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8	UNITED STATES DISTRICT COURT
	CENTRAL DISTRICT OF CALIFORNIA
10	WESTERN DIVISION
11	95- 8608 WDK (AJWX)
12	SECURITIES AND EXCHANGE COMMISSION,: Civil Action No.
13	Plaintiff,
15	COMPLAINT FOR TEMPORARY
16	KS RESOURCES, : RESTRAINING ORDER, WESTSTAR EXPLORATION, INC., : PRELIMINARY AND PERMANENT LAZAR FREDERICK & COMPANY, : INJUNCTIONS, APPOINTMENT
17	JOHN K. JUDD, JR., MARK D. SEIGEL, : OF A RECEIVER, AND OTHER ALEXANDER L. KAHAN, BETTY A. RUBIN, : EQUITABLE AND LEGAL
	GUARDIAN INDUSTRIES, INC., RELIEF PATHFINDER MINERALS GROUP, INC., :
19 20	ALEX KAHAN ENTERPRISES, INC., MID-WEST PRODUCTION, INC., and JAMIE B. SEIGEL,
21	Defendants.
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23	Plaintiff Securities and Exchange Commission (the
24	"Commission"), for its complaint, alleges as follows:
25	Defendants KS Resources, (*KS*); Lazar Frederick L
-26	Company ("Lazar"); John K. Judd, Jr. ("Judd"); Mark D. Seigel
27	("M. Seigel"); and Betty A. Rubin ("Rubin"); and each of them,
28	directly or indirectly, have engaged, are now engaged, and unless

restrained and enjoined will continue to engage, directly or indirectly, in transactions, acts, practices and courses of business that constitute violations of Sections 5(a) and 5(c) of the Securities Act of 1933, as amended ("Securities Act") [15 U.S.C. §§ 77e(a) and 77e(c)];

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- 2. Defendants KS, Lazar, Weststar Exploration, Inc. ("Weststar"), Judd, Seigel, Alexander L. Kahan ("Kahan") and Rubin (collectively, the "Defendants") and each of them, directly or indirectly, have engaged, are now engaged, and unless restrained and enjoined will continue to engage, directly or indirectly, in transactions, acts, practices and courses of business that constitute violations of Section 17(a) of the Securities Act [15 U.S.C. § 77q(a)] and Section 10(b) of the Securities Exchange Act of 1934, as amended ("Exchange Act") [15 U.S.C. § 78j(b)] and Rule 10b-5 promulgated thereunder [17 C.F.R. § 240.10b-5]; and
- 3. Defendants Lazar and Rubin, and each of them, directly or indirectly, have engaged, are now engaged, and unless restrained and enjoined will continue to engage, directly or indirectly, in transactions, acts, practices and courses of business that constitute violations of Section 15(c) of the Exchange Act, as amended [15 U.S.C. § 780(c)] and Rule 15c1-2 promulgated thereunder [17 C.F.R. § 240.15c1-2].

#### AUTHORITY TO BRING THIS ACTION

4. Plaintiff Commission brings this action pursuant to Sections 20(b) and 20(d)(1) of the Securities Act [15 U.S.C. §§ 77t(b) & 77t(d)(1)] and Sections 21(d)(1) and 21(d)(3)(A) of the Exchange Act [15 U.S.C. §§ 78u(d)(1) & 78u(d)(3)(A)] to

restrain and enjoin the Defendants from engaging in the transactions, acts, practices and courses of business alleged in this Complaint, and transactions, acts, practices and courses of business of similar purport and object and for other relief.

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15. Plaintiff Commission, pursuant to authority granted to it by Sections 10(b), 15(c) and 23(a) of the Exchange Act [15 U.S.C. §§ 78j(b), 78o(c) & 78w(a)], has promulgated Rules 10b-5 and 15c1-2 [17 C.F.R. §§ 240.10b-5 & 240.15c1-2], which rules were in effect at all times relevant herein and are still in effect.

## JURISDICTION AND VENUE

- 6. This Court has jurisdiction over this action pursuant to Sections 20(b), 20(d)(1) and 22(a) of the Securities Act [15 U.S.C. §§ 77u(b), 77u(d)(1) & 77v(a)] and Sections 21(d)(3)(A), 21(e) and 27 of the Exchange Act [15 U.S.C. §§ 78u(d)(3)(A), 78u(e) & 78aa].
- 7. The Defendants, and each of them, directly or indirectly, have made use of the mails, means or instruments of transportation or communication in interstate commerce, or means or instrumentalities of interstate commerce in connection with the transactions, acts, practices and courses of business alleged herein.
- 8. Venue over this action is proper pursuant to Section 22(a) of the Securities Act [15 U.S.C. § 77v(a)] and Section 27 of the Exchange Act [15 U.S.C. § 78aa].
- 9. Certain of the transactions, acts, practices and courses of business constituting the violations of law alleged herein occurred within the Central District of California, and

each of the Defendants may be found in, inhabits or transacts business in the Central District of California.

#### THE DEFENDANTS

- 10. <u>KS Resources</u> ("KS"), a California corporation, with its principal place of business in Beverly Hills, California, is the general partner of Mid-Continent Income Fund E, G, H, J, and K, Secured Principal Energy Fund III-XII, XIV, Managed Energy Income Fund I-VII, and Epic Fund I-VI (collectively the "Partnerships"), the 29 oil and gas limited partnerships it formed. KS's President and sole owner is John K. Judd, Jr.
- 11. Weststar Exploration, Inc. ("Weststar"), a California corporation with its principal place of business in Beverly Hills, California, is the enumerated "operator" of the oil and gas wells. Weststar is owned in equal thirds by Mark D. Seigel, Alexander L. Kahan, and Mark D. Seigel's sister-in-law, Jamie Seigel and shares its office with KS.
- 12. <u>Lazar Frederick & Company</u> ("Lazar"), a California corporation, with its principal place of business in Beverly Hills, California, has been registered with the Commission as a broker-dealer since 1984. Lazar is the exclusive selling agent for the Partnerships. <u>Lazar's President and sole owner is Betty A. Rubin.</u>
- 13. <u>John K. Judd, Jr.</u> ("Judd"), age 39, a Beverly Hills, California resident and Certified Public Accountant, has been KS's President and sole owner since February 1993.
- 14. Mark D. Seigel ("M. Seigel"), age 45 and a Beverly
  Hills, California resident, is Weststar's Vice-President. On
  April 30, 1986, M. Seigel consented to an entry of an order

permanently enjoining him from violations of Section 10(b) of the Exchange Act [15 U.S.C. §§ 78j(b)] and Rule 10b-5 [17 C.F.R. § 240.10b-5] thereunder, and from aiding and abetting violations of the consumer protection and books and records provisions of the Exchange Act, including Sections 15(c)(3) and 17(a), [15 U.S.C. §§ 780(c)(3) and 78q(a)] for net capital violations (periodically floating checks to maintain sufficient net capital). See SEC v. Coastal Securities Corp., et al., Civil Action No. 85-2996 RMT (C.D. Cal. 1986). He additionally consented to a bar from associating with a broker, dealer, municipal securities dealer, investment adviser or investment company in a supervisory, proprietary, or financial principal capacity, and a one-year bar from all association with such persons or entities pursuant to Section 15(b) of the Exchange Act [15 U.S.C. § 780(b)]. See In the Matter of Mark D. Seigel, Admin. Proc. File No. 3-6657, Exchange Act Release No. 34-23230 (May 14, 1986).

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- 15. Alexander L. Kahan ("Kahan"), age 42, a Los Angeles, California resident, and is a Weststar Vice-President and Secretary. He holds various National Association of Securities Dealers, Inc. ("NASD") licenses. In 1991, Kahan consented to a censure of \$12,000 by the NASD for violations of Rule 15c2-4 of the Exchange Act [17 C.F.R. § 240.15c2-4] (improper use of client funds) in connection with oil and gas limited partnership offerings (NASD Complaint File No. CO2 910038).
- 16. <u>Betty A. Rubin</u> ("Rubin"), age 47 and a Woodland Hills, California resident, has been sole owner of Lazar since late

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summer 1992 and is its President. Rubin is a registered representative who holds various NASD licenses.

# DEFENDANTS NAMED SOLELY FOR THE PURPOSES

## OF OBTAINING FULL RELIEF

- 17. <u>Guardian Industries</u>. <u>Inc.</u> ("Guardian"), a Nevada corporation with its principal place of business in Van Nuys, California, is wholly-owned by M. Seigel and Kahan.
- 18. <u>Pathfinder Minerals Group, Inc.</u> ("Pathfinder"), a California corporation, is M. Seigel's wholly-owned personal service corporation.
- 19. <u>Alex Kahan Enterprises, Inc.</u> ("AKE"), a California corporation, is Kahan's wholly-owned personal service corporation.
- 20. <u>Mid-West Production</u>, <u>Inc.</u> ("Mid-West"), a Nevada corporation, is Judd's wholly-owned personal service corporation.
- 21. <u>Jamie B. Seigel</u> ("J. Seigel"), a Tulsa, Oklahoma resident, is the wife of <u>Andrew B. Seigel</u> ("A. Seigel"), Weststar's President and M. Seigel's brother.

## RELATED ENTITY

22. Westar Exploration, Inc. ("Westar") (pronounced "Weestar"), an Oklahoma corporation, with its principal place of business in Tulsa, Oklahoma, owned in part by M. Seigel, originally served as the partnership operator for the limited partnerships for which KS acts as general partner. At present, M. Seigel, Kahan and J. Seigel each own one-third of Westar's shares.

## THE FRAUDULENT SCHEME

- 23. From May, 1993 through the present, Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin fraudulently raised approximately \$34,934,000 from about 2,083 investors through the interstate offer and sale of unregistered securities in the form of investment contracts structured as interests in a series of 29 oil and gas limited partnerships. From April 1, 1994 through at least November 30, 1995, the Defendants fraudulently raised approximately \$21,909,000 from 1,123 investors in: MCIF K, SPEF IX through XII and XIV, MEIF I through VII, and Epic Funds I through VI, (collectively the "19 latest partnerships").
- 24. In offering and selling the unregistered securities, the Defendants misrepresented and omitted to state material facts concerning the Defendants' use of approximately 51% of investor funds and the source of the approximate 10% to 12% "returns" paid by the Partnerships.

## A. The Organizations

- (1) The General Partner KS Resources
- 25. Since at least May 1993, KS has formed, managed, and served as the general partner of each of the Partnerships. KS is responsible for managing the Partnerships and ensuring that investor proceeds are used as stated in the offering materials.
- 26. Judd and M. Seigel, with input from Rubin and Kahan, draft offering materials, which consist of private placement memoranda ("PPMs") and highlight brochures. Judd also signs all checks on behalf of KS and the Partnerships.

27. KS's duties as general partner included maintaining bank accounts, accounting, mailing monthly distribution checks to the Partnerships' investors, reviewing lease interest prospects being acquired, and filing year-end tax returns.

- Westar's principals, as purported "consultants" who make presentations to Lazar's sales agents for every new Partnership, and perform administrative tasks. Kahan, in particular, keeps track of the number of accredited investors as each Partnership is sold. M. Seigel, in particular, reviews proposed property acquisitions.
  - (2) The Partnership Operator Weststar Exploration, Inc.
- 29. As partnership operator, Weststar's primary duty is to acquire, market, develop and operate the oil and gas lease interests for the Partnerships. The Partnerships acquire their lease interests solely from Weststar. Weststar, in turn, acquires such lease interests primarily from Westar. Weststar additionally collects some of the oil and gas revenue earned by the Partnerships, and forwards those monies to the proper Partnership.
- 30. Within Weststar, M. Seigel's primary responsibilities are to review proposed property acquisitions and answer KS's and Lazar sales agents' questions. Kahan, who is not an accountant and has limited oil and gas experience, directs the preparation of and reviews Weststar's and Westar's financial statements, determines the lease interest prices charged to the Partnerships, and reviews lease operating expenses. Even though Kahan is in charge of Weststar's financial statements, KS staff reviews

Weststar's books for errors and performs bank reconciliations every two to six months. Kahan and M. Seigel sign Weststar's checks and jointly decide how funds the Partnerships deposit with Weststar are expended.

## (3) The Broker-Dealer - Lazar Frederick & Company

- 31. As the sole selling agent for the Partnerships, Lazar identifies and contacts potential investors, distributes offering memoranda and highlight brochures, conducts due diligence for the Partnerships, and provides advice on Blue Sky laws to KS.
- 32. Lazar, for the 14 month period ending May 31, 1995, received approximately 80% of its \$5,643,879.79 total income from its activities relating to the sales of the Partnership securities.
- 33. Rubin is primarily responsible for Lazar's compliance issues, due diligence, hiring, training and personnel decisions. Rubin, for Lazar, negotiated the 12% commission, 3% due diligence fee, 3% marketing fee each Partnership pays to Lazar and the self-identified "risk and exposure" fee KS pays to Lazar to sell the Partnerships. In exchange for the due diligence fee each Partnership pays, Rubin provides input as to the types of properties purchased, reviews KS's books and records, some incoming oil and gas revenue checks, and occasionally the Partnerships' financial statements.

## (4) The Partnerships

34. The offering documents for the Partnerships are substantially the same, differing only in the properties to be purchased, the dollar amount raised, and their offering periods. The PPMs for each of the Partnerships state identical objectives,

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<u>i.e.</u>, to participate as a working interest owner in oil and gas leases and to take and dispose of production from successful Partnership wells. The PPMs further state the Partnership is exempt from registration under the Securities Act.

- '35. A highlight brochure accompanies each PPM. The highlight brochure states the "annualized" returns paid on past Partnership offerings, which range consistently from approximately 10% to 12%. The highlight brochures also describe the oil and gas industry generally, and give three sets of projected returns, differing only as to the predicted prices of oil per barrel or natural gas per cubic feet, leading investors to believe that the returns to the partnerships will consist of oil and gas revenue.
- 36. The PPMs state that all revenues, costs, expenses, and current distributions are to be allocated 90% to the investors, 10% to KS until the investors recoup their cash invested, and thereafter 80% to the investors and 20% to KS. According to the PPMs, each Partnership has offered and sold limited partnership interests in units of \$1,000 each, with a minimum offering of 100 units (\$100,000) and a maximum offering of between 650 and 1,750 units (\$650,000 to \$1,750,000).
- 37. The PPMs state that KS receives a 5% management fee to compensate KS for its efforts in determining whether the assets being acquired meet the economic criteria of the Partnerships.

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- 38. Lazar has offered and sold interests in the Partherships consecutively, with a new offering starting approximately every six weeks. To introduce each offering, Judd, M. Seigel and Kahan give presentations to sales agents at Lazar that discuss the proposed property acquisitions the PPMs describe, the drilling and production process, the current prices of oil and gas, and the return on the investment.
- 39. To motivate sales agents to sell the Partnerships,
  Lazar requires sales agents to set sales goals and publishes
  those goals to the sales force. Further, Lazar awards cash and
  merchandise bonuses based upon volume of Partnership sales.
- 40. Lazar sales agents engage in a general solicitation of investors by "cold-calling" prospects obtained from reverse telephone directories and purchased lead cards. Many of the investors are elderly, unsophisticated in financial matters, or both.
- 41. Sales agents tell investors over the telephone that the prior Partnerships have paid past returns of approximately 10% to 12% from oil and gas revenue earned on lease interests acquired by the Partnerships.
- 42. The sales agents send and personally deliver to the investors PPMs and highlight brochures which support such claims. In fact, some Lazar sales agents give investors current oil and natural gas price listings along with the Partnership offering materials. Investors do not receive audited financials for KS,

Weststar or the Partnerships, nor do they receive supplementary offering materials to correct the inaccurate disclosure.

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- 43. When the sales pitch concludes, the sales agents ask each investor to fill out and execute a client agreement and subscription document and a check made out to a Partnership. The sales agent forwards this material to Lazar's sales manager.
- 44. Lazar management reviews the materials, records the information, and then takes the check, client agreement and subscription document and delivers them to KS. KS uses the client agreement and subscription document to create a "tracking list" to monitor the number of accredited investors and deposits the check into the Partnership's bank account.
- 45. When over \$100,000 has been deposited into the Partnership's bank account, Judd disburses the funds in accordance with the Estimated Use of Proceeds section in the PPMs. The Estimated Use of Proceeds section represents that investor monies will be allocated for the purchase of U.S. Government obligations (about 22%), Lazar's fees (18% total), working capital (about 2%) and lease related expenses including the acquisition of oil and gas leases (about 51%), and operating expenses (about 7%).

# C. The Misuse and Misappropriation of Investor Monies To Pay Defendants And Their Related Entities

## (1) Payments By Weststar

46. KS, for the Partnership, transfers money from the Partnership operating account to Weststar to purchase oil and gas lease interests for the Partnership. Weststar deposits these funds into Weststar's "operating account," where the funds are

commingled with other investor funds, some of the Partnerships' oil and gas revenues, and other funds. For the period April 1, 1994 to October 31, 1995, the funds deposited by the 19 latest partnerships represent approximately 84% of Weststar's cash receipts.

- 47. Contrary to the representations contained in the PPM relating to the use of proceeds, the Defendants KS, Weststar, Judd, M. Seigel and Kahan misuse and misappropriate a significant portion of the lease acquisition funds. These Defendants pay a significant amount to themselves and make loans to M. Seigel and some of the relief defendants.
- Checks deposited into Weststar's operating account 48. during the period April 1, 1994 to October 31, 1995 totalled about \$15,798,913. Of that total, about \$13,358,419 in deposits, or 84%, came directly from the Partnerships. Another about \$910,856, or 6%, came from oil and gas revenue, which Weststar forwarded to the Partnerships for distribution. The remaining monies deposited into Weststar's account, about \$1,529,638, were deposited by either KS (\$556,749) or Weststar (from its money market account), or by Judd, M. Seigel, and Kahan or entities for which they have signatory authority (totalling \$972,889). From April 1, 1994 to October 31, 1995, of the about \$13,358,419 of investor funds that Weststar received for the acquisition of oil and gas lease interests, at least \$6,034,483.35 were misused and misappropriated by Defendants KS, Weststar, Judd, M. Seigel, and Kahan.

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- (a) to pay KS \$2,649,500 (through April 1995) in undisclosed Consulting and Due Diligence Fees as Weststar's cost of doing business with KS. This amount is over and above the 5% management fee paid by each Partnership;
- (b) to pay the Partnerships \$1,423,621.35 in so-called "interest," used to increase monthly returns to investors;
- (c) to pay Pathfinder \$584,500 for Consulting, Commissions and Due Diligence;
- (d) to pay AKE \$568,500 for Consulting, Commissions and Due Diligence;
  - (e) to pay Mid-West \$40,000 for Due Diligence;
- (f) to pay J. Seigel \$279,500 for Consulting, Commissions and Due Diligence, however, J. Seigel performs no services for Weststar;
- (g) to "lend" Pathfinder and AKE \$200,000, \$100,000 of which has not been repaid;
  - (h) to "lend" Guardian \$223,500; and
- (i) to pay KS and \$210,000, as payment for Weststar's rent and monthly administrative expenses.
- 50. Neither the "loans" to the related entities, nor the payments to the Defendants or the relief defendants, are disclosed in the PPMs.
- 51. Additional fees were paid to KS after April 30, 1995 which total \$1,385,000. However, both the source of these fees (investor funds) and the purpose for which the fees were paid

(Weststar's cost of doing business with KS) were inadequately disclosed and the PPMs were therefore misleading.

(2) Payments By KS

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- Undisclosed to investors prior to April 1995, KS paid the following sums between April 1, 1994 and October 31, 1995:
- (a) \$80,018.59 for lease expense, auto detailing and insurance for three Mercedes-Benz automobiles, driven by Judd, M. Seigel, and Kahan;
- \$466,300 to Judd and Mid-West and as "consulting, due (b) diligence, and professional fees; " of which \$194,250 was paid to Mid-West and \$272,050 was paid to Judd;
  - (c) \$84,000 to Judd in "salary;"
  - (d) \$55,400 to M. Seigel in "salary;" and
  - (e) \$11,900 to Kahan in "salary."
- 53. Prior to April 25, 1995, KS did not disclose that it paid Lazar's rent of approximately \$197,068.29 for the period April 1, 1994 to April 30, 1995. Further, KS never disclosed to investors the purpose for which KS paid Lazar \$1,460,000 as a "risk and exposure" fee for the period April 1, 1994 through October 31, 1995, namely, to compensate Lazar for the costs associated with NASD and Commission investigations of the Partnership offerings.

## Misrepresentations Relating To Return On Investment

54. Investors are told, prior to purchasing the Partnership interests, that the return on investment will come from the Partnerships' oil and gas revenue. For the period April 1, 1994 through October 31, 1995, the revenue from the few oil and gas 28 leases purchased for the 19 latest Partnerships generated only

approximately \$626,725.93 (42%) of the approximately \$1,479,678 distributed to investors.

55. To supplement the inadequate oil and gas revenue, for the Partnerships, Weststar has used investor monies, which Weststar and KS characterize as "interest," to fully fund the monthly distributions. Plaintiff is informed and believes, and on that basis alleges, that the funds used for this purpose are diverted from the monies transferred to Weststar for the purchase of lease interests.

- 56. Investors were not told that any portion of the monthly distributions came from other investor funds.
- 57. These "interest" payments are continuing to be paid for all of the 19 latest Partnerships. For example, investors in MEIF IV and SPEF XI received over 99% of their distributions from funds characterized as "interest" payments even though these two Partnerships were first offered on September 23, 1994 and October 12, 1994 respectively.

# E. <u>Misrepresentations Relating to Weststar's Profit on Sale of</u> Lease Interests

58. The PPMs distributed before April 1995 disclosed that Weststar would receive a profit on the sale of lease interests to the Partnerships, which would be within "standard industry guidelines" and that a fair market value price would be confirmed by an independent appraisal report. The PPMs distributed after April 30, 1995 represented that Weststar would receive between 10% and 35% profit on the sale of the lease interests, but did not state that the fairness of lease interest prices would be confirmed by independent appraisal reports.

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59. To determine Weststar's profit on the sale of lease interests to the Partnerships, Weststar's general ledger should reflect the difference between the price Weststar paid for the lease interests and the price the Partnerships paid for the lease interests. The entries in Weststar's general ledger that show the price Weststar paid for the lease interests and the price the Partnerships paid for the lease interests are inconsistent with other records of Westar and the Partnerships concerning these transactions. Plaintiff is informed and believes and on the basis of such information and belief alleges that Weststar received a profit in excess of 10% to 35%.

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- 60. To make a second, undisclosed profit on the sale of lease interests, Weststar uses Westar as a middleman. Westar finds oil and gas lease interests, purchases them, and sells them to Weststar at a profit. Weststar, in turn, sells the interests to the Partnerships for a second profit. The PPMs disclose the existence and function of either Westar or Weststar, but not both entities. There is no legitimate business reason for both Weststar and Westar to participate in and profit on the purchase and sale of lease interests. Weststar and Westar have the same officers and shareholders, and use the same personnel.
- expended a total of approximately \$1,592,233.26 for the acquisition of lease interests and the costs associated with the acquisition. During this period, 13 Partnerships offered during this time period paid a total of \$4,852,370 for oil and gas lease interests from Weststar. During the same period, Weststar also purchased lease interests from two third-parties, at a cost of

\$253,518. Calculating the profit by taking Westar's purchase price plus the cost of the two outside purchases, Weststar and/or Westar profited on the sale of lease interests to the Partnerships in the amount of \$3,006,618.74, or 163%.

# F. Misrepresentations Regarding Independent Appraisal Reports

62. Until November 1994, all PPMs represented that the fairness of the prices paid for the lease interests would be confirmed by an independent appraisal report. However, independent appraisal reports were not in fact created until August 3, 1995. These reports were not reviewed by Kahan, M. Seigel or A. Seigel. The appraisal reports each contain a disclaimer that says they cannot be used to establish a property's fair market value. Further, Judd never independently verified whether the Partnerships paid a fair market price for the lease interests.

# G. Falsified Investor Account Forms to Contravene Registration Requirements

- 63. As part of its duties in selling the Partnerships,
  Lazar records of the number of investors who do not have an
  annual income of over \$200,000 (or \$300,000 with their spouse), a
  net worth of over \$1,000,000, or a trust with assets in excess of
  \$5,000,000, ("non-accredited" investors).
- 64. To keep track of the non-accredited and accredited investors, Lazar requires each investor to complete and sign a client agreement and a subscription agreement. Some of the client agreements and subscription agreements have been altered by Lazar, to misstate the investor's financial position, including, in at least two instances, the addition of a \*0" at

the end of a non-accredited investor's stated net worth and the addition of a "1," in front of a non-accredited investors' stated net worth to increase the investor's purported net worth.

Lazar's summary of these client agreements and subscription agreements for these same "non-accredited" investors list them as accredited.

## G. Current Status And Ongoing Offering

- 65. Defendants KS, Lazar, Judd, M. Seigel, Kahan and Rubin began a partnership offering in September, 1995 called Epic Fund VI ("Epic VI"). In that offering, KS, as the general partner, is attempting to raise \$1.4 million from investors; to date, about \$566,000 has been raised. Investors are told that about 51% of their investment will be used to purchase oil and gas lease interests.
- 66. Prospective investors are provided with a PPM and a highlight brochure as described in paragraphs 35 through 37. The PPM fails to disclose the actual uses of the proceeds allocated for lease acquisition as described in paragraphs 38-53.
- 67. Approximately \$166,400 of the funds raised from this ongoing offering have been deposited in the same Weststar bank account as in previous offerings. Weststar had a cash balance of only \$25,915.20 as of November 28, 1995. To continue to make "interest" payments, Weststar must raise additional monies. As described above, Weststar's primary source of funds during the period April 1, 1994 through October 31, 1995 were the deposits for lease acquisitions made by the Partnerships.

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## FIRST CAUSE OF ACTION

## OFFER AND SALE OF UNREGISTERED SECURITIES

Violations of Sections 5(a) and 5(c) of the Securities Act
[15 U.S.C. §§ 77e(a) & 77e(c)

(Against KS, Lazar, Judd, M. Seigel and Rubin)

- 68. The allegations contained in paragraphs 1 and 4-69 are realleged and incorporated by reference.
- 69. Defendants KS, Lazar, Judd, M. Seigel and Rubin, and each of them, from about May 1993 through the present, by engaging in the conduct described in paragraphs 1 and 4-69 above, directly or indirectly, through use of the means or instruments of transportation or communication in interstate commerce or the mails, offered to sell or sold securities in the form of investment contracts described to investors as limited partnership interests, or, directly or indirectly, carried or caused such securities to be carried through the mails or in interstate commerce, for the purpose of sale or delivery after sale.
- 70. No registration statement has been filed with the Commission or has been in effect with respect to these securities.
- 71. By reason of the foregoing, defendants KS, Lazar, Judd, M. Seigel and Rubin, and each of them, directly or indirectly, violated, and unless enjoined will continue to violate Sections 5(a) and 5(c) of the Securities Act [15 U.S.C. §§ 77e(a) & 77e(c)].

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## SECOND CAUSE OF ACTION

## FRAUD IN THE OFFER OR SALE OF SECURITIES

Violations of Section 17(a) of the Securities Act
[15 U.S.C. § 77q(a)]

## (Against All Defendants)

- 72. Paragraphs 2 and 4-69 are realleged and incorporated herein by reference.
- 73. Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin and each of them, by engaging in the conduct described in paragraphs 2 and 4-69 above, in the offer or sale of securities, by the use of means or instruments of transportation or communication in interstate commerce or of the mails, directly or indirectly: (1) with scienter, employed devices, schemes or artifices to defraud; (2) obtained money or property by means of untrue statements of material fact or by omitting to state material facts necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading; or (3) engaged in transactions, practices or courses of business which operated or would operate as a fraud or deceit upon the purchasers of such securities.
- 74. By reason of the foregoing, Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin, and each of them, violated, and unless restrained and enjoined will continue to violate, Section 17(a) of the Securities Act [15 U.S.C. § 77q(a)].

## THIRD CAUSE OF ACTION

## FRAUD IN CONNECTION WITH THE

## PURCHASE OR SALE OF SECURITIES

Violations of Section 10(b) of the Exchange

Act [15 U.S.C. § 78j(b)] and Rule 10b-5 promulgated

thereunder [17 C.F.R. § 240.10b-5]

## (Against All Defendants)

- 75. Paragraphs 2 and 4-69 are realleged and incorporated herein by reference.
- 76. Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin, and each of them, by engaging in the conduct described in paragraphs 1-69 above, directly or indirectly, in connection with the purchase or sale of securities, by the use of means or instrumentalities of interstate commerce, or of the mails, with scienter: (1) employed devices, schemes or artifices to defraud; (2) made untrue statements of material fact or omitted to state material facts necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading; or (3) engaged in acts, practices or courses of business which operated or would operate as a fraud or deceit upon other persons.
- 77. By reason of the foregoing, Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin, and each of them, violated, and unless restrained and enjoined will continue to violate, Section 10(b) of the Exchange Act [15 U.S.C. § 78j(b)] and Rule 10b-5 thereunder [17 C.F.R. § 240.10b-5].

## FOURTH CAUSE OF ACTION

Violations of Section 15(c) of the Exchange Act
[15 U.S.C. § 780(c)] and Rule 15c1-2 promulgated thereunder [17
C.F.R. § 240.15c1-2]

## (Against Defendants Lazar and Rubin)

- 78. The allegations contained in paragraphs 3-69 are realleged and incorporated by reference.
- From at least May, 1993 to the present, Defendants 79. Lazar, as a broker dealer, and Rubin, as a controlling person, and each of them, by engaging in the conduct described in paragraphs 3-69 above, directly or indirectly, made use of the mails or means or instrumentalities of interstate commerce, to effect transactions in, or to induce or attempt to induce the purchase or sale of securities otherwise than on a national securities exchange of which Lazar was a member, by means of manipulative, deceptive or other fraudulent devices or contrivances including but not limited to: (1) acts, practices or courses of business which operated or would operate as a fraud or deceit upon other persons, or (2) making untrue statements of material fact or omissions to state material facts necessary in order to make the statements made, in light of the circumstances under which they were made, not misleading, which statements or omissions were made with knowledge or reasonable grounds to believe that they were untrue or misleading.
- 80. As a result of such conduct described in paragraphs 1-69, Defendants Lazar and Rubin violated, and unless restrained and enjoined will continue to violate, Section 15(c) of the

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Exchange Act [15 U.S.C. § 780(c)] and Rule 15c1-2 thereunder [17 C.F.R. § 240.15c1-2].

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## PRAYER FOR RELIEF

WHEREFORE, the Commission respectfully requests that this Court:

I.

Issue findings of fact and conclusions of law that the Defendants committed the violations charged and alleged herein.

II.

Issue an <u>Ex Parte</u> Temporary Restraining Order and Orders of Preliminary and Permanent Injunction, in forms consistent with Rule 65(d) of the Federal Rules of Civil Procedure, restraining and enjoining Defendants KS, Lazar, Judd, M. Seigel and Rubin and their officers, agents, servants, employees and attorneys, and those persons in active concert or participation with any of them, who receive actual notice of the orders by personal service or otherwise, and each of them, from engaging in the transactions, acts, practices and courses of business described herein, and from engaging in conduct of similar purport and object, in violation of Sections 5(a) and 5(c) of the Securities Act [15 U.S.C. §§ 77e(a), 77e(c)]

III.

Issue an <u>Ex Parte</u> Temporary Restraining Order and Orders of Preliminary and Permanent Injunction, in forms consistent with Rule 65(d) of the Federal Rules of Civil Procedure, restraining and preliminarily and permanently enjoining Defendants KS, Weststar, Judd, M. Seigel and Kahan, and their officers, agents, servants, employees and attorneys, and those persons in active

concert or participation with any of them, who receive actual notice of the orders by personal service or otherwise, and each of them, from engaging in the transactions, acts, practices and courses of business described herein, and from engaging in conduct of similar purport and object, in violation of Sections 17(a) of the Securities Act [15 U.S.C. § 77q(a)] and Section 10(b) of the Exchange Act [15 U.S.C. § 78j(b)] and Rule 10b-5 promulgated thereunder [17 C.F.R. § 240.10b-5].

IV.

Issue an <u>Ex Parte</u> temporary restraining order in a form consistent with Rule 65(d) of the Federal Rules of Civil Procedure:

- A. enjoining defendants KS, Weststar, Judd, M. Seigel, Kahan, Guardian, Pathfinder, AKE, Mid-West, and/or J. Seigel and their officers, agents, servants, employees, and attorneys, and those persons in active concert or participation with any of them, who receive actual notice of the orders by personal service or otherwise, and each of them, from:
- 1. transferring, assigning, selling, hypothecating, changing, wasting, dissipating, converting, concealing, or otherwise disposing of, in any manner, any funds, assets, claims, or other property or assets owned or controlled by, or in the possession or custody of KS, Weststar, Judd, M. Seigel, Kahan, Guardian, Pathfinder, AKE, Mid-West, and/or J. Seigel as of the date of the order, except as otherwise ordered by this Court;
- 2. transferring, assigning, selling, hypothecating, or otherwise disposing of any securities, including, but not limited to, any notes, investment contracts, or other securities

of KS, Weststar, Judd, M. Seigel, Kahan, Guardian, Pathfinder, AKE, Mid-West, and/or J. Seigel.

B. enjoining any financial or brokerage institution or other person or entity located within the territorial jurisdiction of the United States courts and holding any funds or other assets in the name, for the benefit, or under the control of KS, Weststar, Judd, M. Seigel, Kahan, Pathfinder, AKE, Mid-West, and/or J. Seigel or any person or entity affiliated with any of them to hold and retain within its control and prohibit the withdrawal, removal, transfer or other disposal of any such funds or other assets.

**v**.

Grant such other and further relief as this Court may determine to be just, equitable and necessary, including, but not limited to, the appointment of a receiver over Defendants KS and Weststar, accountings, and disgorgement with prejudgment interest.

Enter an Order directing Defendants KS, Weststar, Lazar, Judd, M. Seigel, Kahan and Rubin to pay civil penalties pursuant to Section 20(d) of the Securities Act [15 U.S.C. § 77t(d)] and Section 21(d)(3) of the Exchange Act [15 U.S.C. § 78u(d)(3)].

VII.

Retain jurisdiction of this action in accordance with the principles of equity and the Federal Rules of Civil Procedure in order to implement and carry out the terms of all orders and decrees that may be entered, or to entertain any suitable

application or motion for additional relief within the jurisdiction of this Court.

DATED: December 19th 1995

Marianne Wisner
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Securities and Exchange Commission