do you recall any discussions about the Sumner, Illinois nursing homes?

A No, I don't have any independent recollection
of that. The fact that they were marked to include a change, or maybe they were added at that point, led me to believe or leads me to believe at least in this context that Michael Gardner had made a change because he had found out some factual circumstances that led, you know, that would have made that correct. In almost any financing at some of these things, you have to take some independent verification of other people. If every fact and circumstance has to be double checked by me to be
absolutely sure that the lawyer that just told me that is correct in what he's saying, or for that matter even Mr. Brogdon, you'd spend your day, you know, your waking days just constantly double checking everybody's information.

But Michael Gardner seemed to be aware of all the background, particularly with NAB. As was Lawson and as was Mr. Brogdon. So, after discussing this and some of the circumstances that surrounded the judgments and the prior bankruptcy, at least I came away satisfied that this was adequate disclosure for the purposes that we were using it for. I didn't see or hear anybody raising issues with respect to that disclosure being inadequate or incorrect or something that needed more work on.

Q So, for the record, do you recall doing any independent due diligence on $\mathbf{N A B}$ in relation to the Clayton V offering?

A Other than, I may have seen some of the documentation with regard to the bankruptcy, and I guess my conversations in that regard were really with Michael Gardner and Greg Youra. We had some conversations with Chris, but I think the detail of it came from those two in terms of my conversations with them or any due diligence.

Q Are you aware that in 2008, this Sumner

|  | Page 210 |  | Page 212 |
| :---: | :---: | :---: | :---: |
|  | facility was sold at a tax lien sale? | 1 | Q Eaglewood, okay. |
| 2 | A No. | 2 | (SEC Exhibit No. 221 was marked |
| 3 | Q Are you aware that no notice of the sale was | 3 | for identification) |
| 4 | ever filed on EMMA? | 4 | BY MR. TUTOR: |
| 5 | A I was not aware of that, no. | 5 | Q I'm handing the witness what has been marked as |
| 6 | Q And no financials for the Sumner facility were | 6 | Exhibit 221. It's an email from Marrien Neilson to |
| 7 | ever filed on EMMA? | 7 | Roberta Fisher, John T. Lynch, and R. Chix Miller, with a |
| 8 | A No, I was not aware of that either. | 8 | number of individuals cc'd. The email was sent on July |
| 9 | Q Does that cause you any concerns sitting here | 9 | 10, 2013. The Bates range is SEC-LawsonE-0000238 through |
| 10 | today? | 10 | SEC-LawsonE-0000250. |
| 11 | A Of course it does, but I'm both surprised and, | 11 | Mr. Lynch, do you recognize this email and |
| 12 | you know, again I found Greg Your and Michael Gardner and | 12 | attachment? |
| 13 | for that matter Chris Brogdon to be pretty straight and | 13 | A No, not without reading it again. Am I listed? |
| 14 | forthright in terms of what questions were asked, they | 14 | Yeah, I am listed. Yeah, so - |
| 15 | answered them, and we could found adequate support for | 15 | Q Well, directing your attention to the first |
| 16 | that stuff. But I did not do independent work on Sumner, | 16 | email in the email chain, which appears on page Bates |
| 17 | Illinois, I was not part of this transaction, and it was | 17 | range SEC-LawsonE-0000240. |
| 18 | represented to us, to me, I shouldn't say us, but it was | 18 | A 240. |
| 19 | represented to me that the facts here were correctly | 19 | Q It appears to be an email from you to Chix |
| 20 | stated. It didn't, failure to disclose tax sale, none of | 20 | Miller dated April 4, 2012. |
| 21 | those things were brought up by anybody in the | 21 | A Right. |
| 22 | discussions. Wow. | 22 | Q With Roberta Fisher, Gregory Youra, James |
| 23 | MR. TUTOR: All right, let's go off the record | 23 | Orbison, Christopher Brogdon, Robert Lawson, and Marrien |
| 24 | at 4:07 p.m. | 24 | Neilson cc'd, with the subject line Springfield |
| 25 | (Off the record.) | 25 | (Eaglewood) Bond Purchase Agreement and Continuing |
|  | Page 211 |  | Page 213 |
| 1 | MR. TUTOR: Okay. We're back on the record at | 1 | Disclosure Undertaking. |
| 2 | 4:12 p.m. | 2 | A Right. |
| 3 | BY MR. TUTOR: | 3 | Q Do you recall sending this email? |
| 4 | Q Mr. Lynch, I'd like to confirm that there were | 4 | A No, I don't recall it, but I obviously sent it. |
| 5 | no substantive conversations between you and the staff | 5 | Q Was this something you would normally send as |
| 6 | during the break. | 6 | part of a bond offering? |
| 7 | A There were no conversations of a substance. | 7 | A Yes. Typically, I would prepare a bond |
| 8 | Q Mr. Lynch, do you recall the Springfield, Ohio, | 8 | purchase agreement, yeah. |
| 9 | bond offering? | 9 | Q And a continuing disclosure undertaking? |
| 10 | A In general terms, yes. | 10 | A Oftentimes, yes. |
| 11 | Q Did you serve as underwriter's counsel on that | 11 | Q And would you send those out to the people who |
| 12 | offering? | 12 | worked on the bond offering? |
| 13 | A I believe so, yes. | 13 | A Yes. |
| 14 | Q And was Lawson Financial the underwriter? | 14 | Q And do you recall who Roberta Fisher is? |
| 15 | A IfI was representing the underwriter, it would | 15 | A She is a partner with a law firm in Ohio. I |
| 16 | have only been Lawson, yes. | 16 | think it's Squire Sanders. |
| 17 | Q Do you recall any issues on that offering | 17 | Q And what was her role in this transaction? |
| 18 | regarding the filing of audited financial statements? | 18 | A Probably bond counsel or counsel to the city, |
| 19 | A Not without independent recollection or, I | 19 | the issuer, one or the other. There were a couple of law |
| 20 | mean, I don't have any independent recollection. If you | 20 | firms in Ohio that we worked with, and one of them was |
| 21 | have documents that would demonstrate it, yes, but not | 21 | Squire Sanders, and that's where Roberta Fisher was. I |
| 22 | off the top of my head, no. | 22 | believe she represented the issuer here. |
| 23 | Q Do you remember the name of the facility, or | 23 | Q Okay. |
| 24 | can you give me the name of the facility? | 24 | A I am not - I don't see Chix Miller on here, |
| 25 | A Eaglewood Facility. | 25 | and I don't see a bond counsel on here either. |

$\square$
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Q I believe the email was sent to Chix Miller, your

A Oh , okay. All right. Well, then, he was bond counsel then. Okay.

Q So looking at Ms. Fisher's response to you, it appears that was sent on July 9, 2013.
A Right.
Q So more than a year later. And Ms. Fisher writes, quote, "According to the continuing disclosure undertaking signed in connection with the issuance of the city of Springfield, Ohio, bonds for the Eaglewood Property Holdings, LLC, project, annual continuing disclosure was due to be filed 120 days after 12/31/2012. It does not appear to the city from a review of EMMA that the filing has been made. Also searched under the QSIP numbers and did not find it."

Do you remember Ms. Fisher raising this concem to you?

A No, I don't - I don't have, you know, a recollection of that. I'm not saying that she didn't, and I'm sure she did. But I'm just saying three, four years later, I don't remember this particular exchange.

Q So does this raise any concerns to you, that someone is now checking EMMA, in this case the issuer, and no financials have been filed?

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A Yes, it does.
Q And what did you do in response to those concerns?

A Well, we went ahead and closed the transaction at some point, I believe, so, once again, we would have probably gone back to - to Chris Brogdon and Greg Youra and asked for a reason as to why something had not been filed on a timely basis.

Q But to be clear -
A It is not that unusual - it is unusual in a general sense that documents are not filed on a timely basis. It was not that unusual with Chris Brogdon that things were - were produced late but on an untimely basis.

Q But to be clear here, you sent the continuing disclosure agreement and the bond purchase agreement in April of 2012, correct?

A Right.
Q And Ms. Fisher's email is in -
A 2013.
Q - July of 2013, correct? So it appears that she is indicating that it has been a year and 120 days and still no financials have been filed for this bond offering, is that correct?

A When was the closing of the - of the

Springfield financing? Is she - is she asking for -
Q I can represent to you that the Springfield the city of Springfield, Ohio, First Mortgage revenue bonds closed on April 12, 2012.

A April 12th of 2012. Okay. So she was calling about a second offering, then?

Q Well, let's look at what she wrote. She writes, "According to the continuing disclosure undertaking sigued in connection with the issuance of the Springfield, Ohio, bonds, annual continuing disclosure was due to be filed 120 days after December 31, 2012."

A Right. I'm - I'm honestly confused about not about the facts but about why she was asking for that information. Were we doing another offering, or was she - I can't remember whether she was involved in the Springfield original offering and was just going back and checking. I think it seems like she was going back and checking on a deal that had closed, as you said, in April. I put the bond purchase agreement out in April of 2012.

Q Well, directing your attention to the first email in the chain -

## A Right.

Q - Marrien Neilson wites, "Attached are copies of the email requests requesting these financials. Page 217
We will post them as soon as we receive them" And it appears that this was sent to Roberta Fisher, John T. Lynch, R. Chix Miller, and cc'd are a number of springfieldohio.us email addresses.

A Um-hmm.
Q So it appears that Ms. Neilson is repeatedly requesting the financials and has not yet received them, at least as of July 10 -

A Yeah.
Q - 2013, correct?
A Yeah. That's what it appears to be, yes.
Q And if you tum to the attachment, as Ms. Neilson indicated, she has attached some of her correspondence related to the -

A Right.
Q - obtaining the financials, that appears at SEC-LawsonE-0000243. This appears to be an email chain between Clinton Kane and Terry Pulley.

A Yeah. I know Terry Pulley. I don't know Clinton Kane, but they were obviously reaching out to get the financials.

Q So receiving this inquiry from Ms. Fisher, and then receiving the response from Ms. Neilson indicating they are having difficulty obtaining financials relating to the Springfield Eaglewood offering, did that raise any
concerns to you at the time?
A No, not really, because, as I said, it was not - it was not unusual -- it may not have been habitual, but it was not unusual to have to reach out to Brogdon to follow up on a request that was being made for financial information. It always seemed to be produced. It was not necessarily produced on a timely basis, and I - I attribute that mostly to not deceit or fraud or anything of that nature. His - his office oftentimes didn't respond until prompting, but he did respond.

Q This request for financials resulted apparently from an EMMA check by the city of Ohio in July 2013.

A Right.
Q Correct?
A Or Squire Sanders, yes.
Q And eariier today we discussed a similar circumstance where an EMMA check by Aaron Lawson in October 2013 -

A Right.
Q - revealed that there were no financials.
A Right.
Q Did the two of these, the Eaglewood check in July of $\mathbf{2 0 1 3}$ that showed no financials had been filed, and then the Aaron Lawson's check and finding no financials had been filed in October 2013, together did
those raise concerns to you that no financials were being filed for any of these offerings?

A No. I mean, as you presented, it makes perfect sense that you would reach that conclusion. But with Brogdon and his office, as I've said a couple of times before today - in today's conversations or testimony, it was not unusual to have to prompt Chris Brogdon to produce documents that were needed. Now, whether that rose to the level of, what are we doing with this individual, or why are we representing him as a client, or which was - was not the approach that anybody was taking. Anybody. And I mean Chix Miller, nobody walked away from the table and said, you know, he's a bad gry or we're concerned about this and we need to move in another direction or created some issue that was insurmountable.

The attitude of everybody that I was exposed to was that this was just somewhat - I wouldn't call it a business practice but his - Brogdon was a client that didn't produce everything on a timely basis. But it seemed that everything always came in when we asked for it. It may take a little bit longer than it should have and that the notices were not filed, but that he always seemed to produce in the end what was needed.

## Q So in July of 2013 -

A So, no, if - the fact that - well, I mean, to
finish the - taking one or two of these instances of putting them together and say, "Does that not, in and of itself, rise to a level of great concem on your part?" I would say the answer to that was no, because it never seemed to rise to that level of concern with anybody. I mean, I could have - you could look around and say, "Am I crazy, or are the rest of the people that are dealing with this man - you know, why are they not concerned?"

And there was some - there was some questions that Rob Lawson and I had, but - I had with Rob Lawson and, you know, asked that question on occasion, and it was - it was usually - and I don't mean sloughed off. It was just that he had been dealing with Chris for a long time and that - on the basis Chris always came through in the end.

And so it didn't seem - I never had a conversation with any one of most of the principals, I mean the third parties here. With Chix Miller, Greg Youra, Wink Laney, and Michael Gardner, and any of the others that - that rose to the level of concern that there was something fraudulent or inappropriate with Brogdon in terms of his business practices. Sloppy, maybe, but never to the point that anybody was concerned that he was being devious or fraudulent in terms of any of that information not coming out on a timely basis. He

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didn't file things on a timely basis. That much is true.
Q You reference expressing some concerns to
Robert Lawson about Chris Brogdon. Do you recall specifically what those were?

A Well, in conversations like this, I mean, when you - you know, when an email would come in or something saying, "Well, it didn't come in again," you kind of go, "Rob, this is Chris again." You know, it - "Does he have it? Can we get it from him? What's going on?" And he'd say, "Covered. Don't worry about it. I'll call. I'll, you know, pick the phone up and talk to - talk to Chris about it."

Q And do you have a - what do you specifically recall Rob Lawson saying regarding those concerns?

A He would indicate to me that it was not a concern, that he had been dealing with them for a long time before I got there, and that the information was obtainable; he would just get it. That was usually -that was usually the response I got, and that happened on more than one occasion.

Q So in July of 2013, an EMMA check disclosed that the Eaglewood offering hadn't filed any financials. And then in October 2013, Aaron Lawson's EMMA check disclosed that Hoover hadn't filed any financials. After that point, did you go back and check EMMA for all - for
minute, and I'm trying to understand what the basis for

A No. But I think on - I can't say specifically on each one of those offerings but, as I said, Brogdon always came through with the documents that we asked for. I mean, we never - I don't ever remember having a conversation with Chris Brogdon or Rob Lawson to the effect that we asked for documents, they're not being produced, and we can't get them or he doesn't have them.

BY MR. GREENWOOD:
Q Mr. Lynch, you testified earlier that you never ran any EMMA checks on these offerings. How do you know that Mr. Brogdon always came through on the documents?

A Because when documents were asked for, Lawson seemed satisfied that he had received them, because they were being sent to him, not to me.

Q Okay. So you relied on Mr. Lawson for this understanding that Mr. Brogdon was always sort of making his financials public -
A Did I rely on Mr. Lawson for that? Well, as I said, not to a - I wasn't - I had no reason to believe that Rob Lawson was lying to me.

Q I understand. I guess you've now said a couple of times now that Mr. Brogdon always came through, that he always managed to file his financials at the last
basis in - for your statements.
A Right.
Q And it sounds like what you're saying is that the basis for the statement that Mr. Brogdon ahways provided his financials eventually is statements from other people, whether it was Mr. Lawson or Ms. Neilson, is that fair?

A Well, that's fair, but I - I would only say further that these are people that had dealt with him much longer than I had, they were continuing to do business with him, and, honestly, none of them ever expressed privately, or in any other way, that they had concerns about Chris Brogdon as either an operator or as somebody that was not coming through with what was needed.

Now, whether he was sloppy and delayed in receiving information, that - that part was true. I mean, that --but it didn't seem to bother anybody. And in terms of underwriting future deals and -I don't know. I mean, look - I'm thinking back now about I don't remember ever going to a closing with Chix Miller or any of the other lawyers where there was a concern that this might have been a problem that was still outstanding.

I thought we were all - I believed that we
that statement is, because you've told us today that you didn't run EMMA checks on Mr. Brogdon's offerings and you didn't direct anyone else to do it. So I'm just - so tell us sort of what the basis is for that statement.

A The basis of the statement that I said that he came through -

Q Yeah.
A - with the documentation? Because when requested, whether I was talking to Rob Lawson or Marrien Neilson, who oftentimes requested the documents, I am not aware of any time that the documentation was not satisfied.

Q What do you mean, what -
A And Im getting that from other parties in the transaction, yes. Did I go back and independently verify that what I was told by Rob Lawson or Marrien Neilson I would -- just on a practical basis, if it never rose to the level of a second request or a third request that something was not being delivered, I believed it to have been satisfied.

Q Okay.
A Now, that may not satisfy you as to my level of, you know, requirement, but that's - that's what I'm saying.

Q I'm not - I'm just trying to understand the

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were always current on this, but some of the information you are providing today leads me to believe that I shouldn't have relied on that. But the fact was that I don't think any of us were intentionally going forward and closing deals knowing that there were outstanding issues on something prior to that time.

## BY MR. TUTOR:

Q So this email was sent on July 10, 2013, from Ms. Neilson. Did that raise - was that discussed, whether this issue that Eaglewood had regarding filing financials needed to be disclosed in subsequent Brogdonrelated offerings?

A That -- that conversation never took place among the group. And I mean that $-I$ mean that to be any of the lawyers, and maybe I - I don't know whether -- I mean, I'm not - this isn't intended to point fingers, but it didn't matter who was preparing which document, I don't ever have - there never was a conversation leading to, should we be making additional disclosures? I mean, the bond attorneys are always very sensitive to that kind of information, if it was not being filed on a timely basis. I found Chix to be rather diligent in most of his practice and - and dealings. Greg Youra was I thought a very good attomey, and so so was Michael Gardner.

|  | Page 226 |  | Page 228 |
| :---: | :---: | :---: | :---: |
| 1 | So maybe we all collectively should have been | 1 | experience? Or offerings where Gordon Jensen was the |
| 2 | concemed, but dealing with Brogdon on a regular basis it | 2 | borrower, who represented Gordon Jensen? |
| 3 | did not ever seem to rise to that level. | 3 | A I would - I mean, this is -- the first name |
| 4 | Q Do you recall the 2013 Crisp-Dooly joint | 4 | that comes to mind is Greg Youra. And the reason that |
| 5 | development authority offering? | 5 | would be was because he was affiliated with - this was a |
| 6 | A Not off the top of my head, but, yeah - I | 6 | not-for-profit that I believe Chris Brogdon had had some |
| 7 | mean, yes, I know I was involved in it. | 7 | longstanding relationships with and dealings with, and |
| 8 | Q And Lawson Financial was the underwriter for | 8 | because of that they were brought into various |
| 9 | that offering, correct? | 9 | financings. And so Greg, I guess either interchangeably |
| 10 | A Yes. Lawson Financial was the underwriter. | 10 | or at - not at the same time but probably - I think may |
| 11 | Q And Gordon Jensen was the borrower? | 11 | have represented both at one time or another. |
| 12 | A Yes, I believe so. | 12 | BY MR. GREENWOOD: |
| 13 | Q And that was another Brogdon-related offering, | 13 | Q Mr. Youra was, in your experience, Mr. |
| 14 | correct? | 14 | Brogdon's attomey in connection with bond offerings you |
| 15 | A Yes, it was. Yeah | 15 | worked on? |
| 16 | (SEC Exhibit No. 222 was marked | 16 | A Yes. But, I mean, if somebody else came into |
| 17 | for identification.) | 17 | the picture at the direction of - I'm not the principal, |
| 18 | BYMR. TUTOR: | 18 | use Gordon Jensen, use NAB, use another entity, it was |
| 19 | Q Okay. I'm showing the witness what has been | 19 | usually Greg Youra that was the one that stepped into |
| 20 | marked as Exhibit 222. This is an email with attachment | 20 | that role. |
| 21 | from Gregory Youra to John Lynch, Jr., R. Chix Miller, | 21 | Q And when you say - you were talking about use |
| 22 | Robert Lawson, C.F. Brogdon at WinterhavenHomesInc.com, | 22 | NAB, use Gordon Jensen, what did you mean by that? |
| 23 | and Road Hill. The email was sent on July 11, 2013. The | 23 | A Well, as either a manager or the borrower or |
| 24 | subject is Gordon Jensen Healthcare Association, Inc. | 24 | something of those -- |
| 25 | The Bates range is SEC-LawsonE-0000001 to SEC-LawsonE- | 25 | Q What was your understanding of who was making |
|  | Page 227 |  | Page 229 |
| 1 | 0000005. | 1 | that determination of what entity to use? |
| 2 | Mr. Lynch, do you recognize this email and | 2 | A It would be Chris Brogdon. |
| 3 | attachment? | 3 | BY MR. TUTOR: |
| 4 | A I haven't seen it in years, but yes. | 4 | Q Okay. Was Mr. Brogdon the business person you |
| 5 | Q And what do you recognize this to be? | 5 | dealt with in connection with Gordon Jensen offerings? |
| 6 | A I'm just going back and reading it. | 6 | A Yes. |
| 7 | Apparently, one of the attachments is to me and to Lawson | 7 | Q Directing your attention to the cover email, it |
| 8 | Financial about Gordon Jensen being - currently being a | 8 | states, quote, "Attached is the letter that Rob requested |
| 9 | borrower and is aware of its continuing disclosure | 9 | from Gordon Jensen regarding continuing disclosure |
| 10 | obligations and is in compliance with such continuing | 10 | obligations." What do you understand Mr. Youra to be |
| 11 | disclosure obligations as set forth in the documents | 11 | writing there? |
| 12 | evidencing the bond transaction. Signed by William Hill | 12 | A Well, he is sending us the letter from Gordon |
| 13 | who was president of Gordon Jensen, and Greg Youra I | 13 | Jensen signed by William Hill that - that they are aware |
| 14 | guess sent it to us. | 14 | of their continuing disclosure obligations and they're in |
| 15 | Q So did you have any interactions with Mr. Hill | 15 | compliance. |
| 16 | regarding putting together Gordon Jensen-related | 16 | Q And who is he referring to by "Rob"? |
| 17 | offerings? | 17 | A Rob Lawson. |
| 18 | A I had never met Mr. Hill. | 18 | Q And why would Rob Lawson be requesting this |
| 19 | Q Who was your understanding that represented | 19 | letter? |
| 20 | Gordon Jensen in putting together Gordon Jensen -- or | 20 | A I guess you'd refer to him as a bring-down or |
| 21 | offerings where Gordon Jensen was the borrower? | 21 | something, just to add -- prior to an offering he may |
| 22 | A Say that again. I didn't get the question that | 22 | have wanted to know that Chris was current on his |
| 23 | you asked. | 23 | filings. |
| 24 | Q I apologize. In putting together Gordon Jensen | 24 | Q Was this something that - |
| 25 | offerings, who represented Gordon Jensen in your | 25 | A Excuse me. Chris - not only Chris Brogdon, |

but the entity that Chris Brogdon had directed to be used. In this case, it appears that we were using or they were using Gordon Jensen, and so he wanted to be brought current on that. He wanted to know that they were current with their filings.

Q And I would note this was sent the day after the Eaglewood-related emails we were just discussing.
Does that refresh your recollection about any conversations related -

A Tothis?
Q - to this letter?
A Not really. But, no, I mean, if you're telling me that factually, that's - no, I don't have - I wasn't making a connection from one to the other, no.

BY MR GREENWOOD:
Q Do you have a specific recollection of Mr . Lawson asking for the letter that's attached to the exhibit we're looking at?

A No. I mean, I don't have a specific
recollection of that conversation, but he was - as I said, oftentimes when something didn't come in on a timely basis, ifI was aware of it - and sometimes I wasn't - but if I was aware of it, I would ask Rob and he would say, "I'll deal with it. It's Chris, and I'll you know, I'll get to him."
remember Bleckley/Cochran. I - I don't actually remember Midway/Liberty County. That doesn't come that's not coming immediately to mind.

Q Are you aware that there was a forbearance agreement on the Liberty County bond offering in effect at this time?

A I am not - well, if you tell me so, I would but as I just said, I didn't remember Midway because I don't think I worked on that offering. And if there was a forbearance agreement, that was - it was not disclosed, or at least disclosed in documents.

Q Well, do you think that letter was sufficient to satisfy the Gordon Jensen's continuing disclosure obligations with regard to Lawson Financial's due diligence responsibilities?

A In retrospect, no. But at the time, I think it was accepted at face value.

Q Okay. We're going to switch -
A I'm okay on time. It's up to you. Just plow right into it until youre done.

Q I appreciate it, Mr. Lynch. We're going to switch topics now. Earlier you mentioned the Cullman and Decatur offerings?

A Yes.
Q And Lawson Financial underwrote the Cullman and

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## BY MR. TUTOR:

Q Did you obtain these continuing disclosure obligations letters from Gordon Jensen, in subsequent Gordon Jensen offerings?

A A letter such as this?
Q Yes.
A No, I don't - I don't think we did on a regular ongoing basis, no. Unless prompted to or asked to - if a request was made that - but I don't think it was a routine matter. I don't recall seeing letters of that nature coming in on a regular basis at all.

Q And directing your attention to the Exhibit A of the letter listing: one, Cochran (Bleckley County, Georgia), and, two, Midway (Liberty County, Georgia) -

A Wait, wait. Wait a minute. You're way ahead
of me there. I don't know where you are now.
Q Sorry.
A Where are you?
Q The last page of this -
A Oh, of the exhibit?
Q Did you conduct any due diligence on either of those offerings to determine whether they were -

A In compliance?
Q - in compliance?
A I don't know that I independently did, no. I

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Decatur offerings, correct?
A Yes. Yes.
Q And you served as underwiter's counsel on both of those, is that correct?

A Yes.
Q So you mentioned that there were some issues with the Cullman and Decatur offerings earlier, correct?

A Yes, there were. Yes.
Q Can you discuss some of those problems, for lack of a better word, regarding the Cullman and Decatur offerings?

A Yes. There were - they were - there were two facilities that were identical in their construction and configuration. One was in Cullman, Alabama, and the other was going to be $-I$ think it was approximately 20 or 25 miles away, was Decatur. And the first one to occur was Cullman. The second one, I think about six months later, was Decatur. My timeframe may be off, but I think it was about that long.

And there was a common ownership group, by and large. I mean, there was one extra party in the Cullman deal, but it was - that were owners.

Q Who was in the ownership group of Cullman at the time of the offering?

A I didn't know what specificity you wanted to go
into here. The ownership of Cullman was 50 percent I'm trying to think of the fellow's name. Richard -

Q Was it Richard Norton?
A Norton. Richard Norton owned 50 percent. The - boy, I'm having a hell of a time with names today. Skip Deupree - Skip Deupree and his wife, I think she owned the - the other - she owned 35 percent, so we have 50 percent, 35 percent, and 15 percent was in the name of The Longbranch Group. That was Cullman.

Decatur was 50/50 between Deupree and Norton. The manager of the entity was Skip Deupree in both cases. The reason that there was a 15 percent interest in the Cullman property by this group, it was an attorney, a real estate agent, I think - and other businessmen that were in town that had been fratemity brothers of Skip Deupree, and they showed an - they indicated interest and they made an investment and bought out some portion of his interest before the projects even got started.

Q And so just regarding the underwriting of the bonds, how were the Cullman and Decatur bonds sold through Lawson Financial?

A They were sold through offerings to retail investors.

Q And are you aware of any secondary market transactions in the Cullman and Decatur bonds?

A No, I'm not.
Q Would that be a typical thing that would occur, though, secondary transactions in those bonds?

A No. I would think a lot of the offerings that Lawson did were held closely by his retail clients and that there wasn't a lot of subsequent trading. At least that was my impression. I was never given access or involvement, and I didn't have any direct involvement in whether bonds were bought and sold or traded or anything of that nature. So -

Q Do you have an understanding of who his retail clients typically were?

A Well, as I said, he had about 25 , maybe 30 brokers, various points along the way. And Lawson took what was - I thought was a somewhat unusual position that all clients were his clients, not necessarily the client of the broker that was servicing that client. A lot of brokers at other firms would take great issue with that and would take the position that that client is their client, whether they're at Morgan Stanley or Merrill Lynch.

So there's a lot of - when a broker moves from one firm to another, quite often they take their book of business with them. Sometimes they lose some, but most cases, even the firms - I think the bigger national
firms recognize that their book - the book of business is really pertaining to the broker and the broker-dealer sort of services that.

The approach that was taken at Lawson was that it was different in that regard. They were - they were viewed as - Rob Lawson viewed those as his clients, and they were only getting - the brokers were only getting the opportunity to service those clients. And if he fired you, he didn't expect to lose not one of those clients. If you tried to take a client from him, it was - you know, you would have hell to pay for that. So that was - it was a different style of operation than than what I was used to or that I have typically seen in business.

Q And who generally were the clients? Were they individuals? Institutions?

A I would - I would not classify them as high net worth individuals. I would - I would consider them being older, fifties and older than that. Some of those are trust accounts; others are - I would say they were retirees looking for income generation, you know, consistent income coming in on a tax-exempt basis.

So I would say they were somewhere between 50 and 85 in age. They were husbands and wives or a widow or maybe a trust, you know, had been left behind through
inheritance. And those clients were serviced by, you know, the 25 to 30 brokers that he had.

Q And I think you earlier testified that generally people would purchase these bonds and hold the bonds. But is it your understanding that occasionally they would also sell the bonds?

A Well, I would assume that if somebody said, "I don't want XYZ bond anymore; can you get - can you sell it for me?" I would assume that the firm would have made a market in that bond and -- and eventually either taken it in or found somebody to buy the bond in place of the client that currently owned it, and they would cross the trade that way. Instead of coming it right into the firm, maybe you sold it from one person to another directly. That would be - that would be my impression or understanding of it.

Q Did Robert Lawson or entities that Robert Lawson controlled come to own an equity interest in either Cullman or Decatur?

A Yes. I gave you the breakdown of the ownership, and then - and also, on top of that, there was - they were going to own - those entities were going to own the -I think the - that was the makeup of Culman ALF, Assisted Living Facility, LLC, and Decatur ALF, Assisted Living, LLC. The manager was Skip Deupree,
and they entered into a - a management agreement with a company that was based in Orange Beach, Alabama. I think the name changed during the course of the relationship that we had with them, but in any event, that - that management company was going to -- was handling the operations with both Decatur and with Cullman.

The problems resulted in - we thought Cullman was going to be a very successful entity. It got off to a rough start. They incurred operating deficits, and I don't think by the time - I think we had already done the second offering by the time a lot of this started to bubble up. But what we didn't realize in the beginning, when the offerings were done but we realized later, was that the owners were fighting with each other, and the manager, who was representing all - he was fighting the manager was fighting with everybody in the ownership group, except for his wife, and he was also fighting with the manager of the facilities.

And it had - it reached a point where the operating deficits were mounting and the - it was - it was a dysfunctional group of people all the way around. There was nobody that was not at fault. There were cost overruns. The Cullman facility did not do well. Decatur opened up and was doing okay as far as I remember. But Cullman ran into some reputational problems in the - in
picked the manager. When the manager was surfaced - and there were two or three managers they interviewed - some of the background checking that we did on that particular manager, it just happened to be that we were aware that Chris Brogdon had - had actually used that manager in prior dealings on some regulatory matters in Alabama, and that he knew of them, spoke very highly of them, but there was really no affiliation. I mean, they were really independent of each other.

And so on the basis of that and some other checking with the state regulatory people, they came off with very high marks. So we endorsed or encouraged the ownership group to hire, and so the management group was hired.

As time went on, the manager wanted out, the manager was running some delays in payment. The ownership group was - had deteriorated, they were all in litigation with each other. Rob Lawson reached out to Chris Brogdon and basically said, "I've got a mess on my hands, and can you help me fix this thing?" And so Brogdon personally and Lawson and I went to Cullman and Decatur to see the facilities. And we had - you know, I had seen the buildings being built on the ground in the early going, but we actually went and saw the properties and everything.

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1 the town that it was in. It got off to a slow start.
Mr. Norton didn't - you know, was fighting with the Deuprees, both of them were fighting with the manager, whose - name of the company I can't remember at this point, and so it just resulted in a very dysfunctional, very difficult situation. The manager had been, among other - the manager had been picked by the ownership group. It was not our choice.

Q And who was the manager?
A I don't remember the name of the group now. I'd have to -I don't even know if I could look it up right now. But if you have a document, I could -I could verify it to you, but -

Q I think - my question is, did Robert Lawson come to own an equity interest in either the Cullman or Decatur facilities?

A Yes.
Q And how did that happen?
A With all of the dysfunction that was going on, there didn't appear to be any way out of the - nobody was trying to get out of the financing, but we were trying to fix it.

Q Okay.
A And I got assigned, at the request of - what I was getting at before was the - the ownership group

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And the determination was reached collectively that these - this group was so dysfunctional that there really wasn't anybody that was going to survive, and that the only way out of the mess was to get rid of the - the management company and also the owners, because they weren't - they didn't have any expertise to - they wanted - they wanted to build a system of 10 or 20 of these facilities. These were the first two that they had, and they had made a disaster of it, basically.

So the thought was to - to protect the bondholders who were individual bondholders of Lawson, that what needed to be done was that we had to - we, I --I had to negotiate with various parties to get them to sell their interests to somebody, and that a new manager would need to come in to do a turnaround. And Mr. Brogdon was offered that position, and he ultimately well, he ultimately -I thought he declined it in terms of he didn't want to be manager again, and he didn't want to get into that situation.

But - and I can't specifically tell you there were three groups - I ended up negotiating with the Deuprees, with Norton, with other people that had sued those entities, the bond issue, there was a financial advisor who left and he was disgruntled, and he had claims in federal court, too. And there was a
contractor that was owed $\$ 350,000$, and it went on and on. The place was just filled with litigation and messes.

So Rob asked me to step in and try to negotiate, because I - I had, of all of us, probably the best relationship with the individuals. They were all fighting with each other, but nobody was fighting with me. So I - they asked me to try to resolve it, just from a personal standpoint.

Q So when did Lawson or entities Mr. Lawson controlled first acquire an interest in either Cullman or Decatur?

A I can't give you the date, but there was document - documentation to the effect that the first the first piece that was purchased was the 50 percent interest in Decatur and the 35 percent interest in Cullman. And that was purchased by an entity that Rob Lawson controls.

Q And what entity was that?
A I don't remember the name of that, but - geez. He had entities on the shelf, so I - I don't remember which one he used. If you - and I don't -I mean, if you tell me the name of the entity, I will tell you it was yes or no as to that particular entity. But if you --I don't remember the name of it offhand. I honestly can't recall. In any event, it was - it was an LLC that
with a lot of these offerings, so -
Q A lot of the Brogdon offerings?
A A lot of all the offerings. I mean, it was you know, I don't know how many - I never really did I have asked, but I never really got an honest answer as to how many clients the firm ever had. That was just information that wasn't available, and I - I was told 10,000 , I was told 1,000 clients, I was told somewhere around 4,000. I mean, I got different - different numbers from different people.

So I never really knew honestly how many clients they had. But I - my thought was, and my belief was, that he was selling into a retail base that were receiving one financing after another, and so, you know, I - I didn't think you were diversified, which was the other reason I suggested we get institutions involved and that we get partnered, because I said, you know, at some point if we did 10 deals or 12 deals or 15 deals, and people were buying every one of these, and they were all senior housing, that's not diversification. That's just - you just have a lot of the very same thing. And so I took some issue with that.

And so, as a result of so -
Q And I guess I was just trying to focus on sort of the financing of the first piece of the acquisition.

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was controlled by Robert Lawson. That was the first piece of the - trying to fix things. The second BY MR GREENWOOD:
Q When did that first piece take place?
A I don't remember. I think -I think these were financed around 2012, if I'm not mistaken and -. late '11 or 2012. And this would have probably occurred in I'm thinking 2013, but I - I cant - I really can't be specific without looking at the documents. I just don't remember the dates.
Q And what documents are you referring to?
A Well, I'm talking about the -I dont remember when the bonds closed, and I I I know that sometime subsequent to that they ran into setious operating difficulties, and they depleted the debt service reserve in Cullman and I thought that was a disclosable event. Rob didnt want to disclose that, gave me all kinds of concem, but I didn't feel I had the role of reporting it myself.

In any event - and the reason he didn't want to report it, obviously, as it turns out, is that if he had to start reporting disclosurable - disclosable items with regard to concern over financings, it would affect his retail sales base. And it was the same retail sales base that we're sold repeatedly into over and over again

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A Right.
Q To your knowledge, how was the first piece of the acquisition of the Cullman and Decatur equity financed by Mr. Lawson?

A I negotiated the pricing on his behalf. I mean, everything was checked with him, but I was the one that was - had the responsibility. I ended up negotiating talking to both sides saying we have a deal, here is how much it is going to cost, and we go the Deuprees to sell out their - both interests in Lawson's entity, which I do not remember the name of, ended up acquiring that - that, and so I worked with his Lawson's - excuse me, I worked with Lona Nanna, who gave me the entity, and the firm that had represented - it's a large firm in Birmingham that represented the Deuprees, and we exchanged documentation to buy them out.

I never - I know the amount, but I never saw the money pass hands. But I know the money came from and I had suspicions and concerns about that later, too. But, first, let's just get the money over, so the money was -

Q Right. So how much - how much was it?
A I don't remember that now. I don't have a recollection of -

Q Do you have a recollection of the range within
which Mr. Lawson purchased that first piece?
A This is - I mean, this is not - it is not
even an educated guess, but I - I think it's somewhere
between 50 - and 100,000 , I think it came out to be.
Q Okay.
A It may have been - I mean, there's
documentation of it, I mean, that I had, he had, and other people had. I provided it to FINRA; but that amount of money - and I don't know what the number was, but if it was - because I wasn't focused on that, but we got - we got that settled.

Money went over from - well, this is where I -

- it gets fuzzy for me. Money went from Lawson or some Lawson entity to the Deuprees, and the Deuprees were purchased - their interests were purchased out, 35 in Cullman, 50 percent in - in Decatur, which still left us with Mr. Norton and with The Longbranch Group only in Cullman.

We decided that we didn't really need The Longbranch Group. We met - we met with them and tried to discuss a settlement with them. They were hard to deal with at that time, frustrated, angry. Everybody was pointing fingers at everybody else. Litigation had started between the Deuprees and Nortons, and so these gentlemen said, "You know, we're just going to sit on the
sidelines for right now. We'll see how this all - the whole thing works out."

So nobody ever bought The Longbranch Group out. The feeling was that if we could get 100 percent in Decatur and 85 percent in Cullman, we'd have the authority to fix whatever the problems were going - you know, what was fixable could be fixed at that point.

So the next level of - which I'm assuming is where you're headed, the next level of purchase out of the remaining Norton interests, once again, we went down and - well, I met Mr. Deupree, Mr. and Mrs. Deupree, Chris Brogdon, and Lawson and I also went to one of the facilities that was -- just happened to be one of the facilities in Birmingham that was part of all these financings that we did.

And we discussed the buyout of the Deuprees at that time, and then I came back and just documented it, and that - that money - Brogdon had a hand in it, and Brogdon knew about what was going on, and he recommended to Rob that it was a fair price, what was being paid.
And that settled that matter. And then when we came to the Norton piece, I was then told by Lawson that Brogdon was going to buy those pieces, the 50 percent and the 35 - or the 50 - well, the 50 percent in both of those, and those were to be purchased by Brogdon.

Going back to the first transfer, I never some financial information came into my hands by mistake.
I was not in the line of where money was going, generally speaking. I just negotiated the terms. And it turned out that what I believed was money that was coming, I thought Lawson was buying the interests into the properties from capital that he had at the firm.

I later found out that it had come from a trust, and that trust was - it turns out, and I looked it up - I mean, I was given information because - the reason I was given the information was the trustee, Marrien Neilson and Terry Pulley and some of the other people at Bank of Oklahoma said, "We received some - we didn't receive some money or we did receive some money. Where did this come from, and where do you put it? You know, where do I put this money?"

And I said, "Where did it come from?" They said, "Well, it came from you down there at Lawson. So go find out." So I went to Lona Nanna and asked for the information. I said, "You know, they need the wire number. Money was - went from here to there. This is the purpose of it. It was the buyout of the thing. Can you at least provide me with the wire information of it, so I can at least confirm to them that - where they can go look for it?" Because sometimes things go into a
corporate trust department and they get misallocated once in a while.

So she took a piece of paper like this, and with a whole bunch of yellow stick-ems, sticky pieces, covered up most of the information on the - on the page, copied it, and gave it to me, so that I could present the fed fund wire that had paid for the - for the thing. It just turned out that not all of it was copied or covered, and so I became aware that there was a trust involved in that situation.

And then some other financings occurred that also had that trust. There were bridge loans when something couldn't close on time and a million dollars was needed here and 500,000 there. This trust seemed to be the trust that was supplying the dollars to make those bridge loans, most of all of which were repaid because we did them for charter schools and other things.

But in this particular case, I had a conversation with him about that, too, at some point. He was not happy that I even knew that information, but I was kind of "Where did this come from?" "You don't need to know' was the response that I got. And so, in any event, there was this trust that - the monies that he -he owned the piece, but the money came from a trust that he was the sole trustee on.

Q Did the trust have an ownership interest in the Cullman and Decatur facilities at the time?

A No. It was an LLC that, you know, I received from the CFO of the company, and that was the name that we put on the exchange. And so I would say, no, the trust didn't have an interest in it at all. But the money came from the trust to pay for it.

Q Well, to your knowiedge, did the trust have an interest in the LLC that acquired the ownership interest in Cullman and Decatur?

A I am pretty certain that it did not.
Q Okay. And why is that?
A Because I looked it up on the Arizona
Corporation Commission listings, and I think Rob Lawson was the only owner of the - of the entity that acquired that interest.

Q Okay. So the basis for that belief is that you - you looked up at the actual LLC on the Arizona Department of Corporations?

A Right. Yeah.
Q Okay. Okay.
A And it did not - the trust was not mentioned and is not - to my knowledge, is not an entity and was not an owner of that - that particular piece.

So then we got to the second pieces, which was

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buying out the Nortons, and that BYMR. TUTOR:
Q Before we get to that -
A Sure.
Q - if we can just cycle back a little bit.
A Sure.
Q You had mentioned debt service reserve draws
A Yeah.
Q - previously. When did those occur relative
to the acquisition of the Deuprees' interest in Cullman and Decatur?

A I think those - I believe those draws because it was only a six-month - remember we were talking about the shortness of the debt service reserve fund in - in a lot of these situations, I don't remember the size of those. They may have - they may have had a year in them; they may not have. I don't recall.

Q I'm specifically asking about the timing, if you recall when -

A Right. I think the operating - well, the buildings were built, they didn't fill up on time, or at least the Cullman one didn't fill up on a timely basis, and there were operating deficits occurring as a result of that, which caused the debt service to be tapped. I would say that the buyout of everybody in this thing was
after there were - as I said, there was about a $\$ 350,000$ lien on the property from the contractor.

Q So I'm just tasking whether the debt service reserve fund draws occurred before or after.

A I believe they occurred before anybody was bought out of the transaction.

Q And so why was Robert Lawson in a position to approve debt service reserve fund draws?

A I didn't say that, but -I mean, I didn't say he was - he was approving them, but I believe he was approving them. I mean, he really didn't have any right to approve or disapprove, but I believe that Marrien Neilson was contacting him and telling him that -I didn't know this was going on until later in the events, but I was then brought in to try to fix the problems.

But at that point, the trustee was asking what - what was going on and whether - was I - at one point I became aware that the debt service reserve had been tapped. So the buyouts occurred after that, the final documentation of that

And the other reason was that the funding of the manager's pay and some of the shortfalls that were occurring I believe were being funded by Rob Lawson or the trust. I don't know; I never saw the documentation of that.

Q And when was - when were the shortfalls being funded by Rob Lawson? When did that occur?

A Whenever he became aware that there were shortfalls that existed in the - in the operation. We were talking to the manager, we were talking to the owners, and he - he was -- he was aware of it very early on.

Q Okay. I'm handing the witness what has previously been marked as Exhibit 148. This is an email from Marrien Neilson to Skip Deupree and Mary Campbell with Joy Deupree, George Taylor, Chix Miller, and John T. Lynch cc'd. The subject is Cullman AFL Group bonds use of DSR. The Bates range is F004641 through F004643.

Mr. Lynch, do you recognize this exhibit?
A Yeah. Again, I don't have independent - I mean, I don't recall seeing it, but if I read it, I'm sure I'll have - refresh my memory.
(Witness reading document.)
Okay. The first -I don't recall -- oh, okay, Janet Lang - George Taylor was an attomey in Birmingham that represented the Deuprees and the entities that were the ownership group. And so it looks as if he put them on notice that the construction delays were unexpected, they were needing to invade the debt service reserve fund, so that - that disclosure was made.

Q Okay. Directing your attention to the first email in the chain, or the top email from Marrien Neilson -

A Right.
Q - it appears she is responding to Skip Deupree's email regarding drawing debt service reserve funds.

A Right.
Q She writes, quote, "That is our understanding also. This will cause a notice to be given to bondholders and posted on EMMA as an event under the continuing disclosure agreement. John, will this have an effect on funding of future bond issues? Although this can be done, it is usually used as a last resort as it can have some permanent effects, not only on this bond issue but anything the borrower attempts in the future?"

A Yes.
Q Do you recall discussing this draw on the debt service reserve in April 2012 with Robert Lawson?

A Oh, I'm sure that I did. There would be no reason for -- I mean, nothing like this would have come in that I would not have had a conversation with him about.

Q And do you recall whether the Cullman debt service reserve fund was drawn down at this time?

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A I do not remember when it was drawn down, but I would believe that it probably was right about this time that this kind of chain of conversation was going on. I mean, clearly, they were expecting it to happen.

Q And do you know why Ms. Neilson is directing this question to you at this time?

A I-I think it answers itself, but - yeah, I don't - I mean, why it was directed to me as opposed to Rob or somebody, I don't know. But, yes, she did ask me the question. I don't remember having - I don't remember responding to the question, and I-maybe you have an email that does show that, but -

BYMR. GREENWOOD:
Q Do you understand what her question is? She is asking you, "Will this have an effect on future bond issues?" Do you see that?

A Yes.
Q And do you believe that such a draw on a debt service reserve fund could have an effect on funding future bond issues?

A Oh, it certainly could have an effect, yes.
Q And how would that have an effect?
A Well, with respect to this ownership group wanting to do subsequent offerings, if that was drawn on, it could very much have an impact on that.

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A Yes. That's what I was saying, there were a number of issues that were broadly related, and there were cther financings that were done subsequent that that said, "I think this is a disclosure item," and "IIl take care of it" was the answer I would get. And so, I mean, I was - I spent an inordinate amount of time in this Cullman and Decatur deal trying to - I mean, it wasn't a question of whether - the question of whether it was going to be disclosed was something that both the trustee and I had put to Lawson. It was his call as to whether it was going to be disclosed.

And I was left with the charge of trying to fix it as quickly as I could, and so that started into a chain of events that meant buyout the Deuprees, get rid of the manager, find a new manager, buyout Mr. Norton, and when that - hopefilly the thing gets turned around, the intent was that within some reasonable period of time we would bring somebody in to turn it around, and the we would try to sell the facility. We - Lawson would try to sell, or whoever was owning the thing, would sell the facility at - for enough money to pay off the bonds and satisfy his clients.

Q I see. So, and correct me if I'm wrong here, but are you saying that the - sort of the fact that you - that Mr. Lawson directed you to go ahead and help
execute this buyout of the Deuprees and acquiring this equity interest in the Cullman and Decatur offerings, was that part of his concern about not wanting to disclose issues related to the offerings?

A Well, putting the most altruistic spin on it, I would say he was concerned about his client bondholders and he wanted to make sure that their money got back to them, and that the bonds were paid off, and that there wouldn't be any, you know, fallout from the - the whole experience. But you could take a-another view, and that was disclosure would be very bad for business, and so fixing it is -- you know, is the first line of defense as opposed to disclosure. Disclosure gets you nowhere. You're still going to have to fix it anyway.

The conversation was make the disclosure and then we'll fix it, and if we - you know, as you can bring the bondholders along and something is happening positively in, you know, this or that, the owners have been replaced, the manager has been replaced, maybe they will hang in there with you. And that - that was discussed.

Q You mentioned in your prior - a couple of answers prior that this preference for fixing over disclosure by Mr. Lawson also came up in connection with the Brogdon offerings, is that right?

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A Well, I would - when talking about disclosure, with Lawson there wasn't - that was not - didn't seem to be the first line of thought that he had. Disclosure was not immediate. It was, is there some way of fixing this before a disclosure had to be made?

I mean, if it was a timely filing if there was - you know, as you were pointing out that the - you know, would you follow along with another financing for Brogdon or for the clients, you know, the answer was usually the -- you know, those things have been fixed or they've been repaired, a disclosure really isn't necessary. We know this man, we are confident that we're dealing with a good - good group and good people, and we'll just move forward to the next - the next transaction.

So I don't know if I'm answering your question directly or -

Q I guess I'm just trying to assess now whether there's any specific recollections you have of Mr. Lawson expressing to you sort of a preference for fixing something over a disclosure in connection with -

A Oh.
Q - a Brogdon offering.
A Oh. Well, Brogdon was in these. I mean, I don't - yes.

Q Right. Putting aside the Cullman and Decatur offerings.

A Yeah. In both - in both cases, I'd say the answer is yes.

Q Olay.
A I mean, it was - it was really -I always viewed it as a protection of his interest to sell bonds to the client base that he had, and that I think that was - I mean, he may couch it in different terms, but that was my takeaway from conversations that I had had with him, and they were numerous, that -- that was my clear impression of what his intent was, and he said that in as many words. So I took him at face value.

When I would say we needed to - I think this may - this or that may require a disclosure, it was you, whoa, wait a minute, you know, that can be fixed.

Q And what you're referring to, these sort of conversations, I guess I'm just trying to remember whether there's a specific conversation or conversations that you can recall concerning the Brogdon offerings where Mr. Lawson expressed this - his preference for fixing something over disclosure.

A Well, I would say in terms of the Brogdon offerings, you know, as you - you were both pointing out, or all three of you were pointing out, or four of
you when she was here, too, your other associate, that this item, you know, occurred - you didn't get the financial information on time or that item didn't get you know, did not raise it to a level of concern.

And maybe in retrospect, certainly, when you take the totality of the relationship, you would say, yes, but at the time that we were doing the financings, there was - there was really not that feeling of a heightened level of concern about Brogdon, and there was a reluctancie on Mr. Lawson's part to make disclosures. And in almost all situations, the need for disclosure or a continuing disclosure going forward in the next financing, it got fixed by a forbearance agreement, the payment was made, albeit, you know, three days late or ten days late, or something like that, the financial statements were produced.

Was it a pattern? Oh, yeah. There was definitely a pattern, but there was not - and my concerns eventually got assuaged, maybe incorrectly, but none of this stuff ever really blew up until we got to the Cullman and Decatur things. And those weren't Brogdon problems. I mean, that didn't come from Brogdon. That came from a whole group of other people, so that was an unrelated situation.

So I never saw or expected to see the wheels

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Campbell with Marrien Neilson cc'd, sent on April 30,
come off of Mr. Brogdon's operation, really. I mean I honestly thought that he had done many deals before I got there, and he was continuing to do transactions. And even during our time, or my time in that - in that group, I didn't ever come away from - with them, from the different members of the financing team, with a sense that this was - this was shaky at best or it was - you know, the wheels were going to come off or there was some concern on a regular basis that things would not get solved.

So I don't - I don't know how to convey that in the sense of there was - there had become a comfort level with Chris Brogdon in this group that everything would always work out, that there was always some there was a solution, whether it was a forbearance, a refinancing, or something that - that he wasn't - not able to deliver on the information that we were asking for. He didn't do it on a timely basis, but he did do it.
(SEC Exhibit No. 223 was marked for identification.)
BY MR TUTOR:
Q I'm handing the witness what has been marked as Exhibit 223. This is an email from John T. Lynch to Mary
you know, what do I do with the debt service payment?
Q Why would this be Rob Lawson's call?
A I'm - I'm not sure that it should be Rob Lawson's call. But at that time, as I said, there were some operating deficits that had occurred, and I believe that Rob -- some of this unbeknownst to me, but I think in the early going, when the operating deficits did start, he - it was better for him to make payments than to make disclosure again. So payments were - were coming. So -

Q So do you understand that Rob Lawson was making payments for various things, be it -

A In these financing, these -
Q Related to the Cullman and Decatur directly -
A Yeah.
Q - making payments related to Cullman and Decatur?

A I believe so, yes.
Q And did you discuss whether to draw the debt service reserve for this payment with Mr. Lawson?

A Yeah. I - I didn't make any of these calls by myself. I mean, there was never any - I mean, if I was contacted by them, I was probably in Rob Lawson's office about 90 seconds later saying, "I just got an email from such-and such, and what do you want to do about this?
2012. The Bates range is SEC-LawsonE-0000816 to SEC-LawsonE-0000817.

Mr. Lynch, do you recognize this email chain?
A Not yet, but I'll read it, but (Witness reading document.) Yes, I do - I - yes, I -
Q Okay. Directing your attention to the first email in the chain, it's sent by Mary Campbell on April 30, 2012, at 10:21 a.m.

A Yes.
Q She writes, quote, "John: Where do we stand today on the $5 / 1$ debt service payment for Cullman? Are we going to take it from the reserve?" What do you understand her to be asking there?

A Well, it was never my call, but Marrien quite often relied -- once the financings - the number of financings that were done, she seemed to take direction from Rob Lawson in terms of what to do next sometimes. I mean, do we - do we make an announcement? Do we call you know, where is the payment coming from? That kind of thing. So I - I was contacting - Mary was somebody that worked under Marrien Neilson, and there must have been something that was prior to this that indicated that there were - there were issues in terms of meeting the debt service. And so she was just reaching out to say,

And how do you want to handle it?"
So, yes, I would have immediately had that discussion. And in some cases - I mean, in this case, I - I probably reached out to the Deuprees and said, "What's going on? Where are we?" and it - this was he - Mr. Deupree had a - we had a guaranteed maximum price contract which was supposed to be adhered to, but those contracts only work if you don't sign add-on orders to them.

So the contractor was saying this and this needs to be done, and the owner - the representative of the owner was Skip Deupree and he was signing those and agreeing to them. So what a surprise at the end of the project $\$ 350,000$ is a cost overrun to a guaranteed maximum price contract.

We were not consulted, didn't know about it, but, you know, you get the news one day that - that they are suing you and that they are going to arbitration because they are not getting paid. And you say, "Well, should they have been paid?" "Well, no, I don't - I don't think they did the work?" and yada, yada, yada. But at the end of all of that, it was - Mr. Deupree had signed these things, they had a legitimate claim. There really wasn't a defense to it, and it was just another of the many problems that were involved in the deal.

Q Okay. Regarding your response to Ms. Campbell's question, you appear to ask for the debt service reserve to be drawn down.

A Right.
Q And then you write, quote, "I will call you and Marrien later today or early tomorrow morning to determine the exact amount of payments that will be needed for replacing the amounts in the DSR and when."

A Um-hmm. Right.
Q What were you conveying there?
A Well, she said they needed money for the payment, and I think in prior instances it turned out, when I went to Rob Lawson and asked him, "This is what's going on; what do you want to do?" he would then have conversations with Marrien. I believe monies went to Marrien from the trust or from Lawson Financial to keep things afloat, but I think at some point the debt service reserve was being asked to be drawn on, and I was just conveying to her that - what I had heard from - I was conveying to her the information that I got from Deupree. I would have shared that with Rob Lawson, and Lawson would have said, you know, go ahead and drawdown on the debt service reserve. So I notified the trustee that that's what he wanted to do.

Q And do you recall a conversation with Ms.

## reserve?

A I don't recall. I believe that it wasn't, and if it was, the dissemination agent for the disclosure for that information was Bank of Oklahoma. I don't know whether they made that disclosure or not. I think not, at least that's my impression, because I believe we had some conversations to the effect that I had with Lawson.

Lawson was directing traffic from Lawson Financial to the - to the trustee as to what was to be done next or what money they needed. And he furnished all the money that I - that I'm aware of that was paid into this project from the time it started occurring . losses. So --

Q At this time when Robert Lawson was furnishing money and directing that the debt service reserve fund be drawn down, did he have an equity interest in either of these facilities?

A At that time?
Q At that time.
A No. I don't think so. I think that he started paying first, and then realized that this was only going deeper. And so at that point - and it was the right consensus that this group was dysfunctional, and they weren't going to fix themselves, and they weren't going to get better.

Campbell and Ms. Nielsen regarding the amount of payments to replace the draw on the debt service reserve?

A I am sure that we had one to see what we - I
mean, we would have had to go back to the documents to see when they had to be replenished and such but, you know, as to the specifics of that, I don't really recall at this point.

Q Okay. And who was going to be making those debt service reserve fund replenishment repayments?

A Well, since the facility, the project itself was still running operating deficits, the only person that seemed to be willing to make continued payments or to refurbish - and I don't think they were refurbished, to be honest with you, but I - would have been Lawson.

Q Okay.
A And the question - I think at some points there there was some question about the legal obligation to - that the project would have to repay those over a timely basis, and at least my remembrance or recollection of the conversations I had with Lawson at the time was that he was - his preference would have been to devote money to keeping the facility afloat than refurbishing the debt service reserve at that point.

Q Do you recall if an event notice was filed on EMMA related to this drawdown of the debt service

And they were - they were still in litigation long after they were bought out, so I think the assessment was correct that the - this was not going to get better on its own or by itself, and that somebody had to take action and Lawson was protecting his own interests by interjecting me and him and the underwriter into the process, so that it could be fixed.

BY MR. SATWALEKAR:
Q Could I ask a question about this exhibit, Mr. Lynch? You can keep it in front of you still. So looking at your email to Ms. Neilson on SEC-LawsonE-816, you make no reference of consulting with Mr. Lawson about drawing down the DSR, do you?

A No. I make no reference to it on there, no.
Q Why not?
A Well, I think it probably really went without being said that I was not doing this independently and on my own, that if she was asking me for what should be done, she - she meaning Marrien Neilson, clearly knew that I was going to have the conversation with Lawson and that that direction would have been coming from him. It was not my call, and I wasn't making the decision, and she knew that.

I knew that, and so I didn't necessarily have to say that Rob Lawson said that you should make the most of which I was not party to. Mary was really more of a functionary in the trust department, "do I make the
payment on - on May 1. But, I mean, that -- that in fact would be the - really, the only way you would draw

- the only way I can draw a conclusion was that I - I
would have immediately spoken to Lawson. This was his
call, and I would have told him, "Just put them on notice
that they wanted the payment - you know, he wanted the
payment made."
Q So is it your understanding that Ms. Campbell knew that it was Mr. Lawson who was making this decision?

A Oh, I think very much so.
Q Based on your -
A I was, in many ways, his alter ego. I mean, in

- if they couldn't get to him, either by a direct phone call or something, the next call came to me because they knew I could - I would have an answer for them as quickly as possible.

Q Based on your experience interacting with Bank of Oldahoma while you were at the Lawson Company, why do you think Ms. Campbell emailed you instead of Mr. Lawson about this question?

A I-I don't know. I couldn't give you a
response to that. I mean, I-I know that Marrien
Neilson and Rob Lawson had a lot of direct communication,

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payment, don't I make the payment, somebody tell me what to do" kind of thing.

So she knew who I was. She knew that she you know, she could reach out to me and get an answer. So I think that was the only reason to do it. I don't think her first impression would be to call Rob Lawson either, because he would just be irritated by the fact that it wasn't Marrien. It was - Marrien was the senior person; that's who he talked to. And Mary would just be, you know, one of the other people in the department.

Q And if you look at your email at the top, you don't include Rob Lawson in your email to Ms. Campbell and Ms. Neilson, do you?

A No, I don't.
Q Why did you do that?
A I don't know. That's unusual. I think in most cases, I mean, if you look at the series of emails that I do send, almost always he was copied. I don't - there is no particular reason for it. It's just - I don't know. I would have talked to him about it. I wouldn't have even made this email without having a conversation with him, so I --

Q I believe you testified a little earlier that Ms. Neilson often had communications with Mr. Lawson in which you did not participate, is that right?

A Yes. A number of times, I'm sure.
Q What can you tell us about the relationship between Ms. Neilson and Mr. Lawson?

A Well, they - they, like some of the other people in that grouping of people that did financings for - for the Brogdon organization, did - they had known each other for a long time. They were, you know, close friends, close business associates. But I think, you know, they felt that they were friends, too, and saw each other on a regular basis at closings over the years, and, you know, I think they felt they had a long and established relationship.

I mean, I - I did become accepted in that group, but, I mean, they also knew that I was extremely close during the time I was with Rob Lawson, that they could call me and I would get them the answer from Rob if - if they couldn't do it directly. But Marrien picked up the phone and talked to Rob way more. You know, they chatted each other up all the time when I wasn't - if it wasn't a business-related matter or an answer that they needed, I was oftentimes not included in that conversation. I mean, it wasn't - wasn't for me to be socially connected to the two of them in that sense.

I mean, Lawson and Marrien would pick up the phone and talk about God knows what, you know, what was
going on. And he could spend 20 minutes killing time with her, you know, anytime of the day if he wanted to, and so -

Q Putting aside their business relationship, did Ms. Neilson and Mr. Lawson have any personal relationship?

A Well, I think they both considered each other friends. I mean, it was friends in a business environment, but they were friends. I mean, they were they had spent years together doing any number of transactions. Rob Lawson always wanted to use the Bank of Oklahoma for - for any transactions that he was doing. He was very loyal to, you know, whatever the grouping was.

And Marrien - I don't - I don't know how that relationship came together with Brogdon, Lawson, and Marrien, but it preceded me by a lot in terms of years, so I just want - I liked, still do, the Bank of Oklahoma and worked with them very, very early. Worked with others, but worked with them most of the time.

They were - they were business friends and they were - maybe business friends is a better way of I mean, they - they didn't go on trips together or anything like that, but, you know, there was - there was a close personal relationship and they treated each other
in that fashion, if that makes sense.

## BY MR. TUTOR:

Q Mr. Lynch, do you know if the Lawson Financial broker-dealers who were buying and selling the Cullman and Decatur bonds on the secondary market were informed of the debt service reserve drawdown?

A The brokers?
Q Yes.
A I can't say that they were definitely not told that, but I don't think they were. Nobody ever made that disclosure in writing or in my presence to them. Let's put it that way.

Q And do you know if they were informed that Robert Lawson was individually, or through the use of a trust, making payments directly to the operators of the Cullman and Decatur facilities?

A Oh, I am positive that they weren't informed of that.

Q And did you receive financials from the Cullman and Decatur operators?

A Yes, we did.
Q And did you discuss those financials with Mr.

## Lawson?

A Regularly.
Q Did you ever cause those financials to be

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> posted to EMMA?
> A No.
> Q And why not?
> A Mr. Lawson didn't want to post them.
> Q Did you have conversations with Mr. Lawson regarding the --
> A Oh, yes.
> Q - disclosure of financials?
> A I can - I can read numbers, and so can he, and when they're in the red and they're deficits, you know, it gets back to the issue of disclose or fix again. And that was - that was the - everybody was aware of the numbers. I mean, both the manager, the - the owner was concerned, too. I mean, the owners were fighting with each other, but they were also communicating with us that there were problems.

Q Just a couple more.
A Well, don't do it on my time. I mean, it's -if you're going to lose your court reporter, that's another matter I guess.
(SEC Exhibit No. 224 was marked for identification.)

## BY MR. TUTOR:

Q I'm handing the witness what has been marked as Exhibit 224. This is an email from Robert Lawson to John

Lynch, sent on August 20, 2013. Bates Number is SEC-
LawsonE-11 through SEC-Lawson E-12.
(Witness reviewing document.)
Mr. Lynch, do you recognize this email chain?
A Yeah, in a general sense.
Q And does this reflect what you were discussing previously regarding Mr. Lawson's acquisition of the controlling interests in the Cullman and Decatur facilities?

A Yes, it seems to be.
(Witness reviewing document.)
Yeah, I remember. Well, I have general recollection of it, yeah.

Q Okay. So in or around August 2013, when Mr. Lawson or the entities he controlled acquired the controlling interests in Cullman and Decatur, were existing bondholders alerted to the fact that the ownership -- control of the ownership had changed?

A No.
Q And after this time, are you aware if the drawing down of the debt service reserve or if the failure to file financials, if any of that was posted to EMMA?

A I don't believe so. Discussion was had about doing it, but I don't believe that Mr. Lawson ever made
that - that would have been a conversation that - well, he and I had that conversation, but then he and the trustee would have had the conversation as well. And I was not party to the conversations between Marrien, the trustee, and Lawson.

Q And around this time - what do you recall of those conversations?

A I know this is going to sound repetitive, but, you know, I indicated that I thought these were disclosable events and that if he didn't do it, I thought the trustee might. And he said that, you know, he was he was speaking to Marrien, so that was really the end of the conversation. But I -- I don't believe anything was - I never saw anything. I was never asked to review anything, prepare something, making a disclosure, anything along those lines. So I would have to believe that they did not happen.

Q And to your knowledge, once Mr. Lawson acquired control of both facilities, were financials ever posted to EMMA?

A After Mr. Lawson and Mr. Brogdon acquired control of the entire -- well, all - 100 percent of one and 85 percent of the other, not to my knowledge, no.

BY MR. GREENWOOD:
Q Did Mr. Brogdon attain a controlling interest

in Cullman and Decatur?
A Not controlling interest. The two people that ended up buying out in - in Decatur, it was two entities, one -I take that back. In Decatur, there were two owners that - two ultimate owners. One of those was an LLC controlled by Lawson, and the other one was an LLC controlled by Brogdon. In the Cullman financing - and I may have these backwards - but I believe that Deupree's 35 percent was bought out by Lawson.

And I think the other was -I could have those reversed, but I think the 50 percent interest was bought out by the Brogdon entity, because I was sent information to, you know, put one in Tom Bigby, LLC, and put the other one in Covered Bridge, LLC, and those were both entities that I was given by Brogdon, which this may be gratuitous, but I was never convinced or sure that the money that was put up by the Brogdon interests - I wasn't - I wasn't sure whether that money was put up by Brogdon or put up by Lawson. I know which entities it went into, but I don't know - I don't know who made the payments. I always had the feeling that maybe Lawson made those payments, too, but - and then worked something out with Brogdon later. But never sure.

BYMR. TUTOR:

Lawson Financial address, and I was chastised for it. He wanted all of this to be off the broker-dealer record or server. When this started to happen, he asked me to communicate with him through this personal address.

Q And when you say "this," are you referring to the Cullman and Decatur issues --

A Yes.
Q - that we've been discussing?
A Yeah. Yes, I am referring to that.
Q Did you ever hear of Mr. Lawson saying that his
Lawson email had been compromised?
A His Lawson email at Lawson Financial?
Q Yes. His email at Lawson Financial -
A No.
Q - had been compromised.
A No.
Q Well, why wouldn't he want to use his Lawson Financial email? What did he tell you with regard to that?

A Well, he told me that this was something that he did not want on his broker-dealer record, and that he wanted to do this offline, if you will, or on - on a private email.

## ( And why?

A I think from an audit standpoint he was

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Q Did you ever become aware that the revenues for one of the facilities, be it Cullman or Decatur, were used to make payments on behalf of the other facility?

A I don't think so, although I -- Im not - I
don't - I don't have an independent recollection of
that. I don't think monies were being used back and forth on a regular basis, but it's possible.

Q I'm handing -
A The interests were common.
(SEC Exhibit No. 225 was marked for identification.)
BY MR. TUTOR:
Q I'm handing the witness what has been marked as Exhibit 225. It is an email from Robert Lawson using the email ggmailcom Or, withdrawn, it's an email from John Lyuch, Jr., to Robert W. Lawson at @gmailcom. The date is December 10, 2013. Bates range is Lawson-SEC-15444 to Lawson-SEC-15445.

A Okay.
Q Now, Mr. Lynch, you are sending this to Mr.
Lawson's Gmail address.
A Right.
Q Why aren't you sending it to his Lawson
Financial address?
A I had sent a couple of emails to him at the

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probably concerned that I don't - I don't know, I've never been audited by anybody, but certainly not by the -- by FINRA, he clearly told me that he did not want this kind of information on the broker-dealer server, and he wanted to just deal with it in - in a private way and that - occasionally, I would slip up and send him something on Lawson and he would go ballistic, that, you know, what - what was I doing and why - why did I do that. Didn't even see it, sorry. You know, screwed up.

Q And directing your attention to the first email in this chain, it appears to be from B. Tuckmantle at --

A Right.
Q Whose email address is that?
A Who is B. Tuckmantle?
Q Yes.
A Brian Tuckmantle was - they recommended Amaranth, which was - turned out to be two individuals that were working in Greensboro, North Carolina, that Chris Brogdon had used at an earlier time. They had set up their own management company. I don't think he had an interest in them or was controlling them in any way, but he recommended to Rob Lawson that that's who you should use to - when you replace the manager; bring these people in.

And Rob - Rob had a high regard for Brogdon's
partner, and Brian was the one that - they both went down and saw the property and were working on an operation to turn it around.

Q And at this time, Mr. Lawson, through entities he controlled, was effectively the owner of the Cullman ALF, LLC, and the Decatur ALF, LLC, is that correct?

A Yeah. I - well, I don't have the timeframe correct, but it would seem that that would be the case, yes.

Q Okay.
A I don't have the closing documents on the transfers, but it - assuming that the transfers had already been made, the answer would be yes.

Q So directing your attention to Mr. Tuckmantle's email, the last sentence of the first paragraph he writes, quote, "Keep in mind we did a decent amount of 'robbing Peter to pay Paul' between the two communities to avoid wires last month" What do you understand him to mean by that?

A Well, I mean, I - I was trying to read the prior sentences. It said they - funds needed for both Cullman and Decatur to cover both invoices and payroll.
have taken it up with him.
MR. TUTOR: We'll go off the record at 6:00.
(A brief recess was taken)
MR. TUTOR: We're back on the record at 6:06 p.m.

Mr. Lynch, we've had no substantive conversations between you and the staff during the break, is that correct?

THE WITNESS: Yes. No substantive conversations were had.

## BY MR. TUTOR

Q I'm handing the witness what has been marked as Exhibit 225, which we have previously been discussing. I just have a few follow-up questions regarding this exhibit. In particular, this notation from Mr. Tuckmantle that they did a decent amount of robbing Peter to pay Paul

A Um-hmm.
Q After reading this, Mr. Lynch, did you do any follow up regarding Mr. Tuckmantle's statement?

A With Lawson or Tuckmantle?
Q Well, first with Mr. Tuckmantle.
A I would have probably -- I don't -- I don't
have an independent recollection of it at this time, but I - I would have believed that I would have had a

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They did come in slightly under estimates I sent last week. AR collections for both properties were better than expected. Keep in mind that we did a decent amount of - well, apparently, he was - the operator was comingling the funds. That would be my impression of it, yes.

Q And the Cullman offering and the Decatur offering were separate offerings, correct?

A Yes. They were separate project financings, but they were -- there was a common ownership group, as we have discussed, and a common operator - there was a common management company that were running both. That manager was fired or released. He was glad to go by the time he left. And this Amaranth group had stepped in and was handling both of those properties, so -

Q But sitting here now, does this statement raise concems for you?

A Yes. It was not something that I authorized or said, you know, oh, just take money out of this pot and put it in that, or anything like that, but he was just being candid I think in regards to that.

Q And do you recall discussing this issue with Mr. Lawson?

A Oh, yeah. I-I definitely would have. I mean, there was no - no question in my mind that I would
conversation with - with Lawson first. I wouldn't have gone back to Tuckmantle and said anything to him without checking with Lawson first. But I -- I don't really have a recollection of anything being said.

Q And what would you have discussed with Mr. Lawson regarding this statement?

A That they were separate projects and it looked as if there was comingling of funds going on.

Q And is it inappropriate for the comingling of funds between separate projects to occur?

A I would think so, yes. I mean -
BY MR GREENWOOD:
Q Just to be clear, did you have a conversation with Mr. Lawson about the comingling of funds between the Cullman and Decatur projects?

A I said I don't remember having that conversation. I don't - I really don't remember having it, but I believe that I probably would -- probably did, but I can't - I can't say that I independently remember that conversation right now.

BY MR. TUTOR:
Q And do you recall what, if any, follow up there was to Mr. Tuckmantie's statement that there was comingling of funds?

A I do not. No, I don't. I don't remember any
follow up.
Q Are you aware if the comingled funds were returned to the proper facilities?

A I do not know. This was still an ongoing thing. I think Mr. Tuckmantle - I'm not aware, I mean, to answer your question directly. And I believe Mr. Tuckmantle was replaced later with another management company out of Ohio that we had also done financings for.
And he - he - I guess he felt that Tuckmantle was not getting the job done, and so he replaced him with somebody else.

Q Mr. Lynch, could you describe the circumstances of your departure from Lawson Financial?

A Sure. I had undergone quite a bit of stress and frustration being there over the time period that I had, and my frustration - I mean, it's one thing to provide input and advice and somebody take it, but I felt that I was almost always being summarily dismissed in terms of my input.

We also had worked together on a business - in another business, a medical device, and I had contributed capital to it, and it was not going to be a financing that was being done under it. It was a personal thing. It was something that started the relationship. When I said we - I started around 2009 or '10, this was what we
were working on, and then we continued on with that medical device.

And both of us had contributed capital and there was an assumption, a very valid assumption, that we were equal partners in it and that we were going to participate in the upside. And I worked on all of the FDA, you know, submissions to get the FDA approval for the medical device, and, long story short, there was supposed to be an operating agreement. Once again, the entity that we put it in was owned completely by Mr. Lawson. And when we both started contributing capital, I said we need to expand this to have an operating agreement, so that we at least have an understanding between us as to what we're doing and who has rights and responsibilities in this thing.

And he put me off for a substantial period of time, months, months dragged on into even more months, and so it was a combination of working on the legal matters, working on the investment banking transactions, and at the end of the day, at one point, I submitted an operating agreement to him on that - that particular business.

And he indicated - he waited until I left the office and I went to lunch, and he called me at lunch and told me that he was not going to sign that document and
that he doesn't work well with partners, he doesn't like to have partners, he wants to only be in control, and that, you know, we have to come up with another solution.

And so the solution I proposed was I want all my capital back, and I want 20 percent of the company. If it ever goes forward, I would like 20 percent of the company for all the work that $I$ have put in on the project. Call it sweat equity, whatever you wanted to call it, but that was my solution to it. I said, or I leave my money in, you leave your money in, and we continue to go forward and continue to invest together.

He said, "I'l take Door Number 1, and I'll pay you your money back, and, you know, we can work - we'll work out this arrangement." There were a couple of other people in the - in that company with us, one which was a spinal surgeon that was in it, too. But long story short, between - and that - that wasn't - that wasn't the final thing, but that, coupled with all of these transactions and dictation of - he didn't listen to my input, I didn't know why I was there.

At some point, it was just - it was - I was frustrated beyond belief. My wife and I talked about it quite a bit. We had a partner, which was another investment banking firm that I had brought in. I called Herbert J. Simms and Company, which is based in

Connecticut. We did a number of non-Brogdon financings with this group because we were doing much bigger financings and that - and they helped us because they brought institutional power.

The CEO of that company, for about a year, had asked - a year and a half, maybe two, had - during my five-year stay there, asked me to - to move over with them.

Q So what was the precipitating event that led to your departure from Lawson Financial?

A It really was a culmination of all these things. I guess it was just - I was just ultimately so angry and frustrated, I didn't present myself in - you know, I didn't throw the table over and say, "I quit," but I said, "Look, it - I'm going to go work with HJ Simms, so I'm going to take up - you know, they've asked me to, and I - I think this is the better place for me to be," and, you know, submitted my letter of resignation.

And for a week or two it seemed like it was okay, and that's why I said I left with some of my things and came back for some of my other things, thinking that we had left on good terms, and that - that ended pretty quickly.

The FINRA investigation was still going on, the
1 audits - well, I don't know if - the audit I think has
2 turned into an investigation. I don't know what the
3 outcome of that is or was. And then this - this came -
4 later, much later, I got the SEC notice to protect, you
5 know, various documents and such. But I - I left in
6 August I giess of 2014 would be when I left.
And it was - it was long overdue, and I was
just frustrated. And the only way I could get out of
this thing was just to vote with my feet, so I left. I
mean, it just didn't seem to be - it wasn't productive
for me, it wasn't - it wasn't that the money wasn't
okay, it was just that I wasn't comfortable in my own
skin anymore.
In terms of what I had to give up, in terms of
integrity and everything else there, I just felt that I
was - I just - I wasn't serving myself. I was just
serving at his pleasure, and I thought I made things a
lot better for him, but I didn't feel that there was any
return - reciprocity in that, so it wasn't a good
relationship that I wanted to continue at that point. We
started out as close friends, but not - not at the end.
Q And you mentioned taking some of your files.
Did you take any unique Lawson Financial due diligence
files with you when you departed?
A No. That was a - I think that was a rouse on
audits - well, I don't know if - the audit I think has turned into an investigation. I don't know what the outcome of that is or was. And then this - this came later, much later, I got the SEC notice to protect, you know, various documents and such. But I I I left in August I guess of 2014 would be when I left.
And it was - it was long overdue, and I was just frustrated. And the only way I could get out of this thing was just to vote with my feet, so I left. I mean, it just didn't seem to be - it wasn't productive for me, it wasn't - it wasn't that the money wasn't okay, it was just that I wasn't comfortable in my own skin anymore.
In terms of what I had to give up, in terms of integrity and everything else there, I just felt that I was - I just - I wasn't serving myself. I was just serving at his pleasure, and I thought I made things a lot better for him, but I didn't feel that there was any return - reciprocity in that, so it wasn't a good relationship that I wanted to continue at that point. We started out as close friends, but not - not at the end.
Q And you mentioned taking some of your files. Did you take any unique Lawson Financial due diligence files with you when you departed?
A No. That was a - I think that was a rouse on
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his part. He mentioned that to FINRA, that when asked about various files he said, "Well, John Lynch may have those. You know, I don't have those. They must have you know, when he left, he took them with him." I was very cognizant of what I was taking and what I wasn't taking.

And most of what I left with - I worked off a laptop with him. I was issued an Apple computer from the firm. And when I was leaving, I downloaded all of that information onto another Apple, and I turned in my - my Apple computer to him. I downloaded it, erased it I mean, so he got - he got a blank computer.

But I kept all of that information, but I didn't walk out with - with hard copy files or anything that - anything that I have he would have had. But I had nothing more than that. I didn't take anything else. Had no reason to.

BY MR. SATWALEKAR:
Q Why are you so sure that the documents that you took from your Apple computer are duplicative of what Lawson Financial has in its records?

A Well, am I absolutely sure? I don't know what they have, but I don't have - I don't believe I have anything that he doesn't have. I mean, anything that I took with me were in drop boxes or this box.com thing
that I was trying to use with you, and he had access to that, too.

So, I mean, there wouldn't have been any there was nothing that I had that he didn't have, and there was nothing that I I I could have taken that that would have - that I would have left with me having more information than he did with just - there just wasn't anything, and that's what we were - I mean, I had personal files, tax returns, things like that that I had in the office. And I - you know, I took those first, because it was all my information.

But I intended to come back, and then take down - I thought we would be probably - you know, do you need this, I'll take that, and that kind of thing. Some of the -- some of the files he would come down and come down and we were upstairs/downstairs kind of thing, but we were literally on top of each other from office to office.

So there was nothing that -- that I didn't share with him that I would have had or kept.

Q Is it accurate to say that the non-personal files that you took-

A Right.
Q - from your Apple computer that was issued by Lawson Financial were also available on some shared space

that Mr. Lawson could access?
A Yes. Yeah. I don't - there's - I can't
think of a thing that he would not have had. We were both issued our CDs, you know, the closing transcripts and things like that, he had a copy and I had a copy, that kind of thing. So -

## BYMR. GREENWOOD:

Q And I think you testified earlier that your salary at Lawson Financial Corporation was $\mathbf{\$ 1 0 0 , 0 0 0}$, is that right?

A Yeah. It was - it was - I was - I guess it was a consulting fee, and nothing was deducted from it or anything. They just simply paid me on a - I think it was a monthly basis.

Q Okay. So you received $\$ 100,000$ a year as a
consulting fee for the years you worked at -
A Yeah.
Q - Lawson Financial Corporation?
A Yeah. And that never went up.
Q Olcay. So now let's - in terms of the compensation you received for serving as underwriter's counsel -

A Right.
Q - on either the Brogdon offerings or the
Cullman and Decatur offerings, approximately how much per
-
offering did you receive?
A I thought I answered that, but I - I would say somewhere between 20 and 30,000 a transaction, something
like that, and I was I think far and away the lowest paid

Q Okay. So -
A - of the attorneys that were working on
things, but - and that was oftentimes dictated by Mr . Lawson, too.

Q Okay. So you received between $\$ 20$ - and $\$ 30,000$ per offering -

A Yeah, 20-, 25-in most cases. Maybe it was a little bit more towards the end, but -

Q Okay. So you received between $\$ 20$ - and $\$ 30,000$

A Right.
Q - on the 10 to 12 Brogdon offerings you worked on as well as the Cullman and Decatur offerings in connection with your work as underwiter's counsel, is that fair?

A Yes. I think that's correct.
Q Okay.
A I think that's right. BY MR. TUTOR:
Q And did you receive any additional compensation

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## related to Cullman and Decatur?

A What? For the work of negotiating and all -
Q For the ongoing -
A No. No.
Q - negotiation and management?
A No. He viewed that as part and parcel of the consulting fee, so no.

MR. TUTOR: Okay. Mr. Lynch, we have no further questions at this time. We're going to run through a few more additional procedural questions before we go off the record.

THE WITNESS: Sure.
BYMR. TUTOR:
Q Have you discussed with anyone the fact that you would be providing testimony to the SEC?

A Anyone?
Q Anyone.
A I don't think so. Not that I can recall. I take that back. I have advised, in both situations, the employer that I was working with at the time. When when the FINRA investigation started, and I was moving from one firm to the other, I told the firm what the you know, what was going on, what the basis of it was, and talked to the compliance officer there, so that they were aware of the situation. And the current firm that

I'm working with is also aware of that.
Q And what did you tell the current firm that you're working with?

A That there - well, the current - the former firm, I told them that there was a - you know, there was an 8210 request. I shared that information, the letters and such, that I received from FINRA with the firm, which was HJ Simms. And now I'm with John Lufburrow and Associates here in New York, and they are aware of the fact that this was an ongoing thing before I came to you know, came to work with the firm and that there was -- that there was an SEC - I said only two things, that I had received a letter to retain all documents. They said, "Okay." And the second thing was that I had - you know, I was - I was involved with coming to give testimony on this situation.

Q And so have you discussed the substance of what testimony you would give today with anyone?

A Those two people. That would be pretty much it, I think, those two.

Q Did you discuss the substance of what testimony you would give here today?

A Substance, how to best put that, I - the line of questioning here, no. I mean, I I I said that I was coming to give testimony. I assumed I was coming in as a

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- not subject to - thought I was a cooperating witness as opposed to being subject to an investigation.

I feel that the conversation went a little bit differently today than that with regard to the active or inactive status of my legal -

BYMR GREENWOOD:
Q Mr. Lynch, just to be clear, though, the SEC doesn't use the target subject type language in its investigations. This is a confidential non-public investigation.

A Okay.
Q It's a fact-finding investigation. So we sort of don't use - the types of terms that you just used, I'm not sure whether you -

## A Well -

Q - understood them or not, but just wanted to put that on the record.

A Well, I told - I told both firms that I was with the reason - what the - the whole investigation stemmed from. And the group that I left, as I said, we were working as co-managers on deals. So that group was not entirely surprised, and so I did provide the requests; they had the documentation. As to the SEC, the only thing that they have is - they really have nothing.

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| :---: | :---: | :---: | :---: |
| 1 | They have - I don't - I don't know if I | 1 | respect to the active versus inactive status, which |
| 2 | shared the subpoena yet or not, but I think I did. And I | 2 | clearly you've raised and heightened my awareness of it, |
| 3 | sent them just the subpoena, and I sent - and I don't | 3 | but as much as I was -I didn't want to get back into |
| 4 | know who contacted me originally, but someone here at the | 4 | the practice of law. I have always - I made a decision |
| 5 | SEC asked me to retain the records and not to destroy | 5 | to go into investment banking wanted to stay there. I |
| 6 | anything, and I acknowledged that and sent it back. | 6 | deal with attorneys every day of my life, and in - you |
| 7 | So those are the only two documents I would | 7 | know, in regulatory and securities-related matters. |
| 8 | have had, and I said I was coming to give testimony today | 8 | I like being where I am as opposed to getting |
| 9 | because I'm involved in a transaction that's trying to | 9 | back into the practice on a full-time basis. That wasn't |
| 10 | close next week and everybody is going, "Where are you? | 10 | where I - why I went to - to Lawson for that reason. |
| 11 | And what's going on?" And I said, "I can't - I'm just | 11 | And I - I felt I kind of got scuttled and shooed - you |
| 12 | in an all-day meeting in New York, and I can't really | 12 | know, shooed into that against my wishes and better |
| 13 | discuss it at this point." And the - my firm knows, but | 13 | judgment. But I didn't think I had - I still don't know |
| 14 | nobody else does. | 14 | that I violated any - any particular code of ethics or |
| 15 | BYMR. TUTOR: | 15 | disclosures or some need to do that. But if-ifI did, |
| 16 | Q And have you been asked by anyone to provide | 16 | it was really unintentional in that regard, but -I |
| 17 | you with information concerning the substance of your | 17 | don't think I have anything else. Ill just say that. |
| 18 | testimony to the SEC? | 18 | MR. TUTOR: Okay. We have no further questions |
| 19 | A Been asked by anyone else to provide -- | 19 | at this time. We may, however, call you again to testify |
| 20 | Q Have you been asked by anyone - | 20 | in this investigation. Should this be necessary, we will |
| 21 | A No. | 21 | contact you. |
| 22 | Q - to - | 22 | At this time, we are adjourning your testimony |
| 23 | A I think the answer is no. I mean, I don't | 23 | to a later date. And although the testimony is |
| 24 | know. Want to ask it again and I'll answer it again, but | 24 | adjourned, you remain under subpoena. |
| 25 | - | 25 | We are off the record at 6:28 p.m., on October |
|  | Page 299 |  | Page 301 |
| 1 | MR. GREENWOOD: Why don't you ask the question | 1 | - or on April 15, 2016. |
| 2 | again. | 2 | (Whereupon, at 6:28 p.m., the examination was |
| 3 | MR. TUTOR: Yeah. | 3 | concluded.) |
| 4 | BY MR. TUTOR: | 4 | ***** |
| 5 | Q Have you been asked by anyone to provide you | 5 |  |
| 6 | with information concerning the substance of your | 6 |  |
| 7 | testimony to the SEC? | 7 |  |
| 8 | A No. | 8 |  |
| 9 | Q Do you wish to clarify anything or add anything | 9 |  |
| 10 | to the statements you have made today? | 10 |  |
| 11 | A Well, I guess, in closing, I feel a little bit | 11 |  |
| 12 | more - a lot more, I would say, as if I was somehow | 12 |  |
| 13 | contributory to the - to the problem here, particularly | 13 |  |
| 14 | with the Brogdon matters. I don't know that I, at the | 14 |  |
| 15 | time, believed that. | 15 |  |
| 16 | As I said, I discussed with you here today, or | 16 |  |
| 17 | given testimony to the effect that I felt I was part of a | 17 |  |
| 18 | larger financing team, and that although certain things, | 18 |  |
| 19 | as you present them, seem to rise to a level of . | 19 |  |
| 20 | heightened concern, and concern maybe that I should have | 20 |  |
| 21 | had, relying on the people and the relationships that we | 21 |  |
| 22 | had with each other and with Mr. Brogdon. I didn't take | 22 |  |
| 23 | it that way. | 23 |  |
| 24 | And the other - the only other I guess | 24 |  |
| 25. | statement that I have is that I - I was not -- with | 25 |  |



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## NY-09158

# Prehearing_conference_20170501 5/1/2017 2:20 PM 

Full-size Transcript<br>Prepared by:

## NY-09158

Thursday, May 11, 2017

UNITED STATES SECURITIES AND EXCHANGE COMMISSION

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In the Matter of:
                                    )
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                            ) File No. 3-17902
    JOHN T. LYNCH, JR.
)
ADMINISTRATIVE PROCEEDING - PRE-HEARING CONFERENCE
PAGES: 1 through 18
PLACE: Securities and Exchange Commission
200 Vesey Street, Suite 400
New York, New York 10281
DATE: Monday, May 1, 2017
The above-entitled matter came on for hearing,
pursuant to notice, at 2:20 p.m.
BEFORE (via telephone) :
CAMERON ELLIOT, ADMINISTRATIVE LAAW JUDGE
Diversified Reporting Services, Inc.
(202) 467-9200

## APPEARANCES:

On behalf of the Securities and Exchange Commission: DAVID TUTOR, ESQ.

LEE GREENWOOD, ESQ.
Division of Enforcement

200 Vesey Street
New York, New York 10281

On behalf of the Respondent:
JOHN T. LYNCH, PRO SE

PROCEEDINGS
JUDGE ELLIOT: Let's go on the record. We're here in the matter of John T. Lynch, Jr., Securities and Exchange Commission, Administrative Proceeding, file number 3-17902. My name is Cameron Elliot, administrative law judge. May I have appearances from counsel, please?

MR. TUTOR: Yes, Your Honor, it's David Tutor and Lee Greenwood on behalf the of Division of Enforcement.

JUDGE ELLIOT: And, Mr. Lynch, I understand you do not have an attorney.

MR. LYNCH: I do not, Your Honor. I intend to get one, but I'm still in the process of trying to obtain counsel.

JUDGE ELLIOT: All right, well, we'll talk about that in a moment. All right, so we are here for our first pre-hearing conference. Let me first of all say that I am very sorry that $I$ was late. Unfortunately, I miscalendared this and it's my responsibility and I'm sorry for wasting the parties' time, but let's just go through my usual list of things to talk about.

First of all it appears to me like Mr. Lynch waived service of the order instituting proceedings on April 10th. Mr. Lynch, does that sound right?

MR. LYNCH: Yes, that sounds about right, yeah. JUDGE ELLIOT: All right, so on April 10th is when my clock starts ticking then for getting this case done. And then the next issue is the Division, has the Division made the investigator file available or is there any investigator file beyond what was part of the, the settled aspect of the proceeding?

MR. TUTOR: Yes, Your Honor, the Division made our investigative file available to Mr. Lynch also on April 10, 2017, all nonprivileged documents and communications.

JUDGE ELLIOT: All right, very well. Now let me just double check the O.I.P. here.

MR. LYNCH: Your Honor, can I speak to that? JUDGE ELLIOT: Yes, go ahead, Mr. Lynch.

MR. LYNCH: I did receive a hard drive and it was represented to me that it was, it contains something like over 500,000 pages of an investigative file which includes, I guess, a number of depositions and testimony given by other parties.

This was a much larger matter than what just pertained me, but $I$ was unable to open that and $I$ have to secure some sort of a three-and-a-half inch IDE Sata USB 2.0 hard drive enclosure which apparently involves some cables and an enclosure, some equipment to be able to
download this file. I have not been able to get that yet, but $I$ will in the next three days or so. It's been ordered. So I have not seen anything in the way of the file.

JUDGE ELLIOT: All right, well, I'm sorry, Mr. Tutor, do you have any comments on that?

MR. TUTOR: Yes, Your Honor, you know we are certainly, we'll try to work with Mr. Lynch to ensure that he has access to the hard drive. We have also volunteered to either point out where the documents are on the hard drive or to provide Mr. Lynch with any specific documents or transcripts that he would request.

JUDGE ELLIOT: All right, very well. Well, Mr. Lynch, if you continue to have problems with this, you can file a motion with me to ask me to do something for you. I'm not sure $I$ can help you with much, but I might be able to do something. So why don't the parties keep on working on that and if you, Mr. Lynch, again, if you run into problems, just file a motion with mé.

MR. LYNCH: All right.

JUDGE ELLIOT: So this is a case where there is, essentially it's a bifurcated case as I sometimes think of it, where there is a settlement of some aspects of the case and not of others, and in this sort of case $I$ don't always require the filing of an answer and there is
no provision in the O.I.P. requiring the filing of an answer, so I'm just going to propose that the parties, that the Respondent not file an answer. Mr. Tutor, any objection to that?

MR. TUTOR: No objection, Your Honor.
JUDGE ELLIOT: Very well. So the two main things that we need to determine are, first of all, the schedule for dispositive motions and on the other hand any details we need to work out about a hearing, if one becomes necessary. Let me address that second point first. If we were to have a hearing in this case, where would it be? Let me start with Mr. Lynch. Mr. Lynch, where do you live?

MR. LYNCH: In Scottsdale, Arizona.
JUDGE ELLIOT: All right, so any, I will ask the Division, any objection if we were to have a hearing, if we have it in the Scottsdale-Phoenix area?

MR. TUTOR: No objection, Your Honor.

JUDGE ELLIOT: All right, now, Mr. Lynch, let me get to the next point which is a schedule for briefing. Let me give you my usual explanation of these cases since you do not have an attorney. This is a case where typically it gets resolved by motions. That is you don't have a hearing.

Now we may have a hearing in this case. I have
done it that way before in cases like this, but we don't necessarily have to have one and it depends upon what the evidence is. I have not seen the evidence. I have no idea what is in the investigative file and I'm going to depend upon the parties to tell me that.

Generally speaking, Mr. Lynch, you have three choices. You can fight the case, meaning we'll have motions. I will take a look at the motions. If I determine that I can resolve the case without a hearing, then I will do that. If I determine I need a hearing, then we'll have a live hearing.

You can try to settle the case. That's not usually what happens in these kinds of cases because you have already settled it, you just couldn't agree on everything.

And then your third option is you can defaults. Defaulting means you don't do anything, you basically give up and then the Division simply sends me whatever evidence they have and I make a decision on what to do without your input.

Now I assume from the fact that you're
appearing here today and you have already had a settlement that you want to fight the case. Does that sound right, Mr. Lynch?

MR. LYNCH: Yes, that's very much correct. I'm
not, I regret entering into that offer and settlement the minute $I$ did it, but nonetheless, it is what it is right now. I very much want to fight the industry set aside and I realize that the Enforcement Division seems to want to ratchet up the set aside or punishment if I pursue that, but for a variety of reasons I simply can't afford to let this go unanswered.

I think I want to have a hearing. I would like to have some of the evidence, a chance to look at some of the materials in the investigation that they held. There were many parties involved in this. This is a much bigger situation than just me.

I know there were two, I would call significant settlements, that have been reached with other parties in this. I don't think my situation in any way compares to those two gentlemen, but my ability at 68 years old to continue practicing in the securities field is of paramount importance to me at this point.

And, so, another thing I've assumed, and maybe apparently incorrectly, that $I$ was going to have to come back to Washington for the hearing and as a result of that the attorney that I had been speaking with to seek to retain them, one is in New York and the other one is in Washington D.C., so now I will be put to the expense of having them come out here as well. You hear the case
in either event, I assume?
JUDGE ELLIOT: Well, Mr. Lynch, look, I will
leave it up to you. It's technically, a matter for me to decide where we hold the hearing. We can hold the hearing in D.C. or we can hold the hearing in New York if you'd prefer. Usually $I$ do it wherever the evidence is. Now in your case because of the nature of this type of case, you will probably be the main witness at the hearing. So if you are willing to travel to D.C. or New York, then we can go there.

If you'd prefer, you can stay at home and have your attorneys come to you in the Scottsdale-Phoenix area and then $I$ would travel and basically everyone would come to you including your attorneys or we can just go whẹrever your attorneys are. So do you want to reconsider this? Do you want to reconsider doing it in the Scottsdale area? Do you want to do it in D.C.?

MR. LYNCH: I think D.C. is probably a good location.

JUDGE ELLIOT: All right, very well. So, Mr. Tutor, any objection to holding the hearing in D.C. if we have one?

MR. TUTOR: No, Your Honor, we have no objection to holding the hearing in D.C. and it is the position of the Division that a hearing isn't necessary
in this matter.

JUDGE ELLIOT: Well, I understand that and, you know, I can't say whether we are going to need one or not. I have had one before in a case like this where there has already been a partial settlement and there's only one issue that is left to be decided, in this case the association bars, but it's also been my experience that many times we don't need a hearing.

So in any event, if we have a hearing, then $I$ will change the location to D.C. and, of course, Mr. Lynch, let me just say if it turns out in the event that you cannot retain these attorneys that you have been speaking to, then simply tell me and if you find someone else who is not in New York or D.C., then we can change the location if it turns out we need a hearing, but before we even determine when the hearing is going to be and all that let's just address the question of what we need to do before that and the main thing we need to do before that is have some motions because we may be able to resolve all of this just on paper.

So let me start with the Division. Actually, no, I changed my mind. Let me start with Mr. Lynch. Mr. Lynch, how much more time do you think you will need to find some attorneys?

MR. LYNCH: Well, I'm going to have to borrow
from family money to retain the attorneys. I have spoken to them about the amounts. I don't have that sufficient amount right now, so I'm going to be asking family members to put up some money for me and since I haven't seen the file and they haven't either, I don't have an ability to be able to say.

Well, I think I want a hearing. I don't know that it's within my decision making ability. It sounds as if Your Honor, you're the sole determiner of whether we have a hearing or not, but $I$ would like to have a hearing and I think I can produce facts from the file that will help mitigate the set aside that the Enforcement Division is asking of me.

JUDGE ELIIOT: All right, well, okay, let me say two things in response to that. First of all, yes, it is up to me whether we have a hearing. If the parties, if the evidence presented to me shows that there are no genuine disputes, then there would be no need for a hearing.

On the other hand, if I conclude that there is some sort of genuine dispute about the facts that needed for me to make a decision about this case, then we would have a hearing. The second thing is it sounds to me like you're not really in a good position to say when you can hire an attorney because you need to get some more money
and you need to review the file. Does that sound right, Mr. Lynch?

MR. LYNCH: That's very correct, sir.

JUDGE ELLIOT: All right, very good. So I'll
tell you what, I will give the parties a little bit longer than I normally would to prepare their motions and then $I$ will try to make a decision on those motions as quickly as $I$ can so that we can determine whether or not we need to have a hearing. So let me then turn to the Division an ask, do you have a proposed schedule for summary disposition motions?

MR. TUTOR: Yes, Your Honor, we propose that the Rule 250 Summary Disposition Motion be due two weeks from today and then any opposition from Mr. Lynch then due four weeks from the moving date and then any reply due one week after that. So it would be May 15 th for the motion, June 12th for the reply and June 19 th for the reply and we'd also note that the O.I.P. does provide that solely for the purposes of the additional proceedings, the allegations of the order shall be accepted as and deemed true by the hearing officer.

JUDGE ELLIOT: Yes, so, Mr. Lynch, do you understand what that means, what Mr. Tutor just said about the deeming certain things to be true? MR. LYNCH: Yes, I believe so.

JUDGE ELIIOT: All right, so one particularly important fact, let me just see if $I$ can find it here, so you are alleged in the O.I.P. to have violated section 10B of the exchange act and Rule 10B5 thereunder which means that necessarily you acted with scienter, that is either recklessly or with an intent to defraud and $I$ am bound by that, okay? So, in fact, so are you. Also that is a figuratively significant fact that is a recurring issue in these kinds of cases. You can't backtrack from that at this point. Do you have any questions about that?

MR. LYNCH: Well, I believe that the offer was prepared by the Enforcement Division and I was told to reach the financial settlement $I$ had to agree to those terms. I don't honestly believe that I did act with either reckless disregard or malice or any intent on my part, but I understand where the record stands right now.

JUDGE ELLIOT: Very well. Okay, so we'll
address, you can address that when you file your motion. Okay, so what this means, what Mr. Tutor has proposed, Mr. Lynch, is a schedule that basically gives you about six weeks from now before you have to file your papers. So what will happen is the division will file their motion on May 15th. That's about two weeks from now and then you would have until June, I'm sorry, was it June

12th, Mr. Tutor, was that your proposal?

MR. TUTOR: Yes, Your Honor.

JUDGE ELLIOT: June 12th to file your opposition and then, and, I'm sorry, Mr. Tutor, tell me again when you're reply brief would be due.

MR. TUTOR: The reply brief would be due June 19th.

JUDGE ELLIOT: June 19th, that would be a week later, a week after you file your opposition. Mr. Lynch, do you have any objection to that schedule?

MR. LYNCH: I do, Your Honor, since I haven't had a chance to even look at the file and I don't have an attorney and I don't want to go into this without having some Counsel. I made a big mistake already agreeing to things that $I$ don't think $I$ did and that is where $I$ am. I would like to have at least an initial 30 days on that.

JUDGE ELLIOT: All right, here's another possibility, so let me propose the following, let's make the Division's motion due Friday, May 26 th, the Respondents opposition due Friday, June 23 rd and the Division's reply due Friday, June 30th. Mr. Tutor, any objection to that schedule?

MR. TUTOR: No objection, Your Honor.

JUDGE ELLIOT: All right, Mr. Lynch, that will
give you almost two full months to prepare an opposition
and it should also give you an opportunity to take a look at the record and find and attorney. Do you have any objection to that schedule?

MR. LYNCH: NO, I don't.
JUDGE ELLIOT: All right, very well, so we'll adopt that one. So let me just repeat it. Friday, May 26th is the opening brief. Opposition is due Friday, June $23 r d$, reply brief from the Division is due Friday, June 30th. All right, I think that's all I have. Mr. Tutor, is there anything else we need to talk about here today?

MR. TUTOR: We have nothing further, Your
Honor.
JUDGE ELLIOT: Very well. Mr. Lynch, do you have any questions or anything else you want to discuss?

MR. LYNCH: Well, I do have one question, because I have been, we are talking here with the SEC about an industry set aside and I have also been contacted by FINRA. My licenses, I believe, are all with FINRA. Is this what we are dealing with here? The set aside from the SEC, is that different or the same as dealing with FINRA?

JUDGE ELLIOT: So it's different. The FINRA
proceeding is, practically speaking, the FINRA
proceeding, it may have an outcome that is very similar
to the outcome here. If the FINRA decides to revoke your licenses, from your point of view it may be the same thing as having the SEC bar you from association with, you know, various industry segments, securities industry segments, but technically they're entirely independent of each other.

So what FINRA does and what the SEC does are technically entirely different, but obviously they may rely upon similar kinds of evidence such as what someone said in an on the record interview and what some other person said and the various documents may all be the same and so forth. Does that answer your question?

MR. LYNCH: Yes, to some degree, yes.
JUDGE ELLIOT: All right, anything else, Mr. Lynch, any other questions?

MR. LYNCH: No, not at this time.
JUDGE ELLIOT: All right, very well. Thank you very much. I will issue an order within the next few days setting forth all the things that we talked about here today. This matter is adjourned.

MR. TUTOR: Thank you, Your Honor.
(Whereupon, at 2:43 p.m., the pre-hearing conference was concluded.)

## PROOFREADER'S CERTIFICATE

In The Matter of: JOHN T. LYNCH, JR.

ADMINISTRATIVE PROCEEDING - PRE-HEARING CONFERENCE

File Number: 3-17902

Date:
Monday, May 1, 2017
Location:
New York, NY

This is to certify that I, Maria E. Paulsen, (the undersigned), do hereby swear and affirm that the attached proceedings before the U.S. Securities and Exchange Commission were held according to the record and that this is the original, complete, true and accurate transcript that has been compared to the reporting or recording accomplished at the hearing.
(Proofreader's Name)
(Date)

Transcript Word Index
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[complete - hearing]

[hearing - opening]

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INVESTOR BULLETIN

# Municipal Bonds: Understanding Credit Risk 


#### Abstract

The SEC's Office of Investor Education and Advocacy is issuing this Investor Bulletin to help educate investors about assessing credit risks they face when purchasing municipal bonds, which may also be called notes or certificates of participation. Credit risk-or default riskis the risk that interest andlor principal on the securities will not be paid on time and in full. Investors need to know who is responsible for repayment of the securities and the financial condition of that entity to assess the credit risk and decide whether to purchase the securities. It is important to look beyond the short-band label given to a municipal bond, such as "general obligation bond" or "revenue bond," or the bond's credit rating. Investors should read the disclosure document, known as the "official statement," which provides important details about the offering, including the factors described below.


## What are Municipal Bonds?

Municipal bonds are debt securities issued by states, cities, counties and other governmental entities to fund day-to-day obligations and to finance capital projects such as building schools, highways or sewer systems. By purchasing municipal bonds, you are in effect lending money to the issuer in exchange for a promise of regular interest payments, usually semi-annually, and the return of the original investment-or principal. The entity responsible for repaying the principal and
interest on the bonds may be the issuer, or an underlying borrower, known as the obligor or "obligated person." Obligors could be another governmental entity, a for-profit firm, or a non-profit entity. The date on which the principal is scheduled to be repaid, known as the security's maturity date, may be years in the future.

Generally, the interest on municipal bonds is exempt from federal income tax. The interest may also be exempt from state and local taxes if you reside in the state where the bond is issued or if issued by a U.S. territory, such as Puerto Rico. Given the tax benefits, the interest on municipal bonds is usually lower than on taxable fixed-income securities such as corporate bonds.

Factors investors should consider when assessing the credit risk of municipal bonds:

## 1. Types of Municipal Bonds

The type of municipal bond issued affects both the risk of default and the value of the municipal bond. Repayment may come from the issuer, an obligor, or from a single tax or revenue source. There are two major types of municipal bonds: "general obligation bonds" and
"revenue bonds." Because these types come in many varieties, you should look beyond the short-hand label when deciding whether to purchase.

- General obligation bonds are issued by governmental entities and are not backed by revenues from a specific project or source. Some general obligation bonds are backed by dedicated taxes on real property and, on occasion, other taxes. Other general obligation bonds are payable from general funds and are often referred to as backed by the "full faith and credit" of the governmental entity. While in many instances "general obligation" means that the issuer or other governmental entity responsible for repaying the bonds has the unlimited authority to tax residents to pay bondholders, in other cases, the issuer or other governmental entity may have limited or no taxing authority. Investors should carefully read the official statement describing the general obligation bond before making an investment decision.
- Revenue bonds are backed by revenues from a specific project or source. There is a wide diversity of types of revenue bonds, each with unique credit characteristics. For example, municipal entities frequently issue securities on behalf of other borrowers such as non-profit colleges or hospitals or certain for-profit entities. These underlying "conduit" borrowers typically agree to repay the issuer, who pays the interest and principal on the securities solely from the "revenue" provided by the conduit borrower. Investors should carefully read the official statement describing the revenue bond, and understand both the identity of the conduit borrower, if any, and what revenues are actually pledged to back the bonds, before making an investment decision.


## 2. Non-Recourse Financings

Some revenue bonds are "non-recourse," meaning that if the revenue stream dries up, or if payments on the bonds are otherwise not paid, the bondholders do not have a claim on the underlying revenue source or against the conduit borrower. In instances where a conduit borrower fails to make a payment to the municipal issuer, the issuer is usually not required to pay the bondholders. For these reasons, it is essential to understand the source of the revenues that will be used to repay the bonds.

## 3. Purpose of the Financing

Municipal bond default rates vary considerably depending on a variety of factors, including the types of bonds issued and whether the ultimate obligor is a municipal entity or a non-municipal entity (i.e., a conduit borrower). For example, if you are considering purchasing municipal securities that finance speculative projects, including those involving for-profit businesses, pay close attention to the potential risks involved. The official statement for this kind of offering usually will include a feasibility study showing the key assumptions made in evaluating the project. Understanding those assumptions can help you evaluate the risks.

## 4. Financial Condition of the Issuer or Other Obligor

A key concern is whether the issuer or other obligor will be able to pay interest and principal in full. To evaluate the financial condition of the issuer or other obligor, consider (among other things):

- Debt and other longer-term liabilities payable from or impacting the same source of revenue as the bonds, including, if applicable, pension and other postemployment benefit obligations of the municipal bond issuer;
- The underlying local economy, including employment, income, wealth, and tax burden; and
- The audited financial statements of the issuer or obligor, including both revenues and expenses.


## 5. Other Sources of Funds to Pay Principal and Interest

While some municipal bonds are general obligation bonds, others are repaid not by an issuer or other obligor, but from a specific payment stream. You should evaluate the viability of the sources of revenue to be used to make these payments. In evaluating the source of payment for the bonds, you should consider (among other things):

- Economic or social trends that may limit demand for particular goods or services (such as gasoline or cigarettes) when those goods or services are being taxed to fund the repayment of the securities; and
- Statutory limits on raising revenues, such as the need for voter approval.


## What are Credit Ratings?

While some investors find it helpful to consider credit ratings when making an investment decision, it is important that you not rely solely on credit ratings when deciding whether to purchase municipal bonds. Investors need to undertake their own independent review of the municipal bonds' risk by reading the official statement and other relevant information described below.

Credit ratings are assessments of municipal bonds' credit risk at a particular point in time. You should be aware that because credit ratings may change over time, the credit rating found on the official statement may not be the credit rating of the municipal bonds if you purchase them on a subsequent date. Investors should
also be aware that, in general, credit rating agencies are paid by the issuer whose municipal bonds they are rating.

Credit ratings are only assessments by credit rating agencies of the credit risk associated with a municipal bond. Each credit rating agency evaluates credit risk based on its own standards, applies its own ratings methodology, and weighs the various factors in the methodology differently. Credit ratings are not investment advice, guarantees of credit quality or of future credit risk, or indications that an investment is suitable. They are designed to address only one aspect of an investment decision-credit risk. As an investor, you may or may not agree with the credit rating.

## Where should I look for information regarding municipal securities?

In most cases, official statements as well as updated information regarding the issuer and the municipal bonds can be found on the Electronic Municipal Market Access (EMMA) website, www.emma.msrb.org. The issuer's financial information is often updated each year. In addition, many municipal bond issuers provide "material event notices" that contain information concerning, among other things, delinquent principal and interest payments, other types of defaults, rating changes, events impacting the tax status of the securities, and bond redemptions or calls. EMMA also has some credit ratings information.

Often, the official statement contains a section titled "investment risk factors" or "investment considerations," which provides information relevant to your investment decision. In addition, pertinent financial information regarding the issuer generally may be found in an appendix attached to the official statement. This publication focuses on credit risk. Investments in municipal bonds entail other risks, such as call risk, interest rate risk, inflation risk, and liquidity risk. Please refer to the material listed below for more information on these risks.

## Related Information

Investor Bulletin: Municipal Bonds (available at http://www.sec.gov/investor/alerts/municipalbonds.htm)

FINRA and MSRB Investor Alert: Municipal Bonds-Staying on the Safe Side of the Street in Rough Times (available at http://www.finra.org/ investors/protectyourself/investoralerts/bonds/ p118923)

The Office of Investor Education and Advocacy has provided this information as a service to investors. It is neither a legal interpretation nor a statement of SEC policy. If you have questions concerning the meaning or application of a particular law or rule, please consult with an attorney who specializes in securities law.

## CERTIFICATE OF SERVICE

I hereby certify that, on this 26th day of June, 2017, I caused to be served true copies of (i) the Division of Enforcement's Motion for Summary Disposition; (ii) the Declaration of David H. Tutor, dated June 26, 2017; and (iii) a Certificate of Length Limitation by the following methods:

By facsimile and UPS overnight
Brent J. Fields, Secretary
Office of the Secretary
U.S. Securities and Exchange Commission

100 F Street, N.E., Mail Stop 3628
Washington, DC 20549
Fax: (202) 772-9324
By email and UPS overnight
The Honorable Cameron Elliot
Administrative Law Judge
U.S. Securities and Exchange Commission

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875 Third Avenue, 28th Floor
New York, NY 10022
Email: jmoyle@lpgmlaw.com
(Counsel for Respondent John T. Lynch, Jr.)

Dated: June 26, 2017


## CERTIFICATE OF LENGTH LIMUTATION

I hereby certify that the Division's Motion for Summary Disposition, filed on this 26th day of June, 2017, contains 5,634 words and complies with the length limitation set forth in Rule 154(c) of the Commission's Rules of Practice.

Dated: June 26, 2017



[^0]:    ${ }^{1}$ Also on April 5, 2017, the Commission issued a settled order against Lawson Financial Corporation ("LFC"), Respondent's former employer, and Robert Lawson ("Lawson"), LFC's founder and CEO, also in connection with the same offerings at issue in the Order as well as one additional offering (the "Lawson Order"). See In re Lawson Financial Corporation and Robert Lawson, A.P. File No. 3-17901, 2017 WL 1245083 (Apr. 5, 2017). In the Lawson Order, the Commission found that LFC willfully violated Sections 17(a)(2) and (3) of the Securities Act and Section 15(c)(2) of the Exchange Act and Rule 15c2-12 thereunder. The Lawson Order also found that Lawson willfully violated Sections 17(a)(2) and (3) of the Securities Act and willfully aided and abetted and caused LFC's violations of Section 15(c)(2) of the Exchange Act and Rule 15c2-12 thereunder. Pursuant to Offers of Settlement, LFC and Lawson agreed, among other things, to pay disgorgement plus prejudgment interest and a civil money penalty, and Lawson received a collateral bar and Investment Company Act prohibition with a right to apply for reentry after three years.

[^1]:    ${ }^{2}$ The Division previously provided Lynch with a copy of the transcript of his April 15, 2016, investigative testimony on August 19, 2016. A copy of Lynch's April 15, 2016, investigative testimony transcript is attached as Exhibit 1 to the Declaration of David H. Tutor, dated June 26, 2017 ("Tutor Decl.").

[^2]:    ${ }^{3}$ Pursuant to his settlement with the Commission and the judgment entered in SEC $v$. Christopher Freeman Brogdon, et al., No. 15 Civ. 8173 (KM) (D.N.J.), Brogdon is in the process of repaying more than $\$ 86$ million to investors, including the investors in the Brogdon Bond Offerings that remain outstanding.

[^3]:    ${ }^{4}$ Lynch also testified that he was an inactive member of the Pennsylvania state bar and never sought admission to the Arizona state bar. (Tutor Decl. Ex. 1 at 51:17-52-23.)

[^4]:    ${ }^{5}$ Lynch also did not disclose these dual roles in the official statements. (OIP at $\mathbb{1}$ 36.)

[^5]:    ${ }^{6}$ Though the official statement for the Clayton V Offering represents that "[c]ertain legal matters will be passed upon" for LFC by Lynch in his capacity as underwriter's counsel, Lynch did not prepare or deliver an underwriter's counsel legal opinion letter for the Clayton V Offering like he had done for the other Brogdon Bond Offerings. (OIP at $\mathbb{\|}$ 29.)
    ${ }^{7}$ Exchange Act Rule 15c2-12 provides that, before purchasing or selling municipal securities in connection with an underwriting, an underwriter is required to reasonably determine that an issuer or obligated person has undertaken in a written agreement for the benefit of the holders of the securities to provide continuing disclosure of certain annual financial information and event notices to the Municipal Securities Rulemaking Board. See 17 C.F.R. § 240.15c2-12(b)(5)(i). Exchange Act Rule 15c2-12 and subsequent amendments were adopted in an effort to improve the quality and timeliness of disclosures to investors in municipal securities, and this requirement of the underwriter reflects the fact that the disclosure of sound financial information is critical to the integrity of not just the primary market, but also the secondary markets for municipal securities. See Municipal Securities Disclosure, Exchange Act Release No. 34961 (Nov. 10, 1994), 59 Fed. Reg. 59590 (Nov. 17, 1994).

[^6]:    ${ }^{8}$ Lynch's conduct that post-dates the July 2010 effective date of the Dodd-Frank Wall Street Reform and Consumer Protection Act ("Dodd-Frank"), which principally involves his work on the ten Brogdon Bond Offerings that closed in 2012 and 2013, including the Clayton V Offering, by itself warrants the permanent collateral bar and Investment Company Act prohibition. $C f$. Bartko v. SEC, 845 F.3d 1217, 1222-24 (D.C. Cir. 2017) (finding collateral bar based exclusively on violative conduct that pre-dated Dodd-Frank to be impermissibly retroactive); Koch v. SEC, 793 F.3d 147, 158 (D.C. Cir. 2015) (finding municipal advisor and NRSRO bar based exclusively on violative conduct that pre-dated Dodd-Frank impermissibly retroactive).

