RECORD OF PROCEEDINGS

SECURITIES AND EXCHANGE COMMISSION

ADVISORY COMMITTEE on SMALLER PUBLIC COMPANIES

First Day of Meeting

June 16, 2005 1:00 p.m.

Columbia Law School 435 West 116th Street New York, N.Y. The following individuals were present in person:

Committee Members:

Patrick C. Barry

Steven E. Bochner

Richard D. Brounstein

C.R. "Rusty" Cloutier

James A. "Drew" Connolly III

E. David Coolidge, III

Alex Davern

Joseph "Leroy" Dennis

Janet Dolan

Richard M. Jaffee

Mark Jensen

Robert E. Robotti

Scott R. Royster

Kurt Schacht

Ted Schlein

James C. Thyen

Herbert S. Wander

Committee Observers:

George J. Batavick

Daniel L. Goelzer

Jack E. Herstein

Cindy Alexander

Anthony G. Barone

Mark W. Green

Gerald J. Laporte

Kevin M. O'Neill

TABLE OF CONTENTS

Co-Chairs In	troductory Remarks	Page 4
Review of Co	omments Received on Committee Agenda	Page 12
Reports from	Subcommittees:	Page 16
	Capital Formation	
	Accounting Standards	
	Corporate Governance and Disclosure	
	Internal Control Over Financial Reporting	
Discussion of	f Factual Input	Page 110
	Hearings	
	Questionnaires	
	SEC Office of Economic Analysis	
	SEC Office of Risk Assessment	
Reaffirm or I	Revise Committee Agenda	Page 115

Discussion of Timetable	Page 117
Next Steps	
Planning of August Meeting	
Adjournment	Page 119
Certification of Accuracy of Record of Proceeding	Page 120
Exhibit A List of Members of the Public Who Provided Written Statements and Presentations	Page 120

PROCEEDINGS

1	MR. WANDER: Good afternoon, everyone, and
2	welcome to I guess our second public meeting of the SEC
3	Advisory Committee on Smaller Public Companies. I'm
4	co-chair of the Advisory Committee, Herb Wander, along with
5	my co-chair James Thyen, who is sitting next to me and we,
6	as I say, welcome all of you.
7	I'd like to start off by thanking our hosts
8	from Columbia Law School for their hospitality, which has
9	been fabulous. We had subcommittee meetings this morning,
10	and they were in very nice locations with coffee and rolls
11	and everything else, and we had this very nice meeting room

- for this afternoon and for tomorrow morning's hearings and,
- again, thank you to everyone at Columbia for all their help.
- I think it would be appropriate if we went
- around the room and just introduced ourselves to our
- audience, and it's not only our audience here in the meeting
- 17 room, 105, but it's also the audience that is on the web
- page.
- So I'm going to start with Dick Jaffee, if you
- 20 could just give us your name, your company affiliation and
- 21 city, I think that would be helpful to everyone.
- MR. JAFFEE: Sure, Richard Jaffee --
- MR. WANDER: Excuse me, you have to press the
- button.
- MR. JAFFEE: Richard Jaffee, Dick Jaffee. I'm
- chairman of the Board of the Oil-Dri Corporation, a New York
- 2 Stock Exchange smaller publicly traded company and we're
- 3 located in Chicago, Illinois.
- 4 MR. JENSEN: I'm Mark Jensen, I'm a partner
- 5 with Deloitte & Touche.
- 6 MR. BATAVICK: I'm George Batavick, I'm a
- 7 member of the board of the Financial Accounting Standards
- 8 Board, Norwalk, Connecticut.
- 9 MR. DAVERN: My name is Alex Davern, Chief

- 10 Financial Officer at National Instruments, audit committee
- of SigmaTel, Inc.
- MR. BROUNSTEIN: I'm Rick Brounstein, I'm
- 13 Executive Vice President and Chief Financial Officer of
- 14 Calypte Biomedical out in northern California, in
- 15 Pleasanton.
- MR. BARRY: I'm Pat Barry, I'm the CFO of
- 17 Bluefly.com.
- MR. GOELZER: I'm Dan Goelzer, I'm a board
- member of the Public Company Accounting Oversight Board in
- Washington, D.C..
- MR. ROYSTER: Scott Royster, Executive Vice
- 22 President, Chief Financial Officer Radio One, NASDAQ-listed
- company located in Washington, D.C.
- MR. SCHACHT: I'm Kurt Schacht with the CFA
- 25 Centre for Financial Market Integrity, previously in
- 1 Charlottesville, Virginia, but as of two weeks ago we're now
- 2 in New York City.
- 3 MR. CLOUTIER: I'm Rusty Cloutier from
- 4 Lafayette, Louisiana. I run a small bank called MidSouth
- 5 Bankcorp. We're located in Louisiana and in the State of
- 6 Texas.
- 7 MR. SCHLEIN: I'm Ted Schlein, one of the

- 8 managing partners of Kleiner Perkins Caufield & Byers, a
- 9 venture capital firm in Menlo Park, California.
- 10 MR. CONNOLLY: I'm Drew Connolly, President of
- 11 IBA Capital Funding, a capital funding specialist firm in
- 12 Perrineville, New Jersey and the Executive Director of the
- 13 CEO Council.
- MR. ROBOTTI: Bob Robotti from New York City
- with Robotti & Company. We're registered broker dealers,
- investment advisers, investing in small cap, microcap
- 17 companies.
- MR. HERSTEIN: Jack Herstein with the Nebraska
- 19 Securities Bureau, Department of Banking, and here as an
- official observer.
- MR. DENNIS: Leroy Dennis, Executive Partner of
- 22 Audit Services for McGladrey & Pullen, a CPA firm
- 23 headquartered in Minneapolis, Minnesota and I also serve on
- the Executive Committee for the AICPA Center for Public
- 25 Company Audit Firms.
- 1 MR. BOCHNER: Steve Bochner, a partner at
- Wilson Goodrich, Sonsini & Rosati, a law firm located in
- 3 Palo Alto, California.
- 4 MR. THYEN: Jim Thyen located in Jasper,
- 5 Indiana, President and Chief Executive Officer of Kimball

- 6 International, a diversified manufacturing company.
- 7 MS. DOLAN: Janet Dolan, President and CEO of
- 8 Tennant Company, a NYSE-listed company headquartered in
- 9 Minneapolis, Minnesota.
- 10 MR. COOLIDGE: Dave Coolidge, Vice chairman of
- William Blair & Company, investment brokers and money
- managers located in Chicago.
- 13 MR. LaPORTE: I'm Gerry Laporte, I'm Chief of
- the Office of Small Business Policy, which is providing
- staff support for the Advisory Committee.
- MR. WANDER: Thank you all. And I'm now going
- to call on my co-chair Jim Thyen for some introductory
- remarks.
- 19 MR. THYEN: Thanks, Herb. Some building
- 20 thoughts from what Herb said.
- We were formed about 45 days ago, 50 days ago.
- Our activity has been high since then, it's been very
- 23 meaningful, very focused. I believe our structure of
- subcommittees is working effectively and it's easy to see
- 25 the teamwork and collaboration that we are building. We're
- a diverse group, diverse in experience and background,
- 2 diverse in viewpoint, yet our professionalism has blended
- well and that's really why we were asked to serve, so I

- 4 really want to thank you for your time, the talent and the
- 5 mind share you've given to this very important activity.
- 6 Another comment about sponsorship. As
- 7 expected, any journey has changes, it has challenges. I
- 8 believe when you're leading a journey of change like we are,
- 9 we're actually leading a committee and we're going to be
- faced with unexpected changes and they can be viewed as a
- cause of concern or a source of opportunity. Clearly, we're
- going to lose one of our committed sponsors in Chairman
- Donaldson, but the indications are we will gain an equally
- 14 committed sponsor.
- We know the desire, the continued commitment of
- our other sponsors, Director Allen Beller and Chief Gerry
- 17 Laporte, remains very high and very strong, so we should be
- grateful for Chairman Donaldson's role in bringing us into
- 19 existence and let us remember that our charter is
- 20 established, our agenda is framed and our end goals and our
- 21 priorities remain unchanged. And so we're going to continue
- with your leadership and with your constructive mind share
- 23 to do this productive work, regardless of what change is
- 24 above us.
- A few comments about the size committee.
- 1 You're aware that from the communication that we are formed,

- we are organized, we are active. We are composed of members
- of the subcommittees. Our activities have been shared with
- 4 the subcommittees and the subcommittee chairs. Besides
- 5 being a member of each subcommittee, Herb and I are serving
- 6 on the size committee. Our intent will be to adjourn the
- 7 size committee upon completion of our assignment and we
- 8 believe that is a recommendation to this full Advisory
- 9 Committee of a solution for determining the definition of a
- smaller public company. That's the course we're on.
- We believe there's an additional outcome, which
- is to provide the deductive reasoning that supports the
- recommendation and the logic points that will support the
- recommendation for definition of a smaller public company,
- and we believe the work to date is starting to give you a
- 16 framework with some clarity that you can use in your
- subcommittees to calibrate against for the regulatory change
- recommendations that you will bring forth to this committee.
- 19 So we're engaged in moving in and hopefully that
- communication is flowing, and you've got a framework of
- where we are headed. We know that's an important foundation
- for the work each subcommittee is doing.
- Thank you.
- MR. WANDER: Thanks, Jim.

25	As Jim said, we began our work in April of this
1	year. We have divided the full committee into four
2	substantive subcommittees who will each give a report
3	shortly to the full committee and to those in attendance.
4	And those are the Capital Formation Committee, the
5	Accounting Standards Committee, the Corporate Governance and
6	Disclosure Committee and finally the Internal Control Over
7	Financial Reporting Committee.
8	These subcommittees meet by themselves, Jim and
9	I try and attend and there's an observer from the SEC to
10	help them as well, and all of the members and all of the
11	chairs of the subcommittees meet with Jim and I on a
12	periodic basis to go over open issues, direction, focus and
13	to keep in touch so that we have a lot of communication
14	among us.
15	I will say that I think we're still in the
16	initial stages of our journey. I think we're making very,
17	very substantial progress based on the reports that we've
18	already been given, as well as the reports that you will
19	hear today, and from attending some of the subcommittee
20	meetings this morning. So we are making a lot of progress.
21	We hope to keep on our time schedule that has been published
22	and we hope that our next meeting, which will be in Chicago,

Illinois on August 9th and 10th, we will have actually some
formal recommendations for the whole committee to consider.
We will also be meeting in September in San
Francisco. We hope to hold hearings again both in Chicago

and in San Francisco, because we want the broadest public comment to us on both our agenda, items that we have perhaps

4 not included in the agenda and get as much input as we can.

And now I'm going to move into a review of the comments received on our agenda.

As you know, we published our agenda in the Federal Register and we have received approximately 30 plus comment letters. Each of these has been posted on our web page. We hope to be very transparent, and so all of you can monitor those comment letters. We believe they're very valuable and we continue to solicit comments from interested parties on our agenda, as well as interested parties who might like to appear and provide oral testimony or oral observations to us. We have a number scheduled tomorrow morning and those are listed on our agenda, and we will hear more in Chicago and in San Francisco.

Of the comment letters that we did get back, I just would like to raise some highlights with you, not to take you through all of these. But I will start with the

fact that a number of I think the responders felt that our agenda was too ambitious, that perhaps we should prioritize those areas that are in higher need of refinement, and focus our efforts in those areas, and we will take these comments into consideration and we in fact have essentially talked with our subcommittees to make sure that they have focus on three or four items at most so we do not try to be too ambitious and only skin deep in our analysis.

A number of the commentators also reported on what they believe the definition of a smaller public company should be, and those will be very helpful in determining the recommendation that our special ad hoc size committee under Jim's direction will make recommendations hopefully that we can adopt and those letters were extremely helpful, and interestingly, without knowing what's been on our internal agenda on those issues, they are very close in point to what we've been thinking about.

A second area that I want to mention is coverage by analysts. There will be a couple of people testifying tomorrow about that issue. We're greatly concerned that there is enough independent, first-class research about public companies, including smaller public companies, if that's at all possible. And indeed, yesterday

19 morning I was awakened by some research that came on my fax 20 machine all the way from Russia, touting a particular 21 company. This is not necessarily the kind of research that 22 we're trying to encourage, but that's an agenda item that I 23 think we will be examining. 24 The next area, of course, is the sort of 25 blockbuster, the internal controls under Section 404. We 1 received letters from a number of company executives, we've 2 received letters from a number of the Big Four accounting 3 firms, as well as BDO Seidman. Again, I think those have 4 been helpful not just in dealing with the direction that we 5 might take in terms of internal controls over financial 6 reporting under 404, but also dealing with accounting 7 standards, how they're adopted, when they're implemented, 8 and whether there should be differential accounting for big 9 companies versus small companies or whether there should be 10 any special recognition of the needs of smaller public 11 companies. 12 Capital formation for very small companies, and 13 I say very small companies, most of the comment letters that 14 we have received in this area really deal with sort of mini 15 microcap companies and the need to continue to have those

companies as viable players in our economy, but also to have

them provide investors with the kind of information that
helps nurture a good capital market and provide protection
for investors under the SEC's mandate under the securities
laws.

We also, Rusty had a couple of comment letters from smaller community banks, who not only talked about their size, their needs, but also indicated a fact that they're regulated by a number of other sources and perhaps they're overregulated in the sense of having double, triple, quadruple regulation and some sort of regulations by the banking authorities, for example, suffice or fill some of the void of regulation.

I went through just briefly these letters to tell you, to make sure that you realize that we are reading them and trying to analyze them and they will go into our thinking, and to continue to encourage people to provide us with additional information, either through testimony or through comment letters. And again, as I said, those will be all posted on our web page.

Having finished that, I would like to move to
the real heart of our meeting here today, which is a
discussion of the reports on the activities of our
subcommittees, and I'm going to start with Janet, to talk

15	about internal control over financial reporting.
16	MS. DOLAN: Thank you very much, Herb.
17	First of all, I want to thank all the members
18	of our subgroup, as well as, we have terrific representation
19	both from the PCAOB and the SEC and I think their
20	involvement in our work is very helpful. We avoid the "we
21	have a discussion then we go find someone and then we come
22	back." It's very helpful having everybody in the room
23	together.
24	We have had very what I would call spirited and
25	not yet unanimous debates and discussions, but we are on
1	exactly the path that we laid out when we were at our first
2	meeting, and that is, we laid out as our charge that we want
3	to see if we can provide advice and guidance and
4	recommendations in such a way that we insure and maintain
5	the investor confidence that 404 was intended to produce,
6	and yet can we make recommendations that will significantly
7	reduce the cost and the time that companies, particularly
8	small companies, are incurring in order to fully implement
9	404 as it is in its current status.
10	So it's that trying to strike the right balance
11	between both of those that we consider our charge. And we
12	laid out as a framework for how we would go about this

looking at factors which we would call risk factors; are there ways that we could provide some guidance and recommendations whereby we would bring some risk assessment to bear so that 404 does not continue to be a one size fits all, but can we provide some guidance whereby we keep the emphasis on what's most important, but help highlight what is less important and do it in some way that reduces the implementation burden.

So we divided ourselves into four subgroups but three that actually go to the risk factor and that is, first of all, just a subgroup looking at what are some different ways that we could segregate different controls that require to be attested and segregate them into different buckets depending upon the risk factor.

The second is could we do something around the timing, which is could we have a variable implementation in some way that less important or less critical controls might be evaluated and attested to on a more periodic basis or perhaps we divide the work in such a way that all the work doesn't have to be done at the end of the fiscal year. So are there things around when things happen that we can spread the work around and therefore reduce the cost and burden.

11	The third factor we call autonomy, but it goes
12	to are there ways that we can identify things that could be
13	done more by the company and relied on by the audit firms as
14	opposed to requiring the audit firms to, again, test and
15	attest to all controls as though they were all the same.
16	So as you can see, there are kind of three
17	different elements of the whole risk factor. And so we have
18	three groups working on that. We heard from them today and
19	we're all working together to support them, but we have
20	three separate groups leading the charge on each of those
21	three.
22	Our fourth one is actually more of a separate
23	one, which is are there any particular special needs
24	situations, just as a company is going public or it's in its
25	first year or two of being public, are there just certain
1	circumstances in which a company, while it may fall into a
2	certain size category should be treated differently because
3	of some other factors or circumstances surrounding it.
4	So we heard today and we are looking at
5	different opportunities in each of these areas.
6	We are also very interested and cognizant of
7	the SEC and PCAOB pronouncements that came out in mid-May
8	subsequent to our meeting in April in Washington, and we're

have provided some of the relief that we're looking at or can we build on what they've done to more fully define and perhaps give more concrete foundation to the work done so far by both the SEC and PCAOB in this effort to try to create more of a risk assessment and more guidance for the audit firms in terms of what is the appropriate level of auditing that should be done, based on the needs of a particular company.

We also identified additional meetings which we will have, we will be advancing our work significantly by the time we meet in August in Chicago. We identified additional information which we need which the SEC will be providing and other organizations that we will look to to provide us more input.

Then the last thing we did is that we also discussed whether we should take a position on extending the current moratorium that exists for very small companies.

- There still are about 4,000 companies that have not done
- 3 their, been required to have their 404 certification yet.
- 4 Our recommendation is that no more companies be required
- 5 until we finish our work and until we have greater clarity
- 6 on the results of this team as well.

7	So we are just as a subgroup, we're making that
8	recommendation to our bigger group that we at least consider
9	that. And I think that is a roundup of what we got done in
10	our short but lively meeting this morning.
11	MR. WANDER: The recommendation I believe was
12	unanimous that in effect the postponement continue for
13	another year while we can get our hands around 404 and as
14	well as the COSO committee could get its report out, they
15	have a special committee dealing with small companies.
16	We will probably bring this to a vote in
17	August. We do not plan to bring this to a vote today, but
18	we thought it appropriate to say where the subcommittee has
19	decided to seek relief at least on this temporary basis and
20	let you all know about it so that you can be thinking about
21	it, we will probably be discussing it among ourselves prior
22	to our August meeting.
23	Are there any questions or further comments
24	concerning the internal control of the financial reporting?
25	MR. JAFFEE: I just want to nail down what
	you're saying. We're going to bring to a vote in August to
2	recommend to the SEC that those people under 75 million get
3	another year or delay implementation until we complete our
4	deliberations or what, do you think? Or do you know?

5	MR. WANDER: I don't think we had really
6	decided. I think that's really based on the subcommittee
7	recommendation, but our life is probably over early next
8	year, so I would think a one-year postponement would be more
9	appropriate than an indefinite, but that's something really
10	for the committee to really discuss and debate and
11	determine. But we thought it appropriate just to mention
12	it, because it's coming up very fast and a number of people
13	in their comment letters have clearly asked for that
14	postponement.
15	MR. CONNOLLY: Herb, just very quickly. So I'm
16	clear on that, the non-accelerated filers who are due to be
17	phased in are going to be getting, based on our
18	recommendation presumably to be passed, a full one-year
19	phase-in period beginning and that's going to be a quasi
20	recommendation, not currently voted on but certainly floated
21	to the top with the new chairman being sworn in July 1st
22	being aware of that?
23	MR. WANDER: What I would expect is, let's
24	assume it's asked for a one-year delay from what is it, July
25	15th of this year to, for the first fiscal year ending after
1	July 15, 2006. If we make a formal recommendation, it will
2	be written up and we'll have some basis for making the

- 3 recommendation and it will be delivered to the five 4 Commissioners, assuming that there will be five SEC 5 Commissioners at that time, and how many ever are sitting, 6 and we will also, obviously, give a copy to our friends at 7 the PCAOB and then we would hope that the SEC, the ball 8 would be in their court. We hope they would act favorably 9 on it if we recommend it. 10 Any other questions of Janet? Any other 11 thoughts on internal controls? 12 If not, let's go to Dave Coolidge and Capital 13 Formation. 14 MR. COOLIDGE: We met this morning and again, 15 thanks to everybody for attending and participating. We've 16 had a lively discussion. I think we have some specific 17 thoughts. These aren't in the form of formal 18 recommendations, but things that we are thinking about. 19 There are a number of items that really do pertain to other 20 subcommittees and so many of this comes in the form of a
 - Number one is with respect to the independent director issue for companies. These are primarily listing standards. Our committee's feeling is that the pool of

suggestion to the other subcommittees to think about our

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thoughts.

- 1 qualified people has shrunk and is shrinking due to a
- 2 variety of items, one of which has to do with the definition
- of an independent director. Now, I know these definitions
- 4 were wrestled out and agreed to, but there's a feeling that
- 5 they might be reviewed again to loosen up a little bit so
- 6 that more people could be qualified as independent
- 7 directors, so that the pool would be expanded as opposed to
- 8 shrunk as a result of past work.
- 9 We also, I think, feel that the definition of a
- financial expert is very tight and tough, and perhaps that
- 11 could be looked at again for the purpose of qualifying as a
- financial expert on the board.
- One issue that we are somewhat mystified about
- is why affiliates defined generally as 10 percent
- shareholders or greater are not deemed to be independent
- directors for the purpose of audit committee attention. It
- iust seemed to us that that was a difficult -- we couldn't
- quite understand the logic of that, and whether that ought
- 19 to be revisited or not, either have a higher threshold or
- just ignore it altogether, what is the conflict between
- being independent and owning a lot of shares, we can't see
- it, so that's for discussion at a later date.
- With respect to the size committee, we have a

24 feeling that a revenue test, an asset test ought to be 25 looked at very hard, in addition to a market capitalization 1 test, which has been sort of the traditional approach the 2 SEC has used to defining break points for whatever filing 3 regimens or other size-related issues. We think that 4 revenue and assets reflect the complexity of a business, 5 especially as it relates to 404 type of attestation issues, 6 revenue and assets reflect really the complexity of business 7 much better than the market capitalization definition, and 8 it doesn't mean that they have to be mutually exclusive, 9 perhaps there could be both a market capitalization test or 10 a revenue test so that you could qualify for relief based on 11 either one. 12 In terms of trading activities and markets for 13 stocks, I think there is a concern in our committee's part 14 that a lot of the small companies are in a position where if 15 they don't qualify for the New York Stock Exchange or for 16 the NASDAQ listing, they are generally on the bulletin 17 board. The bulletin board as we understand it, is an 18 activity that the NASDAQ maintains, really because of an SEC 19 mandate. It's something that the NASDAQ would probably like 20 not to have to run and that's because they're a for-profit

entity and this is not a for-profit undertaking for them.

22 There are no listing fees coming from the companies that are 23 traded on the bulletin board, and I guess we're wondering 24 whether or not it wouldn't make sense to ask if we're going 25 to continue to force the NASDAQ to keep this market going 1 and the SEC, perhaps they should be compensated for that 2 with a modest listing fee from the companies themselves. 3 We know the NASDAQ and we'll hear from one of 4 the NASDAQ representatives tomorrow, we can quiz him on 5 that. They were looking at forming something called BBX 6 which would have been a listing activity. They went out to 7 Bulletin Board companies, surveyed them to find out whether 8 they would be interested in supporting such an exercise and 9 they were underwhelmed by the response, and we suspect 10 that's because if you're trading on the Bulletin Board as a 11 company you don't have to pay anything, but if you were to 12 go on BBX you would have to pay something and the companies 13 said "Why would I want to do that" and perhaps subject 14 yourself to some more oversight by the NASDAQ. 15 But this is something that we think is an 16 issue, because if the Bulletin Board were to go away, the 17 only other venue is really the Pink Sheets and that is not 18 an electronic activity and it's more cumbersome and would 19 reduce trading and increase liquidity. So I think we're

thinking about seeing whether or not there's a way of making the Bulletin Board a more viable business enterprise, which probably means some kind of a listing fee from those that are traded on the Bulletin Board.

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With respect to, and this really gets into Janet's committee's work and it's along the lines of the timing of especially attestation and 404, our thought was that for small companies, however we defined them in our size committee, that this only has to be done every three years. This would reduce the cost pretty dramatically if a company went through the process, and didn't get the 404 attestation and they corrected whatever deficiencies were cited, that they be given a two-year pass, have to come back at it subsequently. We think this would reduce the cost and burden tremendously, but the benefits to the investors would be there, because everybody would have to go through it initially, and then control systems would probably be improved, which is good, but is it really necessary to ask these small companies to do this every year.

So that's an idea.

Also, along the lines of materiality, we think that not only is materiality important with respect to bringing the 404 look-see at everything in terms of internal

control, should be a materiality test, but it should also be consistent. I think we've got some evidence that there's inconsistency between auditing firms and, frankly, between offices of the same auditing firm as to what's material and what's not material, and hopefully we can get to tests with respect to materiality and also consistent across all the auditors.

There was another thought and we don't know if this is feasible or not, but whether or not competition for 404 attestation could be developed. At the present time the auditing firm that audits the books of the company does the 404. Is it possible to define the 404 auditor to include someone else other than your own auditor, which would perhaps allow you to perhaps bid the 404 attestation work out, introduce a little bit of competition. Don't know if that's really feasible or not, may not be practical, but it's a thought to, again, on the cost side, to try and reduce the cost of that process.

Some fairly minor -- actually I shouldn't say minor, because to some people they're really important, but we found some rules we think we're going to come forward with on rule change ideas. Rule 701, which has to do with companies being required to provide financial statements to

employees who exercise options if there are more than 5
million a year of options granted, there was an idea perhaps
the 5 million threshold was too low and it ought to go up.

We're thinking about 10 million, but that's to be debated.

There's a rule, 12g5.1, which counts
shareholders of record for the purpose of being a public

shareholders of record.

shareholders of record for the purpose of being a public company. There was a thought that the current threshold of 500 shareholders was a little low and also that the concept of counting shareholders of record is not necessarily the right way to do it, because you have beneficial shareholders behind those shareholders of record and people can game the system and shrink down their number of shareholders if they want to stop reporting, so the idea would be to adjust the levels of shareholders, but through the beneficial shareholders, as opposed to continuing to look at

Another point and I should have brought this up actually under the 404 discussion in terms of materiality, the expensing of stock options as we know has been a very widely debated subject, but in smaller companies where this becomes a material expense item, it lowers net income, perhaps, for these companies, by a reasonable amount, and then you start judging materiality as a percentage of net

income for the purposes of 404 looks.

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We thought it might be a good idea to add back stock option expense to the earnings stream and then determine whether something is material, because these charges can be and have been pretty material to some companies, but it lowers their net income by such an amount that then for other materiality tests everything becomes material because their net income has been reduced by a lot, but the thought was perhaps to add back stock option expense to whatever metric is being used for determining what's material and what's not. An additional subject that we've talked about is the whole area of Regulation SB. It has a \$25 million market cap threshold now, which makes it available to small companies. In our view that's a very small company, and if we redefine what a small business is in terms of this committee, should we be thinking about applying Regulation SB to all additional companies or some subset of all these additional companies, presuming that we're looking at the definition of small companies which is much larger than the \$25 million number. So that's a whole different subject to get into

and debate, but if we're going to define small business in

this committee for a variety of purposes, we all agree, the

Commission agrees, should we be using that same test for

other small business rules within the Commission, especially
the registration statement process which has now Regulation
SB and Regulation SK and should the SB registration option
be available to everybody that we define as a small business
for purposes of this committee.

And there is another small rule issue that we looked at, Rule 15c2-11 which involves brokers being required to file what's known as a 211 statement in order to start trading in a stock, and those are disclosure statements with respect to those companies, and I think that the view is if you're going to allow brokers to trade these stocks and they are going to be actively traded, that those disclosure statements be made available to the public, and as we understand it, they're currently not available, and to ask the companies that are involved in that activity to update those filings on an annual basis.

That's a long list, some of which are much more impactful than others, but these are the things we looked at and are discussing. No final recommendations, but just want to get them on the table for everybody's consideration.

9 Thanks.

10	MR. WANDER: Sounds like you were very busy
11	this morning. Are there any additional comments or
12	questions?
13	MR. DENNIS: I have a question. This is Leroy
14	Dennis. Just on the size comments that you made. Our
15	committee has also discussed a lot along the size with our
16	representative from the size committee. Our thoughts are
17	aligned with yours in that we believe that, we actually
18	believe there ought to be three levels of companies that
19	have different rules applied to them; one being larger
20	public companies, the other being what I'll call the middle,
21	which maybe we would allow some relaxation in the rules, but
22	then you look at the traditional SB company filers, which
23	are 25 million and whether that's 25 million or whether
24	that's 50 million, but what I would call very small
25	companies, I think we could, with a size breakdown like
1	that, we can maybe get much more aggressive, at least on my
2	committee, with the accounting recommendations for a company
3	with 25 or \$50 million market cap as opposed to a company
4	with 500 or \$700 million market cap, because those are
5	clearly different levels of expertise and different levels
6	of needs by the users of those financial statements, and I
7	think if we just went from a 700 million or a 500 million

- 8 down, and put that all in one bucket, we'd have a whole lot
- 9 of really smaller SB filers that would still be overly
- burdened for what their users want and need.
- So we would support you and I would ask that
- the size committee look at whether there should be,
- effectively should we take the SB filer to keep that SB in
- place, take that to a certain level, whether it's 25, 50
- million, whatever that number is, and then have a middle
- tier that maybe is more of the focus of this committee.
- MR. THYEN: This is Jim Thyen. Leroy and David
- both, we hear you, and we will take that under advisement
- and discuss it at our next meeting.
- MR. JAFFEE: I had a question for Dave, because
- I think he's in a very good position to respond to this.
- This is a question that we discussed this morning. Capital
- formation. Are you seeing a reduced number of companies
- 24 wanting to go public or willing to go public because of
- 25 these regulations or are IPO's going on apace, and is that a
- 1 bad thing if it is reduced?
- 2 MR. COOLIDGE: I think the average size of the
- 3 company going public has increased in terms of market
- 4 capitalization, certainly the average size of the
- 5 transactions has been increasing. This is driven in part by

6 the marketplace. Institutional investors on average have a

7 lot more capital to invest, so they're not interested in

8 looking at very small companies, very small deals, so that

9 there's just sort of a market push for larger companies and

larger deals.

I think also, though, on the issuer side there are companies without question who are reluctant to go public because of the additional cost burdens of going public, so they have to be bigger, it has to be a better value proposition before they're willing to jump into the public markets. There's just a lot more hurdles to get over and there's a lot more expense to be incurred in order to become a public company today as opposed to five years or ten years ago.

So the answer to your question is yes, I would say there are fewer -- it's hard to say, there are fewer companies, because when the markets are receptive, there's lots of companies going public and when the markets are not receptive, there are very few companies going public, so you can't look at annual data and get any real feel that because a regulation went in, that stopped companies from going public. It's primarily driven by the marketplace and the demand for new issues.

4	But I'd say that in general the size of a
5	company going public today in terms of market cap or revenue
6	or whatever is much bigger than it was five or ten years
7	ago, because of the increased costs of entering the public
8	market and also because the public market, especially if
9	you're going to have a full blown institutionally supported
10	deal, requires a bigger deal, more float is being required
11	by the Investors, so that means a bigger deal, that means a
12	bigger company.
13	MS. DOLAN: This is Janet Dolan. I just want
14	to make a followup comment on the size. I think each of the
15	subcommittees did spend time this morning responding to some
16	of the proposals coming out of the size committee, but I
17	think our committee and I would suspect the other committees
18	probably had the same reaction, which is while we could
19	generally give feedback on what we think a general size
20	limit might be, until we see the proposals that come out
21	from each subcommittee, we can't agree that that's the "one
22	size fits all," if you would say, standard.
23	There might be some recommendations that we
24	like, but we would only apply them to a much smaller
25	category. So I think all the subcommittees are sort of

- dealing with the same thing, which is until we see all the
- 2 recommendations, we can't say that we would agree that those
- 3 recommendations should all apply to only one size of
- 4 company. There might be some exceptions.
- 5 MR. WANDER: Any further comments? Yes,
- 6 Leroy.
- 7 MR. DENNIS: Herb, one other comment I'd like
- 8 to make. On your comment on competition, and I'm not sure
- 9 it's part of this Committee's agenda, but I want to make it
- anyway. As far as increasing the competition for 404
- auditors and driving the pricing down on that, it seems like
- the bigger issue I think we've got to deal with in the
- 13 United States is we have something above 700 registered
- public accounting firms in the U.S. and effectively four do
- 15 97 percent of the public companies out there, and there
- needs, if there's a way we can get more acceptability of
- those smaller companies to accept smaller local firms that
- are registered, and inspected by the PCAOB, that provides a
- lot more capacity into the system than there is today and a
- lot more competition in the system than there is today, than
- 21 we have right now.
- I don't know where exactly that gets addressed
- or if it should be addressed by this Committee, but I see

- that as the bigger issue in the competition side of the 404side of things.
- 1 MR. CONNOLLY: Just to respond to that very
- 2 quickly, it's not what I was going to say, but we did think
- about that in terms of the potential 404 auditor attestation
- 4 role, and it's pretty clear that the public company
- 5 executives and certainly the marketplace participants are
- 6 almost unanimous that they will not see a situation where a
- 7 company that currently isn't a Big Four would voluntarily --
- 8 in fact, I think we heard the comment, we'd pay more money
- 9 not to have to switch off because the marketplace perception
- were you to change auditors is so universally negative that
- 11 your stock is going to tank.
- So the only way we saw to induce or introduce
- competition was to potentially bifurcate the role of one's
- auditor and one's attestation auditor, if you will. So we
- worked hard to find a way to make it fair, but also make it
- 16 feasible.
- 17 Very quickly, to try to answer your question,
- Dick, I am not knowledgeable as Dave is on the IPO side of
- the marketplace, but I can tell you that the reverse merger
- 20 business is very much alive and well, and those companies
- are largely very small, often exceedingly small, with the

22 possible exception of Archipelago and the New York Stock 23 Exchange, which have just completed a reverse merger, 24 interestingly enough. And in fact, it is the entry point, 25 or almost the universal entry point for, for example, 1 Chinese companies who are listing on the Bulletin Board are 2 almost all reversed into what are shells. 3 So that's a whole different segment of this 4 marketplace that I'm hoping to get some data from. I know 5 that Dr. James Angel, who was on the Bulletin Board 6 Committee, I haven't spoken to him for many years, at one 7 point had that data on Bulletin Board-listed shells. 8 MR. WANDER: Those are all helpful comments. 9 Any other comments? 10 MR. ROBOTTI: I did have a question or two. 11 One of the comments you made about the potential phaseout of 12 the Bulletin Board and the Pink Sheets as an alternative was 13 the Committee's observation that the Pink Sheets is not an 14 electronic forum. Maybe I misunderstood that. What did you 15 mean by that? How do you understand the differentials 16 between those two marketplaces? 17 MR. COOLIDGE: I probably shouldn't have said

that. There are two different venues and there is some

overlap, Bulletin Board stocks and Pink Sheet stocks are

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often the same company. 21 Our concern was that the Bulletin Board, the 22 Pink Sheets as we understand is a viable business, they do 23 make money and so they're going to be around. The Bulletin 24 Board, that's our understanding is that it's not the case 25 and that the NASDAQ would like to exit that business, and so 1 that's really our concern, is that, you know, to have two 2 venues is better than to have one and we're worried that the 3 Bulletin Board is maybe not going to survive unless 4 something is done. 5 I mean, it can continue to function by virtue 6 of the SEC mandate that they keep it alive, but that is 7 really what the comment was intended to --8 MR. ROBOTTI: I wanted to confirm that of 9 course the Pink Sheets over the years have clearly 10 significantly changed, and the form today, since we're 11 active investors in both Pink Sheets and Bulletin Board 12 securities, the trading mechanisms, the quotes, realtime 13 reporting is relatively comparable between the two markets. 14 It's a transparent market, the Pink Sheets today, which is 15 vastly different. 16 Dick mentioned his company at one time was a

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Pink Sheet company and at that time the Pink Sheet was

18 actually a physical system; telephone calls, subject bids 19 and offers, a market that was very nebulous. And that's not 20 the fact today. As a marketplace and trading mechanism the 21 two are relatively comparable. There's not a loss of 22 liquidity, there may be a perception issue. 23 MR. COOLIDGE: Our view, we may be dead wrong, 24 is that if the Bulletin Board were to go away, that would 25 not be a good thing for capital markets. Maybe you 1 disagree. 2 MR. ROBOTTI: On the -- you mentioned the 500 3 shareholder account, so I guess you're also potentially 4 looking at the 300 shareholder account. 5 MR. COOLIDGE: They're linked together, right. 6 MR. ROBOTTI: Do you have, in that regard you 7 say those numbers, 500 and 300 you're concerned about being 8 potentially too low a threshold. Could you give me some 9 kind of more feeling on that? Being an investor in that 10 marketplace, I'm kind of of the opposite opinion that those 11 are relatively good thresholds. A 500 shareholder account, 12 300 shareholder account are pretty broadly distributed

securities with a lot of passive investors in them, so

was curious about the thinking.

there's a logic for, gee, why that is a logical size. So I

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16	MR. COOLIDGE: The thinking went along the
17	lines of, they're now shareholders of record, so you have a
18	number of companies that are arguably below the 500, so
19	they're not reporting, or they're not deemed to be public
20	and not forced to publish. If we switch to a beneficial
21	shareholder account, that would draw in a lot of companies
22	now that are not reporting and perhaps don't want to, so if
23	we were going to say we're going to go from shareholders of
24	record to beneficial shareholders, wouldn't we move up the
25	300 and the 500 so as not to disadvantage those companies
1	that aren't reporting and don't want to report to that
2	extent.
3	Because we'll get pushed back clearly if we go
4	from shareholders of record to beneficial shareholders, how
5	do you balance that. I mean, you'd like them all to
6	report
7	MR. ROBOTTI: Not necessarily. Of course, I
8	would say we probably have a huge problem on that part
9	because the 300-500, that's a legislative issue, right, so
10	we'd have to recommend some change. The definition of
11	account is an SEC determination as to how to do account as
12	opposed to the number itself is I think in the legislation.
13	So I think there would be issues with that.

14	I still kind of think that 300 and 500 are
15	pretty broad numbers that if we counted accurately that's
16	probably a relatively broad standard that probably is good
17	today, but that's a different issue.
18	MR. COOLIDGE: It's okay, you can come to our
19	next committee meeting.
20	MR. ROBOTTI: The last issue is you did
21	reference the Rule 15c2-11 deal and the concept of
22	attestation on the part of dealers. I'm curious what your
23	thoughts are on that area, because again, it's a subject
24	area of some issue and concern to us. It is a little bit of
25	a difficult issue.
1	Obviously, the companies would have no mandate
2	over them to force disclosure of information and I think the
3	SEC, their first mandate here, of course, is to protect
4	shareholders and to enable companies to not provide data and
5	therefore avoid a market transpiring in their security or to
6	chill, doesn't serve a beneficial effect to shareholders.
7	So I'm kind of, how do you, what's your thought on that
8	subject and what do you think about that rule and what are
9	you looking for in that area?
10	MR. COOLIDGE: Well, as we understand the rule,
11	the dealers are filing these 211 forms which do contain

12 disclosures about the companies they're going to trade in, 13 and then before they're permitted to trade, the NASD has to 14 say, okay, you've got enough here to begin a market. The 15 idea was for those disclosures to be made public and for 16 them to be updated annually and probably by the companies 17 themselves. 18 Now, that may not be feasible, but that would 19 be preferable to the system that they have today, which is 20 the market gets started, yes, the broker has some 21 information in his possession, but it may never get updated 22 subsequent to the market being initiated, and nobody sees 23 it. So I think we're on the same side of that question. 24 MR. ROBOTTI: The problem I have is there are 25 shareholders who have a security who are interested in 1 buying and selling the security. The company, we have no 2 control over it, can't mandate disclosure on their part so 3 essentially the companies can really chill any trading in 4 their security at all by refusing to give information. I 5 hear what you say, however, to terminate the marketplace,

9 eliminate the regulation of it doesn't serve the purpose. I

regulate it and it's a problem for us, to therefore

just like NASDAQ determining we're going to terminate the

Bulletin Board marketplace because we don't know how to

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- think that is the intent of the rule.
- MR. CONNOLLY: Bob, this is Drew Connolly.
- 12 Just to feed into the thinking with Dave, on the 15c there
- are two places, as you know, where that data is maintained;
- it's the initiating broker dealer and then the NASD. The
- 15 NASD has consistently refused to release that information
- and they simultaneously have a rule that brokers are
- supposed to maintain current financial data.
- So the question is where is the current
- 19 financial data. So we're looking at whether or not some
- 20 nudge towards broker-dealers being compelled to follow the
- rule that exists, but also to give the companies some form
- of obligation of annual disclosure, short of full reporting
- and I certainly understand a lot of these illiquid
- securities and smaller public companies.
- We're very concerned that not raising that
- number and not counting the number that are in DTC or Cede &
- 2 Company towards that rule is allowing a host of companies to
- 3 essentially buy back their stock, go private and
- 4 disadvantage the current stockholders. So we are concerned
- 5 about that and that really, I think, speaks to why we pretty
- 6 much unanimously would like to think about that.
- 7 MR. WANDER: Any further discussion? We're

8 going to have the General Counsel of the NASD tomorrow 9 morning, as well as late tomorrow morning the CEO of the 10 Pink Sheets, so think of all your questions and have them 11 ready for Ed Knight and Cromwell Colson, because I think it 12 is important both to have a market and to have information 13 out there, and how to deal with that, as it's been pointed 14 out, somebody will become a loser in either case, no matter 15 what we do. 16 Why don't I go on. 17 Leroy, do you want to go next, please? 18 MR. DENNIS: Sure. Thank you. Our group, I 19 think, had a very good meeting this morning. We've met 20 several times via conference call since we last got together 21 in Washington, D.C. I want to thank also the group that has 22 been putting a lot of hard work in, and George and Patrick 23 have done a great job and Tony and Alison from the SEC have 24 been great support for us in our recommendations. So --25 Kind of the same thing where Dave was headed, 1 preliminary thoughts not yet to a recommendation stage, but 2 I'll give you some ideas on what we're thinking about. 3 I talked a little bit about the size and we do 4 believe that if we could bifurcate the size into three

sections, where we really had a very small company and a

- 6 middle sized company and a larger company, would allow us
- 7 from our accounting recommendations to make some possibly
- 8 more aggressive recommendations on disclosure and accounting
- 9 for those smaller companies than, say, if we had just a
- two-tiered system.
- We'd also recommend that, if we went to a
- three-tiered, that we considered things like the quarterly
- reporting for a very small company, is that useful to the
- shareholders of a \$25 million market cap company, or can
- 15 there be some limitation on the disclosures that are done on
- a quarterly basis with a more robust disclosure and
- 17 reporting on a semi annual basis for those companies.
- Overall, we are not, we're pretty much, well,
- we are 100 percent in agreement that we would not recommend
- any different recognition criteria as it relates to
- 21 accounting for small versus large companies. We think it
- does a disservice to the U.S. economy and is confusing to
- users to have different kinds of levels or different kinds
- of GAAP, so that a company that is smaller would report
- certain levels of net income versus a company that's larger.
- To some extent GAAP is GAAP and I think we need to have some
- 2 kind of consistent application across all companies in the
- 3 U.S. in order to do a service for investors and allow

comparability.

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Having said that, we think, and some comment was made in the comment letters regarding the same thing. We've clearly gotten into a system where simplicity is less of a consideration as opposed to possibly theoretical correctness in the accounting standards and we think that simplicity ought to be something not only in the accounting side, but I'd look to the size committee also and although I would agree that assets and revenues are a good measurement along with market cap, I think we have to weigh putting three or four factors into place with the simplicity and the ease of implementation. A market cap measurement may not be perfect for everyone, but it's easy. And I think we need to move a little bit more towards simplicity or maybe a lot more towards simplicity in at least the accounting side of things and I think there's a lot of benefits that come out of that. Some of the recommendations we're thinking about is that there be different transition rules for larger versus smaller companies as it relates to new accounting standards, and certainly new effective dates, or different effective dates, effectively allowing companies that would,

the larger companies adopting it first would have the

2 resources to do things. The smaller companies having the 3 benefit of those larger companies and their auditors going 4 through that process the first year before they have to 5 tackle that, something similar to what we're doing with the 6 404 that's going on right now. 7 Probably one of the biggest areas we spent a 8 lot of time with, we feel that the biggest amount of pain 9 that's being felt by the system as it relates to the newer 10 accounting standards out there are not so much that, with the requirements of the standard as they are with the 11 12 newness of the standard, and I know 123R is a favorite 13 topic of everyone. When we look at 123 that was issued four 14 to five years ago, and our belief is that people today have 15 a pretty good understanding of how that works and are able 16 to do that on their own, but maybe there needs to be some 17 transition rules for smaller companies that allow greater 18 auditor involvement in assisting in the design and 19 implementation of new standards that would not impair 20 independence nor impair a company's certification under 404. 21 So we're kind of thinking that for the smaller companies there would be a, I'll say relaxation, that's 22

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probably a bad word, of the independence rules related to

implementation of new standards, and for some period of

time. Having said that, we would also, again, if we went to a three-tiered system of smaller companies, for the very small companies there may be even a greater recommendation to have even greater auditor involvement in the design and implementation of their accounting, recognizing that they probably don't have the talent internally to do that, and going outside is an expensive process for them. From a structure standpoint of how the FASB and

EITF work together, we talked this morning, thinking about a recommendation to have the SEC and the FASB look at that structure. We missed the quickness that the EITF used to operate under in addressing accounting issues that come up and we'd like to get back to a system where they can be slightly more independent and allow a quicker reaction to one-off accounting issues that come up, and then allow the FASB to address the broader principles and let the EITF handle the more implementation issues and one-off type accounting questions that come up.

Again, we believe that the disclosure and measurement requirements are where we can provide some recommendations and especially as it relates to SB filers and smaller public companies. Our initial thoughts as you think through the -- if you went through a three-tiered

- 23 structure, is possibly the SB filers might align themselves 24 with private companies as it relates to disclosure and 25 measurement issues. There are, certainly the FASB staff has 1 allowed certain things to be adopted later or different 2 measurement criteria, and certain different disclosure 3 criteria for private companies and should those smaller, 4 very small public companies take advantage of that, and Jim, 5 that's where I kind of get to on the size committee, we 6 probably wouldn't make that recommendation if we were 7 looking at a two-tiered system. If we were looking at a 8 three-tiered system I could see us looking along those 9 lines. 10 We will bring some recommendations for specific 11 accounting issues, but it's going to be more of a, you know, 12 we believe FASB has a full plate the way it is today with 13 some of the projects that they have in place. I think our 14 bigger goal here is to recognize a modified approach on a 15 go-forward basis and then we'll make some recommendations 16 that the FASB or the SEC look at certain accounting 17 pronouncements in due time under those same rules, so 18 hopefully they'll have some relaxation over time and a 19 different approach to those.

Again, I think overall if I could get two

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21	things into the system to get done, I would like to have
22	greater auditor involvement in smaller companies, because I
23	think that's the biggest piece of the pain that companies
24	feel right now, is, and there's been some guidance just
25	released from the SEC and the PCAOB that I think is helpful,
1	but I think even for very small companies there could be a
2	lot more assistance provided that I don't think jeopardizes
3	the system and the ability for auditors to issue opinions on
4	financial statements, and I think we need to get into the
5	system a simplicity standard that allows companies to be
6	more consistent, ease of adoption that would make it, again,
7	would take a lot of pain out of the system and not hurt the
8	financial reporting that's being done.
9	MR. WANDER: Steve, did you have a comment?
10	MR. BOCHNER: Steve Bochner. I was just
11	curious what you thought about Dave's comment on
12	materiality. In one of the comment letters we received,
13	there was a suggestion that materiality be measured on an
14	annual basis, not a quarterly basis, perhaps for smaller
15	public companies, sort of getting into this issue of and
16	I'm talking now about for financial statement purposes. I
17	don't think we proposed to get into the case law definition
18	of materiality for disclosure purposes, but from a financial

19	statement, restatement reporting point of view, have you
20	thought about wading into the materiality issue?
21	MR. DENNIS: We have not really addressed
22	materiality as it relates to quarterly versus annual
23	statements. I know that is an issue and I know that there
24	are thoughts that I think the SEC is looking at producing a
25	paper on materiality that I hope would address that
1	question. You know, I think as far as eliminating stock
2	option accounting and determining materiality, you know,
3	that's a good concept and I understand where it's coming
4	from. I can name four or five other areas that, well, why
5	not goodwill, or why not some other non-cash measures and so
6	I think we have to think through all of that in a
7	determination of materiality.
8	I would tell you one of the things we have
9	talked about materiality as it relates to independent
10	standards with public accounting firms and their clients.
11	As it sits right now, there is, materiality is not a
12	consideration in determining an auditor's independence, and
13	so I think that's tended to make auditors very conservative,
14	which puts them in more of an adversarial role with their
15	public companies. If we could have some kind of materiality
16	threshold. Right now, if an auditor is judged to be not

17 independent, it's a very severe penalty for the client, 18 because potentially their prior three years financial 19 statements are no longer valid. And a very small 20 independence violation that may not have an impact on the 21 company's reporting is potentially just as severe as I own 22 30 percent of the company's stock, which would actually be 23 very, very severe. 24 So one of the things we talked about is whether 25 we should have some kind of materiality in determining 1 independence and it all relates around how much auditor 2 involvement we should have in the financial statements. We 3 spent a fair amount of time talking about it in our group. 4 MR. CLOUTIER: Rusty Cloutier. I wasn't going 5 to ask this question, and then you mentioned goodwill. It 6 is something that hits home with me and George and I have 7 discussed it. One of the problems is, is when they change 8 the rules, you can become very negative and I'll use my 9 business as an example. The rules have changed in goodwill 10 in purchase accounting on acquisitions. They have made the 11 rules that a regional bank can never become a major bank 12 now. I mean, if you went back and you cost structured 13 BankAmerica they would be insolvent today, if you put all 14 the goodwill in, the regulators would rule they couldn't

- exist because of all the goodwill they sucked up.
- So when you change the rules, there is a major
- impact to competitive situations. The same thing if FASB
- goes to mark to market, there are going to be some major
- changes. You look at it as not one fits all. In my
- business, I am limited to do a deal that doesn't give me
- over a billion dollars. Three years ago I could have done a
- deal that could have gotten me to, you know, be a major
- 23 player.
- So the rules do change. Now, I know FASB's
- comments, oh, that's not us, that's the federal regulators,
- but I mean, it's the rules in the game and the games change.
- 2 I don't think always, as I mentioned in my committee this
- 3 morning, one of my new directors asked me, "Well, exactly
- 4 who regulates me?" When I finished giving him a list, he
- 5 went, "You must be kidding."
- 6 There are consequences to all of these things
- 7 that come about, and goodwill is a good example. Goodwill
- 8 changed our business dramatically. It is going to stop M&A
- 9 activity in the banking business very shortly because you
- can't afford to suck up the goodwill any more. Yet the
- companies that built themselves, like Wells Fargo,
- 12 BankAmerica and so forth, they don't have to go back and

- restate that, because they would be in a serious bind today,
 because they have tons of goodwill on the books. When they
 change the rules, there are consequences to that, and maybe
 they all thought about it, I don't know, but it did change
 the competitive situation drastically in the industry and
 maybe it did in some other industries or not.
 - The other thing I would mention just from a banking standpoint, and I find we're getting this more and more. I think accrual is trying to get back at what we go through. It's amazing in the banking business, we take an accrued statement, we take it all apart and get back to cash accounting. As a bank analyst told me one day, you can't pay a note with an accrued income account.
- So we must remember that, too, that at the end
 of the day you want to know how much cash is being made.

 Often we're having to go through all these rules to figure
 if a company can pay us or not. We could have a nice
- 5 statement, but if it doesn't have cash flow it could become
- 6 a real problem, so that's something else that I would just
- 7 encourage you all to think about and continue to give
- 8 thought to. George knows I encourage FASB to do that often,
- 9 so thank you.

MR. DENNIS: I agree with your -- clearly any

11 time the rules change it changes the competitive landscape. 12 I think what you're talking about a lot is not necessarily a 13 small business issue, but really an issue in the whole 14 standards setting process. Goodwill is one of my favorite 15 subjects because I think we spend a lot of time on a 16 theoretical, I've had this discussion with George also, 17 theoretical correctness, because it probably is 18 theoretically a very correct standard. I'm not sure anybody 19 cares. And I think we need to, it probably has more 20 relevance to larger companies, but in smaller companies we 21 need to be cognizant that the users of those financial 22 statements are people like yourself as a banker, you know, 23 you tear those financial statements apart. Well, long term, 24 should the accounting get to where you're already -- you 25 have them how you want to see them, and I know different 1 users have different needs. 2 I don't see us going to a purely cash basis 3 method of accounting down the road, although cash flow is 4 obviously real important for any company and that's what 5 ultimately makes a company survive or not survive. I 6 believe, Rusty, that we're going to have -- we'll have some 7 recommendations that the FASB look at standards, goodwill 8 will certainly be one of those because it's on the top of my

list that we ought to look at, and again, I would go to, I'd like us to look longer, as we look at standards, that's a very complicated standard to apply, and it allows a lot of inconsistency between, and inability to compare companies, and I would like us to at least be able to make it a simpler standard to apply so that it is easier for companies to implement and therefore more consistently applied.

As far as your regulatory issue, I sympathize with you, because I know your list is a mile long of all the regulators that you have to deal with, and I would hope that the FASB and the SEC when they're looking at adopting new rules takes into account through their testimony and through their comment letter period the effects on regulatory issues. A perfect example is the S&L industry and the changes. In goodwill that happened there. I don't have a solution for you on that part of it.

MR. SCHLEIN: Leroy, this is Ted Schlein. I just urge you not to dismiss the whole stock option piece with other non-cash oriented accounting rules, just because of what a disproportional disadvantage it could put a small cap company in on the materiality issues and incremental costs that could be associated with it, so it was a quick comment that you made and I just would ask you to spend a

7 little bit more time thinking about that one in particular.

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MR. DENNIS: I think where we struggle with on the stock option issue is, I believe our committee believes it's compensation. The rub becomes how do you measure it, and it just so happens that smaller companies tend to use a lot of stock options in their business model. But we do, it took us, literally not very long to say we don't believe we ought to have different recognition criteria mechanisms or accounting standards in small and large companies which kind of gets you on the stock option side of things of FASB, would you like to readdress stock options, again. My sense is they would not. And from a timing standpoint, Ted, by the time we get through our committee with recommendations, it's going to be implemented. So I'm not sure from a stock option standpoint we're going to have a lot of input in what's already done, but what I would hope is the next time the stock option issue comes along, whether it's stock options or something else, that we could have some input with our recommendations that would allow maybe some measurement or disclosure

forgiveness on smaller public companies that allows an ease

of implementation, but I believe and I think other people in

our committee believe that we should not have just because

- 5 you're smaller you should have a different net income
- 6 reported.
- 7 MR. SCHLEIN: I'm not suggesting that. Purely
- 8 for the measuring materiality was the discussion. Not
- 9 asking about different net income, I'm not even debating the
- merits of expensing stock options. That's not the debate.
- 11 It's centered on one particular point of measuring
- 12 materiality.
- MR. DENNIS: It may be just a one year
- implementation rule that has to be dealt with as we get this
- thing adopted.
- MR. WANDER: Any other questions? Yes, Al.
- 17 I'm sorry --
- MR. DAVERN: Go ahead, Mark, I'll go after you.
- MR. JENSEN: I just had a couple of quick
- 20 comments. One is, I wanted to speak a little bit about
- auditor independence and the reliance on auditors. I've
- been an auditor for a long time, and most of that I've
- labored in obscurity and I've enjoyed that better than the
- spotlight that seems to be on us today. I don't think we
- 25 have to remind registrants that just because things aren't
- 1 audited doesn't mean they're wrong or the standards have to
- be lower and I also have to remind them there's a difference

- 3 in relying on an auditor for answers versus seeking
- 4 assistance in solving things. Companies have to acknowledge
- 5 they do need to be to some extent self sufficient in how
- 6 they interpret accounting rules. So that leads me to my
- 7 comment.
- 8 I don't believe we're going to see the FASB
- 9 slow down. Their list of projects is a mile long, and
- they've got a backlog of projects that people are begging
- them to look at. It is endless the kinds of things that are
- in front of them and I'm sure the SEC's list is probably
- longer than that. The only way I can see us stopping that
- is to tell everybody you have a quota you get to 20 rules,
- 15 you're don't for the year and can't do any more. That might
- be a good idea. I think, certainly, letting small companies
- implement these rules at a slower pace makes more sense.
- 18 Usually the rule is designed for some large situation,
- anyway, doesn't really have that much impact on smaller
- 20 companies.
- I also, the issue on some of the things we
- talked about, the FASB is moving to try to align U.S.
- accounting principles with international accounting
- standards, that's going to continue. If we don't allow
- small companies to have some different rules, then they're

- 1 going to align themselves with international accounting
- standards as well. Frankly, as an accountant I think that's
- 3 not a bad thing. So what I'm saying with all of that, I
- 4 don't think we're going to see a decline in the amount of
- 5 rule making. I would like to think that, but I know we
- 6 won't.
- 7 I think the issue is the opinions that come out
- 8 tend to be arcane, they tend to be written for other
- 9 accountants, they tend not to have much practical
- application. There are very few FAQ's that go out, the SEC
- from time to time puts FAQ's out, but by and large there are
- very few companies, so you don't see a lot of work being
- done by the FASB or the SEC in many cases coming out with
- 14 FAQ's aimed at here's how a smaller companies and
- transactions more relevant to smaller companies being part
- of that FAQ's, part of it because they're being written by
- 17 -- I'm looking for the chairman of BDO's comments tomorrow,
- because he's got the secret society comment, and I'm anxious
- 19 to hear that. I'd like the -- I think it's true, by the
- way, I absolutely think it's true. Some of these accounting
- 21 rules are written in such a way that the only people who
- 22 possibly could figure them out are the people that wrote
- them and they may not be able to figure it out if they had

- to apply a real life example to the opinion. I would point
 to 133 as an example of that.
- So, I would just suggest looking at maybe two
- things. One is encouraging the standard setting bodies to
- 3 have FAQ's that are directed at smaller issuers. Secondly,
- 4 I think we've got to start to think about in this country,
- 5 there's got to be a technology solution to all of this
- 6 adoption, all of the adoption issues to help companies
- 7 comply with the accounting rules. I don't know what this
- 8 is, maybe there's intelligent software we can use or what
- 9 that all is, but there has got to be something different
- than what's between my ears to help try to figure these
- 11 transactions out.
- MR. JENSEN: Thank you.
- MR. DENNIS: We've had very similar
- discussions, and I appreciate your comments. I agree with
- 15 your comments about the FAQ's. I think the technology
- solution, where we were headed down the road of if we
- allowed smaller companies to use their auditors more,
- management still has to take responsibility, they still have
- to understand it, it's still their numbers, but if we could
- use the auditors in that transition more, then that would
- 21 take some of the pain out of the system in the transition to

22 adopt and I use again the 123 example of when I asked 23 Patrick, I said, "Do you understand 123?" 24 He said, "Sure, I understand it all." I'm 25 probably putting words in his mouth. "But do I understand 1 123R? No, I don't understand any of it." 2 If we could get him through that first four to 3 five years, then does that help with the implementation, you 4 know, so that's kind of where we were headed as a group, 5 whether there's a technology solution or not, I don't know. 6 I think the complicated nature of the 7 statements -- I jokingly told George that we ought to limit 8 the FASB to fifteen pages. If they can't write it in 9 fifteen pages, it's too complicated. That's a joke, but it 10 has some seriousness to it, in that the standards are so 11 complicated and they're meant to be what I think is all 12 encompassing, because we're trying to think of every 13 possible way someone could violate the rules set in place 14 and if we go to the SEC's paper on the accounting, maybe we 15 move to more of a principles base with the EITF dealing with 16 the implementation issues, but -- I don't have an answer, 17 but somehow we have to make the system easier for 18 practitioners and preparers to use and implement and users

to understand, because right now I challenge a lot of people

20	to understand the disclosures that are in a public company's
21	filings.
22	Alex?
23	MR. DAVERN: Thank you, Leroy. I had a comment
24	and a question. The comment is to David. It's Alex Davern
25	here, by the way.
1	I think when we consider the impact of stock
2	option expensing and other non-cash charges, a system of
3	materiality for 404 reporting purposes I think is something
4	the 404 subcommittee should consider. I do agree with Leroy
5	in terms of pure accounting recognition, I'm not sure it
6	makes sense, but in relation to 404 specifically I think
7	it's an idea that should at least be considered, because it
8	can dramatically change the scope and expense of the process
9	and so we should put that on the table for our discussion.
10	I also have a question for Gerry. In terms of
11	somebody mentioned, I'm not sure who it was, that, is the
12	SEC looking at a paper on materiality? I hadn't heard that,
13	So I wanted to just pursue that question.
14	MR. LaPORTE: A paper on I'm sorry I didn't
15	understand.
16	MR. DAVERN: Materiality. One of the speakers
17	mentioned perhaps the SEC was considering publishing a paper

- on materiality.
- MR. LaPORTE: I think the reference may have
- been to a paper from the Office of the Chief Accountant, and
- 21 I'm not sure if that's under consideration or not. I really
- don't know the answer to your question.
- MR. DAVERN: If it is, I think it would be
- useful for the 404 committee to have some idea of what's
- 25 going to be in that when it does come out. Thank you.
- 1 MR. CONNOLLY: This is Drew Connolly. All
- 2 kidding aside, Mark, I credit you with this thinking, and it
- 3 really has helped frame my thinking to be on this committee.
- 4 The first person I went to speak with after being appointed
- 5 to this committee, I happened to be in San Jose, I looked up
- 6 Mark in his office, he was kind enough to spend an hour with
- 7 me. I emerged shaken, largely because you're talking to a
- 8 senior partner representing the venture capital industry,
- 9 one of the largest accounting firms in the country, and I'm
- down here trying to represent little microcap companies and
- there's clearly a chasm between the two.
- But Mark give me what has framed a lot of my
- thinking ever since, and I do credit you with that, as
- opposed to -- and that is when I talked about well, why
- wouldn't we want to try and make this standard less or why

16 wouldn't we want to try and find -- he said he was concerned 17 about permanently ghettoizing small issuers. Such that if 18 we were to have three standards, three tiers, we would 19 effectively be creating, the, quote, equivalent of the 20 permanent Pink Sheets and my hope is that we would -- the 21 old days Pink Sheets, because they've clearly improved. 22 My hope is in the exemptive relief we 23 recommend, my sense is every microcap CEO is a midcap CEO 24 waiting to burst out, is that we don't create this tier that 25 by definition is a disincentive to investors to invest or 1 somehow telegraphs that it is a more speculative security, a 2 higher risk just because of its size. 3 So I would be prepared to give up some of that 4 ease or simplicity of reporting requirement for, quote, the 5 respectability of being able to attract capital from the big 6 guys. We are supposedly encouraging capital formation, and 7 I'd hate to disincent that. 8 MR. BARRY: Can I just make a comment to that? 9 I think that part of the recommendation would actually do 10 the opposite, wouldn't ghettoize it. Basically taking the 11 smaller companies and saying, hey, I'm a \$25 million market 12 cap company, I don't have the expertise, I believe I should 13 live by the rules of the big guys. We're not saying

- different accounting standards, we want the same standards.
- We want to go to the auditors and say we want your
- professional help to make sure we're up to the same level
- that the big guys are in, so I think it actually
- professionalizes the smaller companies and puts them on a
- more level playing field, saying we want the same
- 20 regulations, we just don't have the resources to go out and
- 21 get them. PCAOB lighten up, let our auditors playing by the
- same rules, what's the risk of letting our auditors helping
- us implement 123R? I don't have the ability to do it myself
- anyway, I have to go out and spend 50 or \$60,000 from a
- 25 Mercer Consulting or somebody like that. I'd rather have my
- 1 auditors do it. They're more familiar with it, they need to
- 2 in the end opine anyway.
- 3 It's one of the things, that, I sort of I live
- 4 in the world and want to get to the next step and I need
- 5 some help sometimes.
- 6 MR. WANDER: Janet?
- 7 MS. DOLAN: This is Janet Dolan.
- 8 Drew, I think your point is a very good one,
- 9 which is I think that everyone on our subcommittee has to
- wrestle with it be ready to address. Are we making
- recommendations that stigmatize a particular group because

we've somehow lead the public to believe that if you're on one side of the line you're a lesser security for investment or are we creating what we would call sort of "managed implementation differences" so that we can say, the fact that we are treating smaller companies differently in terms of how we choose to implement or the timetable we ask to be implemented or anything else doesn't undermine the security that you should be able to, or the confidence you should have in these companies. It simply acknowledges their size and their resources and other things.

I think all of us when we finally get around to

I think all of us when we finally get around to evaluating any of these recommendations we are going to have to take that into consideration saying what message are we sending by the work we are putting forth.

MR. CLOUTIER: One other comment. We made in our committee, and I'd like to make it here for a moment.

In smaller companies you have true independent auditors.

4 Because in my company, in most small companies, we don't pay

5 the auditor enough not to be independent. I mean, they're

6 not going to put their career on the line. The larger the

company gets, and the more money they pay, it may be an

8 interesting question of independence, when you are a big

9 hunk of the business as it was with Enron and some of those

10 guys.

11 I think when you're talking about smaller 12 companies, and Deloitte Touche are my auditors, I think 13 they're very independent, I pay them about \$82,000 a year. 14 MR. JENSEN: Make sure the record shows that. 15 MR. CLOUTIER: I am sure that for \$82,000 a 16 year, no partner is going to put their career on the line. 17 Nothing against my good accounting firm, because they're 18 excellent, but if I was paying 12 million a year in auditing 19 fees, I might get a little more attention. That's all I'm 20 saying, is that you got to remember, small companies have 21 very independent auditors, because we don't have enough to 22 not have totally independent auditors and we don't spend a 23 lot of time looking for loopholes and this is the other 24 thing I wish to point out. 25 The large companies, when FASB makes a ruling, 1 they automatically sit down for weeks and figure out where 2 the loopholes are, okay? So it's a different playing field, 3 and I think we need to realize that in this room that it is 4 not the same at a \$600 million bank as it is at Citicorp at 5 1.3 trillion. They have a lot more expertise, a lot more 6 people, they maybe figure out a loophole that they can go 7 through the back door that I haven't figured out or

- 8 whatever.
- 9 So the independence of auditors are very
- independent in small companies because they'll walk in a
- 11 minute.
- MR. DENNIS: That's a very, very good point and
- one that I frankly hadn't thought of before, so thanks for
- bringing that up. That's kind of where we're headed as far
- as recommendations is that there ought to be more ability
- for auditors to assist companies like yourself in adopting
- these standards, because our sense is that doesn't impair
- independence and maybe the difference is, like you said, a
- company that pays \$10 million in audit fees to its auditor,
- 20 maybe it's got to live by a separate set of rules than
- somebody that pays \$80,000.
- MR. WANDER: I'll tell you a short story about
- that. I was flying to a board meeting with some clients
- around the time the Arthur Andersen indictment came down,
- and being from Chicago, which is Arthur Andersen's home and
- 1 headquarters, and Chicago was an Arthur Andersen city for a
- 2 great many years, I said, "Well I'm surprised, because
- 3 Arthur Andersen audits a number of my clients and they're
- 4 really very strict. In fact, I think they're stricter than
- 5 some of the other firms."

6	And one of the directors said to me, "But Herb,
7	none of your clients are the size of Enron."
8	That somewhat proves that point. I would like
9	to make one other observation, dealing with the financial
10	statements are the companies and management prepares them
11	and make this observation from an audit committee
12	standpoint. One of the very frustrating things that's going
13	on today is there will be an issue, and management says it
14	should be X and the audit committee says, turns to the
15	independent auditors and says, "Well, do you agree?"
16	"Well, no, we'd really like to see management
17	fully flesh out that position, and then we'll look at it."
18	So the company goes back and does a position
19	paper. It's presented to the audit committee. Audit
20	committee says, "It sounds reasonable to us," and the
21	independent auditor says, "Well, I've got to go to
22	headquarters for this one."
23	So you go to the black box, and the black box
24	comes back and says, "No." You sort of sit back and say
25	well, why did I go through all this trouble, you knew it
1	would be no from day one. Why did I have to go through all
2	this work and everything else, and to that extent they
3	aren't my financial statements.

4	I must say it's one of the reasons I think that
5	tensions have built up between audit committees and the
6	independent auditors. It's interesting if you look at
7	Sarbanes-Oxley the section mandating independent audit
8	committees specifically says that the audit committee should
9	be the arbitrator and decision maker between management and
10	the outside auditors, which in practice is not true.
11	MR. DENNIS: Herb, I agree with you, on top of
12	which you'll probably get a qualified opinion on your 404
13	for having a wrong accounting error under our current system
14	and that's kind of where I'm at. If the auditors can help,
15	for lack of a better word going back to where we were, I'm
16	not sure for smaller public companies that we had a lot of
17	failures that occurred because the auditors assisted in a
18	123R or assisted in a disclosure matter on a financial
19	statement. Still has to be management's, management still
20	has to take responsibility for it, but I think there's just
21	a different set for companies that are smaller public
22	companies, as opposed to the large cap.
23	MR. JENSEN: Just a quick comment on this. I
24	think all the accounting firms are in alignment with that
25	recommendation. I don't think any of the accounting firms

like where we've been. I think Dan can speak to this, if

- 2 he's comfortable, I would encourage him to. I think that
- 3 PCAOB has opened this up, accounting firms have loosened up
- 4 their ability to work with clients. I think there still is
- 5 an issue, and I think it is a good solution now, that
- 6 clients have to be actively involved. The point that the
- 7 PCAOB has made is, you can't sit back and tell the auditor,
- 8 "Okay, just do it to me and tell me what it is." You've got
- 9 to work with the issue a little bit.

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- To your point, I think everybody is frustrated
 with national office and I think that speaks to the issue of
 arcane accounting principles, that even people around them
 all the day can't figure out what's going on.
 - MR. GOELZER: I think we tried to make as strong a statement as we could in the May 16th paper about the fact that it's a desirable thing for clients large or small to consult with their auditors about difficult accounting issues and for that matter about internal control issues, for example, simply asking a question or having a discussion shouldn't lead to either a material weakness or to an impairment of independence. That's something we issued quite recently. Now we'll see how it works out in practice, but I think we're pretty much on the same wave length as this discussion.

25	MR. DENNIS: I think the paper issued by the
1	SEC and the PCAOB is very good and we'll see how that gets
2	fleshed out in this discussion. One of the things we need
3	to think about as a group is, again, if you cross the line
4	on independence, is crossing the line the same for every
5	violation or should we allow some levels of materiality
6	maybe materiality is a bad word, but levels of significance
7	in crossing that line on independence, because right now I
8	think we still have the audit firms that want to err on the
9	side of cautiousness as it relates to independence, because
10	the penalties for going over that line are very severe, not
11	only for the audit firm but for the company itself, and
12	again, something I think we want to think about in our group
13	as we continue on here, Herb.
14	You know, that would go to allowing firms and
15	companies to be more aggressive in adopting what I think the
16	intent of the PCAOB and the SEC is.
17	MR. WANDER: To Dan's credit, I think Dan has
18	always said that you should be able to consult with your
19	outside accounting firm. I think, unfortunately, not
20	everybody was on board with that and it was very interesting
21	at the round table the SEC held on 404 that the gentleman
22	from GE said, you know, I've got, I don't know, 2,000

- accountants working for me, but I need outside help, because
- the large firms see different situations with other
- companies. So I think there is a great need and I do hope
- 1 that the releases that came out on May 16th will go a long
- 2 way in solving that problem.
- This has been a terrific discussion. Is there
- 4 anything else people would like to raise on accounting
- 5 standards before we move on to our last subcommittee report?
- 6 Steve?
- 7 MR. BOCHNER: Thank you, Herb.
- 8 I want to start by giving Rusty, who is on my
- 9 subcommittee, a piece of advice, which is that it's
- dangerous to tell your audit firm that if you paid them \$12
- million they would pay more attention to you, because I'm
- sure Mark was thinking that could be arranged.
- MR. JENSEN: That's absolutely true, by the
- way.
- MR. CONNOLLY: He's Blackberryed that already.
- MR. CLOUTIER: As a matter of fact, they
- already sent me my increases for next year, they're headed
- in that direction.
- MR. BOCHNER: I, too, would like to thank the
- 20 members of my subcommittee. We've had several meetings and

21 they approached the issues with sensitivity and intelligence 22 and I'd like to thank the SEC for the help we've got on our 23 subcommittee and our Committee Chairs as well. We're the 24 Corporate Governance and Disclosure Subcommittee and if you 25 look at the sheer numbers of reforms under Sarbanes-Oxley, 1 the NASDAQ, the New York Stock Exchange and the SEC changes 2 in rules, regulations and the statute itself, really, this 3 is where the most number of changes have occurred. 4 Having said that, I think it really is the 404 5 area, which is outside of our purview, that has received the 6 most attention, because that seems to be where most of the 7 costs complaints, if you will, are centered. 8 We have various points of emphasis and focus 9 that we have narrowed down to and I think it's an ambitious 10 group of topics that we've been asked to take a look at, and 11 we were approaching this from the standpoint of where can we 12 make recommendations to the SEC where we could reduce costs, 13 while not unduly jeopardizing investor protection, so that 14 has also been the way we've looked at things, and these are 15 preliminary. 16 I want to have all of us keep an open mind.

We're going to hear testimony tomorrow, we're going to have

a couple of other follow-on meetings where we're going to

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hear testimony where we're going to continue to get a lot of good comment letters and responses to questionnaires, so we look forward to getting those and those do have an impact on our thinking.

So the first area that we've looked at is all

of the non-404 governance provisions, if you will, and these would be things like audit committee independence, board independence, comp and nominating committee independence, code of ethics, whistleblower provisions, just the range of items of governance reform that have fallen on public companies as a result of Sarbanes-Oxley and SEC and SRO rule making.

I think our initial reaction, based largely on the comments we've received to date, as I said earlier, this is not where a lot of the problems seem to be. We're not hearing a lot of complaints out there yet that people are having problems complying with code of ethics and audit committee charter requirements and so on. Having said that, we do want to take a hard look and receive input on the independence issue that Dave has commented on.

For example, if you had independent, fully independent nominating compensation and auditing functions, would it be okay for smaller public companies to not have

the majority of the board be independent, question. Or is it that where smaller companies are not having a problem in this regard?

One of the rationales, perhaps, for considering that is that smaller public companies have a different problem set, fewer resources and therefore the directors that they need to hire may need to have more operational experience and many of the individuals that they tap for that operational experience at the director level sometimes conflict with the independence notions have been developed. But we want to approach that gingerly we want to get some feedback and see whether that's a problem.

In the area of the definition of independence,

I think our initial reaction was that these have been pretty
well thought out, although we're open to that as well,
whether the definitions are too restrictive. So we look
forward to getting more comments on that area.

The other area we've looked at is the whole topic of the acceleration of '34 Act reports combined with the new 8-K reporting requirements and we're cognizant of the fact that public companies in general and smaller public companies in particular are really getting squeezed by a combination of having more processes, disclosure controls,

- 15 CEO CFO certification processes, internal control issues and 16 so on, while at the same time the amount of disclosure 17 that's required has increased and the time frames are 18 shortened, so that's a big squeeze coming from two different 19 directions, and so we would like to take a look at whether 20 the final phase-down in the accelerated reporting down to 60 21 and 35 days, 60 days for a 10-K filing and 35 days for a 22 10-Q filing maybe should be postponed, relaxed, not applied 23 to smaller companies on the theory that perhaps having more 24 time might reduce costs or if it doesn't reduce costs 25 perhaps it would improve disclosure.
 - We want to get more feedback on that. We have gotten some feedback letters and several of the comments did suggest this and so we're looking to getting more feedback on those topics.

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The next area is Regulation S-B and this does
get a little bit to the stigma issue that Drew mentioned.

S-B filers sometimes feel by identifying themselves as such
there's a little bit of a stigma here. We're wondering
whether there's a need to have a separate set of
regulations. In other words, is one possibility to reduce
the amount of overall regulation and maybe help reduce the

stigma is maybe not have an S-B, have an S-1, S-3, 10-Q,

10-K for everybody and have a new set of rules under item

S-K, which simply provides whatever relief smaller companies
as we define them get. Is that a good idea or not? We want
to get feedback on that.

Then associated with that, in addition to the relief that's provided to small business issuers today, and that 25 million threshold we think is too low, should there be other types of relief such as the executive compensation disclosure has gotten so complex, is that degree of complexity and the cost associated with complying with that appropriate for a smaller public company or should there be some different set of provisions that don't require the same number of accountants and lawyers and internal folks to comply with that disclosure.

In the SEC's reform proposal, securities reform proposal, there is some suggestion about broader incorporation by reference and we think that's a good thing and we want to look at encouraging a recommendation around encouraging that where appropriate. For example, even for a smaller company that might not be able to incorporate by reference, you know, refer to already filed SEC documents, should that be considered. In other words, would it reduce costs, eliminate duplication to allow companies that have

been public for some period of time regardless of size, to be able to reference already filed information rather than having to repeat it in '34 Act filings. So we want to look at that just from a cost of capital raising/cost of compliance, perspective.

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Connected to that, we're also intrigued by the direction in the thinking in the securities reform proposal concerning this concept of access, the increasing access among our population to the Internet and documents filed electronically and this idea that maybe it's now time for the presumption to shift and to assume that the U.S. investing public does have access to the Internet and perhaps reduce the amount of paper, which is I think particularly burdensome for smaller public companies, the amount of paper that's produced with respect to not only the capital raising process as suggested in the securities reform proposal, proxy statements and annual reports, many of us get big stacks of this stuff and if you get it electronically you don't need stacks and we'll turn the presumption around, we presume people have access, but if you want a paper copy, there's also a way to get that in a way that isn't overly costly to people who don't have access to the Internet or otherwise want it in paper version.

9	Will that save money? Is that a good idea? We
10	want to continue to explore that.
11	And of course these costs are
12	disproportionately higher for smaller public companies which
13	have lower revenue.
14	The loan prohibition in Sarbanes-Oxley is
15	something we have talked about. We would approach that very
16	gingerly because universally people feel that's a good idea
17	in our subcommittee, but there are some problem areas for
18	issuers out there, just interpretive types of issues, like
19	certain types of cashless exercise mechanisms alone, what
20	about relocation loans? If you're moving from Minnesota to
21	where I live, it's tough to recruit unless you help somebody
22	buy a home, things like that, that, like I said, in our view
23	would be very limited and perhaps conditioned by approval of
24	independent directors.
25	We talked about materiality, so I won't raise
1	that again.
2	We also would love to receive input, we're
3	going to do some more thinking about the idea of whether or
4	not there should be a safe harbor for forward-looking
5	information for companies going public. The safe harbor
6	that exists today does not apply to IPOs and as a result you

- 7 have companies going public where there's no research
- 8 coverage at all, no research done arguably at a time when
- 9 the investing public most needs outlook information and is
- that a good thing or will that open the floodgates to
- companies recklessly providing forecasts out there that
- don't have any basis. So we want to take a look at that,
- whether the safe harbor should be extended to IPO's. Is
- that a good thing? Will it help the capital raising process
- or not?
- Then we're also anxious to receive other kinds
- of input. We're going to continue to explore whether there
- are other aspects of '34 Act disclosure, the 8-K
- requirements, information in 10-Q's and 10-K's, accounting
- 20 requirements and general disclosure requirements that should
- be rolled back for smaller public companies, whether what's
- there today, sort of a one-size-fits-all in most respects,
- really is appropriate or should other types of relief be
- 24 extended to smaller public companies.
- 25 So that's our agenda.
- 1 MR. WANDER: Thanks, Steve, very much. Any
- 2 questions or comments? Yes, Kurt.
- 3 MR. SCHACHT: Hi. Steve. Kurt Schacht from the
- 4 CFA institute.

5	I was just a little curious about your comment
6	about executive compensation. Most of what we are hearing
7	about executive compensation, we heard from Chairman
8	Donaldson four weeks ago at one of our events, I listened to
9	former Chairman Arthur Levitt just last week saying
10	executive compensation is still sort of the elephant in the
11	living room and there needs to be more transparency and more
12	information associated with executive compensation and how
13	it's calculated and processed.
14	I think I heard you say that we should look at
15	this in the small company context as being too burdensome
16	and maybe cutting back on that.
17	MR. BOCHNER: I'm not going to contradict both
18	of those distinguished individuals, but I think that a lot
19	of this was the kind of, you know, corporate jet usage of
20	that kind of thing being disposed and I think a lot of that
21	doesn't exist at the smaller company level. A lot of that
22	is directed at larger company hidden perks, I think that's
23	the kind of thing the comments were focused on. I know
24	you've looked at those tables, but they're very complex
25	today. So I think we're just raising the question whether
1	smaller public companies, that's really, that problem that's
2	been identified really applies to smaller public companies

- 3 or do those smaller public companies really not provide that
- 4 many perks because their margins are thin and they don't
- 5 have corporate jets and so on.
- 6 MR. DENNIS: And you're not proposing to
- 7 eliminate the disclosures completely, just pull out certain
- 8 things and make it easier for them to comply.
- 9 MR. BOCHNER: Yes.
- MR. WANDER: Any further questions, comments?
- 11 As you can see, there's some overlap among our various
- subcommittees, which I don't think can be avoided. I think
- it's actually quite healthy, but we have organized ourselves
- on this basis so that we could try and do the maximum job
- possible with the resources that are available to us, so
- that's why we've organized that way.
- Before we move on to the next agenda item, I
- wonder if any of the subcommittee chairs or any of the
- 19 committee members have any comments or questions to one
- another or would like to say something they didn't say in
- 21 their remarks?
- Yes, Mark.
- MR. JENSEN: Mark Jensen. One thing I think we
- as a group need to think about, I don't want to distract
- 25 from the main agenda, but increasingly what we're seeing is

1 what I'll call the intersection of public companies with 2 private companies and the impact of Sarbanes at the public 3 company level now impacting what private companies need to 4 do, and I'm specifically thinking about partnerships between 5 private companies and public companies where because of 6 internal control requirements of a public company they're 7 looking for comfort around internal control systems in 8 smaller private companies. I think we're quickly seeing in 9 this country that Sarbanes and the governance provisions of 10 Sarbanes are quickly becoming best practices for corporate 11 governance. I think you're going to see a lot of increased 12 litigation coming up in the private company sector because 13 this is the best practice that companies need to aspire to. 14 I just don't think, for Ted's purpose, I told 15 the venture community I think we're going to see litigation 16 against venture capitalists because some smart plaintiff's 17 layer is going to say this is what best practices are and 18 you're not following it in the private company. This is the 19 way things work in the U.S. When we think about doing 20 things here, this transcends the public environment and it 21 does flows down hill to private companies, so I ask people 22 to keep in the back of their mind when they come up with 23 recommendations.

24	We're already seeing it. Companies are being
25	acquired, Steve can probably speak to companies being
1	acquired by public companies, require private companies to
2	have almost 404 like systems in place. More and more we're
3	seeing that is becoming shorthand in corporate America for
4	this is how companies do things. I think we do have to, if
5	we're going to make the changes, we have to make some
6	changes now, we need to get this course corrected now.
7	MR. CLOUTIER: I would like to, if I could, add
8	to Mark's point. As an SEC attorney told me, in my
9	industry, the bank thrift financial industry, what regulator
10	is going to go before Sarbane's Senate committee or Oxley's
11	House committee and say I didn't have these good governance
12	principles in the financial industry. I don't care if your
13	bank did 18 million or 1.3 billion, it is called good
14	governance principles now and it is being enforced right
15	down the line and I think that is very, very important to
16	look at.
17	And I think, you know, I'm back to a comment
18	Mark made earlier. I certainly hope people would slow down
19	a little bit and study things. I know FASB has this long
20	agenda of things they're dying to do and all of these groups
21	have these agendas. As a person who is an economist by

- 22 education, we are in a very good economy right now and 23 things are very good, but all of these costs come home to 24 roost when things turn a little sour. And I'm back to my 25 original statement.
- 1 I've never had a company default on me that had 2 cash. I mean, you know, I'm back to that again, that, you 3 know, let's when we look at all doing these things, are you 4 really improving the ability of the company to survive? And 5 as a person who went through the crisis in Louisiana and 6 Oklahoma and Texas in the late 1980's and went through some 7 of that, I can tell you, and i'm not trying to be a 8 pessimist, but if we get back there again, the kind of costs 9 we're talking about, is this going to make it better? Did 10
 - These are some things we talk ought to question, all these good governance procedures put on private companies, is that going to help the country in the long run?

reserves for loan losses keep the banks strong? I can tell

you very clearly, it didn't.

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I'm agreeing with what Mark said. Sometimes we need to slow down a little bit and say: "What was the problem?" As I said this morning, Herb, you were in the meeting, we need to spend a little time on what really

20 happened with Enron and Worldcom and where the money came 21 from. I'm of the theory follow the money and you know what 22 happened. 23 We've got a lot of corporate governance things 24 coming up, but we're still not tracing what really happened 25 and if you trace the money I think you know what happened. 1 That's the only thing. I'm agreeing with Mark, 2 this is happening in my industry big time. The regulators 3 are in the banks like you wouldn't believe. 4 MR. CONNOLLY: If I may, I would like to agree 5 with my good friend Rusty, who is agreeing with his good 6 friend Mark and we're going to have comity here among the 7 colleagues. Mark obliquely touched on something that I 8 perhaps was going to wait until tomorrow to speak about, but 9 I think it's really critical we recognize that the capital 10 formation aspect of this, one of the four elements in our 11 charter was to encourage capital formation. I'm afraid that 12 in some senses we're being a little too timid. We're acting 13 in the world of, you know, watching out for investor 14 protection. 15 I assure you, the Enforcement Division Market 16 Regulation and 4200 lawyers at the SEC view that as their

mandate, and I know for one that my mandate is to help the

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little companies that come to me attract capital so they can grow, become taxpayers, employers, and somehow find their way through this mine field of thickets of regulation and concern that are being put in place allegedly for their investors to be protected.

So my hope is, as you referenced, here in the

U.S., I am aware and I expect to meet tomorrow afternoon with the marketing representatives of AIM, the alternative investment market from London, because they're here in New York and they're approaching U.S. companies right now to come off of U.S.-listed exchanges to move overseas, and I am very concerned that unless we get this right, more of that will be happening, and that we will in fact be outsourcing our capital funding opportunities here and encouraging small business growth.

So I would just request that our friends here and the folks who may or may not be listening in the broader world come up with some "art of the possibles" to assist the companies not only just containing costs, because that's clearly part of the game, but how do we bring the investors back? How do we provide the confidence levels and the enthusiasms to make the United States have their investors take stock in America, and I'd like to try and figure out

how to do that. 16

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17 MR. WANDER: Any other --18 MR. JAFFEE: I would like to try to make a 19 comment. I've been sitting here struggling to try to figure 20 out how to communicate this. Let me take a whack at it. 21 It seems to me as I've stepped back from all 22 these problems, and I got my CPA before there was word 23 processing and we were adding numbers up by hand, okay? So 24 things were a hell of a lot simpler in 1957. And it seems 25 to me that much of the problems we've been struggling with 1 are because we have moved from principle-based accounting to 2 rule-based accounting. The rules are so complicated and are 3 so many that a person who wants to find a way around them 4 does and I won't bother to waste time with all the examples 5 of how that's happened. 6 So then our committee is now sitting here 7 talking about making some, what I consider to be pretty 8 modest, changes in rules. So we're stuck within the rule 9 sort of base, and I understand that's what we started out to 10 do and probably is the only thing we can do, but I'm 11 wondering if as we give our recommendations if we shouldn't 12 spend some time in putting together a preamble that is not

so specific rule-based, but deals with principles that have

been talked about in the room here, so that at least we get on the record for future generations that we're not satisfied with the principles.

What do I mean by that? First of all, the FASB thing being so complicated, so difficult, that reasonably intelligent people are asking for a couple of years so I can understand implementation. That seems to be crazy. There ought to be a statement that they ought to come out with stuff that people can understand.

I think reiterating the idea of the auditors about being advisers without being compromised for independence is a principle that ought to be there. I think there are other things and I'm not smart enough to come up with them, but I just think the more I think about what we're doing, make little bitty changes on rules is only part of the job. That's what I'm trying to communicate.

MR. THYEN: Dick, I think you are absolutely right. I think a huge cancer is when you become so rules based that you drive the leadership of a company to do nothing but focus inside, and to be so concerned about doing something wrong, and that mind share cost, that opportunity cost is a huge cancer on successful growth in the marketplace, which is really the basis for capital formation

- and healthy public capital markets. And it is stifling,
- particularly, you can debate micro, you can debate small,
- but it is absolutely stifling what we're doing to executive
- 15 leadership teams of companies that are fighting and
- struggling to stay focused on their customers, focused on
- serving their markets in this global competitive world.
- 18 It's a cancer that's driving us inside.
- 19 And Rusty, I agree with you. The cash, we've
- always said, you keep that balance sheet healthy, a local
- saying is when you go into a famine, a fat man gets skinny,
- a skinny man dies, and cash is very important. And I think
- 23 this internal focus is just consuming the cash and the
- capital and the mind share that is so important for all of
- our companies to be healthy. Because we're driving inside,
- 1 the more rules we write, the more we're forced, how do we
- 2 get around these rules to stay competitive and it's a
- 3 cancer. We have to get more aggressive.
- 4 MR. JAFFEE: I remember when the Enron thing
- 5 first surfaced in my consciousness and somebody said to me,
- 6 a special purpose entity, if you have 3 percent outside
- 7 equity, you don't have to consolidate it. And I said to
- 8 myself, I don't believe that. That can't be possible. When
- 9 I went to accounting school, you know, if you owned more

than 50 percent of something you consolidated. I called up
my accounting firm at that time, which was a smaller firm,
we subsequently moved to a bigger one after this, I said
what about this special purpose entity, this 3% thing. I
couldn't get an answer because they didn't have any clients
that dealt with that sort of stuff.

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- This is the point you were making, Rusty, is
 that we smaller people are struggling to deal with a problem
 that was not of our own making. There was a few very large
 companies that found their way around these very complex
 rules. It's just a lot of frustration. I don't know what
 the answer is, but it's a lot of frustration.
- MR. DAVERN: I'd like to make one comment, Alex
 Davern here. I have perhaps a slightly unique background to
 bring to bear on this question in that I qualified as a CPA
 in the United States when I moved to the States in the early
 '90s, but I also qualified as a chartered accountant in
- 2 Ireland and the UK in the mid-'80s when I came out of school
- 3 in Dublin. When I moved to the States the accounting
- 4 standards body in the UK and Ireland was on GAAP standard
- 5 was number 22 and the United States was on, I think it was
- 6 FAS 109, so I was quite flabbergasted for want of a better
- 7 word when I came to the United States and looked at the

- 8 rules and the number of rules and the length of the
- 9 documents that we were required to apply versus what is
- going on in the UK and Ireland, and it was such a gap that
- it was hard to credit.
- Now, when you come and qualify as a CPA in the
- 13 United States you get absolutely no credit for having
- qualified anywhere else in the world, so you start from
- scratch, given there are so many more rules, I guess that
- makes sense. I would echo Dick's comments and, again, this
- is probably way outside the purview of this committee and I
- don't mean to beat on George here, but it is quite
- staggering when we compare the complexity of the accounting
- rules here. I don't think anybody would argue that the UK
- securities industry is one that people don't have confidence
- in. I think the UK securities industry has proved to be
- very successful, very robust, very internationally
- competitive, and I echo what Drew said, one of the key
- 25 messages of the AeA group, is that the burden of regulation,
- 1 especially 404, is going to drive certainly foreign
- 2 companies to leave the U.S. markets and go elsewhere.
- I would urge us to consider this. I want to
- 4 make one anecdote, which is probably completely
- 5 inappropriate, but I'll make it anyway. The U.S.

- 6 Constitution is a pretty simple document, I don't know how
- 7 many pages are in it exactly, but it's a fairly thin
- 8 document. The European constitution they tried to get past
- 9 was about 300 pages long and people didn't understand it, so
- they didn't vote for it, and when I took a first look at FAS
- 11 123R, I nearly fell off my chair because I printed it out on
- my printer and it's a stack about this thick. So if we can
- run a country with a constitution of 20 pages, surely we can
- 14 figure out something a little simpler than that.
- MR. BATAVICK: I would like to add something.
- 16 I take all the comments as very constructive criticism of
- standard setting in the United States, but if you look at
- the history of standard setting in the United States, it's
- that we would love to have started on a principles-based
- 20 path, but given the environment that we have been in, that
- 21 we continue to be in, every time we go down the path of
- trying to set a general principle and general standard, our
- open due process allows for our constituents to come in and
- provide a lot of comments. And whether it be the preparer
- community, whether it be the user community or even the
- 1 auditor community, it's always, well, what about this, what
- about that, what about this situation, surely this shouldn't
- 3 be covered and then what happens is that you start making

4 exceptions to the general principle that you're trying to

5 accomplish.

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this or include that.

6 If you look at, let's say Statement 133, which 7 is now 875 pages. We started off by saying that derivatives 8 should be measured at fair value, simple. Everybody said, 9 wait a minute, if I'm hedging my oil inventory, you surely 10 don't mean I have to mark that before I sell my inventory 11 are you? Okay, well, what do you want, then? I want cash 12 flow hedge accounting. So once you introduce cash flow 13 hedge accounting -- that's an example. 14 If you look at Statement 115 where we could 15 have very easily said, if you have a marketable security and 16 the value changes, then mark that through earnings and 17 people said no, we can't do that we're not in a business. 18 So we created three tiers, we had the available for sale, 19 held to maturity. So what I'm saying is that our efforts to 20 try to appease and try to give what we thought constituents 21 wanted has actually ended up creating so many exceptions and 22 so many rules and every time we try to go out with even the 23 simplest of standards somebody says, you know what, we would 24 like to have at least five more implementation examples in 25 the back or we would like to have this paragraph include

2	So perhaps maybe we have tried to incorporate
3	too many of our constituents' views to try not to have any
4	type of unintended consequences of our standards, but by
5	doing that, you're right, we probably have created monsters
6	when it comes to certain standards, so I think the criticism
7	I hear is very constructive.
8	I think that one of the things both the report
9	of the SEC on Sarbanes-Oxley and most recently yesterday
10	when they released their off balance sheet report they very
11	clearly said we have to move towards more principles-based
12	standards. If we set a principle in Norwalk and if General
13	Electric interprets it one way and is very grounded in how
14	they interpret that, and a smaller public company interprets
15	it that way, and they're all right, what we have to have is
16	a system that allows for both of those transactions being
17	accepted as reported.
18	And right now I think that you have auditing
19	firms that wouldn't allow that and I think you'd probably
20	have a regulator in Washington that probably wouldn't allow
21	that.
22	So I think it's going to take not only us to
23	move to more principles-based, but I think it's going to
24	have to have a sea change in the way people think about

- 25 things. Of course, the back course of this is also in the
- 1 backdrop of our litigious society that we have right now.
- 2 If you back off, get a little relief on tort and if we could
- 3 get the preparers and the auditors and the regulators on the
- 4 same page, then I think we have a very good chance of going
- 5 to more principles-based.
- 6 MR. JENSEN: I want to say something about
- 7 that. I appreciate your comments. I didn't start in 1977.
- 8 MR. JAFFEE: I started with your firm,
- 9 incidentally.
- MR. JENSEN: When I started practicing public
- accounting, we were on FASB 19, so it's been a few years,
- although not that many, I'm amazed at that. And typically
- as a young accountant, when we had an issue with a client,
- 14 you'd walk in and sit down with a partner, who almost always
- was male and almost always smoked a cigar, which I hated,
- and you'd ask the question and they would lean back in their
- 17 chair and draw upon what I considered to be extreme wisdom
- and experience, it was probably BS, but he basically worked
- through the economics of the situation and basically tried
- 20 to apply common sense to it, and tried to apply the real
- economics of the situation and let the books and records
- reflect that. So you had a disparity in practice, because

- 23 people saw things differently.
- To your point, what changed in the United
- 25 States, when I started practicing public accounting, if an
- 1 accounting firm had a lawsuit, it was not discussed openly
- 2 inside, you were forbidden to talk about it inside the firm.
- The only people who knew about it were the senior partners.
- 4 It was considered to be an embarrassment it was assumed
- 5 somebody made a mistake and that person was going to get
- 6 punished and we all knew it. What changed in this country
- 7 is open season on accountants by lawyers. Not to -- it's
- 8 always my favorite profession and since we had an accountant
- 9 focus, we can shift it on the lawyers, because we can blame
- them for everything.
- 11 As litigation in the country grew, accounting
- fees went up to cover that litigation cost, the rules,
- because accountants were trying to protect themselves had to
- move away from principle-based, I thought they were
- principles-based back then, because it was largely figure it
- out and do what's right.
- 17 I think I would agree with your comment. It's
- outside the purview of this committee, but maybe not. I
- absolutely believe you're not going to see movement on the
- 20 part of the accounting firms backing away from the kind of

- low threshold on materiality, the kind of judgments that's
 being applied without some kind of meaningful tort reform.
- There's a group of us in the room, there's a few of us in
- the room that every day bet our houses about five hundred
- 25 times a day that somebody in our firm got it right and if
- they didn't we've got enough capital to cover what the
- 2 damage is going to be.
- 3 MR. DENNIS: Mark, I want to add a couple of
- 4 things. I heard your CEO talk one time and I think his
- 5 comment was if your client lost a half a percent on its
- 6 market cap and they blamed the auditors you're out of
- 7 business.
- 8 In support of FASB staff, the comment I would
- 9 make is I don't think there's very many pronouncements that
- were issued that are not in response to something. To some
- extent we're our own worst enemy here. We wouldn't have
- issued FIN 46, which is a fairly simple standard, it says
- don't do what Enron did. But it's I don't know how many
- hundreds of pages long trying to figure out, because what
- everyone wants to do is Wall Street comes in and says, well,
- what about this, here's a way I can do this, so the FASB
- staff says here's a way I'm going to stop you from doing
- 18 this.

19	To some extent we're our own worst enemy with
20	trying to develop ways around the rules, and you can't write
21	enough rules to do that.
22	I would love to get to principles-based
23	standards. I think we have to have management, Wall Street
24	and the accountants all with the guts to stand up and say
25	we're going to be a principles-based economy.
1	And I wonder as I hear some of the comments
2	here, if we've tried to write rules to protect the 1 percent
3	of the companies that are dishonest at the expense of
4	punishing the 99 percent that are honest people and just
5	trying to do good for the shareholders.
6	MR. CONNOLLY: Hear, hear.
7	MR. DENNIS: The problem is the 1 percent that
8	are dishonest are probably extremely dishonest, but I'm not
9	sure if anything we've done with SOX or anything else is
10	going to stop that, because if they're dishonest, they'll
11	figure out a way around it and hopefully the lawyers and
12	Wall Street will try not to associate with those people. A
13	lot of theory, and I don't know if it means anything, Herb,
14	but it's a couple of comments I heard from here.
15	MR. CLOUTIER: Herb, let me mention a couple of
16	things just from my experience, put things a little bit in

17 perspective, to go back to Chicago, 1989, Continental 18 Illinois Bank. Continental Illinois today would be a 19 community bank. The country has changed dramatically in 20 fifteen years, dramatically, and I think we need to realize 21 that. When we talk about, well, we don't want different 22 standards from small companies and large companies. You're 23 not talking about a little large company now, you're talking 24 about humongous companies. Companies that can write a check 25 for \$2 billion for the involvement in Enron and not even 1 take a blip in their stock price, just walk right by it and 2 say yeah, we were engaged, okay? 3 Two billion fifteen years ago would have shut 4 down any company in this country, so it is really, really 5 different. 6 As someone told me the other day, try to think 7 of an industry that is not totally becoming consolidated and 8 we're talking about the smallest part of the industry down 9 here at the 500 million market cap and under. I mean, I'm 10 sure Deloitte has more than 500 million in capital, so those 11 can go bankrupt every day, it wouldn't bother them. We have 12 changed, again, so dramatically in this country by 13 consolidation that it is a different game. I mean, if you 14 want to talk about retail, you want to talk about food

15 services, you want to talk about banking, you want to talk 16 about oil, you want to talk about agriculture, any of those, 17 it has become a totally consolidated industry with fewer and 18 fewer players and the small people are just trying to make 19 their way into it.

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- I'm not sure there's not already a difference perceived in the market between the large and the small and maybe we're kidding ourselves by saying that we put S-B or something on them or we have different accounting standards the market is going to treat them differently. Everybody understands that the bank regulators recently came out with something that I think was very good, that is complex and non-complex banks. I'm a non-complex bank. In other words,
- 3 I'm in the banking business, I'm not in options trading,
- 4 derivatives and all this other stuff and they regulate you
- 5 different. I think that's important for us to think about.
- 6 It's a different country than it was fifteen years ago.
- 7 MR. SCHLEIN: In an effort to bring this back 8 to the SOX conversation, the macroeconomics, I'm sure are 9 not lost on anybody, and just doing the math as a cost 10 benefit analysis for the country, or for the economy, 8,000

public companies, average of \$2 million per public company,

12 put a 20X multiple on it. I can't do the math in my head,

- but I'm sure it's in excess of a trillion dollars in market

 14. walve. That's what you're trading off for some of those no
- value. That's what you're trading off for some of these new
- reforms or these new rules.
- Is it worth it, is it not worth it? That's to
- me the macroeconomic view of this.
- MR. THYEN: I think one other thing, building
- on that, Ted, what we're trading off is any smaller company,
- building off of Rusty's comment of consolidation, is that
- 21 all smaller companies compete on skill, they don't compete
- on scale, and the very large companies compete on scale,
- 23 they leverage the entire supply chain. Maybe you call it
- complex, non-complex and the regulations, the rules, when
- 25 they're specific to the general, one Enron, therefore, apply
- 1 it to all, kills skill. It kills innovation, it kills
- 2 flexibility and it stifles all of the things that grow
- 3 smaller public companies. It takes away all of the skill
- 4 that we compete on in the marketplace.
- 5 MR. WANDER: And you don't have the cushion of
- 6 the \$2 billion settlement. It's interesting. A friend of
- 7 mine said "It's unbelievable that someone could pay
- 8 \$2 billion on the JP Morgan Chase settlement and nothing
- 9 happens, nobody goes crazy or the stock doesn't drop or
- anything else."

11	I think this discussion has been healthy. I
12	don't want to really cut it off, we don't get a chance to
13	get together that often, but everybody's views I think are
14	extremely valuable.
15	Jan?
16	MS. DOLAN: I wanted to follow up on Ted's
17	comment. I thought what we heard in the last 45 minutes,
18	the level of frustration you hear, I think you can magnify
19	that by thinking of the frustration of everyone we
20	represent, the public companies. We're not going to change
21	our litigious society overnight, but we can say what can we
22	do, working on Ted's comment. We can first of all put the
23	cost value relationship in front of people and come up with
24	practical pragmatic recommendations that address it.
25	We can't make the SEC or PCAOB or anybody else
1	do it, but at least we can do our job, which is to say
2	here's some very practical proposals that match what should
3	be regulated with the scale and value that it creates for
4	small companies.
5	So I just think we've got to stay very focused
6	on not getting too far afield in terms of all the reasons
7	why it wouldn't work and stay very focused on what we really
8	can do to make a difference and it can make a difference if

- we stay very focused on what can we do to try to make this a
 much more rational reaction rather than the overreaction
 one-size-fits-all that we've been living with for about two
- 12 years.
- MR. CONNOLLY: My final remark, I know it's a
- little hard to believe --
- MR. WANDER: It's not, I'm sure.
- MR. CONNOLLY: You're probably right.
- Drew Connolly. The one part, speaking to that,
- Janet, to the art of the possible, what's feasible, without
- 19 having to be scope-free, because frankly we managed to get
- it on the initial agenda, there is a whole lot of pushback,
- 21 firstly, I guess to make this fully encompassed. We
- obviously need to thank Gerry and Allen, the folks within
- 23 the Small Business and Corporate Finance Division of the
- 24 Commission, but there's a whole lot of pushback in a couple
- of the other divisions to the issues of small business, and
- 1 I don't know how many of us have interacted with them or
- 2 have concerned ourselves with them, but I'll take Market
- Regulation, because Enforcement is for another day, right?
- 4 Market Regulation, as I understand it, has a
- 5 real problem with small business generally and with a very
- 6 specific issue fundamentally and that issue is of finders,

- 7 and just a quick anecdote. Last week I was in Bellevue,
- 8 Washington, a client of mine is headquartered there. We
- 9 were standing around, a securities attorney was sitting
- around talking, saying, "You know what, my client is the
- largest Mercedes-Benz dealer in town. His customers come to
- 12 him all the time and say, 'We got some money, you got any
- great companies we can put it in here?"
- 14 The Mercedes dealer knows three or four
- companies that need capital. He wants to figure out how to
- get paid and he can't get paid under the current scenario
- 17 without becoming a either a registered advisor or a broker-
- dealer. I've spoken to our observer, who is the securities
- regulator for the State of Nebraska, as to what would
- satisfy on an unofficial basis the state regulator's
- 21 concerns about finders. I have not had access to the Market
- Regulation people as to what would satisfy their concerns,
- but it seems to me that a very simple registration; name,
- 24 address, phone number, Social Security, education, some of
- 25 the issues that go into a CRD filing with the Securities and
- 1 Exchange Commission so they know who is doing what to whom
- and more importantly if you're a little company looking for
- 3 money you have a central database of people who
- 4 professionally raise money might not meet that test and help

- 5 in the capital formation issue.
- 6 MR. WANDER: Gerry.
- 7 MR. LaPORTE: I don't know if you realize this,
- 8 but the American Bar Association appointed a task force on
- 9 finders about three or four years ago and they did issue
- their report last week. I'm sure the SEC staff is going to
- take a careful look at that report, so you may see some
- traction on that issue from the SEC in the future. I'm not
- promising anything, but one of the outstanding issues was
- what position is the American Bar Association was going to
- 15 take.
- MR. CONNOLLY: I hate to ask this in the middle
- of a law school but are the lawyers on our side?
- MR. WANDER: I've read the report. Yes, I
- think so. It's for, what you say, sort of a mini-
- 20 registration so you have jurisdiction over people, hopefully
- you clean up the marketplace. You probably can get it on
- the web page, the Business Law section of the American Bar
- Association, and if you can't, let me know and I'll get you
- a copy of it. It's actually got some very prominent names
- 25 that have signed it. I mean, people you would think would
- 1 not be involved in this very small mini-cap finders arena.
- 2 MR. CLOUTIER: Herb, Rusty Cloutier. Just one

3 comment back to Janet's comment, I wanted to mention, I

4 think it's very important to write a preamble, like James

5 said. I think that is critical. We've got to get that

6 message out.

Let me say one thing, having represented small companies the last five years, and the job I had on the board of independent community bankers, believe me, they spend a lot of time making sure that small bankers have a difficult life. When we put out there changes for the small companies, they're going to show up immediately saying no, no, no, no, we don't want them to have any advantages.

I'll give you one example, this is almost

laughable, but with the Federal Reserve Bank, we just have got them and the OCC to agree to raise CRA from 250 million to a billion dollars. The financial services round table representing the fifteen largest bankers in the country, smallest member is \$600 billion, said that it would be competitors to them and they're not sure they could stay in business if the small banks were given this opportunity. So that's why you have to have a preamble, because the large companies are going to show up and say you shouldn't cut them anything. They work very hard, don't think they don't spend a lot of time on these rules thinking how much of a

- 1 problem it is to them and how much of a problem it is their
- 2 competitor. If you don't think those two thousand people
- 3 they have are not working every day, they are.
- 4 So, I think a preamble is very important to set
- 5 the tone before you come with the changes, because I think
- 6 otherwise there's going to be a lot of comments that the
- 7 changes aren't needed.
- 8 MR. WANDER: Jim and I, we call that the me-too
- 9 complex. It exists, there's no question about it.
- There's a famous Alan Jackson song about the
- big guy drove the little guy out of business. In fact,
- that's in large part what's happening in the country as
- evidenced by the consolidation and so we are the finger in
- the dike, hopefully we'll be even more important.
- 15 Again, I don't want to cut off comments. Are
- there any others? If not, why don't we go on?
- 17 The next item on the agenda is the discussion
- of factual input, and first hearings. We are having
- 19 hearings tomorrow morning. We would propose to have
- 20 hearings in Chicago and San Francisco. It really would be
- 21 helpful if each of you would let us know, Jim and I and
- Gerry, what subjects you would like to have covered, where
- 23 we need further input, who would be a good witness, because

24 this is a great opportunity for us to get sort of one-on-one 25 with many of these people, ask them questions and have 1 presentations by them. I have talked, for example, to the 2 person who designs the Russell Indexes who will be in 3 Chicago, he wasn't available to come here, and what their 4 thought process is and how they do that, because very 5 interestingly, one of the initial ideas we had on the size 6 was picking something like the Russell 2000 and now I 7 understand Russell is going to have a new index that's 8 coming out June 23rd which is really, they were going to 9 call it the microcap but it's actually the bottom thousand 10 of the Russell 2000 and the next one thousand companies 11 which I think they say represents about 8 percent of the 12 market cap. 13 So think of people like that that you'd like to 14 come in and provide information for us. 15 The second area is questionnaires. I know 16 Steve has sent one in, of questions that he would like to 17 publish that we can ask for public comment on, and I would 18 hope that each of the subcommittees could get us a list of 19 questions, because time is fleeting, really, we'd like to 20 get them out. They have to be in a certain format under the

SEC rules, but I think if you get us the questions we'll be

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22 able to format them so that it's appropriate. 23 The next is the SEC Office of Economic 24 Analysis, and Cindy has been here this morning, she's from 25 that office, she's been extremely helpful, and Alex must 1 talk to you every day, I guess, asking for additional 2 information, Cindy Alexander, so we have good support there 3 and each of the subcommittees or any particular member if 4 you think that there is something that she could be helpful 5 with, let us know. 6 And we're also going to try to get some 7 additional help from the SEC's Office of Risk Assessment, 8 because I think they are looking at how should the 9 Commission view companies, how should it be proactive ahead 10 of the next bubble that breaks and what are the risk 11 profiles that we may need more regulation or at least more 12 disclosure, et cetera, so we think that would be helpful. 13 If there are any other areas that you'd like us 14 to look into, let me know and in fact it was interesting, 15 Drew, that you mentioned AIM. I have a set up an 16 appointment to conference them by telephone to see what 17 other countries are doing about alternative trading markets. 18 MR. CONNOLLY: One of your witnesses tomorrow,

John O'Shea, was kind enough to allow me to come down to his

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- 20 office to meet with the AIM folks, but he is, without 21 telegraphing his story, is enroute over to Dubai. He is a 22 member of multiple exchanges and has offices in various 23 parts of the world, but there is about to be a fairly 24 vibrant Middle Eastern exchange in Dubai and I think there's 25 a tier being created over there for their smaller type 1 companies. 2 MR. WANDER: We actually saw in one of the
- 3 magazines, San Paolo is setting up a small cap trading desk, 4 in effect, a trading floor. The information we have on AIM 5 is very sketchy, at least going through sort of the 6 Google-type searches and other information, but we're 7 looking into that as well. So time is somewhat limited and 8 our resources are somewhat limited, but if you give us some 9 ideas on other areas to look at, we will try and find 10 experts or get information.

11 Any comments?

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MS. DOLAN: Herb, I just would say I think the answer we got on whether there is some definitive work being done on the SEC materiality was incomplete. That's a fairly significant issue, so I would say that you or Jim, something is owed in answer to that shortly, so we're not off in one direction if we find out there's actually some substantive

- work going on in another.
- 19 MR. DENNIS: There is. I am fairly confident
- there is something going on at the SEC, in I'm not sure
- 21 which division, on materiality, but I'm not sure they know
- 22 the timetable as to when, and I think, I thought that was
- common knowledge, quite frankly. I can follow up Herb if
- you want.
- MR. WANDER: I think, isn't it the Chief
- 1 Accountant's office?
- 2 MR. JENSEN: It's Alan Beller, and Alan
- announced at our last meeting that they're working on that,
- 4 so it's public knowledge.
- 5 MR. DENNIS: I think their big issue is
- 6 transition, as I understand it, as to how to deal with
- 7 transitional issues.
- 8 MR. JENSEN: Having said that, I thought to
- 9 myself "good." The last time the SEC added rules on
- independence, we added 30 percent to the audit fees. Just to
- kind of help the SEC out. We've been nice to them this
- 12 afternoon.
- 13 MR. WANDER: That is one of the problems.
- 14 Speaking for lawyers, we're one of the worst offenders as
- well, because we say we want bright lines. When a regulator

- draws bright lines, they are always in the wrong place.
- 17 Right?
- MR. JENSEN: They're always up here, never down
- 19 here.
- MR. WANDER: So we want all these rules and we
- 21 want all this direction. I would, somebody asked this
- 22 morning, actually, I'm going to send out the Trumbell report
- which is the English version of COSO. It's 12 pages, it's
- 24 not AS2. Somebody said, "What's the liability? Is the
- 25 liability greater under those circumstances than it is if
- 1 you had a 380-page document?" And I personally think that
- 2 liability would be less, but because you're less apt to trip
- 3 over things than you are if you have all these rules.
- 4 And really what Mark said earlier about, when
- 5 he first came into the business, well, what are the
- 6 economics of the situation and you should account for it
- 7 that way.
- 8 So in any event, that's something that we all
- 9 bring on ourselves, I guess, the Chinese proverb.
- I put on the agenda, "reaffirm or revise
- 11 committee agenda," and I only did that so that if any of the
- comment letters moved us to such an extent that we should
- revise our agenda, I thought it would be appropriate to at

14 least explore that issue. I'll be blunt to say I don't 15 think -- I think the comment letters were very helpful, but 16 I don't think they have shown us some different direction 17 other than probably don't be too ambitious, do a good job on 18 the areas you're dealing with. 19 Is there any thought about revising or adding 20 to or subtracting from our agenda? 21 MR. DENNIS: Herb, on the accounting principles 22 area, one of the things we've talked about is emphasize 23 importance of cash in smaller companies. Okay, it's 24 important. I'm not sure what else we should say as far as 25 work that we need to do. It's important, we all recognize 1 it's important. I'm not sure we're apt to take off into a 2 different measurement criteria for cash in the accounting 3 world, so I'm not sure what we're going to do around that 4 item, other than to say yes, it's important. 5 MR. WANDER: Didn't Don Nicholaisen suggest 6 that he liked the other cash flow statement than the one 7 that's generally used? I'm not smart enough to go any 8 further than that. 9 MR. BATAVICK: I think the direct method as 10 opposed to the indirect method? He may have said that on

occasion and that is on our agenda in phase B of our

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- financial performance project that we have with the IASB, so
- I would say it's probably within the year that that issue
- will be addressed and so far the initial reaction is
- pushback.
- MR. WANDER: That's interesting. That's
- interesting. But the analysts, too, I mean, if you looked
- at some of these companies when the bubble burst, if you
- sort of said what was their reported net income, and then
- you looked to see what they paid out in dividend and then
- you'd see what was my increase in net worth, it didn't jive.
- 22 Something was missing, and it was cash from there.
- But very few analysts pointed that out, in my
- view. In any event, I'm going to go on.
- 25 Discussion of our timetable. Jim and I
- actually discussed this with our leaders at the SEC staff,
- whether, frankly, the change of leadership at the SEC might
- 3 suggest to us that we either speed up or slow down our
- 4 timetable, and I think our conclusion, which we submit to
- 5 all of you, is that we stay on course with our timetable
- 6 that's out, to have our job done in thirteen months, but I
- 7 did want you to know that we looked at it and if any of you
- 8 have any comments or suggestions, we're obviously open to
- 9 them.

10	The next item is next steps, planning for the
11	August meeting. We will try and have the August meeting out
12	very soon, the agenda, et cetera. List of witnesses, please
13	get those to us as quickly as possible. It will probably be
14	another day and a half meeting. One of the reasons I sort
15	of scheduled it in Chicago at that time is it's at the
16	conclusion of the American Bar Association annual meeting
17	which will be in Chicago, and as a result we probably will
18	have a number of people we can get to stay over who I think
19	would be very helpful as witnesses in our hearings. So
20	that's one of the reasons we chose Chicago.
21	Hopefully, the weather will be great, Dave,
22	right? Not too hot, not too cold.
23	MR. DENNIS: Herb, we were wondering if the
24	Cubs were in town.
25	MR. WANDER: Well, since I'm a White Sox fan
1	MR. THYEN: Those tickets are half price,
2	right?
3	MR. WANDER: The White Sox are in town that
4	previous weekend. I don't think the Cubs are. We have the
5	best record in baseball, but no attendance.
6	Are there any other items to be brought before
7	the Committee? If not, we would adjourn, we can adjourn

- 8 but I would like to make one comment.
- 9 Having spent so far all day today and our
- previous meeting with all of you, I am enormously impressed
- by the dedication and skill and experience that you all
- brought to the table here, and can't thank you enough for
- really volunteering to be on this committee. I think our
- discussion that we just had shows you the importance of this
- for essentially the country, the economy, and I must tell,
- say to each of you that you're just doing a superb job, at
- least I thank you and I'm sure Jim does, too.
- MR. THYEN: I would like to echo that. I said
- 19 earlier in our opening comments that we are diverse in our
- 20 experience, our background and our points of view, and yet
- 21 the caring, committed way in which we're approaching this
- professionally and to keep the problems on the center of the
- table and focus on the problem rather than on our
- 24 differences I think is very, very commendable.
- Thank you for your time.
- 1 MR. WANDER: Hearing nothing else, we're
- 2 adjourned. Thanks.
- 3 (Time noted: 3:53 p.m.)

CERTIFICATION

I hereby certify the accuracy of this record of the proceedings of the SEC

Advisory Committee on Smaller Public Companies.

Committee Co-Chair

September 12, 2005 Date

Exhibit A: List of Members of the Public Who Provided Written Statements and Presentations

Jun. 17, 2005 Professor William 3. Carney; see also slide presentation

Jun. 17, 2005 Edward S. Knight, Executive Vice President and General Counsel, The Nasdag Stock Market, Inc.

Jun. 16, 2005 Murray S. Cohen, CEO, Epolin

Jun. 16, 2005 John P. O'Shea, President, Westminster Securities Corp.

Jun 16, 2005 David L. Cox, Chairman, President and CEO, Emclaire Financial Corp., Farmers National Bank

Jun. 15, 2005. Opening Statement of David N. Feldman, Managing Partner, Feldman Weinstein LLP

Jun. 14, 2005 Gayle Essary, Managing Director, Investrend Research and CEO, Investrend Communications, Inc.

Jun. 13, 2005 Andrea Psoras, Principal, Strategic Advisory; Member, New York Society of Security Analysts

Jon. 12, 2005 Samuel J. Yake, Paoli, Pennsylvania

Jun. 10, 2005 R. Crominelli Coulson, Chief Executive Officer, Pink Sheets

Jun. 08, 2005 William (Bill) A. Loving, Jr., Executive Vice President and Chief Executive Officer of Pendleton County Bank on behalf of the Independent Community Bankers of America

Jun. 08, 2005 Stephen J. Nelson, The Nelson Law Firm LLC

Jun 08, 2005 Philip V. Oppenheimer, Oppenheimer & Close, Inc.

Jun. 08, 2005 Steve Nagel, President, Kolorfusion International, Inc.

Jun. 08, 2005 Karl Kirwan

Jun. 08, 2005 Victoria Duff, CEO, Sold Ventures Group

Jun. 07, 2005 Michael Ramos, CPA

Jun 07, 2005 Kad R Ramickot Aachaca Riackfood Linda K Wachwitz Subcommittee on Smaller Public

- Jun. 06, 2005 Richard D. Brounstein, Chairman of the Small Public Company Task Force, Financial Executives International and Member of the SEC Advisory Committee on Smaller Public Companies
- Jun. 06, 2005 Richard D. Brounstein, Chairman of the Small Public Company Task Force, Financial Executives International
- Jun. 01, 2005 Deloitte & Touche LLP
- May 31, 2005 Karen Kerrigan, President & CEO, Small Business & Entrepreneurship Council, Washington,
 District of Columbia
- May 31, 2005 Robert J. Kueppers, Chair, Center for Public Company Audit Firms
- May 31, 2005 Ernst & Young LLP
- May 31, 2005 Charles W. Barkley, Attorney at Law, Charlotte, North Carolina
- May 31, 2005 Ronald J. Simpson, Chief Financial Officer, Minefinders Corporation Ltd.
- May 31, 2005 Debra Fiakas, CFA, Managing Director, Crystal Equity Research, New York, New York
- May 31, 2005 Stephen M. Brock, CEO & President, Public Company Management Corporation, www.PublicCompanyManagement.com , www.PubcoWhitePapers.com
- May 31, 2005 Joel Jameson, President, Silicon Economics, Inc., Cupertino, California
- May 31, 2005 BDO Seidman, LLP
- May 31, 2005 KPMG LLP
- May 30, 2005 Michael T. Williams, Esq., Williams Law Group, P.A., Tampa, FL
- May 30, 2005 David N. Feldman, Managing Partner, Feldman Weinstein LLP
- May 26, 2005 Peter Chepucavage
- May 26, 2005 Steven J. Sharp
- May 26, 2005 Phillips W. Smith, Ph.D., Paradise Valley, Arizona
- May 24, 2005 Kathryn Burns, Vice President and Director of Finance, Monroe Bank
- May 24, 2005 John B. Williamson, III, Chairman, President and CEO of RGC Resources, Inc.: RGCO; Director and Audit Committee Chairman of Optical Cable Corporation: OCCF; Director and Audit Committee Chairman of Botetourt Bankshares Inc.: BORT.OB
- May 24, 2005 Gayle Essary, Managing Director, Investrend Research (http://www.investrendresearch.com), CEO, Investrend Communications, Inc. (http://www.investrend.com)
- May 24, 2005 Brad Smith, President, WBS&A, Ltd.
- May 23, 2005 Scott Shaw
- May 17, 2005 James A. Brodie, Managing Director, Carr Securities
- May 11, 2005 Frederick D. Lipman, Blank Rome LLP, Philadelphia, Pennsylvania