## UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934 Release No. 98306 / September 7, 2023

ACCOUNTING AND AUDITING ENFORCEMENT Release No. 4455 / September 7, 2023

ADMINISTRATIVE PROCEEDING File No. 3-21621

In the Matter of

**BRET NAGGS**,

Respondent.

ORDER INSTITUTING PUBLIC ADMINISTRATIVE PROCEEDINGS PURSUANT TO RULE 102(e) OF THE COMMISSION'S RULES OF PRACTICE, MAKING FINDINGS, AND IMPOSING REMEDIAL SANCTIONS

I.

The Securities and Exchange Commission ("Commission") deems it appropriate and in the public interest that public administrative proceedings be, and hereby are, instituted against Bret Naggs ("Respondent" or "Naggs") pursuant to Rule 102(e)(3)(i) of the Commission's Rules of Practice.<sup>1</sup>

II.

In anticipation of the institution of these proceedings, Respondent has submitted an Offer of Settlement (the "Offer") which the Commission has determined to accept. Solely for the purpose of these proceedings and any other proceedings brought by or on behalf of the Commission, or to which the Commission is a party, and without admitting or denying the findings herein, except as to the Commission's jurisdiction over him and the subject matter of these proceedings, and the findings contained in Section III.3 below, which are admitted, Respondent consents to the entry of this Order Instituting Public Administrative Proceedings Pursuant to Rule

The Commission, with due regard to the public interest and without preliminary hearing, may, by order, . . . suspend from appearing or practicing before it any . . . accountant . . . who has been by name . . . permanently enjoined by any court of competent jurisdiction, by reason of his or her misconduct in an action brought by the Commission, from violating or aiding and abetting the violation of any provision of the Federal securities laws or of the rules and regulations thereunder.

<sup>&</sup>lt;sup>1</sup> Rule 102(e)(3)(i) provides, in relevant part, that:

102(e) of the Commission's Rules of Practice, Making Findings, and Imposing Remedial Sanctions ("Order"), as set forth below.

## III.

On the basis of this Order and Respondent's Offer, the Commission finds that:

- 1. Naggs, age 57, has been a certified public accountant licensed to practice in the State of Wisconsin. The license is currently expired. From July 2014 through October 2015, Naggs served as a Controller for the Truckload Logistics segment of Roadrunner Transportation Systems, Inc. ("Roadrunner").
- 2. Roadrunner is a shipping and logistics company incorporated in Delaware. From in or around 2010 to in or around March 2017, Roadrunner's corporate headquarters was in Cudahy, Wisconsin. From 2010 through early 2020, Roadrunner's common stock was registered with the Commission pursuant to Section 12(b) of the Securities Exchange Act of 1934 ("Exchange Act") and was quoted under the symbol "RRTS" on the New York Stock Exchange ("NYSE"). On April 6, 2020, Roadrunner filed a Form 25 withdrawing its common stock from listing on the NYSE and on April 17, 2020 filed s Form 15 terminating its common stock from registration under Section 12(g) of the Exchange Act.
- 3. On August 31, 2023, a final judgment was entered against Naggs by consent, permanently enjoining him from aiding and abetting violations of Sections 13(a) and 13(b)(2)(A), of the Exchange Act and Rules 12b-20, 13a-1, 13a-11, 13a-13 thereunder, and from future violations of Section 13(b)(5) of the Exchange Act and Rule 13b2-1 thereunder, in the civil action entitled <u>United States Securities and Exchange Commission v. Peter Armbruster et al.</u>, Civil Action Number 19-cv-481, in the United States District Court for the Eastern District of Wisconsin. Naggs also was ordered to pay a \$17,500 civil money penalty. Naggs consented to the entry of a final judgment in the matter without admitting or denying the allegations of the complaint.
- 4. The Commission's complaint alleged, among other things, that during Naggs' tenure as a Controller of Roadrunner from July 2014 to October 2015, Roadrunner submitted financial statements that were materially false and did not fairly or accurately reflect the company's financial situation. The complaint also alleged that Naggs and others knowingly or recklessly provided substantial assistance to Roadrunner in the filing of its financial statements. In addition, the complaint alleged that Naggs and others knowingly or recklessly provided substantial assistance to Roadrunner in its failure to make and keep books, records and accounts that accurately and fairly reflected its transactions and disposition of assets, knowingly circumvented Roadrunner's system of internal accounting controls, and knowingly falsified or caused to be falsified Roadrunner's books, records and accounts.

In view of the foregoing, the Commission deems it appropriate and in the public interest to impose the sanction agreed to in Respondent Naggs' Offer.

Accordingly, it is hereby ORDERED, effective immediately, that:

- A. Bret Naggs is suspended from appearing or practicing before the Commission as an accountant.
- B. After one (1) year from the date of the Order, Respondent may request that the Commission consider Respondent's reinstatement by submitting an application to the attention of the Office of the Chief Accountant.
- C. In support of any application for reinstatement to appear and practice before the Commission as a preparer or reviewer, or a person responsible for the preparation or review, of financial statements of a public company to be filed with the Commission, other than as a member of an audit committee, as that term is defined in Section 3(a)(58) of the Exchange Act, Respondent shall submit a written statement attesting to an undertaking to have Respondent's work reviewed by the independent audit committee of any public company for which Respondent works or in some other manner acceptable to the Commission, as long as Respondent practices before the Commission in this capacity and will comply with any Commission or other requirements related to the appearance and practice before the Commission as an accountant.
- D. In support of any application for reinstatement to appear and practice before the Commission as a member of an audit committee, as that term is defined in Section 3(a)(58) of the Exchange Act, as a preparer or reviewer, or as a person responsible for the preparation or review, of any public company's financial statements that are filed with the Commission, Respondent shall submit a statement prepared by the audit committee(s) with which Respondent will be associated, including the following information:
  - 1. A summary of the responsibilities and duties of the specific audit committee(s) with which Respondent will be associated;
  - 2. A description of Respondent's role on the specific audit committee(s) with which Respondent will be associated;
  - 3. A description of any policies, procedures, or controls designed to mitigate any potential risk to the Commission by such service;
  - 4. A description relating to the necessity of Respondent's service on the specific audit committee; and

- 5. A statement noting whether Respondent will be able to act unilaterally on behalf of the Audit Committee as a whole.
- E. In support of any application for reinstatement to appear and practice before the Commission as an independent accountant (auditor) before the Commission, Respondent must be associated with a public accounting firm registered with the Public Company Accounting Oversight Board (the "PCAOB") and Respondent shall submit the following additional information:
  - 1. A statement from the public accounting firm (the "Firm") with which Respondent is associated, stating that the firm is registered with the PCAOB in accordance with the Sarbanes-Oxley Act of 2002;
  - 2. A statement from the Firm with which the Respondent is associated that the Firm has been inspected by the PCAOB and that the PCAOB did not identify any criticisms of or potential defects in the Firm's quality control system that would indicate that Respondent will not receive appropriate supervision; and
  - 3. A statement from Respondent indicating that the PCAOB has taken no disciplinary actions against Respondent since seven (7) years prior to the date of the Order other than for the conduct that was the basis for the Order.
- F. In support of any application for reinstatement, Respondent shall provide documentation showing that Respondent is currently licensed as a certified public accountant ("CPA") and that Respondent has resolved all other disciplinary issues with any applicable state boards of accountancy. If Respondent is not currently licensed as a CPA, Respondent shall provide documentation showing that Respondent's licensure is dependent upon reinstatement by the Commission.
- G. In support of any application for reinstatement, Respondent shall also submit a signed affidavit truthfully stating, under penalty of perjury:
  - That Respondent has complied with the Commission suspension Order, and with any related orders and undertakings, including any orders in <u>SEC v. Armbruster</u>, et al., 19-cv-481 (E.D. Wisc.), or any related Commission proceedings, including any orders requiring payment of disgorgement or penalties;
  - 2. That Respondent undertakes to notify the Commission immediately in writing if any information submitted in support of the application for reinstatement becomes materially false or misleading or otherwise changes in any material way while the application is pending;

- 3. That Respondent, since the entry of the Order, has not been convicted of a felony or a misdemeanor involving moral turpitude that would constitute a basis for a forthwith suspension from appearing or practicing before the Commission pursuant to Rule 102(e)(2);
- 4. That Respondent, since the entry of the Order:
  - a. has not been charged with a felony or a misdemeanor involving moral turpitude as set forth in Rule 102(e)(2) of the Commission's Rules of Practice, except for any charge concerning the conduct that was the basis for the Order;
  - b. has not been found by the Commission or a court of the United States to have committed a violation of the federal securities laws, and has not been enjoined from violating the federal securities laws, except for any finding or injunction concerning the conduct that was the basis for the Order;
  - c. has not been charged by the Commission or the United States with a violation of the federal securities laws, except for any charge concerning the conduct that was the basis for the Order;
  - d. has not been found by a court of the United States (or any agency of the United States) or any state, territory, district, commonwealth, or possession, or any bar thereof to have committed an offense (civil or criminal) involving moral turpitude, except for any finding concerning the conduct that was the basis for the Order; and
  - e. has not been charged by the United States (or any agency of the United States) or any state, territory, district, commonwealth, or possession, civilly or criminally, with having committed an act of moral turpitude, except for any charge concerning the conduct that was the basis for the Order.
- 5. That Respondent's conduct is not at issue in any pending investigation of the Commission's Division of Enforcement, the PCAOB's Division of Enforcement and Investigations, any criminal law enforcement investigation, or any pending proceeding of a State Board of Accountancy, except to the extent that such conduct concerns that which was the basis for the Order.
- 6. That Respondent has complied with any and all orders, undertakings, or other remedial, disciplinary, or punitive sanctions resulting from any action taken by any State Board of Accountancy, or other regulatory body.

- H. Respondent shall also provide a detailed description of:
  - 1. Respondent's professional history since the imposition of the Order, including
    - (a) all job titles, responsibilities and role at any employer;
    - (b) the identification and description of any work performed for entities regulated by the Commission, and the persons to whom Respondent reported for such work; and
  - 2. Respondent's plans for any future appearance or practice before the Commission.
- I. The Commission may conduct its own investigation to determine if the foregoing attestations are accurate.
- J. If Respondent provides the documentation and attestations required in this Order and the Commission (1) discovers no contrary information therein, and (2) determines that Respondent truthfully and accurately attested to each of the items required in Respondent's affidavit, and the Commission discovers no information, including under Paragraph I, indicating that Respondent has violated a federal securities law, rule or regulation or rule of professional conduct applicable to Respondent since entry of the Order (other than by conduct underlying Respondent's original Rule 102(e) suspension), then, unless the Commission determines that reinstatement would not be in the public interest, the Commission shall reinstate the respondent for cause shown.
- K. If Respondent is not able to provide the documentation and truthful and accurate attestations required in this Order or if the Commission has discovered contrary information, including under Paragraph I, the burden shall be on the Respondent to provide an explanation as to the facts and circumstances pertaining to the matter setting forth why Respondent believes cause for reinstatement nonetheless exists and reinstatement would not be contrary to the public interest. The Commission may then, in its discretion, reinstate the Respondent for cause shown.
- L. If the Commission declines to reinstate Respondent pursuant to Paragraphs J and K, it may, at Respondent's request, hold a hearing to determine whether cause has been shown to permit Respondent to resume appearing and practicing before the Commission as an accountant.

By the Commission.

Vanessa A. Countryman Secretary