RECEIVED



# UNITED STATES SECURITIES AND EXCHANGE COMMISSION

Boston Regional Office 33 Arch St., 24th Floor Boston, MA 02110-1424 Telecopier: (617) 573-4590

**DIVISION OF ENFORCEMENT** 

Kathleen Shields Senior Trial Counsel Shieldska@sec.gov (617) 573-8904

January 3, 2018

## SENT BY OVERNIGHT DELIVERY

The Honorable James E. Grimes Administrative Law Judge Securities and Exchange Commission 100 F Street, N.E. Washington, D.C. 20549-2557

> Re: In the Matter of GL Capital Partners, LLC, File No. 3-17818 In the Matter of GL Investment Services, LLC, File No. 3-17819

Dear the Honorable James Grimes:

In connection with the above-referenced administrative proceedings, the following sets forth the Division of Enforcement's ("Division") view of the issue of ratification of your prior orders, and attaches a proposed Order. This letter also responds to your Honor's December 6, 2017 Notice to the Parties and Order Following Remand.

On November 30, 2017, the Commission issued an order ratifying the prior appointment of its administrative law judges to preside over administrative proceedings. *See In re: Pending Administrative Proceedings*, Securities Act Release No. 10440 (Nov. 30, 2017). As applied to this proceeding, the order directs the administrative law judge to determine, based on a de novo reconsideration of the full administrative record, whether to ratify or revise in any respect all prior actions taken by any administrative law judge during the course of this proceeding. *Id.* at 1-2.

It is well established that subsequent ratification of an earlier decision rendered by an unconstitutionally appointed officer remedies any alleged harm or prejudice caused by the violation. *See Doolin Sec. Sav. Bank, F.S.B. v. Office of Thrift Supervision*, 139 F.3d 203, 213-14 (D.C. Cir. 1998); *FEC v. Legi-Tech, Inc.*, 75 F.3d 704, 707-09 (D.C. Cir. 1996). And that principle applies whether or not the ratifying authority is the same person who made the initial decision, so long as "the ratifier has the authority to take the action to be ratified," and, "with full knowledge of the decision to be ratified," makes a "detached and considered affirmation of th[at] earlier decision." *Advanced Disposal Services East, Inc. v. NLRB*, 820 F.3d 592, 602-03 (3d Cir. 2016).

Accordingly, to implement this remedy, the administrative law judge should conduct a de novo review of the administrative record, engage in an independent evaluation of the merits through the exercise of detached and considered judgment, and then determine whether prior actions should be ratified and thereby affirmed. This process ensures "that the ratifier does not blindly affirm the earlier decision without due consideration." *Advanced Disposal Services East*, 820 F.3d at 602-03.

The Division submits that the previous decisions issued by an administrative law judge in this proceeding, including the initial decisions as to both GL Capital Partners, LLC and GL Investment Services, LLC, issued on June 20, 2017, were well-founded and respectfully requests that they be ratified. To that end, the Division attaches a proposed draft order to this letter.

A copy of this letter has been filed with the Office of the Secretary and served on the Respondents. Thank you for your attention to this matter. If you have any questions, you may contact me at 617-573-8904 or Marc Jones at 617-573-8947.

Sincerely,

Kathleen Shields

Kathleen Shields Senior Trial Counsel

Enclosure: CC:

 Proposed Order, Certificate of Service Office of the Secretary GL Capital Partners, LLC GL Investment Services, LLC Daniel Thibeault

## UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

RECEIVED

OFFICE OF THE SECRETARY

### ADMINISTRATIVE PROCEEDING File Nos. 3-17818, 3-17819

In the Matter of

GL CAPITAL PARTNERS, LLC and GL INVESTMENT SERICES, LLC

**Respondents.** 

## [PROPOSED] ORDER FOLLOWING REMAND

After a de novo review and reexamination of the record in these proceedings, I have reached the independent decision to ratify and affirm all prior actions made by an administrative law judge in these proceedings, including the initial decisions as to both GL Capital Partners, LLC and GL Investment Services, LLC, issued on June 20, 2017. This decision to ratify and affirm is based on my detached and considered judgment after an independent evaluation of the merits.

> James E. Grimes Administrative Law Judge

#### **CERTIFICATE OF SERVICE**

I hereby certify that true copies of the Division of Enforcement's January 3, 2018 letter to Judge Grimes and its Proposed Order Following Remand were served on the following on this third day of January, 2018 in the manner indicated below:

By Overnight Mail:

Brent J. Fields, Secretary Office of the Secretary Securities and Exchange Commission 100 F Street, NE Washington, DC 20549

The Honorable James E. Grimes Administrative Law Judge Securities and Exchange Commission 100 F Street, N.E. Washington, D.C. 20549-2557

By Overnight Mail:

GL Capital Partners, LLC 400 5<sup>th</sup> Avenue 6<sup>th</sup> Floor, Suite 600 Waltham, MA 02451

GL Investment Services, LLC 400 5<sup>th</sup> Avenue 6<sup>th</sup> Floor, Suite 600 Waltham, MA 02451

By First Class Mail:

Daniel Thibeault Reg. # Terre Haute, IN

Kathleen Shields