# UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

SECURITIES ACT OF 1933 Release No. 10386 / July 6, 2017

SECURITIES EXCHANGE ACT OF 1934 Release No. 81087 / July 6, 2017

INVESTMENT COMPANY ACT OF 1940 Release No. 32728 / July 6, 2017

ADMINISTRATIVE PROCEEDING File No. 3-18061

In the Matter of

RETIREMENT SURETY LLC, CRESCENDO FINANCIAL LLC, THOMAS ROSE, DAVID LEEMAN, AND DAVID FEATHERSTONE,

Respondents.

ORDER INSTITUTING
ADMINISTRATIVE AND CEASEAND-DESIST PROCEEDINGS
PURSUANT TO SECTION 8A OF
THE SECURITIES ACT OF 1933,
SECTIONS 15(b) AND 21C OF THE
SECURITIES EXCHANGE ACT OF
1934, AND SECTION 9(b) OF THE
INVESTMENT COMPANY ACT OF
1940, AND NOTICE OF HEARING

T.

The Securities and Exchange Commission ("Commission") deems it appropriate and in the public interest that public administrative and cease-and-desist proceedings be, and hereby are, instituted pursuant to Section 8A of the Securities Act of 1933 ("Securities Act"), Sections 15(b) and 21C of the Securities Exchange Act of 1934 ("Exchange Act"), and Section 9(b) of the Investment Company Act of 1940 ("Investment Company Act") against Retirement Surety LLC ("Retirement Surety"), Crescendo Financial LLC ("Crescendo"), Thomas Rose ("Rose"), David Leeman ("Leeman"), and David Featherstone ("Featherstone") (together, "Respondents").

After an investigation, the Division of Enforcement alleges that Respondents violated Section 5(a) and (c) of the Securities Act and Section 15(a)(1) of the Exchange Act by acting as unregistered brokers in transactions involving unregistered purchases and sales of securities in the form of 7% promissory notes issued by Verto Capital Management LLC (the "Verto Notes").

## A. **RESPONDENTS**

- 1. **Retirement Surety LLC** ("Retirement Surety") is a Texas limited liability company formed on February 5, 2010 and based in Plano, Texas. According to its website, Retirement Surety is a "practicing Christian organization" comprised of a group of "state licensed partners," all from "career[s] outside of the financial services industry" who provide investment advice for retirement planning. From at least 2013 through 2015, Retirement Surety was managed by Respondents David Leeman, Thomas Rose, and David Featherstone, and also Ronald Wills. During that same time period, Randal Wallis was associated with Retirement Surety. Retirement Surety has never been registered as, or associated with, a registered broker-dealer.
- 2. **Crescendo Financial LLC** ("Crescendo") is a Texas limited liability company formed on June 18, 2013 and based in Plano, Texas. Crescendo's sole function was to broker the sale of Verto Notes, and it offered no other products. According to its website, Crescendo is a "practicing Christian organization" comprised of a group of "licensed partners," all from "career[s] outside of the financial services industry" who sell "investments . . . [that] have placed our clients on a new course to reach their financial goals." At all relevant times, Crescendo was managed by Thomas Rose and David Leeman, who along with David Featherstone, Randal Wallis, and Ronald Wills, sold the Verto Notes. Crescendo has never been registered, as or associated with, a registered broker-dealer.
- 3. **Thomas Edward Rose**, 61, is a resident of Plano, Texas. At all relevant times, Rose was a partner of Retirement Surety and of Crescendo. Rose purports to be licensed as an insurance agent in Texas. Rose does not hold any securities licenses and has never been registered as, or associated with, a registered broker-dealer.
- 4. **David Philip Leeman**, 67, is a resident of Dallas, Texas. At all relevant times, Leeman was a partner of Retirement Surety and of Crescendo. Leeman purports to be licensed as an insurance agent in Texas. Leeman does not hold any securities licenses and has never been registered as, or associated with, a registered broker-dealer.
- 5. **David Featherstone**, 70, is a resident of Dallas, Texas. At all relevant times, Featherstone was a partner of Retirement Surety and a representative of Crescendo Financial. Featherstone purports to have been a licensed insurance agent in Texas when he was selling the Verto Notes. Featherstone does not hold any securities licenses and has never been registered as, or associated with, a registered broker-dealer.

# B. OTHER RELEVANT ENTITIES AND INDIVIDUALS

- 6. **William R. Schantz III** ("Schantz"), 62, resides in Moorestown, New Jersey. Schantz founded and owns several affiliated corporations, none of which are registered with the Commission, including: Verto Capital Management LLC ("Verto"), Senior Settlements LLC ("Senior Settlements"), Mid Atlantic Financial, LLC ("Mid Atlantic"), and Green Leaf Capital Management, LLC ("Green Leaf"). Schantz is not registered with the Commission and is not affiliated with a registered broker-dealer or investment adviser. He was last associated with an NASD member firm in 2000. In 2002, the NASD sanctioned and suspended Schantz for having brokered the sale of unregistered nine-month promissory notes guaranteed by insurance companies without disclosing the sales to the NASD-member firm with which he was associated. In 2006, Schantz entered into a consent order with the New Jersey Bureau of Securities (for the same conduct) and disgorged \$7,000 in commissions he had earned selling the notes.
- 7. **Randal Wallis**, 63, is a resident of Pottsboro, Texas. At all relevant times, Wallis was associated with Retirement Surety and a representative of Crescendo Financial. Wallis purports to be licensed as an insurance agent in Texas. Wallis does not hold any securities licenses and has never been registered as, or associated with, a registered broker-dealer.
- 8. **Ronald Howard Wills**, 71, is a resident of McKinney, Texas. At all relevant times, Wills was a partner of Retirement Surety and a representative of Crescendo Financial. Wills purports to be licensed as an insurance agent in Texas. Wills does not hold any securities licenses and has never been registered as, or associated with, a registered broker-dealer.
- 9. **Verto** is a Delaware Limited Liability Company that Schantz formed in 2009. According to its website, Verto conducts private placement securities offerings to accredited investors, and invests in bundles of life settlements. Verto is an affiliate of Senior Settlements. Verto issued 7% promissory notes that were sold by Respondents.
- 10. **Mid Atlantic** is a New Jersey Limited Liability Company that Schantz formed in 2011. Mid Atlantic's website describes it as a holding company that owns 100% of subsidiaries Verto, Senior Settlements, and Harper Financial, LLC.
- 11. **Senior Settlements** is a New Jersey limited liability company that Schantz formed in 1998, headquartered in Moorestown, New Jersey. Senior Settlements originates, purchases, and sells life settlements, primarily with life settlement brokers. In a "life settlement" transaction, a life insurance policy owner sells his or her policy to an investor in exchange for a lump sum payment.
  - C. RESPONDENTS SOLD SECURITIES AS UNREGISTERED BROKERS IN UNREGISTERED TRANSACTIONS

- 12. From at least November 2013 through November 2015, Verto issued approximately \$12.5 million in Verto Notes to individual investors. Respondents acted as brokers for these sales, selling approximately 162 Verto Notes directly to approximately 82 individual investors and receiving commissions from Verto for each Verto Note sale.
- 13. In brokering the Verto Note sales, Respondents provided investors with Verto Notes offering materials that described Verto's business and the purpose of the Verto Note Sales. The offering materials stated that "[Verto] is engaged in the business of sourcing, valuing and selecting life insurance policies for resale to investors ('Life Settlements')" and "[t]he Note Amount shall be used by [Verto] for general working capital purposes including but not limited to fund [Verto's] purchase and acquisition of life insurance policies." The offering materials also described Verto's "Trading Strategy" as an investment in a common enterprise for profit: "As polices [sic] come to the secondary market, [Verto], together with its affiliate Senior Settlements, LLC, will seek to identify policies that have significant arbitrage opportunities and look to acquire the policy at significant discounts from the potential resale value" and "[Verto's] ability to make scheduled payments on the Promissory Notes outstanding at any particular time depends on [Verto's] financial condition and operating performance, which is subject to the Issuer successfully executing its trading strategy..."
- 14. The offering materials provided by the Respondents also described the risks of investing in the Verto Notes. The materials stated that "[i]f [Verto] does not generate profits, [Verto] may be unable to repay all the promissory notes then outstanding upon maturity" and described Verto's "Lack of Operating History," stating "Verto is a recently formed entity and has no meaningful operating or financial history . . ."
- 15. The offering materials provided by the Respondents to investors also stated that "the repayment of the Promissory Notes is secured by a collateral assignment and pledge of all of the Life Settlements owned by the issuer from time-to-time which includes Life Settlements acquired with the proceeds of the note."
- 16. Respondents regularly participated in all key points in the chain of sale and distribution of the Verto Notes, including soliciting investors to purchase the Verto Notes, advising investors regarding the Verto Notes, handling all necessary paperwork to effectuate the Verto Notes sales, monitoring and managing repayments to investors, and negotiating and arranging so-called "forbearance agreements" between the Verto Note holders and Verto.
- 17. Respondents solicited Verto Note investors through Respondents' own radio broadcasts and internet postings, and directly from their pool of existing insurance product clients.
- 18. On radio shows broadcast on at least two Christian radio networks, some of the Respondents, including Rose and Leeman, described the Verto Note program and directed radio listeners to the Retirement Surety website. Retirement Surety's website described the Verto Notes as "A Nine Month, Short-Term Investment with significantly

higher returns than CDs or other safe money investments," and highlighted that the notes were "200% collateralized" by life settlement policies.

- 19. Similarly, Crescendo's website touted the Verto Notes as a "Short Term Investment with Superior Returns and Minimal Risk," explaining, it was a low risk investment and "not a speculative investment influenced by market performance or the economy but rather an investment backed by 200% collateral with a known value."
- 20. In addition, Respondents solicited Verto Note purchases through meetings with, and telephone calls and mailings to, Respondents' pool of previously-existing insurance clients.
- 21. Respondents earned transaction-based compensation for each Verto Note sale. For each Verto Note that they sold, they earned a 7% commission, 5% of which went to the individual Respondent who sold the note, and 2% of which went to Respondent Crescendo.
- 22. When Verto was unable to repay investors amounts due under the original Verto Notes, the Brokers presented the investors with documents entitled "Forbearance Agreements," which extended the terms of the Verto Notes. For each Forbearance Agreement, Respondents earned an additional 4% commission (on top of their initial 7% sales commission at the time of issuance). Some investors were presented with second "Forebearance Agreements" for which the Brokers received another 4% commission on the unpaid outstanding balance.
- 23. Respondents thus earned a total of \$684,250 in commissions through their Verto Note sales: \$565,419 for brokering the initial sales of the Verto Notes, and an additional \$89,279 for later brokering initial Forbearance Agreements (the "First Forbearance") and an additional \$29,552 for brokering secondary Forbearance Agreements (the "Second Forbearance") for a number of the same Verto Notes.
- 24. The following table lists the commissions earned by Respondents Crescendo, Rose, Leeman, and Featherstone for both the initial Verto Note sales and subsequent forbearance agreements:

| <u>Broker</u> | # of<br>Investors | # of<br>Notes<br>Sold | Principal Amount of Notes Sold | Commissions<br>(Issuance) | <u>Commissions</u><br>(1 <sup>st</sup> Forbearance) | <u>Commissions</u><br>(2 <sup>nd</sup> Forbearance) | Total<br>Commissions |
|---------------|-------------------|-----------------------|--------------------------------|---------------------------|---|---|----------------------|
| Crescendo     | 82                | 162                   | \$12,457,636                   | \$20,612                  | \$1,610   | \$473   | \$22,695             |
| Brokers       |                   |                       |                                |                           |   |   |                      |
| Rose          | 37                | 70                    | \$5,064,391                    | \$217,130                 | \$63,864  | \$16,366  | \$297,360            |
| Leeman        | 24                | 53                    | \$4,227,540                    | \$212,263                 | \$18,459  | \$12,713  | \$243,435            |
| Featherstone  | 8                 | 25                    | \$2,370,455                    | \$115,414                 | \$5,346   | \$0   | \$120,760            |

25. In brokering the Verto Note sales, Respondents also expressly held themselves out as financial advisors providing specialized knowledge on investments. In a

brochure that they provided to investors, Respondents stated: "Take Control and hit your investment target – Offered through a Crescendo Financial Investment Advisor, www.crescendofinancial.net." Retirement Surety's website outlined "five principles for your investments," and stated "[o]ur clients have never lost a penny of principal!" In subscriber information forms for the Verto Notes, Respondents frequently listed their relationship to the investor as a "Financial Advisor."

#### 26. The Verto Notes are securities.

- 27. As early as November 2013, when Respondents began selling the Verto Notes, they expressed concerns to Schantz that the Verto Notes were securities. Respondent Leeman stated on November 15, 2013 that he received a call from another broker who "called to let [Leeman] know that the attorney [the broker] asked to do his due diligence has recommended that he not participate" and "[t]he issue appears to be his opinion that our note is a security." The Respondents were also aware of the 2006 consent order that Schantz entered into with the New Jersey Bureau of Securities where he consented to disgorge \$7,000 in commissions he earned selling similar nine-month promissory notes backed by insurance obligations. On June 24, 2014, nearly a year into selling the notes, Respondent Leeman wrote to Schantz, copying Respondent Rose, that "In the SEC issue you had for selling Promissory Notes in 2001 as non-securities when the SEC claimed that they were securities, what was the difference between those and what we have? It looks like they were also 9 month notes."
- 28. No registration statement was filed or in effect for the offering and sales of Verto Notes, and no valid exemption from registration existed for the Verto Notes offering. At least five of the investors were unaccredited, which Respondents knew because investor paperwork submitted at the time of purchase showed that some investors did not have sufficient income or net worth to qualify as accredited and that the investors did not check the box indicating they were accredited. In addition, Respondents sold Verto Notes to the unaccredited investors without the investors having received the financial information required by Securities Act Rule 502(b)(2) (such as a Verto financial statement). No Form D was filed with the Commission stating that Verto had complied with the exemptions in Rule 506 of the Securities Act.
- 29. None of the Respondents has ever been registered as securities brokers or broker-dealers.

## E. VIOLATIONS

- 1. As a result of the conduct described above, Respondents willfully committed violations of Securities Act Section 5(a)and (c), which prohibit the direct or indirect sale or offer for the sale of securities unless a registration statement is filed or in effect.
- 2. As a result of the conduct described above, Respondents willfully committed violations of Exchange Act Section 15(a)(1), which prohibits a broker from making use of the mails or any means or instrumentality of interstate commerce to effect

any transactions in, or to induce or attempt to induce the purchase or sale of securities without first being registered as or associated with a registered broker-dealer.

## III.

In view of the allegations made by the Division of Enforcement, the Commission deems it necessary and appropriate in the public interest that public administrative and cease-and-desist proceedings be instituted to determine:

- A. Whether the allegations set forth in Section II hereof are true and, in connection therewith, to afford Respondents an opportunity to establish any defenses to such allegations;
- B. What, if any, remedial action is appropriate in the public interest against Respondents pursuant to Section 15(b) of the Exchange Act including, but not limited to, disgorgement and civil penalties pursuant to Section 21B of the Exchange Act;
- C. What, if any, remedial action is appropriate in the public interest against Respondents pursuant to Section 9(b) of the Investment Company Act including, but not limited to, disgorgement and civil penalties pursuant to Section 9 of the Investment Company Act; and
- D. Whether, pursuant to Section 8A of the Securities Act and Section 21C of the Exchange Act, Respondents should be ordered to cease and desist from committing or causing violations of and any future violations of Section 5 of the Securities Act and Section 15(a) of the Exchange Act, whether Respondents should be ordered to pay a civil penalty pursuant to Section 8A(g) of the Securities Act and Section 21B(a) of the Exchange Act, and whether Respondents should be ordered to pay disgorgement pursuant to Section 8A(e) of the Securities Act, and Sections 21B(e) and 21C(e) of the Exchange Act.

## IV.

IT IS ORDERED that a public hearing for purposes of taking evidence on the questions set forth in Section III hereof shall be convened not earlier than 30 days and not later than 60 days from service of this Order at a time and place to be fixed and before an Administrative Law Judge to be designated by further order as provided by Rule 110 of the Commission's Rules of Practice, 17 C.F.R. § 201.110.

IT IS FURTHER ORDERED that Respondents shall file an Answer to the allegations contained in this Order within twenty (20) days after service of this Order, as provided by Rule 220 of the Commission's Rules of Practice, 17 C.F.R. § 201.220.

If Respondents fail to file the directed answer, or fail to appear at a hearing after being duly notified, the Respondents may be deemed in default and the proceedings may be determined against them upon consideration of this Order, the allegations of which may be deemed to be true as provided by Rules 155(a), 220(f), 221(f) and 310 of the Commission's Rules of Practice, 17 C.F.R. §§ 201.155(a), 201.220(f), 201.221(f) and 201.310.

This Order shall be served forthwith upon Respondents as provided for in the Commission's Rules of Practice.

IT IS FURTHER ORDERED that, pursuant to Rule 360(a)(2) of the Commission's Rules of Practice, 17 C.F.R. § 201.360(a)(2), the Administrative Law Judge shall issue an initial decision no later than 120 days from the occurrence of one of the following events: (A) The completion of post-hearing briefing in a proceeding where the hearing has been completed; (B) Where the hearing officer has determined that no hearing is necessary, upon completion of briefing on a motion pursuant to Rule 250 of the Commission's Rules of Practice, 17 C.F.R. § 201.250; or (C) The determination by the hearing officer that a party is deemed to be in default under Rule 155 of the Commission's Rules of Practice, 17 C.F.R. § 201.155 and no hearing is necessary.

In the absence of an appropriate waiver, no officer or employee of the Commission engaged in the performance of investigative or prosecuting functions in this or any factually related proceeding will be permitted to participate or advise in the decision of this matter, except as witness or counsel in proceedings held pursuant to notice. Since this proceeding is not "rule making" within the meaning of Section 551 of the Administrative Procedure Act, it is not deemed subject to the provisions of Section 553 delaying the effective date of any final Commission action.

By the Commission.

Brent J. Fields Secretary