SECURITIES AND EXCHANGE COMMISSION (Release No. 34-86728; File No. SR-ICC-2019-009)

August 22, 2019

Self-Regulatory Organizations; ICE Clear Credit LLC; Notice of Filing and Immediate Effectiveness of Proposed Rule Change, Security-Based Swap Submission, or Advance Notice Relating to ICC's Treasury Operations Policies and Procedures

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934, <sup>1</sup> and Rule 19b-4 thereunder, <sup>2</sup> notice is hereby given that on August 8, 2019, ICE Clear Credit LLC ("ICC") filed with the Securities and Exchange Commission the proposed rule change, security-based swap submission, or advance notice as described in Items I, II and III below, which Items have been prepared by ICC. ICC filed the proposed rule change pursuant Section 19(b)(3)(A) of the Act<sup>3</sup> and Rule 19b-4(f)(6) thereunder, <sup>4</sup> such that the proposed rule change was immediately effective upon filing with the Commission. The Commission is publishing this notice to solicit comments on the proposed rule change, security-based swap submission, or advance notice from interested persons.

I. <u>Clearing Agency's Statement of the Terms of Substance of the Proposed Rule</u>
<u>Change, Security-Based Swap Submission, or Advance Notice</u>

The principal purpose of the proposed rule change is to revise the ICC Treasury Operations Policies and Procedures ("Treasury Policy"). These revisions do not require any changes to the ICC Clearing Rules ("Rules").

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 78s(b)(1).

<sup>&</sup>lt;sup>2</sup> 17 CFR 240.19b-4.

<sup>&</sup>lt;sup>3</sup> 15 U.S.C. 78s(b)(3)(A).

<sup>&</sup>lt;sup>4</sup> 17 CFR 240.19b-4(f)(6).

# II. <u>Clearing Agency's Statement of the Purpose of, and Statutory Basis for, the</u> Proposed Rule Change, Security-Based Swap Submission, or Advance Notice

In its filing with the Commission, ICC included statements concerning the purpose of and basis for the proposed rule change, security-based swap submission, or advance notice and discussed any comments it received on the proposed rule change, security-based swap submission, or advance notice. The text of these statements may be examined at the places specified in Item IV below. ICC has prepared summaries, set forth in sections (A), (B), and (C) below, of the most significant aspects of these statements.

- (A) <u>Clearing Agency's Statement of the Purpose of, and Statutory Basis for, the</u> Proposed Rule Change, Security-Based Swap Submission, or Advance Notice
  - (a) Purpose

ICC proposes to revise its Treasury Policy. Specifically, ICC proposes minor changes to the Treasury Policy to more generally refer to a data provider for the purposes of collateral valuation and to promote uniform investment guidelines that are applicable to Euro-denominated cash posted by Clearing Participants ("CPs") for their margin requirements related to client positions ("customer origin cash") and Euro-denominated Guaranty Fund and margin cash posted by CPs ("house origin cash"). ICC believes that such revisions will facilitate the prompt and accurate clearance and settlement of securities transactions and derivative agreements, contracts, and transactions for which it is responsible. The proposed changes are described in detail as follows.

ICC proposes to more generally refer to a data provider for the purposes of collateral valuation in the 'Collateral Valuation' sub-section. Currently, the Treasury Policy references, by name, a data provider that ICC uses as a source for collateral valuation information. ICC proposes to remove references to the specific data provider

and to more generally require ICC to use a reliable data provider as a source for collateral valuation information. ICC does not intend that the Treasury Policy list ICC service providers or control the on-boarding or review of such data provider. Service providers are subject to contractual arrangements entered into by authorized ICC officers and, if deemed a critical vendor under the Operational Risk Management Framework, governed by the Operational Risk Management Framework that describes their review and approval.<sup>5</sup>

ICC proposes updates to the Euro investment guidelines appendix, which is applicable to Euro-denominated customer origin and house origin cash. The current Euro investment guidelines allow direct investments in French and German sovereign debt securities having a final maturity of no greater than 198 days but require that all such investments with customer origin cash comply with any applicable conditions and restrictions in Commodity Futures Trading Commission ("CFTC") Regulation 1.25,6 including any applicable exemptive orders. As such, direct investments with customer origin cash are limited to French and German sovereign debt securities having a final maturity of no greater than 180 days in accordance with the exemptive order that was issued by the CFTC (the "Order"). ICC proposes to update the Euro investment guidelines to restrict direct investments with both customer origin and house origin cash to French and German sovereign debt securities having a final maturity of no greater than

See SR-ICC-2018-003 for more information regarding the review and approval of critical vendors under the ICC Operational Risk Management Framework.

<sup>&</sup>lt;sup>6</sup> 17 CFR 1.25.

<sup>&</sup>lt;sup>7</sup> 83 FR 35241 (July 25, 2018).

180 days in order to promote uniform Euro investment guidelines that are applicable to customer origin and house origin cash.

ICC has filed the proposed rule change for immediate effectiveness and proposes that it will be operative on or about, but no sooner than, September 10, 2019.

#### (b) Statutory Basis

Section 17A(b)(3)(F) of the Act<sup>8</sup> requires, among other things, that the rules of a clearing agency be designed to promote the prompt and accurate clearance and settlement of securities transactions, and to the extent applicable, derivative agreements, contracts and transactions; to assure the safeguarding of securities and funds which are in the custody or control of the clearing agency or for which it is responsible; and to comply with the provisions of the Act and the rules and regulations thereunder. ICC believes that the proposed rule change is consistent with the requirements of the Act and the rules and regulations thereunder applicable to ICC, in particular, to Section  $17(A)(b)(3)(F)^9$ , because ICC believes that the proposed rule change will promote the prompt and accurate clearance and settlement of securities transactions, derivatives agreements, contracts, and transactions, and contribute to the safeguarding of securities and funds associated with security-based swap transactions in ICC's custody or control, or for which ICC is responsible. The proposed changes allow ICC to more generally refer to a reliable data provider for the purposes of collateral valuation and to maintain uniformity across the Euro investment guidelines. Removing reference to a specific data provider ensures that the documentation of ICC's Treasury Policy remains up-to-date, clear, transparent, and

<sup>&</sup>lt;sup>8</sup> 15 U.S.C. 78q-1(b)(3)(F).

<sup>9</sup> Id.

focused on articulating the policies and procedures used to support ICC's treasury functions. ICC does not intend that the Treasury Policy list specific ICC service providers. Additionally, restricting direct investments with both customer origin and house origin cash to French and German sovereign debt securities having a final maturity of no greater than 180 days promotes uniform Euro investment guidelines in the Treasury Policy and enhances compliance with the CFTC's Order. The CFTC's Order determined that 180 days or less was an appropriate final maturity for direct investments in French and German sovereign debt securities and, as such, ICC proposes that its Treasury Policy conform with respect to both house origin and customer origin cash. Thus, the proposed rule change is designed to promote the prompt and accurate clearance and settlement of securities transactions, derivatives agreements, contracts, and transactions and to contribute to the safeguarding of securities and funds associated with security-based swap transactions in ICC's custody or control, or for which ICC is responsible within the meaning of Section 17A(b)(3)(F) of the Act. 11

In addition, the proposed revisions to the ICC Treasury Policy are consistent with the relevant requirements of Rule 17Ad-22.<sup>12</sup> Rule 17Ad-22(b)(3)<sup>13</sup> requires ICC to establish, implement, maintain and enforce written policies and procedures reasonably designed to maintain sufficient financial resources to withstand, at a minimum, a default by the two CP families to which it has the largest exposures in extreme but plausible

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<sup>&</sup>lt;sup>10</sup> 83 FR 35241 (July 25, 2018).

<sup>15</sup> U.S.C. 78q-1(b)(3)(F).

<sup>&</sup>lt;sup>12</sup> 17 CFR 240.17Ad-22.

<sup>17</sup> CFR 240.17Ad-22(b)(3).

market conditions. The proposed changes promote the reliable investment of assets in ICC's control with minimal risk, including by generally requiring ICC to use a reliable data provider for the purposes of collateral valuation and conforming ICC's Euro investment guidelines with the CFTC's Order<sup>14</sup> by limiting direct investments to French and German sovereign debt securities having a final maturity of 180 days or less with both house origin and customer origin cash, thereby ensuring that ICC continues to maintain sufficient financial resources to withstand, at a minimum, a default by the two CP families to which it has the largest exposures in extreme but plausible market conditions, consistent with the requirements of Rule 17Ad-22(b)(3).<sup>15</sup>

Rule 17Ad-22(d)(3)<sup>16</sup> requires ICC to establish, implement, maintain and enforce written policies and procedures reasonably designed to hold assets in a manner that minimizes risk of loss or of delay in its access to them and to invest assets in instruments with minimal credit, market, and liquidity risks. The CFTC's Order<sup>17</sup> determined that 180 days or less was an appropriate final maturity for direct investments in French and German sovereign debt securities and ICC proposes that its Treasury Policy conform with respect to both house origin and customer origin cash. Such change does not expand the universe of permitted investments under the Treasury Policy since the current Euro investment guidelines already allow direct investments in French and German sovereign debt securities having a final maturity of 180 days or less. As such, ICC believes that the

<sup>&</sup>lt;sup>14</sup> 83 FR 35241 (July 25, 2018).

<sup>&</sup>lt;sup>15</sup> 17 CFR 240.17Ad-22(b)(3).

<sup>&</sup>lt;sup>16</sup> 17 CFR 240.17Ad-22(d)(3).

<sup>83</sup> FR 35241 (July 25, 2018).

proposed changes enhance compliance with the CFTC's Order<sup>18</sup> by promoting uniform Euro investment guidelines and limiting direct investments with both customer origin and house origin cash to French and German sovereign debt securities having a final maturity of no greater than 180 days, which will enhance ICC's ability to hold assets in a manner that minimizes risk of loss or of delay in its access to them and to invest assets in instruments with minimal credit, market, and liquidity risks. Such changes are therefore reasonably designed to meet the requirements of Rule 17Ad-22(d)(3). 19

#### (B) Clearing Agency's Statement on Burden on Competition

ICC does not believe the proposed rule change would have any impact, or impose any burden, on competition. The proposed changes to ICC's Treasury Policy will apply uniformly across all market participants. Therefore, ICC does not believe the proposed rule change imposes any burden on competition that is inappropriate in furtherance of the purposes of the Act.

Clearing Agency's Statement on Comments on the Proposed Rule Change, (C) Security-Based Swap Submission, or Advance Notice Received from Members, Participants or Others

Written comments relating to the proposed rule change have not been solicited or received. ICC will notify the Commission of any written comments received by ICC.

17 CFR 240.17Ad-22(d)(3).

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<sup>18</sup> Id.

III. <u>Date of Effectiveness of the Proposed Rule Change, Security-Based Swap</u> Submission, or Advance Notice and Timing for Commission Action

Because the foregoing proposed rule change does not:

- (i) significantly affect the protection of investors or the public interest;
- (ii) impose any significant burden on competition; and
- (iii) become operative for 30 days from the date on which it was filed, or such shorter time as the Commission may designate, it has become effective pursuant to Section 19(b)(3)(A) of the Act and Rule 19b-4(f)(6) thereunder.

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

### IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change, security-based swap submission, or advance notice is consistent with the Act. Comments may be submitted by any of the following methods:

## **Electronic Comments:**

- Use the Commission's Internet comment form
   (<u>http://www.sec.gov/rules/sro.shtml</u>); or
- Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-ICC-2019-009 on the subject line.

# Paper Comments:

Send paper comments in triplicate to Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549.

All submissions should refer to File Number SR-ICC-2019-009. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet website (<u>http://www.sec.gov/rules/sro.shtml</u>). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change, securitybased swap submission, or advance notice that are filed with the Commission, and all written communications relating to the proposed rule change, security-based swap submission, or advance notice between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10:00 am and 3:00 pm. Copies of such filings will also be available for inspection and copying at the principal office of ICE Clear Credit and on ICE Clear Credit's website at <a href="https://www.theice.com/clear-credit/regulation">https://www.theice.com/clear-credit/regulation</a>.

All comments received will be posted without change. Persons submitting comments are cautioned that we do not redact or edit personal identifying information from comment submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number SR-ICC-2019-009 and should be submitted on or before [insert date 21 days from publication in the <u>Federal Register</u>].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.  $^{20}$ 

Jill M. Peterson Assistant Secretary

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<sup>&</sup>lt;sup>20</sup> 17 CFR 200.30-3(a)(12).