February 15, 2022

Kelly Grez
Merck & Co., Inc.

Re: Merck & Co., Inc. (the “Company”)
Incoming letter dated February 14, 2022

Dear Ms. Grez:

This letter is in regard to your correspondence concerning the shareholder proposal (the “Proposal”) submitted to the Company by the North Atlantic States Carpenters Pension Fund (the “Proponent”) for inclusion in the Company’s proxy materials for its upcoming annual meeting of security holders. Your letter indicates that the Proponent has withdrawn the Proposal and that the Company therefore withdraws its January 13, 2022 request for a no-action letter from the Division. Because the matter is now moot, we will have no further comment.

Copies of all of the correspondence related to this matter will be made available on our website at https://www.sec.gov/corpfin/2021-2022-shareholder-proposals-no-action.

Sincerely,

Rule 14a-8 Review Team

cc: Edward J. Durkin
United Brotherhood of Carpenters and Joiners of America
LETTER TO SEC

Via email (shareholderproposals@sec.gov)
January 13, 2022
Merck & Co., Inc.
Shareholder Proposal of the North Atlantic States Carpenters Pension Fund

Ladies and Gentlemen:

In accordance with Rule 14a-8(j) of the Securities Exchange Act of 1934, as amended, Merck & Co., Inc., a New Jersey corporation (the “Company”), is seeking to exclude from the proxy materials to be distributed by the Company in connection with the Company’s 2022 annual meeting of shareholders (the “2022 proxy materials”) a shareholder proposal (the “Proposal”), submitted by Joseph Byrne on behalf of the North Atlantic States Carpenters Pension Fund (the “Proponent”) by means of a letter, dated December 3, 2021 (the “Proposal Letter”). As set forth below, the Company received the Proposal after the deadline for submission of shareholder proposals, and the Company respectfully requests that the Staff of the Division of Corporation Finance (the “Staff”) of the Securities and Exchange Commission (the “Commission”) confirm that it will not recommend enforcement action if the Company excludes the Proposal from the 2022 proxy materials. The factual matters are set forth below.

Pursuant to Rule 14a-8(j) and in accordance with Staff Legal Bulletin No. 14D (Nov. 7, 2008) ("SLB 14D"), the Company has:

• filed this letter with the Commission no later than eighty (80) calendar days before the Company intends to file its definitive 2022 proxy materials with the Commission; and

• concurrently sent a copy of this correspondence to the Proponent.

Rule 14a-8(k) and SLB 14D provide that shareholder proponents are required to send companies a copy of any correspondence that the proponents elect to submit to the Commission or the Staff. Accordingly, the Company is taking this opportunity to inform the Proponent that if the Proponent elects to submit additional correspondence to the Commission or the Staff with respect to the Proposal, a copy of that correspondence should be furnished concurrently to Kelly Grez, Deputy Corporate Secretary of the Company at office.secretary@merck.com.
I. THE PROPOSAL

A copy of the Proposal is set forth in Exhibit A.

II. BASIS FOR EXCLUSION – THE PROPOSAL MAY BE EXCLUDED PURSUANT TO RULE 14a-8(e)(2) BECAUSE IT WAS RECEIVED BY THE COMPANY AFTER THE DEADLINE FOR SUBMISSION.

The Company hereby respectfully requests that the Staff concur in the Company’s view that it may exclude the Proposal from the 2022 proxy materials pursuant to Rule 14a-8(e)(2) because the Proposal was received by the Company after the deadline for submission of shareholder proposals.

Rule 14a-8(e)(2) provides that a proposal submitted for a company’s regularly scheduled annual meeting “must be received at the company’s principal executive offices not less than 120 calendar days before the date of the company’s proxy statement released to shareholders in connection with the previous year’s annual meeting (emphasis added).” The Company’s proxy statement for its 2021 annual meeting (the “2021 Proxy Statement”) was dated and released to shareholders on April 5, 2021. As such, the deadline for the submission of shareholder proposals for inclusion in the 2022 proxy materials was December 6, 2021. Pursuant to Rule 14a-5(e), the Company disclosed in the 2021 Proxy Statement this December 6, 2021 deadline. Specifically, on page 89 of the 2021 Proxy Statement (attached as Exhibit B), the Company clearly stated that, to be considered for inclusion in the Company’s 2022 proxy materials, shareholder proposals needed to be submitted in writing and received at the Company’s address by the close of business on December 6, 2021.

Moreover, the Company provided on page 89 two alternative methods for shareholders to submit proposals. As it has historically, the Company indicated the mailing address of the Office of the Company’s Secretary at the Company’s principal executive offices (2000 Galloping Hill Road, K1-4157, Kenilworth, N.J. 07033). In addition, although not required by the rules of the Commission, to ensure that shareholders had available to them a convenient method to ensure timely receipt by the Company of any shareholder proposal sought to be submitted, the Company for the first time provided an e-mail address (office.secretary@merck.com) as an alternative method for shareholders to use to submit shareholder proposals.

As described below and in the sworn affidavit dated January 12, 2022, from Mr. William Faust, the manager of the mailroom at the Company’s principal executive offices (the “Faust Affidavit”) (attached as Exhibit C), the Company did not receive the Proposal Letter at its principal executive offices until December 7, 2021, one day after the December 6 deadline for receipt of shareholder proposals.\(^1\) In that connection, we note that the Proponent sent the Proposal Letter to the Company by United States Postal Service (“USPS”) mail only and did not utilize the e-mail alternative provided by the Company to either deliver the Proposal or to ensure that the Proposal Letter was timely received by the Company.

As noted above, the Company’s principal executive offices are located in Kenilworth, N.J.

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\(^1\) The Company acknowledged receipt of the Proposal and informed the Proponent of its untimely receipt thereof in a letter, dated December 20, 2021 (See Exhibit D).
The Kenilworth, N.J. USPS post office does not in the ordinary course deliver mail to the Company’s principal executive offices. Instead, as a matter of course, on the morning of each business day, Company mailroom personnel drive to the USPS post office located in Kenilworth, N.J. and between 8:30 a.m. and 9:00 a.m. Eastern Time retrieve all mail addressed to the Company that is then available for pickup by the Company at the post office. Thereafter, Company mailroom personnel deliver the mail to the intended recipients at the Company’s principal executive offices.

Consistent with the foregoing, on Monday, December 6, 2021, Company mailroom personnel drove to the USPS post office located in Kenilworth, N.J. and between 8:30 a.m. and 9:00 a.m. Eastern Time on that day retrieved all mail addressed to the Company principal executive offices then available for pickup by the Company at the post office. The mail retrieved from the post office by Company mailroom personnel did not include the Proposal Letter or any other package or envelope from the Proponent.

Although the Proposal Letter was dated December 3, 2021 and appears to have been sent through USPS Priority Mail Express 1-Day mail with a Scheduled Delivery Date of Saturday, December 4, 2021 (See Exhibit E, containing a copy of the USPS envelope in which the Proposal Letter arrived), it was not available for pickup, and, therefore, not retrieved, by the Company’s mailroom personnel on Monday, December 6, 2021, the first business day immediately after the Scheduled Delivery Date. It was not until Tuesday, December 7, 2021 that the Proposal Letter was first available for pickup by the Company at the USPS post office in Kenilworth, N.J. On that date, as part of the Company’s regular mail pickup, personnel from the Company’s mailroom picked up the USPS envelope containing the Proposal Letter at the USPS post office located in Kenilworth, N.J. between 8:30 a.m. and 9:00 a.m. Eastern Time.

On or about 9:30 a.m. on December 7, 2021, the Company’s mailroom personnel delivered the Proposal Letter to the Office of the Secretary at the Company’s principal executive offices at 2000 Galloping Hill Road, K1-4157, Kenilworth, N.J. 07033. The Proposal Letter was signed for by Ms. Karen Ettelman in the Office of the Secretary on December 7, 2021 (See Exhibit G).

Under Rule 14a-8(e)(2), a proposal is late unless it is received at a company’s principal executive offices prior to the deadline for submitting shareholder proposals. As indicated above and in the Faust Affidavit, the Proposal was not received by the Company at its principal executive offices until December 7, 2021, one day after the submission deadline. Moreover, despite the fact that the Company provided shareholders with an e-mail address for submission of shareholders proposals, which, if used, would have allowed the Proponent to timely submit its Proposal, the Proponent elected to neither deliver the Proposal by e-mail nor

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2 The Company acknowledges that the USPS Tracking document retrieved from the USPS.com website indicates that the “Status” of the package with the tracking number on the cover of the envelope containing the Proposal Letter is “Delivered, Individual Picked up at Postal Facility” on December 6, 2021 at 9:08 am KENILWORTH, NJ 07033 (See Exhibit F). However, the details of the USPS Tracking document are unclear and inconsistent, as the tracking history also indicates that the package was “Out for Delivery” as of 9:01am on December 6, 2021, despite the fact that the USPS post office in Kenilworth, NJ does not in the ordinary course deliver mail or packages to the Company. As indicated in the Faust Affidavit, the Proposal Letter was not available for pickup, and, therefore, not retrieved, by the Company’s mailroom personnel until Tuesday, December 7, 2021, after the December 6, 2021 deadline.
utilize the e-mail address to ensure that the Proposal Letter was timely received by the Company.

The Staff has strictly enforced the deadline for the submission of proposals and concurred with the exclusion of many shareholder proposals pursuant to Rule 14a-8(e)(2) on the basis that those proposals were received at the Company’s principal executive offices after the deadline for submitting shareholder proposals, whether received one day or many days late. Moreover, it is the Proponent’s responsibility to ensure the Proposal is received by the Company at its principal executive offices by the published deadline. See Staff Legal Bulletin No. 14 (July 13, 2001) (“SLB 14”). In SLB 14, the Staff made clear that a proposal “must be received at the company’s principal executive offices” and that “[shareholders can find this address in the company’s proxy statement.” The Staff also noted that “[i]f a shareholder sends a proposal to any other location, even if it is to an agent of the company or to another company location, this would not satisfy the requirement” and that “[t]o avoid exclusion on the basis of untimeliness, a shareholder should submit his or her proposal well in advance of the deadline and by a means that allows the shareholder to demonstrate the date the proposal was received at the company’s principal executive offices.”

See Walgreens Boots Alliance, Inc. (October 12, 2021) (proposal excluded when it was received on August 12, 2021, two days after the published deadline); General Dynamics Corp. (January 8, 2021) (proposal excluded when it was received on November 30, 2021, four days after the published deadline, despite being postmarked on November 24, 2021, two days before the published deadline); Alliance Data Systems Corporation (February 13, 2015) (proposal dated December 4, 2014 excluded when it was received on December 23, 2014, one day after the published deadline); Verizon Communications Inc. (January 7, 2011) (concurring in the exclusion of a proposal received one day after the submission deadline); City National Corp. (January 17, 2008) (concurring with the exclusion of a proposal when it was received one day after the submission deadline, even though it was mailed one week earlier); International Business Machines Corporation (December 5, 2006) (proposal sent via U.S. certified mail excluded when it was received at the Company’s principal executive offices one day after the submission deadline). See also Snap-on Incorporated (February 22, 2006) (proposal excluded when it was received two days after the published deadline); The McGraw-Hill Companies, Inc. (January 22, 2002) (proposal dated before the deadline but not received until after the deadline was excluded); Pitney Bowes Inc. (January 9, 2002) (to the same effect); and Xerox Corporation (March 9, 2000) (proposal excluded when it was received one day after the published deadline).

III. CONCLUSION

Based on the foregoing analysis, the Company hereby respectfully requests confirmation that the Staff will not recommend enforcement action if, in reliance on the foregoing, the Company omits the Proposal from its 2022 proxy materials. If the Staff has any questions with respect to this matter, or if for any reason the Staff does not agree that the Company may omit the Proposal from its 2022 proxy materials, please contact me at (908) 246-3341. Please forward any written response via email to the Company, attention to Kelly Grez, Deputy Corporate Secretary, at office.secretary@merck.com.

We are sending the Proponent a copy of this submission. Rule 14a-8(k) provides that a
shareholder proponent is required to send a company a copy of any correspondence that the proponent elects to submit to the Commission or the Staff. If the Proponent elects to submit any additional correspondence to the Staff with respect to this matter, the Company respectfully requests that the Proponent send a copy of that correspondence concurrently to the attention of Kelly Grez, Deputy Corporate Secretary of the Company, at office.secretary@merck.com in accordance with Rule 14a-8(k).

Thank you for your attention to this matter.

Respectfully submitted,

Merck & Co., Inc.

[Signature]

By: Kelly Grez
Title: Deputy Corporate Secretary
Exhibit A

(The Proposal)
December 3, 2021

Office of the Secretary
Merck & Co., Inc.
2000 Galloping Hill Road
K1-4157
Kenilworth, New Jersey 07033

Dear Ms. Zachary:

I hereby submit the enclosed shareholder proposal ("Proposal") on behalf of the North Atlantic States Carpenters Pension Fund ("Fund") for inclusion in the Merck & Co., Inc. ("Company") proxy statement to be circulated in conjunction with the next annual meeting of shareholders. The Proposal relates to Proxy Access and is submitted under Rule 14(a)-8 (Proposals of Security Holders) of the U.S. Securities and Exchange Commission proxy regulations.

The Fund is the beneficial owner of 26,000 shares of the Company’s common stock, with a market value of at least $25,000, which shares have been held continuously for more than a year prior to and including the date of the submission of the Proposal. Verification of this ownership by the record holder of the shares will be sent under separate cover. The Fund intends to hold the shares through the date of the Company’s next annual meeting of shareholders. Either the undersigned or a designated representative will present the Fund’s Proposal for consideration at the annual meeting of shareholders.

If you would like to discuss the Proposal, please contact Ed Durkin at edurkin@carpenters.org to arrange to discuss the proposal during regular business hours at your convenience. Please forward any correspondence related to the proposal to Mr. Durkin at United Brotherhood of Carpenters, Corporate Affairs Department, 101 Constitution Avenue, NW, Washington D.C. 20001, or at the email address above.

Sincerely,

[Signature]
Joseph Byrne
Fund Trustee

cc. Edward J. Durkin
Enclosure
TRIGGERED PROXY ACCESS PROPOSAL

Resolved: That the shareholders of Merck & Co., Inc. request that the Board amend the Company’s proxy access bylaw to add a trigger mechanism that would activate the bylaw’s proxy access right at a lower level of eligibility. Specifically, the trigger event would be the presence of a “holdover” director on the Board, that is, an incumbent director who was not re-elected at the most recent annual meeting but continues to serve on the Board because his or her resignation was not accepted by the Board. When the triggering event is present, new lower eligibility requirements of 1% ownership of outstanding shares held for two consecutive years to submit director nominations would be applicable. Additionally, the amended proxy access bylaw should allow cumulative voting rights in any contested election created using the triggered proxy access right.

Supporting Statement: Merck & Co., Inc. (“Company”) currently has in place a Proxy Access for Director Nominations bylaw provision (Article 11, Section 3) that provides certain shareholders the right to submit Board nominations. The bylaw contains industry standard provisions relating to ownership eligibility requirements, limits on the number of submitted nominees, and submission timelines. Specifically, an eligible shareholder (or a group of shareholders not to exceed twenty) must have owned 3% or more of the Company’s outstanding shares for at least three years as of the date of written notice of nomination. The number of nominees that can be submitted shall not exceed 20% of the number of Directors serving on the Board. Shareholders can exercise this nominee submission at any annual meeting of shareholders without preconditions.

This “triggered” proxy access proposal adds features to the existing proxy access right which would make the proxy access right more accessible to shareholders and enhance the election prospects of shareholder-sponsored Board nominees. The “trigger” feature would apply in those circumstances where one or more Directors that failed to achieve re-election continue as “holdover” directors following the Board’s decision not to accept the resignation of those unelected Directors. In this circumstance, the “trigger” feature would make the director nomination right more accessible by lowering the holding eligibility requirements to 1% or more of the Company’s outstanding shares continuously held for at least two years. The rationale for the “trigger” is to enhance shareholders’ Board accountability rights to create a short-slate contest with cumulative voting rights when the Board does not accept the resignation of an unelected “holdover” director. Further, shareholders would be allowed to cumulate their votes in a short-slate contest facilitated by the “trigger” feature. Cumulative voting is compatible with a plurality vote standard used in contested elections and would enhance shareholder prospects of electing one or more shareholder-sponsored nominees. The Company’s current proxy access right, as presently crafted, sets very demanding eligibility requirements that make it highly unlikely that the director nomination right will ever be used. The moderation of proxy access eligibility requirements in the circumstances described make it a more meaningful and accessible governance tool.
Exhibit B

(Page 89 of the 2021 Proxy Statement)
Shareholder Proposals and Director Nominations for the 2022 Annual Meeting of Shareholders

Deadline for Receipt of Shareholder Proposals for Inclusion in the Proxy Materials for the 2022 Annual Meeting of Shareholders

In order to be considered for inclusion in next year’s proxy statement in accordance with SEC Rule 14a-8, shareholder proposals must be submitted in writing to the address shown below and received by the close of business, Eastern Time, on December 6, 2021.

Director Nominees for Inclusion in the Proxy Materials for the 2022 Annual Meeting of Shareholders (Proxy Access)

Shareholders who intend to nominate a person for election as director under the proxy access provision in our By-Laws for inclusion in our Proxy Materials must comply with the provisions of, and provide notice to us in accordance with, Section 3 of Article II of our By-Laws. That section sets forth shareholder eligibility requirements and other procedures that must be followed and the information that must be provided in order for an eligible shareholder to have included in our Proxy Materials up to two Director nominees. For the 2022 Annual Meeting of Shareholders, we must receive the required notice between November 6, 2021, and December 6, 2021, at the address shown below. Such notice must include the information required by our By-Laws, which are available on our website at merck.com/company-overview/leadership/board-of-directors/.

Shareholder Proposals, Director Nominations, and Other Business to be Brought Before the 2022 Annual Meeting of Shareholders

Any shareholder who wishes to present proposals, director nominations or other business for consideration directly at the 2022 Annual Meeting of Shareholders but does not intend to have such proposals or nominations included in Merck’s Proxy Materials must submit the proposal or nomination in writing to the address shown below so that it is received between December 26, 2021, and January 25, 2022. However, in the event that the date of the 2022 Annual Meeting of Shareholders is more than 30 days earlier or later than the anniversary date of this year’s annual meeting, such notice must be so received not later than the close of business on the later of the 120th day prior to the 2022 Annual Meeting of Shareholders or the 10th day following the day on which a public announcement of the date of the 2022 Annual Meeting of Shareholders is first made.

Written notice of proposals or other business for consideration must contain the information specified in Article I, Section 6 of our By-Laws. Written notice of nomination must contain the information set forth in Article II, Section 2 of our By-Laws. Our By-Laws are available online at merck.com/company-overview/leadership/board-of-directors/ or upon request to the Office of the Secretary.

This written notice requirement does not apply to shareholder proposals properly submitted for inclusion in our proxy statement in accordance with the rules of the SEC and shareholder nominations of director candidates.

ADDRESS TO CONTACT THE COMPANY

Any notice required to be sent to the Company as described above should be mailed to the Office of the Secretary, Merck & Co., Inc., 2000 Galloping Hill Road, K1-4157, Kenilworth, NJ 07033 U.S.A., or emailed to office.secretary@merck.com.
Exhibit C

(Affidavit of William Faust)
STATE OF NEW JERSEY  
COUNTY OF UNION  

William Faust being duly sworn deposes and states that:

1. I am the manager of the mailroom at the principal executive offices of Merck & Co., Inc., a New Jersey corporation (the “Company”), located at 2000 Galloping Hill Road, K1-4157, Kenilworth, N.J. 07033.

2. I have personal knowledge of the facts contained in this Affidavit.

3. I submit this Affidavit in support of the letter of the Company’s Deputy Corporate Secretary, dated January 13, 2022, in which the Deputy Corporate Secretary on behalf of the Company requests that the Staff of the Division of Corporation Finance (the “Staff”) of the Securities and Exchange Commission confirm that it will not recommend enforcement action if the Company excludes from the proxy materials to be distributed by the Company in connection with the Company’s 2022 annual meeting of shareholders a shareholder proposal (the “Proposal”) submitted by the North Atlantic States Carpenters Pension Fund (the “Proponent”).

4. The Kenilworth, N.J. post office for the United States Postal Service (“USPS”) does not in the ordinary course deliver mail to the Company’s principal executive offices.

5. As a matter of course, on the morning of each business day, Company mailroom personnel under my supervision drive to the USPS post office located at 41 Boulevard in Kenilworth, N.J. and between 8:30 a.m. and 9:00 a.m. Eastern Time retrieve all mail addressed to the Company’s principal executive offices that is then available for pickup by the Company at the post office. Thereafter, Company mailroom personnel under my supervision deliver the mail to the intended recipients at the Company’s principal executive offices.

6. Consistent with the foregoing, on Monday, December 6, 2021, Company mailroom personnel under my supervision drove to the USPS post office located at 41 Boulevard in Kenilworth, N.J. and between 8:30 a.m. and 9:00 a.m. Eastern Time on that day retrieved all mail addressed to the Company principal executive offices then available for pickup by the Company at the post office. The mail retrieved from the post office by Company mailroom personnel under my supervision did not include the Proponent’s Envelope (as defined below) or any other package or envelope from the Proponent.

7. On Tuesday, December 7, 2021, as part of the Company’s regular mail pickup, Company mailroom personnel under my supervision drove to the USPS post office located at 41 Boulevard in Kenilworth, N.J. and between 8:30 a.m. and 9:00 a.m. Eastern Time on that
day picked up from the post office a USPS Priority Mail Express 1-Day envelope (with the USPS tracking number 9470 1036 9930 0062 4854 06 0234 4000 0030 7033) from Elizabeth Conway, North Atlantic States Carpenters, 750 Dorchester Ave., Boston, MA 02125-1132 addressed to the Office of Secretary, Merck & Co., Inc., 2000 Galloping Hill Road, K1-4157, Kenilworth, N.J. 07033. A true and correct copy of the cover of that envelope (the “Proponent’s Envelope”) is attached as Exhibit A.

8. On or about 9:30 am on December 7, 2021, a member of the Company mailroom personnel under my supervision delivered the Proponent’s Envelope to the Office of the Secretary at the Company’s principal executive offices at 2000 Galloping Hill Road, K1-4157, Kenilworth, N.J. 07033. The Proponent’s Envelope was signed for by Ms. Karen Ettelman in the Office of the Secretary immediately upon delivery on December 7, 2021.

EXECUTED AND DELIVERED as of the 12th day of January, 2022.

[Signature]
William Faust

SWORN TO BEFORE ME
THIS 12th DAY OF JANUARY, 2022

[Signature]
Karen Sue Willow
Notary Public

KAREN SUE WILLOW
NOTARY PUBLIC OF NEW JERSEY
My Commission Expires March 6, 2026
EXHIBIT A

Proponent’s Envelope

[See attached]
Exhibit D

(Letter of Acknowledgement of Receipt)
December 20, 2021

Ed Durkin
United Brotherhood of Carpenters, Corporate Affairs Department
101 Constitution Avenue, NW
Washington D.C. 20001

Re: Shareholder Proposal from the North Atlantic States Carpenters Pension Fund (the “Fund”)

Dear Mr. Durkin:

This is to acknowledge receipt of the letter from the Fund to Merck & Co., Inc. (“Merck”), dated December 3, 2021, but received by the undersigned via the United States Postal Service (the “USPS”) on December 7, 2021, and the accompanying shareholder proposal regarding triggered proxy access (the “Proposal”) submitted for inclusion in the proxy materials for Merck’s 2022 Annual Meeting of Shareholders (the “2022 Annual Meeting”).

I. Untimely Submission (Rule 14a-8(e)(2))

Merck’s proxy materials for its 2021 Annual Meeting of Shareholders (the “2021 Proxy Statement”) were first sent to shareholders on April 5, 2021. In accordance with Rule 14a-8(e)(1) through (2) promulgated under the U.S. Securities Exchange Act of 1934, as amended, the 2021 Proxy Statement provided that all shareholder proposals for inclusion in the proxy materials for the 2022 Annual Meeting must be received at the Office of the Secretary, Merck & Co., Inc., 2000 Galloping Hill Road, K1-4157, Kenilworth, NJ 07033 U.S.A. or at office.secretary@merck.com on or before December 6, 2021 (the “Deadline”).

The SEC Staff has advised previously that the timeliness of a shareholder proposal submission pursuant to Rule 14a-8(e)(2) is determined based on when the shareholder proposal was received, not by the date of a cover letter attaching a proposal or by the date a proposal was initially sent. Therefore, even though the Proposal was dated and initially sent on December 3, 2021 via the USPS, the Proposal was untimely because it was not received by Merck at the office address set forth in the 2021 Proxy Statement until December 7, 2021, one day after the Deadline. In addition, no email attaching the Proposal was received by Merck at office.secretary@merck.com on or before the Deadline.

While not required under Rule 14a-8(f)(1), Merck is providing this notice as a courtesy to advise the Fund that the Proposal was submitted after the Deadline. Merck’s intention is to seek no-action relief from the SEC to exclude the Proposal from the proxy materials for the 2022 Annual Meeting unless the Fund withdraws the Proposal beforehand.
II. Proof of Ownership (Rule 14a-8(b)(1)(i))

Merck also notes for the Fund that even if the Proposal had been submitted by the Deadline, the Proposal would have been procedurally deficient under Rule 14a-8(b)(1)(i)(A) through (D).

Rule 14a-8(b)(1)(i)(A) through (D) requires proponents to establish continuous ownership of:

(A) at least $2,000 in market value of securities entitled to vote on a shareholder proposal for at least three years; OR
(B) at least $15,000 in market value of securities entitled to vote on a shareholder proposal for at least two years; OR
(C) at least $25,000 in market value of securities entitled to vote on a shareholder proposal for at least one year; OR
(D) the amounts specified in Rule 14a-8(b)(3) (the “Share Ownership Requirements”). For purposes of Rule 14a-8(b)(1)(i), a shareholder may not aggregate its holdings with those of another shareholder or group of shareholders to meet the Share Ownership Requirements. Rule 14a-8(b) also sets forth the methods to satisfy the Share Ownership Requirements. Additional guidance with regard to Rule 14a-8(b) is provided under the SEC’s Division of Corporate Finance Staff Legal Bulletins Nos. 14L, 14F and 14G, copies of which are attached.

If the Proposal had been submitted by the Deadline, to cure the procedural deficiency under Rule 14a-8(b)(1)(i)(A) through (D), within 14 calendar days of the Fund’s receipt of this letter, the Fund would have been required to respond in writing and provide Merck with documentation evidencing full compliance with at least one of the Share Ownership Requirements by submitting either:

• a written statement from the "record" holder of the securities (usually a broker or bank), verifying that, at the time the Proposal was submitted, the Fund continuously held at least $2,000, $15,000, or $25,000 in market value of Merck securities entitled to vote on the Proposal for at least three years, two years, or one year, respectively. The Fund would also have been required to include its own written statement that it intends to continue to hold the requisite amount of Merck securities, determined in accordance with Rule 14a-8(b)(1)(i)(A) through (C) through the date of the 2022 Annual Meeting. Most large U.S. brokers and banks deposit their customers’ securities with, and hold those securities through, the Depository Trust Company (“DTC”), a registered clearing agency acting as a securities depository. DTC participants and affiliates of a DTC participant will be viewed as “record” holders of November 5, 2021 securities that are deposited at DTC. You can confirm whether a particular broker or bank is a DTC participant by checking DTC’s participant list, which is currently available at: https://www.dtcc.com/client-center/dtc-directories.aspx.

If a shareholder’s broker or bank is not on DTC’s participant list or an affiliate of a DTC participant, the shareholder must obtain proof of ownership from the DTC participant through which the securities are held. The shareholder’s broker or bank would typically have this.

If a shareholder holds a company’s securities through a securities intermediary that is not a broker or bank, a proof of ownership letter from that securities intermediary must be submitted. If the securities intermediary is not a DTC
participant or an affiliate of a DTC participant, then the shareholder would also need to obtain a proof of ownership letter from the DTC participant or an affiliate of a DTC participant that can verify the holdings of the securities intermediary; **OR**

- (i) a copy of a filed Schedule 13D, Schedule 13G, Form 3, Form 4, Form 5, or amendments to those documents or updated forms, demonstrating that the Fund meets at least one of the Share Ownership Requirements; (ii) a written statement that the Fund continuously held at least $2,000, $15,000, or $25,000 in market value of Merck securities entitled to vote on the Proposal for at least three years, two years, or one year, respectively; **AND** a written statement that the Fund intends to continue to hold the requisite amount of securities, determined in accordance with Rule 14a-8(b)(1)(i)(A) through (C), through the date of the 2022 Annual Meeting.

As provided in Rule 14a-8(b)(3), if a shareholder continuously held at least $2,000 of securities entitled to vote on a shareholder proposal for at least one year as of January 4, 2021, and the shareholder has continuously maintained a minimum investment of at least $2,000 of such securities from January 4, 2021 through the date the shareholder proposal was submitted in 2021, such shareholder would also be eligible to submit such shareholder proposal to the company for the company’s annual meeting.

If the Fund had submitted the Proposal by the deadline and wanted to rely on Rule 14a-8(b)(3), the Fund would have been required, within 14 calendar days of receipt of this letter, to provide Merck with its written statement that it intends to continue to hold at least $2,000 of such securities through the date of the 2022 Annual Meeting. The Fund would also have been required to follow the procedures set forth in Rule 14a-8(b)(2), summarized above, to demonstrate that it continuously held at least $2,000 of Merck securities entitled to vote on the Proposal for at least one year as of January 4, 2021; and it has continuously maintained a minimum investment of at least $2,000 of such securities from January 4, 2021 through the date of its timely submission.

**III. Conclusion**

Even though the Proposal was not submitted by the Deadline, we would be happy to discuss the Proposal further and would be available to do so at 10 a.m. on Wednesday, January 5, 2021. Please let me know if that works for you.

Very truly yours,

Kelly Grez
Deputy Corporate Secretary
§ 240.14a–8 Shareholder proposals.

Effective: January 4, 2021

Currentness

This section addresses when a company must include a shareholder's proposal in its proxy statement and identify the proposal in its form of proxy when the company holds an annual or special meeting of shareholders. In summary, in order to have your shareholder proposal included on a company's proxy card, and included along with any supporting statement in its proxy statement, you must be eligible and follow certain procedures. Under a few specific circumstances, the company is permitted to exclude your proposal, but only after submitting its reasons to the Commission. We structured this section in a question-and-answer format so that it is easier to understand. The references to “you” are to a shareholder seeking to submit the proposal.

(a) Question 1: What is a proposal? A shareholder proposal is your recommendation or requirement that the company and/or its board of directors take action, which you intend to present at a meeting of the company's shareholders. Your proposal should state as clearly as possible the course of action that you believe the company should follow. If your proposal is placed on the company's proxy card, the company must also provide in the form of proxy means for shareholders to specify by boxes a choice between approval or disapproval, or abstention. Unless otherwise indicated, the word “proposal” as used in this section refers both to your proposal, and to your corresponding statement in support of your proposal (if any).

(b) Question 2: Who is eligible to submit a proposal, and how do I demonstrate to the company that I am eligible?

(1) To be eligible to submit a proposal, you must satisfy the following requirements:

(i) You must have continuously held:

(A) At least $2,000 in market value of the company's securities entitled to vote on the proposal for at least three years; or

(B) At least $15,000 in market value of the company's securities entitled to vote on the proposal for at least two years; or

(C) At least $25,000 in market value of the company's securities entitled to vote on the proposal for at least one year; or
(D) The amounts specified in paragraph (b)(3) of this section. This paragraph (b)(1)(i)(D) will expire on the same date that § 240.14a–8(b)(3) expires; and

(ii) You must provide the company with a written statement that you intend to continue to hold the requisite amount of securities, determined in accordance with paragraph (b)(1)(i)(A) through (C) of this section, through the date of the shareholders' meeting for which the proposal is submitted; and

(iii) You must provide the company with a written statement that you are able to meet with the company in person or via teleconference no less than 10 calendar days, nor more than 30 calendar days, after submission of the shareholder proposal. You must include your contact information as well as business days and specific times that you are available to discuss the proposal with the company. You must identify times that are within the regular business hours of the company's principal executive offices. If these hours are not disclosed in the company's proxy statement for the prior year's annual meeting, you must identify times that are between 9 a.m. and 5:30 p.m. in the time zone of the company's principal executive offices. If you elect to co-file a proposal, all co-filers must either:

(A) Agree to the same dates and times of availability, or

(B) Identify a single lead filer who will provide dates and times of the lead filer's availability to engage on behalf of all co-filers; and

(iv) If you use a representative to submit a shareholder proposal on your behalf, you must provide the company with written documentation that:

(A) Identifies the company to which the proposal is directed;

(B) Identifies the annual or special meeting for which the proposal is submitted;

(C) Identifies you as the proponent and identifies the person acting on your behalf as your representative;

(D) Includes your statement authorizing the designated representative to submit the proposal and otherwise act on your behalf;

(E) Identifies the specific topic of the proposal to be submitted;

(F) Includes your statement supporting the proposal; and

(G) Is signed and dated by you.
(v) The requirements of paragraph (b)(1)(iv) of this section shall not apply to shareholders that are entities so long as the representative's authority to act on the shareholder's behalf is apparent and self-evident such that a reasonable person would understand that the agent has authority to submit the proposal and otherwise act on the shareholder's behalf.

(vi) For purposes of paragraph (b)(1)(i) of this section, you may not aggregate your holdings with those of another shareholder or group of shareholders to meet the requisite amount of securities necessary to be eligible to submit a proposal.

(2) One of the following methods must be used to demonstrate your eligibility to submit a proposal:

(i) If you are the registered holder of your securities, which means that your name appears in the company's records as a shareholder, the company can verify your eligibility on its own, although you will still have to provide the company with a written statement that you intend to continue to hold the requisite amount of securities, determined in accordance with paragraph (b)(1)(i)(A) through (C) of this section, through the date of the meeting of shareholders.

(ii) If, like many shareholders, you are not a registered holder, the company likely does not know that you are a shareholder, or how many shares you own. In this case, at the time you submit your proposal, you must prove your eligibility to the company in one of two ways:

(A) The first way is to submit to the company a written statement from the “record” holder of your securities (usually a broker or bank) verifying that, at the time you submitted your proposal, you continuously held at least $2,000, $15,000, or $25,000 in market value of the company's securities entitled to vote on the proposal for at least three years, two years, or one year, respectively. You must also include your own written statement that you intend to continue to hold the requisite amount of securities, determined in accordance with paragraph (b)(1)(i)(A) through (C) of this section, through the date of the shareholders' meeting for which the proposal is submitted; or

(B) The second way to prove ownership applies only if you were required to file, and filed, a Schedule 13D (§ 240.13d–101), Schedule 13G (§ 240.13d–102), Form 3 (§ 249.103 of this chapter), Form 4 (§ 249.104 of this chapter), and/or Form 5 (§ 249.105 of this chapter), or amendments to those documents or updated forms, demonstrating that you meet at least one of the share ownership requirements under paragraph (b)(1)(i)(A) through (C) of this section. If you have filed one or more of these documents with the SEC, you may demonstrate your eligibility to submit a proposal by submitting to the company:

(1) A copy of the schedule(s) and/or form(s), and any subsequent amendments reporting a change in your ownership level;

(2) Your written statement that you continuously held at least $2,000, $15,000, or $25,000 in market value of the company's securities entitled to vote on the proposal for at least three years, two years, or one year, respectively; and

(3) Your written statement that you intend to continue to hold the requisite amount of securities, determined in accordance with paragraph (b)(1)(i)(A) through (C) of this section, through the date of the company's annual or special meeting.
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(3) If you continuously held at least $2,000 of a company's securities entitled to vote on the proposal for at least one year as of January 4, 2021, and you have continuously maintained a minimum investment of at least $2,000 of such securities from January 4, 2021 through the date the proposal is submitted to the company, you will be eligible to submit a proposal to such company for an annual or special meeting to be held prior to January 1, 2023. If you rely on this provision, you must provide the company with your written statement that you intend to continue to hold at least $2,000 of such securities through the date of the shareholders' meeting for which the proposal is submitted. You must also follow the procedures set forth in paragraph (b)(2) of this section to demonstrate that:

(i) You continuously held at least $2,000 of the company's securities entitled to vote on the proposal for at least one year as of January 4, 2021; and

(ii) You have continuously maintained a minimum investment of at least $2,000 of such securities from January 4, 2021 through the date the proposal is submitted to the company.

(iii) This paragraph (b)(3) will expire on January 1, 2023.

(c) Question 3: How many proposals may I submit? Each person may submit no more than one proposal, directly or indirectly, to a company for a particular shareholders' meeting. A person may not rely on the securities holdings of another person for the purpose of meeting the eligibility requirements and submitting multiple proposals for a particular shareholders' meeting.

(d) Question 4: How long can my proposal be? The proposal, including any accompanying supporting statement, may not exceed 500 words.

(e) Question 5: What is the deadline for submitting a proposal?

(1) If you are submitting your proposal for the company's annual meeting, you can in most cases find the deadline in last year's proxy statement. However, if the company did not hold an annual meeting last year, or has changed the date of its meeting for this year more than 30 days from last year's meeting, you can usually find the deadline in one of the company's quarterly reports on Form 10–Q (§ 249.308a of this chapter), or in shareholder reports of investment companies under § 270.30d–1 of this chapter of the Investment Company Act of 1940. In order to avoid controversy, shareholders should submit their proposals by means, including electronic means, that permit them to prove the date of delivery.

(2) The deadline is calculated in the following manner if the proposal is submitted for a regularly scheduled annual meeting. The proposal must be received at the company's principal executive offices not less than 120 calendar days before the date of the company's proxy statement released to shareholders in connection with the previous year's annual meeting. However, if the company did not hold an annual meeting the previous year, or if the date of this year's annual meeting has been changed by more than 30 days from the date of the previous year's meeting, then the deadline is a reasonable time before the company begins to print and send its proxy materials.
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(3) If you are submitting your proposal for a meeting of shareholders other than a regularly scheduled annual meeting, the deadline is a reasonable time before the company begins to print and send its proxy materials.

(f) Question 6: What if I fail to follow one of the eligibility or procedural requirements explained in answers to Questions 1 through 4 of this section?

(1) The company may exclude your proposal, but only after it has notified you of the problem, and you have failed adequately to correct it. Within 14 calendar days of receiving your proposal, the company must notify you in writing of any procedural or eligibility deficiencies, as well as of the time frame for your response. Your response must be postmarked, or transmitted electronically, no later than 14 days from the date you received the company's notification. A company need not provide you such notice of a deficiency if the deficiency cannot be remedied, such as if you fail to submit a proposal by the company's properly determined deadline. If the company intends to exclude the proposal, it will later have to make a submission under § 240.14a–8 and provide you with a copy under Question 10 below, § 240.14a–8(j).

(2) If you fail in your promise to hold the required number of securities through the date of the meeting of shareholders, then the company will be permitted to exclude all of your proposals from its proxy materials for any meeting held in the following two calendar years.

(g) Question 7: Who has the burden of persuading the Commission or its staff that my proposal can be excluded? Except as otherwise noted, the burden is on the company to demonstrate that it is entitled to exclude a proposal.

(h) Question 8: Must I appear personally at the shareholders' meeting to present the proposal?

(1) Either you, or your representative who is qualified under state law to present the proposal on your behalf, must attend the meeting to present the proposal. Whether you attend the meeting yourself or send a qualified representative to the meeting in your place, you should make sure that you, or your representative, follow the proper state law procedures for attending the meeting and/or presenting your proposal.

(2) If the company holds its shareholder meeting in whole or in part via electronic media, and the company permits you or your representative to present your proposal via such media, then you may appear through electronic media rather than traveling to the meeting to appear in person.

(3) If you or your qualified representative fail to appear and present the proposal, without good cause, the company will be permitted to exclude all of your proposals from its proxy materials for any meetings held in the following two calendar years.

(i) Question 9: If I have complied with the procedural requirements, on what other bases may a company rely to exclude my proposal?

(1) Improper under state law: If the proposal is not a proper subject for action by shareholders under the laws of the jurisdiction of the company's organization;
Note to paragraph (i)(1): Depending on the subject matter, some proposals are not considered proper under state law if they would be binding on the company if approved by shareholders. In our experience, most proposals that are cast as recommendations or requests that the board of directors take specified action are proper under state law. Accordingly, we will assume that a proposal drafted as a recommendation or suggestion is proper unless the company demonstrates otherwise.

(2) Violation of law: If the proposal would, if implemented, cause the company to violate any state, federal, or foreign law to which it is subject;

Note to paragraph (i)(2): We will not apply this basis for exclusion to permit exclusion of a proposal on grounds that it would violate foreign law if compliance with the foreign law would result in a violation of any state or federal law.

(3) Violation of proxy rules: If the proposal or supporting statement is contrary to any of the Commission's proxy rules, including § 240.14a–9, which prohibits materially false or misleading statements in proxy soliciting materials;

(4) Personal grievance; special interest: If the proposal relates to the redress of a personal claim or grievance against the company or any other person, or if it is designed to result in a benefit to you, or to further a personal interest, which is not shared by the other shareholders at large;

(5) Relevance: If the proposal relates to operations which account for less than 5 percent of the company's total assets at the end of its most recent fiscal year, and for less than 5 percent of its net earnings and gross sales for its most recent fiscal year, and is not otherwise significantly related to the company's business;

(6) Absence of power/authority: If the company would lack the power or authority to implement the proposal;

(7) Management functions: If the proposal deals with a matter relating to the company's ordinary business operations;

(8) Director elections: If the proposal:

(i) Would disqualify a nominee who is standing for election;

(ii) Would remove a director from office before his or her term expired;

(iii) Questions the competence, business judgment, or character of one or more nominees or directors;

(iv) Seeks to include a specific individual in the company's proxy materials for election to the board of directors; or

(v) Otherwise could affect the outcome of the upcoming election of directors.
(9) Conflicts with company's proposal: If the proposal directly conflicts with one of the company's own proposals to be submitted to shareholders at the same meeting;

Note to paragraph (i)(9): A company's submission to the Commission under this section should specify the points of conflict with the company's proposal.

(10) Substantially implemented: If the company has already substantially implemented the proposal;

Note to paragraph (i)(10): A company may exclude a shareholder proposal that would provide an advisory vote or seek future advisory votes to approve the compensation of executives as disclosed pursuant to Item 402 of Regulation S–K (§ 229.402 of this chapter) or any successor to Item 402 (a “say-on-pay vote”) or that relates to the frequency of say-on-pay votes, provided that in the most recent shareholder vote required by § 240.14a–21(b) of this chapter a single year (i.e., one, two, or three years) received approval of a majority of votes cast on the matter and the company has adopted a policy on the frequency of say-on-pay votes that is consistent with the choice of the majority of votes cast in the most recent shareholder vote required by § 240.14a–21(b) of this chapter.

(11) Duplication: If the proposal substantially duplicates another proposal previously submitted to the company by another proponent that will be included in the company's proxy materials for the same meeting;

(12) Resubmissions. If the proposal addresses substantially the same subject matter as a proposal, or proposals, previously included in the company's proxy materials within the preceding five calendar years if the most recent vote occurred within the preceding three calendar years and the most recent vote was:

(i) Less than 5 percent of the votes cast if previously voted on once;

(ii) Less than 15 percent of the votes cast if previously voted on twice; or

(iii) Less than 25 percent of the votes cast if previously voted on three or more times.

By the Commission.


(13) Specific amount of dividends: If the proposal relates to specific amounts of cash or stock dividends.

(j) Question 10: What procedures must the company follow if it intends to exclude my proposal?

(1) If the company intends to exclude a proposal from its proxy materials, it must file its reasons with the Commission no later than 80 calendar days before it files its definitive proxy statement and form of proxy with the Commission. The company must simultaneously provide you with a copy of its submission. The Commission staff may permit the company to make its submission later than 80 days before the company files its definitive proxy statement and form of proxy, if the company demonstrates good cause for missing the deadline.
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(2) The company must file six paper copies of the following:

(i) The proposal;

(ii) An explanation of why the company believes that it may exclude the proposal, which should, if possible, refer to the most recent applicable authority, such as prior Division letters issued under the rule; and

(iii) A supporting opinion of counsel when such reasons are based on matters of state or foreign law.

(k) Question 11: May I submit my own statement to the Commission responding to the company's arguments?

Yes, you may submit a response, but it is not required. You should try to submit any response to us, with a copy to the company, as soon as possible after the company makes its submission. This way, the Commission staff will have time to consider fully your submission before it issues its response. You should submit six paper copies of your response.

(l) Question 12: If the company includes my shareholder proposal in its proxy materials, what information about me must it include along with the proposal itself?

(1) The company's proxy statement must include your name and address, as well as the number of the company's voting securities that you hold. However, instead of providing that information, the company may instead include a statement that it will provide the information to shareholders promptly upon receiving an oral or written request.

(2) The company is not responsible for the contents of your proposal or supporting statement.

(m) Question 13: What can I do if the company includes in its proxy statement reasons why it believes shareholders should not vote in favor of my proposal, and I disagree with some of its statements?

(1) The company may elect to include in its proxy statement reasons why it believes shareholders should vote against your proposal. The company is allowed to make arguments reflecting its own point of view, just as you may express your own point of view in your proposal's supporting statement.

(2) However, if you believe that the company's opposition to your proposal contains materially false or misleading statements that may violate our anti-fraud rule, § 240.14a–9, you should promptly send to the Commission staff and the company a letter explaining the reasons for your view, along with a copy of the company's statements opposing your proposal. To the extent possible, your letter should include specific factual information demonstrating the inaccuracy of the company's claims. Time permitting, you may wish to try to work out your differences with the company by yourself before contacting the Commission staff.

(3) We require the company to send you a copy of its statements opposing your proposal before it sends its proxy materials, so that you may bring to our attention any materially false or misleading statements, under the following timeframes:
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(i) If our no-action response requires that you make revisions to your proposal or supporting statement as a condition to requiring the company to include it in its proxy materials, then the company must provide you with a copy of its opposition statements no later than 5 calendar days after the company receives a copy of your revised proposal; or

(ii) In all other cases, the company must provide you with a copy of its opposition statements no later than 30 calendar days before its files definitive copies of its proxy statement and form of proxy under § 240.14a–6.

Credits


AUTHORITY: 15 U.S.C. 77c, 77d, 77g, 77j, 77s, 77z–2, 77z–3, 77ee, 77gg, 77nn, 77ss, 77tt, 78c, 78c–3, 78c–5, 78d, 78e, 78f, 78g, 78i, 78j, 78k, 78k–1, 78l, 78m, 78n, 78n–1, 78o, 78o–4, 78o–10, 78p, 78q, 78q–1, 78s, 78u–5, 78w, 78x, 78dd, 78ll, 78mm, 80a–20, 80a–23, 80a–29, 80a–37, 80b–3, 80b–4, 80b–11, and 7201 et seq., and 8302; 7 U.S.C. 2(c)(2)(E); 12 U.S.C. 5221(e)(3); 18 U.S.C. 1350; Pub.L. 111–203, 939A, 124 Stat. 1376 (2010); and Pub.L. 112–106, sec. 503 and 602, 126 Stat. 326 (2012), unless otherwise noted.; Section 240.3a4–1 also issued under secs. 3 and 15, 89 Stat. 97, as amended,

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89 Stat. 121 as amended; Section 240.3a12–8 also issued under 15 U.S.C. 78a et seq., particularly secs. 3(a)(12), 15 U.S.C. 78c(a)(12), and 23(a), 15 U.S.C. 78w(a); Section 240.3a12–10 also issued under 15 U.S.C. 78b and c; Section 240.3a12–9 also issued under secs. 3(a)(12), 7(c), 11(d)(1), 15 U.S.C. 78c(a)(12), 78g(c), 78k(d)(1); Sections 240.3a43–1 and 240.3a44–1 also issued under sec. 3; 15 U.S.C. 78c.; Sections 3a67–1 through 3a67–9 and 3a71–1 and 3a71–2 are also issued under Pub. L. 111–203, §§ 712, 761(b), 124 Stat. 1841 (2010); Section 240.3a67–10, 240.3a71–3, 240.3a71–4, 240.3a71–5, and 240.3a71–6 are also issued under Pub. L. 111–203, secs. 712, 761(b), 124 Stat. 1754 (2010), and 15 U.S.C. 78dd(c); Sections 240.3a71–3 and 240.3a71–5 are also issued under Pub. L. 111–203, secs. 761(b), 124 Stat. 1754 (2010), and 15 U.S.C. 78dd(c); Section 240.3b–6 is also issued under 15 U.S.C. 77f, 77g, 77h, 77j, 77s(a); Section 240.3b–9 also issued under secs. 2, 3 and 15, 89 Stat. 97, as amended, 89 Stat. 121, as amended (15 U.S.C. 78b, 78c, 78a); Section 240.9b–1 is also issued under sec. 2, 7, 10, 19(a), 48 Stat. 74, 78, 81, 85; secs. 201, 205, 209, 120, 48 Stat. 905, 906, 908; secs. 1–4, 8, 68 Stat. 683, 685; sec. 12(a), 73 Stat. 143; sec. 7(a), 74 Stat. 412; sec. 27(a), 84 Stat. 1433; sec. 308(a)(2), 90 Stat. 57; sec. 505, 94 Stat. 2292; secs. 9, 15, 23(a), 48 Stat. 889, 895, 901; sec. 230(a), 49 Stat. 704; secs. 3, 8, 49 Stat. 1377, 1379; sec. 2, 52 Stat. 1075; secs. 6, 10, 78 Stat. 570–574, 580; sec. 11(d), 84 Stat. 121; sec. 18, 89 Stat. 155; sec. 204, 91 Stat. 1500; 15 U.S.C. 77b, 77g, 77j, 77s(a), 78i, 78o, 78w(a); Section 240.10b–10 is also issued under secs. 2, 3, 9, 10, 11, 11A, 15, 17, 23, 48 Stat. 891, 89 Stat. 97, 121, 137, 156, (15 U.S.C. 78b, 78c, 78i, 78j, 78k, 78l–1, 78o, 78q); Section 240.12a–7 also issued under 15 U.S.C. 78a et seq., particularly secs. 3(a)(12), 15 U.S.C. 78c(a)(12), 6, 15 U.S.C. 78(f), 11A, 15 U.S.C. 78k, 12, 15 U.S.C. 78(l), and 23(a)(1), 15 U.S.C. 78(w)(a)(1); Sections 240.12b–1 to 240.12b–36 also issued under secs. 3, 12, 13, 15, 48 Stat. 892, as amended, 89, 895, as amended; 15 U.S.C. 78c, 78l, 78m, 78q; Section 240.12b–15 is also issued under secs. 3(a) and 302, Pub. L. No. 107–204, 116 Stat. 745.; Section 240.12b–25 is also issued under 15 U.S.C. 80a–8, 80a–24(a), 80a–29, and 80a–37.; Section 240.12c–3 is also issued under 15 U.S.C. 77f, 77g, 77h, 77j, 77s(a); Section 240.12c–9 is also issued under 15 U.S.C. 77f, 77g, 77j, 77s(a); Section 240.13a–10 is also issued under secs. 3(a) and 302, Pub. L. No. 107–204, 116 Stat. 745.; Section 240.13a–11 is also issued under secs. 3(a) and 306(a), Pub. L. No. 107–204, 116 Stat. 745.; Section 240.13a–14 is also issued under secs. 3(a) and 302, Pub. L. No. 107–204, 116 Stat. 745.; Section 240.13a–15 is also issued under secs. 3(a) and 302, Pub. L. No. 107–204, 116 Stat. 745.; Section 240.13d–3 is also issued under Public Law 111–203 § 766, 124 Stat. 1799 (2010); Sections 240.13e–4, 240.14d–7, 240.14d–10 and 240.14e–1 also issued under secs. 3(b), 9(a)(6), 10(b), 13(e), 14(d) and 14(e), 15 U.S.C. 78c(b), 78i(a)(6), 78j(b), 78m(e), 78n(d) and 78n(e) and sec. 23(c) of the Investment Company Act of 1940, 15 U.S.C. 80a–23(c); Sections 240.13e–4 to 240.13e–101 also issued under secs. 3(b), 9(a)(6), 10(b), 13(e), 14(e), 15(c)(1), 48 Stat. 882, 889, 891, 894, 895, 901, sec. 8, 49 Stat. 1379, sec. 5, 78 Stat. 569, 570, secs. 2, 3, 82 Stat. 454, 455, secs. 1, 2, 3–5, 84 Stat. 1497, secs. 3, 18, 89 Stat. 97, 155; 15 U.S.C. 78c(b), 78i(a)(6), 78j(b), 78m(e), 78n(e), 78o(c)
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under Pub.L. 111–203, §§ 939, 939A, 124. Stat. 1376 (2010) (15 U.S.C. 78c, 15 U.S.C. 78o–7 note); Section 240.15c3–3(o) is also issued under Pub.L. 106–554, 114 Stat. 2763, section 203.; Section 240.15d–5 is also issued under 15 U.S.C. 77f, 77g, 77h, 77j, 77s(a); Section 240.15d–10 is also issued under 15 U.S.C. 80a–20(a) and 80a–37(a), and secs. 3(a) and 302, Pub.L. No. 107–204, 116 Stat. 745.; Section 240.15d–11 is also issued under secs. 3(a) and 306(a), Pub.L. 107–204, 116 Stat. 745.; Section 240.15d–14 is also issued under secs. 3(a) and 302, Pub.L. No. 107–204, 116 Stat. 745.; Section 240.15d–15 is also issued under secs. 3(a) and 302, Pub.L. No. 107–204, 116 Stat. 745.; Section 240.15f–1 is also issued under Pub.L. 111–203, sec. 913, 124 Stat. 1376, 1827 (2010).; Sections 240.15Ba1–1 through 240.15Ba1–8 are also issued under sec. 975, Public Law 111–203, 124 Stat. 1376 (2010).; Sections 240.15Ca1–1, 240.15Ca2–1, 240.15Ca2–2, 240.15Ca2–3, 240.15Ca2–4, 240.15Cc1–1 also issued under secs. 3, 15C; 15 U.S.C. 78c, 78o–5; Sections 240.15Fh–1 through 240.15Fh–6 and 240.15Fk–1 are also issued under sec. 943, Pub.L. 111–203, 124 Stat. 1376.; Section 240.17a–14 is also issued under Public Law 111–203, sec. 913, 124 Stat. 1376 (2010).; Section 240.17a–23 also issued under 15 U.S.C. 78b, 78c, 78o, 78q, and 78w(a).; Sections 240.17Ac2–1(c) and 240.17Ac2–2 also issued under secs. 17, 17A and 23(a); 48 Stat. 897, as amended, 15 U.S.C. 78b, 78q, and 78w(a); Section 240.17f–1 is also authorized under sections 2, 17 and 17A, 48 Stat. 891, 89 Stat. 137, 89 Stat. 137, 141 (15 U.S.C. 78b, 78q, 78q–1); Section 240.17g–7 is also issued under sec. 943, Pub.L. 111–203, 124 Stat. 1376.; Section 240.17g–8 is also issued under sec. 938, Pub.L. 111–203, 124 Stat. 1376.; Section 240.17g–9 is also issued under sec. 936, Pub.L. 111–203, 124 Stat. 1376.; Section 240.17h–1T also issued under 15 U.S.C. 78b, 78q, 78q–1, 78w(a); and 240.17Ac2–2 also issued under secs. 17, 17A and 23(a); 48 Stat. 897, as amended, 89 Stat. 137, 141 and 48 Stat. 901 (15 U.S.C. 78b, 78q–1, 78w(a)); Section 240.17Ad–1 is also issued under secs. 2, 17, 17A and 23(a); 48 Stat. 841 as amended, 48 Stat. 897, as amended, 89 Stat. 137, 141, and 48 Stat. 901 (15 U.S.C. 78b, 78q, 78q–1); Sections 240.17Ad–5 and 240.17Ad–10 are also issued under secs. 3 and 17A; 48 Stat. 882, as amended, and 89 Stat. (15 U.S.C. 78c and 78q–1); Section 240.17Ad–7 also issued under 15 U.S.C. 78b, 78q, and 78q–1.; Section 240.17Ad–17 is also issued under Pub.L. 111–203, section 929W, 124 Stat. 1869 (2010).; Section 240.17Ad–22 is also issued under 12 U.S.C. 5461 et seq.; Sections 240.18a–1, 240.18a–1a, 240.18a–1b, 240.18a–1c, 240.18a–1d, 240.18a–2, 240.18a–3, and 240.18a–10 are also issued under 15 U.S.C. 78o–10(d) and 78o–10(e); Section 240.18a–4 is also issued under 15 U.S.C. 78c–5(f); Section 240.19b–4 is also issued under 12 U.S.C. 5465(e); Sections 240.19c–4 also issued under secs. 6, 11A, 14, 15A, 19 and 23 of the Securities Exchange Act of 1934 (15 U.S.C. 78o–3, and 78s); Section 240.19c–5 also issued under Sections 6, 11A, and 19 of the Securities Exchange Act of 1934, 48 Stat. 885, as amended, 89 Stat. 111, as amended, and 48 Stat. 898, as amended, 15 U.S.C. 78f, 78k–1, and 78s.; Section 240.21F is also issued under Pub.L. 111–203, § 922(a), 124 Stat. 1841 (2010).; Section 240.31–1 is also issued under sec. 31, 48 Stat. 904, as amended (15 U.S.C. 78ee).

Notes of Decisions (76)

Current through Nov. 2, 2021; 86 FR 60375.
Announcement

Shareholder Proposals: Staff Legal Bulletin No. 14L (CF)

Division of Corporation Finance
Securities and Exchange Commission

Action: Publication of CF Staff Legal Bulletin

Date: November 3, 2021

Summary: This staff legal bulletin provides information for companies and shareholders regarding Rule 14a-8 under the Securities Exchange Act of 1934.

Supplementary Information: The statements in this bulletin represent the views of the Division of Corporation Finance (the “Division”). This bulletin is not a rule, regulation or statement of the Securities and Exchange Commission (the “Commission”). Further, the Commission has neither approved nor disapproved its content. This bulletin, like all staff guidance, has no legal force or effect: it does not alter or amend applicable law, and it creates no new or additional obligations for any person.

Contacts: For further information, please contact the Division’s Office of Chief Counsel by submitting a web-based request form at https://www.sec.gov/forms/corp_fin_interpretive.

A. The Purpose of This Bulletin

The Division is rescinding Staff Legal Bulletin Nos. 14I, 14J and 14K (the “rescinded SLBs”) after a review of staff experience applying the guidance in them. In addition, to the extent the views expressed in any other prior Division staff legal bulletin could be viewed as contrary to those expressed herein, this staff legal bulletin controls.

This bulletin outlines the Division’s views on Rule 14a-8(i)(7), the ordinary business exception, and Rule 14a-8(i)(5), the economic relevance exception. We are also republishing, with primarily technical, conforming changes, the guidance contained in SLB Nos. 14I and 14K relating to the use of graphics and images, and proof of ownership letters. In addition, we are providing new guidance on the use of e-mail for submission of proposals, delivery of notice of defects, and responses to those notices.

In Rule 14a-8, the Commission has provided a means by which shareholders can present proposals for the shareholders’ consideration in the company’s proxy statement. This process has become a cornerstone of shareholder engagement on important matters. Rule 14a-8 sets forth several bases for exclusion of such proposals. Companies often request assurance that the staff will not recommend enforcement action if they omit a proposal based on one of these exclusions (“no-action relief”). The Division is issuing this bulletin to streamline and simplify our process for reviewing no-action requests, and to clarify the standards staff will apply when evaluating these requests.

B. Rule 14a-8(i)(7)
1. Background

Rule 14a-8(i)(7), the ordinary business exception, is one of the substantive bases for exclusion of a shareholder proposal in Rule 14a-8. It permits a company to exclude a proposal that “deals with a matter relating to the company’s ordinary business operations.” The purpose of the exception is “to confine the resolution of ordinary business problems to management and the board of directors, since it is impracticable for shareholders to decide how to solve such problems at an annual shareholders meeting.”[1]

2. Significant Social Policy Exception

Based on a review of the rescinded SLBs and staff experience applying the guidance in them, we recognize that an undue emphasis was placed on evaluating the significance of a policy issue to a particular company at the expense of whether the proposal focuses on a significant social policy,[2] complicating the application of Commission policy to proposals. In particular, we have found that focusing on the significance of a policy issue to a particular company has drawn the staff into factual considerations that do not advance the policy objectives behind the ordinary business exception. We have also concluded that such analysis did not yield consistent, predictable results.

Going forward, the staff will realign its approach for determining whether a proposal relates to “ordinary business” with the standard the Commission initially articulated in 1976, which provided an exception for certain proposals that raise significant social policy issues,[3] and which the Commission subsequently reaffirmed in the 1998 Release. This exception is essential for preserving shareholders’ right to bring important issues before other shareholders by means of the company’s proxy statement, while also recognizing the board’s authority over most day-to-day business matters. For these reasons, staff will no longer focus on determining the nexus between a policy issue and the company, but will instead focus on the social policy significance of the issue that is the subject of the shareholder proposal. In making this determination, the staff will consider whether the proposal raises issues with a broad societal impact, such that they transcend the ordinary business of the company.[4]

Under this realigned approach, proposals that the staff previously viewed as excludable because they did not appear to raise a policy issue of significance for the company may no longer be viewed as excludable under Rule 14a-8(i)(7). For example, proposals squarely raising human capital management issues with a broad societal impact would not be subject to exclusion solely because the proponent did not demonstrate that the human capital management issue was significant to the company.[5]

Because the staff is no longer taking a company-specific approach to evaluating the significance of a policy issue under Rule 14a-8(i)(7), it will no longer expect a board analysis as described in the rescinded SLBs as part of demonstrating that the proposal is excludable under the ordinary business exclusion. Based on our experience, we believe that board analysis may distract the company and the staff from the proper application of the exclusion. Additionally, the “delta” component of board analysis – demonstrating that the difference between the company’s existing actions addressing the policy issue and the proposal’s request is insignificant – sometimes confounded the application of Rule 14a-8(i)(10)’s substantial implementation standard.

3. Micromanagement

Upon further consideration, the staff has determined that its recent application of the micromanagement concept, as outlined in SLB Nos. 14J and 14K, expanded the concept of micromanagement beyond the Commission’s policy directives. Specifically, we believe that the rescinded guidance may have been taken to mean that any limit on company or board discretion constitutes micromanagement.

The Commission has stated that the policy underlying the ordinary business exception rests on two central considerations. The first relates to the proposal’s subject matter; the second relates to the degree to which the proposal “micromanages” the company “by probing too deeply into matters of a complex nature upon which shareholders, as a group, would not be in a position to make an informed judgment.”[6] The Commission clarified in the 1998 Release that specific methods, timelines, or detail do not necessarily amount to micromanagement and are not dispositive of excludability.

https://www.sec.gov/corpfin/staff-legal-bulletin-14l-shareholder-proposals
Consistent with Commission guidance, the staff will take a measured approach to evaluating companies’ micromanagement arguments – recognizing that proposals seeking detail or seeking to promote timeframes or methods do not per se constitute micromanagement. Instead, we will focus on the level of granularity sought in the proposal and whether and to what extent it inappropriately limits discretion of the board or management. We would expect the level of detail included in a shareholder proposal to be consistent with that needed to enable investors to assess an issuer’s impacts, progress towards goals, risks or other strategic matters appropriate for shareholder input.

Our recent letter to ConocoPhillips Company[7] provides an example of our current approach to micromanagement. In that letter the staff denied no-action relief for a proposal requesting that the company set targets covering the greenhouse gas emissions of the company’s operations and products. The proposal requested that the company set emission reduction targets and it did not impose a specific method for doing so. The staff concluded this proposal did not micromanage to such a degree to justify exclusion under Rule 14a-8(i) (7).

Additionally, in order to assess whether a proposal probes matters “too complex” for shareholders, as a group, to make an informed judgment,[8] we may consider the sophistication of investors generally on the matter, the availability of data, and the robustness of public discussion and analysis on the topic. The staff may also consider references to well-established national or international frameworks when assessing proposals related to disclosure, target setting, and timeframes as indicative of topics that shareholders are well-equipped to evaluate.

This approach is consistent with the Commission’s views on the ordinary business exclusion, which is designed to preserve management’s discretion on ordinary business matters but not prevent shareholders from providing high-level direction on large strategic corporate matters. As the Commission stated in its 1998 Release:

[In] the Proposing Release we explained that one of the considerations in making the ordinary business determination was the degree to which the proposal seeks to micro-manage the company. We cited examples such as where the proposal seeks intricate detail, or seeks to impose specific time-frames or to impose specific methods for implementing complex policies. Some commenters thought that the examples cited seemed to imply that all proposals seeking detail, or seeking to promote time-frames or methods, necessarily amount to ‘ordinary business.’ We did not intend such an implication. Timing questions, for instance, could involve significant policy where large differences are at stake, and proposals may seek a reasonable level of detail without running afoul of these considerations.

While the analysis in this bulletin may apply to any subject matter, many of the proposals addressed in the rescinded SLBs requested companies adopt timeframes or targets to address climate change that the staff concurred were excludable on micromanagement grounds.[9] Going forward we would not concur in the exclusion of similar proposals that suggest targets or timelines so long as the proposals afford discretion to management as to how to achieve such goals.[10] We believe our current approach to micromanagement will help to avoid the dilemma many proponents faced when seeking to craft proposals with sufficient specificity and direction to avoid being excluded under Rule 14a-8(i)(10), substantial implementation, while being general enough to avoid exclusion for “micromanagement.”[11]

C. Rule 14a-8(i)(5)

Rule 14a-8(i)(5), the “economic relevance” exception, permits a company to exclude a proposal that “relates to operations which account for less than 5 percent of the company’s total assets at the end of its most recent fiscal year, and for less than 5 percent of its net earnings and gross sales for its most recent fiscal year, and is not otherwise significantly related to the company’s business.”

Based on a review of the rescinded SLBs and staff experience applying the guidance in them, we are returning to our longstanding approach, prior to SLB No. 14I, of analyzing Rule 14a-8(i)(5) in a manner we believe is consistent with Lovenheim v. Iroquois Brands, Ltd.[12] As a result, and consistent with our pre-SLB No. 14I approach and Lovenheim, proposals that raise issues of broad social or ethical concern related to the company’s business may
not be excluded, even if the relevant business falls below the economic thresholds of Rule 14a-8(i)(5). In light of this approach, the staff will no longer expect a board analysis for its consideration of a no-action request under Rule 14a-8(i)(5).

D. Rule 14a-8(d)[13]

1. Background

Rule 14a-8(d) is one of the procedural bases for exclusion of a shareholder proposal in Rule 14a-8. It provides that a “proposal, including any accompanying supporting statement, may not exceed 500 words.”

2. The Use of Images in Shareholder Proposals

Questions have arisen concerning the application of Rule 14a-8(d) to proposals that include graphs and/or images. The staff has expressed the view that the use of “500 words” and absence of express reference to graphics or images in Rule 14a-8(d) do not prohibit the inclusion of graphs and/or images in proposals.[15] Just as companies include graphics that are not expressly permitted under the disclosure rules, the Division is of the view that Rule 14a-8(d) does not preclude shareholders from using graphics to convey information about their proposals.[16] The Division recognizes the potential for abuse in this area. The Division believes, however, that these potential abuses can be addressed through other provisions of Rule 14a-8. For example, exclusion of graphs and/or images would be appropriate under Rule 14a-8(i)(3) where they:

- make the proposal materially false or misleading;
- render the proposal so inherently vague or indefinite that neither the stockholders voting on the proposal, nor the company in implementing it, would be able to determine with any reasonable certainty exactly what actions or measures the proposal requires;
- directly or indirectly impugn character, integrity or personal reputation, or directly or indirectly make charges concerning improper, illegal, or immoral conduct or association, without factual foundation; or
- are irrelevant to a consideration of the subject matter of the proposal, such that there is a strong likelihood that a reasonable shareholder would be uncertain as to the matter on which he or she is being asked to vote.[17]

Exclusion would also be appropriate under Rule 14a-8(d) if the total number of words in a proposal, including words in the graphics, exceeds 500.

E. Proof of Ownership Letters[18]

In relevant part, Rule 14a-8(b) provides that a proponent must prove eligibility to submit a proposal by offering proof that it “continuously held” the required amount of securities for the required amount of time.[19] In Section C of SLB No. 14F, we identified two common errors shareholders make when submitting proof of ownership for purposes of satisfying Rule 14a-8(b)(2).[20] In an effort to reduce such errors, we provided a suggested format for shareholders and their brokers or banks to follow when supplying the required verification of ownership.[21] Below, we have updated the suggested format to reflect recent changes to the ownership thresholds due to the Commission’s 2020 rulemaking.[22] We note that brokers and banks are not required to follow this format.

“As of [date the proposal is submitted], [name of shareholder] held, and has held continuously for at least [one year] [two years] [three years], [number of securities] shares of [company name] [class of securities].”
Some companies apply an overly technical reading of proof of ownership letters as a means to exclude a proposal. We generally do not find arguments along these lines to be persuasive. For example, we did not concur with the excludability of a proposal based on Rule 14a-8(b) where the proof of ownership letter deviated from the format set forth in SLB No. 14F. In those cases, we concluded that the proponent nonetheless had supplied documentary support sufficiently evidencing the requisite minimum ownership requirements, as required by Rule 14a-8(b). We took a plain meaning approach to interpreting the text of the proof of ownership letter, and we expect companies to apply a similar approach in their review of such letters.

While we encourage shareholders and their brokers or banks to use the sample language provided above to avoid this issue, such formulation is neither mandatory nor the exclusive means of demonstrating the ownership requirements of Rule 14a-8(b). We recognize that the requirements of Rule 14a-8(b) can be quite technical. Accordingly, companies should not seek to exclude a shareholder proposal based on drafting variances in the proof of ownership letter if the language used in such letter is clear and sufficiently evidences the requisite minimum ownership requirements.

We also do not interpret the recent amendments to Rule 14a-8(b) to contemplate a change in how brokers or banks fulfill their role. In our view, they may continue to provide confirmation as to how many shares the proponent held continuously and need not separately calculate the share valuation, which may instead be done by the proponent and presented to the receiving issuer consistent with the Commission’s 2020 rulemaking. Finally, we believe that companies should identify any specific defects in the proof of ownership letter, even if the company previously sent a deficiency notice prior to receiving the proponent’s proof of ownership if such deficiency notice did not identify the specific defect(s).

F. Use of E-mail

Over the past few years, and particularly during the pandemic, both proponents and companies have increasingly relied on the use of emails to submit proposals and make other communications. Some companies and proponents have expressed a preference for emails, particularly in cases where offices are closed. Unlike the use of third-party mail delivery that provides the sender with a proof of delivery, parties should keep in mind that methods for the confirmation of email delivery may differ. Email delivery confirmations and company server logs may not be sufficient to prove receipt of emails as they only serve to prove that emails were sent. In addition, spam filters or incorrect email addresses can prevent an email from being delivered to the appropriate recipient. The staff therefore suggests that to prove delivery of an email for purposes of Rule 14a-8, the sender should seek a reply email from the recipient in which the recipient acknowledges receipt of the email. The staff also encourages both companies and shareholder proponents to acknowledge receipt of emails when requested. Email read receipts, if received by the sender, may also help to establish that emails were received.

1. Submission of Proposals

Rule 14a-8(e)(1) provides that in order to avoid controversy, shareholders should submit their proposals by means, including electronic means, that permit them to prove the date of delivery. Therefore, where a dispute arises regarding a proposal’s timely delivery, shareholder proponents risk exclusion of their proposals if they do not receive a confirmation of receipt from the company in order to prove timely delivery with email submissions. Additionally, in those instances where the company does not disclose in its proxy statement an email address for submitting proposals, we encourage shareholder proponents to contact the company to obtain the correct email address for submitting proposals before doing so and we encourage companies to provide such email addresses upon request.

2. Delivery of Notices of Defects

Similarly, if companies use email to deliver deficiency notices to proponents, we encourage them to seek a confirmation of receipt from the proponent or the representative in order to prove timely delivery. Rule 14a-8(f)(1) provides that the company must notify the shareholder of any defects within 14 calendar days of receipt of the proposal, and accordingly, the company has the burden to prove timely delivery of the notice.
3. Submitting Responses to Notices of Defects

Rule 14a-8(f)(1) also provides that a shareholder’s response to a deficiency notice must be postmarked, or transmitted electronically, no later than 14 days from the date of receipt of the company’s notification. If a shareholder uses email to respond to a company’s deficiency notice, the burden is on the shareholder or representative to use an appropriate email address (e.g., an email address provided by the company, or the email address of the counsel who sent the deficiency notice), and we encourage them to seek confirmation of receipt.


[2] For example, SLB No. 14K explained that the staff “takes a company-specific approach in evaluating significance, rather than recognizing particular issues or categories of issues as universally ‘significant.’” Staff Legal Bulletin No. 14K (Oct. 16, 2019).

[3] Release No. 34-12999 (Nov. 22, 1976) (the “1976 Release”) (stating, in part, “proposals of that nature [relating to the economic and safety considerations of a nuclear power plant], as well as others that have major implications, will in the future be considered beyond the realm of an issuer’s ordinary business operations”).

[4] 1998 Release (“[P]roposals . . . focusing on sufficiently significant social policy issues . . generally would not be considered to be excludable, because the proposals would transcend the day-to-day business matters and raise policy issues so significant that it would be appropriate for a shareholder vote”).

[5] See, e.g., Dollar General Corporation (Mar. 6, 2020) (granting no-action relief for exclusion of a proposal requesting the board to issue a report on the use of contractual provisions requiring employees to arbitrate employment-related claims because the proposal did not focus on specific policy implications of the use of arbitration at the company). We note that in the 1998 Release the Commission stated: “[P]roposals relating to [workforce management] but focusing on sufficiently significant social policy issues (e.g., significant discrimination matters) generally would not be considered to be excludable, because the proposals would transcend the day-to-day business matters and raise policy issues so significant that it would be appropriate for a shareholder vote.”

Matters related to employment discrimination are but one example of the workforce management proposals that may rise to the level of transcending the company’s ordinary business operations.


[9] See, e.g., PayPal Holdings, Inc. (Mar. 6, 2018) (granting no-action relief for exclusion of a proposal asking the company to prepare a report on the feasibility of achieving net-zero emissions by 2030 because the staff concluded it micromanaged the company); Devon Energy Corporation (Mar. 4, 2019) (granting no-action relief for exclusion of a proposal requesting that the board in annual reporting include disclosure of short-, medium- and long-term greenhouse gas targets aligned with the Paris Climate Agreement because the staff viewed the proposal as requiring the adoption of time-bound targets).


[11] To be more specific, shareholder proponents have expressed concerns that a proposal that was broadly worded might face exclusion under Rule 14a-8(i)(10). Conversely, if a proposal was too specific it risked exclusion under Rule 14a-8(i)(7) for micromanagement.

[13] This section previously appeared in SLB No. 14I (Nov. 1, 2017) and is republished here with only minor, conforming changes.

[14] Rule 14a-8(d) is intended to limit the amount of space a shareholder proposal may occupy in a company’s proxy statement. See 1976 Release.


[16] Companies should not minimize or otherwise diminish the appearance of a shareholder’s graphic. For example, if the company includes its own graphics in its proxy statement, it should give similar prominence to a shareholder’s graphics. If a company’s proxy statement appears in black and white, however, the shareholder proposal and accompanying graphics may also appear in black and white.


[18] This section previously appeared in SLB No. 14K (Oct.16, 2019) and is republished here with minor, conforming changes. Additional discussion is provided in the final paragraph.

[19] Rule 14a-8(b) requires proponents to have continuously held at least $2,000, $15,000, or $25,000 in market value of the company’s securities entitled to vote on the proposal for at least three years, two years, or one year, respectively.


[21] The Division suggested the following formulation: “As of [date the proposal is submitted], [name of shareholder] held, and has held continuously for at least one year, [number of securities] shares of [company name] [class of securities].”


[26] 2020 Release at n.55 (“Due to market fluctuations, the value of a shareholder’s investment in a company may vary throughout the applicable holding period before the shareholder submits the proposal. In order to determine whether the shareholder satisfies the relevant ownership threshold, the shareholder should look at whether, on any date within the 60 calendar days before the date the shareholder submits the proposal, the shareholder’s investment is valued at the relevant threshold or greater. For these purposes, companies and shareholders should determine the market value by multiplying the number of securities the shareholder continuously held for the relevant period by the highest selling price during the 60 calendar days before the shareholder submitted the proposal. For purposes of this calculation, it is important to note that a security’s highest selling price is not necessarily the same as its highest closing price.”) (citations omitted).
Shareholder Proposals

Staff Legal Bulletin No. 14F (CF)

Action: Publication of CF Staff Legal Bulletin

Date: October 18, 2011

Summary: This staff legal bulletin provides information for companies and shareholders regarding Rule 14a-8 under the Securities Exchange Act of 1934.

Supplementary Information: The statements in this bulletin represent the views of the Division of Corporation Finance (the “Division”). This bulletin is not a rule, regulation or statement of the Securities and Exchange Commission (the “Commission”). Further, the Commission has neither approved nor disapproved its content.

Contacts: For further information, please contact the Division’s Office of Chief Counsel by calling (202) 551-3500 or by submitting a web-based request form at https://www.sec.gov/forms/corp_fin_interpretive.

A. The purpose of this bulletin

This bulletin is part of a continuing effort by the Division to provide guidance on important issues arising under Exchange Act Rule 14a-8. Specifically, this bulletin contains information regarding:

- Brokers and banks that constitute “record” holders under Rule 14a-8(b)(2)(i) for purposes of verifying whether a beneficial owner is eligible to submit a proposal under Rule 14a-8;
- Common errors shareholders can avoid when submitting proof of ownership to companies;
- The submission of revised proposals;
- Procedures for withdrawing no-action requests regarding proposals submitted by multiple proponents; and
- The Division’s new process for transmitting Rule 14a-8 no-action responses by email.

You can find additional guidance regarding Rule 14a-8 in the following bulletins that are available on the Commission’s website: SLB No. 14, SLB No. 14A, SLB No. 14B, SLB No. 14C, SLB No. 14D and SLB No. 14E.

B. The types of brokers and banks that constitute “record” holders under Rule 14a-8(b)(2)(i) for purposes of verifying whether a beneficial owner is eligible to submit a proposal under Rule 14a-8

1. Eligibility to submit a proposal under Rule 14a-8

To be eligible to submit a shareholder proposal, a shareholder must have continuously held at least $2,000 in market value, or 1%, of the company’s securities entitled to be voted on the proposal at the shareholder meeting for at least one year as of the date the shareholder submits the proposal. The shareholder must also continue to hold the required amount of securities through the date of the meeting and must provide the company with a written statement of intent to do so.\(^1\)
The steps that a shareholder must take to verify his or her eligibility to submit a proposal depend on how the shareholder owns the securities. There are two types of security holders in the U.S.: registered owners and beneficial owners. Registered owners have a direct relationship with the issuer because their ownership of shares is listed on the records maintained by the issuer or its transfer agent. If a shareholder is a registered owner, the company can independently confirm that the shareholder’s holdings satisfy Rule 14a-8(b)’s eligibility requirement.

The vast majority of investors in shares issued by U.S. companies, however, are beneficial owners, which means that they hold their securities in book-entry form through a securities intermediary, such as a broker or a bank. Beneficial owners are sometimes referred to as “street name” holders. Rule 14a-8(b)(2)(i) provides that a beneficial owner can provide proof of ownership to support his or her eligibility to submit a proposal by submitting a written statement “from the ‘record’ holder of [the] securities (usually a broker or bank),” verifying that, at the time the proposal was submitted, the shareholder held the required amount of securities continuously for at least one year.

2. The role of the Depository Trust Company
Most large U.S. brokers and banks deposit their customers’ securities with, and hold those securities through, the Depository Trust Company (“DTC”), a registered clearing agency acting as a securities depository. Such brokers and banks are often referred to as “participants” in DTC. The names of these DTC participants, however, do not appear as the registered owners of the securities deposited with DTC on the list of shareholders maintained by the company or, more typically, by its transfer agent. Rather, DTC’s nominee, Cede & Co., appears on the shareholder list as the sole registered owner of securities deposited with DTC by the DTC participants. A company can request from DTC a “securities position listing” as of a specified date, which identifies the DTC participants having a position in the company’s securities and the number of securities held by each DTC participant on that date.

3. Brokers and banks that constitute “record” holders under Rule 14a-8(b)(2)(i) for purposes of verifying whether a beneficial owner is eligible to submit a proposal under Rule 14a-8
In The Hain Celestial Group, Inc. (Oct. 1, 2008), we took the position that an introducing broker could be considered a “record” holder for purposes of Rule 14a-8(b)(2)(i). An introducing broker is a broker that engages in sales and other activities involving customer contact, such as opening customer accounts and accepting customer orders, but is not permitted to maintain custody of customer funds and securities. Instead, an introducing broker engages another broker, known as a “clearing broker,” to hold custody of client funds and securities, to clear and execute customer trades, and to handle other functions such as issuing confirmations of customer trades and customer account statements. Clearing brokers generally are DTC participants; introducing brokers generally are not. As introducing brokers generally are not DTC participants, and therefore typically do not appear on DTC’s securities position listing, Hain Celestial has required companies to accept proof of ownership letters from brokers in cases where, unlike the positions of registered owners and brokers and banks that are DTC participants, the company is unable to verify the positions against its own or its transfer agent’s records or against DTC’s securities position listing.

In light of questions we have received following two recent court cases relating to proof of ownership under Rule 14a-8 and in light of the Commission’s discussion of registered and beneficial owners in the Proxy Mechanics Concept Release, we have reconsidered our views as to what types of brokers and banks should be considered “record” holders under Rule 14a-8(b)(2)(i). Because of the transparency of DTC participants’ positions in a company’s securities, we will take the view going forward that, for Rule 14a-8(b)(2)(i) purposes, only DTC participants should be viewed as “record” holders of securities that are deposited at DTC. As a result, we will no longer follow Hain Celestial.

We believe that taking this approach as to who constitutes a “record” holder for purposes of Rule 14a-8(b)(2)(i) will provide greater certainty to beneficial owners and companies. We also note that this approach is consistent with Exchange Act Rule 12g5-1 and a 1988 staff no-action letter addressing that rule, under which brokers and banks...
that are DTC participants are considered to be the record holders of securities on deposit with DTC when calculating the number of record holders for purposes of Sections 12(g) and 15(d) of the Exchange Act.

Companies have occasionally expressed the view that, because DTC’s nominee, Cede & Co., appears on the shareholder list as the sole registered owner of securities deposited with DTC by the DTC participants, only DTC or Cede & Co. should be viewed as the “record” holder of the securities held on deposit at DTC for purposes of Rule 14a-8(b)(2)(i). We have never interpreted the rule to require a shareholder to obtain a proof of ownership letter from DTC or Cede & Co., and nothing in this guidance should be construed as changing that view.

How can a shareholder determine whether his or her broker or bank is a DTC participant?

Shareholders and companies can confirm whether a particular broker or bank is a DTC participant by checking DTC’s participant list, which is currently available on the Internet at http://www.dtcc.com/~media/Files/Downloads/client-center/DTC/alpha.ashx.

What if a shareholder’s broker or bank is not on DTC’s participant list?

The shareholder will need to obtain proof of ownership from the DTC participant through which the securities are held. The shareholder should be able to find out who this DTC participant is by asking the shareholder’s broker or bank. If the DTC participant knows the shareholder’s broker or bank’s holdings, but does not know the shareholder’s holdings, a shareholder could satisfy Rule 14a-8(b)(2)(i) by obtaining and submitting two proof of ownership statements verifying that, at the time the proposal was submitted, the required amount of securities were continuously held for at least one year — one from the shareholder’s broker or bank confirming the shareholder’s ownership, and the other from the DTC participant confirming the broker or bank’s ownership.

How will the staff process no-action requests that argue for exclusion on the basis that the shareholder’s proof of ownership is not from a DTC participant?

The staff will grant no-action relief to a company on the basis that the shareholder’s proof of ownership is not from a DTC participant only if the company’s notice of defect describes the required proof of ownership in a manner that is consistent with the guidance contained in this bulletin. Under Rule 14a-8(f)(1), the shareholder will have an opportunity to obtain the requisite proof of ownership after receiving the notice of defect.

C. Common errors shareholders can avoid when submitting proof of ownership to companies

In this section, we describe two common errors shareholders make when submitting proof of ownership for purposes of Rule 14a-8(b)(2), and we provide guidance on how to avoid these errors.

First, Rule 14a-8(b) requires a shareholder to provide proof of ownership that he or she has “continuously held at least $2,000 in market value, or 1%, of the company’s securities entitled to be voted on the proposal at the meeting for at least one year by the date you submit the proposal” (emphasis added). We note that many proof of ownership letters do not satisfy this requirement because they do not verify the shareholder’s beneficial ownership for the entire one-year period preceding and including the date the proposal is submitted. In some cases, the letter speaks as of a date before the date the proposal is submitted, thereby leaving a gap between the date of the verification and the date the proposal is submitted. In other cases, the letter speaks as of a date after the date the proposal was submitted but covers a period of only one year, thus failing to verify the shareholder’s beneficial ownership over the required full one-year period preceding the date of the proposal’s submission.
Second, many letters fail to confirm continuous ownership of the securities. This can occur when a broker or bank submits a letter that confirms the shareholder’s beneficial ownership only as of a specified date but omits any reference to continuous ownership for a one-year period.

We recognize that the requirements of Rule 14a-8(b) are highly prescriptive and can cause inconvenience for shareholders when submitting proposals. Although our administration of Rule 14a-8(b) is constrained by the terms of the rule, we believe that shareholders can avoid the two errors highlighted above by arranging to have their broker or bank provide the required verification of ownership as of the date they plan to submit the proposal using the following format:

“As of [date the proposal is submitted], [name of shareholder] held, and has held continuously for at least one year, [number of securities] shares of [company name] [class of securities].”

As discussed above, a shareholder may also need to provide a separate written statement from the DTC participant through which the shareholder’s securities are held if the shareholder’s broker or bank is not a DTC participant.

D. The submission of revised proposals

On occasion, a shareholder will revise a proposal after submitting it to a company. This section addresses questions we have received regarding revisions to a proposal or supporting statement.

1. A shareholder submits a timely proposal. The shareholder then submits a revised proposal before the company’s deadline for receiving proposals. Must the company accept the revisions?

Yes. In this situation, we believe the revised proposal serves as a replacement of the initial proposal. By submitting a revised proposal, the shareholder has effectively withdrawn the initial proposal. Therefore, the shareholder is not in violation of the one-proposal limitation in Rule 14a-8(c). If the company intends to submit a no-action request, it must do so with respect to the revised proposal.

We recognize that in Question and Answer E.2 of SLB No. 14, we indicated that if a shareholder makes revisions to a proposal before the company submits its no-action request, the company can choose whether to accept the revisions. However, this guidance has led some companies to believe that, in cases where shareholders attempt to make changes to an initial proposal, the company is free to ignore such revisions even if the revised proposal is submitted before the company’s deadline for receiving shareholder proposals. We are revising our guidance on this issue to make clear that a company may not ignore a revised proposal in this situation.

2. A shareholder submits a timely proposal. After the deadline for receiving proposals, the shareholder submits a revised proposal. Must the company accept the revisions?

No. If a shareholder submits revisions to a proposal after the deadline for receiving proposals under Rule 14a-8(e), the company is not required to accept the revisions. However, if the company does not accept the revisions, it must treat the revised proposal as a second proposal and submit a notice stating its intention to exclude the revised proposal, as required by Rule 14a-8(j). The company’s notice may cite Rule 14a-8(e) as the reason for excluding the revised proposal. If the company does not accept the revisions and intends to exclude the initial proposal, it would also need to submit its reasons for excluding the initial proposal.

3. If a shareholder submits a revised proposal, as of which date must the shareholder prove his or her share ownership?

A shareholder must prove ownership as of the date the original proposal is submitted. When the Commission has discussed revisions to proposals, it has not suggested that a revision triggers a requirement to provide proof of ownership a second time. As outlined in Rule 14a-8(b), proving ownership includes providing a written statement...
that the shareholder intends to continue to hold the securities through the date of the shareholder meeting. Rule 14a-8(f)(2) provides that if the shareholder “fails in [his or her] promise to hold the required number of securities through the date of the meeting of shareholders, then the company will be permitted to exclude all of [the same shareholder’s] proposals from its proxy materials for any meeting held in the following two calendar years.” With these provisions in mind, we do not interpret Rule 14a-8 as requiring additional proof of ownership when a shareholder submits a revised proposal.  

E. Procedures for withdrawing no-action requests for proposals submitted by multiple proponents

We have previously addressed the requirements for withdrawing a Rule 14a-8 no-action request in SLB Nos. 14 and 14C. SLB No. 14 notes that a company should include with a withdrawal letter documentation demonstrating that a shareholder has withdrawn the proposal. In cases where a proposal submitted by multiple shareholders is withdrawn, SLB No. 14C states that, if each shareholder has designated a lead individual to act on its behalf and the company is able to demonstrate that the individual is authorized to act on behalf of all of the proponents, the company need only provide a letter from that lead individual indicating that the lead individual is withdrawing the proposal on behalf of all of the proponents.

Because there is no relief granted by the staff in cases where a no-action request is withdrawn following the withdrawal of the related proposal, we recognize that the threshold for withdrawing a no-action request need not be overly burdensome. Going forward, we will process a withdrawal request if the company provides a letter from the lead filer that includes a representation that the lead filer is authorized to withdraw the proposal on behalf of each proponent identified in the company’s no-action request.

F. Use of email to transmit our Rule 14a-8 no-action responses to companies and proponents

To date, the Division has transmitted copies of our Rule 14a-8 no-action responses, including copies of the correspondence we have received in connection with such requests, by U.S. mail to companies and proponents. We also post our response and the related correspondence to the Commission’s website shortly after issuance of our response.

In order to accelerate delivery of staff responses to companies and proponents, and to reduce our copying and postage costs, going forward, we intend to transmit our Rule 14a-8 no-action responses by email to companies and proponents. We therefore encourage both companies and proponents to include email contact information in any correspondence to each other and to us. We will use U.S. mail to transmit our no-action response to any company or proponent for which we do not have email contact information.

Given the availability of our responses and the related correspondence on the Commission’s website and the requirement under Rule 14a-8 for companies and proponents to copy each other on correspondence submitted to the Commission, we believe it is unnecessary to transmit copies of the related correspondence along with our no-action response. Therefore, we intend to transmit only our staff response and not the correspondence we receive from the parties. We will continue to post to the Commission’s website copies of this correspondence at the same time that we post our staff no-action response.

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1 See Rule 14a-8(b).

2 For an explanation of the types of share ownership in the U.S., see Concept Release on U.S. Proxy System, Release No. 34-62495 (July 14, 2010) [75 FR 42982] (“Proxy Mechanics Concept Release”), at Section II.A. The term “beneficial owner” does not have a uniform meaning under the federal securities laws. It has a different meaning in this bulletin as compared to “beneficial owner” and “beneficial ownership” in Sections 13 and 16 of the...
Exchange Act. Our use of the term in this bulletin is not intended to suggest that registered owners are not beneficial owners for purposes of those Exchange Act provisions. See Proposed Amendments to Rule 14a-8 under the Securities Exchange Act of 1934 Relating to Proposals by Security Holders, Release No. 34-12598 (July 7, 1976) [41 FR 29982], at n.2 (“The term ‘beneficial owner’ when used in the context of the proxy rules, and in light of the purposes of those rules, may be interpreted to have a broader meaning than it would for certain other purpose[s] under the federal securities laws, such as reporting pursuant to the Williams Act.”).

3 If a shareholder has filed a Schedule 13D, Schedule 13G, Form 3, Form 4 or Form 5 reflecting ownership of the required amount of shares, the shareholder may instead prove ownership by submitting a copy of such filings and providing the additional information that is described in Rule 14a-8(b)(2)(ii).

4 DTC holds the deposited securities in “fungible bulk,” meaning that there are no specifically identifiable shares directly owned by the DTC participants. Rather, each DTC participant holds a pro rata interest or position in the aggregate number of shares of a particular issuer held at DTC. Correspondingly, each customer of a DTC participant – such as an individual investor – owns a pro rata interest in the shares in which the DTC participant has a pro rata interest. See Proxy Mechanics Concept Release, at Section II.B.2.a.


7 See KBR Inc. v. Chevedden, Civil Action No. H-11-0196, 2011 U.S. Dist. LEXIS 36431, 2011 WL 1463611 (S.D. Tex. Apr. 4, 2011); Apache Corp. v. Chevedden, 696 F. Supp. 2d 723 (S.D. Tex. 2010). In both cases, the court concluded that a securities intermediary was not a record holder for purposes of Rule 14a-8(b) because it did not appear on a list of the company’s non-objecting beneficial owners or on any DTC securities position listing, nor was the intermediary a DTC participant.

8 See Net Capital Rule Release, at Section II.C.(iii). The clearing broker will generally be a DTC participant.

9 In addition, if the shareholder’s broker is an introducing broker, the shareholder’s account statements should include the clearing broker’s identity and telephone number. See Net Capital Rule Release, at Section II.C.(iii). The clearing broker will generally be a DTC participant.

10 For purposes of Rule 14a-8(b), the submission date of a proposal will generally precede the company’s receipt date of the proposal, absent the use of electronic or other means of same-day delivery.

11 This format is acceptable for purposes of Rule 14a-8(b), but it is not mandatory or exclusive.

12 As such, it is not appropriate for a company to send a notice of defect for multiple proposals under Rule 14a-8(c) upon receiving a revised proposal.

13 This position will apply to all proposals submitted after an initial proposal but before the company’s deadline for receiving proposals, regardless of whether they are explicitly labeled as “revisions” to an initial proposal, unless the shareholder affirmatively indicates an intent to submit a second, additional proposal for inclusion in the company’s proxy materials. In that case, the company must send the shareholder a notice of defect pursuant to Rule 14a-8(f) (1) if it intends to exclude either proposal from its proxy materials in reliance on Rule 14a-8(c). In light of this guidance, with respect to proposals or revisions received before a company’s deadline for submission, we will no longer follow Layne Christensen Co. (Mar. 21, 2011) and other prior staff no-action letters in which we took the view that a proposal would violate the Rule 14a-8(c) one-proposal limitation if such proposal is submitted to a company after the company has either submitted a Rule 14a-8 no-action request to exclude an earlier proposal submitted by the same proponent or notified the proponent that the earlier proposal was excludable under the rule.

Because the relevant date for proving ownership under Rule 14a-8(b) is the date the proposal is submitted, a proponent who does not adequately prove ownership in connection with a proposal is not permitted to submit another proposal for the same meeting on a later date.

Nothing in this staff position has any effect on the status of any shareholder proposal that is not withdrawn by the proponent or its authorized representative.

Modified: Oct. 18, 2011
Shareholder Proposals

Staff Legal Bulletin No. 14G (CF)

Action: Publication of CF Staff Legal Bulletin

Date: October 16, 2012

Summary: This staff legal bulletin provides information for companies and shareholders regarding Rule 14a-8 under the Securities Exchange Act of 1934.

Supplementary Information: The statements in this bulletin represent the views of the Division of Corporation Finance (the “Division”). This bulletin is not a rule, regulation or statement of the Securities and Exchange Commission (the “Commission”). Further, the Commission has neither approved nor disapproved its content.

Contacts: For further information, please contact the Division’s Office of Chief Counsel by calling (202) 551-3500 or by submitting a web-based request form at https://www.sec.gov/forms/corp_fin_interpretive.

A. The purpose of this bulletin
This bulletin is part of a continuing effort by the Division to provide guidance on important issues arising under Exchange Act Rule 14a-8. Specifically, this bulletin contains information regarding:

- the parties that can provide proof of ownership under Rule 14a-8(b)(2)(i) for purposes of verifying whether a beneficial owner is eligible to submit a proposal under Rule 14a-8;
- the manner in which companies should notify proponents of a failure to provide proof of ownership for the one-year period required under Rule 14a-8(b)(1); and
- the use of website references in proposals and supporting statements.

You can find additional guidance regarding Rule 14a-8 in the following bulletins that are available on the Commission’s website: SLB No. 14, SLB No. 14A, SLB No. 14B, SLB No. 14C, SLB No. 14D, SLB No. 14E and SLB No. 14F.

B. Parties that can provide proof of ownership under Rule 14a-8(b)(2)(i) for purposes of verifying whether a beneficial owner is eligible to submit a proposal under Rule 14a-8

1. Sufficiency of proof of ownership letters provided by affiliates of DTC participants for purposes of Rule 14a-8(b)(2)(i)

To be eligible to submit a proposal under Rule 14a-8, a shareholder must, among other things, provide documentation evidencing that the shareholder has continuously held at least $2,000 in market value, or 1%, of the company’s securities entitled to be voted on the proposal at the shareholder meeting for at least one year as of the date the shareholder submits the proposal. If the shareholder is a beneficial owner of the securities, which
means that the securities are held in book-entry form through a securities intermediary, Rule 14a-8(b)(2)(i) provides that this documentation can be in the form of a “written statement from the ‘record’ holder of your securities (usually a broker or bank)....”

In SLB No. 14F, the Division described its view that only securities intermediaries that are participants in the Depository Trust Company (“DTC”) should be viewed as “record” holders of securities that are deposited at DTC for purposes of Rule 14a-8(b)(2)(i). Therefore, a beneficial owner must obtain a proof of ownership letter from the DTC participant through which its securities are held at DTC in order to satisfy the proof of ownership requirements in Rule 14a-8.

During the most recent proxy season, some companies questioned the sufficiency of proof of ownership letters from entities that were not themselves DTC participants, but were affiliates of DTC participants. By virtue of the affiliate relationship, we believe that a securities intermediary holding shares through its affiliated DTC participant should be in a position to verify its customers’ ownership of securities. Accordingly, we are of the view that, for purposes of Rule 14a-8(b)(2)(i), a proof of ownership letter from an affiliate of a DTC participant satisfies the requirement to provide a proof of ownership letter from a DTC participant.

2. Adequacy of proof of ownership letters from securities intermediaries that are not brokers or banks

We understand that there are circumstances in which securities intermediaries that are not brokers or banks maintain securities accounts in the ordinary course of their business. A shareholder who holds securities through a securities intermediary that is not a broker or bank can satisfy Rule 14a-8’s documentation requirement by submitting a proof of ownership letter from that securities intermediary. If the securities intermediary is not a DTC participant or an affiliate of a DTC participant, then the shareholder will also need to obtain a proof of ownership letter from the DTC participant or an affiliate of a DTC participant that can verify the holdings of the securities intermediary.

C. Manner in which companies should notify proponents of a failure to provide proof of ownership for the one-year period required under Rule 14a-8(b)(1)

As discussed in Section C of SLB No. 14F, a common error in proof of ownership letters is that they do not verify a proponent’s beneficial ownership for the entire one-year period preceding and including the date the proposal was submitted, as required by Rule 14a-8(b)(1). In some cases, the letter speaks as of a date before the date the proposal was submitted, thereby leaving a gap between the date of verification and the date the proposal was submitted. In other cases, the letter speaks as of a date after the date the proposal was submitted but covers a period of only one year, thus failing to verify the proponent’s beneficial ownership over the required full one-year period preceding the date of the proposal’s submission.

Under Rule 14a-8(f), if a proponent fails to follow one of the eligibility or procedural requirements of the rule, a company may exclude the proposal only if it notifies the proponent of the defect and the proponent fails to correct it. In SLB No. 14 and SLB No. 14B, we explained that companies should provide adequate detail about what a proponent must do to remedy all eligibility or procedural defects.

We are concerned that companies’ notices of defect are not adequately describing the defects or explaining what a proponent must do to remedy defects in proof of ownership letters. For example, some companies’ notices of defect make no mention of the gap in the period of ownership covered by the proponent’s proof of ownership letter or other specific deficiencies that the company has identified. We do not believe that such notices of defect serve the purpose of Rule 14a-8(f).

Accordingly, going forward, we will not concur in the exclusion of a proposal under Rules 14a-8(b) and 14a-8(f) on the basis that a proponent’s proof of ownership does not cover the one-year period preceding and including the
date the proposal is submitted unless the company provides a notice of defect that identifies the specific date on
which the proposal was submitted and explains that the proponent must obtain a new proof of ownership letter
verifying continuous ownership of the requisite amount of securities for the one-year period preceding and
including such date to cure the defect. We view the proposal’s date of submission as the date the proposal is
postmarked or transmitted electronically. Identifying in the notice of defect the specific date on which the proposal
was submitted will help a proponent better understand how to remedy the defects described above and will be
particularly helpful in those instances in which it may be difficult for a proponent to determine the date of
submission, such as when the proposal is not postmarked on the same day it is placed in the mail. In addition,
companies should include copies of the postmark or evidence of electronic transmission with their no-action
requests.

D. Use of website addresses in proposals and supporting statements

Recently, a number of proponents have included in their proposals or in their supporting statements the addresses
to websites that provide more information about their proposals. In some cases, companies have sought to
exclude either the website address or the entire proposal due to the reference to the website address.

In SLB No. 14, we explained that a reference to a website address in a proposal does not raise the concerns
addressed by the 500-word limitation in Rule 14a-8(d). We continue to be of this view and, accordingly, we will
continue to count a website address as one word for purposes of Rule 14a-8(d). To the extent that the company
seeks the exclusion of a website reference in a proposal, but not the proposal itself, we will continue to follow the
guidance stated in SLB No. 14, which provides that references to website addresses in proposals or supporting
statements could be subject to exclusion under Rule 14a-8(i)(3) if the information contained on the website is
materially false or misleading, irrelevant to the subject matter of the proposal or otherwise in contravention of the
proxy rules, including Rule 14a-9.

In light of the growing interest in including references to website addresses in proposals and supporting
statements, we are providing additional guidance on the appropriate use of website addresses in proposals and
supporting statements.

1. References to website addresses in a proposal or supporting statement and Rule
14a-8(i)(3)

References to websites in a proposal or supporting statement may raise concerns under Rule 14a-8(i)(3). In SLB
No. 14B, we stated that the exclusion of a proposal under Rule 14a-8(i)(3) as vague and indefinite may be
appropriate if neither the shareholders voting on the proposal, nor the company in implementing the proposal (if
adopted), would be able to determine with any reasonable certainty exactly what actions or measures the proposal
requires. In evaluating whether a proposal may be excluded on this basis, we consider only the information
contained in the proposal and supporting statement and determine whether, based on that information,
shareholders and the company can determine what actions the proposal seeks.

If a proposal or supporting statement refers to a website that provides information necessary for shareholders and
the company to understand with reasonable certainty exactly what actions or measures the proposal requires, and
such information is not also contained in the proposal or in the supporting statement, then we believe the proposal
would raise concerns under Rule 14a-9 and would be subject to exclusion under Rule 14a-8(i)(3) as vague and
indefinite. By contrast, if shareholders and the company can understand with reasonable certainty exactly what
actions or measures the proposal requires without reviewing the information provided on the website, then we
believe that the proposal would not be subject to exclusion under Rule 14a-8(i)(3) on the basis of the reference to
the website address. In this case, the information on the website only supplements the information contained in the
proposal and in the supporting statement.
2. Providing the company with the materials that will be published on the referenced website

We recognize that if a proposal references a website that is not operational at the time the proposal is submitted, it will be impossible for a company or the staff to evaluate whether the website reference may be excluded. In our view, a reference to a non-operational website in a proposal or supporting statement could be excluded under Rule 14a-8(i)(3) as irrelevant to the subject matter of a proposal. We understand, however, that a proponent may wish to include a reference to a website containing information related to the proposal but wait to activate the website until it becomes clear that the proposal will be included in the company’s proxy materials. Therefore, we will not concur that a reference to a website may be excluded as irrelevant under Rule 14a-8(i)(3) on the basis that it is not yet operational if the proponent, at the time the proposal is submitted, provides the company with the materials that are intended for publication on the website and a representation that the website will become operational at, or prior to, the time the company files its definitive proxy materials.

3. Potential issues that may arise if the content of a referenced website changes after the proposal is submitted

To the extent the information on a website changes after submission of a proposal and the company believes the revised information renders the website reference excludable under Rule 14a-8, a company seeking our concurrence that the website reference may be excluded must submit a letter presenting its reasons for doing so. While Rule 14a-8(j) requires a company to submit its reasons for exclusion with the Commission no later than 80 calendar days before it files its definitive proxy materials, we may concur that the changes to the referenced website constitute “good cause” for the company to file its reasons for excluding the website reference after the 80-day deadline and grant the company’s request that the 80-day requirement be waived.

1 An entity is an “affiliate” of a DTC participant if such entity directly, or indirectly through one or more intermediaries, controls or is controlled by, or is under common control with, the DTC participant.

2 Rule 14a-8(b)(2)(i) itself acknowledges that the record holder is “usually,” but not always, a broker or bank.

3 Rule 14a-9 prohibits statements in proxy materials which, at the time and in the light of the circumstances under which they are made, are false or misleading with respect to any material fact, or which omit to state any material fact necessary in order to make the statements not false or misleading.

4 A website that provides more information about a shareholder proposal may constitute a proxy solicitation under the proxy rules. Accordingly, we remind shareholders who elect to include website addresses in their proposals to comply with all applicable rules regarding proxy solicitations.

Modified: Oct. 16, 2012
Exhibit E

(Copy of Cover of USPS Envelope Containing the Proposal Letter)
Exhibit F

(Proposal Letter USPS Tracking Information)
Tracking Number: 9470103699300062485406

Scheduled Delivery by

SATURDAY
4 DECEMBER 2021 by 6:00pm

USPS Tracking Plus™ Available

Delivered, Individual Picked Up at Postal Facility

December 6, 2021 at 9:08 am
KENILWORTH, NJ 07033

Text & Email Updates

Select what types of updates you'd like to receive and how. Send me a notification for:

<table>
<thead>
<tr>
<th>Text</th>
<th>Email</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>All Below Updates</td>
</tr>
<tr>
<td></td>
<td>Expected Delivery Updates</td>
</tr>
<tr>
<td></td>
<td>Day of Delivery Updates</td>
</tr>
</tbody>
</table>
Proof of Delivery

To request a Proof of Delivery email with full details including a delivery address, **sign in to your USPS.com® account.**

For a Proof of Delivery email without a delivery address, provide your name and email address below.

*Indicates a required field

*First Name  
First

M.I.

*Last Name
Last

*Email Proof of Delivery to up to three addresses
email123@mail.com

Add Another Email +

Request Email

Tracking History

https://tools.usps.com/go/TrackConfirmAction?qtc_tLabels1=9470103699300062485406 2/5
December 6, 2021, 9:08 am
Delivered, Individual Picked Up at Postal Facility
KENILWORTH, NJ 07033
Your item was picked up at a postal facility at 9:08 am on December 6, 2021 in KENILWORTH, NJ 07033.

December 6, 2021, 9:08 am
Available for Pickup
KENILWORTH, NJ 07033

December 6, 2021, 9:01 am
Out for Delivery
KENILWORTH, NJ 07033

December 6, 2021, 8:50 am
Arrived at Post Office
KENILWORTH, NJ 07033

December 4, 2021, 10:57 pm
Arrived at USPS Regional Facility
KEARNY NJ DISTRIBUTION CENTER

December 3, 2021, 7:03 pm
Arrived at USPS Regional Origin Facility
BOSTON MA DISTRIBUTION CENTER

December 3, 2021, 6:03 pm
Departed Post Office
BOSTON, MA 02205

December 3, 2021, 3:31 pm
USPS in possession of item
BOSTON, MA 02205

December 3, 2021
Pre-Shipment Info Sent to USPS, USPS Awaiting Item
Your item is eligible for USPS Tracking Plus™: Extended History. Purchase the extended tracking history for your item to be sent via email upon request. Choose the length of time you would like to extend access to this tracking history and select for purchase. You can only purchase extended history once, so all orders are final and are not eligible for a refund. Based on your tracking number, your regular tracking history is available only until December 4, 2023 without this purchase. You may purchase USPS Tracking Plus™ for only one tracking number at a time.

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<tr>
<td>10 Years</td>
<td>$4.20</td>
</tr>
</tbody>
</table>

I have read, understand, and agree to the Terms and Conditions. (https://www.usps.com/terms-conditions/tracking-plus.htm)

Select for Purchase

Product Information

See Less

Can’t find what you’re looking for?
Go to our FAQs section to find answers to your tracking questions.

FAQs
Exhibit G

(Proposal Letter Signature of Acknowledgment of Receipt)
Click-N-Ship®

PRIORITY MAIL EXPRESS 1-DAY™

ELIZABETH CONWAY
NORTH ATLANTIC STATES CARPENTERS
750 DORCHESTER AVE
BOSTON MA 02125-1132

0007

C009

WAIVER OF SIGNATURE
SCHEDULED DELIVERY 6:00 PM

SHIPS TO:
OFFICE OF THE SECRETARY
MERCK & CO, INC
2000 GALLOPING HILL RD
K1-4157
KENILWORTH NJ 07033-1310

USPS TRACKING #

9470 1036 9930 0062 4854 06
February 14, 2022

By email to shareholderproposals@sec.gov

U.S. Securities and Exchange Commission
Division of Corporation Finance
Office of Chief Counsel
100 F Street, N.E.
Washington, D.C. 20549

Re: Merck & Co., Inc. — Shareholder Proposal Submitted by North Atlantic States Carpenters Pension Fund

Ladies and Gentlemen:

I am writing on behalf of Merck & Co., Inc., a New Jersey corporation (the “Company”). The Company submitted a no-action letter request dated January 13, 2022 (the “No-Action Request”) to the Staff of the Division of Corporation Finance (the “Staff”) of the Securities and Exchange Commission, requesting that the Staff concur with the Company’s view that the Company could exclude from the Company's proxy materials for its 2022 annual meeting of shareholders the potential shareholder proposal (the “Proposal”) submitted by letter, dated December 3, 2021, from Joseph Byrne on behalf of the North Atlantic States Carpenters Pension Fund (the “Proponent”).

The Company emailed a copy of the No-Action Request to the Proponent on January 13, 2022. On February 11, 2022, the Company received by email a letter from the Proponent on February 11, 2022 (the “Withdrawal Letter”) withdrawing the Proposal. On the same day, the Company responded to the Withdrawal Letter by e-mail. Copies of the Withdrawal Letter and the Company’s email response are attached hereto as Exhibits A and B.

Based upon the Withdrawal Letter from the Proponent withdrawing the Proposal, the Company hereby withdraws its No-Action Request.

In accordance with Staff Legal Bulletin No. 14D (November 7, 2008), this letter is being submitted by email to shareholderproposals@sec.gov. A copy of this letter also is being sent by email to the Proponent. If you have any questions with respect to this matter, please contact me at (908) 246-3341 or by email at office.secretary@merck.com.
Sincerely,

Merck & Co., Inc.

[Signature]

Name: Kelly Grez
Title: Deputy Corporate Secretary

cc: Joseph Byrne
    Fund Trustee
    North Atlantic States Carpenters Pension Fund
    c/o Janis M. Dwyer, Administrative Assistant
    jdwyer@nasrcc.org
EXHIBIT A

Proponent Response

[See attached.]
Good Morning,

Please see attached Withdrawal letter.

Thank you,

Janis M. Dwyer  
Administrative Assistant  
North Atlantic States Regional Council of Carpenters  
750 Dorchester Avenue  
Dorchester, MA 02125  

Phone (617) 307-5124  
jdwyer@nasrcc.org
[SENT VIA EMAIL - office.secretary@merck.com ]

February 11, 2022
Kelly Grez
Deputy Corporate Secretary
Office of the Secretary
Merck & Co., Inc.
2000 Galloping Hill Road
K1-4157
Kenilworth, New Jersey 07033

RE: Shareholder Proposal Withdrawal Letter

Dear Ms. Grez:

On behalf of the North Atlantic States Carpenters Pension Fund ("Fund"), I hereby withdraw the Proxy Access shareholder proposal submitted by the Fund on December 3, 2021. As a long-term holder of Merck & Co., Inc. common stock with a good history of dialogue with Merck & Co. representatives over many years, we are disappointed that the Company did not engage in constructive dialogue on the proxy access issue.

Sincerely,

[Signature]
Joseph Byrne
Fund Trustee

cc. Edward J. Durkin
EXHIBIT B

Company Response

[See attached.]
Good morning,

Thank you for your email.

As I mentioned in previous correspondence, we would welcome an opportunity to dialogue with the North Atlantic States Carpenters Pension Fund regarding proxy access. We appreciate the opportunity to engage with our shareholder both during proxy season and outside of proxy season.

Melanie Barry (copied here) can coordinate schedules if that would be of interest.

Best regards,

Kelly Grez

Kelly Grez (she/her/hers)
Executive Director (Legal) | Deputy Corporate Secretary | Merck Office of General Counsel

---

From: Janis Dwyer <jdwyer@nasrcc.org>
Sent: Friday, February 11, 2022 8:08 AM
To: Office of Secretary <office.secretary@merck.com>
Cc: Ed Durkin <ed.durkin@carpenters.org>; David Minasian <dminasian@nasrcc.org>; Noel Xavier <nxavier@nasrcc.org>; Mary Hibbard <mhibbard@nasrcc.org>
Subject: MERCK Withdrawal Letter

EXTERNAL EMAIL – Use caution with any links or file attachments.

Good Morning,

Please see attached Withdrawal letter.

Thank you,

Janis M. Dwyer
Administrative Assistant
North Atlantic States Regional Council of Carpenters
750 Dorchester Avenue
Dorchester, MA 02125