

October 30, 2013

**Department of the Treasury  
Office of the Comptroller of the Currency**

12 CFR Part 43  
Docket No. OCC-2013-0010  
RIN 1557-AD40

**Federal Reserve System**

12 CFR Part 244  
Docket No. R-1411  
RIN 7100—AD70

**Federal Deposit Insurance Corporation**

12 CFR 373  
RIN 3064-AD74

**Federal Housing Finance Agency**

12 CFR 1234  
RIN 2590-AK96

**Securities and Exchange Commission**

17 CFR Part 246  
Release Nos. \_\_\_\_\_  
RIN 3235-AK96

**Department of Housing and Urban Development**

24 CFR Part 267  
RIN 2501-AD53

**Re: Re-proposed Rule on Credit Risk Retention**

Dear Sir/Madam:

The undersigned organizations of local elected officials and affordable housing and community development practitioners appreciate the opportunity to provide comments on the re-proposed rule regarding “Credit Risk Retention,” issued on August 29, 2013. The re-proposed rule conforms the definition of “qualified residential mortgage” to the definition of “qualified mortgage” as defined by the Consumer Financial Protection Bureau in January 2013. The re-proposed rule eliminated the original 20% down payment requirement and raised the debt-to-income ratio to 43%.

We find this change to be responsive to our recommendations made in a June 9, 2011 comment letter to each of the agencies named above.

As we noted in our 2011 letter, city and county governments, as well as states, have long engaged in providing assistance for home buyers, primarily first-time homebuyers, using a variety of programs including tax-exempt Mortgage Revenue Bonds, Mortgage Credit Certificates and/or Down Payment Assistance programs for income-restricted homebuyers. The latter are typically funded through such federal block grant programs as Community Development Block Grants (CDBG), HOME Investment Partnership Grants (HOME) or through bonds sold at a premium where down payment assistance is included in the structure of the bonds. These loans have performed very well over the course of their existence.

As we further pointed out in our 2011 letter, we did not support the proposed rule's restrictions on what constitutes a "qualified residential mortgage (QRM)," which, if left unchanged, will have a serious adverse impact on first-time homebuyers, minorities and low-and-moderate income households. The requirements for a minimum down payment of 20% and maximum front-end and back-end debt-to-income ratios of 28 percent and 36 percent respectively and loan-to-value ratios of 80 percent are overly burdensome for these potential homebuyers. According to data compiled by the Federal Housing Finance Agency, without the loan-to-value and debt-to-income restrictions proposed in the rule, there would be up to a 24 percent increase in qualifying loans without the DTI restriction with only a relatively small increase in delinquencies. Thus, these restrictions do not significantly decrease risk, but would exclude a large number of households wanting to purchase homes. They should be modified to a single total debt-to-income ratio of 41 percent currently used by the Veteran's Administration. This is a mortgage principal that should have been implemented long ago. The VA DTI calculation is based on the "net residual" income which is far more practical than the "gross income" approach which doesn't recognize the impact of state taxes or other material expenses. The VA calculation even takes into account child care expenses which can be material and are always meaningful.

Thank you for your favorable response to our recommendations.

Sincerely,

National Association of Local Housing Finance Agencies  
National Association for County Community and Economic Development  
National Association of Counties  
U.S. Conference of Mayors  
National Community Development Association  
Council of State Community Development Agencies